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UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

COLIN K. R., an Individual,

Plaintiff,

v.

ANDREW M. SAUL, Commissioner of
Social Security,

Defendant.

Case No.: 2:18-09464 ADS

MEMORANDUM OPINION AND ORDER

I. INTRODUCTION

Plaintiff Colin K. R.¹ (“Plaintiff”) challenges the Defendant Andrew M. Saul²,
Commissioner of Social Security’s (hereinafter “Commissioner” or “Defendant”) denial

¹ Plaintiff’s name has been partially redacted in compliance with Federal Rule of Civil Procedure 5.2(c)(2)(B) and the recommendation of the Committee on Court Administration and Case Management of the Judicial Conference of the United States.
² The Complaint, and thus the docket caption, do not name the Commissioner. The parties list Nancy A. Berryhill as the Acting Commissioner in the Joint Submission. On June 17, 2019, Saul became the Commissioner of Social Security. Thus, he is automatically substituted as the defendant under Federal Rule of Civil Procedure 25(d).

1 of his application for a period of disability and disability insurance benefits (“DIB”).
2 Plaintiff contends that the Administrative Law Judge (“ALJ”) improperly rejected the
3 opinion of his treating physician. For the reasons stated below, the decision of the
4 Commissioner is affirmed, and this matter is dismissed with prejudice.

5 **II. PROCEEDINGS BELOW**

6 **A. Procedural History**

7 Plaintiff protectively filed his application for DIB on October 21, 2014, alleging
8 disability beginning April 28, 2014. (Administrative Record “AR” 366-74). Plaintiff’s
9 claims were denied initially on January 16, 2015 (AR 276), and upon reconsideration on
10 March 19, 2015 (AR 289). A hearing was held before ALJ Richard T. Breen on
11 November 22, 2016. (AR 227-65). Plaintiff, represented by counsel, appeared and
12 testified at the hearing, as did a vocational expert, Aida Y. Worthington. (Id.)

13 On January 12, 2017, the ALJ found that Plaintiff was “not disabled” within the
14 meaning of the Social Security Act.³ (AR 17-30). The ALJ’s decision became the
15 Commissioner’s final decision when the Appeals Council denied Plaintiff’s request for
16 review on September 11, 2018. (AR 1-7). Plaintiff then filed this action in District Court
17 on November 7, 2018, challenging the ALJ’s decision. [Docket (“Dkt.”) No. 1].

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23 ³ Persons are “disabled” for purposes of receiving Social Security benefits if they are
24 unable to engage in any substantial gainful activity owing to a physical or mental
impairment expected to result in death, or which has lasted or is expected to last for a
continuous period of at least 12 months. 42 U.S.C. §423(d)(1)(A).

1 On April 8, 2019, Defendant filed an Answer, as well as a copy of the Certified
2 Administrative Record. [Dkt. Nos. 18, 19]. The parties filed a Joint Submission on July
3 2, 2019. [Dkt. No. 20]. The case is ready for decision.⁴

4 **B. Summary of ALJ Decision After Hearing**

5 In the decision (AR 20-30), the ALJ followed the required five-step sequential
6 evaluation process to assess whether Plaintiff was disabled under the Social Security
7 Act.⁵ 20 C.F.R. § 404.1520(a). At **step one**, the ALJ found that Plaintiff had not been
8 engaged in substantial gainful activity since April 28, 2014, the alleged onset date. (AR
9 22). At **step two**, the ALJ found that Plaintiff had the following severe impairments:
10 (a) degenerative disc disease of the cervical and lumbar spine, with mild facet
11 arthropathy of the lumbar spine; (b) mild right carpal tunnel syndrome; (c) history of
12 left carpal tunnel syndrome; and (d) diabetes mellitus. (AR 22). At **step three**, the
13 ALJ found that Plaintiff “does not have an impairment or combination of impairments
14 that meets or medically equals the severity of one of the listed impairments in 20 CFR
15 Part 404, Subpart P, Appendix 1 (20 CFR 404.1520(d), 404.1525, 404.1526).” (AR 23).
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17 ⁴ The parties filed consents to proceed before the undersigned United States Magistrate
18 Judge, pursuant to 28 U.S.C. § 636(c), including for entry of final Judgment. [Dkt. Nos.
19 11, 12].

20 ⁵ The ALJ follows a five-step sequential evaluation process to assess whether a claimant
21 is disabled: Step one: Is the claimant engaging in substantial gainful activity? If so, the
22 claimant is found not disabled. If not, proceed to step two. Step two: Does the claimant
23 have a “severe” impairment? If so, proceed to step three. If not, then a finding of not
24 disabled is appropriate. Step three: Does the claimant’s impairment or combination of
impairments meet or equal an impairment listed in 20 C.F.R., Pt. 404, Subpt. P, App. 1?
If so, the claimant is automatically determined disabled. If not, proceed to step four.
Step four: Is the claimant capable of performing his past work? If so, the claimant is not
disabled. If not, proceed to step five. Step five: Does the claimant have the residual
functional capacity to perform any other work? If so, the claimant is not disabled. If
not, the claimant is disabled. Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995)
(citing 20 C.F.R. §404.1520).

1 The ALJ then found that Plaintiff had the Residual Functional Capacity (“RFC”)⁶
2 to perform light work as defined in 20 C.F.R. § 404.1567(b),⁷ except:

3 the claimant is limited to frequent reaching in all directions, frequent
4 handling and fingering bilaterally, frequent postural activities, but
occasional climbing of ladders, ropes or scaffolds, and occasional work at
unprotected heights.

5 (AR 23).

6 At **step four**, based on Plaintiff’s RFC and the vocational expert’s testimony, the
7 ALJ found that Plaintiff could not perform his past relevant work as a stock clerk. (AR
8 28). At **step five**, considering Plaintiff’s age, education, work experience, RFC and the
9 vocational expert’s testimony, the ALJ found that there “are jobs that exist in significant
10 numbers in the national economy that [Plaintiff] can perform” such as order filler, retail
11 and route delivery clerk. (AR 29). Accordingly, the ALJ determined that Plaintiff had
12 not been under a disability, as defined in the Social Security Act, from April 28, 2014,
13 through the date of the decision, January 12, 2017. (AR 30).

17 ⁶ An RFC is what a claimant can still do despite existing exertional and nonexertional
18 limitations. See 20 C.F.R. § 404.1545(a)(1).

19 ⁷ “Light work” is defined as
20 lifting no more than 20 pounds at a time with frequent lifting or carrying
of objects weighing up to 10 pounds. Even though the weight lifted may be
21 very little, a job is in this category when it requires a good deal of walking
or standing, or when it involves sitting most of the time with some pushing
22 and pulling of arm or leg controls. To be considered capable of performing
a full or wide range of light work, you must have the ability to do
substantially all of these activities.

23 20 C.F.R. § 404.1567(b); see also Rendon G. v. Berryhill, 2019 WL 2006688, at *3 n.6
(C.D. Cal. May 7, 2019).

1 **III. ANALYSIS**

2 **A. Issue on Appeal**

3 Plaintiff raises one issue for review: whether the ALJ provided specific and
4 legitimate reasons to reject the treating physician’s neck movement restrictions. [Dkt.
5 No. 20 (Joint Submission), at p. 4].

6 **B. Standard of Review**

7 A United States District Court may review the Commissioner’s decision to deny
8 benefits pursuant to 42 U.S.C. § 405(g). The District Court is not a trier of the facts but
9 is confined to ascertaining by the record before it if the Commissioner’s decision is
10 based upon substantial evidence. Garrison v. Colvin, 759 F.3d 995, 1010 (9th Cir. 2014)
11 (District Court’s review is limited to only grounds relied upon by ALJ) (citing Connett v.
12 Barnhart, 340 F.3d 871, 874 (9th Cir. 2003)). A court must affirm an ALJ’s findings of
13 fact if they are supported by substantial evidence and if the proper legal standards were
14 applied. Mayes v. Massanari, 276 F.3d 453, 458-59 (9th Cir. 2001). An ALJ can satisfy
15 the substantial evidence requirement “by setting out a detailed and thorough summary
16 of the facts and conflicting clinical evidence, stating his interpretation thereof, and
17 making findings.” Reddick v. Chater, 157 F.3d 715, 725 (9th Cir. 1998) (citation
18 omitted).

19 “[T]he Commissioner’s decision cannot be affirmed simply by isolating a specific
20 quantum of supporting evidence. Rather, a court must consider the record as a whole,
21 weighing both evidence that supports and evidence that detracts from the Secretary’s
22 conclusion.” Aukland v. Massanari, 257 F.3d 1033, 1035 (9th Cir. 2001) (citations and
23 internal quotation marks omitted). “Where evidence is susceptible to more than one
24 rational interpretation, the ALJ’s decision should be upheld.” Ryan v. Comm’r of Soc.

1 Sec., 528 F.3d 1194, 1198 (9th Cir. 2008) (citing Burch v. Barnhart, 400 F.3d 676, 679
2 (9th Cir. 2005)); see Robbins v. Soc. Sec. Admin., 466 F.3d 880, 882 (9th Cir. 2006) (“If
3 the evidence can support either affirming or reversing the ALJ’s conclusion, we may not
4 substitute our judgment for that of the ALJ.”). However, the Court may review only “the
5 reasons provided by the ALJ in the disability determination and may not affirm the ALJ
6 on a ground upon which he did not rely.” Orn v. Astrue, 495 F.3d 625, 630 (9th Cir.
7 2007) (citation omitted).

8 Error in a social security determination is subject to harmless error analysis.
9 Ludwig v. Astrue, 681 F.3d 1047, 1054 (9th Cir. 2012). Error is harmless if “it is
10 inconsequential to the ultimate nondisability determination” or, despite the legal error,
11 “the agency's path may reasonably be discerned.” Treichler v. Comm'r of Soc. Sec.
12 Admin., 775 F.3d 1090, 1099 (9th Cir. 2014).

13 **C. The ALJ Properly Evaluated The Medical Evidence**

14 Plaintiff contends that the ALJ erred in rejecting the neck movement restrictions
15 assessed by his treating physician, William Mouradian, M.D. Defendant argues that the
16 ALJ gave proper weight to Dr. Mouradian’s opinion.

17 1. Standard for Weighing Medical Opinions

18 The ALJ must consider all medical opinion evidence. 20 C.F. R. § 404.1527(b).
19 “As a general rule, more weight should be given to the opinion of a treating source than
20 to the opinion of doctors who do not treat the claimant.” Lester v. Chater, 81 F.3d 821,
21 830 (9th Cir. 1995) (citing Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987)). Where
22 the treating doctor’s opinion is not contradicted by another doctor, it may only be
23 rejected for “clear and convincing” reasons. Id. (citing Bayliss v. Barnhart, 427 F.3d
24 1211, 1216 (9th Cir. 2005)). “If a treating or examining doctor’s opinion is contradicted

1 by another doctor’s opinion, an ALJ may only reject it by providing specific and
2 legitimate reasons that are supported by substantial evidence.” Trevizo v. Berryhill, 871
3 F.3d 664, 675 (9th Cir. 2017) (quoting Bayliss, 427 F.3d at 1216). In Trevizo, the Ninth
4 Circuit addressed the factors to be considered in assessing a treating physician’s
5 opinion.

6 The medical opinion of a claimant’s treating physician is given
7 “controlling weight” so long as it “is well-supported by medically
8 acceptable clinical and laboratory diagnostic techniques and is not
9 inconsistent with the other substantial evidence in [the claimant’s] case
10 record.” 20 C.F.R. § 404.1527(c)(2). When a treating physician’s
11 opinion is not controlling, it is weighted according to factors such as the
12 length of the treatment relationship and the frequency of examination,
13 the nature and extent of the treatment relationship, supportability,
14 consistency with the record, and specialization of the physician. Id. §
15 404.1527(c)(2)-(6).

16 871 F.3d at 675.

17 “Substantial evidence” means more than a mere scintilla, but less than a
18 preponderance; it is such relevant evidence as a reasonable person might accept as
19 adequate to support a conclusion.” Lingenfelter v. Astrue, 504 F.3d 1028, 1035 (9th Cir.
20 2007) (citing Robbins, 466 F.3d at 882). “The ALJ can meet this burden by setting out a
21 detailed and thorough summary of the facts and conflicting clinical evidence, stating his
22 interpretation thereof, and making findings.” Magallanes v. Bowen, 881 F.2d 747, 751
23 (9th Cir. 1989) (citation omitted); see also Tommasetti v. Astrue, 533 F.3d 1035, 1041
24 (9th Cir. 2008) (finding ALJ had properly disregarded a treating physician’s opinion by
25 setting forth specific and legitimate reasons for rejecting the physician’s opinion that
26 were supported by the entire record).

27 As noted above, an RFC is what a claimant can still do despite existing exertional
28 and nonexertional limitations. See 20 C.F.R. §§ 404.1545(a)(1). Only the ALJ is

1 responsible for assessing a claimant's RFC. See 20 C.F.R. § 404.1546(c). "It is clear that
2 it is the responsibility of the ALJ, not the claimant's physician, to determine residual
3 functional capacity." Vertigan v. Halter, 260 F.3d 1044, 1049 (9th Cir. 2001) (citing 20
4 C.F.R. § 404.1545).

5 2. The ALJ Gave Specific and Legitimate Reasons, Supported by
6 Substantial Evidence

7 The ALJ complied with Magallanes and provided specific and legitimate reasons
8 for rejecting the neck limitations assessed by Plaintiff's treating physician, Dr.
9 Mouradian that are supported by the entire record. At issue is a "Medical statement
10 regarding cervical spine disorders for Social Security disability claim" signed by Dr.
11 Mouradian on November 18, 2016. (AR 696-97). The statement is a one-page checklist
12 form with a "circle answers" section wherein in response to the categories "Rotate neck
13 to right: Rotate neck to left: Elevate chin: and Bring chin to neck:", Dr. Mouradian
14 circled "Cannot do" as his response. Based on this singular response and form, Plaintiff
15 argues the ALJ erred in not including a neck restriction into his assessed RFC.

16 After a thorough review of the medical records in evidence (AR 24-26), the ALJ
17 analyzed the medical statement of Dr. Mouradian as follows:

18 On November 18, 2016, Dr. Mouradian opined the claimant could only
19 work one hour per day, stand 15 minutes at a time, sit 15 minutes at a
20 time, lift no weight, and never rotate his neck, elevate his chin, or bring
his chin to his neck. [citing AR 696].

21 I give little weight to this opinion because it is too restrictive when
22 compared to the evidence in the record. The claimant walked into the
23 hearing carrying a shopping bag with no assistive device and testified to
24 assisting his father with oxygen and driving a substantial distance to the
hearing, which is inconsistent with this restrictive opinion. (Hearing
Testimony). This opinion is also inconsistent with Dr. Mouradian own
findings that the claimant had normal gait, despite producing back

1 pain, and with Dr. Enriquez findings that the claimant had a normal gait
2 and station, without the need for an assistive device. [citing AR 594,
3 596, 598 and 510]. Dr. Mouradian also concluded the claimant mostly
4 had “mechanical neck complaints,” and that “radiculopathy [did] not
5 seem to be a big part of the picture,” which finding is inconsistent with
6 his opinion in [AR 696].
7 (AR 27-28).

8 The ALJ did not entirely discount Dr. Mouradian’s opinion. In fact, the ALJ
9 noted where Dr. Mouradian’s opinion was supported by other medical source opinions.
10 Specifically, the ALJ stated that Mr. Mouradian “repeatedly opined the claimant would
11 not be able to return to his past work” and stated that this opinion was consistent with
12 another medical source opinion that was given great weight. (AR 27). In determining
13 the specific limitations assessed in the RFC, however, the ALJ instead gave greater
14 weight to the opinion of a State Agency non-examining consultant (AR 272-73) and
15 another State Agency non-examining consultant who subsequently agreed with this
16 opinion (AR 285-86) that Plaintiff: “was capable of lifting and/or carrying 50 pounds
17 occasionally and 25 pounds frequently, standing and walking six hours in an eight hour
18 day, sitting six hours in an eight hour day, frequently performing postural activities, and
19 frequently reaching above shoulder level.” (AR 28). As Dr. Mouradian’s neck limitation
20 opinion was thus contradicted by other doctors’ opinions, the ALJ may have only
21 rejected it “by providing specific and legitimate reasons that are supported by
22 substantial evidence.” See Trevizo, 871 F.3d at 675. The ALJ did so here.

23 To begin, it was proper for the ALJ to assess the various medical opinions, state
24 reasons for doing so, and conclude to give greater weight to the opinions of the State
Agency medical consultants than to Plaintiff’s treating physician. It is the role of the
ALJ, and not this Court, to interpret and resolve any ambiguities in the medical records.
See Tommasetti, 533 F.3d at 1041-42 (“The ALJ is the final arbiter with respect to

1 resolving ambiguities in the medical evidence.”); Andrews v. Shalala, 53 F.3d 1035, 1041
2 (9th Cir. 1995) (holding that it is the ALJ’s job to resolve any conflicts).

3 In addition, the ALJ set forth specific and legitimate reasons, supported by
4 substantial evidence, for giving less weight to the neck limitation opinion of Dr.
5 Mouradian. As set forth above, the ALJ found Dr. Mouradian’s neck limitation too
6 restrictive when compared to the evidence in the record. The ALJ first noted that
7 although Dr. Mouradian stated that Plaintiff CANNOT rotate his neck to the right or the
8 left, elevate his chin or bring his chin to his neck, Plaintiff did testify that he drove
9 substantial distances, assisted with his father’s oxygen treatments and carried a
10 shopping bag into the hearing with the use of no assistive device. (AR 27). Plaintiff
11 argues that this case should be remanded in order for the ALJ to inquire into the exact
12 physical methods he used for driving a car and carrying for his father and whether they
13 required the use of any neck movement. The Court disagrees. It was reasonable for the
14 ALJ to assume that the Plaintiff could not drive for approximately 15 miles without any
15 neck rotations or to prepare his father’s oxygen without doing the same. See Ryan v.
16 Comm’r of Soc. Sec., 528 F.3d 1194, 1198 (9th Cir. 2008) (“Where evidence is
17 susceptible to more than one rational interpretation,’ the ALJ’s decision should be
18 upheld.”) (citation omitted); Robbins v. Soc. Sec. Admin., 466 F.3d 880, 882 (9th Cir.
19 2006) (“If the evidence can support either affirming or reversing the ALJ’s conclusion,
20 we may not substitute our judgment for that of the ALJ.”) There is no reason why this
21 case needs to be remanded for the sole purpose of having Plaintiff state on the record
22 the exact manner in which he holds his neck as he drives his car or cares for his father –
23 indeed, the ALJ personally observed the manner in which Plaintiff moved his neck as he
24 walked into the hearing without assistive device and while carrying a shopping bag. See

1 Verduzco v. Apfel, 188 F.3d 1087, 1090 (9th Cir. 1999) (finding it was proper for the ALJ
2 to rely on his observations of the plaintiff at the hearing); Perminter v. Heckler, 765 F.2d
3 870, 872 (9th Cir. 1985) (“inclusion of the ALJ’s personal observations does not render
4 the decision improper”); Reinertson v. Barnhart, 127 Fed. Appx. 285, 290 (9th Cir.
5 2005) (holding that the ALJ properly considered the plaintiff’s demeanor during the
6 hearing).

7 The ALJ also noted that Dr. Mouradian’s opinion was inconsistent with his own
8 medical findings of Plaintiff, as well as those of another physician, Dr. Enriquez. (AR
9 27-28). Both of these reasons are proper grounds for discounting Dr. Mouradian’s
10 opinion. See Bray v. Comm’r, 554 F.3d 1219, 1228 (9th Cir. 2009) (noting that the “ALJ
11 need not accept the opinion of any physician, including a treating physician, if that
12 opinion is brief, conclusory, and inadequately supported by clinical findings.”); Connett
13 v. Barnhart, 340 F.3d 871, 875 (9th Cir. 2003) (ALJ properly rejected treating
14 physician’s opinion where “treatment notes provide[d] no basis for the functional
15 restrictions [physician] opined should be imposed on [claimant]”); Bayliss v. Barnhart,
16 427 F.3d 1211, 1216 (9th Cir. 2005) (discrepancy between physician’s notes and other
17 recorded observations and opinions regarding claimant’s capabilities “clear and
18 convincing reason” for rejecting physician’s opinion).

19 The Court concludes that the ALJ provided “specific and legitimate” reasons
20 based on substantial evidence for rejecting the neck limitation set forth in Plaintiff’s
21 treating physician’s medical statement. Although Plaintiff offers alternative
22 interpretations of the medical record, the Court is bound by the rationale set forth by the
23 ALJ in the written decision. Ryan, 528 F.3d at 1198; see Robbins, 466 F.3d at 882 (“If
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1 the evidence can support either affirming or reversing the ALJ’s conclusion, we may not
2 substitute our judgment for that of the ALJ.”).

3 **IV. CONCLUSION**

4 For the reasons stated above, the decision of the Social Security Commissioner is
5 AFFIRMED, and the action is DISMISSED with prejudice. Judgment shall be entered
6 accordingly.

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8 DATE: March 16, 2020

9
10 /s/ Autumn D. Spaeth
11 THE HONORABLE AUTUMN D. SPAETH
12 United States Magistrate Judge
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