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UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

RYAN PATRICK A., ¹)	Case No. EDCV 17-2526-JPR
)	
Plaintiff,)	
)	MEMORANDUM DECISION AND ORDER
v.)	AFFIRMING COMMISSIONER
)	
NANCY A. BERRYHILL, Acting)	
Commissioner of Social)	
Security,)	
)	
Defendant.)	

I. PROCEEDINGS

Plaintiff seeks review of the Commissioner's final decision denying his application for supplemental security income ("SSI"). The parties consented to the jurisdiction of the undersigned under 28 U.S.C. § 636(c). The matter is before the Court on the parties' Joint Stipulation, filed August 16, 2018, which the Court has taken under submission without oral argument. For the

¹ Plaintiff's name is partially redacted in compliance with Federal Rule of Civil Procedure 5.2(c)(2)(B) and the recommendation of the Committee on Court Administration and Case Management of the Judicial Conference of the United States.

1 reasons stated below, the Commissioner's decision is affirmed.

2 **II. BACKGROUND**

3 Plaintiff was born in 1977. (Administrative Record ("AR")
4 69.) He completed high school and some college. (AR 51-52.) He
5 last worked as a "dry wall helper" and an "electrician helper" in
6 2004. (AR 30, 41-43).²

7 On April 29, 2016, Plaintiff applied for SSI, alleging that
8 he had been unable to work since January 1, 2000, because of
9 "[a]rtificial hip – mass pain in back can't walk," stage-four
10 bone cancer, back pain, leg pain, hip pain, "[f]emur
11 [r]eplacement," hip replacement, "[h]igh level of pain killer
12 impairs some mental function," and "[h]igh pain levels causes
13 [sic] lack of sleep." (AR 69-70.) After his application was
14 denied initially (AR 80, 96-97) and on reconsideration (AR 93,
15 106-07), he requested a hearing before an Administrative Law
16 Judge (AR 112-13). A hearing was held on February 8, 2017, at
17 which he was represented by counsel and testified. (AR 40-61,
18 67-68.) A vocational expert also testified. (AR 61-67.)

19 In a written decision issued March 24, 2017, the ALJ found
20 Plaintiff not disabled since April 29, 2016, the application
21 date. (See AR 19, 31; see also generally AR 19-32.) Plaintiff
22 requested review from the Appeals Council (AR 160), which denied
23 it on July 6, 2017 (AR 5-7). This action followed.

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28 ² His earnings summary indicates he performed some work in
2005. (See AR 166).

1 **III. STANDARD OF REVIEW**

2 Under 42 U.S.C. § 405(g), a district court may review the
3 Commissioner's decision to deny benefits. The ALJ's findings and
4 decision should be upheld if they are free of legal error and
5 supported by substantial evidence based on the record as a whole.
6 See Richardson v. Perales, 402 U.S. 389, 401 (1971); Parra v.
7 Astrue, 481 F.3d 742, 746 (9th Cir. 2007). Substantial evidence
8 means such evidence as a reasonable person might accept as
9 adequate to support a conclusion. Richardson, 402 U.S. at 401;
10 Lingenfelter v. Astrue, 504 F.3d 1028, 1035 (9th Cir. 2007). It
11 is more than a scintilla but less than a preponderance.
12 Lingenfelter, 504 F.3d at 1035 (citing Robbins v. Soc. Sec.
13 Admin., 466 F.3d 880, 882 (9th Cir. 2006)). To determine whether
14 substantial evidence supports a finding, the reviewing court
15 "must review the administrative record as a whole, weighing both
16 the evidence that supports and the evidence that detracts from
17 the Commissioner's conclusion." Reddick v. Chater, 157 F.3d 715,
18 720 (9th Cir. 1998). "If the evidence can reasonably support
19 either affirming or reversing," the reviewing court "may not
20 substitute its judgment" for the Commissioner's. Id. at 720-21.

21 **IV. THE EVALUATION OF DISABILITY**

22 People are "disabled" for purposes of receiving Social
23 Security benefits if they are unable to engage in any substantial
24 gainful activity owing to a physical or mental impairment that is
25 expected to result in death or has lasted, or is expected to
26 last, for a continuous period of at least 12 months. 42 U.S.C.
27 § 423(d)(1)(A); Drouin v. Sullivan, 966 F.2d 1255, 1257 (9th Cir.
28 1992).

1 A. The Five-Step Evaluation Process

2 The ALJ follows a five-step sequential evaluation process to
3 assess whether a claimant is disabled. 20 C.F.R.
4 § 416.920(a)(4); Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir.
5 1995) (as amended Apr. 9, 1996). In the first step, the
6 Commissioner must determine whether the claimant is currently
7 engaged in substantial gainful activity; if so, the claimant is
8 not disabled and the claim must be denied. § 416.920(a)(4)(i).

9 If the claimant is not engaged in substantial gainful
10 activity, the second step requires the Commissioner to determine
11 whether the claimant has a "severe" impairment or combination of
12 impairments significantly limiting his ability to do basic work
13 activities; if not, the claimant is not disabled and his claim
14 must be denied. § 416.920(a)(4)(ii).

15 If the claimant has a "severe" impairment or combination of
16 impairments, the third step requires the Commissioner to
17 determine whether the impairment or combination of impairments
18 meets or equals an impairment in the Listing of Impairments set
19 forth at 20 C.F.R. part 404, subpart P, appendix 1; if so,
20 disability is conclusively presumed. § 416.920(a)(4)(iii).

21 If the claimant's impairment or combination of impairments
22 does not meet or equal an impairment in the Listing, the fourth
23 step requires the Commissioner to determine whether the claimant
24 has sufficient residual functional capacity ("RFC")³ to perform

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26 ³ RFC is what a claimant can do despite existing exertional
27 and nonexertional limitations. § 416.945; see also Cooper v.
28 Sullivan, 880 F.2d 1152, 1155 n.5 (9th Cir. 1989). The
Commissioner assesses the claimant's RFC between steps three and
(continued...)

1 his past work; if so, he is not disabled and the claim must be
2 denied. § 416.920(a)(4)(iv). The claimant has the burden of
3 proving he is unable to perform past relevant work. Drouin, 966
4 F.2d at 1257. If the claimant meets that burden, a prima facie
5 case of disability is established. Id.

6 If that happens or if the claimant has no past relevant
7 work, the Commissioner then bears the burden of establishing that
8 the claimant is not disabled because he can perform other
9 substantial gainful work available in the national economy.

10 § 416.920(a)(4)(v); Drouin, 966 F.2d at 1257. That determination
11 comprises the fifth and final step in the sequential analysis.

12 § 416.920(a)(4)(v); Lester, 81 F.3d at 828 n.5; Drouin, 966 F.2d
13 at 1257.

14 B. The ALJ's Application of the Five-Step Process

15 At step one, the ALJ found that Plaintiff had not engaged in
16 substantial gainful activity since the application date, April
17 29, 2016. (AR 21.) At step two, she determined that he had
18 severe impairments of "skeletal system sarcoma of the right hip
19 and femur," "status post reconstructive surgery of the right hip
20 and femur," "degenerative disc disease of the cervical spine,"
21 "lumbar spondylosis," "ADHD," "affective disorder," and "anxiety
22 disorder." (Id.)

23 At step three, she found that Plaintiff's impairments did
24 not meet or equal a listing. (AR 21-23.) At step four, she

26
27 ³ (...continued)
28 four. Laborin v. Berryhill, 867 F.3d 1151, 1153 (9th Cir. 2017)
(citing § 416.920(a)(4)).

1 concluded that he had the RFC to perform "light work"⁴ with some
2 limitations:

3 Specifically, the claimant can lift and/or carry ten
4 pounds occasionally and ten pounds frequently; he can
5 push and/or pull as much as he can lift and/or carry; he
6 can sit for six hours in an eight[-]hour workday; he can
7 stand for four hours in an eight-hour workday; he can
8 walk for two hours in an eight-hour workday; he must have
9 a sit or stand option to perform work either sitting or
10 standing with no more than three position changes per
11 hour; he can occasionally climb ramps and stairs; he can
12 never climb ladders, ropes, or scaffolds; he can
13 occasionally balance, stoop, kneel, crouch, and crawl; he
14 can never work at unprotected heights or with moving
15 mechanical parts; he can occasionally be exposed to
16 extreme cold or extreme heat; he can occasionally be
17 exposed to vibrations; he is limited to perform[ing]
18 simple and routine tasks; and, he would be absent from
19 work one day per month.

20 (AR 23.) Based on the VE's testimony, the ALJ concluded that
21 Plaintiff could not perform his past relevant work. (AR 30.)

22 At step five, she found that given Plaintiff's age,
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24 ⁴ "Light work involves lifting no more than 20 pounds at a
25 time with frequent lifting or carrying of objects weighing up to
26 10 pounds." § 416.967; see also SSR 83-10, 1983 WL 31251, at *5
27 (Jan. 1, 1983) ("[A] job is in this category when it requires a
28 good deal of walking or standing . . . [or] when it involves
sitting most of the time but with some pushing and pulling of
arm-hand or leg-foot controls, which require greater exertion
than in sedentary work.").

1 education, work experience, and RFC, and “[b]ased on the
2 testimony of the vocational expert” (AR 31), he could perform at
3 least two representative jobs in the national economy: mail
4 clerk, DOT 209.687-026, 1991 WL 671813 (Jan. 1, 2016), and
5 marker, DOT 209.587-034, 1991 WL 671802 (Jan. 1, 2016). (AR 31.)
6 Accordingly, she found him not disabled. (Id.)

7 **V. DISCUSSION⁵**

8 Plaintiff argues that the ALJ erred (1) in identifying two
9 jobs at step five that allegedly conflicted with his RFC (J.
10 Stip. at 5-7, 11-12) and (2) in failing to order a consultative
11 examination to develop the record on his mental impairments (id.
12 at 12-15, 19-22).

13 A. Remand Is Not Warranted Based on Harmless Error at Step
14 Five

15 Plaintiff contends that the ALJ failed to properly address
16 and resolve two conflicts between the VE’s testimony and the DOT
17 regarding the requirements of the jobs he was found able to
18 perform. (Id. at 5-7.) As explained below, the ALJ committed
19 harmless error at step five, and remand is not necessary.

21 ⁵ In Lucia v. SEC, 138 S. Ct. 2044, 2055 (2018), the Supreme
22 Court held that ALJs of the Securities and Exchange Commission
23 are “Officers of the United States” and thus subject to the
24 Appointments Clause. To the extent Lucia applies to Social
25 Security ALJs, Plaintiff has forfeited the issue by failing to
26 raise it during his administrative proceedings. (See AR 37-68,
27 160); Meanel v. Apfel, 172 F.3d 1111, 1115 (9th Cir. 1999) (as
28 amended) (plaintiff forfeits issues not raised before ALJ or
Appeals Council); see also generally Kabani & Co. v. SEC, 733 F.
App’x 918, 919 (9th Cir. 2018) (rejecting Lucia challenge because
plaintiff did not raise it during administrative proceedings),
pet. for cert. filed, ___ U.S.L.W. ___ (U.S. Feb. 22, 2019) (No.
18-1117).

1 1. Applicable law

2 At step five, the Commissioner has the burden of showing the
3 existence of work in the national economy that the claimant can
4 perform, taking into account his age, education, and vocational
5 background. See Pinto v. Massanari, 249 F.3d 840, 844 (9th Cir.
6 2001). To meet this burden, the ALJ must "identify specific jobs
7 existing in substantial numbers in the national economy that
8 claimant can perform despite his identified limitations."
9 Johnson v. Shalala, 60 F.3d 1428, 1432 (9th Cir. 1995).

10 When a VE provides evidence at step five about the
11 requirements of a job, the ALJ has a responsibility to ask about
12 "any possible conflict" between that evidence and the DOT's job
13 description. See SSR 00-4p, 2000 WL 1898704, at *4 (Dec. 4,
14 2000); Massachi v. Astrue, 486 F.3d 1149, 1152-54 (9th Cir. 2007)
15 (holding that application of SSR 00-4p is mandatory). When such
16 a conflict exists, the ALJ may accept VE testimony that
17 contradicts the DOT only if the record contains "persuasive
18 evidence to support the deviation." Pinto, 249 F.3d at 846
19 (citing Johnson, 60 F.3d at 1435); see also Tommasetti v. Astrue,
20 533 F.3d 1035, 1042 (9th Cir. 2008) (finding error when "ALJ did
21 not identify what aspect of the VE's experience warranted
22 deviation from the DOT"). A conflict with the DOT must be
23 "obvious or apparent" to require inquiry by the ALJ. See
24 Gutierrez v. Colvin, 844 F.3d 804, 808 (9th Cir. 2016); Massachi,
25 486 F.3d at 1154 n.19. A conflict is obvious or apparent when it
26 is at odds with DOT job requirements related to tasks that are
27 "essential, integral, or expected parts of a job." Gutierrez,
28 844 F.3d at 808.

1 Any error in failing to resolve a conflict with the DOT is
2 harmless if the ALJ has identified another job existing in
3 significant numbers that the Plaintiff could perform and as to
4 which there was no error. See Shaibi v. Berryhill, 883 F.3d
5 1102, 1110 n.7 (9th Cir. 2017) (as amended Feb. 28, 2018). When
6 a hypothetical includes all the claimant's credible functional
7 limitations, an ALJ is generally entitled to rely on the VE's
8 response to it. See Thomas v. Barnhart, 278 F.3d 947, 956 (9th
9 Cir. 2002); see also Bayliss v. Barnhart, 427 F.3d 1211, 1218
10 (9th Cir. 2005) ("A VE's recognized expertise provides the
11 necessary foundation for his or her testimony.").

12 2. Relevant background

13 The ALJ asked the VE to assume a hypothetical individual
14 with Plaintiff's age, education, and work background, with the
15 following limitations:

16 [T]his individual can occasionally lift and carry [10
17 pounds and also 10 pounds frequently]. This individual
18 can sit for up to six hours in an eight-hour day, stand
19 for up to four hours in an eight-hour day, walk for up to
20 two hours in an eight-hour day. However, this individual
21 requires a job that can be performed either sitting or
22 standing, but with no more than three position changes
23 per hour.

24 This individual is limited to occasional posturals
25 with the exception of climbing ladders, ropes and
26 scaffolds, which is precluded. This individual should
27 have no exposure to unprotected heights or moving
28 mechanical parts and with no more than occasional

1 exposure to extreme cold, extreme heat or vibrations.

2 This individual is limited to performing simple, routine
3 tasks.

4 (AR 63-64.) The individual would miss one day of work a month.

5 (AR 65.) The VE testified that such an individual could work as
6 a "mail clerk . . . DOT 209.687-026," 1991 WL 671813, or "marker
7 . . . DOT 209.587-034," 1991 WL 671802. (AR 64-65.) The VE
8 confirmed that her testimony was "consistent with the [DOT]"
9 except that the latter did not include information concerning
10 absences, and she based that testimony on her more than 24 years
11 of experience in the field. (AR 66-67.) Plaintiff's attorney
12 did not question the VE when given the opportunity. (See AR 66.)

13 3. Analysis

14 a. *Mail clerk*

15 Plaintiff correctly notes that work as a mail clerk, which
16 has a reasoning level of three,⁶ fails to meet the ALJ's
17 limitation to "simple, routine tasks." (See J. Stip. at 5-7; AR
18 23.) Indeed, "there is an apparent conflict between [a]
19 limitation to simple, routine, or repetitive tasks . . . and the
20 demands of Level 3 reasoning." Zavalin v. Colvin, 778 F.3d 842,
21 843-44 (9th Cir. 2015). In such situations, the ALJ must
22 "reconcile the inconsistency" by "ask[ing] the expert to explain
23 the conflict" and then "determin[ing] whether the vocational
24

25 ⁶ Level-three reasoning means that an individual must be
26 able to "[a]pply commonsense understanding to carry out
27 instructions furnished in written, oral, or diagrammatic form"
28 and "[d]eal with problems involving several concrete variables in
or from standardized situations." DOT, app. C, 1991 WL 688702
(4th ed. 1991).

1 expert's explanation . . . is reasonable." Id. at 846 (citation
2 omitted).

3 The VE failed to note, and the ALJ failed to address, the
4 conflict between the DOT description of the mail-clerk job and
5 Plaintiff's limitation to simple and routine tasks. (See
6 generally AR 61-67.) Defendant apparently concedes the error.
7 (See J. Stip. at 10-11.) As explained below, however, the ALJ's
8 error was harmless in light of her alternative finding that
9 Plaintiff could perform the requirements of the marker job. See
10 Shaibi, 883 F.3d at 1110 n.7 (finding harmless ALJ's error in
11 failing to resolve conflict between job requiring level-three
12 reasoning and RFC limiting plaintiff to simple, repetitive tasks
13 because ALJ had found he could perform two other identified jobs
14 available in sufficient numbers); Revard v. Colvin, No. ED CV 12-
15 1386 MRW., 2013 WL 2045760, at *4 (E.D. Cal. May 13, 2013)
16 (finding harmless ALJ's error in failing to resolve conflict
17 between mail-clerk job and RFC limiting plaintiff to simple tasks
18 because he could perform another identified job available in
19 national economy).

20 b. *Marker*

21 Plaintiff argues that the DOT description for the marker job
22 conflicts with his RFC because some of its identified tasks are
23 not "routine." (J. Stip. at 6-7, 12.) The DOT recounts "marker"
24 duties as follows:

25 Marks and attaches price tickets to articles of
26 merchandise to record price and identifying information:
27 Marks selling price by hand on boxes containing
28 merchandise, or on price tickets. Ties, glues, sews, or

1 staples price ticket to each article. Presses lever or
2 plunger of mechanism that pins, pastes, ties, or staples
3 ticket to article. May record number and types of
4 articles marked and pack them in boxes. May compare
5 printed price tickets with entries on purchase order to
6 verify accuracy and notify supervisor of discrepancies.
7 May print information on tickets, using ticket-printing
8 machine[.]

9 DOT 209.587-034, 1991 WL 671802. The marker job requires
10 reasoning level two.⁷ Id. The DOT description for it lists the
11 temperament factor of "[a]ttaining precise set limits,
12 TOLERANCES, and standards." Id. "Temperaments . . . are the
13 adaptability requirements made on the worker by specific types of
14 jobs." U.S. Dep't of Labor, Revised Handbook for Analyzing Jobs
15 10-1 (1991).⁸ They have been found to be "important to
16 adjustments workers must make for successful job performance."
17 Veal v. Soc. Sec. Admin., 618 F. Supp. 2d 600, 610 & n.24 (E.D.
18 Tex. May 21, 2009) (citing Revised Handbook 10-1).

19 Plaintiff claims that the marker job's inclusion of "the
20 temperament to attain precise set limits, tolerances or
21

22 ⁷ Level-two reasoning means that an individual must be able
23 to "[a]pply commonsense understanding to carry out detailed but
24 uninvolved written or oral instructions" and "[d]eal with
25 problems involving a few concrete variables in or from
26 standardized situations." DOT, app. C, 1991 WL 688702 (4th ed.
1991).

27 ⁸ The Revised Handbook for Analyzing Jobs lists "11
28 [t]emperament factors identified for use in job analysis."
Revised Handbook 10-1. The marker job requires only two, one of
which is not at issue here.

1 standards" conflicts with his RFC requirement that work be
2 "routine." (J. Stip. at 7.) He cites no authority to support
3 the argument and fails to give any detail of the purported
4 conflict; indeed, he never even explains what the language in the
5 DOT means. (Id.) The Revised Handbook Analyzing Jobs provides
6 some guidance; it describes attaining precise set limits,
7 tolerances, and standards as "[i]nvolv[ing] adhering to and
8 achieving exact levels of performance, using precision measuring
9 instruments, tools, and machines to attain precise dimensions;
10 preparing exact verbal and numerical records; and complying with
11 precise instruments and specifications for materials, methods,
12 procedures, and techniques to attain specified standards."
13 Revised Handbook 10-4. The temperament has been interpreted as
14 barring fast-paced or production-quota work. see Sandra H. v.
15 Comm'r of Soc. Sec., No.: 2:17-CV-403-FVS, 2019 WL 289811, at *7
16 (E.D. Wash. Jan. 22, 2019).

17 There is no obvious or apparent conflict between a
18 limitation to "routine" tasks and having the temperament to
19 attain precise set limits, tolerances, and standards; rather,
20 that language would conflict with an RFC barring fast-paced or
21 production-quota work, see id., which Plaintiff does not have.
22 In any event, the DOT description for marker lists such routine
23 tasks as attaching price tags, recording price information, and
24 verifying accuracy, DOT 209.587-034, 1991 WL 671802, all of which
25 are consistent with using tools, preparing numerical records, and
26 complying with methods and procedures to meet certain standards,
27 see Revised Handbook 10-4. And the temperament for attaining
28 precise set limits, tolerances, and standards must be read in

1 conjunction with the marker job's need for only level-two
2 reasoning, which "specifically caveats that the instructions
3 would be uninvolved – that is, not a high level of reasoning."
4 Meissl v. Barnhart, 403 F. Supp. 2d 981, 985 (C.D. Cal. 2005)
5 (citation omitted); see also id. at 983-85 (holding that
6 reasoning-level-two jobs are consistent with limitation to
7 "simple, repetitive" tasks). Thus, nothing indicates that
8 Plaintiff could not perform work that was "essential, integral,
9 or expected" in the marker job. Gutierrez, 844 F.3d at 808; see
10 also Blackmon v. Astrue, 719 F. Supp. 2d 80, 99 (D.D.C. 2010)
11 (rejecting argument that work requiring temperament to attain
12 precise set limits, tolerances, and standards was inconsistent
13 with limitation to "routine" work); Lewis v. Astrue, No. CV 08-
14 3823-JTL., 2009 WL 890724, at *8-9 (C.D. Cal. Mar. 31, 2009)
15 (finding that limitation to simple and repetitive work did not
16 prevent plaintiff from performing job that required attaining
17 precise set limits, tolerances, and standards). Because there
18 was no obvious or apparent conflict between the VE's testimony
19 and the DOT, there was nothing for the ALJ to reconcile, and she
20 was not required to question the VE about the purported
21 discrepancy. See Gutierrez, 844 F.3d at 807-08.

22 Accordingly, the ALJ appropriately determined that Plaintiff
23 could perform the marker job, and any error as to the mail-clerk
24 position was harmless.

1 B. Plaintiff Has Forfeited His Claim that the ALJ Failed
2 to Properly Develop the Record, and No Manifest
3 Injustice Results from Failing to Consider It

4 Plaintiff claims that the ALJ should have ordered a
5 consultative examination concerning his mental symptoms because
6 the record was "woefully underdeveloped." (J. Stip. at 15.)
7 Plaintiff has forfeited this claim, and in any event the ALJ
8 likely did not err.

9 1. Applicable law

10 In Meanel v. Apfel, 172 F.3d 1111, 1115 (9th Cir. 1999) (as
11 amended), the Ninth Circuit held that "at least when claimants
12 are represented by counsel, they must raise all issues and
13 evidence at their administrative hearings in order to preserve
14 them on appeal" or those issues are forfeited. Indeed, when a
15 claimant fails entirely to raise an issue before both the ALJ and
16 the Appeals Council, he "forfeits such a challenge on appeal, at
17 least when that claimant is represented by counsel." Shaibi, 883
18 F.3d at 1109; see also Phillips v. Colvin, 593 F. App'x 683, 684
19 (9th Cir. 2015) (finding that "issue was waived⁹ by [claimant]'s
20 failure to raise it at the administrative level when he was
21 represented by counsel").

22 Courts "will only excuse a failure to comply with this rule
23 when necessary to avoid a manifest injustice[.]" Meanel, 172

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25 ⁹ Some of the cases refer to "waiver," although the issue is
26 actually forfeiture. See United States v. Scott, 705 F.3d 410,
27 415 (9th Cir. 2012) ("Waiver is the intentional relinquishment or
28 abandonment of a known right, whereas forfeiture is the failure
to make the timely assertion of that right." (citation and
alterations omitted)).

1 F.3d at 1115. "A manifest injustice is . . . an error in the
2 trial court that is direct, obvious, and observable[.]" Sanchez
3 v. Berryhill, No. 1:15-cv-00510-EPG, 2017 WL 1709326, at *3 (E.D.
4 Cal. May 3, 2017) (citation omitted); see also Goodman v. Colvin,
5 No. CV-15-00807-PHX-JAT, 2016 WL 4190738, at *17-18 (D. Ariz.
6 Aug. 9, 2016) (no manifest injustice in forfeiture of claim when
7 plaintiff failed to question VE about conflicts between RFC
8 limitations and DOT); Hinkley v. Colvin, No. CV-15-00633-PHX-ESW,
9 2016 WL 3563663, at *10 n.7 (D. Ariz. July 1, 2016) (no manifest
10 injustice in forfeiture of claim when plaintiff failed to
11 challenge weight ALJ gave medical assessment); cf. Jones v.
12 Colvin, No.: 2:15-cv-09489 KS, 2016 WL 4059624, at *3 & n.2 (C.D.
13 Cal. July 27, 2016) (finding manifest injustice when ALJ failed
14 to reconcile RFC with DOT job description because Ninth Circuit
15 had found "an apparent conflict between the [RFC] to perform
16 simple, repetitive tasks and the demands of Level Three
17 Reasoning" (citation omitted)).

18 2. Analysis

19 As Defendant argues (see J. Stip. at 15-16), Plaintiff never
20 raised the ALJ's purported failure to develop the record
21 concerning his mental health during the administrative process.
22 He didn't raise it at his hearing on February 8, 2017. (See
23 generally AR 39-68.) To the contrary, when the ALJ twice asked
24 his attorney if the record was complete, she responded that it
25 was. (AR 39-40.) Plaintiff himself testified that his mental
26 issues were ancillary to his "main problem," his hip, and that he
27 wouldn't seek disability benefits based just on his mental
28 issues. (AR 45.) After the hearing, Plaintiff's attorney

1 confirmed in writing that she was seeking no additional
2 development of the record. (AR 248.) Nor did Plaintiff raise
3 the issue with the Appeals Council. (See AR 160.) As he is and
4 always has been represented by counsel, his failure to raise the
5 issue during the administrative process forfeits his right to
6 make such a claim before this Court. See Shaibi, 883 F.3d at
7 1109; Phillips, 593 F. App'x at 684.

8 Plaintiff contends that he has not forfeited the issue
9 because Meanel concerns statistical data provided by the VE and
10 is thus distinguishable. (J. Stip. at 19-20.) He is mistaken,
11 however, as "[c]ourts in this circuit have applied Meanel in a
12 variety of factual contexts, including the waiver of an argument
13 that the mental health record should have been developed further
14 by the ALJ." Redmond v. Berryhill, No. 17-cv-01603-DMR, 2018 WL
15 3219437, at *14 (N.D. Cal. July 2, 2018) (holding plaintiff to
16 have waived that issue (citing Johnson v. Colvin, No. ED CV
17 15-02239 AFM, 2016 WL 4208434, at *3 (C.D. Cal. Aug. 8, 2016)
18 (relying on Meanel and holding that "[n]either Plaintiff nor his
19 counsel suggested that the ALJ . . . should send Plaintiff to a
20 mental evaluation, or should further develop the record in any
21 other way. As such, Plaintiff waived any arguments on [this
22 issue]."))); see also Shaibi, 883 F.3d at 1109 (finding Meanel
23 not limited to its facts).

24 Accordingly, Plaintiff has forfeited his claim that the ALJ
25 should have developed the record concerning his mental health.

1 3. In any event, the ALJ was under no duty to further
2 develop the record, and no manifest injustice
3 requires reversal

4 Even if Plaintiff could properly raise the argument that the
5 ALJ had a duty to develop the medical record and order a
6 consultative examination (J. Stip. at 13-15, 20-22), it would
7 likely fail. An ALJ has a "duty to fully and fairly develop the
8 record" and "assure that [a] claimant's interests are
9 considered." Garcia v. Comm'r of Soc. Sec., 768 F.3d 925, 930
10 (9th Cir. 2014) (citation omitted); see also Howard ex rel. Wolff
11 v. Barnhart, 341 F.3d 1006, 1012 (9th Cir. 2003) ("In making a
12 determination of disability, the ALJ must develop the record and
13 interpret the medical evidence."). But it nonetheless remains
14 the claimant's burden to produce evidence in support of his
15 disability claim. See Mayes v. Massanari, 276 F.3d 453, 459 (9th
16 Cir. 2001) (as amended). Moreover, the "ALJ's duty to develop
17 the record further is triggered only when there is ambiguous
18 evidence or when the record is inadequate to allow for proper
19 evaluation of the evidence." McLeod v. Astrue, 640 F.3d 881, 885
20 (9th Cir. 2011) (as amended) (citation omitted).

21 Plaintiff claims that a consultative examination was
22 necessary because a "forensic description of [Plaintiff's]
23 symptoms and limitations does not appear in the treating record
24 . . . [and] [t]hat type of highly technical or specialized
25 medical evidence is simply not available from the treating
26 source." (J. Stip. at 15.) There was nothing ambiguous or
27 inadequate about the record here, however, that demonstrated a
28 need for such "forensic" evidence. Rather, as the ALJ noted (AR

1 22), notes from Plaintiff's visits to his treating psychiatrist
2 indicated that his mental impairments were not severely limiting
3 and were well controlled with medication. (See, e.g., AR 509
4 (Aug. 9, 2016, "good effect" from medication), 279 (Dec. 22,
5 2015, seen for "[m]ild depressed feelings" and to get ADHD
6 medication that was "useful for him in the past"), 283 (July 30,
7 2015, "absence of depression" and some insignificant anxiety),
8 293 (Dec. 4, 2014, "[n]ot currently depressed and anxiety has not
9 been a problem"), 301 (June 24, 2014, "stable" mood, "[a]nxiety
10 is not much of a problem," and "[n]ot currently depressed"), 312
11 (Dec. 18, 2013, stable mood and concentration "OK"), 328 (June
12 20, 2013, had "done well" since last appointment and "mild
13 depression"), 333 (Oct. 3, 2012, "doing well since last
14 appointment" and "[m]ood stable without antidepressants"), 337
15 (May 22, 2012, "mood is stable currently").)

16 Similarly, as the ALJ explained (AR 22), Plaintiff's
17 testimony and treatment notes demonstrate that he was functioning
18 well, with at most moderate limitations resulting from his
19 psychiatric impairments. (AR 21-23.) During the alleged
20 disability period, he was able to attend college courses and
21 maintain good grades (AR 52-53); travel (AR 296, 299, 307, 330),
22 including a month spent in Europe with a friend (AR 58-59) and
23 other overseas trips (AR 296, 537, 541); drive (AR 51, 60, 494);
24 exercise regularly (AR 57, 285, 318); and do occasional grocery
25 shopping (AR 51). He provided a detailed history of his ailments
26 to the physical-health consulting examiner (AR 494-95), and the
27 ALJ described him as "adher[ing] to proper hearing decorum" and
28 able to "respond to questions appropriately and without delay"

1 while testifying (AR 22). Moreover, as the ALJ noted (AR 28),
2 Plaintiff told one treating doctor during the alleged disability
3 period that he saw no benefit to working a low-paying job that
4 wouldn't support his desired lifestyle of "put[ting] a lot of
5 time into music and working out." (AR 364.) And he testified
6 that his mental issues were not his "main problem" and wouldn't
7 alone render him disabled. (AR 45.)

8 Thus, the ALJ had no duty to develop the record further.
9 See Meltzer v. Colvin, No. CV 13-6164 AGR., 2014 WL 2197781, at
10 *4 (C.D. Cal. May 27, 2014) (finding that ALJ did not violate
11 duty to develop record by not ordering psychiatric consulting
12 examination because record was neither ambiguous nor inadequate
13 and showed that claimant's schizophrenia "was stable and well
14 controlled by medication"); Walsh v. Astrue, No. EDCV 11-170
15 AGR., 2012 WL 425331, at *4 n.5 (C.D. Cal. Feb. 10, 2012)
16 (finding that ALJ did not violate duty to develop record by not
17 ordering psychiatric consulting examination or medical-expert
18 testimony because record was neither ambiguous nor inadequate and
19 ALJ thoroughly discussed "plethora" of mental-health records).¹⁰

21 ¹⁰ In the final paragraph of Plaintiff's reply argument, he
22 claims without support that simply by filing this appeal he has
23 somehow automatically challenged the ALJ's credibility finding.
24 (J. Stip. at 22.) Yet he never identified that as a separate
25 issue, as many such disability plaintiffs routinely do. Because
26 he "failed to argue this issue with any specificity in his
27 briefing," it is forfeited. See Carmickle v. Comm'r, Soc. Sec.
28 Admin., 533 F.3d 1155, 1161 n.2 (9th Cir. 2008) (failure to
challenge ALJ's adverse credibility finding forfeits claim
(citing Paladin Assocs., Inc. v. Mont. Power Co., 328 F.3d 1145,
1164 (9th Cir. 2003) (noting that court "ordinarily will not
consider matters on appeal that are not specifically and
(continued...)

1 **VI. CONCLUSION**

2 Consistent with the foregoing and under sentence four of 42
3 U.S.C. § 405(g),¹¹ IT IS ORDERED that judgment be entered
4 AFFIRMING the Commissioner's decision, DENYING Plaintiff's
5 request for payment of benefits or remand, and DISMISSING this
6 action with prejudice.

7
8 DATED: March 27, 2019



9 JEAN ROSENBLUTH
U.S. MAGISTRATE JUDGE

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24 _____
25 ¹⁰ (...continued)
distinctly argued in an appellant's opening brief"))).

26 ¹¹ That sentence provides: "The [district] court shall have
27 power to enter, upon the pleadings and transcript of the record,
28 a judgment affirming, modifying, or reversing the decision of the
Commissioner of Social Security, with or without remanding the
cause for a rehearing."