



1 On January 16, 2013, the California Board of Parole Hearings conducted a hearing to  
2 determine if petitioner was suitable for parole. (See Pet., Exh. A). Petitioner attended the hearing  
3 and was represented by counsel. (See id. at 304). Petitioner was afforded an opportunity to  
4 address the presiding commissioner. (See, e.g., id. at 135-36).

5 Ultimately, the parole board found petitioner unsuitable for parole. (Id. at 138). In doing  
6 so, the parole board informed petitioner of the materials it had considered in reaching that finding  
7 and explained to petitioner its reasons for finding him unsuitable for parole. (Id. at 137-47).

8 After exhausting his state court remedies with respect to the parole board's decision,  
9 petitioner filed the instant Petition.

## 10 II.

### 11 PETITIONER'S CONTENTIONS

- 12 1. The parole board's finding that petitioner was not suitable for parole violated  
13 his constitutional rights because there was insufficient evidence to show that  
14 he currently poses a danger to public safety. (Petition at 5(A), 5(A)-1, 5(A)-  
15 2).
- 16 2. Petitioner was deprived of his right to effective assistance of counsel on  
17 appeal from his conviction because his appellate counsel failed to raise  
18 several meritorious arguments on appeal. (Id. at 5).
- 19 3. The parole board's decision to defer petitioner's next parole suitability hearing  
20 for five years from the date of his hearing violated his rights under the Ex  
21 Post Facto Clause. (Id. at 5, 6(C)).
- 22 4. The parole board violated petitioner's right to due process by denying him  
23 parole based, in part, on the erroneous finding that he had inadequate parole  
24 plans. (Id. at 6, 6(D)).

## 25 III.

### 26 DISCUSSION

27 Rule 4 of the Rules Governing § 2254 Cases requires the Court to conduct a preliminary  
28 review of the Petition. Pursuant to Rule 4, the Court must summarily dismiss a petition "[i]f it  
plainly appears from the face of the petition . . . that the petitioner is not entitled to relief in the  
district court." Rule 4 of the Rules Governing 2254 Cases; see also Hendricks v. Vasquez, 908  
F.2d 490 (9th Cir. 1990). Having conducted a preliminary review of the Petition, the Court issues

1 this Order To Show Cause directed to petitioner because, as explained below, the face of the  
2 Petition suggests that Grounds One, Three, and Four are not cognizable on federal habeas  
3 review.

4 **A. Grounds One and Four**

5 In Grounds One and Four, petitioner challenges the parole board's decision finding him  
6 unsuitable for parole. It appears that both of these grounds for relief are foreclosed by the  
7 Supreme Court's decision in Swarthout v. Cooke, 562 U.S. 216, 131 S. Ct. 859, 178 L. Ed. 2d 732  
8 (2011). There, the Supreme Court explained that a federal habeas court's inquiry -- in cases, such  
9 as this one, where a prisoner alleges a violation of the federal Due Process Clause in connection  
10 with the denial of parole -- is limited to determining whether the prisoner "was allowed an  
11 opportunity to be heard and was provided a statement of the reasons why parole was denied."  
12 Id. at 862 (citing Greenholtz v. Inmates of Neb. Penal and Correc. Complex, 442 U.S. 1, 16, 99  
13 S. Ct. 2100, 60 L. Ed. 2d 668 (1979)).

14 Based on the hearing transcript that petitioner attached to the Petition, it appears that  
15 petitioner was provided with an opportunity to be heard and was provided a statement of the  
16 reasons why he was denied parole. "The Constitution does not require more [process]."  
17 Greenholtz, 442 U.S. at 16. Although petitioner also complains that the parole board relied on  
18 improper or erroneous considerations in reaching its parole eligibility finding, this Court lacks the  
19 authority to evaluate the evidence used to deny petitioner parole. Rather, the Court can look only  
20 at whether the minimal requirements of due process have been met. Indeed, Cooke was  
21 unequivocal in holding that if an inmate seeking parole received the safeguards under Greenholtz,  
22 that should be the beginning and the end of the inquiry into whether the inmate received due  
23 process. Pearson v. Muntz, 639 F.3d 1185, 1191 (9th Cir. 2011).

24 In light of Cooke, it appears that both of petitioner's challenges to the parole board's  
25 eligibility finding are foreclosed by Cooke.

26 **B. Ground Three**

27 In his third ground for relief, petitioner maintains that the parole board's application to his  
28 parole hearing of Proposition 9, which amended California Penal Code section 3041.5, violates

1 the Ex Post Facto Clause. According to petitioner, the application of Proposition 9 to his parole  
2 hearing impermissibly extended his sentence because it permitted the parole board to extend the  
3 period between parole eligibility hearings.

4 This claim, however, does not appear to cognizable in this habeas corpus proceeding  
5 because it presents the same issue that was pending before the court in the class action case of  
6 Gilman v. Fisher, 05-0830-LKK (GGH) (E.D. Cal.). Pursuant to Rule 201 of the Federal Rules of  
7 Evidence, the Court has taken judicial notice of the docket and records in Gilman, and the  
8 resulting cross-appeals before the Ninth Circuit Court of Appeals in Gilman v. Brown, Ninth Cir.  
9 Case Nos. 14-15613, 14-15680. One of the claims presented by the plaintiffs in the Gilman class  
10 action was that the amendments to § 3041.5(b)(2) regarding parole deferral periods imposed  
11 under Proposition 9 violated the Ex Post Facto Clause because “when applied retroactively, [they]  
12 create a significant risk of increasing the measure of punishment attached to the original crime.”  
13 See Gilman, Doc. No. 154-1 at 13 (Fourth Amended/Supplemental Complaint); see also id., Doc.  
14 No. 183 (Mar. 4, 2009 Order granting plaintiffs’ motion for leave to file a Fourth  
15 Amended/Supplemental Complaint). With respect to this ex post facto claim, the class in Gilman  
16 was comprised of “all California state prisoners who have been sentenced to a life term with  
17 possibility of parole for an offense that occurred before November 4, 2008.” Id., Doc. No. 340  
18 (Apr. 25, 2011 Order amending definition of class).

19 Here, petitioner, who has been denied parole, was convicted of an offense that occurred  
20 before 2008, has been sentenced to a life term with possibility of parole, and did not opt out of the  
21 Gilman class. Therefore, he is a member of the Gilman class. Because petitioner falls within the  
22 Gilman class and he did not opt out of the class, he cannot maintain an independent ex post facto  
23 challenge to Proposition 9. See Crawford v. Bell, 599 F.2d 890, 893 (9th Cir. 1979).

24 On February 22, 2016, the Ninth Circuit issued an opinion resolving the Gilman  
25 cross-appeals. See Gilman v. Brown, 814 F.3d 1007, 1016-21 (9th Cir. 2016). Therein, the Ninth  
26 Circuit held that Proposition 9’s deferral provisions do not violate the Ex Post Facto Clause. See  
27 id. In other words, the Ninth Circuit rejected the claim that petitioner seeks to raise in Ground  
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1 Four. As such, it appears that petitioner cannot maintain his independent ex post facto challenge  
2 and that any such challenge is foreclosed by the Ninth Circuit's decision in Gilman.

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4 **IV.**

5 **ORDER**

6 Accordingly, petitioner is ordered to show cause as to why Grounds One, Three, and Four  
7 should not be dismissed for the reasons identified above. Petitioner shall file his response to this  
8 Order to Show Cause **no later than July 11, 2106**. Petitioner is admonished that failure to file  
9 a timely response to this Order to Show Cause may result in the instant Grounds One, Three, and  
10 Four being summarily dismissed with prejudice.

11 **IT IS SO ORDERED.**

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13 DATED: June 20, 2016



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14 PAUL L. ABRAMS  
15 UNITED STATES MAGISTRATE JUDGE  
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