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UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA

JUAN ESPINOZA, et al.,  
Plaintiffs,  
  
v.  
COUNTY OF FRESNO,  
Defendant.

1:07-cv-01145-OWW-SMS

MEMORANDUM DECISION RE:  
MOTIONS FOR SUMMARY JUDGMENT  
(Docs. 90, 142)

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I. INTRODUCTION.

Plaintiffs proceed with this action against the County of Fresno ("County") pursuant to the Fair Labor Standards Act ("FLSA"), 29 U.S.C. § 207 *et seq.* (Doc. 27).

On May 1, 2009, the County filed a motion for summary judgment. (Doc. 90). Plaintiffs filed opposition on May 20, 2009. (Doc. 100). On June 18, 2009, the court stayed this action pending the Ninth Circuit's decision in *Bamonte v. City of Mesa*, 598 F.3d 1217 (2010). (Doc. 117). The court lifted the stay on April 8, 2010. (Doc. 123).

Plaintiffs filed a motion for summary judgment on January 3, 2011. (Doc. 142). The County filed opposition on February 22, 2011. (Doc. 144). Plaintiffs filed a reply on March 1, 2011. (Doc. 145).

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1 On May 19, 2011, the parties submitted a joint statement  
2 setting forth their respective positions regarding *Bamonte's* impact  
3 on this case. (Doc. 151).

4 **II. FACTUAL BACKGROUND.**

5 Plaintiffs are Fresno County Deputy Sheriffs that serve as  
6 Patrol Deputies and Courtroom Deputies. In connection with their  
7 duty assignments, Patrol Deputies and Courtroom Deputies wear  
8 "Class 'B' Uniforms" comprised of a long or short-sleeve shirt,  
9 shoulder patches sewn onto the sleeves, rank insignia (if  
10 applicable), badge, nameplate, trousers/skirts, belts, and  
11 footgear. The County also issues Sheriff's Patrol Deputies and  
12 Courtroom Deputies a duty belt to hold various safety gear and  
13 equipment. The safety gear and equipment worn on a duty belt  
14 include a duty weapon, holster, handcuffs, handcuffs carrier,  
15 collapsible baton, baton holder, ammunition, two ammunition  
16 magazines, flashlight, radio, radio holder, chemical spray and  
17 holder, latex gloves, and glove holder. The County does not  
18 compensate deputies for the time it takes them to don and doff  
19 their uniforms and safety gear before and after their regularly  
20 scheduled shifts.

21 The County operates a "Take Home Patrol Vehicle Program"  
22 ("THPVP"), pursuant to which deputies are allowed to commute to and  
23 from their residences to their duty assignments in a patrol vehicle  
24 assigned to them. Participation in the THPVP is voluntary.  
25 Participants in the THPVP are not compensated for the time spent  
26 commuting to and from their duty assignments or for time spent  
27 cleaning and maintaining their vehicles outside of on-duty time.

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1 The County requires deputies to qualify their duty weapons on  
2 a quarterly basis. The County provides on-duty time to participate  
3 in weapons qualification. County policy provides that overtime may  
4 be approved for weapons qualification outside of on-duty time, but  
5 such overtime is discouraged as on-duty time is provided.  
6 Plaintiffs contend they are denied overtime compensation for  
7 required off-duty qualification notwithstanding the County's  
8 policy.

9 Courtroom Deputies are entitled to an unpaid meal period.  
10 There is no requirement that Courtroom Deputies remain in uniform  
11 during their meal break, however, if they remain in uniform, they  
12 are required to keep their radios on and may be called upon to  
13 perform regular employment duties.

### 14 **III. LEGAL STANDARD.**

15 Summary judgment/adjudication is appropriate when "the  
16 pleadings, the discovery and disclosure materials on file, and any  
17 affidavits show that there is no genuine issue as to any material  
18 fact and that the movant is entitled to judgment as a matter of  
19 law." Fed. R. Civ. P. 56(c). The movant "always bears the initial  
20 responsibility of informing the district court of the basis for its  
21 motion, and identifying those portions of the pleadings,  
22 depositions, answers to interrogatories, and admissions on file,  
23 together with the affidavits, if any, which it believes demonstrate  
24 the absence of a genuine issue of material fact." *Celotex Corp. v.*  
25 *Catrett*, 477 U.S. 317, 323 (1986) (internal quotation marks  
26 omitted).

27 Where the movant will have the burden of proof on an issue at  
28 trial, it must "affirmatively demonstrate that no reasonable trier

1 of fact could find other than for the moving party." *Soremekun v.*  
2 *Thrifty Payless, Inc.*, 509 F.3d 978, 984 (9th Cir. 2007). With  
3 respect to an issue as to which the non-moving party will have the  
4 burden of proof, the movant "can prevail merely by pointing out  
5 that there is an absence of evidence to support the nonmoving  
6 party's case." *Soremekun*, 509 F.3d at 984.

7       When a motion for summary judgment is properly made and  
8 supported, the non-movant cannot defeat the motion by resting upon  
9 the allegations or denials of its own pleading, rather the  
10 "non-moving party must set forth, by affidavit or as otherwise  
11 provided in Rule 56, 'specific facts showing that there is a  
12 genuine issue for trial.'" *Soremekun*, 509 F.3d at 984. (quoting  
13 *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 250 (1986)). "A  
14 non-movant's bald assertions or a mere scintilla of evidence in his  
15 favor are both insufficient to withstand summary judgment." *FTC v.*  
16 *Stefanchik*, 559 F.3d 924, 929 (9th Cir. 2009). "[A] non-movant must  
17 show a genuine issue of material fact by presenting affirmative  
18 evidence from which a jury could find in his favor." *Id.* (emphasis  
19 in original). "[S]ummary judgment will not lie if [a] dispute about  
20 a material fact is 'genuine,' that is, if the evidence is such that  
21 a reasonable jury could return a verdict for the nonmoving party."  
22 *Anderson*, 477 U.S. at 248. In determining whether a genuine dispute  
23 exists, a district court does not make credibility determinations;  
24 rather, the "evidence of the non-movant is to be believed, and all  
25 justifiable inferences are to be drawn in his favor." *Id.* at 255.

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1 **IV. DISCUSSION.**

2 **A. Donning and Doffing Claims**

3 The FLSA requires employers to pay employees for all hours  
4 worked. *E.g., Bamonte v. City of Mesa*, 598 F.3d 1217, 1220 (9th  
5 Cir. 2010). Early Supreme Court cases interpreting the scope of  
6 the FLSA defined the term "work" broadly as "physical or mental  
7 exertion (whether burdensome or not) controlled or required by the  
8 employer and pursued necessarily and primarily for the benefit of  
9 the employer and his business." *IBP, Inc. v. Alvarez*, 546 U.S. 21,  
10 25 (2005) (quoting *Tennessee Coal, Iron & R. Co. v. Muscoda Local*  
11 *No. 123*, 321 U.S. 590, 598 (1944)).

12 In 1945, Congress passed the Portal-to-Portal Act, amending  
13 the FLSA in order to provide remedies to employers faced with  
14 "wholly unexpected liabilities" arising out of the expansive reach  
15 of the FLSA that evolved from the Supreme Court's jurisprudence.  
16 *IBP*, 546 U.S. at 26. Part III of the Portal-to-Portal Act provides  
17 in relevant part:

18 Relief from Certain Future Claims Under the Fair Labor  
19 Standards Act of 1938 . . .

20 (a) Activities not compensable. Except as provided in  
21 subsection (b), no employer shall be subject to any  
22 liability or punishment under the Fair Labor Standards  
23 Act of 1938, as amended, . . . on account of the failure  
24 of such employer to pay an employee minimum wages, or to  
25 pay an employee overtime compensation, for or on account  
26 of any of the following activities of such employee  
27 engaged in on or after the date of the enactment of this  
28 Act--

(1) walking, riding, or traveling to and from the  
actual place of performance of the principal activity or  
activities which such employee is employed to perform,  
and

(2) activities which are preliminary to or  
postliminary to said principal activity or activities,

1 which occur either prior to the time on any particular  
2 workday at which such employee commences, or subsequent  
3 to the time on any particular workday at which he ceases,  
such principal activity or activities."

4 29 U.S.C § 254 (2011).

5 The Supreme Court first addressed the extent to which donning  
6 and doffing is compensable under the FSLA as amended by the Portal-  
7 to-Portal Act in *Steiner v. Mitchell*, 350 U.S. 247, 248 (1956). The  
8 High Court held that

9 activities [] such as the donning and doffing of  
10 specialized protective gear, that are "performed either  
11 before or after the regular work shift, on or off the  
12 production line, are compensable under the  
13 portal-to-portal provisions of the Fair Labor Standards  
Act if those activities are an integral and indispensable  
part of the principal activities for which covered  
workmen are employed and are not specifically excluded by  
Section 4(a)(1)."

14 *Id.* Any activity that is "integral and indispensable" to a  
15 "principal activity" is itself a "principal activity" under the  
16 Portal-to-Portal Act. *IBP*, 546 U.S. at 37. Whether an activity is  
17 "integral and indispensable to a principal activity" is "context-  
18 specific" inquiry. *E.g.*, *Bamonte*, 598 F.3d at 1224.

19 Pursuant to the law of the Ninth Circuit, determination of  
20 whether donning and doffing is compensable under the FSLA entails  
21 a three step analysis. *Id.* at 1224-25. First, a court must  
22 address the threshold inquiry of whether the activity in question  
23 constitutes "work" within the meaning of the FLSA. *Id.* Second, a  
24 court must determine whether the activity is contextually "integral  
25 and indispensable," i.e. "necessary to the principal work performed  
26 and done for the benefit of the employer." *Id.* Finally, the court  
27 considers whether the activity is *de minimis*. *Id.* at 1224.

1 In *Bamonte*, the Ninth Circuit assumed *arguendo* that a police  
2 officer's donning and doffing of uniforms and related gear  
3 constitutes "work" under the FLSA. 598 F.3d at 1225. However, the  
4 Ninth Circuit concluded that "the specific activity" at issue in  
5 *Bamonte*—donning and doffing at the police station—was not "integral  
6 and indispensable" because the officers had the option of donning  
7 and doffing at home. *Id.* at 1220, 1230-31. The Ninth Circuit  
8 reasoned that requiring donning and doffing to be performed at the  
9 employer's premises in order to be compensable:

10 supports Congressional goals by clarifying the  
11 circumstances under which employees must be compensated  
12 for the donning and doffing of uniforms and gear, thereby  
13 preventing unexpected and substantial liability to  
14 employers. Consistent with these principles...donning  
and doffing of police uniforms and gear are not  
compensable...[where] officers retain the complete option  
and ability to don and doff their uniforms and gear at  
home.

15 *Id.* at 1231.

16 Here, as in *Bamonte*, it is undisputed there is no applicable  
17 law or rule of the employer that requires deputies to don and doff  
18 their uniforms or safety equipment on County property. (Doc. 101,  
19 Plaintiffs' Response to DUMF Nos. 16, 17). Plaintiffs begrudgingly  
20 concede that to the extent there is no law, rule, or circumstance  
21 that requires Plaintiff to don and doff on County property, *Bamonte*  
22 forecloses their donning and doffing claims. (Doc. 151, Statement  
23 at 1-2). Plaintiffs contend that whether deputies have the "option  
24 and ability" to don and doff their uniforms and equipment at home  
25 is a disputed factual issue. (Doc. 100, Opposition at 10-11).  
26 Plaintiffs advance the following arguments:

27 First, deputies come into contact with hazardous  
28 substances while performing their duties, such as blood,

1 other bodily fluids, and contagious diseases that put  
2 deputies' families at risk if they change at home.  
3 Second, the protective gear that deputies must carry on  
4 duty—such as firearms, chemical sprays, ammunition  
5 magazines, and the heavy duty belts—can injure deputies  
6 and their family members if they bring the items home.  
7 Third, when deputies bring their gear home, the risk of  
8 loss and theft increases as well as the risk that they  
9 will not have required gear when reporting to duty.  
10 Finally, by identifying themselves as peace officers,  
11 they can simultaneously become targets of violence by  
12 criminals and beacons of assistance to the public because  
13 of their dual responsibilities of apprehending criminals  
14 and protecting the public—roles for which they are not  
15 well-equipped while off duty.

16 (Doc. 100, Opposition at 10-11) (citations omitted).<sup>1</sup> The Ninth  
17 Circuit rejected Plaintiffs' arguments in *Bamonte*:

18 In this case, the officers have cited no law, rule or  
19 regulation mandating on-premises donning and doffing. In  
20 *Steiner* and *Alvarez*, on-premises donning and doffing  
21 "fulfill[ed] mutual obligations of employer and  
22 employee." *Alvarez*, 339 F.3d at 901; see also *Steiner*,  
23 350 U.S. at 252. In this case, the officers identify no  
24 obligation on either side that would be fulfilled by  
25 on-premises donning and doffing. Finally, in *Steiner*,  
26 *Alvarez*, and *Ballaris*, on-premises donning and doffing  
27 were expressly determined to be for the benefit of the  
28 employer. In contrast, in this case, the officers urged  
a conclusion of compensability primarily for reasons that  
were of sole benefit to the employee (risk of loss or  
theft of uniforms, potential access to gear by family  
members or guests, risk of performing firearm checks at  
home, discomfort while commuting, risk of being  
identified as officer while off-duty, and risk of  
exposing family members to contaminants and bodily fluids  
from encounters in the line of duty). Because of the  
disparity in the circumstances, we are not convinced that  
the holdings in *Steiner*, *Alvarez*, and *Ballaris* support a  
similar conclusion in this case that donning and doffing  
of uniforms and related gear on the employer's premises  
are compensable under the FLSA as "integral and  
indispensable" work activities.

*Balmonte*, 598 F.3d at 1225-26. In light of *Bamonte*, the evidence

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<sup>1</sup> The cases cited by Plaintiffs, *Martin v. City of Richmond*, 504 F. Supp. 2d 766, 776 (N.D. Cal. 2007) and *Nolan v. City of Los Angeles*, 2009 U.S. Dist. LEXIS 70764 (C.D. Cal. 2009), predate *Bamonte* and are not persuasive on this point in light of the Ninth Circuit's treatment of the arguments countenanced therein.



1 Plaintiffs seek to rely on is insufficient as a matter of law to  
2 raise a triable issue regarding whether Plaintiffs are "required"  
3 to don and doff at the workplace. See *id.*

4 As Plaintiffs acknowledge, *Bamonte* forecloses the claims of  
5 non-THPVP deputies. See, e.g., *Reed v. County of Orange*, 716 F.  
6 Supp. 2d 876, 884 (C.D. Cal. 2010) (holding that *Bamonte* forecloses  
7 claims for donning and doffing of police uniforms and equipment not  
8 required to occur at workplace). Plaintiffs contend that THPVP  
9 deputies claims survive *Bamonte*, however, as THPVP deputies are  
10 required to don and doff their uniforms and equipment at home.  
11 Plaintiffs' contention is contrary to the Ninth Circuit's express  
12 determination in *Bamonte* that at-home donning and doffing is not  
13 compensable. 598 F.3d at 1229 (discussing support for the Court's  
14 "determination of the non-compensability of at-home donning and  
15 doffing"). It is rejected. Summary judgment is GRANTED on  
16 Plaintiffs' donning and doffing claims.

17 **B. Vehicle Commute Time**

18 Plaintiffs seek compensation for the time spent commuting to  
19 and from their duty assignments in County vehicles pursuant to the  
20 THPVP. Plaintiffs contend that such time is compensable because  
21 THPVP deputies conduct activities that are "integral and  
22 indispensable" to their employment duties during their commute.

23 In 1996, Congress amended the Portal-to-Portal Act by enacting  
24 the Employee Commuter Flexibility Act ("ECFA"). The ECFA provides  
25 that employers need not compensate employees for:

- 26 (1) walking, riding, or traveling to and from the actual  
27 place of performance of the principal activity or  
28 activities which such employee is employed to perform,  
and

1 (2) activities which are preliminary to or postliminary  
2 to said principal activity or activities,

3 which occur either prior to the time on any particular  
4 workday at which such employee commences, or subsequent  
5 to the time on any particular workday at which he ceases,  
6 such principal activity or activities. For purposes of  
7 this subsection, the use of an employer's vehicle for  
8 travel by an employee and activities performed by an  
9 employee which are incidental to the use of such vehicle  
10 for commuting shall not be considered part of the  
11 employee's principal activities if the use of such  
12 vehicle for travel is within the normal commuting area  
13 for the employer's business or establishment and the use  
14 of the employer's vehicle is subject to an agreement on  
15 the part of the employer and the employee or  
16 representative of such employee.

17 29 U.S.C. § 254(a) (emphasis added). Here, it is undisputed that  
18 commute to and from home in take home vehicles is subject to an  
19 agreement- the THPVP.

20 Pursuant to the ECFA, employees are only entitled to  
21 compensation to the extent they perform additional legally  
22 cognizable work while driving to their workplace. See *Rutti v.*  
23 *Lojack Corp.*, 596 F.3d at 1053 (citing *Adams v. United States*, 471  
24 F.3d 1321, 1325 (Fed. Cir. 2007) and *Smith v. Aztec Well Servicing*  
25 *Co.*, 462 F.3d 1274, 1286-87 (10th Cir. 2006)). In *Adams*, the  
26 Federal Circuit rejected the claims of government law enforcement  
27 agents seeking compensation for their commute from home to work in  
28 government-owned vehicles. The plaintiffs in *Adams*

argued that they had to be available for emergency calls,  
had to have their weapons with them, had to monitor their  
communication equipment, could not run any personal  
errands, and had to proceed directly from home to work  
and back without unauthorized detours or stops. The  
Federal Circuit held that pursuant to 29 U.S.C. § 254(a),  
merely commuting was insufficient; the plaintiffs must  
perform additional legally cognizable work while driving  
to their workplace in order to compel compensation for  
the time spent driving.

1 *Rutii*, 596 F.3d at 1053 (citations and quotations omitted).

2 Relying on the rationale expressed by the Federal Circuit in  
3 *Adams*, the Ninth Circuit rejected the plaintiff's claim that he was  
4 entitled to compensation for his commute time because he was  
5 required to have his cell phone on during his commute and could not  
6 use his company vehicle for personal pursuits. *Rutti*, 596 F.3d at  
7 1054-55. *Rutii* also cited the Federal Circuit's reasoning in *Bobo*  
8 *v. United States*, 136 F.3d 1465 (Fed. Cir. 1998) with approval:

9 In *Bobo v. United States*, 136 F.3d 1465 (Fed Cir. 1998),  
10 a group of Border Patrol agent dog handlers sought  
11 compensation for the time spent transporting their dogs  
12 between their homes and Border Patrol offices. *Id.* at  
13 1466-67. They were not allowed to use the vehicles for  
14 personal use, were not allowed to make personal stops  
15 during their commute, were required to wear their  
16 official uniforms while using the vehicles, were required  
17 to monitor their radios, report their mileage and look  
18 out for suspicious activities. *Id.* at 1467. In addition,  
19 they were required "to make stops for the dogs to  
20 exercise and relieve themselves." *Id.* Nonetheless, the  
21 Federal Circuit held that even accepting the restrictions  
22 as compulsory and for the benefit of their employer, "the  
23 burdens alleged are insufficient to pass the de minimis  
24 threshold." *Id.* at 1468. The court specifically noted  
25 that "the main restriction on the INS Agents is the  
26 prohibition on making personal stops during their  
27 commute," and held that "such a restriction on their use  
28 of a government vehicle during their commuting time does  
not make this time compensable." *Id.*

20 *Rutii*, 596 F.3d at 1053.

21 Pursuant to *Rutii*, the fact that Plaintiffs are required to  
22 monitor their communications equipment during their commute is  
23 insufficient to transform their commutes into compensable work.  
24 *Id.* at 1054 n.7. Although Plaintiffs may be called upon to  
25 "engag[e] in the myriad of duties performed by a patrol deputy"  
26 during their commutes, (Doc. 100, Opposition at 17), the  
27 possibility of having to perform compensable activities during  
28

1 their commutes does not transform Plaintiffs' entire commutes into  
2 compensable work, *see id; accord Adams*, 471 F.3d at 1326-27; *Bobo*,  
3 136 F.3d at 1468; *Aiken v. City of Memphis*, 190 F.3d 753, 759 (6th  
4 Cir. 1999) ("monitoring a police radio does not convert commute  
5 time into compensable work"). It is undisputed that, pursuant to  
6 County policy, deputies are instructed to report through the  
7 payroll system time spent responding to calls during their commute,  
8 and that such time is compensable. (Doc. 101, Plaintiffs' Response  
9 to DUMF Nos. 37, 38).<sup>2</sup> In other words, to the extent Plaintiffs  
10 are called upon to perform legally cognizable work during their  
11 commute, County policy requires that they be compensated for such  
12 work. The County's motion for summary judgment is GRANTED on  
13 Plaintiffs' claims for compensation for their commute time.

#### 14 **C. Vehicle Maintenance Time**

15 The SAC alleges that Plaintiffs are not compensated for  
16 "cleaning and maintenance of...vehicles." (SAC at 2). In support  
17 of their contention that Plaintiffs "clean and maintain vehicles on  
18

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19 <sup>2</sup> Plaintiffs attempt to create a factual dispute regarding whether the County  
20 adheres to its stated policy requiring compensation for time spent by deputies  
21 performing work activities during their commutes. As an initial matter, even  
22 accepting Plaintiffs' representation as true, the fact that the County may have  
23 failed to compensate some deputies for cognizable work performed during their  
24 commutes is not relevant to the issue of whether the commutes are compensable in  
25 and of themselves. Deputies that have been denied compensation for legally  
26 cognizable work performed during their commutes may be entitled to compensation  
27 under the FLSA for such work, but not for their entire commutes. *See Rutti*, 596  
28 F.3d at 1054; *see also Adams*, 471 F.3d at 1326-27. Further, Plaintiffs submit no  
competent evidence that the County refuses to compensate deputies for work  
performed during their commutes. Rather, Plaintiffs submit only the vague  
inadmissible triple-hearsay statement of the President of the Fresno Deputy  
Sheriff's association, who represents "we have received multiple complaints about  
the Department denying overtime requests for lengthy DUI stops made by deputies  
during their commutes." (Doc. 106, Schmidt Decl. at 5). Critically, Plaintiffs'  
second amended complaint does not properly assert a claim for compensation based  
on time spent performing legally cognizable work during commutes; the complaint  
alleges only that the County "fail[s] to compensate Plaintiffs...for the time  
spent traveling to and from work..." (Doc. 27, SAC at 2) (emphasis added).

1 their own time," Plaintiffs offer the deposition testimony of Jason  
2 Deimerly and John Capriola and the Declarations of Eric Schmidt and  
3 John Capriola. (Doc. 102, Plaintiffs' Statement of Disputed Fact  
4 No. 80). The evidence provided by Plaintiffs indicates that the  
5 "cleaning and maintenance" Plaintiffs seek compensation for  
6 consists of washing the exteriors and cleaning the interiors of  
7 patrol vehicles. Pursuant to the terms of the THPVP, deputies are  
8 also required to check vehicles' fluid levels and maintain proper  
9 tire inflation. Plaintiffs contend that their cleaning and  
10 maintenance of patrol vehicles is "integral and indispensable" to  
11 their duties. Plaintiffs cite no authority in support of their  
12 expansive interpretation.

13 The FLSA expressly excludes "activities performed by an  
14 employee which are incidental to the use of [an employer's] vehicle  
15 for commuting" from the category of compensable "principal  
16 activities" under the FLSA. 29 U.S.C. § 254(a). Although the FLSA  
17 does not define "incidental activities," routine visual inspections  
18 of fluid levels and tire pressure levels needed to ensure that a  
19 vehicle is in safe operating condition appear to be incidental to  
20 use of the vehicle within the meaning of section 254(a). See *Aiken*,  
21 190 F.3d at 759. As the Sixth Circuit noted in *Aiken*:

22 The legislative history of the 1996 amendments [to the  
23 FLSA] is instructive [on the issue of cleaning and  
24 maintenance claims]: "It is not possible to define in all  
25 circumstances what specific tasks and activities would be  
26 considered 'incidental' to the use of an employer's  
vehicle for commuting. . . .*Routine vehicle safety  
inspections or other minor tasks have long been  
considered preliminary or postliminary activities and are  
therefore not compensable.*" H.R. Rep. 104-585.

27 *Id.* (emphasis added).  
28

1           Assuming *arguendo* that section 254(a) does not expressly  
2 preclude Plaintiffs' cleaning and maintenance claims, Plaintiffs  
3 cannot establish that washing their patrol cars and conducting  
4 routine safety inspections are activities that are integral and  
5 indispensable to the principal activities of their employment.<sup>3</sup>

6           "There is a difference between an indispensable activity and  
7 an integral activity." *Bamonte*, 598 F.3d at 1232. "That an  
8 activity is indispensable does not necessarily mean that the  
9 activity is integral to the principal work performed." *Id.* (citing  
10 *Gorman v. Consolidated Edison Corp.*, 488 F.3d 586, 592-93 (2d Cir.  
11 2007)). In order for an activity to be "integral," the activity  
12 must be "intrinsically connected" to the unique duties of  
13 employment. See *Gorman*, 488 F.3d at 591 (discussing *Mitchell v.*  
14 *King Packing Co.*, 350 U.S. 260, 262 (1956)). The Second Circuit's  
15 analysis in *Gorman* provides examples of tasks that are "integral"  
16 to various jobs:

17           Sharpening the knife is integral to carving a carcass,  
18 *Mitchell*, 350 U.S. at 263; powering up and testing an  
19 x-ray machine is integral to taking x-rays, *Kosakow v.*  
20 *New Rochelle Radiology Assocs., P.C.*, 274 F.3d 706,  
21 717-18 (2d Cir. 2001); and feeding, training and walking  
22 the dog is integral to the work of a K-9 officer, *Reich*  
23 *v. N.Y. City Transit Auth.*, 45 F.3d 646 (2d Cir. 1995),  
24 limited in part by *IBP*, 546 U.S. at 21. See also *IBP*, 546  
25 U.S. at 40-41 (observing that activities which are  
26 "necessary" (or indispensable) to a principal activity  
27 are not thereby "integral and indispensable"); 29 C.F.R.  
28 § 790.7(d) (noting, for example, that "the carrying by a  
logger of a portable power saw or other heavy equipment  
(as distinguished from ordinary hand tools) on his trip  
into the woods to the cutting area . . . is not

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3           It is questionable that the specific activity Plaintiffs' seek compensation  
for, off-duty cleaning and maintenance of patrol vehicles, constitutes "work"  
under the FLSA, as it is neither required nor controlled by the County. It is  
undisputed that the County provides on-duty time to complete these tasks for  
which Plaintiffs are compensated.

1 segregable from the simultaneous performance of his  
2 assigned work" and is thus integral to his principal  
activities) (emphasis added).

3 ...*Steiner* [] supports the view that when work is done in  
4 a lethal atmosphere, the measures that allow entry and  
immersion into the destructive element may be integral to  
5 all work done there, just as a diver's donning of  
wetsuit, oxygen tank and mouthpiece may be integral to  
6 the work even though it is not the (underwater) task that  
the employer wishes done.

7  
8 *Id.* Here, Plaintiffs' cleaning and maintenance of their vehicles  
9 during off-duty time is not intrinsically related to Plaintiffs'  
10 law enforcement function. Making sure a vehicle has sufficient  
11 radiator fluid, oil, and tire pressure is not uniquely related to  
12 the duties of a Sheriff; rather, such tasks are attendant to any  
13 profession in which an automobile is utilized. The cleaning and  
14 maintenance Plaintiffs' seek compensation for is related to  
15 Plaintiffs' employment only in the attenuated sense that such  
16 activities are necessary to safely operate any automobile. As  
17 Plaintiffs' off-duty washing and maintenance of their take home  
18 patrol vehicles are tasks incidental to use of the vehicles and are  
19 not integral to on-the-job performance of the vehicles, they are  
20 not compensable under the FLSA. *Aiken*, 190 F.3d at 759; 29 U.S.C.  
21 § 254(a); *but see Sjoblom v. Charter Communs., LLC*, 571 F. Supp. 2d  
22 961, 963, 972 (W.D. Wis. 2008) (suggesting vehicle maintenance is  
23 compensable where employees were required, *inter alia*, to change  
24 oil, clean, organize, and supply company vehicles oil on off-duty  
25 time); *Powell v. Carey Int'l, Inc.*, 514 F. Supp. 2d 1302, 1308  
26 (S.D. Fla. 2007) (denying summary judgment where record did not  
27 contain sufficient facts to determine whether cleaning, inspection,

1 and maintenance activities required were de minimis).<sup>4</sup> The  
2 County's motion for summary judgment is GRANTED as to Plaintiffs'  
3 vehicle maintenance claims.

4 **D. Firearms Qualification and Maintenance**

5 According to Plaintiffs evidence, firearms qualification takes  
6 approximately two hours, most of which is spent cleaning the  
7 weapons used during qualification. (Doc. 108, Capriola Dep. RT at  
8 84). The County contends it is entitled to summary judgment on  
9 Plaintiffs' claims for compensation for off-duty firearms  
10 qualification and maintenance because the County provides on-duty  
11 time to perform the qualifications, and because County policy  
12 permits deputies to submit overtime requests for firearms  
13 qualification where it cannot be completed during normal duty  
14 hours. The County avers that Plaintiffs off-duty qualification and  
15 maintenance is done as a matter of personal preference.

16 Whether the County permits Plaintiffs to submit overtime  
17 requests when firearms qualification and maintenance cannot be  
18 completed during normal duty hours is subject to a factual dispute.  
19 Deputy Jason Deimerly testified under oath that a supervisory  
20 employee of the County, Sergeant Frances Devins, instructed  
21 deputies during a briefing session that "overtime is not authorized  
22 for [firearms] qualifications." (Doc. 112-5, Deimerly Dep. RT at  
23

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24 <sup>4</sup> Unlike the instant case, both *Powell* and *Sjoblom* concerned instances where the  
25 employees were required to perform vehicle maintenance during off-duty time.  
26 Further, at least some of the vehicle maintenance tasks plaintiffs sought  
27 compensation for in *Powell* and *Sjoblom* were integral to their unique duties of  
28 employment. In *Powell*, limousine drivers were required to restock their vehicles  
with amenities, the provision of which was inherently part of the service  
provided by the limousine company. Similarly, in *Sjoblom*, drivers of a cable  
company's vehicles were required to re-stock the vehicles with materials  
necessary to provide cable services to customers.



1 116). The County disputes the meaning of Deimerly's testimony,  
2 noting that Deimerly's responses to follow up questions suggest  
3 that Devins' statement can be construed as an instruction to  
4 deputies to manage their time so as to have sufficient time for on-  
5 duty firearms qualification. In the context of Defendants' motion  
6 for summary judgment, all inferences regarding Devins' statement  
7 must be drawn in favor of Plaintiffs. As a rational jury presented  
8 with Deimerly's testimony could draw the inference that Devins' was  
9 instructing deputies not to submit overtime requests for off-duty  
10 weapons qualification even when such off-duty qualification was  
11 required by the circumstances, there is a factual dispute regarding  
12 whether the County actually permits officers to submit overtime  
13 requests for off-duty weapons qualification, notwithstanding its  
14 state policy. Summary judgment is DENIED as to Plaintiffs' off-  
15 duty weapons qualification claims.<sup>5</sup>

16 **E. Lunch Periods**

17 Plaintiffs' SAC asserts that Courtroom Deputy Plaintiffs are  
18 entitled to compensation for the unpaid meal period provided by the  
19 County because such Plaintiffs routinely remain in uniform,  
20 maintain radio contact, are subject to call backs for service, and  
21 are frequently interrupted by citizens requesting information or  
22 assistance. The County contends it is entitled to summary judgment  
23 on Plaintiffs' meal period claims because Courtroom Deputies are  
24 not required to remain in uniform or perform any employment duties  
25

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26  
27 <sup>5</sup> The extent to which the SAC seeks compensation for time spent maintaining  
28 firearms at times other than during firearms qualification is unclear. Neither  
party has presented evidence concerning the frequency of such maintenance or the  
amount of time required to conduct such maintenance.

1 during their meal breaks. Plaintiffs respond that "the amount of  
2 time necessary to don, doff, and then re-don the uniform and  
3 equipment is considerably prohibitive." (Doc. 101, Plaintiffs'  
4 Response to DUMF No. 73).

5 Employers providing unpaid meal breaks must "completely  
6 reliev[e]" employees "from duty for the purposes of eating regular  
7 meals" for a period of 30 minutes or more. 29 C.F.R. § 785.19.  
8 Applicable regulations provide that "the employee is not relieved  
9 if he is required to perform any duties, whether active or  
10 inactive, while eating." *Id.*; see *Brennan v. Elmer's Disposal*  
11 *Serv., Inc.*, 510 F.2d 84, 88 (9th Cir. 1975) (holding that "[a]n  
12 employee cannot be docked for lunch breaks during which he is  
13 required to continue with any duties related to his work").

14 Plaintiffs' claims are predicated on the fact that some  
15 Courtroom Deputies remain in uniform during their meal periods, and  
16 that in such instances, they are often called upon to perform tasks  
17 akin to their normal employment duties. However, it is undisputed  
18 that Courtroom Deputies are not *required* by the County to remain in  
19 uniform during their meal periods. Plaintiffs do not contend that  
20 the time it takes to doff and re-don their uniforms and gear  
21 prohibits them from changing out of their uniforms and gear during  
22 their lunch period; they contend only that the time involved is  
23 "considerably prohibitive." It is undisputed that Plaintiffs are  
24 provided a one-hour meal period, during which they are not *required*  
25 to remain in uniform or perform work duties. Summary judgement is  
26 GRANTED on Plaintiffs' meal break claims.

27 ///

1 **F. Plaintiffs' Motion**

2 Plaintiffs move for summary judgment on issues related to  
3 their donning and doffing claims. Plaintiffs motion is MOOT, as  
4 *Bamonte* forecloses Plaintiffs' donning and doffing claims.

5 **ORDER**

6 For the reasons stated, IT IS ORDERED:

7 1) Summary judgment is GRANTED for Defendants on Plaintiffs'  
8 donning and doffing claims;

9 2) Summary judgment is GRANTED for Defendants on Plaintiffs'  
10 commute-time claims;

11 3) Summary judgment is GRANTED for Defendants on Plaintiffs'  
12 vehicle maintenance claims;

13 4) Summary judgment is GRANTED for Defendants on Plaintiffs'  
14 meal break claims;

15 5) Summary judgment is DENIED on Plaintiffs' firearms  
16 qualification and maintenance claims;

17 6) Plaintiffs' motion for summary judgment is DENIED as MOOT;  
18 and

19 7) Defendants shall submit a form of order consistent with  
20 this memorandum decision within five days of electronic  
21 service of this decision.

22 IT IS SO ORDERED.

23 **Dated: August 2, 2011**

**/s/ Oliver W. Wanger**  
**UNITED STATES DISTRICT JUDGE**