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5 UNITED STATES DISTRICT COURT  
6 EASTERN DISTRICT OF CALIFORNIA

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8 IVANA MULDREW and DARREN HISE,

1:09-cv-00023-OWW-DLB

9 Plaintiffs,

MEMORANDUM DECISION REGARDING  
DEFENDANTS' MOTION FOR SUMMARY  
JUDGMENT AGAINST PLAINTIFF  
MULDREW (Doc. 22)

10  
11 v.

12 COUNTY OF FRESNO, et al.,

13 Defendants.  
14

15 I. INTRODUCTION.

16 Plaintiff Ivana Muldrew ("Plaintiff") is proceeding with this  
17 civil rights action against Defendants the County of Fresno and  
18 Kenneth Taniguichi ("Defendants") pursuant to 42 U.S.C. §§ 1981,  
19 1983, and 28 U.S.C. § 1331.<sup>1</sup> Plaintiff also asserts state law  
20 claims.

21 Defendants filed a motion for summary judgment on Plaintiff's  
22 claims on May 20, 2010. (Doc. 22). Plaintiff filed opposition to  
23 Defendants' motion for summary judgment on June 14, 2010. (Doc.  
24 29). Defendants filed a reply to Plaintiff's opposition on June  
25 21, 2010. (Doc. 43). Defendants also filed evidentiary objections  
26 to Plaintiff's deposition on July 8, 2010. (Doc. 43).

27  
28 <sup>1</sup> Plaintiff Muldrew asserts claims solely against the County.

1 **II. FACTUAL BACKGROUND.**

2 Plaintiff commenced employment as a defense investigator with  
3 the Fresno County Public Defender's Office ("PDO") in 2001. (PUMF  
4 1). According to Plaintiff, subsequent to hiring her, then-Public  
5 Defender Charles Dreiling told Plaintiff that he would have  
6 preferred to hire a "black male", but that he hired "the next best  
7 thing" in Plaintiff.<sup>2</sup> (PUMF 1). Sometime in 2001, Plaintiff was  
8 assigned to the PDO's Dependency Unit, which was stationed in a  
9 building separate from main PDO office. (Opposition, Ex. 1 at 163-  
10 64). The PDO gave Plaintiff parking privileges at the dependency  
11 building and a remote control device to access the secured  
12 underground parking structure. (PUMF 32).

13 **Mail Run Assignment**

14 In 2004, responsibility for the inter-office mail run between  
15 the dependency unit and the PDO's headquarters was transferred to  
16 Plaintiff. (PUMF 33). Plaintiff's parking privileges facilitated  
17 her mail run.<sup>3</sup> The only other PDO employee in the dependency  
18 office with parking privileges in 2004 was an attorney. (MSJ, Ex.  
19 D at 379).<sup>4</sup> Plaintiff objected to the newly-imposed mail run task  
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21 <sup>2</sup> Defendants' hearsay objection to Plaintiff's statement regarding what Dreiling  
22 told her is sustained in part. Dreiling's hearsay statement is inadmissible to  
23 prove the truth of the matter asserted, i.e., that Dreiling preferred to hire a  
24 male. It is admissible for Plaintiff's response and state of mind. Fed. R.  
25 Evid. 802. Unless noted otherwise, Defendants' evidentiary objections to  
26 Plaintiff's declaration are overruled.

27 <sup>3</sup> In here deposition, Plaintiff initially stated that Celia Alderete  
28 ("Alderete"), a PDO investigator with seniority over Plaintiff, "tied" the mail  
run to the investigator position with parking privileges. (Opposition, Ex. 1 at  
163). Later in her deposition, Plaintiff stated that George Cajiga first asked  
Plaintiff to do the mail run. (MSJ, Ex. D at 376.)

<sup>4</sup> PUMF 36 avers: "when Alderete came to Dependency, there was an attempt to  
transfer the assigned parking and remote to Alderete or Carmen Romero, an  
attorney, but not the mail run." In support of PUMF 36, Plaintiff cites Exhibit

1 because Plaintiff believed it constituted "working out of class."  
2 (PUMF 33). In response to Plaintiff's complaints about the mail  
3 run, then-Public Defender George Cajiga told Plaintiff he could  
4 assign her to any job he determined appropriate. (Id.). Plaintiff  
5 believed transfer of the mail run responsibility to her was  
6 racially motivated. (PUMF 34). Plaintiff also alleges that on one  
7 occasion, an African American office assistant named Mike Jones was  
8 called from another area of the office to move boxes. (PUMF 15).  
9 Plaintiff avers that mail run assignment and box-moving incident  
10 both evince a pattern at the PDO of assigning African American  
11 employees to menial tasks.

### 12 **The "Martinez-Baly" Complaint**

13 In the first half of 2007, Plaintiff heard rumors that  
14 Margarita Martinez, an attorney with the PDO, was requesting that  
15 Plaintiff not be assigned to her cases.<sup>5</sup> (PUMF 17). In November  
16 of 2007, an unidentified co-worker told Plaintiff that she  
17 overheard PDO attorney Scott Baly tell another unidentified  
18 attorney that Plaintiff was incompetent. (PUMF 19). Plaintiff  
19 reported Baly's statement to Diaz, Delmare, and Pete Jones, all of  
20 whom were supervising attorneys at the PDO. (PUMF 20).<sup>6</sup> Plaintiff  
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22 1, Plaintiff's deposition transcript at pages 163-164, and Exhibit 2, Plaintiff's  
23 declaration, at paragraph 15. Defendant's foundation objection to paragraph 15  
24 of Plaintiff's declaration is sustained. Plaintiff's deposition testimony at  
25 pages 163-164 does not reference any attempt to transfer the assigned parking.  
26 Accordingly, there is no admissible evidence in support of PUMF 36.

27 <sup>5</sup> Defendants' hearsay and foundation objections to lines 21-23 of paragraph 6 of  
28 Plaintiff's declaration are sustained. Defendants' hearsay, relevance, and  
speculation objections to lines 23-25 of paragraph 6 of Plaintiff's declarations  
are sustained.

<sup>6</sup> Defendants' foundation and speculation objections to paragraph 9 of Plaintiff's  
declaration are sustained.

1 states that to her knowledge, no investigation was made into Baly's  
2 alleged comment. (PUMF 24).

3 During her annual evaluation in January 2008, Plaintiff  
4 learned from Robert Delmare ("Delmare"), a PDO attorney, that  
5 Martinez had lodged a complaint against Plaintiff for failing to  
6 contact a witness. (PUMF 23). Delmare told Plaintiff she was  
7 being informally reprimanded and that he was "only doing it to  
8 'pacify Martinez.'" (Id.).<sup>7</sup> Despite Martinez's complaint,  
9 Plaintiff received a satisfactory annual evaluation. (Id.).

10 In February 2008, Plaintiff filed complaints with the Equal  
11 Employment Opportunity Commission ("EEOC") and California's  
12 Department of Fair Employment and Housing ("DFEH"), alleging  
13 discrimination on the basis of race, color, and retaliation.  
14 Plaintiff's EEOC/DFEH complaints stated that she had been forced to  
15 work out of class with respect to the mail run; that she had been  
16 looked over for training, high profile assignments, and supervisory  
17 positions; that the PDO had not addressed the alleged statement by  
18 Baly about Plaintiff's competence; and that Martinez had lodged the  
19 complaint against Plaintiff for failing to contact a witness in  
20 order to harass her on the basis of race. (PUMF at 25, 26).  
21 Plaintiff further alleged that the hiring, retention, and promotion  
22 practices of the PDO were discriminatory. (PUMF 26).

### 23 **Alderete Complaint**

24 In or about April 2007, Alderete became Plaintiff's  
25 supervisor. (PUMF 35). In June 2008, Plaintiff took medical leave  
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27 <sup>7</sup> Defendant's hearsay objection to lines 8-9 of paragraph 8 of Plaintiff's  
28 declaration is sustained in part. Plaintiff's hearsay statement is inadmissible  
to prove the truth of the matter asserted.

1 "for a few weeks." (PUMF 37). When Plaintiff returned to work,  
2 she discovered that Alderete had assigned Plaintiff 6 to 16 more  
3 assignments than other investigators were averaging at the time.  
4 (PUMF 39). Plaintiff was alarmed at the amount of work and the  
5 short schedule in which to complete it. (PUMF at 41). Plaintiff  
6 states that her ability to perform her assignments was hampered at  
7 the time because her car was in the shop. (PUMF 40).

8 Plaintiff communicated her concerns about her workload to  
9 Alderete, and Alderete accused Plaintiff of being unable to manage  
10 her time. Alderete told Plaintiff she would meet with her every  
11 day and go over her work. According to Plaintiff, Alderete became  
12 angry and slammed her hand down on the desk while yelling at  
13 Plaintiff. (PUMF 42). After meeting with Alderete, Plaintiff met  
14 with Elizabeth Diaz ("Diaz"), an attorney at the PDO, and Kenneth  
15 Taniguchi ("Taniguchi"), the Public Defender, to express her  
16 concerns. (PUMF 42).

17 Plaintiff told Diaz and Taniguchi that she believed Alderete  
18 had given her excess assignments in order to set her up to fail,  
19 and that she felt Alderete was being discriminatory. (PUMF 43).  
20 At some point during the meeting with Diaz and Taniguchi, Plaintiff  
21 referenced Alderete's involvement in the termination of Stanley  
22 Peterson, an African American investigator.<sup>8</sup> Plaintiff also  
23 expressed her belief that Alderete's negative attitude was due in  
24 part to the fact that Alderete wanted Plaintiff's parking space.  
25 (Muldrew Dec. at 5). Diaz and Taniguchi offered to remove

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27 <sup>8</sup> Defendants' hearsay and foundation objections to paragraph 20 of Plaintiff's  
28 declaration are sustained in part. Plaintiff's statement regarding Peterson's  
termination is inadmissible to prove the truth of the matter asserted. Fed. R.  
Evid. 802.

1 Plaintiff from Alderete's supervision, but Plaintiff did not want  
2 to be moved out of the Dependency unit, which was associated with  
3 her degree in social work.<sup>9</sup> (PUMF 46).

4 On July 18, Plaintiff reduced her complaints about Alderete to  
5 a written memorandum. (Mudlrew Dec. at 6). During a union  
6 meeting, Plaintiff told co-workers they could sign her written  
7 complaint against Alderete. (Id.). Plaintiff's co-workers Vinnie  
8 Lee, Darren Hise, and Leticia Castellanos signed Plaintiff's  
9 complaint. (DUMF ). Plaintiff subsequently submitted the July 18  
10 complaint to Deborah Harper ("Harper"), a Senior Personnel Analyst  
11 at the PDO. (Harper Dec. at 1-2). The July 18 complaint submitted  
12 by Plaintiff contained no mention of race, color, or ethnicity.  
13 (Id. at 2).

14 On or about July 24, 2008, Plaintiff submitted a formal  
15 complaint pursuant to Fresno County's Discrimination Complaint  
16 Procedure. (Id. at 2). Plaintiff checked the boxes for "race" and  
17 "color" on the county complaint cover sheet and attached the July  
18 letter to the cover sheet. (Id.; MSJ Ex. C). In response to  
19 Plaintiff's complaint, the PDO requested that Personnel conduct an  
20 investigation. (Harper Dec. at 2). Harper and another Personnel  
21 Analyst, Charlotte Tilkes ("Tilkes"), were assigned to conduct the  
22 investigation. (Id.). Harper and Tilkes performed their  
23 investigation of Plaintiff's discrimination complaint in compliance  
24 with Fresno County's policies and procedures. (Id.).

25 Harper and Tilkes interviewed co-Plaintiff Darren Hise  
26 ("Hise") in connection with their investigation of Plaintiff's

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28 <sup>9</sup> Defendant's foundation objection to page 5, lines 25-27 of Plaintiff's  
declaration is sustained.

1 discrimination complaint. (Id.). Hise attempted to corroborate  
2 some of Plaintiff's claims. (MSJ, Ex. O). Approximately a week  
3 after Hise's interview with Tilkes and Harper, Diaz, Hise's  
4 supervisor, asked to meet with Hise and questioned him about  
5 Alderete's problems with Plaintiff. (Hise Dec. at 4). Hise felt  
6 uncomfortable because he felt Diaz was trying to learn what  
7 Plaintiff had told Tilkes and Harper, and on the following day,  
8 August 21, Hise contacted Tilkes and Harper to discuss his meeting  
9 with Diaz. (Id.). During Hise's meeting with Tikles and Harper,  
10 they became defensive and asked Plaintiff if he was accusing them  
11 of divulging the substance of their prior interview of Plaintiff.  
12 (Id.). Later that day, Hise was placed on administrative leave.  
13 (Id. at 5).

14 After conducting their investigation, Hise and Tilkes  
15 concluded that Plaintiff has not been subjected to discrimination.  
16 (Harper Dec. at 3). Hise and Tilke's finding was published in a  
17 written report on August 25, 2008. (MSJ, Ex. O). Plaintiff went  
18 on medical leave from September 8, 2008 to October 13, 2009. (DUMF  
19 32). By the time Plaintiff returned to work on October 13,  
20 Plaintiff had been removed from Alderete's supervision. (Id.).

### 21 **III. LEGAL STANDARD.**

22 Summary judgment/adjudication is appropriate when "the  
23 pleadings, the discovery and disclosure materials on file, and any  
24 affidavits show that there is no genuine issue as to any material  
25 fact and that the movant is entitled to judgment as a matter of  
26 law." Fed. R. Civ. P. 56(c). The movant "always bears the initial  
27 responsibility of informing the district court of the basis for its  
28 motion, and identifying those portions of the pleadings,

1 depositions, answers to interrogatories, and admissions on file,  
2 together with the affidavits, if any, which it believes demonstrate  
3 the absence of a genuine issue of material fact." *Celotex Corp. v.*  
4 *Catrett*, 477 U.S. 317, 323, 106 S. Ct. 2548, 91 L. Ed. 2d 265  
5 (1986) (internal quotation marks omitted).

6 Where the movant will have the burden of proof on an issue at  
7 trial, it must "affirmatively demonstrate that no reasonable trier  
8 of fact could find other than for the moving party." *Soremekun v.*  
9 *Thrifty Payless, Inc.*, 509 F.3d 978, 984 (9th Cir. 2007). With  
10 respect to an issue as to which the non-moving party will have the  
11 burden of proof, the movant "can prevail merely by pointing out  
12 that there is an absence of evidence to support the nonmoving  
13 party's case." *Soremekun*, 509 F.3d at 984.

14 When a motion for summary judgment is properly made and  
15 supported, the non-movant cannot defeat the motion by resting upon  
16 the allegations or denials of its own pleading, rather the  
17 "non-moving party must set forth, by affidavit or as otherwise  
18 provided in Rule 56, 'specific facts showing that there is a  
19 genuine issue for trial.'" *Soremekun*, 509 F.3d at 984. (quoting  
20 *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 250, 106 S. Ct.  
21 2505, 91 L. Ed. 2d 202 (1986)). "A non-movant's bald assertions or  
22 a mere scintilla of evidence in his favor are both insufficient to  
23 withstand summary judgment." *FTC v. Stefanichik*, 559 F.3d 924, 929  
24 (9th Cir. 2009). "[A] non-movant must show a genuine issue of  
25 material fact by presenting affirmative evidence from which a jury  
26 could find in his favor." *Id.* (emphasis in original). "[S]ummary  
27 judgment will not lie if [a] dispute about a material fact is  
28 'genuine,' that is, if the evidence is such that a reasonable jury



1 could return a verdict for the nonmoving party." *Anderson*, 477  
2 U.S. at 248. In determining whether a genuine dispute exists, a  
3 district court does not make credibility determinations; rather,  
4 the "evidence of the non-movant is to be believed, and all  
5 justifiable inferences are to be drawn in his favor." *Id.* at 255.

#### 6 **IV. DISCUSSION.**

##### 7 **A. Plaintiff's FEHA Claims**

8 Plaintiff's first cause of action is for discrimination and  
9 retaliation in violation of California Government Code section  
10 12900 *et seq.*, California's Fair Housing and Employment Act (FEHA).  
11 Plaintiff asserts FEHA claims solely against the County of Fresno.  
12 Employers are subject to *respondeat superior* liability for the  
13 discriminatory conduct of supervisory employees. *E.g. Janken v. GM*  
14 *Hughes Electronics*, 46 Cal. App. 4th 55, 70 (Cal. Ct. App. 1996).

##### 15 **1. Retaliation Claim**

16 California Government Code section 12940(h) provides that it  
17 shall be an unlawful employment practice

18 for any employer, labor organization, employment agency,  
19 or person to discharge, expel, or otherwise discriminate  
20 against any person because the person has opposed any  
21 practices forbidden under this part or because the person  
has filed a complaint, testified, or assisted in any  
proceeding under this part.

22 Cal. Gov. Code § 12940(h). To establish a prima facie case of  
23 retaliation under section 12940(h), an employee must show that (1)  
24 she engaged in a "protected activity;" (2) she was subjected to an  
25 adverse employment action; and (3) a causal link existed between  
26 the protected activity and the adverse employment action. *E.g.*  
27 *Yanowitz v. L'Oreal USA, Inc.*, 36 Cal. 4th 1028, 1042 (Cal. 2005)  
28 (citations omitted). Once an employee establishes a prima facie

1 case, the employer is required to offer a legitimate, non-  
2 retaliatory reason for the adverse employment action. *Id.*

3 It is undisputed that Plaintiff has established the first  
4 element of a prima facie retaliation claim by providing evidence  
5 that she engaged in protected activity by filing several  
6 complaints alleging discrimination by the PDO. According to  
7 Plaintiff, she first presented a complaint alleging racial  
8 discrimination in 2008. (MSJ, Ex. D at 212).

9 Defendants' contend that Plaintiff has not suffered an  
10 "adverse employment action" within the meaning of FEHA, as  
11 Plaintiff concedes she was never subjected to disciplinary action,  
12 demoted, or suffered a reduction in compensation. (DUMF 27).<sup>10</sup>  
13 Plaintiff also concedes she was given step raises on every occasion  
14 she became eligible and received only positive performance  
15 evaluations. (DUMF 28, 29). Plaintiff cites *Yanowitz* for the  
16 proposition that "a series of subtle, yet damaging, injuries" can  
17 cumulatively amount to adverse employment action. 36 Cal.4th at  
18 1055-56. Plaintiff contends that the *Yanowitz* standard for adverse  
19 action is satisfied by the combination of (1) the PDO's failure to  
20 investigate Plaintiff's claim of "defamation"; (2) the lack of  
21 opportunities afforded to Plaintiff; and (3) the PDO's failure to  
22 respond to Plaintiff's hostile work environment complaint.  
23 (Opposition at 13).

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25  
26 <sup>10</sup> Plaintiff's sole basis for disputing DUMF 27 is that she received an informal  
27 reprimand from Robert Delmare. The fact that Plaintiff received an informal  
28 reprimand does not controvert DUMF 27, nor does it rise to the level of adverse  
employment action. *Akers*, 95 Cal. App. 4th at 1457 ("mere oral or written  
criticism of an employee or a transfer into a comparable position does not meet  
the definition of an adverse employment action under FEHA").

1 Of the three "subtle injuries" identified by Plaintiff, only  
2 one occurred after Plaintiff filed her first discrimination  
3 complaint in 2008: the PDO's alleged failure to respond to  
4 Plaintiff's claim of hostile work environment.<sup>11</sup> No rational jury  
5 could find that Plaintiff's allegation is true, as the record  
6 establishes that the PDO responded to Plaintiff's complaints  
7 regarding Alderete. Diaz and Taniguchi offered to remove Plaintiff  
8 from Alderete's supervision during their first meeting with  
9 Plaintiff regarding her complaints about Alderete. (PUMF 46).  
10 Additionally, it is undisputed that Plaintiff's complaint was  
11 investigated pursuant to the County's discrimination complaint  
12 procedure. (Doc. 29, Plaintiff's Response to DUMF 19). After an  
13 investigation, the County's investigators concluded that Plaintiff  
14 had not been discriminated or retaliated against, and these  
15 findings were communicated to the PDO's top decision-maker,  
16 Taniguchi. (Doc. 29, Plaintiff's Response to DUMF 22, 23).  
17 Despite the County's finding that Plaintiff had not been  
18 discriminated against, the PDO removed Plaintiff from Alderete's  
19 supervision. (Doc. 29, Plaintiff's Response to DUMF 32). Although  
20 Plaintiff complains that she was left under Alderete's supervision  
21 for two months after filing her complaint, Plaintiff concedes that  
22 the PDO offered to remove Plaintiff from Alderete's supervision  
23 when Plaintiff lodged her complaint, but that Plaintiff refused the  
24 offer because she did not want to be removed from the dependency  
25 unit. (Muldrew Dec. at 5).

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27 <sup>11</sup> Plaintiff's complaint about Baly's alleged statement that Plaintiff was  
28 incompetent occurred in 2007, and Plaintiff fails to allege that any promotional  
opportunities became available after she filed her first discrimination complaint  
in 2008.

1           Because Plaintiff has not established that any adverse action  
2 was taken against by any person with knowledge of her  
3 discrimination complaints, Defendants' motion for summary judgment  
4 on Plaintiff's FEHA retaliation claim is GRANTED. *E.g. Yartzoff*  
5 *v. Thomas*, 809 F.2d 1371, 1374 (9th Cir. 1987) (citation omitted)  
6 (failure to establish the existence of a prima facie case renders  
7 a grant of summary judgment appropriate).<sup>12</sup>

## 8           **2. FEHA Discrimination**

9           For a prima facie case of discrimination under FEHA, a  
10 plaintiff must establish: (1) she was a member of a protected  
11 class, (2) she was qualified for the position she sought or was  
12 performing competently in the position she held, (3) she suffered  
13 an adverse employment action, such as termination, demotion, or  
14 denial of an available job, and (4) some other circumstance  
15 suggests discriminatory motive. *E.g. Mamou v. Trendwest Resorts,*  
16 *Inc.*, 165 Cal. App. 4th 686, 714 (Cal. Ct. App. 2008).

17           It is undisputed that Plaintiff is a member of a protected  
18 class, (DUMF 1), and that Plaintiff was performing her job  
19 competently, (DUMF 29). The complaint alleges that Alderete  
20 subjected Plaintiff to a hostile work environment on account of  
21 Plaintiff's race, and there is some evidence to support Plaintiff's  
22 allegation, as Plaintiff's declaration indicates that she perceived  
23 Alderete being discriminatory against African American employees at  
24 the PDO. (Mudlrew Dec. at 4-6). Very little evidence is necessary  
25 to raise a genuine issue of fact regarding an employer's motive;

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26  
27 <sup>12</sup> As discussed below, Plaintiff alleges that Alderete created a hostile work  
28 environment subsequent to Plaintiff's 2008 EEOC filing, however, it is undisputed  
that Alderete did not know about Plaintiff's EEOC complaint during the relevant  
time period.

1 any indication of discriminatory motive may suffice to raise a  
2 question that can only be resolved by a fact-finder. *McGinest v.*  
3 *GTE Serv. Corp.*, 360 F.3d 1103, 1124 (9th Cir. 2004). Because  
4 there is a factual dispute regarding whether Alderete created a  
5 hostile work environment for Plaintiff on account of Plaintiff's  
6 race, summary judgment on Plaintiff's FEHA discrimination claim is  
7 inappropriate and is DENIED.

8 **B. Plaintiff's Section 1981 Claim**

9 Plaintiff asserts her section 1981 claim solely against the  
10 County of Fresno. Local governments are "persons" subject to suit  
11 for constitutional torts. See *Haugen v. Brosseau*, 339 F.3d 857,  
12 874 (9th Cir. 2003) (citing *Monell v. Dep't of Soc. Servs.*, 436  
13 U.S. 658, 691 n. 55, 98 S. Ct. 2018, 56 L. Ed. 2d 611 (1978) as  
14 applied to section 1983 claims)." Although a local government can  
15 be held liable for its official policies or customs, it will not be  
16 held liable for an employee's actions outside of the scope of these  
17 policies or customs.

18 [T]he language of § 1983, read against the background of  
19 the same legislative history, compels the conclusion that  
20 Congress did not intend municipalities to be held liable  
21 unless action pursuant to official municipal policy of  
22 some nature caused a constitutional [\*10] tort. In  
23 particular, ... a municipality cannot be held liable solely  
24 because it employs a tortfeasor, in other words, a  
25 municipality cannot be held liable under § 1983 on a  
26 respondeat superior theory.

27 *Monell*, 436 U.S. at 691.

28 As alternatives to proving the existence of a policy or custom  
of a municipality, a plaintiff may show: (1) "a longstanding  
practice or custom which constitutes the 'standard operating  
procedure' of the local government entity;" (2) "the  
decision-making official was, as a matter of state law, a final

1 policymaking authority whose edicts or acts may fairly be said to  
2 represent official policy in the area of decision;" or (3) "the  
3 official with final policymaking authority either delegated that  
4 authority to, or ratified the decision of, a subordinate." *Menotti*  
5 *v. City of Seattle*, 409 F.3d 1113, 1147 (9th Cir. 2005). The Ninth  
6 Circuit has held that a municipal policy "may be inferred from  
7 widespread practices or evidence of repeated constitutional  
8 violations for which the errant municipal officers were not  
9 discharged or reprimanded." *Id.*

### 10 **1. Retaliation**

11 In order to establish a retaliation claim, Plaintiff must  
12 demonstrate that (1) she engaged in a protected activity (2)  
13 Defendant subjected her to an adverse employment action, and (3) 'a  
14 causal link exists between the protected activity and the adverse  
15 action.'" *See, e.g., Hernandez v. City of Vancouver*, 277 Fed. Appx.  
16 666, 669 (9th Cir. 2009) (unpublished) (citing *Manatt v. Bank of*  
17 *America, NA*, 339 F.3d 792, 800 (9th Cir. 2003)). Plaintiff is a  
18 member of a protected class, and Plaintiff engaged in protected  
19 activity by filing her first racial discrimination complaint in  
20 2008. (MSJ, Ex. D at 212). Plaintiff has not established a causal  
21 link between the adverse action of which she complains and her  
22 protected activity.

23 The only adverse action allegedly taken against Plaintiff  
24 after 2008 was Alderete's creation of a hostile work environment.<sup>13</sup>  
25 Plaintiff cannot state a prima facie case of retaliation based on  
26

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27 <sup>13</sup> As discussed above, Plaintiff fails to establish a prima facie case of  
28 retaliation based on the PDO's response to Plaintiff's complaints regarding  
Alderete.

1 Alderete's actions because Plaintiff does not dispute that Alderete  
2 had no knowledge of Plaintiff's discrimination complaint at the  
3 time she allegedly created a hostile work environment for  
4 Plaintiff. (Plaintiff's Response to DUMF 9). Moreover, Alderete's  
5 action cannot be attributed to the County. It is undisputed that  
6 Alderete is not a final decision-making official at the PDO, and  
7 Plaintiff presents no evidence regarding possible alternative  
8 grounds for municipal liability. See *Menotti*, 409 F.3d at 1147  
9 (*Monell* liability may be established where action was taken  
10 pursuant to municipal policy, where top decision maker delegated  
11 authority to offending personnel, or where top decision maker  
12 ratified the discriminatory conduct of subordinates). Accordingly,  
13 Defendants' motion for summary judgment on Plaintiff's retaliation  
14 claim under section 1981 is GRANTED.

## 15 **2. Discrimination**

16 In order to establish a discrimination claim under section  
17 1981, Plaintiff must demonstrate: (1) that she is a member of a  
18 racial minority; (2) an intent to discriminate on the basis of race  
19 by Defendant; and (3) that the discrimination concerned one or more  
20 of the activities enumerated in the statute. See, e.g., *Doe v.*  
21 *Kamehameha Schools/Bernice Pauahi Bishop Estate*, 470 F.3d 827, 838  
22 (9th Cir. 2006); see also *Lindsey v. SLT L.A., LLC*, 447 F.3d 1138,  
23 1145 (9th Cir 2006). The rights enumerated in section 1981 include  
24 the right to the "enjoyment of all benefits, privileges, terms, and  
25 conditions of the Contractual relationship," which encompasses the  
26 relationship between employer and employee. *Johnson v. Riverside*  
27 *Healthcare Sys.*, 534 F.3d 1116, 1122 (9th Cir. 2008).

28 ///

1 Plaintiff's section 1981 discrimination claim is based on her  
2 contention that she was subjected to a hostile work environment.  
3 (Opposition at 13-14). Plaintiff contends that her hostile work  
4 environment claim is established by:(1) the PDO's failure to  
5 investigate Baly's alleged statement that Plaintiff was  
6 incompetent; (2) the "placating reprimand" Plaintiff received due  
7 to Martinez's complaint about her; (3) the excessive, unreasonable  
8 assignments by Alderete; and (4) the poor representation of African  
9 Americans within the PDO. (Opposition at 13-14).

10 Hostile work environment claims must be based on severe,  
11 pervasive discriminatory conduct that is so offensive as to  
12 unreasonably interfere with an employee's work performance. See,  
13 e.g., *Vasquez v. County of Los Angeles*, 349 F.3d 634, 642 (9th Cir.  
14 2003). As the Ninth Circuit explained in *Vasquez*:

15 To prevail on a hostile workplace claim premised on  
16 either race or sex, a plaintiff must show: (1) that he  
17 was subjected to verbal or physical conduct of a racial  
18 or sexual nature; (2) that the conduct was unwelcome; and  
19 (3) that the conduct was sufficiently severe or pervasive  
20 to alter the conditions of the plaintiff's employment and  
21 create an abusive work environment...

22 To determine whether conduct was sufficiently severe or  
23 pervasive to violate Title VII, we look at "all the  
24 circumstances, including the frequency of the  
25 discriminatory conduct; its severity; whether it is  
26 physically threatening or humiliating, or a mere  
27 offensive utterance; and whether it unreasonably  
28 interferes with an employee's work performance." In  
addition, "the working environment must both subjectively  
and objectively be perceived as abusive.

24 *Id.*

25 Plaintiff provides no evidence that any action attributable to  
26 the County created "a workplace atmosphere so discriminatory and  
27 abusive that it unreasonably interfere[d]" with Plaintiff's  
28



1 conditions of employment. *Id.* Even assuming that the conduct  
2 Plaintiff complains of was severe enough to create a hostile work  
3 environment, the record does not permit a rational jury to find  
4 that the County may be held liable for such conduct. None of the  
5 discrete acts Plaintiff complains of were carried out by Taniguchi,  
6 the final decision maker at the PDO, and there is no evidence  
7 regarding possible alternative grounds for municipal liability.  
8 See *Menotti*, 409 F.3d at 1147 (*Monell* liability may be established  
9 where action was taken pursuant to municipal policy, where top  
10 decision maker delegated authority to offending personnel, or where  
11 top decision maker ratified the discriminatory conduct of  
12 subordinates). Plaintiff's allegation regarding "poor  
13 representation of African Americans" at the PDO is not supported by  
14 the record, as Plaintiff's argument is based on the unremarkable  
15 fact that the PDO's demographics do not reflect Fresno County's  
16 demographics. (Opposition at 1-2; 13). The Ninth Circuit has  
17 consistently rejected the usefulness of general population  
18 statistics as a proxy for the pool of potential applicants where  
19 the employer sought applicants for positions requiring special  
20 skills. *Robinson v. Adams*, 847 F.2d 1315, 1318 (9th Cir. 1987)  
21 (citing *Moore v. Hughes Helicopters, Inc.*, 708 F.2d 475, 482-83  
22 (9th Cir. 1983)); *Foss v. Thompson*, 242 F.3d 1131, 1135 (9th Cir.  
23 2001) (same). Defendants' motion for summary judgment on  
24 Plaintiff's section 1981 claim is GRANTED.

#### 25 **D. Section 1983 Claim**

26 Section 1983 imposes liability upon any person who, acting  
27 under color of state law, deprives another of a federally protected  
28 right. *Karim-Panahi v. Los Angeles Police Dep't*, 839 F.2d 621, 624

1 (9th Cir. 1988); 42 U.S.C. § 1983. In order to establish a prima  
2 facie case of employment discrimination under section 1983, a  
3 plaintiff must offer evidence that gives rise to an inference of  
4 unlawful discrimination, either through the framework set forth in  
5 *McDonnell Douglas Corp. v. Green*, 411 U.S. 792 (1973), or with  
6 direct or circumstantial evidence of discriminatory intent."  
7 *Vasquez v. County of Los Angeles*, 349 F.3d 634, 640 (9th Cir.  
8 2003). To create a prima facie case under the *McDonnell Douglas*  
9 framework, a plaintiff must show that: (1) she belonged to a  
10 protected class;(2) she was subjected to an adverse employment  
11 action; and (3) similarly situated employees not in her protected  
12 class received more favorable treatment. *Kang v. U. Lim Am., Inc.*,  
13 296 F.3d 810, 818 (9th Cir. 2002).

14 Plaintiff's prima facie case of discrimination under section  
15 1983 is premised on (1) the fact that only three or four percent of  
16 the employees at the PDO are African American; and (2) Taniguchi's  
17 response to Plaintiff's complaint regarding Alderete. (Opposition  
18 at 14-15). With respect to Plaintiff's argument regarding the  
19 PDO's demographics, Plaintiff fails to provide relevant evidence to  
20 substantiate her claim. See, e.g. *Robinson*, 847 F.2d at 1318  
21 (where the employer sought applicants for positions requiring  
22 special skills, relevant inquiry depends on demographics of the  
23 applicant pool, not the general population).

24 Plaintiff's sole allegation against Taniguchi is that he  
25 required Plaintiff to file a written complaint about Alderete  
26 before he took action. Plaintiff's opposition to provides:

27 When Muldrew reports she is being treated differently and  
28 met with open hostility by Alderete in July, 2008, Mr.  
Taniguchi, the Department head, responds by telling her

1 if she wants something done she has to file a complaint.  
2 Thus Mr. Taniguchi's understanding of the County's policy  
3 is that he has no responsibility to ensure the work place  
4 is not hostile in the face of verbal reports of  
5 discrimination, harassment or retaliation, no duty to  
6 investigate absent a formal written complaint. This is  
7 unfortunately entirely consistent with the lack of  
8 response to Muldrew's prior complaints in November 2007.  
9 And it also demonstrates why training only supervisory  
10 personnel in regard to County policies on discrimination  
11 is a way to discourage reporting.

12 (Opposition at 15).

13 Plaintiff has not provided any evidence that Taniguchi's  
14 response was motivated by racial animus, and there is nothing  
15 inherently discriminatory about requiring an employee to reduce her  
16 claims to writing before conducting a formal investigation. Nor  
17 does Plaintiff present any evidence that Taniguchi responded to  
18 Plaintiff's complaint in a different manner from Taniguchi's  
19 response to other employee complaints. Plaintiff's version of  
20 Taniguchi's response to her complaint about Alderete is also belied  
21 by the record, as Plaintiff concedes that Diaz and Taniguchi  
22 offered to remove Plaintiff from Alderete's supervision during  
23 their first meeting with Plaintiff regarding her complaints about  
24 Alderete. (PUMF 46). Because Plaintiff has failed to establish a  
25 prima facie claim under section 1983 against the County,  
26 Defendants' motion for summary judgment on her claim is GRANTED.

27 **ORDER**

28 For the reasons stated:

- 1) Defendants' motion for summary judgment on Plaintiff's  
FEHA retaliation claim is GRANTED;
- 2) Defendants' motion for summary judgment on Plaintiff's  
FEHA discrimination claim is DENIED;
- 3) Defendants' motion for summary judgement on Plaintiffs

1 claims under 42 U.S.C. §§ 1981 and 1983 are GRANTED;  
2 4) Defendants shall submit a form of order consistent with  
3 this Memorandum Decision within five (5) days following  
4 electronic service of this decision.

5 IT IS SO ORDERED.

6 **Dated: August 10, 2010**

**/s/ Oliver W. Wanger**  
**UNITED STATES DISTRICT JUDGE**

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