

BACKGROUND

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2 Plaintiff applied for Disability Insurance benefits on October 6, 2005, alleging that she
3 has been unable to work due to a herniated disc and fibromyalgia, among other things.¹ (AR
4 86.) Plaintiff alleges an onset date of December 16, 2003. (AR 509.)

5 Plaintiff's claims were denied initially by the Social Security Administration ("SSA") on
6 December 30, 2005, and on reconsideration on March 16, 2006. (AR 46-50, 59.) Claimant
7 filed a timely request for hearing, which was held on March 20, 2008, in San Bernardino,
8 California, before Administrative Law Judge ("ALJ") Mason Harrell, Jr. (AR 505-523.) Plaintiff
9 testified at the hearing and was represented by counsel. (AR 507.)

10 An unfavorable decision written by ALJ F. Keith Varni was issued on April 11, 2008.
11 (AR 15-22.) The ALJ concluded that Claimant has not been under a disability within the
12 meaning of the Social Security Act from December 16, 2003, through the date of the decision.
13 (AR 15.) The ALJ determined that the Claimant suffers from "a severe impairment in the
14 musculoskeletal system from degenerative changes in the spine." (AR 17.) However, the ALJ
15 found that Claimant has the residual functional capacity to perform the full range of light work
16 as defined in 20 C.F.R. § 404.1567(b). (AR 19.) In particular, the ALJ found that Claimant is
17 capable of performing her past relevant work as a billing administrator. (AR 22.)

18 Plaintiff timely filed a request for review of the ALJ's unfavorable decision, which was
19 denied by the Appeals Council on October 23, 2008 (JS 2, AR 507), making the ALJ's written
20 decision the final decision of the Commissioner.

21 Plaintiff then instituted this action.

DISPUTED ISSUES

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23 As reflected in the Joint Stipulation, the disputed issues that Plaintiff is raising as
24 grounds for reversal and remand are as follows:
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¹ Although Plaintiff indicated in her initial application for benefits that she also suffered from
28 phlebitis, skin lupus, acid reflux, and a possible problem with her left kidney (AR 86), it appears
that she no longer contends that these conditions are disabling for purposes of this appeal.

1 1. Whether the finding that Plaintiff can perform the full range of exertionally light work is
2 based on an adequate consideration of her fibromyalgia?

3 2. Whether the ALJ erred in rejecting the residual functional capacity assessment of
4 treating internist Dr. Salwan and in ostensibly granting controlling weight to that of non-
5 examining State agency reviewer Dr. Taylor-Holmes?

6 3. Whether the ALJ's finding that Plaintiff's claim of disability is not credible is based on
7 a proper application of the relevant legal standards and is otherwise supported by substantial
8 evidence?

9 STANDARD OF REVIEW

10 Under 42 U.S.C. Section 405(g), this Court reviews the ALJ's decision to determine
11 whether the ALJ's findings are supported by substantial evidence and whether the proper legal
12 standards were applied. DeLorme v. Sullivan, 924 F.2d 841, 846 (9th Cir. 1991). Substantial
13 evidence means "more than a mere scintilla" but less than a preponderance. Richardson v.
14 Perales, 402 U.S. 389, 401 (1971); Saelee v. Chater, 94 F.3d 520, 521-22 (9th Cir. 1996).

15 Substantial evidence is "such relevant evidence as a reasonable mind might accept as
16 adequate to support a conclusion." Richardson, 402 U.S. at 401 (internal quotations and
17 citations omitted). This Court must review the record as a whole and consider adverse as well
18 as supporting evidence. Robbins v. Soc. Sec. Admin., 466 F.3d 880, 882 (9th Cir. 2006).
19 Where evidence is susceptible to more than one rational interpretation, the ALJ's decision must
20 be upheld. Morgan v. Comm'r, 169 F.3d 595, 599 (9th Cir. 1999).

21 DISCUSSION

22 A. The Sequential Evaluation

23 The Social Security Act defines disability as the "inability to engage in any substantial
24 gainful activity by reason of any medically determinable physical or mental impairment which
25 can be expected to result in death or . . . can be expected to last for a continuous period of not
26 less than 12 months." 42 U.S.C. §§ 423(d)(1)(A), 1382c(a)(3)(A). The Commissioner has
27 established a five-step sequential process to determine whether a claimant is disabled. 20
28 C.F.R. §§ 404.1520, 416.920.

1 The first step is to determine whether the claimant is presently engaging in substantially
2 gainful activity. Parra v. Astrue, 481 F.3d 742, 746 (9th Cir. 2007). If the claimant is engaging
3 in substantially gainful activity, disability benefits will be denied. Bowen v. Yuckert, 482 U.S.
4 137, 140 (1987). Second, the ALJ must determine whether the claimant has a severe
5 impairment or combination of impairments. Parra, 481 F.3d at 746. Third, the ALJ must
6 determine whether the impairment is listed, or equivalent to an impairment listed, in Appendix I
7 of the regulations. Id. If the impediment meets or equals one of the listed impairments, the
8 claimant is presumptively disabled. Yuckert, 482 U.S. at 141. Fourth, the ALJ must determine
9 whether the impairment prevents the claimant from doing past relevant work. Pinto v.
10 Massanari, 249 F.3d 840, 844-45 (9th Cir. 2001). If the claimant cannot perform his or her past
11 relevant work, the ALJ proceeds to the fifth step and must determine whether the impairment
12 prevents the claimant from performing any other substantial gainful activity. Moore v. Apfel,
13 216 F.3d 864, 869 (9th Cir. 2000).

14 The claimant bears the burden of proving steps one through four, consistent with the
15 general rule that at all times the burden is on the claimant to establish his or her entitlement to
16 benefits. Parra, 481 F.3d at 746. Once this prima facie case is established by the claimant, the
17 burden shifts to the Commissioner to show that the claimant may perform other gainful activity.
18 Lounsbury v. Barnhart, 468 F.3d 1111, 1114 (9th Cir. 2006).

19 Here, at step one the ALJ accepted the Plaintiff's assertion that she has not engaged in
20 substantial gainful activity at any time since her alleged onset date. (AR 17.) At step two, the
21 ALJ rejected Plaintiff's claim that she suffers from the severe physical impairment of
22 fibromyalgia. (AR 17-18.) Although he acknowledged that Plaintiff had been diagnosed with
23 and received treatment for fibromyalgia, he found that "[t]he record does not support a finding
24 that the claimant's diagnosed fibromyalgia causes even more than minimal limitations in her
25 ability to sustain employment, nor does it rule out the other diagnosed severe impairments as
26 being responsible for the symptomology with which she presented." (AR 18.) The ALJ
27 determined only that Plaintiff "has a severe impairment in the musculoskeletal system from
28 degenerative changes in the spine." (AR 17.) At step three, the ALJ found that Plaintiff's

1 identified impairment did not meet or equal a listing in Appendix I of the regulations. (AR 18.)
2 At step four, the ALJ found that Plaintiff has the residual functional capacity to perform the full
3 range of light work as defined in 20 CFR § 404.1567(b), and that Plaintiff is capable of
4 performing her past relevant work as a billing administrator. (AR 18-19, 22.) Accordingly, the
5 ALJ concluded that Plaintiff was not disabled.

6 **B. The ALJ Erred at Step Two in Determining That Plaintiff’s Fibromyalgia Is**
7 **Not a Medically Severe Impairment.**

8 Plaintiff challenges the ALJ’s determination at step two of the sequential evaluation
9 process. At step two, the ALJ must determine if the claimant has a medically severe
10 impairment or combination of impairments. Smolen v. Chater, 80 F.3d 1273, 1289-90 (9th Cir.
11 1996) (citing Yuckert, 482 U.S. at 140-41). Pursuant to the Commissioner’s regulations, “[a]n
12 impairment or combination of impairments is not severe if it does not significantly limit [the
13 claimant’s] physical or mental ability to do basic work activities.” 20 C.F.R. § 416.921(a). The
14 severity regulation serves to “identify[] at an early stage those claimants whose medical
15 impairments are so slight that it is unlikely they would be found to be disabled even if their age,
16 education, and experience were taken into account.” Yuckert, 482 U.S. at 153. “An impairment
17 or combination of impairments may be found ‘not severe *only if* the evidence establishes a
18 slight abnormality that has no more than a minimal effect on an individual’s ability to work.”
19 Webb v. Barnhart, 433 F.3d 683, 686 (9th Cir. 2005) (quoting Smolen, 80 F.3d at 1290)
20 (emphasis added). “If such a finding is not clearly established by medical evidence, however,
21 adjudication must continue through the sequential evaluation process.” Social Security Ruling
22 (“SSR”) 85-28, 1985 WL 56856 at *3. “Step two, then, is ‘a de minimis screening device [used]
23 to dispose of groundless claims[.]’” Webb, 433 F.3d at 687 (quoting Smolen, 80 F.3d at 1290);
24 see also Edlund v. Massanari, 253 F.3d 1152, 1159 (9th Cir. 2001).

25 Here, The ALJ determined that Plaintiff “has a severe impairment in the musculoskeletal
26 system from degenerative changes in the spine.” (AR 17-18.) Although the ALJ acknowledged
27 that Plaintiff “alleged fibromyalgia as a physical impairment” and that fibromyalgia is “a
28 medically determinable severe impairment” (AR 18), he questioned the validity of Plaintiff’s

1 fibromyalgia diagnosis, found that her fibromyalgia does not impose “more than minimal
2 limitations in her ability to sustain employment,” criticized Plaintiff’s lack of follow up treatment
3 for the condition, and noted that “most people complaining of fibromyalgia . . . are not totally
4 disabled from working” because of their condition. (AR 18-19.) The ALJ failed to apply properly
5 the de minimis screening standard at step two of the sequential evaluation process and his
6 rejection of Plaintiff’s fibromyalgia as a severe impairment was legally and factually
7 unsupported.

8 **1. Diagnostic Framework for Fibromyalgia**

9 The Ninth Circuit has determined that fibromyalgia can be disabling. See Benecke v.
10 Barnhart, 379 F.3d 587, 589-90 (9th Cir. 2004). In Benecke, the Ninth Circuit described
11 fibromyalgia as follows:

12 Benecke suffers from fibromyalgia, previously called fibrositis, a rheumatic disease that
13 causes inflammation of the fibrous connective tissue components of muscles, tendons,
14 ligaments, and other tissue. See, e.g., Lang v. Long-Term Disability Plan of Sponsor
15 Applied Remote Tech, Inc., 125 F.3d 794, 796 (9th Cir. 1997); Brosnahan v. Barnhart,
16 336 F.3d 671, 672 n. 1 (8th Cir. 2003). Common symptoms, all of which Benecke
17 experiences, include chronic pain throughout the body, multiple tender points, fatigue,
18 stiffness, and a pattern of sleep disturbance that can exacerbate the cycle of pain and
19 fatigue associated with this disease. See Brosnahan, 336 F.3d at 672 n. 1; Cline v.
20 Sullivan, 939 F.2d 560, 563 (8th Cir. 1991). Fibromyalgia's cause is unknown, there is
21 no cure, and it is poorly understood within much of the medical community. The disease
22 is diagnosed entirely on the basis of patients' reports of pain and other symptoms. The
23 American College of Rheumatology issued a set of agreed-upon diagnostic criteria in
24 1990, but to date there are no laboratory tests to confirm the diagnosis. See Jordan v.
25 Northrop Grumman Corp., 370 F.3d 869, 872 (9th Cir. 2004); Brosnahan, 336 F.3d at
26 672 n. 1.

1 Id.; see also Harman v. Apfel, 211 F.3d 1172 (9th Cir. 2000) (affirming reversal of ALJ's
2 decision denying benefits for fibromyalgia); Bunnell v. Sullivan, 947 F.2d 341 (9th Cir. 1991)
3 (upholding benefits for fibrositis, now known as fibromyalgia).

4 Jordan v. Northrop Grumman Corp., 370 F.3d 869, 877 (9th Cir. 2003), a case in which
5 benefits were denied for fibromyalgia, recognized that the accepted diagnostic test is that
6 Plaintiff must have pain in 11 of 18 tender points. See also Rollins v. Massanari, 261 F.3d 853,
7 855 (9th Cir. 2001) (11 of 18 tender points). Objective tests such as myelograms are
8 administered to rule out other diseases and alternative explanations for the pain but do not
9 establish the presence or absence of fibromyalgia. Jordan, 370 F.3d at 873, 877. It cannot be
10 objectively proven. Id. at 877. The symptoms can be worse at some times than others. Id. at
11 873. The Ninth Circuit recognizes fibromyalgia as a physical rather than a mental disease. Id.

12 **2. Diagnosis of Fibromyalgia by Plaintiff's Treating Physicians**

13 In October 2003, Plaintiff was in a car accident, in which she injured her back. (AR 178.)
14 On January 5, 2004, Plaintiff saw Dr. Patel for pain in her neck, low back, and legs, and for right
15 arm weakness and numbness. (AR 178-79.) Dr. Patel did not test Plaintiff for fibromyalgia at
16 that time, but he did find limited ranges of motion of her cervical spine and tenderness over her
17 rhomboids, trapezius, elbow, wrist, hips, and spine. (AR 178-79.) Dr. Patel suspected "a touch
18 of fibromyalgia" and noted that her back and neck pain appeared to be "myofascial." (AR 179.)
19 Plaintiff then followed up with her primary treating internist, Dr. Rasin, on March 31, 2004. Dr.
20 Rasin noted her complaints of pain "all over," which he diagnosed as myofascial pain. (AR
21 217.) He also noted her fatigue and frequent headaches, and prescribed Pamelor, an
22 antidepressant. (Id.) Dr. Rasin referred Plaintiff to the fibromyalgia clinic for further
23 examination. (AR 217.) Plaintiff again saw Dr. Rasin on May 26, 2004. (AR 212.) She
24 complained of pain, headaches, and nausea after stopping the Pamelor. (Id.) Her upcoming
25 appointment with the fibromyalgia clinic was noted. (Id.) On June 14, 2004, Plaintiff was
26 evaluated in the fibromyalgia clinic by Ms. Smith, a nurse practitioner, on June 14, 2004. (AR
27 209.) Ms. Smith found 18 of 18 tender points and noted, "very tender" and "mild spasms" in the
28 upper and lower back. (AR 209, 241-42, 249 (emphasis in original).) That same day, Plaintiff

1 was examined by rheumatologist Dr. Yee. (AR 172-73.) Dr. Yee noted Plaintiff's complaints of
2 generalized aches and pains and found all 18 of the 18 tender points diagnostic of fibromyalgia.
3 (AR 172-73.) He noted that, "[c]linically, the patient does have fibromyalgia." (AR 173.) On
4 September 14, 2004, Ms. Smith again examined Plaintiff, found the points to be "very tender,"
5 and noted "mild spasms" in the upper and lower back regions. (AR 207.) Plaintiff returned to
6 Dr. Rasin on November 15, 2004, to discuss the symptoms of her fibromyalgia, along with her
7 carpal tunnel syndrome and depression. (AR 205.) She followed up with Dr. Yee on
8 September 22, 2005, who evaluated her positive antinuclear antibody ("ANA") test but found no
9 signs of Lupus or any other disorder stemming from that finding. (AR 198.) Plaintiff returned to
10 Dr. Rasin on September 28, 2005, after unsuccessfully attempting to return to work, having quit
11 after five days due to pain, weakness, and poor sleep. (AR 197.) Dr. Rasin increased Plaintiff's
12 dosage of Pamelor. (Id.) On October 11, 2005, Plaintiff saw Dr. Rasin, who noted that
13 Plaintiff's fibromyalgia points had not changed. (AR 196.) In February 2006, Dr. Rasin
14 reaffirmed Plaintiff's fibromyalgia diagnosis and again increased her Pamelor. (AR 193.)

15 Plaintiff did not see Dr. Rasin again until February 7, 2007. (AR 471-72.) She explained,
16 however, that her lack of interim treatment was due to no longer having health insurance. (AR
17 171-72.) On April 8, 2007, Plaintiff saw Dr. Patel again for pain, which was attributed to a flare
18 up of her fibromyalgia. (AR 455-56.) Dr. Patel found tenderness at 11 of the 18 tender points,
19 which is also indicative of fibromyalgia. (Id.)

20 **3. The ALJ's Step Two Analysis**

21 The ALJ based his finding that Plaintiff's fibromyalgia was not a severe impairment on
22 the following: (1) although Plaintiff was examined by Ms. Smith, the nurse practitioner, on June
23 14, 2004, and found to have 18 of 18 "very tender" points consistent with fibromyalgia, "the
24 specifics of this examination are lacking in the record" (AR 17); (2) although Dr. Yee, the
25 rheumatologist, also found 18 of 18 tender points associated with fibromyalgia, Plaintiff did not

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1 meet the diagnostic criteria for fibromyalgia² because Dr. Yee characterized these as “tender”
2 as opposed to “painful” (id.); and (3) after Dr. Yee’s initial finding, there is no evidence of follow
3 up care or subsequent examination by Dr. Yee related to the fibromyalgia. (AR 18.) The ALJ
4 then concluded: “The evidence of record does not support a finding that the claimant’s
5 diagnosed fibromyalgia caused even more than minimal limitations in her ability to sustain
6 employment, nor does it rule out the other diagnosed severe impairments as being responsible
7 for the symptomology with which she presented.” (Id.) The ALJ “noted that most people
8 complaining of fibromyalgia, even those who are properly and accurately diagnosed, are not
9 totally disabled from working.” (Id.)

10 The ALJ’s conclusions are factually and legally erroneous. First, to the extent that the
11 ALJ found that he could not credit Ms. Smith’s finding of fibromyalgia because the “specifics” of
12 her examination were “lacking in the record,” he should have developed the record further. In
13 Social Security cases, the ALJ has a special, independent duty to develop the record fully and
14 fairly to assure that the claimant’s interests are considered. Tonapetyan v. Halter, 242 F.3d
15 1144, 1150 (9th Cir. 2001); Smolen, 80 F.3d at 1288; Brown v. Heckler, 713 F.2d 441, 443 (9th
16 Cir. 1983). The ALJ has a basic duty to inform himself about facts relevant to his decision.
17 Heckler v. Campbell, 461 U.S. 458, 471 n. 1 (1983) (Brennan, J., concurring). The ALJ’s duty
18 to develop the record exists even when the claimant is represented by counsel. Tonapetyan,
19 242 F.3d at 1150. Ambiguous evidence or the ALJ’s own finding that the record is inadequate
20 to allow for proper evaluation of the evidence triggers the ALJ’s duty to conduct an appropriate
21 inquiry. Smolen, 80 F.3d at 1288; Tonapetyan, 242 F.3d at 1150. The ALJ may discharge this
22 duty by subpoenaing the claimant’s physicians, submitting questions to them, continuing the
23 hearing, or keeping the record open after the hearing to allow supplementation of the record.

26 ² The ALJ stated: “According to the official diagnostic criteria developed for fibromyalgia by the
27 American College of Rheumatology in 1990, a person with this condition would have a history of
28 widespread pain and pain in 11 of 18 specific trigger point sites on digital palpitation. Both criteria
must be satisfied, and they specify that “tender” is not to be considered painful.” (JS 17.)

1 Smolen, 80 F.3d at 1288; Tonapetyan, 242 F.3d at 1150. Thus, rather than rejecting Ms.
2 Smith’s diagnosis, it was the ALJ’s duty to develop the record regarding her findings.

3 Second, contrary to the ALJ’s characterization, Dr. Yee explicitly concluded that Plaintiff
4 had fibromyalgia. (AR 173 (“Clinically, the patient does have fibromyalgia.”).) Dr. Yee found
5 that Plaintiff “has 18 out of 18 tender points associated with fibromyalgia” in addition to the
6 requisite history of “whole body aches and pains, worse in the upper and lower back area.” (AR
7 172-73.) He did not state that the palpated points elicited only tenderness, nor did he expressly
8 state that they were painful. Rather, he stated that Plaintiff “has” 18 out of 18 tender points,
9 and that the test was clinically indicative of fibromyalgia. (AR 172-73.)

10 Dr. Yee’s notes clearly establish a diagnosis of fibromyalgia. The ALJ’s own
11 interpretation of Dr. Yee’s notes cannot supersede the clinical conclusions of the physician
12 himself. See, e.g., Tackett v. Apfel, 180 F.3d 1094, 1102 (9th Cir. 1999); Day v. Weinberger,
13 522 F.2d 1154, 1156 (9th Cir. 1975) (the ALJ is forbidden from making his own medical
14 assessment beyond that demonstrated by the record); Banks v. Barnhart, 434 F. Supp. 2d 800,
15 805 (C.D. Cal. 2006) (the ALJ “must not succumb to the temptation to play doctor and make
16 [his] own independent medical findings”) (citing Rohan v. Chater, 98 F.3d 966, 970 (7th Cir.
17 1996)). The finding of generalized body pain since approximately 2003 in conjunction with
18 clinical evidence of 18 of 18 tender points from treating rheumatologist Yee and nurse
19 practitioner Smith (AR 172-73, 207, 209), the finding of 11 of 18 tender points by treating
20 physiatrist Patel (AR 455-56), and the finding by internist Rasin that Plaintiff’s tender points
21 remain “unchanged” (AR 190) are more than sufficient to establish the fibromyalgia diagnosis.
22 Moreover, even if the ALJ found Dr. Yee’s fibromyalgia diagnosis to be ambiguous, such a
23 finding triggered his duty to conduct an appropriate inquiry. Smolen, 80 F.3d at 1288;
24 Tonapetyan, 242 F.3d at 1150

25 The ALJ’s conclusion that “there is no evidence of follow up care or subsequent
26 examination by Dr. Yee related to the fibromyalgia” (AR 18) is factually erroneous. After Dr.
27 Yee’s initial diagnostic evaluation on June 14, 2004, he again examined Plaintiff again in
28 September 2005. (AR 198.) Moreover, the ALJ’s implication that Plaintiff was not seeking

1 treatment for her fibromyalgia following her initial evaluation by Dr. Yee also is factually
2 erroneous. In the period between examinations by Dr. Yee, Plaintiff saw Ms. Smith in the
3 fibromyalgia clinic on September 14, 2004 (AR 207), Dr. Rasin in November 2004 (AR 205),
4 September 26, 2005 (AR 197), October 11, 2005 (AR 196), February 2006 (AR 193), and
5 February 7, 2007 (AR 471-74), and Dr. Patel in April 2007. (AR 455-56.) While it is true that
6 there was a one year gap in Plaintiff's treatment between February 2006 and February 2007,
7 Plaintiff explained that this gap was due to her lack of health insurance. (AR 471-72.) A
8 claimant's explained failure to seek medical care does not itself constitute a valid reason to
9 discount her claim. See, e.g., Smolen, 80 F.3d at 1284 (inability to afford treatment is a "good
10 reason" for not obtaining it); Regennitter v. Comm'r of Social Sec. Admin., 166 F.3d 1294, 1297
11 (9th Cir. 1999) (error to reject examining doctor's opinion where claimant failed to seek
12 treatment from mental health professionals because of his poverty). The ALJ's reliance on
13 Plaintiff's alleged lack of follow up in finding that her fibromyalgia was not a severe impairment
14 is both factually and legally unfounded.

15 The ALJ also broadly asserted that "most people complaining of fibromyalgia . . . are not
16 totally disabled from working." (AR 18.) His position is not supported by the cases he cites. In
17 Preston v. Sec'y of Health and Human Svcs., 854 F.2d 815, 818 (6th Cir. 1988), the court
18 acknowledged that patients with "fibrositis" (now known as fibromyalgia) typically have severe
19 musculoskeletal pain accompanied by unremitting pain, stiffness, and fatigue due to sleep
20 disturbances, and "fibrositis patients, like [the claimant], cannot sit, stand, or maintain any one
21 position for any length of time." Id. at 817-18. In Sarchet v. Chater, 78 F.3d 305, 307 (7th Cir.
22 1996), the court stated that, while "[s]ome people may have such a severe case of fibromyalgia
23 as to be totally disabled from working . . . most do not, and the question is whether [the
24 claimant] is one of the minority." Id. at 307. The Seventh Circuit's comment that "most"
25 people's fibromyalgia is not disabling is unsupported by any citation. The ALJ's reliance on this
26 comment regarding the statistical prevalence of non-disabling fibromyalgia is simply unfounded
27 and without factual support in the record. Even if it were true that fibromyalgia is usually not
28 disabling, it does not answer the question of whether this Claimant suffers from disabling

1 fibromyalgia. See Sarchet, 78 F.3d at 309 (reversing the finding of non-disabling fibromyalgia
2 and remanding to a different ALJ due to the previous ALJ's apparently "unshakable
3 commitment to the denial of this applicant's claim").

4 At step two of the sequential evaluation process, "[a]n impairment or combination of
5 impairments may be found 'not severe *only if* the evidence establishes a slight abnormality that
6 has no more than a minimal effect on an individual's ability to work.'" Webb, 433 F.3d at 686
7 (quoting Smolen, 80 F.3d at 1290) (emphasis added). The ALJ was justified in rejecting
8 Plaintiff's fibromyalgia as a severe impairment only if it was "so slight" that it was "unlikely [she]
9 would be found to be disabled even if [her] age, education, and experience were taken into
10 account." Yuckert, 482 U.S. at 153. However, in considering the evidence of Plaintiff's
11 fibromyalgia, the ALJ failed to develop the record adequately, improperly rejected or
12 mischaracterized the opinions of Plaintiff's treating physicians, and substituted his own medical
13 judgment for those of the treating physicians. The ALJ simply did not consider the evidence
14 properly so as to allow him to conclude that Plaintiff's fibromyalgia was not a severe
15 impairment. Accordingly, the ALJ's decision must be reversed and remanded for a valid
16 consideration of the evidence of Plaintiff's alleged severe medical impairments and assessment
17 of the functional limitations stemming from those impairments or combination of impairments.³

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27 ³ Upon remand, the ALJ must properly consider at step two the evidence regarding Plaintiff's
28 fibromyalgia and conduct the five-step sequential evaluation again. Accordingly, the Court does
not address the parties' second and third disputed issues, which go to the ALJ's findings at step
four.

ORDER

IT IS HEREBY ORDERED that the decision of the Commissioner of Social Security is reversed and this matter is remanded for further proceedings in accord with the law and with this Memorandum and Opinion.

LET JUDGMENT BE ENTERED ACCORDINGLY.

DATED: March 30, 2010

/s/ John E. McDermott
JOHN E. MCDERMOTT
UNITED STATES MAGISTRATE JUDGE

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