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8	UNITED STATES DISTRICT COURT
9	CENTRAL DISTRICT OF CALIFORNIA
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11	SHERRY A. FACCIUTO,) NO. CV 15-3894-E
12	Plaintiff,)
13	v.) MEMORANDUM OPINION
14	CAROLYN W. COLVIN, Acting) AND ORDER OF REMAND Commissioner of Social Security,)
15	Defendant.
16)
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18	Pursuant to sentence four of 42 U.S.C. section 405(g), IT IS
19	HEREBY ORDERED that Plaintiff's and Defendant's motions for summary
20	judgment are denied, and this matter is remanded for further
21	administrative action consistent with this Opinion.
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23	PROCEEDINGS
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25	Plaintiff filed a complaint on May 22, 2015, seeking review of
26	the Commissioner's denial of benefits. The parties consented to
27	proceed before a United States Magistrate Judge on July 29, 2016.
28	Plaintiff filed a motion for summary judgment on March 10, 2016.

Defendant filed a motion for summary judgment on June 15, 2016. 1 The Court has taken the motions under submission without oral argument. 2 See L.R. 7-15; "Order," filed August 19, 2015. 3 4 BACKGROUND 5 6 7 Plaintiff asserts disability since April 1, 2006, based on alleged low back pain, anxiety, hyperlipidemia, hypothyroidism, 8 hypertension, migraine headaches, and frequent urinary tract 9 infections (Administrative Record ("A.R.") 53-55, 284). Plaintiff 10 testified that she suffers from back pain and other symptoms of 11 12 allegedly disabling severity (A.R. 55-74). 13 14 The Administrative Law Judge ("ALJ") found Plaintiff has severe degenerative disc disease of the lumbar spine and migraines (A.R. 15 23).¹ However, the ALJ also found Plaintiff retains the residual 16 functional capacity to perform a limited range of light work, 17 including Plaintiff's past relevant work as a reception clerk, 18 19 phlebotomist, file clerk, and medical assistant (A.R. 26-29 (adopting 20 vocational expert testimony at A.R. 80-82)). The ALJ deemed Plaintiff's contrary testimony "not entirely credible" (A.R. 27). 21 The ALJ therefore found Plaintiff not disabled (A.R. 29). The Appeals 22 Council denied review (A.R. 1-6). 23 24 111 25 /// 26 27 The ALJ found "non-severe" Plaintiff's alleged

hyperlipidemia, hypothyroidism, anxiety, and depression (A.R. 24-25).

1	STANDARD OF REVIEW
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3	Under 42 U.S.C. section 405(g), this Court reviews the
4	Administration's decision to determine if: (1) the Administration's
5	findings are supported by substantial evidence; and (2) the
6	Administration used correct legal standards. <u>See Carmickle v.</u>
7	Commissioner, 533 F.3d 1155, 1159 (9th Cir. 2008); <u>Hoopai v. Astrue</u> ,
8	499 F.3d 1071, 1074 (9th Cir. 2007); see also Brewes v. Commissioner
9	<u>of Social Sec. Admin.</u> , 682 F.3d 1157, 1161 (9th Cir. 2012).
10	Substantial evidence is "such relevant evidence as a reasonable mind
11	might accept as adequate to support a conclusion." <u>Richardson v.</u>
12	Perales, 402 U.S. 389, 401 (1971) (citation and quotations omitted);
13	<u>see</u> <u>Widmark v. Barnhart</u> , 454 F.3d 1063, 1066 (9th Cir. 2006).
14	
15	If the evidence can support either outcome, the court may
16	not substitute its judgment for that of the ALJ. But the
17	Commissioner's decision cannot be affirmed simply by
18	isolating a specific quantum of supporting evidence.
19	Rather, a court must consider the record as a whole,
20	weighing both evidence that supports and evidence that
21	detracts from the [administrative] conclusion.
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23	Tackett v. Apfel, 180 F.3d 1094, 1098 (9th Cir. 1999) (citations and
24	quotations omitted).
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DISCUSSION

I. <u>The ALJ's Stated Reasons for Rejecting Plaintiff's Credibility</u> are Legally Insufficient.

Plaintiff testified, <u>inter alia</u>, she has back pain every day, all
day, in her lower back and on the right side above her waist which
radiates down to her calf when she sleeps (A.R. 56-57). Plaintiff
also testified she has intermittent back spasms (A.R. 71-72).
Plaintiff claimed that on an average day she must lie down to relieve
her pain and spasms four or five times for 30 to 60 minutes each time
(A.R. 73-74).

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14 Where, as here, an ALJ finds that a claimant's medically 15 determinable impairments reasonably could be expected to cause the symptoms alleged (A.R. 27), the ALJ may not discount the claimant's 16 17 testimony regarding the severity of the symptoms without making "specific, cogent" findings, supported in the record, to justify 18 19 discounting such testimony. See Berry v. Astrue, 622 F.3d 1228, 1234 (9th Cir. 2010); Lester v. Chater, 81 F.3d 821, 834 (9th Cir. 1995); 20 but see Smolen v. Chater, 80 F.3d 1273, 1282-84 (9th Cir. 1996) 21 (indicating that ALJ must state "specific, clear and convincing" 22 reasons to reject a claimant's testimony where there is no evidence of 23 24 111 25 /// /// 26 111 27 28 ///

1	malingering). ² Generalized, conclusory findings do not suffice. <u>See</u>
2	Moisa v. Barnhart, 367 F.3d 882, 885 (9th Cir. 2004) (the ALJ's
3	credibility findings "must be sufficiently specific to allow a
4	reviewing court to conclude the ALJ rejected the claimant's testimony
5	on permissible grounds and did not arbitrarily discredit the
6	claimant's testimony") (internal citations and quotations omitted);
7	<u>Holohan v. Massanari</u> , 246 F.3d 1195, 1208 (9th Cir. 2001) (the ALJ
8	must "specifically identify the testimony [the ALJ] finds not to be
9	credible and must explain what evidence undermines the testimony");
10	Smolen v. Chater, 80 F.3d at 1284 ("The ALJ must state specifically
11	which symptom testimony is not credible and what facts in the record
12	lead to that conclusion."); see also Social Security Ruling 96-7p. ³
13	
14	Here, the ALJ rejected Plaintiff's credibility "for the reasons
15	explained in this decision," stating:
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17	In terms of the claimant's alleged impairments, her
18	testimony concerning her symptoms was grossly exaggerated.
19	
20	² In the absence of an ALJ's reliance on evidence of
21	<pre>"malingering," most recent Ninth Circuit cases have applied the "clear and convincing" standard. See, e.g., Burrell v. Colvin,</pre>
22	775 F.3d 1133, 1136-37 (9th Cir. 2014); Treichler v.
23	<u>Commissioner</u> , 775 F.3d 1090, 1102 (9th Cir. 2014); <u>Ghanim v.</u> <u>Colvin</u> , 763 F.3d 1154, 1163 n.9 (9th Cir. 2014); <u>Garrison v.</u>
24	<u>Colvin</u> , 759 F.3d 995, 1014-15 & n.18 (9th Cir. 2014); <u>see also</u> <u>Ballard v. Apfel</u> , 2000 WL 1899797, at *2 n.1 (C.D. Cal. Dec. 19,
25	2000) (collecting earlier cases). In the present case, the ALJ's findings are insufficient under either standard, so the
26	distinction between the two standards (if any) is academic.
27	³ Social security rulings are binding on the

Administration. <u>See Terry v. Sullivan</u>, 903 F.2d 1273, 1275 n.1 (9th Cir. 1990). She was able to drive herself to the hearing, although she said her son or a friend usually drives her [A.R. 43]. She testified she can take care of her own personal hygiene but it takes longer [A.R. 63]. She uses no assistive device [A.R. 63]. She can prepare food in a microwave but does not clean [A.R. 65-66]. She does not do laundry other than to fold clothes [A.R. 65]. She can wash dishes for fifteen minutes then has to lie down or sit for 30 minutes [A.R. 66]. She does not grocery shop [A.R. 67].

The claimant is able to take the train to Ventura to visit her daughter riding 12 hours but said she was able to do it because the seats recline and she can walk around [A.R. 67-68]. She makes this trip every 1-2 months [A.R. 68].⁴ She visits her daughter[,] son in law and grandchildren for a week at a time [A.R. 68]. She also stays with and socializes with her daughter's mother in law while there [A.R. 68, 75-76]. She alleges she has 2-3 anxiety attack[s] a week even when she does not go anywhere [A.R. 69-70]. She has been able to pass the courses of study for phlebotomy and her CNA courses but contends she does not comprehend when reading a magazine [A.R. 76-77]. She alleges that she has back spasms, applies ice and has to lie down for an hour [A.R. 71-72]. She can walk 15-20 minutes, stand for 15-20 minutes and sit for 30-60 minutes

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^{27 &}lt;sup>4</sup> Plaintiff actually testified that she tries to go to her daughter's home once every two months, not every 1-2 months (A.R. 68).

[A.R. 72].⁵ She uses a TENS unit for pain [A.R. 72].⁶ She 1 alleges that she has disturbed sleep 3-4 times a month and 2 wakes up with panic attacks and her heart racing [A.R. 74].⁷ 3 She alleges that she has migraines for which she takes over 4 the counter generic medication which make the headaches go 5 away after 30-45 minutes [A.R. 60] (Testimony). 6 On 7 December 11, 2008, her treatment record indicated she needed a supply of medication because she was traveling to Hawaii 8 9 for three months [citing A.R. 421]. 10 (A.R. 27). The ALJ did not mention specifically Plaintiff's testimony 11 12 that she has to lie down four or five times a day for 30 to 60 minutes each time (A.R. 73-74). 13 14 It thus appears that the ALJ discounted Plaintiff's credibility 15 based on her reported daily activities and on asserted inconsistencies 16 111 17 111 18 19 /// 111 20 21 22 Plaintiff testified that she can stand 15 minutes before needing to sit with her feet elevated to relieve pain 23 (A.R. 72-73). However, sitting for extended times also reportedly causes her pain (A.R. 73). 24 The record also reflects that Plaintiff was taking 25 Vicodin regularly for her pain and Soma for her muscle spasms 26 (see A.R. 390-92, 510). 27 Plaintiff actually testified that she wakes up three or four times a night and could not remember getting a good night's 28 sleep "in a long time" (A.R. 74).

1 in the record.⁸ The ALJ's stated reasoning is legally insufficient.

First, Plaintiff's limited daily activities do not support the 3 4 ALJ's adverse credibility determination. See, e,q., Vertiqan v. Halter, 260 F.3d 1044, 1049-50 (9th Cir. 2001) ("Vertigan") ("the mere 5 fact that a plaintiff has carried on certain daily activities, such as 6 grocery shopping, driving a car, or limited walking for exercise, does 7 not in any way detract from her credibility as to her overall 8 disability"); Gallant v. Heckler, 753 F.2d 1450, 1453-55 (9th Cir. 9 1984) ("Gallant") (fact that claimant could cook for himself and 10 family members as well as wash dishes did not preclude a finding that 11 12 claimant was disabled due to constant back and leg pain); see also Burrell v. Colvin, 775 F.3d at 1138 (reversing adverse credibility 13 14 determination where "the ALJ did not elaborate on which daily activities conflicted with *which* part of Claimant's testimony"). 15 "The Social Security Act does not require that claimants be utterly 16 incapacitated to be eligible for benefits, and many home activities 17 may not be easily transferable to a work environment where it might be 18 19 impossible to rest periodically or take medication." Smolen v. Chater, 80 F.3d at 1283 n.7. The record does not reflect that 20 Plaintiff performed activities which would translate to sustained 21 activity in a work setting on a regular and continuing basis for eight 22 23 ///

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⁸ In evaluating a claimant's credibility, an ALJ may
²⁶ consider evidence of inconsistencies. <u>See Tommasetti v. Astrue</u>,
⁵³³ F.3d 1035, 1039 (9th Cir. 2008) (citations omitted); <u>see also</u>
²⁷ <u>Bray v. Commissioner of Social Sec. Admin.</u>, 554 F.3d 1219, 1226²⁸ 27 (9th Cir. 2009); <u>Smolen v. Chater</u>, 80 F.3d at 1284; 20 C.F.R.
⁸ § 404.1529, 416.929.

1 hours a day, five days a week.⁹

Second, to the extent the ALJ considered as a significant part of 3 4 Plaintiff's daily activities the fact that Plaintiff travels by train once every two months to visit family, or the fact that she once spent 5 three months in Hawaii, substantial evidence does not suggest that 6 7 these activities would translate to regular sustained work activity. Plaintiff testified that when she takes the train she can lie down 8 fully and get up and move around at will (A.R. 67-68). While with her 9 family, she reportedly socializes for only approximately an hour a day 10 before going to a spare bedroom in her in-law's house to lie down 11 12 (A.R. 76). There is no information in the record concerning Plaintiff's activities during her trip to Hawaii. 13

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Third, the only arguable inconsistencies the Court can glean from the ALJ's discussion of the record are: (1) Plaintiff's purported testimony that she "does not comprehend when reading a magazine," yet

In Burch v. Barnhart, 400 F.3d 676, 680 (9th Cir. 2005) 19 ("Burch"), the Ninth Circuit upheld an ALJ's rejection of a claimant's credibility in partial reliance on the claimant's 20 daily activities of cooking, cleaning, shopping, interacting with others and managing her own finances and those of her nephew. In 21 doing so, the Ninth Circuit did not purport to depart from the general rule that an ALJ may consider daily living activities in 22 the credibility analysis only where "a claimant engages in 23 numerous daily activities involving skills that could be transferred to the workplace." Id. at 681. Undeniably, however, 24 it is difficult to reconcile the result in Burch with the results in cases like Vertigan and Gallant. Certainly, "the relevance of 25 a claimant carrying on daily activities should be evaluated on a case-by-case basis." Bloch on Social Security § 3.37 (Jan. 26 In the present case, in light of the seemingly 2005). 27 conflicting Ninth Circuit case law as well as the evidence in the record suggesting Plaintiff engages in only limited daily 28 activities, this Court does not believe Burch compels affirmance.

was able to pass phlebotomy and CNA courses; and (2) Plaintiff's 1 testimony that she has anxiety attacks two to three times a week, yet 2 3 can travel to Hawaii and can visit with her family once every two 4 months (A.R. 27). The record does not support the significance of these alleged inconsistencies. Plaintiff did not testify that she is 5 incapable of comprehending when reading; Plaintiff testified that she 6 7 "always had a hard time comprehending reading and having it stay in [her] mind," and that she had read "probably" three books for pleasure 8 in her whole life (A.R. 76-77). Plaintiff admitted that she had to 9 read and understand to get through her training, and explained that 10 she had a "very hard" time passing the courses (A.R. 76-78). 11 12 Plaintiff's admitted difficulty with reading comprehension is not necessarily inconsistent with her ability to pass the referenced 13 14 courses. Similarly, Plaintiff did not claim any functional limitations from her anxiety attacks which would prevent her from 15 traveling as she sometimes did. Plaintiff testified that when she 16 gets anxiety attacks her chest hurts, her heart starts beating fast, 17 and she gets light headed (A.R. 62). She takes Valium and Ziprasidone 18 19 regularly to manage her anxiety (A.R. 62-63). As described, 20 Plaintiff's twice weekly anxiety attacks are not inconsistent with an ability to travel once every two months to visit family or an ability 21 to spend time in Hawaii. 22

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The ALJ did not specify the objective medical record as a stated reason for discounting Plaintiff's credibility (A.R. 27). To the extent the ALJ may have relied on the medical record to discount Plaintiff's credibility, a lack of objective medical evidence "can be a factor" in discounting a claimant's credibility, but cannot "form

the sole basis." See Burch v. Barnhart, 400 F.3d at 681. 1 Additionally, the ALJ would have had to make a specific finding 2 3 identifying the testimony the ALJ found not credible and linking the rejected testimony to parts of the medical record supporting the ALJ's 4 non-credibility determination. See Brown-Hunter v. Colvin, 806 F.3d 5 487, 494 (9th Cir. 2015) (holding it was legal error for ALJ to fail 6 to make such a link) (citations omitted). The ALJ made no such link 7 8 in the present case.

Defendant cites to other potential reasons for discounting 10 Plaintiff's credibility (e.g., Plaintiff's allegation that she was 11 12 unable to work as of April 1, 2006, despite an indication that Plaintiff engaged in substantial gainful activity for three months in 13 14 2010, Plaintiff's alleged failure to see a specialist for her back pain (she did see a pain management specialist (A.R. 356-60)), and 15 Plaintiff's alleged failure to seek mental health treatment) (see 16 Defendant's Motion, pp. 7-8). Because the ALJ did not state such 17 reasons for discounting Plaintiff's credibility, the Court cannot 18 19 uphold the credibility determination on the basis of such reasons. 20 Pinto v. Massanari, 249 F.3d 840, 847 (9th Cir. 2001) (the court "cannot affirm the decision of an agency on a ground that the agency 21 did not invoke in making its decision"). 22

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The Court is unable to conclude that the ALJ's failure to state legally insufficient reasons for discounting Plaintiff's credibility was harmless. "[A]n ALJ's error is harmless where it is inconsequential to the ultimate non-disability determination." <u>Molina</u> <u>v. Astrue</u>, 674 F.3d 1104, 1115 (9th Cir. 2012) (citations and

quotations omitted). Here, the vocational expert testified that if someone needed to sit or lie down two times a work day for 15-minute breaks - which is a need less extreme than Plaintiff claimed - that person would not be able to do any of Plaintiff's past relevant work (A.R. 82). The vocational expert did not identify any other work such a person could perform (A.R. 79-83).

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II. <u>Remand for Further Administrative Proceedings is Appropriate.</u>

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Because the circumstances of the case suggest that further 10 administrative review could remedy the ALJ's error, remand is 11 12 appropriate. McLeod v. Astrue, 640 F.3d 881, 888 (9th Cir. 2010); see Connett v. Barnhart, 340 F.3d 871, 876 (9th Cir. 2003) ("Connett") 13 14 (remand is an option where the ALJ fails to state sufficient reasons 15 for rejecting a claimant's excess symptom testimony); but see Orn v. Astrue, 495 F.3d 625, 640 (9th Cir. 2007) (appearing, confusingly, to 16 17 cite Connett for the proposition that "[w]hen an ALJ's reasons for rejecting the claimant's testimony are legally insufficient and it is 18 19 clear from the record that the ALJ would be required to determine the claimant disabled if he had credited the claimant's testimony, we 20 remand for a calculation of benefits") (quotations omitted); see also 21 Dominguez v. Colvin, 808 F.3d 403, 407 (9th Cir. 2015) ("Unless the 22 district court concludes that further administrative proceedings would 23 serve no useful purpose, it may not remand with a direction to provide 24 25 benefits"); Brown-Hunter v. Colvin, 806 F.3d at 495-96 (discussing the evidently narrow circumstances in which a court will order a benefits 26 27 calculation rather than further proceedings); Ghanim v. Colvin, 763 F.3d 1154, 1166 (9th Cir. 2014) (remanding for further proceedings 28

1	where the ALJ failed to state sufficient reasons for deeming a
2	claimant's testimony not credible); <u>Garrison v. Colvin</u> , 759 F.3d 995,
3	1021 (9th Cir. 2014) (court may "remand for further proceedings, even
4	though all conditions of the credit-as-true rule are satisfied, [when]
5	an evaluation of the record as a whole creates serious doubt that a
6	claimant is, in fact, disabled"); <u>Vasquez v. Astrue</u> , 572 F.3d 586,
7	600-01 (9th Cir. 2009) (agreeing that a court need not "credit as
8	true" improperly rejected claimant testimony where there are
9	outstanding issues that must be resolved before a proper disability
10	determination can be made); see generally INS v. Ventura, 537 U.S. 12,
11	16 (2002) (upon reversal of an administrative determination, the
12	proper course is remand for additional agency investigation or
13	explanation, except in rare circumstances); Treichler v. Commissioner,
14	775 F.3d 1090, 1101 n.5 (9th Cir. 2014) (remand for further
15	administrative proceedings is the proper remedy "in all but the rarest
16	cases").
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18	CONCLUSION
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20	For the foregoing reasons, 10 Plaintiff's and Defendant's
21	motions for summary judgment are denied and this matter is remanded
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26	¹⁰ The Court has not reached any other issues raised by
27	Plaintiff except insofar as to determine that reversal with a
~~	directive for the immediate payment of benefits would not be

appropriate at this time.

1	for further administrative action consistent with this Opinion.
2	
3	LET JUDGMENT BE ENTERED ACCORDINGLY.
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5	DATED: August 12, 2016.
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7	/s/
8	CHARLES F. EICK UNITED STATES MAGISTRATE JUDGE
9	UNITED STATES MAGISTRATE UUDGE
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