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UNITED STATES DISTRICT COURT FOR THE CENTRAL DISTRICT OF CALIFORNIA

2 Case No.: CV 14-04231-ODW (PJWx) UNITED STATES OF AMERICA, 3 Plaintiff, CONSENT DECREE OF 4 PERMANENT INJUNCTION V. 5 GM MANUFACTURING, INC., a corporation, and 6 MAO L. YANG. MARY CHEN, and 7 DAVID YANG, individuals, 8 Defendants. 9

Plaintiff, the United States of America, by its undersigned attorneys, having filed a Complaint For Permanent Injunction ("Complaint") against GM Manufacturing, Inc., a corporation, and Mao L. Yang, Mary Chen, and David Yang, individuals (collectively "Defendants"), and Defendants having appeared and having consented to the entry of this Consent Decree of Permanent Injunction ("Decree") without contest and before any testimony has been taken, and the United States of America having consented to this Decree; IT IS HEREBY ORDERED, ADJUDGED, AND DECREED that:

- 1. This Court has jurisdiction over the subject matter and over all parties to this action.
- 2. The complaint states a cause of action against Defendants under the Federal Food, Drug, and Cosmetic Act, 21 U.S.C. § 301 et seq. (the "Act").
- 3. Defendants violate the Act, 21 U.S.C. § 331(a), by introducing and causing to be introduced, and delivering and causing to be delivered for introduction, into interstate commerce articles of food (dietary supplements as defined by 21 U.S.C. § 321(ff)) that are adulterated within the meaning of 21 U.S.C. § 342(g)(1), in that they have been prepared, packed, and held under

conditions that do not conform to the current good manufacturing practice ("cGMP") regulations for dietary supplements set forth at 21 C.F.R. Part 111.

- 4. Defendants violate the Act, 21 U.S.C. § 331(k), by causing the adulteration, within the meaning of 21 U.S.C. § 342(g)(1), of articles of food (dietary supplements), while such articles are held for sale after shipment of one or more of their components in interstate commerce.
- Defendants are not directly or indirectly engaged in manufacturing, preparing, processing, packing, labeling, holding, and/or distributing any articles of food (dietary supplements). If Defendants later intend to resume any such operations at 1500 W 135th St, Gardena, California ("the facility"), or any other location, Defendants must first notify FDA in writing at least ninety (90) calendar days in advance of resuming operations and comply with paragraphs 6(A)-(F) of this Decree. This notice shall identify the type(s) of dietary supplements Defendants intend to manufacture, prepare, process, pack, label, hold, and/or distribute, and the location at which Defendants intend to resume operations. Defendants shall not resume operations until FDA has inspected Defendants' facility and operations pursuant to paragraph 6(G), Defendants have paid all costs pursuant to paragraph 6(H), and Defendants have received written notice from FDA, as required by paragraph 6(I), and then shall resume operations only to the extent authorized in FDA's written notice.
- 6. Defendants and each and all of their directors, officers, agents, representatives, employees, attorneys, successors, assigns, and any and all persons or entities in active concert or participation with any of them, who receive actual notice of this Decree, are hereby permanently restrained and enjoined, under the provisions of 21 U.S.C. § 332(a), and the equitable authority of this Court, from directly or indirectly manufacturing, preparing, processing, packing, labeling,

holding, and/or distributing any dietary supplements, at or from the facility, or at or from any other locations at which Defendants now, or in the future, directly or indirectly manufacture, prepare, process, pack, label, hold, and/or distribute dietary supplements, including in-process materials, ingredients, and components thereof, unless and until:

- A. Defendants' methods, facilities, processes, and controls used to manufacture, prepare, process, pack, label, hold, and distribute dietary supplements are established, operated, and administered in compliance with this Decree, the Act, and its implementing regulations.
- B. Defendants retain, at their expense, an independent person or persons (the "Expert"), who is without any personal or financial ties (other than the retention agreement) to Defendants or their families, and who, by reason of background, training, education, or experience, is qualified to inspect the facility to determine whether the facility and the methods, processes, and controls that Defendants use to manufacture, prepare, process, pack, label, hold, and distribute dietary supplements are operated and administered in conformity with cGMP, 21 C.F.R. Part 111. Defendants shall notify the United States Food and Drug Administration ("FDA") in writing of the identity and qualifications of the Expert within five (5) calendar days of retaining such Expert;
- C. The Expert performs a comprehensive inspection of the facility and the methods, processes, and controls that Defendants use to manufacture, prepare, process, pack, label, hold, and distribute dietary supplements and the labeling for all of Defendants' dietary supplements to determine whether Defendants are in compliance with 21 U.S.C. § 342(g)(1), 21 C.F.R. Part 111, and this Decree;

- D. The Expert certifies in writing to FDA that:
- The Expert has inspected the facility and the methods,
 processes, and controls that Defendants use to manufacture, prepare,
 process, pack, label, hold, and distribute dietary supplements;
- ii. All cGMP deviations brought to Defendants' attention byFDA, the Expert, or any other source have been corrected; and
- Defendants use to manufacture, prepare, process, pack, label, hold, and distribute dietary supplements are in compliance with this Decree, the Act, and 21 C.F.R. Part 111. As part of the Expert's certification, a full and complete detailed report of the results of the Expert's inspection shall be provided by the Expert to FDA;
- E. Defendants report to FDA in writing the actions they have taken to:
 - i. Correct all deviations brought to Defendants' attention by
 FDA, the Expert, and/or any other source; and
 - ii. Ensure that the methods and processes used in, and the facility and controls used for, manufacturing, preparing, processing, packing, labeling, holding, and distributing dietary supplements are operated, and will be continuously administered in conformity with cGMP, 21 C.F.R. Part 111;
- F. Defendants recall and destroy, under FDA's supervision and in accordance with the procedures provided in paragraph 8, all dietary supplements that were manufactured, prepared, processed, packed, labeled, held, and/or distributed prior to the entry of this Decree;
- G. FDA, as and when it deems necessary to evaluate Defendants' compliance with the terms of this Decree, the Act, and applicable

regulations, conducts inspections of the facility, including the buildings, equipment, utensils, dietary supplements, labeling, and all relevant records contained therein;

- H. Defendants have paid all costs of supervision, inspections, investigations, analyses, examinations, and reviews for FDA's oversight with respect to paragraph 6, at the rates set forth in paragraph 12; and
- I. FDA has notified Defendants, in writing, that Defendants appear to be in compliance with all the requirements specified in paragraphs 6(A)-(F) and (H) of this Decree, the Act, including 21 U.S.C. § 342(g)(1), and all applicable regulations, including 21 C.F.R. Part 111. In no circumstance shall FDA's silence be construed as a substitute for written notification.
- 7. Defendants and each and all of their directors, officers, agents, representatives, employees, attorneys, successors, assigns, and any all persons or entities in active concert or participation with any of them, who have received actual notice of this Decree, are permanently restrained and enjoined under 21 U.S.C. § 332(a) from directly or indirectly doing or causing any act that:
 - A. Violates the Act, 21 U.S.C. § 331(a), by introducing or delivering for introduction into interstate commerce, and/or causing the introduction or delivery for introduction into interstate commerce, of any dietary supplement, within the meaning of 21 U.S.C. § 321(ff), that is adulterated within the meaning of 21 U.S.C. § 342(g)(1);
 - B. Violates the Act, 21 U.S.C. § 331(k), by causing any dietary supplement within the meaning of 21 U.S.C. § 321(ff) to become adulterated within the meaning of 21 U.S.C. § 342(g)(1), while such dietary supplement is held for sale after shipment of one or more of its components in interstate commerce; and/or

C. Results in the failure to implement and continuously maintain the requirements of this Decree.

- 8. Within twenty (20) business days of entry of this Decree, Defendants shall recall all dietary supplements that they manufactured, prepared, processed, packed, labeled, held, and/or distributed at any time after February 13, 2012. Within fifteen (15) calendar days of entry of this Decree and within ten (10) calendar days after receiving any recalled dietary supplements, Defendants shall, under FDA supervision, destroy all dietary supplements in Defendants' possession, custody, and/or control because they are adulterated in that they were not manufactured, prepared, packed, labeled, held and/or distributed in accordance with cGMP, 21 C.F.R. Part 111. Defendants shall reimburse FDA for supervising the destruction at the rates set forth in paragraph 12. Defendants shall not dispose of any dietary supplements in a manner contrary to any federal, state, or local laws.
- 9. After Defendants have complied with paragraphs 6(A)-(F) and (H), and FDA has notified them pursuant to paragraph 6(I), Defendants shall retain an independent person or persons who shall meet the criteria described in paragraph 6(B) to conduct audit inspections of their dietary supplement manufacturing operations (hereinafter, the "Auditor") at least once every six (6) months, for a period of one (1) year, and not less than once every twelve (12) months for a period of four (4) years thereafter, for a total of five (5) years of auditing. If Defendants choose, the Auditor may be the same person or persons retained as the Expert in paragraph 6(B).
 - A. At the conclusion of each audit inspection, the Auditor shall prepare a detailed written report ("audit report") analyzing whether Defendants are in compliance with this Decree, the Act, and its implementing regulations and identifying any deviations ("audit report observations"). As part of every audit report, except the first audit report,

the Auditor shall assess the adequacy of corrective actions taken by Defendants to correct all previous audit report observations. The audit reports shall be delivered contemporaneously to Defendants and FDA by courier service or overnight delivery service, no later than ten (10) business days after the date the audit inspection(s) is completed. In addition, Defendants shall maintain the audit reports in separate files at their facility and shall promptly make the audit reports available to FDA upon request.

If an audit report contains any observations indicating that Defendants are not in compliance with this Decree, the Act, and/or its implementing regulations, Defendants shall, within fifteen (15) calendar days after receiving the audit report, correct those observations, unless FDA notifies Defendants that a shorter time period is necessary. If, after receiving the audit report, Defendants believe that a correction of the deviations will take longer than fifteen (15) calendar days, Defendants shall, within five (5) calendar days after receiving the audit report, submit to FDA in writing a proposed schedule for completing corrections ("correction schedule"). The correction schedule must be reviewed and approved by FDA in writing prior to implementation by Defendants. In no circumstance shall FDA's silence be construed as a substitute for written approval. Defendants shall complete all corrections according to the approved correction schedule. Within thirty (30) calendar days after Defendants receive an audit report, unless FDA notifies Defendants that a shorter time period is necessary, or within the time frame provided in a correction schedule approved by FDA, the Auditor shall review the actions taken by Defendants to correct the audit report observations. Within five (5) business days after beginning that review, the Auditor shall report in writing to FDA whether each of the audit report observations has been corrected and, if not,

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26 27 which audit report observations remain uncorrected. If such report identifies one or more objectionable conditions that has not been corrected, FDA may, in its discretion, require up to five (5) additional years of annual audits.

- Representatives of FDA shall be permitted, without prior notice and as and when FDA deems necessary, to make inspections of Defendants' operations, and without prior notice, to take any other measures necessary to monitor and ensure continuous compliance with the terms of this Decree, the Act, and all applicable regulations. During such inspections, FDA representatives shall be permitted: immediate access to Defendants' places of business including, but not limited to, all buildings, equipment, finished and unfinished materials and products, containers, labeling, and other material therein; to take photographs and make video recordings; to take samples of Defendants' finished and unfinished materials and products, containers, labeling, packaging material, and other material; and to examine and copy all records relating to the receiving, manufacturing, preparing, processing, packing, labeling, holding, and distribution of any and all of Defendants' products, including components. The inspections shall be permitted upon presentation of a copy of this Decree and appropriate credentials. The inspection authority granted by this Decree is separate from, and in addition to, the authority to make inspections under the Act, 21 U.S.C. § 374.
- 11. Defendants shall promptly provide any information or records to FDA upon request regarding the receiving, manufacturing, preparing, processing, packing, labeling, holding, and distribution of dietary supplements.
- 12. Defendants shall reimburse FDA for the costs of all FDA inspection, investigations, supervision, analyses, examinations, sampling, testing, reviews, and document preparation that FDA deems necessary to evaluate Defendants' compliance with any part of this Decree. The costs of such activities shall be borne by Defendants at the prevailing rates in effect at the time the costs are

- 13. Within then (10) calendar days after entry of this Decree, Defendants shall post a copy of this Decree, in at least one language in which each GM Manufacturing, Inc. employee is fluent, in a conspicuous location in a common area at the facility and at any other location(s) at which Defendants manufacture, prepare, process, pack, label, hold, and/or distribute dietary supplements, and shall ensure that the Decree remains posted at each location for as long as the Decree remains in effect. Within fifteen (15) calendar days after entry of this Decree, Defendants shall provide to FDA an affidavit, from a person with personal knowledge of the facts stated therein, stating the fact and manner of Defendants' compliance with this paragraph.
- 14. Within fifteen (15) calendar days after entry of this Decree,
 Defendants shall provide a copy of the Decree, by personal service or certified
 mail (restricted delivery, return receipt requested), to each and all of Defendants'
 directors, officers, agents, employees, representatives, attorneys, successors,
 assigns, parties for whom Defendants contractually manufacture dietary
 supplements and to whom Defendants have shipped dietary supplements at any

time since February 13, 2012, and any and all persons or entities in active concert or participation with any of them (collectively referred to as "Associated Persons"). Within thirty (30) calendar days after entry of this Decree, Defendants shall provide to FDA an affidavit, from a person with personal knowledge of the facts stated therein, stating the fact and manner of Defendants' compliance with this paragraph and identifying the names, addresses, and positions of all persons who received a copy of this Decree pursuant to this paragraph.

- additional Associated Person(s) at any time after entry of this Decree, Defendants immediately shall provide a copy of this Decree, by personal service or certified mail (restricted delivery, return receipt requested) to such Associated Person(s). Within ten (10) calendar days of each time that any Defendant becomes associated with any additional Associated Person, Defendants shall provide to FDA an affidavit, from a person with personal knowledge of the facts stated therein, stating the fact and manner of Defendants' compliance with this paragraph, identifying the names, addresses, and positions of all Associated Persons who received a copy of this Decree pursuant to this paragraph, and attaching a copy of the executed certified mail return receipts. Within ten (10) calendar days of receiving a request from FDA for any information or documentation that FDA deems necessary to evaluate Defendants' compliance with this paragraph, Defendants shall provide such information or documentation to FDA.
- 16. Defendants shall notify FDA, in writing, at least fifteen (15) calendar days before any change in ownership, character, or name of their business, including reorganization, relocation, dissolution, bankruptcy, assignment, sale resulting in the emergence of a successor business or corporation, the creation or dissolution of subsidiaries, or any other change in the corporate structure or identity of GM Manufacturing, Inc., or any of their parents or subsidiaries, or the

sale or assignment of any business assets, such as buildings, equipment, or inventory, that may affect obligations arising out of this Decree. Defendants shall provide a copy of this Decree to any prospective successor or assign at least ten (10) calendar days prior to any sale or assignment. Defendants shall furnish FDA an affidavit of compliance with this paragraph no later than ten (10) calendar days prior to such assignment or change in ownership.

- 17. If, at any time after entry of this Decree, FDA determines, based on the results of an inspection, the analysis of a sample(s), a report or data prepared or submitted by Defendants, the Expert, the Auditor, or any other information, that, at the facility or any other locations at which Defendants, now or in the future, directly or indirectly, manufacture, prepare, process, pack, label, hold, and/or distribute dietary supplements, Defendants have failed to comply with any provision of this Decree, have violated the Act or applicable regulations, or that additional corrective actions are necessary to achieve compliance with this Decree, the Act, and/or applicable regulations, FDA may, as and when it deems necessary, order Defendants in writing to take appropriate action, including, but not limited to, ordering Defendants immediately to take one or more of the following actions:
 - A. Cease manufacturing, preparing, processing, packing, labeling, holding and/or distributing any or all dietary supplement(s);
 - B. Recall, at Defendants' own expense, any dietary supplement that is adulterated, misbranded, or otherwise in violation of this Decree, the Act, and/or its implementing regulations;
 - C. Revise, modify, or expand any reports, plans, procedures, and/or other records prepared pursuant to this Decree;
 - D. Submit additional reports or information to FDA;
 - E. Institute or reimplement any of the requirements set forth in this Decree;

F. Issue a safety alert; and/or

- G. Take any other corrective actions as FDA, in its discretion, deems necessary to protect the public health and/or to bring Defendants into compliance with this Decree, the Act, and/or its implementing regulations.
- 18. The provisions of this paragraph shall be separate and apart from, and in addition to, all other remedies available to FDA. Defendants shall pay all cost of recalls and other corrective actions, including the costs of FDA's inspections, investigations, supervision, analyses, examinations, sampling, testing, reviews, document preparation, travel, and subsistence expenses to implement and monitor recalls and other corrective actions, at the rates specified in paragraph 12.
- 19. Upon receipt of any order issued by FDA pursuant to paragraph 17, Defendants shall immediately and fully comply with the terms of the order. Any cessation of operations or other actions described in paragraph 17 shall continue until Defendants receive written notification from FDA that Defendants appear to be in compliance with this Decree, the Act, and its implementing regulations, and that Defendants may resume operations.
- 20. If any Defendant fails to comply with any of the provisions of this Decree, the Act, and/or applicable regulations, then Defendants shall pay to the United States of America the sum of five thousand dollars (\$5,000) in liquidated damages for each day such violation continues and an additional sum of five thousand dollars (\$5,000) in liquidated damages for each violation of this Decree, the Act, and/or applicable regulations, and an additional sum equal to twice the retail value of each shipment of adulterated dietary supplements in liquidated damages for each such unlawful shipment. Defendants understand and agree that the liquidated damages specified in this paragraph are not punitive in nature and their imposition does not in any way limit the ability of the United States to seek, or the Court to impose, additional civil or criminal penalties to be paid by

Defendants, or remedies based on conduct that may also be the basis for payment of liquidated damages pursuant to this paragraph.

- 21. Should the United States bring, and prevail in, a contempt action to enforce the terms of this Decree, Defendants shall, in addition to other remedies, reimburse the United States for its attorneys' fees (including overhead), travel expenses incurred by attorneys and witnesses, expert witness fees, administrative and court costs, investigation and analytical expenses incurred in bringing the contempt action, and any other costs or fees related to the contempt proceedings.
- 22. All decisions specified in this Decree shall be vested in the discretion of the FDA. FDA's decisions shall be final and, to the extent these decisions are subject to review, shall be reviewed by the Court under the arbitrary and capricious standard set forth in 5 U.S.C. § 706(2)(A). Review by the Court of any FDA decision rendered pursuant to this Decree shall be based exclusively on the written record before FDA at the time the decision was made. No discovery shall be taken by either party.
- 23. All notifications, correspondence, and communications to FDA required by the terms of this Decree shall be addressed to the Director, FDA Los Angeles District Office, 19701 Fairchild, Irvine, CA 92612-2506, and shall reference this civil action by case name and civil action number.
- 24. This Court retains jurisdiction over this action and the parties thereto for the purpose of enforcing and modifying this Decree and for the purpose of granting such additional relief as may be necessary or appropriate.

SO ORDERED:			Olivin Upight		
			UN	ITED STATES DISTRICT JUDGE	
Dated this	20	day of	June	, 2014	

1 For Plaintiff: 2 For Defendants: STUART F. DELERY Assistant Attorney General MAAME EWUSI-MENSAH 3 FRIMPONG 4 Deputy Assistant Attorney General MICHAEL S. BLUME MAO L. YANG Individually and as Owner and CEO of 5 Director GM Manufacturing, Inc. JEFFREY I. STEGER 6 Assistant Director 7 8 MARY CHEN, Individually Trial Attorney VA Bar No. 72928 Consumer Protection Branch 9 10 U.S. Department of Justice 450 Fifth Street, NW, Suite 6400 South DAVID YANG, Individually 11 Washington, DC 20530 (202) 616-3466 (phone) (202) 514-8742 (fax) 12 Lauren.Fascett@usdoj.gov 13 Attorney for Defendants ANDRÉ BIROTTE, JR. 14 CA Bar No. 149697 United States Attorney 12440 Firestone Blvd Ste 3050 15 Norwalk, CA 90650 BRIAN VILLARREAL Assistant United States Attorney 16 562-907-1176 United States Attorney's Office fewooesq@gmail.com 300 North Los Angeles Street, Suite 7516 17 Los Angeles, CA 90012 (213) 894-0620 18 brian.villarreal@usdoj.gov 19 20 21 22 23 24

25

26

Of Counsel: WILLIAM B. SCHULTZ
General Counsel
ELIZABETH H. DICKINSON
Associate General Counsel
Food and Drug Division
ANNAMARIE KEMPIC
Deputy Chief Counsel, Litigation
LESLIE COHEN
Associate Chief Counsel
United States Department of
Health and Human Services
White Oak Bldg. 31 Rm. 4568
10903 New Hampshire Avenue
Silver Spring, MD 20993-0002
(301) 796-0551 WILLIAM B. SCHULTZ (301) 796-0551