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UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

IT'S JUST LUNCH )  
INTERNATIONAL LLC, a )  
Nevada Corporation, )  
Plaintiff, )

v. )

ISLAND PARK ENTERPRISE )  
GROUP, INC., a New York )  
Corporation, )  
Defendants. )

ISLAND PARK ENTERPRISE )  
GROUP, INC., a New York )  
corporation, and )  
JOANNE BLOOMFIELD, an )  
individual, )  
Counterclaimants, )

v. )

IT'S JUST LUNCH )  
INTERNATIONAL, LLC, a )  
Nevada limited liability )  
company, DANIEL DOLAN, )  
an individual, and IRENE )  
LACOTA, an individual, )  
Counterdefendants. )

Case No. EDCV 08-367-VAP  
(JCRx)

[Motion filed on August 20,  
2008]

**ORDER GRANTING IN PART AND  
DENYING IN PART  
COUNTERDEFENDANTS' MOTION TO  
DISMISS**

1 Counterdefendants' Motion to Dismiss came before the  
2 Court for hearing on September 15, 2008. After reviewing  
3 and considering all papers filed in support of, and in  
4 opposition to, the Motion, as well as the arguments  
5 advanced by counsel at the hearing, the Court GRANTS IN  
6 PART Counterdefendants' Motion to Dismiss.

7  
8 **I. BACKGROUND**

9 Plaintiff It's Just Lunch International, LLC  
10 ("Plaintiff" or "IJL") filed this action. On April 17,  
11 2008, Defendant Island Park Enterprise Group, Inc.  
12 ("Island Park") filed a Counterclaim ("Countercl.").  
13

14 After various amendments, the pleadings now stand in  
15 the following position: IJL, the sole named plaintiff,  
16 brings suit against Island Park and Joanne Bloomfield  
17 ("Bloomfield") as Defendants. Island Park and  
18 Bloomfield, who are referred to collectively here as  
19 "Counterclaimants," have filed a counterclaim against  
20 IJL, Daniel Dolan, and Irene LaCota, collectively  
21 referred to here as "IJL." The Complaint alleges  
22 Defendant and franchisee Island Park failed to pay  
23 required franchise fees and otherwise perform under two  
24 franchise agreements with Plaintiff, franchisor It's Just  
25 Lunch.  
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1 On August 20, 2008, IJL filed a Motion to Dismiss  
2 ("Mot.") the fourth claim (violation of California and  
3 New York franchise practice acts) and the seventh claim  
4 (California Business and Professions Code § 17200) of  
5 the First Amended Counterclaim. IJL also filed a  
6 supporting Memorandum of Points and Authorities. ("IJL  
7 Mem. P. & A.") Counterclaimants filed Opposition to the  
8 Motion to Dismiss on September 2, 2008. ("Opp'n".) IJL  
9 filed a Reply in Support of the Motion to Dismiss on  
10 September 8, 2008. ("Reply".)

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## II. LEGAL STANDARD

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Under Rule 12(b)(6), a party may bring a motion to dismiss for failure to state a claim upon which relief can be granted. As a general matter, the Federal Rules require only that a plaintiff provide "'a short and plain statement of the claim' that will give the defendant fair notice of what the plaintiff's claim is and the grounds upon which it rests." Conley v. Gibson, 355 U.S. 41, 47 (1957) (quoting Fed. R. Civ. P. 8(a)(2)); Bell Atlantic Corp. v. Twombly, 550 U.S. \_\_\_, 127 S. Ct. 1955, 1964 (2007). In addition, the Court must accept all material allegations in the complaint -- as well as any reasonable inferences to be drawn from them -- as true. See Doe v. United States, 419 F.3d 1058, 1062 (9th Cir. 2005); ARC Ecology v. U.S. Dep't of Air Force, 411 F.3d 1092, 1096 (9th Cir. 2005).

1 "While a complaint attacked by a Rule 12(b)(6) motion  
2 to dismiss does not need detailed factual allegations, a  
3 plaintiff's obligation to provide the 'grounds' of his  
4 'entitlement to relief' requires more than labels and  
5 conclusions, and a formulaic recitation of the elements  
6 of a cause of action will not do." Bell Atlantic, 127 S.  
7 Ct. at 1964-65 (citations omitted). Rather, the  
8 allegations in the complaint "must be enough to raise a  
9 right to relief above the speculative level." Id. at  
10 1965.

11  
12 Although the scope of review is limited to the  
13 contents of the complaint, the Court may also consider  
14 exhibits submitted with the complaint, Hal Roach Studios,  
15 Inc. v. Richard Feiner & Co., 896 F.2d 1542, 1555 n.19  
16 (9th Cir. 1990), and "take judicial notice of matters of  
17 public record outside the pleadings," Mir v. Little Co.  
18 of Mary Hosp., 844 F.2d 646, 649 (9th Cir. 1988).

### 20 **III. DISCUSSION**

21 This dispute involves a franchise agreement with a  
22 choice of law provision requiring application of Nevada  
23 law. (IJL Mem. P. & A. 2.) IJL urges enforcement of the  
24 choice of law provision and asserts that Counterclaimants  
25 fail to state a claim upon which relief can be granted  
26 under Nevada law, or, if the choice of law provision is  
27 not enforced, under California law. (IJL Mem. P. & A.  
28 2-3.)

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Counterclaimants argue (1) the choice of law provision should not be enforced, and (2) they state claims under California and New York law. (Opp'n 5, 14.)

**A. Choice of Law**

Both parties agree that California choice of law analysis should govern the enforcement of the choice of law provision. (IJL Mem. P. & A. 8; Opp'n 5-6.) California uses the test set forth in Nedlloyd Lines B.V. v. Superior Court to determine whether to enforce a choice of law provision. 3 Cal. 4th 459 (1992). This test draws heavily on section 187 of the Restatement Second of Conflict of Laws ("Restatement"). Id. at 464-66.

Under Nedlloyd, California will apply the law indicated by the choice of law provision where: "[1] the chosen state has a substantial relationship to the parties or their transaction," or where "[2] there is any other reasonable basis for the parties' choice of law." Id. at 466. "If neither of these tests is met, that is the end of the inquiry, and the court need not enforce the parties' choice of law." Id. at 466.

Where either test is met, the court proceeds to the second step and "determine[s] whether the chosen state's

1 law is contrary to a fundamental policy of California."  
2 Id. at 466. Once the party who seeks application of the  
3 choice of law provision demonstrates a substantial  
4 relationship, the party who would avoid the choice of law  
5 provision bears the burden of showing that the California  
6 law embodies a fundamental policy. See id. at 471.

7  
8 Where "there is a fundamental conflict with  
9 California law," the court proceeds to the third step and  
10 "determine[s] whether California has a materially greater  
11 interest than the chosen state in the determination of  
12 the particular issue. If California has a materially  
13 greater interest than the chosen state, the choice of law  
14 shall not be enforced, for the obvious reason that in  
15 such circumstance we will decline to enforce a law  
16 contrary to this state's fundamental policy." Id. at 466  
17 (internal citations and quotations omitted).

18  
19 **1. Substantial Relationship**

20 Applying the Nedlloyd test here, the court must first  
21 determine "whether the chosen state has a substantial  
22 relationship to the parties or their transaction . . . ."  
23 Nedlloyd, 3 Cal. 4th at 466. This requirement is easily  
24 satisfied: Plaintiff has a substantial relationship with  
25 Nevada because IJL is a Nevada limited liability company.  
26 (Countercl. ¶ 3; see Nedlloyd, 3 Cal. 4th at 467.)

1           **2. Fundamental Policy**

2           As a substantial relationship exists, the court next  
3 "determine[s] whether the chosen state's law is contrary  
4 to a *fundamental* policy of California" or that of a third  
5 state. Id. at 466, 467 n.5. Where enforcement of the  
6 choice of law provision would run counter to a  
7 fundamental policy of California or a third state, then  
8 the court must refuse to enforce the choice of law  
9 provision if it finds that "California has a 'materially  
10 greater interest than the chosen state in the  
11 determination of a particular issue . . . ." Id. at  
12 466.

13           There is no bright-line definition of a "fundamental  
14 policy." Restatement § 187 comment g. A fundamental  
15 policy must be "substantive," and "may be embodied in a  
16 statute which makes one or more kinds of contracts  
17 illegal or which is designed to protect a person against  
18 the oppressive use of superior bargaining power." Id.  
19

20           Here Counterclaimants' fourth claim is based on the  
21 California Franchise Investment Law ("CFIL"), or, in the  
22 alternative, on the New York Franchise Sales Act; their  
23 seventh claim is based on California Business and  
24 Professions Code section 17200. (Countercl. ¶ 72, 75,  
25 88-93.) The CFIL has been found to embody a fundamental  
26 California policy, while the Courts have split over the  
27 question of whether section 17200 does.  
28

1 The CFIL protects franchisees against franchisors who  
2 may have superior bargaining power. See Cal. Corp. Code  
3 § 31001 (CFIL enacted to address losses suffered by  
4 franchisees due to franchisor failure to provide complete  
5 information); Restatement comment g (fundamental policies  
6 may "protect a person against the oppressive use of  
7 superior bargaining power"). The California legislature  
8 described the provisions and intent of the CFIL as  
9 follows:

10 It is the intent of this law to provide  
11 each prospective franchisee with the  
12 information necessary to make an  
13 intelligent decision regarding  
14 franchises being offered. Further, it is  
15 the intent of this law to prohibit the  
16 sale of franchises where the sale would  
17 lead to fraud or a likelihood that the  
franchisor's promises would not be  
fulfilled, and to protect the franchisor  
and franchisee by providing a better  
understanding of the relationship  
between the franchisor and franchisee  
with regard to their business  
relationship.

18 Cal. Corp. Code § 31001. At least two courts have read  
19 the CFIL as constituting an important protection for  
20 franchisees. America Online, Inc. v. Superior Court, 90  
21 Cal. App. 4th 1, 11 (2001) (CFIL "enacted to protect the  
22 statute's beneficiaries from deceptive and unfair  
23 business practices"); Cottman Transmission Systems LLC v.  
24 Kershner, 492 F. Supp. 2d 461, 467-70 (E.D. Pa. 2007).

25  
26 In Cottman, a Pennsylvania district court found that  
27 California and New York's protections of franchisees  
28



1 "express[ed] a clear policy to provide a heightened  
2 degree of protection to prospective franchisees regarding  
3 misrepresentations about a franchise system." 492 F.  
4 Supp. 2d at 467. Here, the Court finds that the CFIL and  
5 New York laws express fundamental policies because  
6 Counterclaimants are franchisees who claim the need for  
7 protection against a franchisor's misrepresentations and  
8 other unfair practices.

9  
10 The authorities are more conflicting as to whether  
11 section 17200 embodies a fundamental policy of  
12 California. The language of the statute, which forbids  
13 unlawful, unfair or fraudulent business practices, hews  
14 close to the spirit of a fundamental policy as described  
15 in Restatement 187 comment g. Cal. Bus. & Prof. Code §  
16 17200. The Restatement comment defines a fundamental  
17 policy as one that "makes one or more kinds of contracts  
18 illegal or which is designed to protect a person against  
19 the oppressive use of superior bargaining power." Courts  
20 have differed on whether section 17200 embodies a  
21 fundamental policy, depending on the underlying  
22 violation. See Cardonet, Inc. v. IBM Corp., 2007 WL  
23 518909, \*5 (N.D. Cal.)<sup>1</sup> Here Counterclaimants allege

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24  
25 <sup>1</sup>For example, the Cardonet court at \*5 noted that  
26 section 17200 was found to embody a fundamental  
27 California policy when applied to a dispute about a  
28 covenant not to compete in Application Group, Inc. v.  
Hunter Group Inc., 61 Cal. App. 4th 881, 907-08 (1998).  
In a different dispute cited by the Cardonet court,

(continued...)

1 that all of IJL's actions constituted illegal trade  
2 practices in violation of section 17200. (Countercl. ¶  
3 90.)

4 To recap, IJL has demonstrated a substantial  
5 relationship with Nevada law, satisfying the first step  
6 in the Nedlloyd test. As Counterclaimants seek to avoid  
7 application of the choice of law provision, under  
8 Nedlloyd, Counterclaimants bear the burden of  
9 demonstrating that section 17200 embodies a fundamental  
10 policy. See Nedlloyd, 3 Cal. 4th at 471. Neither IJL  
11 nor Counterclaimants cite any authority to support their  
12 positions on this question. (IJL Mem. P. & A. 9, Reply  
13 6-7; Opp'n 6.) As Counterclaimants bear the burden here,  
14 and fail to state with any precision which actions or  
15 violations they seek to address with the section 17200  
16 claim, the Court declines to find that section 17200  
17 embodies a fundamental policy in California as used here.  
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21 <sup>1</sup>(...continued)  
22 Nibeel v. McDonald's Corp. 1998 WL 547286 \*11 (N.D. Ill.  
23 1998), section 17200 was not found to embody a  
24 fundamental policy because the protections afforded by  
25 California law and those of the state selected by the  
26 choice-of-law clause were similar. Mere differences  
27 between California law and that of the state selected by  
28 the choice-of-law provision, however, do not transform  
the California law into one embodying a fundamental  
policy. MediaMatch v. Lucent, 120 F. Supp. 2d 842, 862  
(N.D. Cal. 2000). Counterclaimants' seventh claim cannot  
neatly be categorized because they allege that all of  
IJL's actions violate section 17200. (Countercl. ¶ 90.)

1 In sum, the Court finds that the law on which  
2 Counterclaimants base claim four embodies a fundamental  
3 California policy, but that the laws on which  
4 Counterclaimants base claim seven do not embody such a  
5 policy.

6  
7 **3. Materially Greater Interest**

8 Having determined that the California franchise law  
9 expresses fundamental policy, the Court considers whether  
10 California or New York have materially greater interests  
11 than Nevada in enforcing their laws. The Cottman court  
12 considered a similar situation and found that California  
13 and New York had materially greater interests than did  
14 Pennsylvania, the state identified in a choice-of-law  
15 clause, in enforcing its laws.

16  
17 In Cottman, the franchisor was headquartered in  
18 Pennsylvania and sought to enforce a choice of law clause  
19 requiring application of Pennsylvania law. Cottman, 492  
20 F. Supp. 2d at 467-68. The facts here are similar to  
21 those before the Cottman court; Counterdefendant IJL is  
22 incorporated in Nevada but resides in California while  
23 Counterdefendants Daniel Dolan and Irene LaCota reside in  
24 California. (Countercl. ¶¶ 3-5.) Counterclaimants  
25 reside in New York. (Id. ¶¶ 1-2.) Nevada's interest  
26 here in enforcing its laws, compared to the interests of  
27 California and New York, therefore seems equivalent to  
28

1 Pennsylvania's interest in Cottman. There, the  
2 franchisor was headquartered in Pennsylvania and sought  
3 to enforce Pennsylvania law; here, the franchisor is  
4 incorporated in Nevada and seeks to enforce Nevada law.  
5 (Countercl. ¶¶ 2-5); see Cottman, 492 F. Supp. 2d at 467-  
6 68.<sup>2</sup> IJL fails to support its position that California  
7 and New York do not have materially greater interests in  
8 enforcing their laws. (IJL Mem. P. & A. 9; Reply 7.)  
9 This Court therefore declines to enforce the choice of  
10 law provision as to claim four.<sup>3</sup>

11 **B. Fourth Claim**

12 IJL argues Counterclaimants' claim under the CFIL  
13 fails because the franchise was located in New York, not  
14 California, and California Corporations Code section  
15 31105 therefore bars it. (IJL Mem. P. & A. 4; Cal. Corp.  
16

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17 <sup>2</sup>"There is no franchise disclosure law in Nevada,  
18 and, thus, to enforce the choice of law provision in this  
19 case would defeat the strong fundamental policy of  
20 California's law." Cottman, 492 F. Supp. 2d at 468  
citing Chong v. Friedman, 2005 WL \*4 (Cal. Ct. App.)  
(unpublished).

21 <sup>3</sup>Other courts have refused to enforce the same choice  
22 of law provision using different reasoning. See Order  
23 Denying Counterdefendants' Motion to Dismiss, Mar. 8,  
2007 (It's Just Lunch Int'l LLC v. Nichols, Case No. ED  
24 CV 06-01127-SGL); It's Just Lunch Int'l LLC v. Polar Bear  
25 Inc., 2004 WL 3406117 (unpublished). These authorities  
26 read Restatement section 187 to allow an allegation of  
27 fraud regarding the contract as a whole to prevent  
28 enforcement of the choice of law claim. This Court reads  
Restatement section 187 to require an allegation of fraud  
regarding the choice of law claim itself to obtain the  
same effect. As Counterclaimants do not allege fraud in  
the inclusion of the choice of law claim, (see  
Counterclaim ¶¶ 58-66), the choice of law analysis above  
is necessary.

1 Code § 31105.) Section 31105 of the California  
2 Corporations Code provides:

3  
4 Any offer, sale, or other transfer of a  
5 franchise, or any interest in a  
6 franchise, to a resident of another  
7 state or any territory or foreign  
8 country, shall be exempted from the  
9 provisions of Chapter 2 (commencing with  
10 Section 31110) of this part, if all  
11 locations from which sales, leases or  
12 other transactions between the  
13 franchised business and its customers  
14 are made, or goods or services are  
15 distributed, are physically located  
16 outside this state.

17  
18 Counterclaimants' franchise is located out-of-state  
19 and Counterclaimants allege claims under section 31110  
20 and 31111 in their fourth claim. (Countercl. ¶¶ 73-74.)  
21 Thus, on its face, section 31105 appears to require  
22 dismissal of the fourth claim. A closer reading of  
23 section 31105, however, reveals that such a superficial  
24 reading of the statute is flawed.

25  
26 Section 31105 only precludes claims under Part 2,  
27 Chapter 2, of the California Corporations Code.  
28 Counterclaimants, however, rely on sections *outside* of  
Part 2, Chapter 2, including sections 31201 and 31220.  
(Countercl. ¶ 77.) Accordingly, insofar as IJL relies on  
the provisions of section 31105, the dismissal of  
Counterclaimants' fourth claim is unwarranted.

29  
30 Finally, IJL contends the Court should dismiss the  
31 CFIL claim on the basis of the parol evidence rule. (IJL  
32

1 Mem. P. & Am. 5-6.) According to IJL, the Franchise  
2 Agreement signed by Counterclaimants contains an  
3 enforceable integration clause (Compl. Ex. 1 ¶ 19(f); Ex.  
4 2 ¶ 19(f)), and application of the parol evidence rule  
5 will bar the evidence necessary to sustain  
6 Counterclaimants' allegations of violations of the CFIL.  
7

8 This argument lacks merit. Counterclaimants have  
9 alleged that IJL made unregistered earnings claims,  
10 including fraudulent statements, in connection with  
11 offering and selling of a franchise, and that this  
12 violated franchise laws. (Countercl. ¶¶ 71, 73-74.) The  
13 fourth claim, which addresses franchise laws,  
14 incorporates the paragraphs of the second claim (for  
15 fraud and deceit). (Countercl. ¶¶ 71-72.) The second  
16 claim alleges that It's Just Lunch and Dolan made  
17 fraudulent statements orally and/or in writing about the  
18 actual or potential level of income or sales for  
19 franchise locations before the franchise agreements were  
20 signed. (Countercl. ¶¶ 58-60, 74.) These statements  
21 include that certain locations would be profitable, that  
22 the franchise system as a whole was profitable, and that  
23 a location had never been closed. (Countercl. ¶¶ 58-66,  
24 71-72.) Read together, the Counterclaim alleges that IJL  
25 made specific fraudulent oral statements about earnings  
26 in conjunction with the offer and sale of a franchise.  
27  
28

1 Defendants rely on the parol evidence rule to compel  
2 dismissal of the seventh claim. The rule barring  
3 reliance on parol evidence when the parties enter into a  
4 contract with an integration clause does not apply where  
5 fraud is alleged sufficiently. See Cal. Code Civ. P. §  
6 1856(g); see also Polar Bear, WL 3406117. Here, as  
7 discussed above, Counterclaimants have alleged fraud in  
8 connection with the sale of franchises. The Court now  
9 turns to whether those allegations were made with  
10 sufficient detail.

11  
12 Fraud allegations must "be specific enough to give  
13 defendants notice of the particular misconduct so that  
14 they can defend against the charge and not just deny that  
15 they have done anything wrong." Vess v. Ciba-Geigy Corp.  
16 USA, 317 F.3d 1097, 1106 (9th Cir. 2003) (internal  
17 quotations omitted). To meet this standard, the pleading  
18 must allege "the who, what, when, where, and how of the  
19 misconduct charged." Id. (citations and quotations  
20 omitted). A plaintiff alleging fraud under state law  
21 before a federal court must plead with sufficient  
22 particularity to satisfy Fed. R. Civ. P. 9(b). Id. at  
23 1103. A plaintiff must set forth "what is false or  
24 misleading about a statement and why it is false." Id.  
25 at 1106 (citations and quotations omitted).  
26 Counterclaimants have met this standard because they have  
27 identified who (IJL and Dolan), when (prior to the  
28

1 franchise agreements), how (over the telephone and face  
2 to face), and which specific fraudulent statements were  
3 made in conjunction with the sale of a franchise. (See  
4 Countercl. ¶¶ 59-60, 71-74.) They have also shown what  
5 is false about these statements by giving the true facts  
6 about the franchise system at paragraph 60 of the  
7 Counterclaim.

8

9 **C. Seventh Claim**

10 The seventh claim is based on California Business and  
11 Professions Code section 17200 and alleges IJL engaged in  
12 illegal, fraudulent, and unfair business practices in  
13 connection with its dealings with its franchisees.  
14 (Countercl. ¶¶ 88-93.) Defendants' primary basis for  
15 arguing that the seventh claim should be dismissed is its  
16 contention that Nevada law governs the dispute between  
17 the parties. As the court enforces the choice of law  
18 clause as to section 17200, it grants the Motion to  
19 Dismiss the seventh claim, without leave to amend.

20

21

**IV. CONCLUSION**

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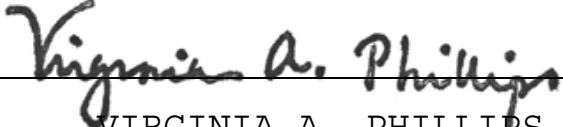
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Dated: October 21, 2008

  
\_\_\_\_\_  
VIRGINIA A. PHILLIPS  
United States District Judge