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**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

BRUCE H. BARTON,

Plaintiff,

v.

ADT SECURITY SERVICES
PENSION PLAN, a pension plan,
TYCO INTERNATIONAL
MANAGEMENT COMPANY, as plan
sponsor, TYCO INTERNATIONAL
MANAGEMENT COMPANY, LLC
ADMINISTRATIVE COMMITTEE, as
plan administrator, and DOES 1
through 100, inclusive,

Defendants.

Case No. CV 12-06971 BRO(CWx)

**FINDINGS OF FACT AND
CONCLUSIONS OF LAW AFTER
COURT TRIAL**

1 **I. INTRODUCTION**

2 This action is brought pursuant to the Employee Retirement Income Security
3 Act of 1974 (“ERISA”) (29 U.S.C. § 1001, *et seq.*). Plaintiff Bruce Barton seeks:
4 (1) declaratory relief, that he is entitled to a pension; (2) pension benefits based upon
5 his employment with American District Telegraph Company, (“ADT”) from 1967 to
6 1986; and, (3)) recovery of statutory penalties under 29 U.S.C. § 1132(c)(1) and 29
7 CFR § 2575.502(c)(1). Defendants contend: (1) Plaintiff is not entitled to a pension
8 because there are many subsidiaries of ADT, and Plaintiff never established that he
9 was a participant under the 1968 or 1985 ADT Pension Plans; and (2) he is not
10 entitled to statutory damages because plan administrators produced all legally
11 appropriate documents to Plaintiff. After consideration of the parties’ trial briefs,
12 oral arguments, the evidence in the Administrative Record,¹ and the extrinsic
13 evidence offered by both sides at trial in the case, the Court makes the following
14 Findings of Fact and Conclusions of Law.²

15 **II. FINDINGS OF FACT**

16 **A. Plaintiff’s Work History**

17 Plaintiff Bruce Barton is a 68 year-old male. In late 1967, American District
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20 ¹ The documents considered by the Employee Benefits Committee in denying
21 Plaintiff’s claim is Trial Exhibit H. The documents considered by the Employee
22 Benefits Committee regarding Plaintiff’s appeal is Trial Exhibit M. Because these
23 are the materials upon which the committee based its denial of pension benefits,
24 these exhibits constitute the administrative record.

25 ² Any finding of fact which constitutes a conclusion of law is hereby adopted as a
26 conclusion of law.
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1 Telegraph Co (“ADT”) of Maine hired Barton as a Serviceman 1. (Decl. of Bruce
2 Barton, ¶6, Ex. 1 ; Trial Ex. M at 1.) From 1966 to 1971, while employed at ADT
3 of Maine, Barton participated in United States Marine Reserve. (Trial Ex. M at 14-
4 15). In December 1968, Barton worked for Ginn-Marvin Moving & Storage Co.
5 (Trial Ex. M at 15.). In 1973, records indicate that American District Telegraph Co.
6 of Massachusetts paid in FICA earnings for Barton. (Trial Ex. M at 16.) The “EIN”³
7 on the records differs from that of ADT of Maine. (*cf.* Trial Ex. M at 15-16.) All
8 references reflect an address of “% ATT Tax Dept., 1 World Trade Center, Suite
9 9200, New York, NY”. (*See generally* Trial Ex. M.) From 1974 to 1976, Barton’s
10 records show FICA wages paid in by “American District Telegraph Co.,” (*Id.*) From
11 1977 to 1981, FICA earnings under Barton’s name were received from “American
12 District Telegraph Co. of Maine.” (*Id.* at 17.) From 1982 to 1984, FICA
13 withholdings were paid by “ADT Diversified Services Inc.” (*Id.*) The address listed
14 was in Parsippany, New Jersey. (*Id.*) A third EIN was listed. (*Id.*) In 1985, Social
15 Security documents provided by Barton show FICA withheld by “American District
16 Telegraph Co. of Illinois”. (*Id.* at 18.) The address listed was “% ATT Tax Dept” at
17 the One World Trade Center address. (*Id.*) A fourth EIN was listed. (*Id.*) Part of
18 1986 showed earnings withholdings from “American District Telegraph Co.,” (*Id.*)
19 On September 11, 1986, Barton resigned his employment. (Trial Ex. H at 32.)
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28 ³ The court presumes that “EIN” refers to the Employer Identification Number.

1 **B. The Plan**

2 Given the breadth of Plaintiff’s employment, multiple iterations of the
3
4 American District Telegraph Company Pension Plan exist. However, the pension
5 plans relevant to these proceedings are American District Telegraph Company
6 Pension Plan in effect on January 1, 1968 (“The 1968 Plan”)⁴ and January 1, 1985
7 (“The 1985 Plan”).
8

9
10 1. **The 1968 Plan**

11 Section 2(1) of The 1968 Plan defines “Company” as “American District
12 Telegraph Company, and those controlled companies authorized by the Board of
13 Directors to participate in the Plan.” (Trial Ex. C at 3.) “Full Time Employee”
14 refers to any person “customarily and regularly employed by the Company for not
15 less than thirty-five (35) hours weekly ...” (*Id.* at 4, Sec. 2(7).) The 1968 Plan also
16 defined “term of employment” to mean “continuous employment in the service of
17 the Company or of the Company and its controlled companies.” (*Id.* at 4, Sec.
18 2(9)(a).) “Continuous service” was not further defined. In order to receive a pension
19 under The 1968 Plan, a male employee must reach a certain age and have a certain
20 number of years of service. (*Id.* at 6, sec. 5.)
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25 The 1968 Plan also provides that six members from the Board of Directors
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28 ⁴ The 1968 Plan existed prior to the passage of the Employee Retirement Income Security Act of 1974.

1 shall be called the Employees Benefit Committee”. (*Id.* at 5, sec. 4.) The Employee
2 Benefit Committee is vested with the power to “determine conclusively for all
3 parties all questions arising in the administration of the Plan.” (*Id.*) The 1968 Plan
4 defines “any absence from the service without pay . . . shall be considered as a break
5 in the continuity of service ...” (*Id.* at 14, sec. 9(5).) Person re-employed after a
6 break in service are considered employees of their re-employment date. (*Id.* at 14,
7 sec. 9(5).)⁵

11 2. **The 1985 Plan**

12 The 1968 Plan was amended and restated on at least one occasion prior to
13 1985. However, The 1985 Plan guides the decision in this case based upon the
14 court’s findings detailed below.⁶ The 1985 Plan defines “Company” as the
15 “American District Telegraph Company and such of its “Affiliated Companies as
16 have adopted the Plan and have been admitted to participation therein by the Board
17” (Trial Ex. A, at 6, sec. 2.8.) “Affiliated Company” means a company “which
18 is a member of a controlled group of corporations of which the American District
19 Telegraph Company is also a member.” (*Id.* at 5, sec. 2.2.) The 1985 Plan defines

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24 ⁵ Any person reemployed for ten years after a break in service will be credited with
25 their entire employment tenure, less any break in service. (Trial Ex. C, at 15, sec.
26 9(5).)

27 ⁶ Plaintiff’s counsel argued in passing that ADT Security Services Pension Plan
28 effective January 1, 2010 should apply because Plaintiff sought pension benefits in
2010. However, Article III, Section A requires the person to be employed as of
January 1, 2010. (*See* Trial Ex. L at 20, Art. III, Sec. A.) “Continuous Service” is
defined as the completion of one hour after December 31, 1988. (*Id.*) Plaintiff does
not contend that he was employed by ADT after 1986. Therefore, the 2010 Pension
Plan does not apply.

1 “continuous service”. For the period prior to January 1, 1976, “continuous service
2 shall be that service determined under the terms of the Plan as it was constituted on
3 December 31, 1975.” (*Id.*, sec. 2.9.)⁷ For periods of employment after January 1,
4 1976, “one year of Continuous Service shall be recorded for any Plan Year during
5 which and Employee has 1,000 or more hours of service . . .” (*Id.*, sec. 2.9(b)(i).)
6 Continuous service is not recognized where an employee records less than 1,000
7 hours. (*Id.*, sec. 2.9(b)(ii).) Less than 500 recorded hours is considered to be a break
8 in service. (*Id.*, sec. 2.9(b)(iii).)
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12 All employees who were Participants in the Plan as of December 31, 1985 are
13 included in The 1985 Plan. (*Id.* at 11, sec. 3.1.) In addition, all employees, who
14 were not Participants previously shall become eligible if: (1) they are 21 years old;
15 and (2) “the completion of 1,000 Hours of Service during the twelve-month period
16 immediately following his date of employment, “or if such employee does not
17 complete 1,000 hours within the twelve-month period, one year of continuous
18 service in any succeeding plan year.” (*Id.* at 12, sec. 3.2(b).) “Credited Service” is
19 defined in two ways. First, “credited service” occurring prior to January 1, 1976 is
20 computed according the plan as of December 1, 1975. (*Id.* at 7, sec. 2.10(a).) After
21 January 1, 1976, “Credited Service” is calculated as the number of years where a
22 Participant works 1,000 hours or more, excepting the years where the Participant
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28 ⁷ The 1968 Plan was the applicable document on December 31, 1975.

1 joins and retires from the Plan, which is computed on a pro rata basis. (*Id.* at 8, sec.
2 2.10(b).) Paragraph 8.2 provides that if the “employment of a Participant is
3 terminated before his Normal Retirement Date but after he has completed 10 or more
4 years of Continuous Service” he shall receive retirement benefits at the retirement
5 ages listed in section five of The 1985 Plan. (*Id.* at 19, sec. 8.2.) Like The 1968
6 Plan, The 1985 Plan states that the Employee Benefits Committee “shall have the
7 primary responsibility and authority for the administration of the Plan, including the
8 authority to interpret its provisions . . . to determine the amount of benefits which
9 shall be payable to any person in accordance with the provisions of the Plan . . .” (*Id.*
10 at 31, sec. 14.2.) All “interpretations, determinations and decisions” of the Benefits
11 Committee is deemed conclusive. (*Id.* at 33, sec. 14.7.)

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16 **C. Plaintiff’s Request for Pension Benefits**

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18 In 2010, Barton inquired of Aon Hewitt, the Pension record keeper, about
19 pension benefits. On December 13, 2010, Linda Brown, Pension Benefit
20 Administrator, replied stating that Aon Hewitt “could not find any information about
21 your employment with ADT Security Services, Inc.” (Trial Ex. D at 2.) Ms. Brown
22 enclosed instructions regarding the pension claims and appeals procedures. (*Id.*) On
23 or about October 3, 2011, Barton applied for pension benefits. (Trial Ex. 9 at 1.)

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27 In support of his claim, Barton included the following documents with his
28 letter: (1) Linda Brown’s letter dated December 13, 2010; (2) Linda Brown’s June

1 24, 2011 letter indicating that the materials submitted by Barton did not indicate he
2 had a pension; (3) Tyco Pension Services letter dated July 15, 2011 relating a call by
3 Barton to the call center and advising Barton of how to file a claim for pension
4 benefits; (4) R.B. Carey’s November 11, 1977 letter congratulating Barton on his
5 completion of “10 years of service as a member of the ADT organization;” (5)
6 copies of key cards and identification cards; (6) Barton’s undated letter to Aon
7 Hewitt employee Joyce Guerrieri enclosing documents; (7) W-2 wage statements
8 from 1980, 1981, 1982 and 1983 listing the employer as American District Telegraph
9 Co. at the One World Trade Center address; (8) two pay stubs from 1981 and 1985
10 with the listing “American District Telegraph” at the bottom; (9) three Personnel
11 Data Maintenance Forms for February 1, 1984, May 1, 1985 and February 3, 1986;
12 (10) six pages of documents from the Social Security Administration reflecting an
13 employer of American District Telegraph Co of Massachusetts, American District
14 Telegraph Co of Maine, summarizing FICA withholding for 1968-1980; (Trial Ex.
15 H at 8-29.)

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22 In a letter dated January 10, 2012, Tyco International Management Company
23 Administrative Committee (“The Committee”) member Mindy Ebert-Feldman wrote
24 Barton informing him of The Committee’s denial of his claim for pension benefits.
25 Ms. Ebert-Feldman first explained the documents which The Committee reviewed.
26 (Trial Ex. 9.) In addition to the documents described above, The Committee also
27 reviewed documents from Barton’s pension file. Those included: (1) Barton’s letter
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1 to Ray Llewellyn dated September 11, 1986 resigning; (2) A memorandum from
2 Ray Llewellyn to the file dated September 12, 1986 acknowledging receipt of a
3 company truck, tools and presumably an American Express credit card;⁸ (3) a one-
4 page-document entitled Policies and Procedures regarding company truck usage; (4)
5 a two-page Exit Interview Questionnaire listing a date of employment at “11/10/67”;
6
7 (5) a two-page Telephone Conversation Record regarding pension benefits, dated
8 July 6, 2011 wherein presumably Barton informs the employee that he wants his
9 pension and she is “stonewalling;” (6) a portion of The 1968 Plan l previously; (7)
10 portions of an “ADT Pension Plan” referencing 1983; and, (8) portions of The 1985
11 Plan listed above. (Trial Ex. H at 32-56.) Ms. Ebert-Feldman describes the relevant
12 plan documents, namely The 1968 Plan and The 1985 Plan. She details the relevant
13 portions of each. (Trial Ex. 9 at 2-3.)
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18 Ms. Ebert-Feldman goes on to inform Barton of The Committee’s decision. It
19 denies Barton’s claim for a pension because
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21 “there are no Plan records indicating your eligibility for participation in the
22 Plan, your actual participation in the Plan, or your eligibility for benefits under the
23 Plan. In addition, it was unclear from the information you provided whether you had
24 a continuous term of employment or earned the required service to earn at least 10
25 Years of Continuous Service so as to be vested in a Plan benefit.”

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27 (Id. at 3.) She specifies that Barton did not provide proof of continuous employment
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⁸ The Court is unable to determine the exact items to which Llewellyn is referring because the Trial exhibits were redacted. However, such items are irrelevant to the claims at issue here.

1 prior to 1976, or proof of at least 1,000 hours of service after 1976 until 1986. (*Id.*
2 at 3-4.) Finally, she details the process to appeal a denied claim. (*Id.* at 4.)
3

4 On January 19, 2012, Barton wrote Ms. Ebert-Feldman requesting certain
5 documents. Specifically, Plaintiff requested copies of “all plan documents, records
6 and other information, affecting the claim per your document concerning Applying
7 for Benefits and claim and Appeal Procedures.” (Trial Ex. K at 2.) Barton then
8 proceeds to make specific requests for a “Tyco International Summary Plan
9 Description Booklet of my own;” social security documents which Barton claims
10 Tyco “seem[s] to have trouble associating with the list and my name . . .;” examples
11 of pension benefit statements and application forms provided by the “service center.”
12 (*Id.*) That same day, Barton requested a 60-day extension within which to file his
13 appeal. (*Id.* at 3.)
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18 **D. Plaintiff’s Appeal of The Committee’s Denial**
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20 On February 21, 2012, Ms. Ebert-Feldman wrote Barton granting his 60-day
21 extension. (Trial Ex. J at 2.) She also provided the following documents: (1) a five
22 page document entitled Claim 2011-6 ADT Security Services Pension Plan; Part A –
23 Security Service;² (2) Barton’s October 3, 2011 letter to Tyco Pension Services; (3)
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27 ² Ms. Ebert-Feldman testified that this document was prepared by their outside
28 counsel. Although she did not rely upon this document in reaching her decision, she
does not know whether other committee members relied upon the document. (RT
6/11/13 at p. 74, ll. 8-14; *see also* RT 6/11/13 pp. 65-74).

1 Linda Brown's letter dated December 13, 2010; (4) Linda Brown's June 24, 2011
2 letter indicating that the materials submitted by Barton did not indicate he had a
3 pension; (5) Tyco Pension Services letter dated July 15, 2011 relating a call by
4 Barton to the call center and advising Barton of how to file a claim for pension
5 benefits; (6) R.B. Carey's November 11, 1977 letter congratulating Barton on his
6 completion of "10 years of service as a member of the ADT organization;" (7)
7 copies of key cards and identification cards; (8) Barton's undated letter to Aon
8 Hewitt employee Joyce Guerrieri enclosing documents; (9) W-2 wage statements
9 from 1980, 1981, 1982 and 1983 listing the employer as American District Telegraph
10 Co. at the One World Trade Center address; (9) two pay stubs from 1981 and 1985
11 with the listing "American District Telegraph" at the bottom; (10) three Personnel
12 Data Maintenance Forms for February 1, 1984, May 1, 1985 and February 3, 1986;
13 (11) six pages of documents from the Social Security Administration reflecting an
14 employer of American District Telegraph Co of Massachusetts, American District
15 Telegraph Co of Maine, summarizing FICA withholding for 1968-1980; (12)
16 Barton's letter to Ray Llewellyn dated September 11, 1986 resigning; (13) A
17 memorandum from Ray Llewellyn to the file dated September 12, 1986
18 acknowledging receipt of a company truck, tools and presumably an American
19 Express credit card; (14) a two-page Exit Interview Questionnaire listing a date of
20 employment at "11/10/67"; (15) a two-page Telephone Conversation Record
21 regarding pension benefits, dated July 6, 2011 wherein presumably Barton informs
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1 the employee that he wants his pension and she is “stonewalling”; (16) portions of
2 The 1968 Plan described previously; (17) portions of an “ADT Pension Plan”
3 referencing 1983; (18) portions of The 1985 Plan listed above; (19) the entire 1968
4 Plan; and, (20) the entire 1985 Plan. (*Id.* at 8-133.)
5

6
7 On June 29, 2012, Ms. Ebert Feldman wrote Plaintiff communicating the
8 result of his appeal. On behalf of the Tyco International Management Company,
9 LLC Administrative Committee (“Appeal Committee”), she informed Barton that the
10 Appeal Committee had denied his appeal. The Appeal Committee concluded that
11 “there is no record of your participation in the Plan or of your eligibility to receive
12 Plan benefits, and none of the information you submitted in your appeal indicates
13 you participated in the Plan.” (Trial Ex. N at 2.) She went on: “it is not clear from
14 the information provided that you worked for a participating employer for the
15 amount of time required to receive vesting service, which is a continuous term of
16 employment from 1967 to 1976 and then at least 1,000 hours a year from 1976 until
17 your termination of employment in 1986.” (*Id.*)
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22 Ms. Ebert-Feldman identified the documents considered by the Appeal
23 Committee: (1) Barton’s April 29, 2012 letter to Mindy Ebert-Feldman informing
24 her that he obtained additional information from the Social Security Administration;
25 (2) Ms. Ebert-Feldman’s January 10, 2012 letter on behalf of The Committee
26 denying Barton’s claim; (3) two pages of identification cards; (4) R.B. Carey’s
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1 November 11, 1977 letter congratulating Barton on his completion of “10 years of
2 service as a member of the ADT organization” and what appears to be an
3 identification card; (5) 10 pages from the Social Security Administration, Itemized
4 Statement of Earnings, detailed FICA withholdings described *supra.*; (6) two pay
5 stubs from 1981 and 1985 with the listing “American District Telegraph” at the
6 bottom; (7) W-2 wage statements from 1980, 1981, 1982 and 1983 listing the
7 employer as American District Telegraph Co. at the One World Trade Center
8 address; (8) three Personnel Data Maintenance Forms for February 1, 1984, May 1,
9 1985 and February 3, 1986; (9) a two-page exit interview questionnaire; (10)
10 Barton’s letter to Ray Llewellyn dated September 11, 1986 resigning; (11) a
11 Performance Appraisal Worksheet dated February 1, 1986; (12) a five-page untitled
12 document detailing retirement benefits; and, (13) portions of The 1968 Plan
13 described previously. (Trial Ex. M at 2-47.)
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19 Ms. Ebert-Feldman described the plans used by the Appeal Committee in
20 reaching its decision, namely The 1968 Plan and The 1985 plan. (Trial Ex. N at 3-
21 4.) Specifically, she stated the definition of “Term of Employment” under the 1968
22 Plan as “continuous employment in the service of the company or of the company
23 and its controlled companies.” (*Id.*) “Break in Service” was also defined under The
24 1968 Plan as “any absence from service without pay . . .” (*Id.*) With respect to The
25 1985 Plan, Ms. Ebert-Feldman referred to the “Continuous Service” requirement in
26 order for a pension to vest. (*Id.* at 4.) “Continuous Service” was defined as “1,000
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1 or more Hours of Service.” (*Id.*) A “break in service” occurred where an employee
2 works fewer than 500 hours. (*Id.*)
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4 Ms. Ebert-Feldman concluded the letter by repeating the Appeal Committee’s
5 reasons for denying Barton’s claim:
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7 there are no Plan records indicating your eligibility for participation in the
8 Plan, your actual participation in the Plan, or your eligibility for benefits under
9 the Plan. You provided no documents indicating that you participated in the
10 Plan or that you were owed a benefit under the Plan. In addition it could not
11 be determined from the Information you provided that you earned the requisite
service to be vested in a benefit under the Plan.

12 (*Id.* at 4.) Those conclusions were then explained in further detail. (*Id.* at 5.) She
13 also informed Barton that the Appeal Committee’s decision was final. (*Id.*)
14

15 On August 13, 2012, Barton filed this lawsuit pursuant to the Employee
16 Retirement Income Security Act of 1974 (“ERISA”) (29 U.S.C. § 1001, *et seq.*).
17 (Dkt. 1.) Plaintiff seeks: (1) declaratory relief, that he is entitled to a pension; (2)
18 pension benefits based upon his employment with American District Telegraph
19 Company, (“ADT”) from 1967 to 1986; and, (3) recovery of statutory penalties
20 under 29 U.S.C. § 1132(c)(1) and 29 CFR § 2575.502(c)(1).
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23 **III. CONCLUSIONS OF LAW**

24 **A. Declaratory Relief and Recovery of Pension Benefits**

25 **1. Standard of Review**

26 ERISA permits an individual to challenge a denial of benefits in federal court.
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1 *Metro. Life Ins. Co. v. Glenn*, 554 U.S. 105, 108 (2008) (citing 29 U.S.C. §
2 1132(a)(1)(B)) (“*MetLife*”).¹⁰ Depending on the language and structure of an
3
4 ERISA plan, a district court reviews a plan administrator’s decision to deny benefits
5 either *de novo* or for an abuse of discretion. The district court reviews the
6 determination “‘under a *de novo* standard’ unless the plan provides to the contrary.”
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8 (*Id.* at 111) (quoting *Firestone Tire & Rubber Co. v. Bruch*, 489 U.S. 101, 115
9 (1989)); *Harlick v. Blue Shield of Cal.*, 686 F.3d 699, 706-07 (9th Cir. 2012). The
10 decision will be reviewed for an abuse of discretion, however, where “the plan
11 provides to the contrary by ‘granting the administrator or fiduciary *discretionary*
12 *authority* to determine eligibility for benefits.’” *Met Life*, 554 U.S. at 111 (quoting
13 *Firestone*, 489 U.S. at 115)(emphasis in original); *Harlick*, 686 F.3d at 707 (citing
14 *Abatie v. Alta Health & Life Ins. Co.*, 458 F.3d 955, 967 (9th Cir. 2006) (en banc)).
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17 Courts apply this abuse of discretion standard even in cases where a conflict of
18 interest exists, such as when the plan administrator is also the entity that pays plan
19 benefits. *MetLife* at 111-12. The Court’s application of an abuse of discretion
20 standard must be “‘tempered by skepticism’ when the plan administrator has a
21 conflict of interest in deciding whether to grant or deny benefits.” *Harlick*, 686 F.3d
22 at 707 (quoting *Abatie*, 458 F.3d at 968-96)). “In such cases, the conflict is a ‘factor’
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26 ¹⁰ Plaintiff does not challenge the benefits denial under any other law. This
27 action arises only under ERISA § 502(a)(1), 29 U.S.C. § 1132(a)(1), which is the
28 exclusive remedial scheme for relief with respect to a claim of entitlement to a
benefit under a plan subject to ERISA.

1 in the abuse of discretion review” with the weight of that factor dependent “on the
2 severity of the conflict.” *Harlick*, 686 F.3d at 707 (citing *Abatie*, 458 F.3d at 968;
3 *MetLife*, 554 U.S. at 108). The most frequent conflict arises “when the same entity
4 makes the coverage decisions and pays for the benefits.” *Harlick*, 686 F.3d at 707
5 (citing *MetLife*, 554 U.S. at 108).
6

7
8 Several factors influence the weight given to the conflict factor in an abuse of
9 discretion review. The conflict is “more important . . . where circumstances suggest
10 a higher likelihood that it affected the benefits decision.” *MetLife*, 554 U.S. at 117;
11 *Harlick*, 686 F.3d at 707. The conflict is given more weight “if there is a ‘history of
12 biased claims administration.’” *Harlick*, 686 F.3d at 707 (quoting *MetLife*, 554 U.S.
13 at 117). Additional skepticism will apply for procedural irregularities under ERISA
14 where “the administrator gave inconsistent reasons for a denial, failed to provide full
15 review of a claim, or failed to follow proper procedures in denying the claim.” *Id.*
16 (citing *Lang v. Long-Term Disability Plan*, 125 F.3d 794, 798-99 (9th Cir. 1997);
17 *Friedrich v. Intel Corp.*, 181 F.3d 1105, 1110 (9th Cir 1999)).
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21 The conflict, however, “is less important when the administrator takes ‘active
22 steps to reduce potential bias and to promote accuracy,’ such as employing a
23 ‘neutral, independent review process,’ or segregating employees who make coverage
24 decisions from those who deal with the company’s finances.” *Id.* (quoting *MetLife*,
25 554 U.S. at 117); *Abatie*, 458 F.3d at 969 n.7. Further, the Ninth Circuit views “the
26 conflict with a ‘low’ ‘level of skepticism’ if there’s no evidence of malice, of self
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1 dealing, or of a parsimonious claims-granting history.” *Saffon v. Wells Fargo & Co.*
2 *Long Term Disability Plan*, 522 F.3d 863, 868 (9th Cir. 2008). In considering any
3 conflict and applying the abuse of discretion standard, the Supreme Court has
4 “emphasized under *Glenn*, ‘a deferential standard of review remains appropriate
5 even in the face of a conflict.’” *Salomaa v. Honda Long Term Disability Plan*, 642
6 F.3d 666, 647 (9th Cir. 2011). As the Ninth Circuit has made clear: “We now know
7 that the administrator’s decision cannot be disturbed if it is reasonable.” (*Id.* at 676.)
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10 In evaluating the specific decision of the claims administrator, the Ninth
11 Circuit has cautioned that courts “may not merely substitute our view for that of the
12 fact finder.” *Id.* (citing *United States v. Hinkson*, 585 F.3d 1247, 1262 (9th Cir. 2009)
13 (en banc)). Proper abuse of discretion review examines whether the claims
14 administrator’s decision was “(1) illogical, (2) implausible, or (3) without support in
15 inferences that may be drawn from the facts in the record.” This review applies
16 “with the qualification that a higher degree of skepticism is appropriate where the
17 administrator has a conflict of interest.” *Solomaa*, 642 F.3d at 676.
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21 Thus, as an initial matter, the 1968 Plan and 1985 Plan must be
22 examined to determine whether the two plans vest the administrators with
23 discretionary authority thereby invoking the deferential abuse of discretion review.
24 Under the 1968 Plan, six members from the Board of Directors shall be called the
25 “Employees Benefit Committee”. (Trial Ex. C at 5, sec. 4.) The 1968 Plan confers
26 upon Employee Benefit Committee the power to “determine conclusively for all
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1 parties all questions arising in the administration of the Plan.” (*Id.*) The 1985 Plan
2 states that the Employee Benefits Committee “shall have the primary responsibility
3 and authority for the administration of the Plan, including the authority to interpret
4 its provisions . . . to determine the amount of benefits which shall be payable to any
5 person in accordance with the provisions of the Plan . . .” (Trial Ex. A at 31, sec.
6 14.2.) All “interpretations, determinations and decisions” of the Employee Benefits
7 Committee is deemed conclusive. (*Id.* at 33, sec. 14.7.) Such language has been
8 held to confer discretionary authority. *See, e.g., Abatie*, 458 F.3d at 963
9 (responsibility for full and final determination of benefits); *Sherwood v. United*
10 *Parcel Serv. Flexible Benefits Plan Short Term Disability (STD) Plan*, 156
11 Fed.Appx. 941, 941-42 (9th Cir. 2005) (discretionary authority to determine
12 eligibility for benefits or to construe terms of the plan). Accordingly, this court then
13 applies an abuse of discretion standard.¹¹
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19 2. **Whether the Committee Abused Its Discretion in Denying**
20 **Barton Benefits**
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22 The question then becomes whether the Committee abused its discretion when
23 it denied Plaintiff pension benefits under The 1968 Plan and The 1985 Plan. This
24 court considers the conflict of interest as a factor as to whether the Committee
25 abused its discretion. This court views the conflict of interest with a low level of
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27 _____
28 ¹¹ Because the court finds an abuse of discretion standard of review, it disregards the oral testimony presented in this case and considers only the Administrative Record.

1 skepticism because there is no evidence in the record to suggest that the conflict
2 affected the Committee’s decision. Plaintiff has failed to connect the overall
3 corporate and financial reporting structure of Tyco with its benefits decisions in a
4 causal or meaningful way. Further, Plaintiff has also failed to produce evidence of
5 Tyco claims administrator having a history of “malice, self dealing, or . . . a
6 parsimonious claims-granting history” in this case or any others. Contrary to
7 Plaintiff’s assertion, the reasons for Tyco’s denial of pension benefits remained the
8 same. There is no evidence of a history of biased claims administration. There are
9 no procedural irregularities present; Plaintiff received an extension, and was
10 provided with an opportunity to present additional evidence.
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14 The issue then turns upon whether the Committee’s decision was reasonable.
15
16 There is no evidence in the record that Plaintiff established that he was entitled to
17 benefits under either the 1968 Plan or the 1985 Plan. Under The 1968 Plan, 10 years
18 of continuous service is required. The 1968 Plan does not define “continuous
19 service” any further. In order to receive benefits, The 1985 Plan mandates 10 years
20 of continuous service as well. The 1985 Plan defines continuous service as “one
21 year of Continuous Service shall be recorded for any Plan Year during which and
22 Employee has 1,000 or more hours of service . . .” (Trial Ex. A, sec. 2.9(b)(i).)
23
24

25 Barton did not establish continuous service for a participating company. The
26 evidence he did present showed only that he was employed by ADT companies and
27 other companies under the relevant time period. In addition, the letter from R.B.
28

1 Carey congratulating Barton on his ten years of service does not prove that he is
2 entitled to benefits. The letter does not establish continuous service as defined by the
3 1968 Plan. The employee pay stubs and W-2 tax forms provide only a snapshot that
4 Barton worked for ADT companies during the months and years detailed on the
5 exhibits. He fails to show that he was employed by a participating ADT company
6 for 10 years continuous years. Nor does the letter establish that Barton worked for a
7 participating company. Evidence in the record shows that Barton worked for
8 numerous ADT companies, as well as other organizations, during the relevant ten-
9 year time period.
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13 Even after applying a low level of skepticism based on the fact that TYCO
14 both assesses eligibility and disburses funds, this Court cannot characterize The
15 Committee’s benefits denial decision as “(1) illogical, (2) implausible, or (3) without
16 support in inferences that may be drawn from the facts in the record.” *Salomaa*, 642
17 F.3d at 676. To the contrary, The Committee consistently articulated its position that
18 Barton had failed to show continuous service to a participating company for a period
19 of 10 years. The Committee reviewed the documents presented by Barton, as well as
20 its own files and records. The evidence presented, namely tax documents showing
21 multiple names of ADT companies, a single letter thanking Barton for ten years of
22 service to the “ADT organization”, Barton’s exit interview, paystubs for certain
23 monthly periods, and W-2 forms for brief periods, create an inference only that
24 Barton worked for a number of ADT entities during the time period. Barton also
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1 failed to produce any information regarding whether those entities were participating
2 entities. Accordingly, the Committee did not abuse its discretion in denying Barton
3 pension benefits.
4

5
6 **B. Statutory Penalties**
7

8 ERISA provides for statutory penalties based upon a pension administrator's
9 refusal to comply with ERISA's disclosure obligations. 29 U.S.C. § 1132(c)(1). In
10 order to recover statutory penalties, Plaintiff bears the burden of proving that he
11 made a written request of the plan administrator for documents, that the plan
12 administrator failed to provide such documents within 30 days and that he is a plan
13 administrator failed to provide such documents within 30 days and that he is a plan
14 administrator failed to provide such documents within 30 days and that he is a plan
15 "participant" for purposes of ERISA § 502(c). *See Johnson v. Buckley*, 356 F.3d
16 1067, 1077 (9th Cir. 2004). "Participant" includes those persons who have a
17 "colorable claim" to benefits under the plan. *Firestone*, 489 U.S. at 118.
18

19 Here, in order to invoke statutory penalties, Barton must show that has a
20 colorable claim to prevail on his ERISA suit. Because he did not prevail on his
21 ERISA suit, he lacks standing to assert a violation of ERISA's disclosure
22 requirements. *Johnson*, 356 at 1077.
23

24 Even assuming a violation of ERISA's disclosure requirements, the decision
25 to impose sanctions rests in "sound discretion" of the trial court. 29 U.S.C. §1132(l).
26 *Hemphill V. Estate of Ryskamp*, 619 F. Supp. 2d 954, 975 (E.D. Cal. 2008) specifies
27 four factors a court can take into account in exercising its discretion under ERISA
28

1 § 502 (c): (1) “bad faith or intentional conduct on the part of the administrator; (2)
2 the length of the delay; (3) the number of requests made and documents withheld; (4)
3 and the existence of any prejudice to the participant or beneficiary.” *Hemphill*, 619
4 F. Supp. 2d at 975-976.
5

6 Although prejudice is not required to prevail on a section 1132(c) penalty
7 claim, most courts do inquire as to whether the claimant has suffered some
8 type of prejudice before exercising the discretion vested in them under section
9 1132(c).

10 *Kaiser Permanent Employees Pension Plan v. Bertozzi*, 849 F. Supp. 692, 702 (N.D.
11 Cal. 1994).

12 On January 19, 2012, Plaintiff wrote Ms. Ebert-Feldman and requested certain
13 documents. In his pointed letter, Barton sought “all plan documents, records and
14 other information affecting the claim per your document concerning Applying for
15 Benefits and Claim and Appeal Procedures.” (Trial Ex. K, p.2.) Specifically, Barton
16 requested: (1) Tyco International Summary Plan Description booklet; (2) Tyco’s
17 entire copy of pages 1 through 4 of the Social Security Form SSA-7005; (3) an
18 example of a pension benefit statement and written evidence “that should have been
19 included with the Summary Plan Description booklet;” and (4) an example of
20 application forms “that should have been provided by the service center...” (Trial
21 Ex. K, p.2.) Previously, on January 10, 2012, Barton had requested an extension of
22 time to file his appeal of the denial of pension benefits.
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27 On February 21, 2012, Ms. Ebert-Feldman responded to Barton’s requests.
28

1 On behalf of the Committee, she granted Barton’s 60-day extension to file his
2 appeal. Her letter also states that she is enclosing documents. (Trial Ex. J, p. 2.)
3
4 The enclosed documents consisted of: (1) a five-page Claim 2011-6 Security
5 Services Summary (Trial Ex. J, pp. 3-7) ; (2) Claim 2011-6 documents submitted by
6 Claimant (Barton) (Trial Ex. J, pp. 9-35) (3) documents from Claimant’s pension file
7 (Trial Ex. J, pp. 36-43); (4) Plan Documentation, including portions of The 1968
8 Plan, portions of an ADT Pension Plan, and The 1985 Plan; (Trial Ex. J, pp. 44- 61);
9
10 (5) The 1968 Plan in its entirety (Trial Ex. J, pp. 62-81); and, (6) The 1985 Plan in
11 its entirety (Trial Ex. J, pp. 82-133).
12

13 Plaintiff, on cross-examination, testified that when he referred to the “Tyco
14 International Summary Plan Description booklet,” he was referring to the pension
15 plan documents which pertained to him. (Reporter’s Transcript (“RT”) 6/11/13 p.
16 26, ll. 12-21). Barton sought the information because he wanted to know what the
17 Committee based its ruling upon. (RT 6/11/13 p.26, ll. 22-26.).
18
19

20 According to the documents enclosed in Ms. Ebert-Feldman’s February 21,
21 2012 letter, Barton did receive a copy of portions of both The 1968 Plan and The
22 1985 Plan. (Trial Ex. J, pp. 44-61.) He also received a copy of these documents in
23 their entirety. (Trial Ex. J, pp. 62-133.) According to Ms. Ebert-Feldman’s
24 testimony, she sought to provide Barton with all documents upon which the
25 Committee based its decision. (RT 6/11/13 at p. 66, ll. 5-11.) The only other
26 documents requested by Barton were his own social security documents, which are
27
28

1 contained within Trial Exhibit J, and exemplars.¹²

2
3 Even accepting plaintiff's view that Tyco failed to produce certain exemplars,
4 the Court finds no prejudice. Barton received The 1968 and 1985 Plans in their
5 entirety. He received portions of the same plans. Barton filed his appeal within the
6 requested time frame. He offers no arguments as to how the failure to provide the
7 exemplars inhibited his ability to prosecute his appeal. In addition, there is no
8 evidence of intentional malfeasance by Tyco. As such, even assuming that Barton
9 has standing to challenge the disclosure provisions and assuming the truth of his
10 arguments, the court declines to exercise its discretion to impose sanctions. For all
11 of these reasons, the court does not award plaintiff any statutory penalties under
12 section 502(c)(1) of ERISA.
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16 Judgment is for Defendant.

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18 Dated: July 19, 2013



19
20 Beverly Reid O'Connell
United States District Judge

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28 ¹² ERISA § 502 requires that any production be made within 30 days. 29 U.S.C. §
1132(c). Tyco produced the documents on the first business day after the thirtieth
day.