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**IN THE UNITED STATES DISTRICT COURT FOR THE
EASTERN DISTRICT OF CALIFORNIA**

ANTHONY SLAMA,)	1:08-cv-810 AWI GSA
)	
Plaintiff,)	ORDER ON DEFENDANTS’
v.)	MOTION FOR SUMMARY
)	JUDGMENT
CITY OF MADERA, MADERA)	
POLICE DEPT., OFFICER CHAVEZ,)	
OFFICER SHEKIANIAN, and DOES)	
1 through 100,)	(Doc. No. 53)
)	
Defendants.)	

This case stems from the arrest of Plaintiff Anthony Slama (“Slama”) by Madera Police Officers Josh Chavez (“Chavez”) and Shant Sheklianian (“Sheklianian”)¹ for violation of California Penal Code § 148. Slama has brought suit in this Court under 42 U.S. C. § 1983 and alleges four violations of the Fourth Amendment against the City of Madera (“the City”), Chavez, and Sheklianian. Defendants move for summary judgment. Slama has filed no opposition or response of any kind. For the reasons that follow, the Court will grant summary judgment as to the first, third, and fourth causes of action only.

FACTUAL BACKGROUND²

On December 20, 2005, at approximately 1:30 a.m., Slama was arrested for violation of

¹Sheklianian was erroneously identified as “Shekianian.”

²The factual background is taken from Defendants’ Undisputed Material Facts (“DUMF”). Slama filed no response, objection, or contrary evidence to the DUMF’s.

1 Penal Code section 148(a)(1) – resisting, delaying or obstructing an officer. DUMF 1. Officers
2 Chavez and Sheklanian had observed Slama walking in the shadows on the South side of East
3 Central Avenue and “D” Street. DUMF 2. This area is known for drug activity. See Chavez
4 Depo. 20:20-24. The officers were in a marked police cruiser. See Sheklanian Depo. 21:17-
5 22:10. The officers exited their vehicle and asked to speak with Slama. DUMF 2;³ Chavez
6 Depo. 11:10-12:25. Slama acted very nervous, and the officers asked Slama if they could search
7 him for weapons. DUMF 3.⁴ Slama appeared to consent to be searched for weapons as he turned
8 around and placed his arms behind his back. See Chavez Depo. 17:14-18:1; Sheklanian Depo.
9 32:12-34:16. When the officers began to conduct the search for weapons, they noticed that
10 Slama was tense and his hands were tightened into fists, his right fist appearing especially tight.
11 See Chavez Depo. 19:15-20:6; Sheklanian Depo. 30:22-31:5.⁵ DUMF 4. Chavez repeatedly told
12 Slama to relax and requested that Slama open his hand, but Slama refused. See DUMF 4;
13 Chavez Depo. 19:15-20:6-11. When Slama refused to comply, Chavez attempted to sweep
14 Slama’s legs. See Chavez Depo. 21:5-12. Slama brought his right hand up to his mouth.⁶ See
15 Chavez Depo. 21:12-15; Sheklanian Depo. 31:5-16. Sheklanian did not see Slama open his
16 mouth or see anything go into Slama’s mouth, apparently because Chavez was trying to control
17 Slama, see Sheklanian Depo. 31:3-16,⁷ but Chavez testified that Slama opened his hand and
18 opened his mouth and then put his hand over his mouth like he (Slama) had just taken something.

19
20 ³DUMF 2 reads that Slama consented to the officers’ request. However, the deposition pages cited do not
support this assertion.

21 ⁴DUMF 3 also reads that the officers asked to search Slama, in part, because of the time and their location.
22 However, the cited evidence does not support this assertion.

23 ⁵DUMF 4 reads that the officers noticed that Slama had something in his right hand. The evidence cited
24 does not support the assertion. In fact, Chavez testified that he did not see anything in Slama’s hands. See Chavez
Depo. 18:11-13. However, the evidence cited does support the fact that Slama’s right hand was in a fist and became
especially tight.

25 ⁶Sheklanian testified that Slama raised his arm to his mouth prior to Chavez sweeping the leg, but Chavez
26 testified that Slama made this motion as he was falling from the leg sweep. Cf. Chavez Depo. 21:5-25 with
Sheklanian Depo. 35:13-21. For purposes of this motion, the precise sequence of this event is not material.

27 ⁷Sheklanian’s testimony indicates that Slama was attempting to raise his right arm up to his torso, but
28 Chavez was attempting to stop Slama from doing so and telling Slama to “put your arm back.” See Sheklanian
Depo. 31:3-16.

1 See Chavez Depo. 21:14-18; see also DUMF 5.⁸ Chavez told Slama to “spit it out,” but Slama
2 did not do so, and continued to struggled with the officers. See Chavez Depo. at 21:23-22:18;
3 Sheklanian Depo. 31:17-22.⁹ The officers believed that Slama was swallowing drugs and did
4 not know if Slama had weapons on his person. DUMF 6.¹⁰ Slama and the officers struggled
5 until Chavez deployed his Taser. See DUMF 7. After Chavez used his taser, Slama was then
6 taken into custody without further incident. Id.¹¹

7 The City filed charges against Slama for violation of Penal Code section 148(a)(1) in
8 Madera County Superior Court, Case No. MCR024183. DUMF 8, 21. The charges remained
9 pending until they were dismissed on May 2, 2008. DUMF’s 9, 22. The charges were dismissed
10 after Slama was convicted for other separate pending matters. See id.

11 The City Police Department has a Post Perishable Skills Program regarding Arrest and
12 Control. DUMF 10. The City has a Post Perishable Skills Program regarding Tactical Firearms.
13 DUMF 11. The City’s police officers receive training on the necessary tactical knowledge and
14 skills to safely and effectively arrest and control a suspect. DUMF 12. The City Police
15 Department’s officers receive training on the necessary firearms tactical knowledge. DUMF 13.
16 For example, Sheklanian has received at least 158 hours of training. DUMF 14. This includes
17 134 hours of POST certified training. Id.

18 The City Police Department has a Manual which covers Use of Force, Deadly Force
19 Review, Shooting Policy, Leg Restraint Device and Control Devices and Techniques. DUMF
20 15. The City Police Department Policy does not contain a policy or procedure that permits the
21

22 ⁸DUMF 5 reads in part “Slama then took whatever was in his hand and put it in his mouth and then
23 appeared to swallow it.” The evidence cited, however, is more consistent with the Court’s recitation of Chavez and
24 Sheklanian’s testimony.

25 ⁹DUMF 5 reads in part that the officers ordered Slama to open his mouth. However, the evidence cited
26 does not support the assertion.

27 ¹⁰DUMF 6 reads in part that “Slama still refused to open his mouth and struggled with the officers.” The
28 cited evidence does not deal with Slama refusing to open his mouth.

¹¹DUMF 7 also reads, “The Taser was ineffective because of Slama’s heavy leather jacket.” However, the
cited evidence does not say that the Taser was ineffective and does not mention any “heavy leather jacket” that
Slama may have been wearing. Again, the cited evidence does not support the assertion.

1 use of excessive force by its officers in violation of the Constitution. DUMF 16.

2 Slama has not retained an expert. DUMF 17. Slama did not take the deposition of the
3 Chief of Police for the City Police Department or anyone regarding the training of either
4 Sheklanian or Chavez. DUMF 18. Slama did not request, through the discovery process, any
5 information regarding the City Police Department’s supervision, training or control of its
6 officers. DUMF 19. Slama did not request, through the discovery process, any information
7 regarding the City Police Department’s policies and procedures regarding use of excessive force.
8 DUMF 20.

9
10 **SUMMARY JUDGMENT STANDARD**

11 Summary judgment is appropriate when it is demonstrated that there exists no genuine
12 issue as to any material fact, and that the moving party is entitled to judgment as a matter of law.
13 Fed. R. Civ. P. 56(c); Adickes v. S.H. Kress & Co., 398 U.S. 144, 157 (1970); Fortyune v.
14 American Multi-Cinema, Inc., 364 F.3d 1075, 1080 (9th Cir. 2004). The party seeking summary
15 judgment bears the initial burden of informing the court of the basis for its motion and of
16 identifying the portions of the declarations (if any), pleadings, and discovery that demonstrate an
17 absence of a genuine issue of material fact. Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986);
18 Soremekun v. Thrifty Payless, Inc., 509 F.3d 978, 984 (9th Cir. 2007). A fact is “material” if it
19 might affect the outcome of the suit under the governing law. See Anderson v. Liberty Lobby,
20 Inc., 477 U.S. 242, 248-49 (1986); Thrifty Oil Co. v. Bank of America Nat’l Trust & Savings
21 Assn, 322 F.3d 1039, 1046 (9th Cir. 2002). A dispute is “genuine” as to a material fact if there is
22 sufficient evidence for a reasonable jury to return a verdict for the non-moving party. Anderson,
23 477 U.S. at 248; Long v. County of Los Angeles, 442 F.3d 1178, 1185 (9th Cir. 2006).

24 Where the moving party will have the burden of proof on an issue at trial, the movant
25 must affirmatively demonstrate that no reasonable trier of fact could find other than for the
26 movant. Soremekun, 509 F.3d at 984. Where the non-moving party will have the burden of
27 proof on an issue at trial, the movant may prevail by presenting evidence that negates an essential
28 element of the non-moving party’s claim or by merely pointing out that there is an absence of

1 evidence to support an essential element of the non-moving party’s claim. See James River Ins.
2 Co. v. Schenk, P.C., 519 F.3d 917, 925 (9th Cir. 2008); Soremekun, 509 F.3d at 984; Nissan Fire
3 & Marine Ins. Co. v. Fritz Cos., 210 F.3d 1099, 1105-06 (9th Cir. 2000). If a moving party fails
4 to carry its burden of production, then “the non-moving party has no obligation to produce
5 anything, even if the non-moving party would have the ultimate burden of persuasion.” Nissan
6 Fire & Marine Ins. Co. v. Fritz Companies, 210 F.3d 1099, 1102-03 (9th Cir. 2000). If the
7 moving party meets its initial burden, the burden then shifts to the opposing party to establish
8 that a genuine issue as to any material fact actually exists. See Matsushita Elec. Indus. Co. v.
9 Zenith Radio Corp., 475 U.S. 574, 586 (1986); Nissan Fire & Marine, 210 F.3d at 1103. The
10 opposing party cannot “rest upon the mere allegations or denials of [its] pleading’ but must
11 instead produce evidence that ‘sets forth specific facts showing that there is a genuine issue for
12 trial.’” Estate of Tucker v. Interscope Records, 515 F.3d 1019, 1030 (9th Cir. 2008) (quoting
13 Fed. R. Civ. Pro. 56(e)).

14 The evidence of the opposing party is to be believed, and all reasonable inferences that
15 may be drawn from the facts placed before the court must be drawn in favor of the opposing
16 party. See Anderson, 477 U.S. at 255; Matsushita, 475 U.S. at 587; Stegall v. Citadel Broad.
17 Inc., 350 F.3d 1061, 1065 (9th Cir. 2003). Nevertheless, inferences are not drawn out of the air,
18 and it is the opposing party’s obligation to produce a factual predicate from which the inference
19 may be drawn. See Sanders v. City of Fresno, 551 F.Supp.2d 1149, 1163 (E.D. Cal. 2008);
20 UMG Recordings, Inc. v. Sinnott, 300 F.Supp.2d 993, 997 (E.D. Cal. 2004). “A genuine issue of
21 material fact does not spring into being simply because a litigant claims that one exists or
22 promises to produce admissible evidence at trial.” Del Carmen Guadalupe v. Agosto, 299 F.3d
23 15, 23 (1st Cir. 2002); see Galen v. County of Los Angeles, 477 F.3d 652, 658 (9th Cir. 2007);
24 Bryant v. Adventist Health System/West, 289 F.3d 1162, 1167 (9th Cir. 2002). Further, a
25 “motion for summary judgment may not be defeated . . . by evidence that is ‘merely colorable’ or
26 ‘is not significantly probative.’” Anderson, 477 U.S. at 249-50; Hardage v. CBS Broad. Inc., 427
27 F.3d 1177, 1183 (9th Cir. 2006). Additionally, the court has the discretion in appropriate
28 circumstances to consider materials that are not properly brought to its attention, but the court is

1 not required to examine the entire file for evidence establishing a genuine issue of material fact
2 where the evidence is not set forth in the opposing papers with adequate references. See
3 Southern Cal. Gas Co. v. City of Santa Ana, 336 F.3d 885, 889 (9th Cir. 2003); Carmen v. San
4 Francisco Unified Sch. Dist., 237 F.3d 1026, 1031 (9th Cir. 2001). If the nonmoving party fails
5 to produce evidence sufficient to create a genuine issue of material fact, the moving party is
6 entitled to summary judgment. See Nissan Fire & Marine, 210 F.3d at 1103.

7 8 **DEFENDANTS' MOTION**

9 Slama alleges four violations of the Fourth Amendment: (1) wrongful arrest, i.e. arrest
10 without probable cause; (2) excessive force; (3) *Monell* liability for failure to train; and (4)
11 *Monell* liability for custom/policy to permit excessive force. The Court will address each cause
12 of action separately.

13 **1. First Cause of Action – Arrest Without Probable Cause**

14 *Defendants' Argument*

15 Defendants argue that the officers had probable cause. Slama was walking in the
16 shadows of a high crime area at 1:30 a.m. When the officer approached, Slama acted very
17 nervous. After receiving permission to search for weapons, the officers noticed that Slama's
18 hand was in a fist and he refused to open it. Slama's hand came towards his mouth. The officers
19 struggled with Slama and Slama did not obey commands.

20 *Legal Standard*

21 "The Fourth Amendment prohibits 'unreasonable searches and seizures' by the
22 Government, and its protections extend to brief investigatory stops of persons or vehicles that fall
23 short of traditional arrest." United States v. Arvizu, 534 U.S. 266, 273 (2002); Ramirez v. City
24 of Buena Park, 560 F.3d 1012, 1020-21 (9th Cir. 2009). Under the Fourth Amendment, a
25 "detention or seizure of a person occurs when the officer, by means of physical force or show of
26 authority, has in some way restrained the liberty of a citizen." United States v. Orman, 486 F.3d
27 1170, 1175 (9th Cir. 2007); Desyllas v. Bernstine, 351 F.3d 934, 940 (9th Cir. 2003).

28 "The Fourth Amendment requires police officers to have probable cause before making a

1 warrantless arrest.” Ramirez v. City of Buena Park, 560 F.3d 1012, 1023 (9th Cir. 2009); see
2 Beier v. City of Lewiston, 354 F.3d 1058, 1065 (9th Cir. 2004). “Probable cause to arrest exists
3 when officers have knowledge or reasonably trustworthy information sufficient to lead a person
4 of reasonable caution to believe that an offense has been or is being committed by the person
5 being arrested.” Rodis v. City & County of San Francisco, 558 F.3d 964, 969 (9th Cir. 2009);
6 John v. City of El Monte, 515 F.3d 936, 940 (9th Cir. 2008). Courts look to “the totality of the
7 circumstances known to the arresting officers, to determine if a prudent person would have
8 concluded there was a fair probability that the defendant had committed a crime.” John, 515
9 F.3d at 940; see Hart v. Parks, 450 F.3d 1059, 1066 (9th Cir. 2006). “The probable cause
10 standard is incapable of precise definition or quantification” and is “a fluid concept - turning on
11 the assessment of probabilities in particular factual contexts - not readily, or even usefully,
12 reduced to a neat set of legal rules.” Rodis, 558 F.3d at 969.

13 For seizures that do not amount to a full arrest, police may “detain or seize an individual
14 for brief, investigatory purposes, provided the officers making the stop have reasonable suspicion
15 that criminal activity may be afoot.” United States v. Johnson, 581 F.3d 994, 999 (9th Cir. 2009)
16 see Ramirez, 560 F.3d at 1020. “To determine whether [an investigatory] stop was supported by
17 reasonable suspicion, we consider whether, in light of the totality of the circumstances, the
18 officer had a particularized and objective basis for suspecting the particular person stopped of
19 criminal activity.” United States v. Palos-Marquez, 591 F.3d 1272, 1275 (9th Cir. 2010); see
20 Ramirez, 560 F.3d at 1021. “The reasonable suspicion standard is a less demanding standard
21 than probable cause, and merely requires a minimal level of objective justification.” Gallegos v.
22 City of Los Angeles, 308 F.3d 987, 990-991 (9th Cir. 2002); see also Ramirez, 560 F.3d at 1020.
23 “Conduct innocent in the eyes of the untrained may carry entirely different messages to the
24 experienced or trained observer,” and thus, may form “reasonable suspicion.” Ramirez, 560 F.3d
25 at 1021.

26 Finally, “not all personal intercourse between policemen and citizens involves ‘seizures’
27 of persons.” Florida v. Bostick, 501 U.S. 429, 434 (1991); Orman, 486 F.3d at 1175.

28 Voluntary, consensual encounters with the police implicate no constitutionally protected rights.

1 See Desallys, 351 F.3d at 940; United States v. Summers, 268 F.3d 683 (9th Cir. 2001). Further,
2 police officers “do not violate the Fourth Amendment by merely approaching an individual on
3 the street or in another public place, by asking him if he is willing to answer some questions, [or]
4 by putting questions to him if the person is willing to listen.” Florida v. Royer, 460 U.S. 491,
5 497 (1983); Orman, 486 F.3d at 1175. That is, “a seizure does not occur simply because a police
6 officer approaches an individual and asks a few questions.” Bostick, 501 U.S. at 434; Orman,
7 486 F.3d at 1175. “[E]ven when officers have no basis for suspecting a particular individual,
8 they may generally ask questions of that individual.” Mueller v. Mena, 544 U.S. 93, 101 (U.S.
9 2005); Bostick, 501 U.S. at 434. In addition to generally asking questions, police officers may
10 also ask to examine identification and request consent to search. See Mueller, 544 U.S. at 101;
11 Bostick, 501 U.S. at 434-35; United States v. Washington, 490 F.3d 765, 770 (9th Cir. 2007)
12 However, the police may “not convey a message that compliance with their requests is required.”
13 Bostick, 501 U.S. at 435; Washington, 490 F.3d at 770. Questioning by law enforcement officers
14 constitutes an investigatory stop, which must be supported by reasonable suspicion, “only if in
15 view of all the circumstances surrounding the incident, a reasonable person would have believed
16 that he was not free to leave.” Desallys, 351 F.3d at 940; see also Orman, 486 F.3d at 1175. The
17 “reasonable person” presupposes an “innocent person.” Bostick, 501 U.S. at 438; Orman, 486
18 F.3d at 1175.

19 Cal. Pen. Code § 148(a)(1)

20 In pertinent part, Penal Code § 148 reads:

21 Every person who willfully resists, delays, or obstructs any public officer, peace
22 officer, or an emergency medical technician . . . in the discharge or attempt to
23 discharge any duty of his or her office or employment, when no other punishment
24 is prescribed, shall be punished by a fine not exceeding one thousand dollars
(\$1,000), or by imprisonment in a county jail not to exceed one year, or by both
that fine and imprisonment.

25 Cal. Pen. Code § 148(a)(1). Therefore, the elements of a § 148(a) offense are: “(1) the defendant
26 willfully resisted, delayed, or obstructed a peace officer; (2) when the officer was engaged in the
27 performance of his or her duties; and (3) the defendant knew or reasonably should have known
28 that the other person was a peace officer engaged in the performance of his or her duties.”

1 People v. Simons, 42 Cal.App.4th 1100, 1108-09 (1996). A person “cannot be convicted of an
2 offense against an officer engaged in the performance of official duties unless the officer was
3 acting lawfully at the time.” Id.

4 Discussion

5 The Court does not see a Fourth Amendment violation. The evidence cited indicates that
6 Chavez and Sheklianian approached Slama and asked to speak with him. The evidence does not
7 indicate that the officers’ conduct would lead a reasonably innocent person to believe that Slama
8 was required to speak to them. See Bostick, 501 U.S. at 434-35; Orman, 486 F.3d at 1175. The
9 officers did not need reasonable suspicion to walk up to Slama and ask to speak with him. See
10 id. After the officers perceived that Slama was acting nervous, they asked to search him for
11 weapons and Slama again consented, this time through his conduct of turning around and placing
12 his hands behind his back. Cf. United States v. Jones, 254 F.3d 692, 695 (8th Cir. 2001) (noting
13 that consent “can be inferred from words, gestures, and other conduct,” and finding defendant’s
14 conduct provided consent to search his person); United States v. Mendoza-Cepeda, 250 F.3d 626,
15 629 (8th Cir. 2001) (finding consent to search defendant’s torso when defendant raised his arms
16 in response to request to search the torso). Nothing indicates that a reasonable, innocent person
17 would have felt required to consent to the search or would have believed that he was not free to
18 leave. See Bostick, 501 U.S. at 434-35; Orman, 486 F.3d at 1175. The officers did not need
19 reasonable suspicion to ask Slama for consent to search. See id.

20 After Slama turned around and placed his hands behind his back, the officers saw that
21 Slama was tense and very nervous and his hands were clinched into fists. Slama’s right fist was
22 especially tight. Considering the time of day (1:30 a.m.), the location (an area known for drug
23 crime), that Slama had been walking in the shadows, that Slama was very nervous around the
24 officers, that his body was tense, and that he clinched his fists (his right fist especially) after
25 consenting to a search for weapons, the officers could have reasonably suspected that Slama had
26 either a weapon or contraband in his fists. See Palos-Marquez, 591 F.3d at 1275; Ramirez, 560
27 F.3d at 1020-21; Chavez Depo. 19:15-21:18; Sheklianian Depo. 33:4-12. Chavez acted
28 reasonably and within his duties as a police officer when he ordered Slama to open his fists.

1 Shortly after Slama refused to open his fists, the officers struggled with Slama and Slama
2 brought his right hand up to his torso and then to his mouth. The officers reasonably believed
3 that Slama had placed something in his mouth or was trying to hide/discard something. See
4 Chavez Depo. 21:5-23, 26:7-9; Sheklanian Depo. 33:4-12. Chavez told Slama to spit out what
5 was in Slama’s mouth, but Slama refused. Chavez acted reasonably and within his duties as a
6 police officer when he ordered Slama to spit out what was in his mouth. Slama and the officers
7 continued to struggle.

8 At this point, Slama was/had been struggling with the officers and had delayed and
9 obstructed the officers when he refused to open his fists, raised his right arm and hand to his
10 torso and mouth, appeared to have placed something in his mouth or attempted to hide/discard
11 something, and refused to spit out whatever was in his mouth (even if it was only saliva). The
12 officers had been performing their lawful duties because they had acted lawfully in initially
13 approaching and questioning Slama, and reasonable suspicion developed that Slama had either
14 drugs or a weapon in his clenched fist. Under the totality of the circumstances, a person of
15 reasonable caution would be lead to believe that an offense under Penal Code § 148(a) was being
16 committed by Slama. See Rodis, 558 F.3d at 969; Cal. Pen. Code § 148(a); Simmons, 42
17 Cal.App.4th at 1108-09. In other words, the officers had probable cause to arrest Slama for
18 violation of Penal Code § 148(a). Because the officers had probable cause, the Fourth
19 Amendment was not violated, and summary judgment in favor of Defendants on this cause of
20 action will be granted.

21
22 **2. Second Cause of Action – Excessive Force**

23 Defendants’ argument with respect to excessive force is not adequately developed. The
24 motion contains no separate section or discussion regarding excessive force/the second cause of
25 action. There is only one line that discusses excessive force with respect to the individual
26 defendants. Under a section dealing with qualified immunity, Defendants state: “The officers’
27 safety concerns were justified and that [sic] amount of force they used objectively reasonable for
28 the circumstances.” Court’s Docket Doc. No. 53-2. This is wholly insufficient. There is no

1 identification of the particular force at issue, there is no analysis or discussion of the *Graham*
2 factors, there is only a conclusion that the force was reasonable without any explanation or
3 substantive discussion, and there is no discussion or explanation (or citation to analogous cases
4 that might show) that a reasonable officer could have believed that the force used was
5 appropriate. See Saucier v. Katz, 533 U.S. 194, 200-06 (2001); Graham v. Connor, 490 U.S.
6 386, 395 (1989); Blankenhorn v. City of Orange, 485 F.3d 463, 477 (9th Cir. 2007); Davis v.
7 City of Las Vegas, 478 F.3d 1048, 1054 (9th Cir. 2007); Jackson v. City of Bremerton, 268 F.3d
8 646, 651 (9th Cir. 2001). The motion is too conclusory and Defendants have not met their initial
9 burden. See Nissan Fire & Marine, 210 F.3d at 1102-03. Summary judgment on this cause of
10 action will be denied.

11 12 **3. Third & Fourth Causes of Action – Monell Liability**

13 Defendant's Argument

14 The City argues that Slama has conducted no discovery regarding the policies and
15 procedures of the City's Police Department. The City's policies (as submitted as part of the
16 motion) do not permit excessive force. There is no evidence that suggests a systemwide failure
17 to train. There are no customs or policies that amount to deliberate indifference. There is simply
18 no evidence that the City fails to train or promotes excessive force.

19 Legal Standard

20 Although municipalities are considered "persons under 42 U.S.C. § 1983, a municipality
21 "cannot be held liable solely because it employs a tortfeasor – or, in other words, a municipality
22 cannot be held liable under [42 U.S.C. § 1983] under a *respondeat superior* theory." Monell v.
23 Department of Soc. Servs., 436 U.S. 658, 690-91 (1978); see Long v. County of Los Angeles,
24 442 F.3d 1178, 1185 (9th Cir. 2006); Ulrich v. City & County of San Francisco, 308 F.3d 968,
25 984 (9th Cir. 2002). Liability only attaches where the municipality itself causes the
26 constitutional violation through "execution of a government's policy or custom, whether made by
27 its lawmakers or by those whose edicts or acts may fairly be said to represent official policy."
28 Monell, 436 U.S. at 694; Ulrich, 308 F.3d at 984. A municipality's failure to train its employees

1 may create § 1983 liability where the “failure to train amounts to deliberate indifference to the
2 rights of persons with whom the [employees] come into contact.” City of Canton v. Harris, 489
3 U.S. 378, 388 (1989); Long, 442 F.3d at 1186; Lee v. City of Los Angeles, 250 F.3d 668, 681
4 (9th Cir. 2001). “The issue is whether the training program is adequate and, if it is not, whether
5 such inadequate training can justifiably be said to represent municipal policy.” Long, 442 F.3d at
6 1186. A plaintiff alleging a failure to train claim police officers must show: (1) he was deprived
7 of a constitutional right, (2) the municipality had a training policy that “amounts to deliberate
8 indifference to the [constitutional] rights of the persons' with whom [its police officers] are likely
9 to come into contact;” and (3) his constitutional injury would have been avoided had the
10 municipality properly trained those officers. Blankenhorn v. City of Orange, 485 F.3d 463, 484
11 (9th Cir. 2007); Lee, 250 F.3d at 681. However, “adequately trained officers occasionally make
12 mistakes; the fact that they do says little about the training program or the legal basis for holding
13 the [municipality] liable.” City of Canton, 489 U.S. at 391. “Mere proof of a single incident of
14 errant behavior is a clearly insufficient basis for imposing liability on the County.” Merritt v.
15 County of Los Angeles, 875 F.2d 765, 770 (9th Cir. 1989); see also McDade v. West, 223 F.3d
16 1135, 1141 (9th Cir. 2000).

17 Discussion

18 There is no *Monell* liability here. First, because the officers did not arrest Slama without
19 probable cause in violation of the Fourth Amendment, the City cannot be liable under 42 U.S.C.
20 § 1983 for an arrest without probable cause. See Los Angeles v. Heller, 475 U.S. 796, 799
21 (1986); Long v. City & County of Honolulu, 511 F.3d 901, 907 (9th Cir. 2007); Jackson, 268
22 F.3d at 653.

23 Second, there is no dispute that Slama has not conducted discovery regarding *Monell*
24 liability. See DUMF's 17-20. Further, the undisputed evidence is that the City has policies
25 regarding excessive force, provides training regarding the use of force, provides training
26 regarding the arrest and control of suspects, and does not have a policy that permits the use of
27 excessive force. See DUMF's 10-16. Slama has identified no policy or procedure, has not
28 shown how the policy or procedure is defective, has not identified how training is defective, has

1 not shown that the City fails to train on a particular subject, and has not shown any conduct that
2 amounts to deliberate indifference. At most, the evidence shows the personal, isolated conduct
3 of two police officers, which is not sufficient. See McSherry v. City of Long Beach, 584 F.3d
4 1129, 1147 (9th Cir. 2009); McDade, 223 F.3d at 1141; Merritt, 875 F.2d at 770. Summary
5 judgment on the third and fourth causes of action is appropriate. See McSherry, 584 F.3d at
6 1147.

7 8 CONCLUSION

9 Defendants move for summary judgment on all four claims alleged in the complaint.
10 With respect to the first cause of action for arrest without probable cause, the evidence indicates
11 that the officers reasonably and properly requested Slama to open his fists, Slama brought his fist
12 to his torso and mouth despite the efforts and commands of the officers, did not spit out whatever
13 it was that he appeared to put in his mouth, and struggled with the officers. The officers initial
14 questioning of Slama was reasonable and consensual, and reasonable suspicion arose during the
15 encounter. The officer's commands and requests were reasonable and appropriate. Under the
16 totality of the circumstances, the officers had probable cause to arrest Slama for violation of
17 Penal Code § 148(a). Summary judgment on the first cause of action is appropriate.

18 With respect to the third and fourth causes of action, Slama identifies no improper
19 policies, practices, procedures, or defective training, and does not show that the City acted with
20 deliberate indifference. The evidence submitted shows that the City has policies and conducts
21 training regarding excessive force and arresting and controlling a suspect. Summary judgment
22 on the third and fourth causes of action is appropriate.

23 Finally, as for the second cause of action, Defendants have made only a conclusory
24 argument. The appropriate factors and considerations in evaluating both excessive force and
25 qualified immunity are absent. Because the argument is too conclusory, Defendants did not meet
26 their initial burden. Summary judgment on the second cause of action is inappropriate.

27 However, recently the Ninth Circuit has held that lower courts have the discretion to
28 allow a successive motion for summary judgment. See Hoffman v. Tonnemacher, 593 F.3d 908,

1 911 (9th Cir. 2010). Considering the importance of qualified immunity, that an interlocutory
2 appeal from a denial of qualified immunity is available, that Plaintiff did not oppose this motion
3 for summary judgment, and that the shortcoming of this motion was the conclusory nature of the
4 argument made, a second summary judgment motion may be appropriate. If they choose to do
5 so, Defendants will be permitted to file a successive summary judgment motion with respect to
6 the second cause of action. See Hoffman, 593 F.3d at 911.

7
8 Accordingly, IT IS HEREBY ORDERED that:

- 9 1. Defendants' motion for summary judgment is GRANTED as to Plaintiff's first, third, and
10 fourth causes of action;
- 11 2. Defendants' motion for summary judgment is DENIED as to Plaintiff's second cause of
12 action;
- 13 3. If they so chose, Defendants may file a second motion for summary judgment (that
14 complies with the requirements of Local Rule 260) with respect to the second cause of
15 action on or by April 26, 2010;
- 16 4. If a second motion for summary judgment is filed, Plaintiff may file an opposition thereto
17 on or by May 5, 2010;
- 18 5. Defendants must file a reply to any opposition on or by May 11, 2010;
- 19 6. If Defendants file the second summary judgment motion on or by April 26, 2010, the
20 Court will thereafter set a hearing on the matter for May 17, 2010; and
- 21 7. The current pre-trial date of May 7, 2010, is VACATED and is RESET to June 3, 2010,
22 at 8:30 a.m. in Courtroom 2.¹²

23
24 IT IS SO ORDERED.

25 **Dated: April 15, 2010**

/s/ Anthony W. Ishii
CHIEF UNITED STATES DISTRICT JUDGE

26
27
28 ¹²The currently set trial date of July 13, 2010, remains unchanged. Additionally, if Defendants do not file a
second summary judgment motion, the Court may again reset the pre-trial conference date.