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UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

MICHAELA WHITNEY KELLNER,)	Case No. SACV 14-1340-JPR
)	
Plaintiff,)	
)	MEMORANDUM OPINION AND ORDER
vs.)	AFFIRMING COMMISSIONER
)	
CAROLYN W. COLVIN, Acting)	
Commissioner of Social)	
Security,)	
)	
Defendant.)	
)	

I. PROCEEDINGS

Plaintiff seeks review of the Commissioner’s final decision denying her application for supplemental security income (“SSI”). The parties consented to the jurisdiction of the undersigned U.S. Magistrate Judge under 28 U.S.C. § 636(c). This matter is before the Court on the parties’ Joint Stipulation, filed June 26, 2015, and Plaintiff’s Reply, filed June 29, which the Court has taken under submission without oral argument. For the reasons stated below, the Commissioner’s decision is affirmed and judgment is entered in the Commissioner’s favor.

1 **II. BACKGROUND**

2 Plaintiff was born in 1986. (Administrative Record ("AR")
3 195.) She graduated from college in 2008. (AR 235.) Plaintiff
4 previously worked part time as a retail salesperson and, as part
5 of a school work-study program, a painting-and-drawing technician
6 and an assistant to her school's English department. (AR 227,
7 275, 293-96.)

8 Plaintiff has twice applied for benefits; both times the ALJ
9 found her not disabled and she appealed to this Court. First, on
10 February 13, 2009, Plaintiff filed applications for Disabled
11 Adult Child benefits ("DAC")¹ and SSI. (AR 68-69.) She alleged
12 that she had been unable to work since June 6, 2007, because of
13 "compressed discs in the neck," "degeneration in neck," nerve
14 damage in her left arm and leg, shoulder tendonitis, migraines,
15 nonverbal learning disorder, post-traumatic-stress disorder,
16 depression, and other medical conditions, most of which were
17 allegedly caused by a fall down some stairs in February 2007.
18 (AR 78-80, 226.) After Plaintiff's applications were denied, she
19 requested a hearing before an Administrative Law Judge. (AR 76.)
20 A hearing was held on June 22, 2010, at which Plaintiff, who was
21 represented by counsel, testified, as did a medical expert,
22 Joseph E. Jensen, and a vocational expert. (Id.) On October 8,
23 2010, the ALJ issued a written decision finding Plaintiff not
24

25 ¹ DAC benefits are available for a disabled child of a
26 person who is deceased or drawing Social Security disability or
27 retirement benefits. 42 U.S.C. § 402(d); 20 C.F.R.
28 § 404.350(a)(5). To be eligible for DAC benefits, an applicant
who is 18 years old or older must have become disabled before age
22. 42 U.S.C. § 402(d); 20 C.F.R. § 404.350(a)(5).

1 disabled. (AR 76-86.) Plaintiff requested review of the ALJ's
2 decision, which the Appeals Council denied on July 18, 2012.
3 Kellner v. Colvin, No. SACV 12-1457-JPR, 2013 WL 3200581, at *1
4 (C.D. Cal. June 24, 2013), aff'd, 603 F. App'x 592 (9th Cir.
5 2015). Plaintiff appealed the Commissioner's final decision to
6 this Court. Id.

7 Meanwhile, in late October 2010, just a few weeks after the
8 first ALJ found her not disabled, Plaintiff filed a second round
9 of applications for DAC and SSI. (AR 19, 88-91, 195.) Plaintiff
10 alleged that she had been unable to work since February 1, 2007,
11 because of cervical dystonia,² spinal-cord injury, "SCIWORA,"³
12 and a learning disorder. (AR 195, 366.) After her applications
13 were denied, Plaintiff requested a hearing before an ALJ (AR
14 108). A hearing was held on January 9, 2013, at which Plaintiff,
15 who was represented by counsel, testified, as did a vocational
16 expert and a second medical expert.⁴ (AR 37-64.) At the
17 hearing, Plaintiff amended her onset date to October 9, 2010, the
18 day after the first ALJ had issued his opinion. (AR 39-40.)

19 On February 27, 2013, the second ALJ issued a written
20 decision finding Plaintiff not disabled for purposes of SSI. (AR

21
22 ² Dystonia is a movement disorder that causes involuntary
23 contractions of the muscles, resulting in twisting and repetitive
24 movements that are sometimes painful. Dystonia, MedlinePlus,
25 <http://www.nlm.nih.gov/medlineplus/dystonia.html> (last updated
26 Sept. 25, 2015).

27 ³ "SCIWORA" is an acronym for spinal cord injury without
28 radiographic abnormality. (See AR 432.)

⁴ The medical expert opined that Plaintiff had "no
limitations from a psychiatric standpoint" but did not offer an
opinion as to Plaintiff's physical limitations. (AR 55.)

1 19-32.) The ALJ also found that because Plaintiff was more than
2 22 years old on the amended onset date, she had effectively
3 withdrawn her application for DAC.⁵ (AR 19.) On March 15, 2013,
4 Plaintiff requested review of the ALJ's decision. (AR 15.)

5 On June 24, 2013, this Court affirmed the first ALJ's
6 decision, see Kellner, 2013 WL 3200581, and Plaintiff appealed to
7 the Ninth Circuit. On June 27, 2014, the Appeals Council denied
8 Plaintiff's request for review of the second ALJ's decision.⁶

9 _____
10 ⁵ Plaintiff does not challenge the ALJ's finding that
11 amending her onset date effectively withdrew her application for
12 DAC. (See generally J. Stip.)

13 ⁶ The Appeals Council order included in the administrative
14 record stated that it was "only about [Plaintiff's] claim for
15 child's insurance benefits" and the Council would "send
16 [Plaintiff] a separate letter about [her] claim for supplemental
17 security income benefits." (AR 1.) On September 29, 2015, the
18 Court directed the Commissioner to submit the Appeals Council
19 order pertaining to the denial of SSI benefits. On October 6,
20 2015, the Commissioner did so, but she admitted that because of a
21 "clerical error," it likely was never mailed to Plaintiff.
22 (Def.'s Resp. Order at 1, 2 n.1, & Ex.) On October 13, 2015,
23 Plaintiff filed a response, arguing that she never exhausted her
24 administrative remedies and the Court therefore lacks
25 jurisdiction over this appeal. (Resp. Ct. Re: Exhaustion at 2.)

26 Plaintiff's argument fails. As long as a claim for benefits
27 was presented to the Social Security Administration, the
28 Commissioner may waive both exhaustion and the 60-day time period
for filing a complaint. See Mathews v. Eldridge, 424 U.S. 319,
328 & n.9 (1975); see also Bowen v. City of New York, 476 U.S.
467, 478 & n.10, 482-83 (1986). Plaintiff filed her complaint on
August 26, 2014, arguing that the Appeals Council's June 27 order
made the ALJ's decision the Commissioner's final decision and
that the Court has jurisdiction over this appeal (Compl. at 1-2);
the parties repeated those assertions in their Joint Stipulation
(J. Stip. at 4). In her response to the Court's September 29
Order, moreover, the Commissioner asserts that Plaintiff
adequately exhausted her administrative remedies notwithstanding
the Appeals Council's apparent failure to send the second letter.
(Def.'s Resp. Order at 2.) Indeed, by October 2015, when

1 (AR 1-4.) Plaintiff then appealed the second ALJ's decision to
2 this Court, challenging only the denial of SSI.

3 On May 12, 2015, the Ninth Circuit affirmed the Court's
4 order upholding the first ALJ's decision, see Kellner v. Colvin,
5 603 F. App'x 592 (9th Cir. 2015), and the mandate issued on July
6 7, 2015, Kellner v. Colvin, No. 13-56357 (9th Cir. July 7, 2015)
7 (mandate).

8 **III. STANDARD OF REVIEW**

9 Under 42 U.S.C. § 405(g), a district court may review the
10 Commissioner's decision to deny benefits. The ALJ's findings and
11 decision should be upheld if they are free of legal error and
12 supported by substantial evidence based on the record as a whole.
13 See id.; Richardson v. Perales, 402 U.S. 389, 401 (1971); Parra
14 v. Astrue, 481 F.3d 742, 746 (9th Cir. 2007). Substantial
15 evidence means such evidence as a reasonable person might accept
16 as adequate to support a conclusion. Richardson, 402 U.S. at
17 401; Lingenfelter v. Astrue, 504 F.3d 1028, 1035 (9th Cir. 2007).
18 It is more than a scintilla but less than a preponderance.
19 Lingenfelter, 504 F.3d at 1035 (citing Robbins v. Soc. Sec.
20 Admin., 466 F.3d 880, 882 (9th Cir. 2006)). To determine whether
21 substantial evidence supports a finding, the reviewing court
22 "must review the administrative record as a whole, weighing both
23 the evidence that supports and the evidence that detracts from

24 _____
25 Plaintiff first argued that her claims were unexhausted, the
26 parties had already been litigating this case for more than a
27 year. Thus, even if the Appeals Council's failure to mail the
28 second notice somehow prevented Plaintiff from exhausting her
claims, the Commissioner (and Plaintiff, for that matter) clearly
waived the issue.

1 the Commissioner's conclusion." Reddick v. Chater, 157 F.3d 715,
2 720 (9th Cir. 1998). "If the evidence can reasonably support
3 either affirming or reversing," the reviewing court "may not
4 substitute its judgment" for the Commissioner's. Id. at 720-21.

5 **IV. THE EVALUATION OF DISABILITY**

6 People are "disabled" for purposes of receiving Social
7 Security benefits if they are unable to engage in any substantial
8 gainful activity owing to a physical or mental impairment that is
9 expected to result in death or which has lasted, or is expected
10 to last, for a continuous period of at least 12 months. 42
11 U.S.C. § 423(d)(1)(A); Drouin v. Sullivan, 966 F.2d 1255, 1257
12 (9th Cir. 1992).

13 A. The Five-Step Evaluation Process

14 An ALJ follows a five-step sequential evaluation process to
15 assess whether someone is disabled. 20 C.F.R. § 416.920(a)(4);
16 Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995) (as
17 amended Apr. 9, 1996). In the first step, the Commissioner must
18 determine whether the claimant is currently engaged in
19 substantial gainful activity; if so, the claimant is not disabled
20 and the claim must be denied. § 416.920(a)(4)(i). If the
21 claimant is not engaged in substantial gainful activity, the
22 second step requires the Commissioner to determine whether the
23 claimant has a "severe" impairment or combination of impairments
24 significantly limiting her ability to do basic work activities;
25 if not, a finding of not disabled is made and the claim must be
26 denied. § 416.920(a)(4)(ii). If the claimant has a "severe"
27 impairment or combination of impairments, the third step requires
28 the Commissioner to determine whether it meets or equals an

1 impairment in the Listing of Impairments ("Listing") set forth at
2 20 C.F.R. part 404, subpart P, appendix 1; if so, disability is
3 conclusively presumed and benefits are awarded.

4 § 416.920(a)(4)(iii).

5 If the claimant's impairment or combination of impairments
6 does not meet or equal one in the Listing, the fourth step
7 requires the Commissioner to determine whether the claimant has
8 sufficient residual functional capacity ("RFC")⁷ to perform her
9 past work; if so, she is not disabled and the claim must be
10 denied. § 416.920(a)(4)(iv). The claimant has the burden of
11 proving she is unable to perform past relevant work. Drouin, 966
12 F.2d at 1257. If the claimant meets that burden, a prima facie
13 case of disability is established. Id. If that happens or if
14 the claimant has no past relevant work, the Commissioner then
15 bears the burden of establishing that the claimant is not
16 disabled because she can perform other substantial gainful work
17 available in the national economy. § 416.920(a)(4)(v). That
18 determination comprises the fifth and final step in the
19 sequential analysis. § 416.920; Lester, 81 F.3d at 828 n.5;
20 Drouin, 966 F.2d at 1257.

21 B. The ALJ's Application of the Five-Step Process

22 At step one, the ALJ found that Plaintiff had not engaged in
23 substantial gainful activity since October 9, 2010, the alleged
24 onset date. (AR 21.) At step two, she found that Plaintiff had
25 the severe impairments of "status post fall in 2007 with mild

26
27 ⁷ RFC is what a claimant can do despite existing exertional
28 and nonexertional limitations. § 416.945; see Cooper v.
Sullivan, 880 F.2d 1152, 1155 n.5 (9th Cir. 1989).

1 cervical spine degenerative disc disease, without evidence of
2 radiculopathy; left shoulder tendonitis; and early bilateral knee
3 degenerative joint changes." (AR 22.) She found that
4 Plaintiff's alleged urinary problems, asthma, low-back
5 impairment, and mental impairments were either not medically
6 determinable or nonsevere, findings Plaintiff does not challenge.
7 (AR 22-25.) At step three, the ALJ determined that Plaintiff's
8 impairments did not meet or equal any of the impairments in the
9 Listing. (AR 25-26.) At step four, the ALJ found that Plaintiff
10 had the RFC to perform sedentary work with several additional
11 limitations. (AR 26.) Based on the VE's testimony, the ALJ
12 found that Plaintiff could perform two jobs that existed in
13 significant numbers in the national economy. (AR 31.) She
14 therefore concluded that Plaintiff was not disabled. (AR 32.)

15 **V. DISCUSSION**

16 Plaintiff contends that the ALJ failed to properly consider
17 the opinion of her treating physician, Dr. Khang Lai. (J. Stip.
18 at 5.) She also contends that the "doctrine of continuing non-
19 disability" set forth in Chavez v. Bowen, 844 F.2d 691, 693 (9th
20 Cir. 1988), doesn't apply because her "pattern of treatment
21 demonstrates a worsening or deepening of the impairments
22 afflicting [her]" (J. Stip. at 9) and because "Kellner I was not
23 judicially final on the date of the ALJ decision" (Reply at 2).
24 The Commissioner argues that the presumption of nondisability
25 applies because Plaintiff failed to show changed circumstances
26 indicating greater disability than existed on the date of the
27 earlier ALJ decision, October 8, 2010. (J. Stip. at 12.) She
28 further contends that, in any event, the ALJ "gave several valid

1 reasons for rejecting" Dr. Lai's "conclusory, unsupported and
2 contradicted opinion." (Id. at 17).⁸

3 A. Applicable Law

4 Three types of physicians may offer opinions in Social
5 Security cases: (1) those who directly treated the plaintiff, (2)
6 those who examined but did not treat the plaintiff, and (3) those
7 who did neither. Lester, 81 F.3d at 830. A treating physician's
8 opinion is generally entitled to more weight than that of an
9 examining physician, and an examining physician's opinion is
10 generally entitled to more weight than a nonexamining
11 physician's. Id.

12 This is true because treating physicians are employed to
13 cure and have a greater opportunity to know and observe the
14 claimant. Smolen v. Chater, 80 F.3d 1273, 1285 (9th Cir. 1996).
15 If a treating physician's opinion is well supported by medically
16 acceptable clinical and laboratory diagnostic techniques and is
17 not inconsistent with the other substantial evidence in the
18 record, it should be given controlling weight. § 416.927(c)(2).
19 If a treating physician's opinion is not given controlling
20 weight, its weight is determined by length of the treatment
21 relationship, frequency of examination, nature and extent of the
22 treatment relationship, amount of evidence supporting the
23 opinion, consistency with the record as a whole, the doctor's
24 area of specialization, and other factors. § 416.927(c)(2)-(6).

25
26 ⁸ In the Joint Stipulation, Plaintiff argued that the ALJ
27 didn't properly consider her testimony (J. Stip. at 5, 21-25),
28 but in her Reply, she conceded that "in light of the Ninth
Circuit decision in Kellner I, she cannot prevail on this issue"
(Reply at 3). As such, the Court does not address it.

1 When a treating physician's opinion is not contradicted by
2 other evidence in the record, it may be rejected only for "clear
3 and convincing" reasons. See Carmickle v. Comm'r, Soc. Sec.
4 Admin., 533 F.3d 1155, 1164 (9th Cir. 2008) (citing Lester, 81
5 F.3d at 830-31). When it is contradicted, the ALJ must provide
6 only "specific and legitimate reasons" for discounting it. Id.
7 (citing Lester, 81 F.3d at 830-31). The weight given an
8 examining physician's opinion, moreover, depends on whether it is
9 consistent with the record and accompanied by adequate
10 explanation, among other things. § 416.927(c)(3)-(6). These
11 factors also determine the weight afforded the opinions of
12 nonexamining physicians. § 416.927(e).

13 B. Relevant Facts

14 On June 15, 2009, Dr. Lai completed a one-page physical-
15 capacities-evaluation check-off form. (AR 507.) He checked the
16 boxes indicating that Plaintiff could sit, stand, or walk for one
17 hour at a time, for a total of two hours each in an eight-hour
18 day. (Id.) She could occasionally lift or carry five pounds but
19 never more than that. (Id.) Plaintiff could never bend, squat,
20 crawl, climb, or perform activities involving unprotected
21 heights, moving machinery, marked changes in temperature or
22 humidity, driving automotive equipment, or exposure to dust,
23 fumes, or gases. (Id.) She could not use arm controls or reach
24 with either arm and could not use leg controls with her left leg.
25 (Id.) Dr. Lai did not list a diagnosis or make any notes in the
26 section for "remarks." (Id.)

27 On June 16, 2009, Dr. Lai completed an application for
28 discharge of Plaintiff's student loans based on total and

1 permanent disability. (AR 505-06.) He listed Plaintiff's
2 diagnoses as "SCWIORA (spinal cord injury)" and cervical and
3 lumbar spondylosis. (AR 506.) Although just one day earlier he
4 had indicated that Plaintiff could sit, stand, or walk for one
5 hour at a time each, he wrote that Plaintiff could stand for less
6 than 15 minutes and had "limited sitting [and] standing
7 tolerance" of less than 20 minutes. (Id.)

8 On October 8, 2010, the first ALJ accorded little weight to
9 Dr. Lai's opinions, finding that they were "not consistent with
10 the objective medical evidence of record," which showed "no
11 neurological deficits that would preclude all competitive work"
12 and "no evidence of a low back impairment that would preclude all
13 bending." (AR 83.) The ALJ accorded "greatest weight" to the
14 opinion of orthopedic surgeon Jensen, who had testified at the
15 hearing. (AR 82.) In accordance with Dr. Jensen's opinion
16 (id.), the ALJ concluded that Plaintiff could perform a limited
17 range of sedentary work, involving

18 lifting and/or carrying 10 pounds occasionally, less than
19 10 pounds frequently; stand and walk 2 hours; sit for 6
20 hours; should have opportunity every 60 minutes at the
21 worksite to change positions briefly for up to 5 minutes;
22 occasional climbing of ramps and stairs; occasional
23 stooping, crouching, kneeling, and crawling; occasional
24 bilateral operation of pedals; upper extremities gross
25 and fine manipulation bilaterally limited to frequent as
26 opposed to constant; avoid reaching with the left upper
27 extremity at or above shoulder level; avoid constant neck
28 motion (flexion, extension or rotation) but can do it on

1 a frequent basis; avoid unprotected heights or moving
2 equipment; and avoid driving.

3 (AR 81.) After the Appeals Council declined Plaintiff's request
4 for review, she appealed the ALJ's October 2010 decision to this
5 Court.

6 On February 4, 2011, while the appeal of the October 2010
7 decision was pending and after Plaintiff had filed new
8 applications for benefits, Dr. F. Kalmar, who specialized in
9 physical medicine,⁹ reviewed Plaintiff's medical records and
10 completed a physical-residual-functional-capacity assessment.

11 (AR 748-53, 766-68.) Dr. Kalmar listed Plaintiff's diagnoses as
12 cervical-spine residuals following a fall in 2007. (AR 748.) He
13 opined that she could frequently and occasionally lift and carry
14 10 pounds, stand and walk at least two hours and sit at least six
15 hours in an eight-hour day, had limited ability to push and pull
16 with her lower extremities, and needed to avoid rough surfaces
17 and terrain. (AR 749.) She could frequently balance;
18 occasionally climb ramps and stairs, stoop, kneel, crouch, and
19 crawl; and never climb ladders, ropes, and scaffolds. (AR 750.)
20 She could not reach above shoulder level with her left arm but
21 had no other manipulative limitations. (Id.) Finally, Plaintiff
22 had to avoid all exposure to hazards, moderate exposure to fumes
23 and dust, and concentrated exposure to extreme cold. (AR 751.)
24 On April 1, 2011, Dr. J. Hartman, who specialized in

25
26 ⁹ Dr. Kalmar's electronic signatures include a medical
27 specialty code of 34, indicating physical medicine. (AR 752);
28 see Program Operations Manual System ("POMS") DI 24501.004, U.S.
Soc. Sec. Admin. (May 5, 2015), <http://policy.ssa.gov/poms.nsf/lnx/0424501004>.

1 ophthalmology,¹⁰ reviewed Plaintiff's medical records and
2 affirmed Dr. Kalmar's findings. (AR 782-84.)

3 On January 4, 2013, Dr. Lai completed another one-page
4 physical-capacities-evaluation check-off form. (AR 786.) He
5 wrote that Plaintiff had a history of "spinal cord injury" with
6 "dystonia/pain" and "severe dysfunction." (Id.) He checked the
7 boxes indicating that Plaintiff could sit, stand, or walk for one
8 hour at a time, for a total of one hour each in an eight-hour
9 day. (Id.) She could occasionally lift and carry up to five
10 pounds but never more than that, and she could occasionally bend
11 and squat but never crawl or climb. (Id.) Her ability to drive
12 was mildly restricted, and she could not be exposed to
13 unprotected heights, moving machinery, marked changes in
14 temperature, or dust, fumes, and gasses. (Id.) Plaintiff could
15 use her upper extremities for fine manipulation but not for
16 "simple grasping," "pushing & pulling of arm controls," or
17 reaching. (Id.) She could not use her feet for repetitive
18 motions, such as pushing and pulling of leg controls. (Id.)

19 On February 27, 2013, the second ALJ issued her decision
20 finding Plaintiff not disabled. (AR 19-32.) In doing so, she
21 accorded "good weight" to Dr. Jensen's findings but found that
22 his limitation on the use of foot pedals was not warranted by the
23 medical record. (AR 29.) She accorded "some weight" to Drs.
24 Kalmar's and Hartman's opinions, finding that they were largely
25

26 ¹⁰ Dr. Hartman's electronic signatures include a medical
27 specialty code of 28, indicating ophthalmology. (AR 784); see
28 POMS DI 24501.004, U.S. Soc. Sec. Admin. (May 5, 2015),
<http://policy.ssa.gov/poms.nsf/lnx/0424501004>.

1 consistent with the objective medical evidence except that "no
2 severe medically determinable impairments" would warrant
3 "limitations in the exposure to dusts, fumes, gases and other
4 pulmonary irritants, or . . . the need to avoid rough surfaces or
5 terrain." (AR 28.) The ALJ accorded "little weight" to Dr.
6 Lai's January 2013 opinion, finding that his treatment notes and
7 examination findings "d[id] not support the limitations given."
8 (AR 28-29.) She also found that Dr. Lai's earlier opinions were
9 "sufficiently discussed in the prior [ALJ] decision" and that "no
10 additional evidence . . . substantially alters the weight given
11 to" them. (AR 29.) The ALJ acknowledged, however, that it was
12 "uncontradicted" that Plaintiff was "not capable of performing a
13 full workweek on a regular and continuous basis without
14 limitation" because of her cervical-spine and left-shoulder
15 impairments. (AR 27.) She therefore concluded that Plaintiff
16 could perform only a limited range of sedentary work, as follows:

17 [She can] occasionally lift 10 pounds, frequently lift
18 less than 10 pounds; sit 6 hours out of an 8-hour day;
19 stand or walk 2 hours out of an 8-hour day; based on her
20 subjective complaints she must be able to change
21 positions 1 to 3 minutes every hour; she can occasionally
22 climb stairs, bend, balance, stoop, kneel, crouch, or
23 crawl; is precluded from climbing ladders, ropes, or
24 scaffolding; she is precluded from working at unprotected
25 heights, around dangerous machinery, or driving
26 automotive equipment on the job; she can perform no
27 constant neck motion (flexion, extension, or rotation)
28 but frequent is okay; and with the left upper extremity

1 she can do occasional overhead reaching.

2 (AR 26.)

3 On June 24, 2013, this Court affirmed the first ALJ's
4 decision, finding that his discounting of Dr. Lai's opinions and
5 Plaintiff's credibility were supported by substantial evidence.
6 See Kellner, 2013 WL 3200581. Plaintiff appealed, challenging
7 only the ALJ's credibility finding; on May 12, 2015, the Ninth
8 Circuit affirmed this Court's judgment. Kellner, 603 F. App'x
9 592.

10 C. Discussion

11 As an initial matter, Plaintiff might be correct that, under
12 the Social Security Administration's interpretation of Chavez,
13 the presumption of continuing nondisability did not apply to her
14 claim at the time of the second ALJ's decision. When a previous
15 ALJ has issued a "final decision" finding a claimant not
16 disabled, an ALJ considering a subsequent claim regarding an
17 unadjudicated period must "apply a presumption of continuing
18 nondisability and determine that the claimant is not disabled"
19 unless the claimant rebuts the presumption. SSAR 97-4(9), 1997
20 WL 742758, at *3 (Dec. 3, 1997); see also Chavez, 844 F.2d at 693
21 ("The principles of res judicata apply to administrative
22 decisions, although the doctrine is applied less rigidly to
23 administrative proceedings than to judicial proceedings."). The
24 Social Security Administration's Program Operations Manual System
25 ("POMS") states that "[a]n ALJ or [Appeals Council] decision
26 becomes final," and therefore gives rise to the presumption, "as
27 of the date of notice [of the decision] unless . . . [i]t is
28 timely appealed (or a civil action is filed)." POMS DI

1 52755.010.B.4, U.S. Soc. Sec. Admin. (Sept. 2, 2014),
2 <http://policy.ssa.gov/poms.nsf/lnx/0452755010> (explaining "How
3 the Chavez AR Applies"); see also Lockwood v. Comm'r Soc. Sec.
4 Admin., 616 F.3d 1068, 1073 (9th Cir. 2010) (noting that agency
5 interpretations in POMS are "entitled to respect, but "only to
6 the extent that [they] have the 'power to persuade'" (citation
7 omitted)); cf. § 416.1481 ("The Appeals Council's decision, or
8 the decision of the administrative law judge if the request for
9 review is denied, is binding unless you or another party file an
10 action in Federal district court, or the decision is revised.").
11 A claimant may rebut the presumption of nondisability by showing
12 "changed circumstances" indicating a greater disability. Chavez,
13 844 F.3d at 693.

14 Here, Plaintiff appealed the first ALJ's decision to this
15 Court, and that appeal was still pending when the second ALJ
16 issued her decision. Under the Administration's interpretation
17 in POMS, therefore, the decision was not yet "final" and the ALJ
18 was not required to apply the presumption. Perhaps because of
19 that, the second ALJ, who was aware of the proceedings in this
20 Court (see AR 39), nowhere discussed Chavez, the Acquiescence
21 Ruling, or the presumption of continuing nondisability (see AR
22 16-32).¹¹ Instead, she reviewed the new medical evidence,
23

24 ¹¹ Moreover, a consulting psychiatrist, who was presumably
25 familiar with the Administration's rules, see SSR 96-6P, 1996 WL
26 374180, at *2 (July 2, 1996) (noting that state-agency medical
27 and psychological consultants are "experts in the Social Security
28 disability programs"), rendered an opinion that among other
things recommended "making sure that no appeals are pending re:
ALJ decision" because if so, the Acquiescence Ruling would "not
apply yet" (AR 765; see also AR 763).

1 specifically adopted many of the first ALJ's findings, and made
2 an independent decision.¹² (See id.)

3 In any event, reversal is not warranted because the ALJ
4 properly assessed Dr. Lai's opinions. As an initial matter, the
5 ALJ's RFC finding accommodates many of the limitations in Dr.
6 Lai's most recent opinion. For example, the ALJ found that
7 Plaintiff could stand and walk for a total of only two hours in
8 an eight-hour day (AR 26), which is largely consistent with Dr.
9 Lai's finding that she could stand for a total of one hour and
10 walk for a total of one hour in an eight-hour day (AR 786). The
11 ALJ found that Plaintiff could occasionally bend, stoop, kneel,
12 and crouch (AR 26), which appears consistent with Dr. Lai's
13 finding that she could occasionally bend and squat (AR 786). The
14 ALJ also found that Plaintiff could not work around unprotected
15 heights or dangerous machinery; drive automotive equipment on the
16 job; or climb ladders, ropes, or scaffolds (AR 26), which is
17 consistent with Dr. Lai's finding that Plaintiff was totally
18 restricted from activities involving unprotected heights or being
19 around moving machinery; "mild[ly]" restricted from driving
20 automotive equipment; and precluded from climbing (AR 786). And
21 in some respects, the ALJ's RFC finding was more limited than Dr.

22
23 ¹² Even if the presumption of continuing disability were
24 applicable here, Plaintiff likely would have rebutted it because
25 she alleged at least one impairment, cervical dystonia, that was
26 not considered by the first ALJ. (Compare AR 226 with AR 366);
27 see SSAR 97-4(9), 1997 WL 742758, at *3 ("changed circumstances"
28 rebutting presumption of disability include "the alleged
existence of an impairment(s) not previously considered");
Lester, 81 F.3d at 827 (res judicata does not apply when "the
claimant raises a new issue, such as the existence of an
impairment not considered in the previous application").

1 Lai's opinion, in that it also precluded Plaintiff from
2 performing "constant neck motion."¹³ (AR 26.)

3 To the extent the ALJ rejected Dr. Lai's opinions, moreover,
4 she provided legally sufficient reasons for doing so. First, the
5 ALJ specifically adopted the portions of the first ALJ's decision
6 according "little weight" to Dr. Lai's earlier opinions (AR 29) –
7 findings that this Court affirmed, see Kellner, 2013 WL 3200581,
8 at *3-12, and that Plaintiff did not challenge on appeal to the
9 Ninth Circuit, see Kellner, 603 F. App'x 592. Second, as
10 discussed below, she gave specific and legitimate reasons for
11 according "little weight" to Dr. Lai's new, controverted January
12 2013 opinion. (AR 28.)

13 The ALJ discounted Dr. Lai's January 2013 opinion because
14 Plaintiff's "signs on physical examinations have not changed."
15 (AR 29.) Indeed, although Dr. Lai found that Plaintiff was
16 significantly limited by her impairments, examination and test
17 results do not support those findings. As summarized in this
18 Court's previous opinion, Plaintiff's lumbar- and thoracic-spine
19 MRIs, nerve-conduction studies, and electromyography tests dating
20 from before her amended onset date were consistently normal. See
21 Kellner, 2013 WL 3200581, at *4-9 (summarizing medical evidence);
22 (see also AR 82 (first ALJ's findings regarding normal test
23 results), 567 (normal lumbosacral-spine MRI), 568 (normal
24 thoracic-spine MRI)). Plaintiff's May 2007 cervical-spine MRI,
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26
27 ¹³ Plaintiff argues that the ALJ "ignor[ed]" Plaintiff's
28 "neck tenderness and spasms" (J. Stip. at 9), but she in fact
accommodated those symptoms by finding that Plaintiff had a
limited ability to move her neck (AR 26-27).

1 moreover, showed only "minor" cervical degenerative-disc changes
2 without any nerve-root impingement (AR 569), while a January 2009
3 cervical-spine MRI was normal, showing no disc herniation or
4 protrusion, no nerve-root impingement, and normal spinal-cord
5 signal (AR 572). A June 2008 left-shoulder MRI showed
6 tendinosis, a possible partial tear, and trace fluid. (AR 565-
7 66.) And as the ALJ noted (AR 29), the newer evidence is
8 similarly benign: a September 2010 EMG was normal, with "no
9 evidence for a lower motor neuron disturbance affecting the left
10 upper extremity." (AR 731; see also AR 745 (Dec. 2010, doctor's
11 observation that EMG was normal, Plaintiff's symptoms were
12 stable, and her biggest complaint at that time was dystonia).)¹⁴
13 The ALJ permissibly discounted Dr. Lai's opinion on this basis.
14 See Batson v. Comm'r Soc. Sec. Admin., 359 F.3d 1190, 1195 (9th
15 Cir. 2004) ("an ALJ may discredit treating physicians' opinions
16 that are conclusory, brief, and unsupported by the record as a
17 whole . . . or by objective medical findings"); see also Molina
18 v. Astrue, 674 F.3d 1104, 1111 (9th Cir. 2012) (ALJ may
19 permissibly reject check-off reports that do not contain
20 explanation of basis for conclusions).

21 The ALJ also found that Dr. Lai's treatment notes did not
22 support his opinion that Plaintiff had extreme workplace
23 limitations. See Ghanim v. Colvin, 763 F.3d 1154, 1161 (9th Cir.
24 2014) ("A conflict between treatment notes and a treating
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26 ¹⁴ Dystonia is a disorder characterized by involuntary
27 muscle contractions that cause slow repetitive movements or
28 abnormal postures. Dystonias: Fact Sheet, National Inst. of
Neurological Disorders and Stroke, [http://www.ninds.nih.gov/
disorders/dystonias/detail_dystonias.htm](http://www.ninds.nih.gov/disorders/dystonias/detail_dystonias.htm) (July 6, 2015).

1 provider's opinions may constitute an adequate reason to
2 discredit the opinions of a treating physician or another
3 treating provider."); Valentine v. Comm'r of Soc. Sec. Admin.,
4 574 F.3d 685, 692-93 (9th Cir. 2009) (holding that conflict with
5 treatment notes is specific and legitimate reason to reject
6 treating physician's opinion). As the ALJ found (AR 28-29), Dr.
7 Lai's treatment notes show that Plaintiff complained of pain but
8 denied weakness or muscle atrophy and had a normal gait. (See AR
9 582 (Jan. 2010, Dr. Lai finding that Plaintiff had neck and back
10 tenderness and neck spasm and complained of chronic neck pain but
11 denied weakness or muscle atrophy, moved all her extremities, and
12 had normal gait, no point tenderness along spine, and unlimited
13 range of motion), 816 (Jan. 2012, Dr. Lai finding neck tenderness
14 and spasm but "no point tenderness along the spine," unlimited
15 range of motion, and normal gait; Plaintiff reported worsening
16 shoulder condition but denied weakness or muscle atrophy and
17 reported significant improvement in back and neck pain after
18 treatment.))¹⁵ Moreover, as the ALJ found (AR 28-29), although
19 Plaintiff reported to the ALJ that her pain was worsening (see AR
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21
22 ¹⁵ Plaintiff argues that the ALJ "relied on denials of
23 atrophy that occurred prior to the date of the prior ALJ
24 decision," in October 2010, and that were "not relevant to the
25 issue of disability after" that date. (J. Stip. at 9.) But Dr.
26 Lai's recent notes consist mostly of records of his procedures,
27 such as trigger-point and occipital-nerve injections and radio-
28 frequency thermal coagulations, which contain very few clinical
findings. Indeed, after October 2010, Dr. Lai appears to have
completed only one treatment note showing any physical-
examination findings, which, as discussed above, reflected that
Plaintiff denied weakness or muscle atrophy, had a normal gait,
"[m]oves all extremities," and had unlimited range of motion.
(AR 816-17.)

1 404, 412) (and similarly, Dr. Lai's January 2013 opinion reflects
2 somewhat greater limitations than his June 2009 opinion
3 (compare AR 507 with AR 786)), Dr. Lai never altered his
4 treatment of Plaintiff. Rather, Plaintiff continued to undergo
5 regular trigger-point injections, primarily in her shoulder and
6 neck muscles, which consistently reduced her pain from a six to a
7 two out of 10. (See AR 659 (Oct. 2010, levator scapulae),¹⁶ 663
8 (Nov. 2010, levator scapulae and "SCM" (presumably,
9 sternocleidomastoid)),¹⁷ 665 (Dec. 2010, "SCM"), 667 (Dec. 2010,
10 "SCM" and "splenius capitus"),¹⁸ 669 (Dec. 2010, SCM, "splenius
11 capitus," and "levator scap"), 671 (Jan. 2011, "levator scap" and
12 trapezius),¹⁹ 776 (Feb. 2011, thoracic paraspinal and trapezius),
13 780 (Mar. 2011, right-cervical paraspinal and trapezius), 845
14 (Apr. 2011, "splenius capitus" and trapezius), 844 (Apr. 2011,
15 "splenius capitus" and trapezius), 843 (May 2011, "splenius
16 capitus" and trapezius), 837 (June 2011, trapezius), 835 (July
17 2011, trapezius), 834 (Aug. 2011, trapezius and "SCM"), 833
18 (Sept. 2011, "splenius capitus"), 832 (Sept. 2011, "splenius
19 capitus"), 831 (Sept. 2011, thoracic paraspinal and "splenius
20 capitus"), 830 (Sept. 2011, thoracic paraspinal), 829 (Oct. 2011,
21 thoracic paraspinal and trapezius), 826 (Nov. 2011, thoracic

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23 ¹⁶ The levator scapulae is one of the muscles of the
24 shoulder. See Stedman's Medical Dictionary 1149 (27th ed. 2000).

25 ¹⁷ The sternocleidomastoid is one of the muscles of the
26 neck. See id. at 1156.

27 ¹⁸ The splenius capitis is also one of the muscles of the
28 neck. See id. at 1155.

¹⁹ The trapezius is one of the shoulder muscles. See id.
at 1158.

1 paraspinal and trapezius), 825 (Nov. 2011, trapezius), 824 (Nov.
2 2011, trapezius and cervical paraspinal), 821 (Dec. 2011,
3 trapezius and cervical paraspinal), 820 (Dec. 2011, paraspinal),
4 815 (Feb. 2012, paraspinal), 812 (May 2012, trapezius), 811 (June
5 2012, trapezius and levator scapulae), 810 (July 2012, trapezius
6 and levator scapulae), 809 (July 2012, lumbar and thoracic
7 paraspinal), 807 (Aug. 2012, trapezius and levator scapulae), 804
8 (Aug. 2012, trapezius and levator scapulae), 804 (Aug. 2012,
9 trapezius and levator scapulae), 803 (Sept. 2012, trapezius and
10 levator scapulae), 802 (Sept. 2012, trapezius and levator
11 scapulae), 801 (Sept. 2012, trapezius and levator scapulae), 800
12 (Oct. 2012, trapezius and "splenius capitus"), 797 (Oct. 2012,
13 trapezius and "splenius capitus"), 794 (Nov. 2012, "SCM"), 793
14 (Nov. 2012, "SCM"), 792 (Nov. 2012, trapezius), 788 (Dec. 2012,
15 cervical, "levator scap," and paraspinal), 787 (Jan. 2013,
16 "SCMI"); see also Kellner, 2013 WL 3200581, at *4-9 (summarizing
17 medical evidence predating amended onset date)). She underwent
18 occipital-nerve injections in January, June, July, and September
19 2011 and March, July, October, and December 2012; those
20 injections also reduced her pain from a six to a two out of 10.
21 (AR 772, 789, 797, 808, 813, 831, 832, 836, 840.) And Plaintiff
22 underwent radio-frequency thermal coagulations²⁰ of various parts
23 of her spine every few months. (AR 841 (May 2011, left lumbar
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25 ²⁰ Radiofrequency procedures use high-frequency alternating
26 current to cause heat in the target tissues, which results in
27 coagulation, or a thermal lesion, that disrupts the transmission
28 of pain signals. William Rea et al., Radiofrequency therapies in
chronic pain, 11 Continuing Educ. in Anaesthesia, Critical Care &
Pain, no. 2, 2011, at 35-38, available at [http://
ceaccp.oxfordjournals.org/content/11/2/35.full](http://ceaccp.oxfordjournals.org/content/11/2/35.full).

1 facet joint), 838 (June 2011, right lumbar facet joint), 657-58
2 (Oct. 2010, right cervical facet joint), 773-75, 778-79 (Feb.
3 2011, right and left thoracic facet joint), 822 (Dec. 2011, left
4 cervical facet joint), 818 (Jan. 2012, right cervical facet
5 joint), 805 (Aug. 2012, left lumbar facet joint), 795-96, 798
6 (Oct. 2012, left cervical and right lumbar facet joint), 790-91
7 (Dec. 2012, right cervical facet joint).) Dr. Lai consistently
8 noted that those treatments were effective and resulted in
9 lasting pain reduction and improved range of motion. (See, e.g.,
10 AR 657, 818 (noting that previous cervical facet-joint injections
11 had provided "3-4 months of relief of axial neck pain and
12 numbness with better neck pain and [range of motion]"), 841
13 (noting that previous lumbar-facet radio-frequency thermal
14 coagulation "provided 70% better axial back pain and spasms for
15 over 14 months").) The ALJ did not err in discounting Dr. Lai's
16 opinion because it was not supported by his treatment notes.

17 The ALJ was also entitled to rely on the opinions of Dr.
18 Jensen, the medical expert who testified in the proceeding before
19 the first ALJ (AR 29), as well as the two medical consultants,
20 Drs. Kalmar and Hartman (AR 28). As discussed in this Court's
21 previous decision, see Kellner, 2013 WL 3200581, at *8-9, *11,
22 Dr. Jensen's opinion was supported by the objective medical
23 evidence, he reviewed all of the medical evidence up to the date
24 of the first hearing, and he testified at the hearing. Thomas v.
25 Barnhart, 278 F.3d 947, 957 (9th Cir. 2002) ("The opinions of
26 non-treating or non-examining physicians may also serve as
27 substantial evidence when the opinions are consistent with
28 independent clinical findings or other evidence in the record.");

1 Morgan v. Comm'r of Soc. Sec. Admin., 169 F.3d 595, 600 (9th Cir.
2 1999) ("Opinions of a nonexamining, testifying medical advisor
3 may serve as substantial evidence when they are supported by
4 other evidence in the record and are consistent with it" (citing
5 Andrews v. Shalala, 53 F.3d 1035, 1041 (9th Cir. 1995)));
6 see § 416.927(c)(4) (ALJ will generally give more weight to
7 opinions that are "more consistent . . . with the record as a
8 whole"); Andrews, 53 F.3d at 1042 (greater weight may be given to
9 nonexamining doctors who are subject to cross-examination). Drs.
10 Kalmar and Hartman, moreover, also reviewed Plaintiff's medical
11 records, including some of the updated treatment records showing
12 a radio-frequency thermal coagulation and trigger-point
13 injections (AR 767, 782, 784), and rendered opinions that were
14 largely consistent with Dr. Jensen's (see AR 748-52, 766-68, 782-
15 84).

16 Plaintiff argues that because Drs. Jensen, Kalmar, and
17 Hartman didn't review the "treatment pattern" consisting of
18 trigger-point and occipital-nerve injections and thermal
19 coagulations, the ALJ should not have relied on their opinions
20 over Dr. Lai's. (J. Stip. at 10.) But Plaintiff acknowledges
21 that Drs. Kalmar and Hartman reviewed some of the newer records
22 showing treatment with radio-frequency thermal coagulation and
23 trigger-point injections. (Id. (stating that Dr. Kalmar
24 "reviewed only one record arguably outside of the previously
25 adjudicated period" and Dr. Hartman "reviewed records showing
26 three trigger point injections in the first quarter of 2011").)
27 And in any event, as the ALJ found (AR 28-29), Plaintiff's
28 treatment after October 2010 was essentially the same as the

1 treatment she received before the first ALJ rendered his
2 decision, see Kellner, 2013 WL 3200581, at *6-8 (summarizing Dr.
3 Lai's treatment with epidural steroid, facet, and trigger-point
4 injections and radio-frequency thermal coagulation), and no later
5 physical testing or examinations revealed any new findings. As
6 such, the ALJ did not err in relying on the opinions of Drs.
7 Jensen, Kalmar, and Hartman.

8 In sum, Plaintiff has shown, at most, that the medical
9 evidence could have been interpreted differently, which is
10 insufficient to warrant reversal. See Burch v. Barnhart, 400
11 F.3d 676, 679 (9th Cir. 2005) ("Where evidence is susceptible to
12 more than one rational interpretation, it is the ALJ's conclusion
13 that must be upheld."). Plaintiff is not entitled to remand.

14 **VI. CONCLUSION**

15 Consistent with the foregoing, and under sentence four of 42
16 U.S.C. § 405(g),²¹ IT IS ORDERED that judgment be entered
17 AFFIRMING the decision of the Commissioner and dismissing this
18 action with prejudice. IT IS FURTHER ORDERED that the Clerk
19 serve copies of this Order and the Judgment on counsel for both
20 parties.

21
22
23 DATED: November 2, 2015



JEAN ROSENBLUTH
U.S. Magistrate Judge

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25
26 ²¹ That sentence provides: "The [district] court shall have
27 power to enter, upon the pleadings and transcript of the record,
28 a judgment affirming, modifying, or reversing the decision of the
Commissioner of Social Security, with or without remanding the
cause for a rehearing."