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8 UNITED STATES DISTRICT COURT
9 CENTRAL DISTRICT OF CALIFORNIA
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11 LOUIS EUGENE MANZI,

12 Plaintiff,

13 v.

14 ANDREW M. SAUL,
15 Commissioner of Social Security,

16 Defendant.

) Case No. EDCV 20-01292-JEM
)
)

) MEMORANDUM OPINION AND ORDER
) AFFIRMING DECISION OF THE
) COMMISSIONER OF SOCIAL SECURITY

17
18 **PROCEEDINGS**

19 On June 29, 2020, Louis Eugene Manzi (“Plaintiff” or “Claimant”) filed a complaint
20 seeking review of the decision by the Commissioner of Social Security (“Commissioner”)
21 denying Plaintiff’s application for Social Security Disability Insurance benefits. (Dkt. 2.) The
22 Commissioner filed an Answer on September 29, 2020. (Dkt. 14.) On March 4, 2021, the
23 parties filed a Joint Stipulation (“JS”). (Dkt. 16.) The matter is now ready for decision.

24 Pursuant to 28 U.S.C. § 636(c), both parties consented to proceed before this
25 Magistrate Judge. After reviewing the pleadings, transcripts, and administrative record (“AR”),
26 the Court affirms the Commissioner’s decision and dismisses this case with prejudice.
27
28

BACKGROUND

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2 Plaintiff is a 48 year-old male who applied for Social Security Disability Insurance
3 benefits on February 8, 2017, alleging disability beginning October 15, 2016. (AR 15.) The
4 ALJ determined that Plaintiff did not engage in substantial gainful activity during the period from
5 his alleged onset date of October 15, 2016, through the date last insured of December 31,
6 2017. (AR 18.)

7 Plaintiff's claim was denied initially on October 2, 2017, and on reconsideration on
8 January 11, 2018. (AR 15.) Plaintiff filed a timely request for hearing, and on July 22, 2019,
9 the Administrative Law Judge ("ALJ") Mary Ann Lunderman held a video hearing from
10 Albuquerque, New Mexico. (AR 15.) Plaintiff appeared and testified at the hearing in Moreno,
11 California, and was represented by counsel. (AR 15.) Vocational expert ("VE") Roxanne
12 Benoit also appeared telephonically and testified at the hearing. (AR 15.)

13 The ALJ issued an unfavorable decision on August 23, 2019. (AR 15-29.) The Appeals
14 Council denied review on May 28, 2020. (AR 1-3.)

DISPUTED ISSUES

15
16 As reflected in the Joint Stipulation, Plaintiff raises the following disputed issues as
17 grounds for reversal and remand:

- 18 1. The ALJ failed to use Adult Listing 11.18 Brain Trauma in accordance with the
19 Federal Rules.
- 20 2. The ALJ dismissed Plaintiff's communicative disorder: Aphasia, Adult Listing
21 2.09.
- 22 3. Plaintiff's statements as to the intensity of his impairment cannot be rejected
23 without clear and convincing reasons.
- 24 4. The ALJ failed to address the combination of impairments.
- 25 5. The ALJ did not meet his burden of proof at Step Five.

STANDARD OF REVIEW

26
27 Under 42 U.S.C. § 405(g), this Court reviews the ALJ's decision to determine whether
28 the ALJ's findings are supported by substantial evidence and free of legal error. Smolen v.

1 Chater, 80 F.3d 1273 , 1279 (9th Cir. 1996); see also DeLorme v. Sullivan, 924 F.2d 841, 846
2 (9th Cir. 1991) (ALJ's disability determination must be supported by substantial evidence and
3 based on the proper legal standards).

4 Substantial evidence means “more than a mere scintilla,’ but less than a
5 preponderance.” Saelee v. Chater, 94 F.3d 520, 521-22 (9th Cir. 1996) (quoting Richardson v.
6 Perales, 402 U.S. 389, 401 (1971)). Substantial evidence is “such relevant evidence as a
7 reasonable mind might accept as adequate to support a conclusion.” Richardson, 402 U.S. at
8 401 (internal quotation marks and citation omitted).

9 This Court must review the record as a whole and consider adverse as well as
10 supporting evidence. Robbins v. Soc. Sec. Admin., 466 F.3d 880, 882 (9th Cir. 2006). Where
11 evidence is susceptible to more than one rational interpretation, the ALJ's decision must be
12 upheld. Morgan v. Comm'r of the Soc. Sec. Admin., 169 F.3d 595, 599 (9th Cir. 1999).
13 “However, a reviewing court must consider the entire record as a whole and may not affirm
14 simply by isolating a ‘specific quantum of supporting evidence.’” Robbins, 466 F.3d at 882
15 (quoting Hammock v. Bowen, 879 F.2d 498, 501 (9th Cir. 1989)); see also Orn v. Astrue, 495
16 F.3d 625, 630 (9th Cir. 2007).

17 **THE SEQUENTIAL EVALUATION**

18 The Social Security Act defines disability as the “inability to engage in any substantial
19 gainful activity by reason of any medically determinable physical or mental impairment which
20 can be expected to result in death or . . . can be expected to last for a continuous period of not
21 less than 12 months.” 42 U.S.C. § 423(d)(1)(A). The Commissioner has established a five-
22 step sequential process to determine whether a claimant is disabled. 20 C.F.R. §§ 404.1520,
23 416.920.

24 The first step is to determine whether the claimant is presently engaging in substantial
25 gainful activity. Parra v. Astrue, 481 F.3d 742, 746 (9th Cir. 2007). If the claimant is engaging
26 in substantial gainful activity, disability benefits will be denied. Bowen v. Yuckert, 482 U.S. 137,
27 140 (1987). Second, the ALJ must determine whether the claimant has a severe impairment or
28 combination of impairments. Parra, 481 F.3d at 746. An impairment is not severe if it does not

1 significantly limit the claimant's ability to work. Smolen, 80 F.3d at 1290. Third, the ALJ must
2 determine whether the impairment is listed, or equivalent to an impairment listed, in 20 C.F.R.
3 Pt. 404, Subpt. P, Appendix I of the regulations. Parra, 481 F.3d at 746. If the impairment
4 meets or equals one of the listed impairments, the claimant is presumptively disabled. Bowen,
5 482 U.S. at 141. Fourth, the ALJ must determine whether the impairment prevents the
6 claimant from doing past relevant work. Pinto v. Massanari, 249 F.3d 840, 844-45 (9th Cir.
7 2001). Before making the step four determination, the ALJ first must determine the claimant's
8 residual functional capacity ("RFC"). 20 C.F.R. § 416.920(e). The RFC is "the most [one] can
9 still do despite [his or her] limitations" and represents an assessment "based on all the relevant
10 evidence." 20 C.F.R. §§ 404.1545(a)(1), 416.945(a)(1). The RFC must consider all of the
11 claimant's impairments, including those that are not severe. 20 C.F.R. §§ 416.920(e),
12 416.945(a)(2); Social Security Ruling ("SSR") 96-8p.

13 If the claimant cannot perform his or her past relevant work or has no past relevant work,
14 the ALJ proceeds to the fifth step and must determine whether the impairment prevents the
15 claimant from performing any other substantial gainful activity. Moore v. Apfel, 216 F.3d 864,
16 869 (9th Cir. 2000). The claimant bears the burden of proving steps one through four,
17 consistent with the general rule that at all times the burden is on the claimant to establish his or
18 her entitlement to benefits. Parra, 481 F.3d at 746. Once this prima facie case is established
19 by the claimant, the burden shifts to the Commissioner to show that the claimant may perform
20 other gainful activity. Lounsbury v. Barnhart, 468 F.3d 1111, 1114 (9th Cir. 2006). To support
21 a finding that a claimant is not disabled at step five, the Commissioner must provide evidence
22 demonstrating that other work exists in significant numbers in the national economy that the
23 claimant can do, given his or her RFC, age, education, and work experience. 20 C.F.R.
24 § 416.912(g). If the Commissioner cannot meet this burden, then the claimant is disabled and
25 entitled to benefits. Id.

THE ALJ DECISION

1
2 In this case, the ALJ determined at step one of the sequential process that Plaintiff did
3 not engage in substantial gainful activity during the period from his alleged onset date of
4 October 15, 2016, through the date last insured of December 31, 2017. (AR 18.)

5 At step two, the ALJ determined that, through the date last insured, Plaintiff had the
6 following medically determinable severe impairments: traumatic brain injury, lumbar
7 degenerative disc disease, bilateral knee and shoulder pain status post motor vehicle collision,
8 depressive disorder, and anxiety disorder. (AR 18-19.)

9 At step three, the ALJ determined that through the date last insured Plaintiff did not have
10 an impairment or combination of impairments that met or medically equaled the severity of one
11 of the listed impairments. (AR 19-21.)

12 The ALJ then found that through the date last insured Plaintiff had the RFC to perform
13 light work as defined in 20 CFR § 404.1567(b) with the following limitations:

14 Standing and walking must have been limited to 2 hours during the eight hour
15 workday and a handheld assistive device was required for all ambulation. While
16 sitting was limited to 6 hours periodical alternation of sitting and standing was not
17 required as long as normal breaks were provided. The climbing of ramps and
18 stairs must have been limited to frequently, while the climbing of ladders, ropes,
19 or scaffolds must have been entirely precluded from assigned work duties.

20 Stooping (bending at the waist) and crouching (bending at the knees) must have
21 been limited to occasionally, while kneeling and crawling must be entirely
22 precluded from work duties as assigned. There were no limitations in vision,
23 hearing, or speaking, and no environmental limitations, except within the assigned
24 work area there must have been less than occasional, seldom to rare exposure to
25 hazards, such as heights and machinery. Assigned work must have been limited
26 to simple unskilled tasks with a SVP of 1 or 2, learned in 30 days or less or by a
27 brief demonstration. Additionally, the assigned tasks must have had minimal
28 change in the tasks as assigned and must have required no more than

1 occasional, brief, intermittent, work related contact with supervisors and
2 coworkers and no contact with the public. Finally, the assigned tasks must have
3 been performed primarily independently and not as a member of a team or crew.
4 (AR 21-27.) In determining the above RFC, the ALJ made a determination that Plaintiff's
5 subjective symptom allegations were "not entirely consistent" with the medical evidence and
6 other evidence of record. (AR 22.)

7 At step four, the ALJ found that through the date last insured Plaintiff was not able to
8 perform any past relevant work as an iron worker. (AR 27.) The ALJ, however, also found at
9 step five that, considering Claimant's age, education, work experience, and RFC, there were
10 jobs that existed in significant numbers in the national economy that Claimant could have
11 performed, including the jobs of mail clerk, tagger, sorter, final assembler, table worker, and
12 document preparer. (AR 28-29.)

13 Consequently, the ALJ found that Claimant was not disabled within the meaning of the
14 Social Security Act at any time from October 15, 2016, the alleged onset date, through
15 December 31, 2017, the date last insured. (AR 29.)

16 DISCUSSION

17 The ALJ's decision must be affirmed. The ALJ's RFC is supported by substantial
18 evidence.

19 I. PLAINTIFF DOES NOT MEET OR EQUAL A LISTING

20 Plaintiff contends that he meets Listings 11.18 and 2.09. The Court disagrees.

21 A. Relevant Federal law

22 Social Security regulations provide that a claimant is disabled if he or she meets or
23 medically equals a listed impairment. Section 416.920(a)(4)(iii) ("If you have an impairment
24 that meets or equals one of our listings . . . we will find that you are disabled"); Section
25 416.920(d) ("If you have an impairment(s) which . . . is listed in Appendix 1 or is equal to a
26 listed impairment(s), we will find you disabled without considering your age, education, and
27 work experience"). In other words, if a claimant meets or equals a listing, he or she will be
28 found disabled at this step "without further inquiry." Tackett v. Apfel, 180 F.3d 1094, 1099 (9th

1 Cir. 1999). There is no need for the ALJ to complete steps four and five of the sequential
2 process. Lewis v. Apfel, 236 F.3d 503, 512 (9th Cir. 2001).

3 The listings in Appendix 1 describe specific impairments considered “severe enough to
4 prevent an individual from doing gainful activity, regardless of his or her age, education, or work
5 experience.” Section 404.1525. An impairment that meets a listing must satisfy all the medical
6 criteria required for that listing. Section 404.1525(c)(3); Sullivan v. Zebley, 493 U.S. 521, 530
7 (1990). An impairment cannot meet a listing based only on a diagnosis. Section 404.1525(d);
8 Key v. Heckler, 754 F.2d 1545, 1549-50 (9th Cir. 1985).

9 Medical equivalence will be found if the impairment “is at least equal in severity and
10 duration to the criteria of any listed impairment.” (Section 404.1526(a)). Medical equivalence
11 is based on symptoms, signs, and laboratory findings, but not subjective symptoms. Section
12 404.1529(d)(3).

13 **B. Listing 11.18 (Brain Trauma)**

14 Plaintiff suffered a traumatic brain injury in October 2016 after a motorcycle accident.
15 (AR 22.) He underwent cognitive therapy and in January 2017 was assessed with a residual
16 mild cognitive impairment. (AR 22.) Plaintiff claims he is unable to work due to problems with
17 word finding and memory, and issues with the right side of his body. (AR 22.) Notwithstanding
18 these impairments and alleged symptoms, the ALJ found that Plaintiff did not meet Listing
19 11.18 for traumatic brain injury (AR 19) and could perform a reduced range of light work. (AR
20 21.)

21 Listing 11.18 requires:

22 A. Disorganization of motor function in two extremities (see
23 11.00D1), resulting in extreme limitation (see 11.00D2) in the ability to stand
24 up from a seated position, balance while standing or walking, or use the
25 upper extremities, persisting for at least 3 consecutive months after the
26 injury; or

1 B. Marked Limitation (see 11.00G2) in physical functioning (see
2 11.00G3a), and in one of the following areas of mental functioning,
3 persisting for at least three consecutive months after the injury:

- 4 1. Understanding, remembering, or applying information
5 (see 11G3b(i)); or
- 6 2. Interacting with others (see 11.00G3b(ii)); or
- 7 3. Concentrating, persisting or maintaining pace (see
8 11.00G3b(iii)); or
- 9 4. Adapting and managing oneself (see 11.00G3b(iv)).

10 20 C.F.R. Part 404, Subpt. P. 1, App. 1, § 11.18.

11 The ALJ found that Plaintiff's traumatic brain injury did not result in disorganization of
12 motor function resulting in extreme limitation in the ability to stand up from a seated position,
13 balance while standing or walking, or use of the upper extremities as required by Section A of
14 Listing 11.18. (AR 19.) The ALJ also found no marked limitation in physical and mental
15 functioning as required by Section B of Listing 11.18. (AR 19.) Plaintiff, therefore, satisfied
16 neither Section A or B of Listing 11.18.

17 In arguing that he meets or equals Listing 11.18, Plaintiff submits he has a documented
18 brain injury. (JS 9.) Mere diagnosis of a Listed impairment, however, is insufficient to establish
19 disability. Young v. Sullivan, 911 F.2d 180, 181, 183-85 (9th Cir. 1990); Key v. Heckler, 754
20 F.2d 1545, 1549-50 (9th Cir. 1985) (The ALJ "will not consider your impairment to be one listed
21 in Appendix solely because it has the diagnosis of a listed impairment. It must also have the
22 findings shown in the Listing of that impairment.") (citing 20 C.F.R. § 404.1525(d)) (emphasis in
23 original). The ALJ found that Plaintiff has the medically determinable severe impairment of
24 traumatic brain injury (AR 18), but that does not mean that he meets the criteria for Listing
25 11.18 or is disabled under Social Security law.

26 1. Physical Impairments

27 The ALJ found that Plaintiff's musculoskeletal impairments do not meet or equal Listings
28 1.02 (major dysfunction of a joint) or 1.04 (disorders of the spine). (AR 19.) They do not result

1 in an extreme limitation in the ability to ambulate effectively, the ability to perform fine and
2 gross movements, or a marked limitation in physical functioning as described in those Listings
3 and as required by Section B of Listing 11.18. (AR 19.) The ALJ found that Plaintiff did not
4 establish evidence of nerve root compression characterized by neuroanatomic distribution of
5 pain, motor loss, and sensory loss, as required by Listing 1.04. (AR 19-20.) Plaintiff asserts he
6 has musculoskeletal impairments with nerve root compression, citing two records. First, he
7 cites a lumbar spine MRI that discusses nerve impingement but not neuroanatomic distribution
8 of pain, motor loss, and sensory loss, as required by Listing 1.04. (AR 442-443.) The ALJ,
9 moreover, relies on the same treatment records in determining that Plaintiff does not have an
10 extreme or marked limitation due to any nerve impingement. (AR 19-20.) The second record
11 is a progress note dated nine months after the relevant period that does not discuss nerve root
12 compression or provide evidence meeting all the criteria of Listing 1.04. (AR 1429.) Physician
13 RFC assessments, moreover, are contrary to extreme or marked limitations in physical
14 functioning. Dr. William Curran, a consulting orthopedist, found Plaintiff could do light work.
15 (AR 25.) So did State agency reviewing physicians. (AR 26.) (AR 19-20, 352, 442-443, 979.)

16 The ALJ also found that Plaintiff's musculoskeletal impairments do not meet Listing 1.02
17 because they did not result in inability to ambulate effectively nor do they result in a marked
18 limitation in physical functioning as required by 11.18B. Plaintiff cites Dr. Curran who opined in
19 September 2017 that Plaintiff cannot ambulate effectively without a cane. (AR 23, 25, 673.)
20 Section A of 11.18, however, requires an extreme limitation in the ability to ambulate
21 effectively. Plaintiff ignores the evidence against any extreme limitation in ambulation. The
22 record evidence establishes that Plaintiff used a cane following the motorcycle accident but by
23 September 2017 was able to ambulate with no observed gait difficulties. (AR 24.) By February
24 2018, two months after his date last insured, he was independent with ambulation. (AR 24.)
25 Nonetheless, the ALJ, acknowledging variable use of a cane throughout the relevant period,
26 gave partial weight to Dr. Curran's opinion and required use of a cane in the RFC. (AR 21, 25-
27 26.) Dispositively, Dr. Curran found Plaintiff could do light work. (AR 25.) So did State agency
28 reviewing physicians Dr. Hakkinen and Dr. Bitone. (AR 26.) Obviously, there was no extreme

1 or marked limitation in the ability to ambulate. Because Plaintiff did not establish any extreme
2 limitation or marked limitation in physical functioning, he does not meet required elements of
3 Sections A or B of Listing 11.18.

4 Plaintiff does not satisfy Listings 1.02, 1.04, 11.18A or 11.18B.

5 2. Mental Impairments

6 Plaintiff next contends that he has marked limitations in “understanding, remembering or
7 concentrating,” one of the four areas of mental functioning in Section B of Listing 11.18. (JS
8 10-11.) Even if these purported marked limitations were true, they would be insufficient to meet
9 Section B, which also requires marked limitations in physical functioning. As already noted,
10 Plaintiff has not demonstrated marked limitations in physical functioning. Plaintiff does not
11 meet all the criteria for Listing 11.8B.

12 The ALJ found only moderate limitations in all four areas of mental functioning described
13 in Listing 11.18B. (AR 20-21.) Plaintiff points to progress notes and offers his lay opinion that
14 he has trouble with memory and speech and has aphasia, which he says are marked
15 limitations. The medical evidence, however, indicates that Plaintiff has only moderate
16 limitations in understanding, remembering, or concentrating. (AR 20.) Records note Plaintiff
17 has only “mild” expressive and receptive aphasia. (AR 22, 26, 148, 171.) In February 2017,
18 Dr. Jason Rosenberg recorded that Plaintiff had “mildly non-fluent aphasia with WF [word
19 finding] difficulty.” (AR 22, 468-469.) March and April 2017 speech therapy notes indicate
20 “mild expressive and receptive aphasia” with “occasional dysfluencies.” (AR 22, 26, 360, 583.)
21 Speech therapist Courtney Calvert found Plaintiff was moderately impaired in memory and
22 language but “just one point from mild.” (AR 20,24, 627.) Neurosurgeon Nathan Pratt
23 assessed Plaintiff with moderate cognitive impairment. (AR 20, 405.) State agency reviewing
24 psychologist Dr. Norman Zukowsky opined in September 2017 that Plaintiff had only moderate
25 limitations in the four areas of mental functioning. (AR 26-27, 151.) State agency psychologist
26 Dr. Alan Goldberg gave the same assessment. (AR 172-175.) These physicians opined that
27 Plaintiff is able to understand, carry out, and remember simple instructions, maintain
28 attention/concentration, work consistently and at a reasonable pace, make simple instructions

1 and work-related decisions, respond appropriately to supervisors and co-workers, and deal with
2 changes in routing work setting. (AR 26, 27, 155-156, 172-175.) Plaintiff cites a February
3 2017 progress note from Dr. Ronjeet Reddy, but Dr. Reddy merely indicated that Plaintiff was
4 limited physically or mentally without stating the extent of his limitations. (AR 489.) Plaintiff
5 also cites psychologist Dr. Robert Bilbrey's test results, but Dr. Bilbrey opined Plaintiff had only
6 a moderate limitation in concentrating or persisting independently at work-related activities at a
7 consistent pace. (AR 663.) Plaintiff attempts to offer his own interpretation of the above
8 evidence, but the psychologists and other professionals did not find that Plaintiff has marked
9 limitations in understanding, remembering, or concentrating. The ALJ's finding that Plaintiff
10 has a moderate limitation in understanding, remembering, and applying information is
11 supported by substantial evidence. Plaintiff does not meet all the criteria for Listing 11.18B.

12 * * *

13 Plaintiff challenges the ALJ's assessment of the medical evidence in regard to Listing
14 11.18, but it is the ALJ's responsibility to resolve conflicts in the medical evidence and
15 ambiguities in the record. Andrews v. Shalala, 53 F.3d 1035, 1039 (9th Cir. 1995). Where the
16 ALJ's interpretation of the record is reasonable, as it is here, it should not be second-guessed.
17 Rollins v. Massanari, 261 F.3d at 853, 857 (9th Cir. 2001).

18 The ALJ's determination that Plaintiff does not meet or medically equal the criteria for
19 Listings 1.02, 1.04, 11.18A or 11.18B is supported by substantial evidence.

20 **C. Listing 2.09 (Loss of Speech)**

21 Plaintiff contends that he has a communications disorder resulting from aphasia that
22 impairs language. Plaintiff appears to contend that he meets or equals Listing 2.09. The Court
23 disagrees.

24 Listing 2.09 states:

25 Loss of speech due to any cause, with the inability to produce by any means
26 that can be heard, understood, or sustained.

27 20 C.F.R. Part 404, Subpart P., App. 1, § 2.09.

1 There is no evidence Plaintiff was unable to produce speech. Dr. Luke Terry reported
2 on January 26, 2017, that Plaintiff had “generally coherent” speech which was “clear and
3 articulate.” (AR 26, 454.) In February 2017, Dr. Rosenberg noted that Plaintiff had “mildly non-
4 fluent aphasia with WF [word finding] difficulty.” (AR 22, 468-469.) March 2017 and April 2017
5 speech therapy progress notes indicate Plaintiff had only “mild expressive and receptive
6 aphasia” with “occasional dysfluencies.” (AR 22, 26, 360, 583.) Speech therapist Calvert
7 found Plaintiff’s language moderately impaired, but “just one point from mild.” (AR 20, 24,
8 627.) Plaintiff cites the September 1, 2017 opinion of psychologist Dr. Robert Bilbrey, but Dr.
9 Bilbrey did not assess any speaking limitations. (AR 25, 660-663.) In fact, Dr. Bilbrey reported
10 Plaintiff had “clear and adequately modulated” speech and “no dysarthria or impairment was
11 noted.” (AR 661.) Consequently, the ALJ gave little weight to the assessment of
12 communicative limitations by Dr. Hakkarinen and Dr. Bitonte, in view of Plaintiff’s mild
13 expressive and receptive aphasia after his traumatic brain injury. (AR 26.)

14 Dr. Bilbrey opined that Plaintiff could follow one and some two-part instructions and
15 handle simple tasks, consistent with the ALJ’s RFC. (AR 21, 663.) The ALJ limited Plaintiff to
16 simple, unskilled tasks with minimal changes in tasks assigned, no work as a team, and only
17 occasional brief and intermittent work-related contact with supervisors and co-workers and no
18 contact with the public. (AR 21.) As noted above, the ALJ rejected any communication
19 limitations in his RFC. (AR 21, 26.)

20 The ALJ’s determination that Plaintiff does not meet Listing 2.09 is supported by
21 substantial evidence.

22 **II. THE ALJ PROPERLY DISCOUNTED PLAINTIFF’S SUBJECTIVE** 23 **SYMPTOM ALLEGATIONS**

24 Plaintiff contends that the ALJ erred in discounting Plaintiff’s subjective symptom
25 allegations. The Court disagrees.

26 **A. Relevant Federal Law**

27 The ALJ’s RFC is not a medical determination but an administrative finding or legal
28 decision reserved to the Commissioner based on consideration of all the relevant evidence,

1 including medical evidence, lay witnesses, and subjective symptoms. See SSR 96-5p; 20
2 C.F.R. § 1527(e). In determining a claimant's RFC, an ALJ must consider all relevant evidence
3 in the record, including medical records, lay evidence, and the effects of symptoms, including
4 pain reasonably attributable to the medical condition. *Robbins*, 466 F.3d at 883.

5 The test for deciding whether to accept a claimant's subjective symptom testimony turns
6 on whether the claimant produces medical evidence of an impairment that reasonably could be
7 expected to produce the pain or other symptoms alleged. *Bunnell v. Sullivan*, 947 F.2d 341,
8 346 (9th Cir. 1991); see also *Reddick v. Chater*, 157 F.3d 715, 722 (9th Cir. 1998); *Smolen*, 80
9 F.3d at 1281-82 esp. n.2. The Commissioner may not discredit a claimant's testimony on the
10 severity of symptoms merely because they are unsupported by objective medical evidence.
11 *Reddick*, 157 F.3d at 722; *Bunnell*, 947 F.2d at 343, 345. If the ALJ finds the claimant's pain
12 testimony not credible, the ALJ "must specifically make findings which support this conclusion."
13 *Bunnell*, 947 F.2d at 345. The ALJ must set forth "findings sufficiently specific to permit the
14 court to conclude that the ALJ did not arbitrarily discredit claimant's testimony." *Thomas v.*
15 *Barnhart*, 278 F.3d 947, 958 (9th Cir. 2002); see also *Rollins*, 261 F.3d at 857; *Bunnell*, 947
16 F.2d at 345-46. Unless there is evidence of malingering, the ALJ can reject the claimant's
17 testimony about the severity of a claimant's symptoms only by offering "specific, clear and
18 convincing reasons for doing so." *Smolen*, 80 F.3d at 1283-84; see also *Reddick*, 157 F.3d at
19 722. The ALJ must identify what testimony is not credible and what evidence discredits the
20 testimony. *Reddick*, 157 F.3d at 722; *Smolen*, 80 F.3d at 1284.

21 **B. Analysis**

22 In determining Plaintiff's RFC, the ALJ concluded that Plaintiff's medically determinable
23 impairments reasonably could be expected to cause the alleged symptoms. (AR 22.) The ALJ,
24 however, also found that Plaintiff's statements regarding the intensity, persistence, and limiting
25 effects of these symptoms are "not entirely consistent" with the medical evidence and other
26 evidence of record. (AR 22.) Because the ALJ did not make any finding of malingering, she
27 was required to provide clear and convincing reasons supported by substantial evidence for
28

1 discounting Plaintiff's subjective symptom allegations. Smolen, 80 F.3d at 1283-84;
2 Tommasetti v. Astrue, 533 F.3d 1035, 1039-40 (9th Cir. 2008). The ALJ did so.

3 First, the ALJ found that Plaintiff's subjective symptom allegations were inconsistent with
4 the objective medical evidence. (AR 22, 24.) An ALJ is permitted to consider whether there is
5 a lack of medical evidence to corroborate a claimant's alleged symptoms so long as it is not the
6 only reason for discounting a claimant's credibility. Burch v. Barnhart, 400 F.3d 676, 680-81
7 (9th Cir. 2005). As already noted, Plaintiff has only moderate limitations in the four areas of
8 mental functioning in Listing 11.18B. (AR 20-21.) Plaintiff has had no significant mental health
9 treatment for depression or anxiety. (AR 20-21.) In September 2017, Dr. Bilbrey reported that
10 Plaintiff has had no history of mental health treatment and does not take any psychiatric
11 medication. (AR 660.) He has no history of inpatient psychiatric treatment. (AR 22, 660.) On
12 exam, he was oriented in all dimensions with adequate attention and concentration. (AR 22,
13 661.) There was minimal treatment for mood disorder through the date last insured, with
14 subsequent records documenting continued normal mood and affect on examination. (AR 22,
15 712.) As already noted, Plaintiff's memory was only moderately impaired. (AR 20.) He
16 suffered memory loss after the motorcycle accident but improved through the date last insured.
17 (AR 24.) Speech therapist Calvert found moderate impairment in memory in March 2017. (AR
18 626-627.) In February 2018, he had normal mood and affect with intact remote and recent
19 memory. (AR 24, 816, 834.) As for physical impairments, Plaintiff received treatment following
20 his October 2016 accident but received little or no treatment between April 2017 and his date
21 last insured of December 31, 2017. (AR 25.) As already noted, his musculoskeletal
22 impairments are not disabling.

23 Second, Plaintiff received conservative treatment. An ALJ may consider conservative
24 treatment in evaluating subjective symptom allegations. Tommasetti, 533 F.3d at 1039. Here,
25 Plaintiff received no mental health treatment. (AR 20-21, 660.) He received medication and
26 physical therapy for his physical impairments and pain following the accident but had little or no
27 regular treatment between April 2017 and his date last insured of December 31, 2017. (AR
28 27.) He testified at the hearing that he was not taking any medication. (AR 23, 101.)

1 Third, the ALJ found inconsistencies between Plaintiff's statements regarding his
2 subjective symptoms and his other statements and conduct. Light v. Soc. Sec. Adm., 119 F.3d
3 789, 792 (9th Cir. 1997). Here, Plaintiff's condition improved. Therapy records documented
4 improvement in his lower and upper extremity strength, and a few months after the date last
5 insured Plaintiff had 5/5 motor strength in upper and lower extremities and a full range of
6 motion in all extremities by March 2018. (AR 23, 365, 371, 395, 478, 834, 957.) Dr. Bilbrey
7 reported that Plaintiff was able to perform "all his activities of daily living." (AR 661.) In April
8 2017, Plaintiff indicated being "highly interested in resuming weight lifting exercise." (AR 23.)

9 Plaintiff disagrees with the ALJ's evaluation of the record evidence, but again it is the
10 ALJ's responsibility to resolve conflicts in the medical evidence and ambiguities in the record.
11 Andrews, 53 F.3d at 1039. Where the ALJ's interpretation of the record is reasonable, as it
12 is here, it should not be second-guessed. Rollins, 261 F.3d at 857.

13 The ALJ discounted Plaintiff's subjective symptom allegations for clear and convincing
14 reasons supported by substantial evidence.

15 **III. THE ALJ'S RFC IS SUPPORTED BY SUBSTANTIAL EVIDENCE**

16 As noted above, the ALJ found that the severity of Plaintiff's mental impairments,
17 considered singly and in combination, did not meet or medically equal the criteria for Listings
18 12.04 (depressive, bipolar and related disorders) and 12.06 (anxiety and obsessive-compulsive
19 disorders). (AR 20.) In support of that finding, the ALJ cited evidence establishing only
20 moderate limitations in the four areas of mental functioning in Listing 11.18B. (AR 20-21.)
21 Plaintiff appears to challenge these findings based on a treatment note by Dr. Bilbrey indicating
22 moderate to marked limitations. (AR 149.) This record, however, was considered by State
23 agency psychologist Dr. Norman Zukowsky who questioned the validity of the testing and who
24 assessed only moderate limitations in the four areas of mental functioning. (AR 151.) Dr. Alan
25 Goldberg made the same assessment. (AR 172-175.) Dr. Bilbrey himself opined that Plaintiff
26 could handle simple tasks consistent with the ALJ's RFC. (AR 21, 663.)

27 Plaintiff next argues that the ALJ did not address his pain. As noted above, however,
28 the ALJ properly found Plaintiff's subjective complaints, including his pain complaints,

1 inconsistent with the medical and other evidence of record. Plaintiff cites only a progress note
2 dated nine months after the relevant period. (AR 1429.)

3 Plaintiff also contends that the ALJ's RFC is deficient because it contains no speech
4 limitations. As noted above, however, the evidence establishes that Plaintiff does not meet the
5 criteria of Listing 2.09. Dr. Bilbrey, who Plaintiff cites, did not impose any speech limitations.
6 Indeed, he noted Plaintiff's speech was clear and adequately modulated without impairment.
7 (AR 22.)

8 Plaintiff contends that the ALJ did not address in combination his physical and mental
9 limitations. Plaintiff, however, does not present any theory as to how his impairments and
10 limitations meet the criteria for any Listing. Burch, 400 F.3d at 683. Additionally, the Court has
11 noted that Plaintiff received no treatment from April 2017 to his date last insured, can ambulate
12 adequately with a cane, and can perform all activities of daily living. There simply is no
13 evidence of any disabling impairments or limitations, considered singly or in combination.

14 The ALJ's RFC is supported by substantial evidence.

15 **IV. THE ALJ MET HIS BURDEN AT STEP FIVE**

16 At the hearing, the ALJ asked the VE whether jobs existed in the national economy for
17 an individual with the Claimant's age, education, work experience, and RFC. (AR 28.) The VE
18 testified that such an individual could perform light, unskilled occupations such as mail clerk,
19 tagger, and sorter. (AR 28.) The VE also testified that such an individual could perform
20 sedentary, unskilled jobs in the national economy such as final assembler, table worker, or
21 document preparer. (AR 28.) The ALJ properly relied on the VE's testimony in finding that
22 there are jobs in the national economy that Plaintiff can perform. (AR 28-29.) Bayliss, 427
23 F.3d at 1218 (A VE's "recognized expertise provides the necessary foundation for his or her
24 testimony . . . no additional foundation is required.").

25 Plaintiff's counsel asked the VE whether a worker could be off task more than 15% of
26 the time. The VE testified an employer would not tolerate being off work 15% of time and
27 needed supervision. (AR 113.) No such limitations, however, were included in Plaintiff's RFC
28 nor does Plaintiff cite any record support for those limitations. An ALJ is free to exclude

1 limitations from a hypothetical question that are not supported by the record. Osenbrock v.
2 Apfel, 240 F.3d 1157, 1164-65 (9th Cir. 2001).

3 The ALJ's step five finding is supported by substantial evidence.

4 * * *

5 The ALJ's nondisability determination is supported by substantial evidence and free of
6 legal error.

7 **ORDER**

8 IT IS HEREBY ORDERED that Judgment be entered affirming the decision of the
9 Commissioner of Social Security and dismissing this case with prejudice.

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11 DATED: April 9, 2021

/s/ John E. McDermott
JOHN E. MCDERMOTT
UNITED STATES MAGISTRATE JUDGE

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