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UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

JUDITH Y.,

Plaintiff,

v.

ANDREW M. SAUL, Commissioner of  
Social Security Administration,

Defendant.

Case No. CV 19-5498-SP

MEMORANDUM OPINION AND  
ORDER

**I.**

**INTRODUCTION**

On June 24, 2019, plaintiff Judith Y. filed a complaint against defendant, the Commissioner of the Social Security Administration (“Commissioner”), seeking a review of a denial of a period of disability and disability insurance benefits (“DIB”). The parties have fully briefed the issues in dispute, and the court deems the matter suitable for adjudication without oral argument.

Plaintiff presents four disputed issues for decision: (1) whether the Administrative Law Judge (“ALJ”) properly determined plaintiff had medical improvement; (2) whether the ALJ properly considered the credibility of plaintiff’s

1 pain testimony; (3) whether the ALJ properly considered plaintiff's mental  
2 impairments; and (4) whether the ALJ's step four determination was supported by  
3 substantial evidence. Memorandum in Support of Plaintiff's Complaint ("P.  
4 Mem.") at 9-17; Defendant's Memorandum in Support of Defendant's Answer  
5 ("D. Mem.") at 1-9.

6 Having carefully studied the parties' memoranda on the issues in dispute, the  
7 Administrative Record ("AR"), and the decision of the ALJ, the court concludes  
8 that, as detailed herein, the ALJ properly determined there was medical  
9 improvement, the ALJ properly discounted plaintiff's testimony, and her residual  
10 functional capacity ("RFC") determination was supported by substantial evidence.  
11 The court also concludes the ALJ erred at step four, but the error was harmless.  
12 Consequently, the court affirms the decision of the Commissioner denying  
13 benefits.

## 14 II.

### 15 **FACTUAL AND PROCEDURAL BACKGROUND**

16 Plaintiff, who was 46 years old on the alleged disability onset date, has  
17 attended some college. AR at 196, 241. Plaintiff has past relevant work as a  
18 budget analyst. *Id.* at 233.

19 On May 27, 2015, plaintiff filed an application for a period of disability and  
20 DIB, alleging an onset date of February 14, 2014 due to lattice corneal dystrophy  
21 type 1, anxiety, and depression. *Id.* at 241. The Commissioner denied plaintiff's  
22 application initially and upon reconsideration, after which she filed a request for a  
23 hearing. *Id.* at 270-74, 282-89.

24 On March 6, 2018, plaintiff, represented by counsel, appeared and testified  
25 at a hearing before the ALJ. *Id.* at 191-240. The ALJ also heard testimony from  
26 Dr. Patrick G. McCaffery, a medical expert, and Susan L. Allison, a vocational  
27 expert. *Id.* at 197-216, 232-38. On May 9, 2018, the ALJ denied plaintiff's claim  
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1 for benefits. *Id.* at 15-24.

2 Applying the well-known five-step sequential evaluation process, the ALJ  
3 found, at step one, that plaintiff had not engaged in substantial gainful activity  
4 since February 14, 2014, the alleged onset date. *Id.* at 18.

5 At step two, the ALJ found that from February 14, 2014 through April 29,  
6 2016 plaintiff suffered from the severe impairment of congenital corneal  
7 degeneration in both eyes, with the left eye essentially blind. *Id.* at 19.

8 At step three, the ALJ found plaintiff's impairment, from February 14, 2014  
9 through April 29, 2016, medically equaled the criteria in § 2.02 of 20 C.F.R. part  
10 404, Subpart P, Appendix 1 (the "Listings"). *Id.* at 21. Accordingly, plaintiff was  
11 disabled, as defined by the Social Security Act, from February 14, 2014 through  
12 April 29, 2016. *Id.*

13 The ALJ then applied the five-step sequential evaluation process to the  
14 period since April 30, 2016, and, at step two, found plaintiff had not developed any  
15 new impairment and her condition had improved with surgery. *Id.* Starting from  
16 April 30, 2016, plaintiff suffered from the severe impairment of status post  
17 bilateral corneal transplants. *Id.*

18 At step three, the ALJ found, as of April 30, 2016, plaintiff's impairment did  
19 not meet or medically equal one of the listed impairments set forth in the Listings.  
20 *Id.* at 21-22. The ALJ found that medical improvement related to plaintiff's ability  
21 to work occurred as of April 30, 2016. *Id.* at 22.

22 The ALJ then assessed plaintiff's RFC,<sup>1</sup> and determined that beginning April  
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25 <sup>1</sup> Residual functional capacity is what a claimant can do despite existing  
26 exertional and nonexertional limitations. *Cooper v. Sullivan*, 880 F.2d 1152, 1155-  
27 56 n.5-7 (9th Cir. 1989). "Between steps three and four of the five-step evaluation,  
28 the ALJ must proceed to an intermediate step in which the ALJ assesses the  
claimant's residual functional capacity." *Massachi v. Astrue*, 486 F.3d 1149, 1151  
n.2 (9th Cir. 2007).

1 30, 2016, plaintiff had the RFC to perform a full range of work at all exertional  
2 levels, but with the non-exertional limitations that plaintiff: could occasionally  
3 climb ramps, stairs, ladders, ropes, or scaffolding; could frequently balance, stoop,  
4 kneel, crouch, and crawl; should avoid concentrated exposure to fumes, odors,  
5 dusts, chemicals, and poor ventilation; should avoid hazards such as working near  
6 dangerous moving machinery or at unprotected heights; and could not perform  
7 commercial driving or work on parts smaller than half an inch. *Id.* Plaintiff must  
8 be able to wear glasses due to her monocular vision and would need to be off-task  
9 up to 10% of an eight-hour workday. *Id.*

10 The ALJ found, at step four, plaintiff was capable of performing her past  
11 relevant work as a budget analyst since April 30, 2016. *Id.* at 23. Consequently,  
12 the ALJ concluded plaintiff's disability ended on April 30, 2016. *Id.* at 24.

13 Plaintiff filed a timely request for review of the ALJ's decision, which was  
14 denied by the Appeals Council. *Id.* at 1-3. The ALJ's decision stands as the final  
15 decision of the Commissioner.

### 16 III.

#### 17 STANDARD OF REVIEW

18 This court is empowered to review decisions by the Commissioner to deny  
19 benefits. 42 U.S.C. § 405(g). The findings and decision of the Social Security  
20 Administration must be upheld if they are free of legal error and supported by  
21 substantial evidence. *Mayes v. Massanari*, 276 F.3d 453, 458-59 (9th Cir. 2001)  
22 (as amended). But if the court determines the ALJ's findings are based on legal  
23 error or are not supported by substantial evidence in the record, the court may  
24 reject the findings and set aside the decision to deny benefits. *Auckland v.*  
25 *Massanari*, 257 F.3d 1033, 1035 (9th Cir. 2001); *Tonapetyan v. Halter*, 242 F.3d  
26 1144, 1147 (9th Cir. 2001).

27 "Substantial evidence is more than a mere scintilla, but less than a  
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1 preponderance.” *Aukland*, 257 F.3d at 1035. Substantial evidence is such  
2 “relevant evidence which a reasonable person might accept as adequate to support  
3 a conclusion.” *Reddick v. Chater*, 157 F.3d 715, 720 (9th Cir. 1998); *Mayes*, 276  
4 F.3d at 459. To determine whether substantial evidence supports the ALJ’s  
5 finding, the reviewing court must review the administrative record as a whole,  
6 “weighing both the evidence that supports and the evidence that detracts from the  
7 ALJ’s conclusion.” *Mayes*, 276 F.3d at 459. The ALJ’s decision “cannot be  
8 affirmed simply by isolating a specific quantum of supporting evidence.”  
9 *Aukland*, 257 F.3d at 1035 (quoting *Sousa v. Callahan*, 143 F.3d 1240, 1243 (9th  
10 Cir. 1998)). If the evidence can reasonably support either affirming or reversing  
11 the ALJ’s decision, the reviewing court “may not substitute its judgment for that  
12 of the ALJ.” *Id.* (quoting *Matney v. Sullivan*, 981 F.2d 1016, 1018 (9th Cir.  
13 1992)).

#### 14 IV.

#### 15 DISCUSSION

##### 16 A. The ALJ’s Medical Improvement Finding Was Supported by 17 Substantial Evidence

18 Plaintiff contends the ALJ erred when she found plaintiff no longer equaled  
19 Listing 2.02 as of April 30, 2016. P. Mem. at 9-10. Specifically, plaintiff argues  
20 the medical evidence does not support the ALJ’s determination of medical  
21 improvement.

22 Once a claimant has been found to be disabled, he or she is entitled to the  
23 presumption of continuing disability. *Murray v. Heckler*, 722 F.2d 499, 500 (9th  
24 Cir. 1983). The Commissioner bears the burden to show evidence of medical  
25 improvement. *Id.* “Medical improvement is defined as ‘any decrease in the  
26 medical severity’ of a recipient’s impairment” from when most recently found  
27 disabled and requires a comparison of prior and current medical evidence to show  
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1 changes. *Attmore v. Colvin*, 827 F.3d 872, 875 (9th Cir. 2016) (internal citation to  
2 20 C.F.R. § 404.1594(b)(1) and (c)(1) omitted).<sup>2</sup> This standard applies in both  
3 ordinary termination and closed period cases. *Id.* at 876. In closed period cases  
4 specifically, the baseline for comparison is the medical evidence used to determine  
5 the claimant was disabled. *Id.* In other words, “the ALJ should compare the  
6 medical evidence used to determine the claimant was disabled with the medical  
7 evidence existing at the time of possible medical improvement.” *Id.*

8 The ALJ determined plaintiff was disabled for the closed period between  
9 February 14, 2014 through April 29, 2016 because she equaled Listing 2.02. *See*  
10 *id.* at 19-21. To meet Listing 2.02 – Loss of Central Visual Acuity, the  
11 “[r]emaining vision in the better eye after best correction is 20/200 or less.”  
12 Listing 2.02. In support of her finding, the ALJ cited plaintiff’s medical records  
13 which reflect plaintiff suffered from lattice corneal dystrophy, requiring a cornea  
14 transplant surgery in each eye, as well as follow up surgeries. *See id.* at 20.  
15 Plaintiff had a deep anterior lamellar keratoplasty (“DALK” or cornea transplant  
16 surgery) in the left eye on March 4, 2010. *See id.* at 616, 669. Plaintiff continued  
17 to experience symptoms affecting her vision in the left eye, including corneal haze,  
18 stromal haze, and surface irregularity. *See id.* at 630-31, 502. On March 12, 2015,  
19 plaintiff had a DALK in the right eye after experiencing blurry vision and light  
20 sensitivity due to, among other things, corneal haze, stromal haze, and inability to  
21 tolerate scleral lenses. *See id.* at 495, 500, 508, 573, 594, 604, 616, 669. Plaintiff  
22 underwent a phototherapeutic keratectomy (“PTK”) in the left eye on January 27,  
23 2016, to which she had a good response. *See id.* at 502, 508, 659, 741, 747.  
24 Although plaintiff was “doing well” following the DALK in the right eye, she had  
25 +8.07 bow tie astigmatism which made glasses difficult to tolerate. *Id.* at 659. On

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27 <sup>2</sup> All regulations cited in this opinion are applicable to claims filed before  
28 March 27, 2017.

1 April 29, 2016, plaintiff's treating physician performed an astigmatism keratotomy  
2 in the right eye to correct the issue. *Id.* at 666.

3 The ALJ cited to the treating ophthalmologist's treatment notes and medical  
4 expert's testimony to support her finding that plaintiff had medical improvement.  
5 *See id.* at 20-22. In June 2016, Dr. Anthony Aldave, a treating ophthalmologist,  
6 observed plaintiff had a corrected vision of 20/40 in the right eye and 20/30 in the  
7 left eye and good anatomic response, and opined plaintiff's visual acuity would  
8 continue to improve. *See id.* at 666-67, 670. The medical expert, Dr. McCaffery,  
9 testified the medical records reflect plaintiff equaled Listing 2.02 during the period  
10 before her last surgery in 2016, but post-surgeries, she no longer met or equaled  
11 the Listing because she had a corrected vision of 20/40 in the right eye and 20/30  
12 in the left eye, as well as clear visual fields. *See id.* at 200-08.

13 Plaintiff did not appear at her scheduled August 5, 2016 follow up  
14 appointment with Dr. Aldave. *Id.* at 669. The record contains only one treatment  
15 note after Dr. Aldave's June 2016 examination.<sup>3</sup> On January 2, 2018, an  
16 optometrist examined plaintiff and observed she had a corrected vision of 20/60 in  
17 the right eye 20/80 in the left eye, with defects only in the center vision. *Id.* at 742-  
18 44. The corresponding single field analysis from the examination indicated clear  
19 visual fields. *See id.* at 200, 745-46. Plaintiff cites to this treatment note as  
20 evidence that she did not have medical improvement.<sup>4</sup> *See P. Mem.* at 9. But this

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22 <sup>3</sup> In the Reply, plaintiff cites to a medical assessment form by Janet Kim as  
23 support for her argument against medical improvement, but the form was undated.  
24 Reply at 1; *see AR* at 750-51.

25 <sup>4</sup> Plaintiff states the examination notes were completed by an ophthalmologist  
26 named Dr. Geyer. *P. Mem.* at 9. Notwithstanding the fact the index indicates the  
27 examiner was Miriam Gettas, the examiner was an optometrist, not an  
28 ophthalmologist. *See AR* at 744; *see also* 20 C.F.R. § 404.1513(a)(3) (licensed  
optometrists are acceptable medical sources for purposes of establishing visual  
disorders only).



1 treatment note showed plaintiff's corrected visual acuity was not Listing level. *See*  
2 Listing 2.02. Indeed, Dr. McCaffery reviewed this medical record and its  
3 accompanying visual field analysis before rendering his opinion plaintiff no longer  
4 met a Listing. *See* AR at 200, 208. Given Dr. McCaffrey's and Dr. Aldave's  
5 interpretation of the available objective medical evidence and the fact that plaintiff  
6 has not required additional treatment, there is substantial evidence to support the  
7 ALJ's finding of medical improvement.

8 To the extent plaintiff argues the ALJ's RFC determination was not  
9 supported by substantial evidence, the argument similarly fails. As discussed  
10 above, the medical evidence documents a corrected vision of 20/40 and 20/30 in  
11 June 2016 and 20/60 and 20/80 in January 2018. *See id.* at 666, 742.  
12 Notwithstanding the ALJ's concerns about the reliability of the 2018 findings –  
13 namely, the ALJ noted this measurement was not durational and was inconsistent  
14 with the fact plaintiff was able to drive (*see id.* at 20) – the ALJ included  
15 limitations to account for plaintiff's visual acuity in her RFC determination,  
16 including no commercial driving, no work on parts smaller than half an inch, and  
17 the ability to wear glasses. *See id.* at 22. Moreover, the ALJ considered plaintiff's  
18 activities. Plaintiff lived alone and was able to, among other things, perform  
19 household chores, shop, drive, and take care of pets. *See id.* at 20, 223, 648. The  
20 medical evidence and plaintiff's activities reasonably support the ALJ's RFC  
21 determination.

22 Accordingly, the ALJ's finding of medical improvement was supported by  
23 substantial evidence.

24 **B. The ALJ Properly Considered Plaintiff's Pain Testimony**

25 Plaintiff argues the ALJ failed to address and consider her pain testimony.  
26 P. Mem. at 10-11. Specifically, plaintiff contends the ALJ failed to provide clear  
27 and convincing reasons for discounting plaintiff's testimony concerning her  
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1 migraine headaches and consider it in conjunction with her light sensitivity. *Id.*

2 At the hearing, plaintiff testified she suffered from a minimum of five  
3 “daunting” migraine headaches every month, each one lasting one to three days,  
4 and had been taking Topamax as treatment for ten years. AR at 220, 226-27.

5 When she experiences a migraine, she has to lie down and sound is magnified. *See*  
6 *id.* at 226-27. Plaintiff also testified she suffered from light sensitivity, and when  
7 she has an abrasion in her eye she suffers from extreme pain that makes her  
8 nauseated. *Id.* at 221, 224-25.

9 The ALJ must make specific credibility findings, supported by the record.  
10 Social Security Ruling (“SSR”) 96-7p. To determine whether testimony  
11 concerning symptoms is credible, the ALJ engages in a two-step analysis.  
12 *Lingenfelter v. Astrue*, 504 F.3d 1028, 1035-36 (9th Cir. 2007). First, the ALJ  
13 must determine whether a claimant produced objective medical evidence of an  
14 underlying impairment ““which could reasonably be expected to produce the pain  
15 or other symptoms alleged.”” *Id.* at 1036 (quoting *Bunnell v. Sullivan*, 947 F.2d  
16 341, 344 (9th Cir. 1991) (en banc)). Second, if there is no evidence of  
17 malingering, an “ALJ can reject the claimant’s testimony about the severity of her  
18 symptoms only by offering specific, clear and convincing reasons for doing so.”  
19 *Smolen v. Chater*, 80 F.3d 1273, 1281 (9th Cir. 1996); *accord Benton v. Barnhart*,  
20 331 F.3d 1030, 1040 (9th Cir. 2003). The ALJ may consider several factors in  
21 weighing a claimant’s testimony, including: (1) ordinary techniques of credibility  
22 evaluation such as a claimant’s reputation for lying; (2) the failure to seek  
23 treatment or follow a prescribed course of treatment; and (3) a claimant’s daily  
24 activities. *Tommasetti v. Astrue*, 533 F.3d 1035, 1039 (9th Cir. 2008); *Bunnell*,  
25 947 F.2d at 346-47.

26 At the first step, the ALJ found plaintiff’s medically determinable  
27 impairments could reasonably be expected to cause the symptoms alleged. AR at  
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1 23. At the second step, because the ALJ did not find any evidence of malingering,  
2 the ALJ was required to provide clear and convincing reasons for discounting  
3 plaintiff's testimony. The ALJ provided three reasons for discounting plaintiff's  
4 testimony: (1) her alleged symptoms were inconsistent with the medical evidence;  
5 (2) the lack of complaints of migraine headaches in her medical record; and (3)  
6 other inconsistencies in the record. *See id.* at 19, 23.

7 The ALJ's first reason for discounting plaintiff's testimony was it was  
8 inconsistent with the medical evidence. *Id.*; *see Rollins v. Massanari*, 261 F.3d  
9 853, 857 (9th Cir. 2007) (lack of corroborative objective medical evidence may be  
10 one factor in evaluating credibility). Specifically, the ALJ noted that other than a  
11 prescription for Topamax, the record does not contain any findings of migraine  
12 headaches. *See AR* at 19, 23. The record reflects plaintiff was prescribed  
13 Topamax during portions of the time she was allegedly disabled. *See, e.g., id.* at  
14 70, 96, 108. In August 2015, plaintiff's physician reduced the dosage to 25 mg.  
15 *See id.* at 94. Plaintiff's treating physician did not list Topamax as one of her  
16 medications from January through July 2016 (*see id.* at 73, 76, 80, 83, 86),  
17 although plaintiff reported to her ophthalmologist that she was taking Topamax in  
18 May and June 2016. *See id.* at 674, 678. In support of her argument, plaintiff cites  
19 to her physician's listing of migraines under the problems sections of her treatment  
20 notes. P. Mem. at 10-11; *see, e.g., AR* at 79, 88, 100, 115. But the problems  
21 sections merely refer to conditions plaintiff had been diagnosed with in the past  
22 and were neither current findings nor indicative of limitations. Diagnoses of  
23 migraines are rarer in the records, and are typically unrelated to the reason for the  
24 visit and give no indication of a disabling condition. *See AR* at 94, 102, 114;  
25 *Matthews v. Shalala*, 10 F.3d 678, 680 (9th Cir. 1993) ("The mere existence of an  
26 impairment is insufficient proof of a disability."); *Mitchell v. Astrue*, 2010 WL  
27 1994695, at \*9 (C.D. Cal. May 14, 2010) (diagnosis, by itself, does not prove  
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1 disability). Other than a diagnosis and prescription, the record contains no findings  
2 of migraines, and specifically none that support her allegations of debilitating  
3 headaches that lasted for three days. Thus, taken together, it was reasonable for the  
4 ALJ to conclude plaintiff's headaches were controlled by medication. *See Warre*  
5 *v. Comm'r*, 439 F.3d 1001, 1006 (9th Cir. 2006) ("Impairments that can be  
6 controlled effectively with medication are not disabling for purposes of  
7 determining eligibility for [disability] benefits.").

8 The ALJ's second reason for discounting plaintiff's testimony was the lack  
9 of subjective complaints in her medical record. *See* AR at 19, 23; *see e.g.*,  
10 *Schreffler v. Colvin*, 2014 WL 199067, at \*5 (D. Ariz. Jan. 17, 2014) (plaintiff's  
11 own lack of subjective complaints was a clear and convincing reason for finding  
12 her not entirely credible); *Serrano v. Astrue*, 2013 WL 1283410, at \*8 (N.D. Cal.  
13 Mar. 26, 2013) (plaintiff was not credible due, in part, to the lack of subjective  
14 complaints in the treatment records). Plaintiff testified that she suffered a  
15 minimum of five migraine headaches each month, yet her treatment notes  
16 contained few complaints of migraines. *See id.* at 93, 101, 672.

17 Finally, the ALJ found plaintiff's testimony less credible due to other  
18 inconsistencies in the record. *See id.* at 23; *see also Tommasetti*, 533 F.3d at 1039.  
19 The ALJ noted plaintiff reported she could not drive if she used her vision "a lot,"  
20 yet she did not define "a lot" and continued to operate a motor vehicle. *See* AR at  
21 23, 648. Plaintiff also alleged mental impairments and back pain, none of which  
22 were supported by the objective evidence. *See id.*

23 Accordingly, the ALJ cited clear and convincing reasons supported by  
24 substantial evidence for discounting plaintiff's pain testimony.

### 25 **C. The ALJ Properly Considered Plaintiff's Mental Impairments**

26 Plaintiff contends the ALJ failed to properly consider her mental  
27 impairments. P. Mem. at 11-13. Specifically, plaintiff alleges the ALJ erred at  
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1 step two by failing to find she suffered from a severe mental impairment and failed  
2 to consider her mental limitations in her RFC determination. *Id.*

3 **1. The ALJ Did Not Err at Step Two**

4 At step two, the Commissioner considers the severity of the claimant's  
5 impairments. 20 C.F.R. § 404.1520 (a)(4)(ii). "[T]he step-two inquiry is a de  
6 minimis screening device to dispose of groundless claims." *Smolen*, 80 F.3d at  
7 1290. The purpose is to identify "at an early stage those claimants whose medical  
8 impairments are so slight that it is unlikely they would be disabled even if their  
9 age, education, and experience were taken into account." *Bowen v. Yuckert*, 482  
10 U.S. 137, 153, 107 S. Ct. 2287, 96 L. Ed. 2d 119 (1987). An impairment is "not  
11 severe" when the impairment would have no more than a minimal effect on a  
12 claimant's ability to work. *Webb v. Barnhart*, 433 F.3d 683, 686 (9th Cir. 2005);  
13 SSR 85-28, 1985 WL 56856, at \*3.

14 Contrary to plaintiff's contentions, the record plainly reflects the ALJ  
15 considered plaintiff's allegations of mental impairments at step two. The ALJ  
16 noted plaintiff had the medically determinable impairments of unspecified  
17 depressive disorder, unspecified anxiety disorder, and alcohol use disorder. AR at  
18 19. But the mere diagnosis of an impairment does not establish that it was severe.  
19 *See Verduzco v. Apfel*, 188 F.3d 1087, 1089 (9th Cir. 1999) ("Although the  
20 [claimant] clearly does suffer from diabetes, high blood pressure, and arthritis,  
21 there is no evidence to support his claim that those impairments are 'severe.'").  
22 The ALJ noted plaintiff was taking psychiatric medications but saw a psychiatrist  
23 only on two occasions. AR at 19. Neither the psychiatrist's treatment notes nor  
24 opinion of the consultative psychologist supported any durational limitations. *See*  
25 *id.* The ALJ then considered the four broad areas of mental functioning, and  
26 determined plaintiff only had a mild limitation in concentrating, persisting, or  
27 maintaining pace, and no limitation in the other areas. *See id.* at 19-20. The ALJ  
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1 noted, among other things, plaintiff had normal thought processes and was able to  
2 drive, take public transportation, shop, attend meetings, handle her finances,  
3 participate in social engagements, and maintain her household. *See id.* As such,  
4 the ALJ properly considered plaintiff's mental impairments and substantial  
5 evidence supports her finding of non-severity. *See* 20 C.F.R. § 404.1520a(d)(1).

6 Further, even if the ALJ had erred, the error would be harmless because the  
7 ALJ considered plaintiff's allegations in the RFC determination as discussed  
8 below. *See Lewis v. Astrue*, 498 F.3d 909, 911 (9th Cir. 2007) (the failure to  
9 address an impairment at step two is harmless if the ALJ considered it in the RFC  
10 assessment).

## 11 **2. The RFC Determination Was Supported by Substantial Evidence**

12 An ALJ is required to consider all of a claimant's limitations imposed by  
13 both severe and non-severe impairments in his RFC determination. *Buck v.*  
14 *Berryhill*, 869 F.3d 1040, 1049 (9th Cir. 2017). Here, the ALJ considered  
15 plaintiff's alleged mental limitations.

16 Plaintiff testified she was sad all the time, had almost daily crying spells, and  
17 had anxiety. AR at 228-30. Plaintiff was prescribed Prozac and Xanax, but only  
18 sought treatment from a psychiatrist, Dr. Robert Imani, twice during the closed  
19 period. *See id.* at 231, 612-13, 653-54. Dr. Sherri Love, a consultative  
20 psychologist, examined plaintiff on December 27, 2015. *Id.* at 646-50. Dr. Love  
21 observed plaintiff had an anxious mood and otherwise normal findings. *See id.* at  
22 649-50. Dr. Love diagnosed plaintiff with unspecified depressive disorder,  
23 unspecified anxiety disorder, and alcohol use disorder. *Id.* at 650. Dr. Love  
24 opined plaintiff had moderate limitations in her ability to deal with changes in a  
25 routine setting, but otherwise had no or only mild limitations. *Id.*

26 In reaching her RFC determination, the ALJ considered plaintiff's testimony  
27 and the medical evidence. *See id.* at 19-20, 23. The ALJ noted that there was little  
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1 medical evidence concerning plaintiff's alleged mental impairments. *See id.* at 19.  
2 The ALJ rejected Dr. Love's opined moderate limitation because of the lack of a  
3 durational medical evidence in the record. *See id.* at 19. The ALJ also discounted  
4 plaintiff's testimony due to a lack of treatment or anything in the record  
5 documenting plaintiff's alleged crying spells and anxiety. *See id.* at 23; *see also*  
6 *Tommasetti*, 533 F.3d at 1039 (failure to seek treatment is a clear and convincing  
7 reason to discount credibility). Plaintiff testified she could not afford Dr. Imani.  
8 AR at 231. But although the inability to afford treatment is a good reason for not  
9 seeking treatment, plaintiff admits she could have obtained treatment through  
10 Medi-Cal. *See id.*; *Orn v. Astrue*, 495 F.3d 625, 638 (9th Cir. 2007) (stating that  
11 the failure to seek treatment may be a basis for an adverse credibility finding unless  
12 there was a good reason for not doing so). Plaintiff did not challenge the ALJ's  
13 credibility determination with regard to her statements about her mental  
14 limitations.

15 Although there is some evidence to support plaintiff's alleged mental  
16 symptoms, the ALJ plainly considered the evidence, which can also reasonably  
17 support affirming the ALJ's decision. *See Aukland*, 257 F.3d at 1035. As such,  
18 this court may not substitute its judgment for the ALJ's.

19 **D. The ALJ Committed Harmless Error at Step Four**

20 Plaintiff argues the ALJ erred at step four. P. Mem. at 13-17. Specifically,  
21 plaintiff contends the ALJ erred by: (1) failing to incorporate a requirement for  
22 additional time to perform work due to her migraines and visual impairment in her  
23 hypothetical to the vocational expert; and (2) failing to resolve a conflict between  
24 the vocational expert's testimony and the Dictionary of Occupational Titles  
25 ("DOT"). *Id.*

26 At step four, the claimant has the burden to show he cannot perform his  
27 past relevant work. *Bustamante v. Massanari*, 262 F.3d 949, 953-54 (9th Cir.  
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1 2001). The regulations permit but do not require that an ALJ consult a vocational  
2 expert at step four. 20 C.F.R. § 404.1560(b)(2) (“We may use the services of  
3 vocational experts or vocational specialists . . . to obtain evidence we need to help  
4 us determine whether you can do your past relevant work, given your residual  
5 functional capacity.”); *Hopkins v. Astrue*, 227 Fed. Appx. 656, 657 (9th Cir. 2007)  
6 (“[T]he ALJ was not required to call a vocational expert at step four.”); *Matthews*,  
7 10 F.3d at 681 (the testimony of a vocational expert was unnecessary when the  
8 claimant was unable to meet his burden and show that he was unable to return to  
9 his past relevant work). But the ALJ has a duty to make the requisite factual  
10 findings to support his conclusion. *Pinto v. Massanari*, 249 F.3d 840, 844 (9th Cir.  
11 2001).

12 In reaching the determination at step four that plaintiff could perform her  
13 past relevant work, the ALJ made the requisite factual findings. The ALJ  
14 determined plaintiff had the RFC to perform a full range of work at all exertional  
15 levels with certain non-exertional limitations. AR at 22. The ALJ determined  
16 plaintiff’s past relevant work as budget analyst was skilled, sedentary work. *Id.* at  
17 23. The ALJ then concluded that beginning April 30, 2016, plaintiff had the RFC  
18 to perform her past relevant work. *Id.*

19 **1. The ALJ Posed a Complete Hypothetical**

20 Plaintiff argues the ALJ posed an incomplete hypothetical to the vocational  
21 expert because she failed to address plaintiff’s need for time accommodations. P.  
22 Mem. at 13-14. Plaintiff is incorrect. The ALJ recognized plaintiff required time  
23 accommodations due to her vision impairment, whether for fatigue or pain, and  
24 incorporated time limitations in her hypotheticals. *See* AR at 236. Based on the  
25 medical evidence and opinions, the ALJ determined plaintiff would need to be off-  
26 task 10% of the workday in her RFC determination. *Id.* at 22. The vocational  
27 expert testified there would be no employment for the hypothetical worker if she  
28



1 were off task 15% or more of the workday. *Id.* at 236.

2       **2.     The Vocational Expert’s Testimony Did Not Conflict with the**  
3               **DOT**

4             Plaintiff also contends the ALJ erred at step four by failing to address the  
5 “possible conflict” between the vocational expert’s testimony and the DOT. P.  
6 Mem. at 15-17. Specifically, plaintiff argues the ALJ had an affirmative duty to  
7 inquire whether the vocational expert’s testimony was consistent with the DOT.  
8 *Id.* at 15-16.

9             Although the regulations do not require an ALJ consult a vocational expert  
10 at step four, if a vocational expert provides testimony concerning the requirements  
11 of a job, then an ALJ may not rely on the testimony regarding the requirements of  
12 a particular job without first inquiring whether the testimony conflicts with the  
13 DOT, and if so, the reasons for any conflict. *Massachi*, 486 F.3d 1152-53; SSR  
14 00-4p (an ALJ “has an affirmative responsibility to ask about any possible conflict  
15 between the [VE’s testimony] and information provided in the DOT”). “In order  
16 for an ALJ to accept vocational expert testimony that contradicts the [DOT], the  
17 record must contain persuasive evidence to support the deviation.” *Pinto*, 249 F.3d  
18 at 846 (internal quotation marks and citation omitted). “Evidence sufficient to  
19 permit such a deviation may be either specific findings of fact regarding the  
20 claimant’s residual functionality, or inferences drawn from the context of the  
21 expert’s testimony.” *Light v. Soc. Sec. Admin.*, 119 F.3d 789, 793 (9th Cir. 1997)  
22 (internal citation omitted).

23             The ALJ failed to ask the vocational expert whether her testimony conflicted  
24 with the DOT. This error, however, was harmless because there was no conflict.  
25 *See Massachi*, 486 F.3d at 1154 n.19 (error is harmless when there is no conflict or  
26 the vocational expert has provided sufficient support for her conclusion). Plaintiff  
27 argues there was a conflict between the visual requirements of the job as described  
28

1 by the vocational expert and the DOT. *See* P. Mem. at 15-17. Specifically, the  
2 DOT description fails to explicitly specify the job requires working on a computer.  
3 *See id.* Although the DOT description does not directly refer to computer usage,  
4 the responsibilities clearly require computer work. *See* DOT 161.117-010.  
5 Further, the vocational expert testified that all accounting work requires computers  
6 and she factored that into her responses. *See* AR at 237; *see also* *Bayliss v.*  
7 *Barnhart*, 427 F.3d 1211, 1218 (9th Cir. 2005) (“A VE’s recognized expertise  
8 provides the necessary foundation for his or her testimony.”); *Pinto*, 249 F.3d at  
9 845 (“The vocational expert merely has to find that a claimant can or cannot  
10 continue his or her past relevant work as defined by the regulations.”).

11 Accordingly, the ALJ’s step four finding was supported by substantial  
12 evidence. The ALJ posed a proper hypothetical at step four. Although the ALJ  
13 erred when she failed to inquire whether there was a conflict between the  
14 vocational expert’s testimony and the DOT, this error was harmless.

15 V.

16 **CONCLUSION**

17 IT IS THEREFORE ORDERED that Judgment shall be entered  
18 AFFIRMING the decision of the Commissioner denying benefits, and dismissing  
19 the complaint with prejudice.

20  
21 DATED: November 30, 2020



22  
23 SHERI PYM  
United States Magistrate Judge