1 ||

2	
3	
4	
5	
6	
7	UNITED STATES DISTRICT COURT
8	CENTRAL DISTRICT OF CALIFORNIA
9	WESTERN DIVISION
10	
11	MICHAEL LOUIS OVERTON,) No. CV 13-05646-R (VBK)
12	Plaintiff,) ORDER TO SHOW CAUSE RE DISMISSAL
13	v.)
14	SOCIAL SECURITY ADMINISTRATION,) et al.,)
15	Defendants.
16	
17	/
18	On July 23, 2013, Michael Louis Overton (hereinafter referred to

as "Plaintiff") filed a "Notice of Motion and Motion to Recover Entitled Benefits Under 28 U.S.C. 4207 and 42 U.S.C. 1997" ("Complaint") against Defendants United States Social Security Administration Head; Veterans Administration Head Official; and West Point Military Academy in the United States District Court for the Northern District of California.

On July 30, 2013, an Order of Transfer was issued by United
States District Judge William Alsup transferring this action to the
United States District Court for the Central District of California.
On August 16, 2013, an Order re Leave to File Action Without

Prepayment of Full Filing Fee was issued, and Plaintiff's Complaint was filed in United States District Court for the Central District of California. It was noted that Plaintiff had failed to authorize disbursements from his prison trust account to pay the filing fee; failed to provide a certified copy of trust fund statement for the last six months and made an inadequate showing of indigency. (Docket No. 7.)

8

9

ALLEGATIONS IN PLAINTIFF'S COMPLAINT

10 Plaintiff, a state prisoner incarcerated at the California Men's 11 Colony-East, alleges that he is an attorney licensed by the California 12 State Bar and has a paralegal degree from Hastings School of Law. 13 (Complaint at 3.) In Claim One, Plaintiff contends that he has a vested interest and entitlement to receive Social Security benefits 14 15 [his] wife" and an additional interest in his "'on behalf' of 16 "deceased brother's-survivor's benefits" as of June 1997. (Id. at 3-17 4.) In Claim Two, Plaintiff alleges that the United States Air Force, 18 Veterans Administration and Military Induction Center violated a 19 breach of trust in fraudulently attempting to locate Lieutenant Major 20 Mike Overton who was in prison during the time in question. (Id. at 21 5.)

In Claim Three, Plaintiff states that he was inducted into West Point Academy during the 1973 Vietnam conflict. Plaintiff was commissioned on his first tour to Hanoi and a second tour in Saigon. (<u>Id</u>. at 5.) Plaintiff alleges his induction rank was Lieutenant Major; however, he was diagnosed with a heart murmur and given an honorable discharge. Plaintiff seeks an award of benefits. (<u>Id</u>.) //

STANDARD OF REVIEW

2 Because Plaintiff is seeking to proceed In Forma Pauperis, the 3 Court shall review such a complaint "as soon as practicable after 4 docketing." Pursuant to 28 U.S.C. §1915(e)(2), the district court is 5 required to dismiss a complaint if the Court finds that the complaint 6 (1) is legally frivolous or malicious, (2) fails to state a claim upon 7 which relief may be granted, or (3) seeks monetary relief from a 8 defendant immune from such relief. 28 U.S.C. §1915(e)(2)(B) (re: all 9 in forma pauperis complaints).

10 A complaint may also be dismissed for lack of subject matter 11 jurisdiction, pursuant to Fed. R. Civ. P. 12(b)(1). Neitzke v. 12 Williams, 490 U.S. 319, 327 n. 6 (1989) (unanimous decision) (patently 13 insubstantial complaint may be dismissed under Rule 12(b)(1) for lack 14 of subject matter jurisdiction. "Whenever it appears by suggestion of 15 the parties or otherwise that the court lacks jurisdiction of the 16 subject matter, the court shall dismiss the action." Fed. R. Civ. P. 17 12(h)(3) (emphasis added). A challenge to the Court's subject matter 18 jurisdiction can be raised at any time, including sua sponte by the 19 Court. Emrich v. Touche Ross and Co., 846 F.2d 1190, 1194 n. 2. (9th 20 Cir. 1988). Dismissal for lack of subject matter jurisdiction is 21 proper where the federal claim is "so insubstantial, implausible, 22 foreclosed by prior decisions of this Court, or otherwise completely 23 devoid of merit as not to involve a federal controversy." Steel Co. 24 v. Citizens for a Better Env't., 523 U.S. 83, 89 (1998). (Citations 25 and internal quotations omitted.)

26 //

- 27 //
- 28 //

1	DISCUSSION
2	For all of the following reasons, Plaintiff's Complaint should be
3	dismissed without leave to amend.
4	
5	A. Plaintiff Has Failed to State a Claim Against Defendants.
6	Plaintiff seeks to recover benefits against Defendants pursuant
-	

7 to 28 U.S.C. § 4207 and 42 U.S.C. § 1997 and alleges jurisdiction 8 pursuant to these sections of the United States Code. However, 28 9 U.S.C. § 4207 does not exist in the United States Code. Further, 10 while 42 U.S.C. § 1997 defines the term "institution" to encompass any 11 facility, including a jail, it does not establish subject matter 12 jurisdiction.

Plaintiff's allegations and the nature of his claims are unclear and Plaintiff fails to identify the specific theories upon which the asserted claims against the Defendants are based. Accordingly, Plaintiff has failed to state a constitutional violation or a violation of a federal statute against Defendants that would confer jurisdiction upon this Court.

- 19
- 20
- 21

B. <u>A United States Agency Cannot Be Sued Unless There Is a</u> <u>Waiver of Sovereign Immunity</u>.

22 A United States officer cannot be sued in his official capacity 23 nor a United States agency be sued, unless there is a waiver of 24 sovereign immunity. Any waiver of sovereign immunity must be express. 25 Doe v. Attorney General of United States, 941 F.2d 780, 788 (9th Cir. 26 1991). The doctrine of sovereign immunity bars claims for monetary 27 damages against federal actors in their official capacities. See, 28 e.g., Thomas Lazear v. Federal Bureau of Investigation, 851 F.2d 1202,

1 1207 (9th Cir. 1988)("The United States has not waived its sovereign
 2 immunity in actions seeking damages for constitutional violations").

3 This Court lacks subject matter jurisdiction to consider a 4 constitutional damage claim against the United States, because the 5 United States has not waived sovereign immunity with respect to such <u>Cato v. United States</u>, 70 F.3d 1103, 1110 (9th Cir. 1995); 6 claims. 7 Rivera v. United States, 924 F.2d 948, 951 (9th Cir. 1991); Clemente 8 v. United States, 766 F.2d 1358, 1363 (9th Cir. 1985), cert. denied, 9 474 U.S. 1101 (1986); Gilbert v. DaGrossa, 756 F.2d 1455, 1458 (9th 10 Cir. 1985).

Sovereign immunity also extends to the agencies of the federal government. <u>See Federal Deposit Insurance Corp. v. Meyer</u>, 510 U.S. 471, 486 (1993)(holding that a <u>Bivens</u> claim cannot be brought against a federal agency); <u>Daly-Murphy v. Winston</u>, 837 F.2d 348, 356 (9th Cir. 1987)(same).

16 "[A] person attempting to sue a federal agency or officer must 17 demonstrate that the claim is covered by specific statutory 18 authorization to sue the United States, or that in effect [the 19 complaint] is not a suit against the United States. This is a 20 fundamental subject matter jurisdictional requirement." 14 Wright 21 Miller and Cooper, Federal Practice and Procedure, Jur. 3d §3655 22 (1998). Any waiver of sovereign immunity must be express. Doe v. 23 Attorney General of the United States, 941 F.2d 780, 788 (9th Cir. 24 1991). It is clear that this Court has no subject matter jurisdiction 25 over money damage claims against official actors brought pursuant to 26 Bivens. See Daly-Murphy v. Winston, 837 F.2d 348, 355 (9th Cir. 27 Therefore, due to the doctrine of sovereign immunity, this 1987). Court lacks the power to hear Plaintiff's claims against Defendants. 28

Plaintiff can obtain damages against the Defendants under only
 one of two theories: a claim under the Federal Tort Claims Act, 28
 U.S.C. §§1346, 2671-2680; or an implied cause of action under the
 principles of <u>Bivens v. Six Unknown Agents</u>, 403 U.S. 388 (1977).

In order to file a claim under the Federal Tort Claims Act,
Plaintiff must have exhausted his administrative remedies. <u>Graham v.</u>
<u>United States</u>, 96 F.3d 446, 447 (9th Cir. 1996). Specifically, 28
U.S.C. §2675(a) provides in part:

9 "An action shall not be instituted upon a claim against 10 the United States for money damages for injury or loss of 11 property or personal injury or death caused by the negligent 12 wrongful act or omission of any employee of the or 13 Government while acting within the scope of his office or 14 employment, unless the claimant shall have first presented 15 the claim to the appropriate federal agency and his claim 16 shall have been finally denied by the agency in writing and 17 sent by certified or registered mail. The failure of an 18 agency to make final disposition of a claim within six 19 months after it is filed, at the option of the claimant any 20 time thereafter, be deemed a final denial of the claim for purposes of this section..." 21

22

A federal court may not exercise subject matter jurisdiction over a claim under the Federal Tort Claims Act until administrative remedies have been exhausted. 28 U.S.C. §2675(a); <u>McNeil v. United</u> <u>States</u>, 508 U.S. 106, 112-13 (1993). There is no indication anywhere that plaintiff exhausted any administrative remedies. This Court may dismiss the Complaint for failure to allege this jurisdictional

1	prerequisite. <u>See Hutchinson v. United States</u> , 677 F.2d 1322, 1327
2	(9th Cir. 1982).
3	
4	ORDER
5	Accordingly, within 20 days of the date of this Order, Plaintiff
б	is ORDERED TO SHOW CAUSE, in writing, why this case should not be
7	dismissed.
8	
9	DATED: August 27, 2013 /s/ VICTOR B. KENTON
10	UNITED STATES MAGISTRATE JUDGE
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	