

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA

JOSE H. MORAN,)	1:08-CV-01131 AWI JMD HC
Petitioner,)	FINDING AND RECOMMENDATION
v.)	REGARDING PETITION FOR WRIT OF
J.D. HARTLEY,)	HABEAS CORPUS
Respondent.)	

Jose Moran (“Petitioner”) is a state prisoner proceeding *pro se* with a petition for writ of habeas corpus pursuant to 28 U.S.C. § 2254.

PROCEDURAL HISTORY

Petitioner is currently in the custody of the California Department of Corrections and Rehabilitation pursuant to a judgement of the Los Angeles County Superior Court. Petitioner was convicted of first degree murder with a firearm sentence enhancement, resulting in a sentence of twenty-seven years to life. (Pet. at 2).

Petitioner does not challenge his conviction in this action; rather, Petitioner challenges the denial of his parole by the California Board of Parole Hearings (the “Board”), whom he appeared before in May 2006. (Answer at 1). Petitioner contends that the Board violated his constitutional rights when they denied him parole. (Pet. at 5).

1 Petitioner subsequently filed a petition for writ of habeas corpus with the Los Angeles
2 County Superior Court challenging the Board's denial of parole. (See Answer Ex. 1). The Los
3 Angeles County Superior Court issued a reasoned opinion rejecting Petitioner's claims on August
4 21, 2007. (See Answer Ex. 2).

5 Petitioner also filed petitions for writ of habeas corpus with the California Court of Appeal
6 and the California Supreme Court. (Answer Exs. 3, 5). The California Court of Appeal and
7 Supreme Court issued summary denials of the petitions. (See Answer Exs. 4, 6).

8 On July 17, 2008, Petitioner filed the instant federal petition for writ of habeas corpus in the
9 Central District of California. The petition was transferred to this Court on August 5, 2008. (Court.
10 Docs. 3, 4).

11 Respondent filed a response to the petition on January 26, 2009. Respondent admits that
12 Petitioner has exhausted his state remedies and that the instant petition is timely. (Answer at 3).
13 Petitioner did not file a reply to the Respondent's answer.

14 **FACTUAL BACKGROUND**

15 The facts of the commitment offense were considered by the Board in determining whether
16 Petitioner was suitable for parol and are thus relevant to the Court's inquiry into whether the State
17 court's decision upholding the Board's denial of parole was objectively unreasonable. See Cal. Code
18 Regs., tit. 15, § 2402(c)(1). The Board incorporated into the record a summary of the offense which
19 had been taken from the California Court of Appeal's decision on direct review of Petitioner's
20 conviction. The portion, as read into the record, stated:

21 At about 1:00 a.m. on October 1, 1988, Pofirio Ochoa was awakened by the
22 sound of an automobile collision. He looked outside of the window of his studio
23 apartment and saw a cap [sic] flipped over on its roof with its tires in the air. The car
24 belonged to Erlindo Go, who is the decedent in this case. Ochoa saw the [Petitioner]
25 chase another man down the street. [Petitioner], who is now the inmate, began firing a
26 gun at the man as he chased him. Ochoa lost sight fo the man when they turned a
27 corner. Michael Hill, a Los Angeles Traffic Officer, heard several gunshots and
28 observed two Latino men chasing a third man at the corner of Seventh and Normandy
at around 1.00 a.m. A short time later Louis Shaw heard the decedent scream
repeatedly "please leave me alone, don't hit me." Shaw approached the scene in an
attempt to help the decedent. As he did he saw that [Petitioner] and another man were
beating the decedent, who was on the ground. As Shaw got closer the [Petitioner] and
the other man continued to kick and hit the decedent, who was still lying on the
ground. The [Petitioner] had a gun in his hand. As Shaw approached the [Petitioner]
turned and pointed the gun at Shaw and another man who had decided to help the

1 decedent. Shaw ran and hid behind a trash dumpster.

2 About a minute later Shaw watched the defendant get into the passenger's side
3 of a brown Datsun. The Datsun moved at about five to seven miles an hour. Shaw
4 followed the car and attempted to get a license number. The car stopped shortly
5 thereafter and the [Petitioner] exited the vehicle and walked over to decedent, who
6 was walking down the street. When the decedent screamed "leave me alone" Shaw
7 recognized his voice as the same man the [Petitioner] had been beating minutes
8 earlier. The [Petitioner] struck the decedent and knocked him tot he ground. The
9 [Petitioner] then shot the decedent and got into the Datsun and drove away. The
10 decedent died from a single gunshot wound to the hip. The bullet perforated two
11 major blood vessels before lodging in the pelvis. The decedent had multiple head
12 injuries, including a skull fracture, which was consistent with having been [struck] by
13 a handgun.

14 Police officers arrived on the scene. They found fun shell casings. And
15 almost an hour after they arrived Mr. Shaw identified the [Petitioner] as the person
16 who fired the shot ast the decedent. At the time the [Petitioner] was sitting nearby on
17 the sidewalk between two other male Hispanics. Officer Dona called to his partner
18 "come here." When Officer Dona looked in [Petitioner]'s direction the Officer
19 noticed that the [Petitioner] had gotten up and was turning to walk away. The Officer
20 noted that the [Petitioner] glanced over his shoulder several times. Officer Dona told
21 his partner to get him. As the [Petitioner] reached to grab the door to an apartment
22 building another officer took him into custody. Other officers asked for permission to
23 search the [Petitioner]'s apartment. They took him to his brother's apartment. The
24 officers did not discover that the defendant had taken them to the wrong department
25 [sic] until the [Petitioner]'s brother advised them that they were in the wrong
26 apartment.

27 (Pet. Ex. A, Transcript of Parole Hearing, at 11-13).

28 DISCUSSION

29 I. Jurisdiction

30 A person in custody pursuant to the judgment of a State court may petition a district court for
31 relief by way of a writ of habeas corpus if the custody is in violation of the Constitution, laws, or
32 treaties of the United States. 28 U.S.C. § 2254(a); 28 U.S.C. § 2241(c)(3); *Williams v. Taylor*, 529
33 U.S. 362, 375 n.7 (2000). Petitioner asserts that he suffered violations of his rights as guaranteed by
34 the United States Constitution stemming from the Board's denial of parole. Petitioner initiated this
35 action and the denial of parole occurred when Petitioner was incarcerated at Avenal State Prison,
36 which is located in Kings County. (Pet. at 2). As Kings County falls within this judicial district, 28
37 U.S.C. § 84(b), the Court has jurisdiction over Petitioner's application for writ of habeas corpus. *See*
38 28 U.S.C. § 2241(d) (vesting concurrent jurisdiction over application for writ of habeas corpus to the
39 district court where the petitioner is currently in custody or the district court in which a State court
40 convicted and sentenced Petitioner if the State "contains two or more Federal judicial districts").

1 **II. ADEPA Standard of Review**

2 All petitions for writ of habeas corpus filed after 1996 are governed by the Antiterrorism and
3 Effective Death Penalty Act of 1996 (“AEDPA”), enacted by Congress on April 24, 1996. *Lindh v.*
4 *Murphy*, 521 U.S. 320, 326-327 (1997); *Jeffries v. Wood*, 114 F.3d 1484, 1499 (9th Cir. 1997), *cert.*
5 *denied*, 522 U.S. 1008, 118 S.Ct. 586 (1997) (quoting *Drinkard v. Johnson*, 97 F.3d 751, 769 (5th
6 Cir. 1996), *cert. denied*, 520 U.S. 1107 (1997), *overruled on other grounds by Lindh*, 521 U.S. 320
7 (holding AEDPA only applicable to cases filed after statute’s enactment)). The instant petition was
8 filed in 2008 and is consequently governed by AEDPA’s provisions. *Lockyer v. Andrade*, 538 U.S.
9 63, 70 (2003). While Petitioner does not challenge his underlying conviction, the fact that
10 Petitioner’s custody arises from a State court judgment renders Title 28 U.S.C. section 2254 the
11 exclusive vehicle for Petitioner’s habeas petition. *Sass v. California Board of Prison Terms*, 461
12 F.3d 1123, 1126-1127 (9th Cir. 2006) (quoting *White v. Lambert*, 370 F.3d 1002, 1006 (9th Cir.
13 2004) in holding that § 2254 is the exclusive vehicle for a habeas petitioner in custody pursuant to a
14 State court judgment even though he is challenging the denial of his parole).

15 Under AEDPA, a petition for habeas corpus “may be granted only if [Petitioner]
16 demonstrates that the State court decision denying relief was ‘contrary to, or involved an
17 unreasonable application of, clearly established federal law, as determined by the Supreme Court of
18 the United States.’” *Irons v. Carey*, 505 F.3d 846, 850 (9th Cir. 2007) (quoting 28 U.S.C. §
19 2254(d)(1)); *see also Lockyer*, 538 U.S. at 70-71. As a threshold matter, this Court must “first
20 decide what constitutes ‘clearly established federal law, as determined by the Supreme Court of the
21 United States.’” *Lockyer*, 538 U.S. at 71 (quoting 28 U.S.C. § 2254(d)(1)). In ascertaining what is
22 “clearly established federal law,” this Court must look to the “holdings, as opposed to the dicta, of
23 [the Supreme Court's] decisions as of the time of the relevant state-court decision.” *Id.* (quoting
24 *Williams*, 592 U.S. at 412). “In other words, ‘clearly established federal law’ under § 2254(d)(1) is
25 the governing legal principle or principles set forth by the Supreme Court at the time the State court
26 renders its decision.” *Id.*

27 \\\

28 \\\

1 Finally, this Court must consider whether the State court's decision was “contrary to, or
2 involved an unreasonable application of, clearly established federal law.” *Lockyer*, 538 U.S. at 72,
3 (quoting 28 U.S.C. § 2254(d)(1)). “Under the ‘contrary to’ clause, a federal habeas court may grant
4 the writ if the State court arrives at a conclusion opposite to that reached by [the Supreme] Court on
5 a question of law or if the State court decides a case differently than [the] Court has on a set of
6 materially indistinguishable facts.” *Williams*, 529 U.S. at 413; *see also Lockyer*, 538 U.S. at 72.
7 “Under the ‘unreasonable application clause,’ a federal habeas court may grant the writ if the State
8 court identifies the correct governing legal principle from [the] Court's decisions but unreasonably
9 applies that principle to the facts of the prisoner's case.” *Williams*, 529 U.S. at 413. “[A] federal
10 court may not issue the writ simply because the court concludes in its independent judgment that the
11 relevant State court decision applied clearly established federal law erroneously or incorrectly.
12 Rather, that application must also be unreasonable.” *Id.* at 411. A federal habeas court making the
13 “unreasonable application” inquiry should ask whether the State court's application of clearly
14 established law was “objectively unreasonable.” *Id.* at 409. Although only Supreme Court law is
15 binding on the states, Ninth Circuit precedent remains relevant persuasive authority in determining
16 whether a State court decision is objectively unreasonable. *See Clark v. Murphy*, 331 F.3d 1062,
17 1069 (9th Cir. 2003); *Duhaime v. Ducharme*, 200 F.3d 597, 600-01 (9th Cir. 1999).

18 Petitioner bears the burden of establishing that the State court’s decision is contrary to or
19 involved an unreasonable application of United States Supreme Court precedent. *Baylor v. Estelle*,
20 94 F.3d 1321, 1325 (9th Cir. 1996). AEDPA requires that a federal habeas court give considerable
21 deference to State court’s decisions. The State court's factual findings are presumed correct. 28
22 U.S.C. § 2254(e)(1). Furthermore, a federal habeas court is bound by a State's interpretation of its
23 own laws. *Souch v. Schaivo*, 289 F.3d 616, 621 (9th Cir. 2002), *cert. denied*, 537 U.S. 859 (2002),
24 *rehearing denied*, 537 U.S. 1149 (2003).

25 Thus, the initial step in applying AEDPA’s standards is to “identify the state court decision
26 that is appropriate for our review.” *Barker v. Fleming*, 423 F.3d 1085, 1091 (9th Cir. 2005). Where
27 more than one State court has adjudicated Petitioner’s claims, a federal habeas court analyzes the last
28 reasoned decision. *Id.* (citing *Ylst v. Nunnemaker*, 501 U.S. 797, 803 (1991) for the presumption that

1 later unexplained orders, upholding a judgment or rejecting the same claim, rests upon the same
2 ground as the prior order). The Ninth Circuit has further stated that where it is undisputed that
3 federal review is not barred by a State procedural ruling, “the question of which state court decision
4 last ‘explained’ the reasons for judgement is therefore relevant only for purposes of determining
5 whether the state court decision was ‘contrary to’ or an ‘unreasonable application of’ clearly
6 established federal law.” *Bailey v. Rae*, 339 F.3d 1107, 1112-1113 (9th Cir. 2003). Thus, a federal
7 habeas court looks through ambiguous or unexplained State court decisions to the last reasoned
8 decision in order to determine whether that decision was contrary to or an unreasonable application
9 of clearly established federal law. *Id.*

10 Here, the Los Angeles County Superior Court, the California Court of Appeal, and the
11 California Supreme Court all adjudicated Petitioner’s claims. (See Answer Exs. 2, 4, 6). As the
12 California Court of Appeal and California Supreme Court issued summary denials of Petitioner’s
13 claims, the Court “look[s] through” those courts’ decisions to the last reasoned decision; namely, that
14 of the Los Angeles County Superior Court.¹ See *Ylst v. Nunnemaker*, 501 U.S. at 804.

15 **III. Review of Petitioner’s Claim**

16 The dispositive inquiry before this Court is whether the last reasoned decision by the State
17 court was an unreasonable application of clearly established federal law. See *Williams*, 529 U.S. at
18 407-408 (explaining that where there is no factually on-point Supreme Court case, the State court’s
19 determination is subject to the unreasonable application clause of 28 U.S.C. § 2254). Here,
20 Petitioner raises three grounds for relief, contending that: (1) the Board failed to apply the standard
21 set forth in California regulations, thereby violating Petitioner’s right to due process of the law (Pet.
22 Attach. A at 5-6); (2) the Board’s reliance on the commitment offense and the State court’s reliance
23 on opposition of the district attorney violated Petitioner’s due process rights (*Id.* at 7-8); (3) the
24 Board denied Petitioner due process of the law by failing “to apply the matrix in lieu of Petitioner’s
25 exemplary prison record and no evidence supporting a finding of unsuitability.” (*Id.* at 9-10).

26
27 ¹In denying Petitioner’s application for relief, the California Court of Appeal wrote that “[t]he petition is denied.
28 There is some evidence to support the decision of the Board of Parole Hearings. (*In re Rosenkrantz* (2002) 29 Cal.4th 616, 667).” As the appellate court’s decision fails to explain or address what constitutes the some evidence, the Courts looks through the decision.

1 **A. Legal Standard for Denial of Parole**

2 “We analyze a due process claim in two steps. ‘[T]he first asks whether there exist a liberty
3 or property interest which has been interfered with by the State; the second examines whether the
4 procedures attendant upon that deprivation were constitutionally sufficient.’” *Sass*, 461 F.3d at 1127.
5 The United States Constitution does not, by itself, create a protected liberty interest in a parole date.
6 *Jago v. Van Curen*, 454 U.S. 14, 17-21 (1981).

7 In briefs submitted to the Court, Respondent argues that Petitioner does not have a liberty
8 interest in parole despite recognizing the existence of Ninth Circuit authority to the contrary.
9 (Answer at 3-4). The Ninth Circuit has consistently held that California prisoners whose sentence
10 provide for the possibility of parole possess a liberty interest in receiving a parole release date, “a
11 liberty interest that is protected by the procedural safeguards of the Due Process Clause.” *Irons*, 505
12 F.3d at 850; *see also McQuillion v. Duncan*, 306 F.3d 895, 901 (9th Cir. 2002) (quoting *Greenholtz*
13 *v. Inmates of Nebraska Penal*, 442 U.S. 1, 12 (1979) in holding that California’s parole scheme gives
14 rise to a cognizable liberty interest in release on parole); *Biggs v. Terhune*, 334 F.3d 910, 914 (9th
15 Cir. 2003).² The Court finds the reasoning by the Circuit persuasive on this point and thus finds that
16 Petitioner has a protected liberty interest in a parole date.

17 A finding that a liberty interest exists does not end the Court’s inquiry as the Due Process
18 Clause is not violated where the denial of a petitioner’s liberty interests follows the State’s
19 observance of certain procedural safeguards. *See Greenholtz*, 442 U.S. at 12. Respondent contends
20 that due process merely entitles Petitioner the right to be heard, advance notice of the hearing, and
21 for the Board to state their reasons for denial. (Answer at 3). This contention is based on the
22 argument that the “some evidence” standard does not constitute clearly established federal law and is

23 _____
24 ²While some have argued that the Ninth Circuit’s line of cases finding a liberty interest existed from the mandatory
25 language of the statute has been curtailed by the United States Supreme Court’s decision in *Sandin v. Conner*, 515 U.S. 472
26 (1995), the Court notes that the *Sandin* test would lead to the same conclusion. More importantly, the Ninth Circuit has
27 “since held that *Sandin*’s holding was limited to ‘the separate but related question of when due process liberty interests are
28 created by internal prison regulations.’ [citation] Accordingly, we continue to apply the ‘mandatory language’ rule set forth
in *Greenholtz* and *Allen* in order to determine whether [the state’s] statutory scheme creates a liberty interest in early release
into community custody.” *Carver v. Lehman*, 558 F.3d 869, 873 n. 5 (9th Cir. 2009) (citing *McQuillion*, 306 F.3d at 902-03
and *Sass*, 461 F.3d at 1127 n. 3 in applying mandatory language rule to find no liberty interest for early release into
community under Washington statute).

1 not applicable to parole denials. (*Id.* at 5). Respondent is correct in one respect; a parole release
2 determination is not subject to all of the due process protections of an adversarial proceeding. *See*
3 *Pedro v. Oregon Parole Board*, 825 F.2d 1396, 1398-99 (9th Cir. 1987). “[S]ince the setting of a
4 minimum term is not part of a criminal prosecution, the full panoply of rights due a Petitioner in
5 such a proceeding is not constitutionally mandated, even when a protected liberty interest exists.” *Id.*
6 at 1399; *Jancsek v. Oregon Bd. of Parole*, 833 F.2d 1389, 1390 (9th Cir. 1987). Thus, an inmate is
7 entitled to receive advance written notice of a hearing, be afforded an “opportunity to be heard” and
8 told why “he[/she] falls short of qualifying for parole.” *Greenholtz*, 442 U.S. at 16; *see also Pedro*,
9 825 F.2d at 1399. Here, the Court notes that Petitioner does not allege that she was deprived of any
10 of these procedural safeguards.

11 The Ninth Circuit has consistently recognized that a prisoner’s due process rights are
12 implicated where there is no evidence to support the denial of parole. *Irons*, 505 F.3d at 851; *see*
13 *also Sass*, 461 F.3d at 1128-1129. “In *Superintendent, Mass. Correc. Inst. v. Hill* [472 U.S. 445
14 (1985)] the Supreme Court held that ‘revocation of good time does not comport with ‘the minimum
15 requirements of procedural due process’ unless the findings of the prison disciplinary board are
16 supported by some evidence in the record.’” *Sass*, 461 F.3d at 1128 (citations omitted). The Ninth
17 Circuit has further held that the same standard of “some evidence” that applies to the revocation of
18 good time also extends to parole determinations and that this same standard of judicial review
19 applies to habeas petitions regarding parole denials. *Irons*, 505 F.3d at 851; *Sass*, 461 F.3d at 1128-
20 1129. This evidentiary standard prevents arbitrary deprivations of the prisoner’s liberty interest
21 without imposing undue administrative burdens or threatening institutional interests. *Hill*, 472 U.S.
22 at 455. Thus, the Court finds that the “some evidence” standard is applicable to Petitioner’s denial
23 of parole.

24 The inquiry of “whether a state parole board’s suitability determination was supported by
25 ‘some evidence’” is framed by the California statutes and regulations governing parole suitability.
26 *Irons*, 505 F.3d at 851; *see Briggs*, 334 F.3d at 915. California law provides that after an eligible life
27 prisoner has served the minimum term of confinement required by statute, the Board “shall set a
28 release date unless it determines that the gravity of the current convicted offense or offenses, or the

1 timing and gravity of current or past convicted offense or offenses, is such that consideration of the
2 public safety requires a more lengthy period of incarceration for” the prisoner. Cal. Penal Code §
3 3041(b). “[I]f in the judgment of the panel the prisoner will pose an unreasonable risk of danger to
4 society if released from prison,” the prisoner must be found unsuitable and denied parole. Cal. Code
5 Regs., tit. 15, § 2402(a); *see In re Dannenberg*, 34 Cal.4th at 1078, 1080. The Board decides
6 whether a prisoner is too dangerous to be suitable for parole by applying factors set forth in the
7 California Code of Regulations. *See* Cal. Code Regs., tit. 15, § 2402; *Irons*, 505 F.3d at 851-852;
8 *Biggs*, 334 F.3d at 915-916. The regulations permit consideration of “all relevant, reliable
9 information available to the panel,” and explicitly calls for consideration of “the base and other
10 commitment offenses, including behavior before, during and after the crime.” Cal. Code Regs., tit.
11 15, § 2402(b). Factors supporting a finding of unsuitability for parole include: the underlying
12 offense was carried out in an “especially heinous, atrocious or cruel manner”; a record, prior to
13 incarceration for the underlying offense, of violence; a history of unstable relationships with others;
14 and serious misconduct while incarcerated. Cal. Code Regs., tit. 15, § 2402 (c); *see also In re*
15 *Shaputis*, 44 Cal.4th 1241, 1257 n. 14 (Cal. 2008).

16 **B. State Court Decision**

17 After reviewing the record, the Court does not find that the Los Angeles County Superior
18 Court unreasonably applied the “some evidence” standard. *See* 28 U.S.C. § 2254(d)(1). The
19 Superior Court concluded that there was some evidence to support the Board’s finding that Petitioner
20 “presents an unreasonable risk of danger to society.” (Pet. Ex. B at 1). The Superior Court’s
21 conclusion rested primarily on the manner in which the crime had been committed—noting that the
22 record demonstrated the commitment offense has been carried out with callous disregard for human
23 suffering as the victim had been chased and severely beaten before being shot. (Id).

24 In support of his contention that “any reliance on the commitment offense violates Due
25 Process” as California regulations mandate that a date be set at the initial hearing, Petitioner cites
26 *Biggs*, 334 F.3d at 915. Petitioner’s reliance on *Biggs* is misplaced as the Ninth Circuit in *Biggs*, 334
27 F.3d at 916, found that there was some evidence pursuant to California regulations in the form of the
28 manner and gravity of the commitment offense. More importantly, the Ninth Circuit noted in *Biggs*

1 that, “continued reliance in the future on an unchanging factor, the circumstance of the offense and
2 conduct prior to imprisonment,...*could* result in a due process violation.” *Id.* at 917 (emphasis
3 added). The Court recognizes that the California Supreme Court has held that even where the
4 commitment offense was particularly egregious, reliance on this immutable factor *may* violate a
5 petitioner’s due process rights. *In re Lawrence*, 44 Cal.4th 1181, 1191 (Cal. 2008). In *Lawrence*,
6 the California Supreme Court found that the intervening twenty-four years in which petitioner, now
7 age sixty-one, had demonstrated, “extraordinary rehabilitative efforts specifically tailored to address
8 the circumstances that led to her criminality, her insight into her past criminal behavior, her
9 expressions of remorse, her realistic parole plans, the support of her family, and numerous
10 institutional reports justifying parole” rendered “the unchanging factor of the gravity of petitioner’s
11 commitment offense” no longer probative of “her current threat to public safety, and thus provides
12 no support for the Governor’s conclusion that petitioner is unsuitable for parole at the present time.”
13 *Id.* at 1226.

14 However, Petitioner’s case is materially distinguishable from *Lawrence*. While Petitioner’s
15 denial of parole stems from immutable factors similar to *Lawrence*, the *Lawrence* court had been
16 confronted with a denial of parole stemming from a thirty-six year old commitment offense. Here,
17 Petitioner was received into custody of the California Department of Corrections on May 16, 1989.
18 (Pet. Ex. B at 1). The Court assumes that Petitioner was incarcerated and receives credit for the
19 entire period spanning from October 2, 1988, when he was arrested; thus, Petitioner would have
20 served his minimum sentence of twenty-seven years on October 2, 2015. Unlike in *Lawrence*,
21 Petitioner was denied parole in 2006, at which time he had only served eighteen years of his
22 twenty-seven year minimum sentence. The Ninth Circuit has found that a parole board’s sole
23 reliance on the commitment offense comports with the requirements of due process where the
24 board’s determination of unsuitability came prior to the prisoner serving the minimum number of
25 years required by his sentence. *Irons*, 505 F.3d at 853. The *Irons* court specifically stated that:

26 We note that in all the cases in which we have held that a parole board’s decision to
27 deem a prisoner unsuitable for parole solely on the basis of his commitment offense
28 comports with due process, *the decision was made before the inmate had served the
minimum number of years required by his sentence...*All we held in those cases and
all we hold today, therefore, is that, given the particular circumstances of the offenses

1 in these cases, *due process was not violated when these prisoners were deemed*
2 *unsuitable for parole prior to the expiration of their minimum terms.*

3 *Id.* (emphasis added). *Irons* suggests that the Board’s reliance on immutable factors, such as the
4 commitment offense would not implicate Petitioner’s due process rights. *See id.* at 853-854; *Sass*,
5 469 F.3d at 1129. Arguably, the “rational nexus” between the commitment offense relied upon by
6 the Board and current dangerousness that is required to meet the some evidence, *Lawrence*, 44
7 Cal.4th at 1210, 1213, 1227, is not as attenuated where the petitioner has yet to serve his full
8 sentence. Thus, the Board’s reliance on the commitment offense here does not constitute a violation
9 of Petitioner’s due process rights as their denial came before Petitioner served the minimum number
10 of years required by his sentence. *See Paddock v. Mendoza-Powers*, __F.Supp.2d__, No. SACV
11 07-1247-JVS (RC), 2009 WL 4730595 *6 (C.D. Cal. Dec. 2, 2009) (citing *Irons* and *Sass* for the
12 proposition that, “[e]ven if this were the only evidence the Board had supporting its determination to
13 deny petitioner parole, petitioner would not have been deprived of due process of the law by the
14 Board because petitioner ‘had not served the minimum number of years to which [he] had been
15 sentenced at the time of the challenged parole denial by the Board’”).

16 Furthermore, as noted by the *Lawrence* court, a discipline-free record while incarcerated does
17 not automatically render the commitment offense unpredictable of current dangerousness. *Id.* (citing
18 *Lawrence*’s companion case, *In re Shaputis*, 44 Cal.4th 1241, 1259-1260 (Cal. 2008), in concluding
19 that lack of insight into the commitment offense rendered aggravating factor of the crime probative
20 of petitioner’s current dangerousness such that Governor’s reversal of parole was neither arbitrary or
21 capricious despite an inmate’s discipline-free record during incarceration). In its decision the Board
22 expressed concern about the lack of insight into factors for the commitment offense. This concern is
23 supported by the psychological evaluation which noted:

24 The index offense presents as a crime of affective violence, and was committed across
25 two separate incidences of physical conflict and aggression. The inmate had no
26 history of violent behavior, nor any criminal behaviors, prior to the instant offense.
27 The motivation for the offense is still unclear, owing in part, to the inmate’s denial of
28 involvement in the crime. Given his conviction by a jury, the inmate must be viewed
as not taking responsibility for his behavior, as focusing blame onto others, and thus
being unlikely to make any major changes to his lifestyle. That is, since he is a victim
of an unjust system, it is thus he who has been wronged.

(Pet. Ex. D at 8).

1 Noting that the “some evidence standard is minimal, and assures that ‘the record is not so
2 devoid of evidence that the findings of the disciplinary board were without support or otherwise
3 arbitrary,’” the Court finds that the State court did not unreasonably apply this standard as the
4 commitment offense and Petitioner’s lack of insight into the crime meet that minimal standard. *See*
5 *Sass*, 461 F.3d at 1129 (quoting *Hill*, 472 U.S. at 457).

6 **C. Matrix of Base Terms**

7 Petitioner also contends that the Board's failure to apply a matrix of base terms in light of
8 Petitioner’s exemplary record violates his due process rights. Title 15 of California Code of
9 Regulation section 2403(c), requires the Board set a base term pursuant to a matrix of base terms.
10 However, Petitioner's claim does not state a grounds for relief as California's regulations clearly
11 establish that the setting of a base term under 2403(c) occurs *after* the initial determination that
12 Petitioner is suitable for parole. *See Murphy v. Expinoza*, 401 F.supp.2d 1048, 1054 (C.D. Cal.
13 2005) (citing *In re Danneberg*, 34 Cal.4th 1061, 1078 (Cal. 2005) and Cal. Code Regs., tit. 15, §
14 2403(a) in stating, “absent a determination of parole suitability by the BPT, there is no ‘base term’
15 [citation]. Thus, petitioner's ongoing detention does not deprive petitioner of due process of law”).
16 Consequently, Petitioner has no due process right to the application of the matrix term prior to a
17 finding that he is suitable for parole and cannot obtain habeas corpus relief on this ground.

18 **RECOMMENDATION**

19 Accordingly, the Court RECOMMENDS that the petition for writ of habeas corpus be
20 DENIED WITH PREJUDICE and the Clerk of Court be DIRECTED to enter judgment for
21 Respondent.

22 This Findings and Recommendation is submitted to the Honorable Anthony W. Ishii, United
23 States District Court Judge, pursuant to the provisions of 28 U.S.C. § 636(b)(1)(B) and Rule 72-304
24 of the Local Rules of Practice for the United States District Court, Eastern District of California.
25 Within thirty (30) days after being served with a copy, any party may file written objections with the
26 court and serve a copy on all parties. Such a document should be captioned “Objections to
27 Magistrate Judge’s Findings and Recommendation.” Replies to the objections shall be served and
28 filed within ten (10) *court* days (plus three days if served by mail) after service of the objections.

