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**UNITED STATES DISTRICT COURT**  
EASTERN DISTRICT OF CALIFORNIA

FRANK R. SUMAHIT,

1:09-cv-00197-SMS (PC)

Plaintiff,

ORDER DISMISSING COMPLAINT  
WITH LEAVE TO AMEND

v.

AHLIN, et. al.,

(Doc. 1)

Defendants.

**I. SCREENING ORDER**

Frank R. Sumahit (“Plaintiff”) is a Sexually Violent Predator (SVP) civil detainee proceeding pro se and in forma pauperis. Plaintiff and six others filed the Complaint in this action on July 23, 2008. (Doc. 1.) On January 29, 2009, this Court ordered the claims severed, with Plaintiff proceeding on his claims in this action and all other named plaintiffs proceeding in separate actions. (Doc. 23.) Thus, Plaintiff’s claims are before the Court for screening at this time.

**A. Screening Requirement**

“Notwithstanding any filing fee, or any portion thereof, that may have been paid, the court shall dismiss the case at any time if the court determines that . . . the action or appeal . . . fails to state a claim upon which relief may be granted.” 28 U.S.C. § 1915(e)(2)(B)(ii). A complaint, or portion thereof, should only be dismissed for failure to state a claim upon which

1 relief may be granted if it appears beyond doubt that Plaintiff can prove no set of facts in support  
2 of the claim or claims that would entitle him to relief. See Hishon v. King & Spalding, 467 U.S.  
3 69, 73 (1984), citing Conley v. Gibson, 355 U.S. 41, 45-46 (1957); see also Palmer v. Roosevelt  
4 Lake Log Owners Ass'n, 651 F.2d 1289, 1294 (9th Cir. 1981).

5 **B. Summary of Plaintiff's Complaint**

6 Plaintiff is a SVP at Coalinga State Hospital (CSH) in Coalinga, California – where the  
7 acts he complains of occurred.

8 Plaintiff names defendants: Pam Ahlin, Acting Executive Director of CSH; Cynthia A.  
9 Radavsky, Deputy Director of Long Term Services (CDMH); Mr. Montoyo, Acting Director of  
10 DCPS; Gary Renzaglia, Clinical Administrator of CSH; and Linda Clark, Assistant Chief of  
11 SCH. It appears that Plaintiff only seeks injunctive relief via imposition of a number of policy  
12 changes at CSH.

13 Plaintiff complains that a number of policies and/or procedures at CSH infringe upon his  
14 ability to exercise his religion. The manner in which the Complaint is organized makes it  
15 difficult at best to ascertain specific factual basis for Plaintiff's generalized policy claims. On the  
16 first page of the Complaint, Plaintiff states that the named defendants violated, and denied him  
17 of, his Federal Constitutional rights to substantive due process, equal protection, and under the  
18 First, Fourth, and Fourteenth Amendments of the United States Constitution, and the State of  
19 California Constitution.<sup>1</sup> Thereafter, Plaintiff states broad and general allegations relating to a  
20 number of policies and/or procedures that, as best as the Court is able to decipher, relate to his  
21 ability to freely exercise his religion – the Inyana Native American Spiritual Circle (INASC).  
22 Plaintiff fails to delineate which factual allegations he feels show violation(s) of any specific  
23 constitutional right(s). Screening Plaintiff's Complaint is further complicated by the  
24 disorganized and somewhat repetitive manner in which it is formatted. To wit, on the second  
25 page, Plaintiff lists some thirteen (though misnumbered) areas where he feels policies and  
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27 <sup>1</sup> The discussion of Plaintiff's federal constitutional claims resolves both the federal and state constitutional  
28 claims. Los Angeles County Bar Assoc. v. Eu, 979 F.2d 697, 705 (9th Cir. 1992) (citing Payne v. Superior Court,  
132 Cal.Rptr. 405, 410 n. 3 (1976) (the California Constitution provides the same basic guarantee as the Fourteenth  
Amendment of the United States Constitution)).

1 procedures infringed on his rights; Plaintiff's statement of facts delineates twelve (though also  
2 misnumbered) such infringements; but, he delineates seventeen issues on which he requests  
3 injunctive relief. The Court provides Plaintiff with the following law that appears to apply to his  
4 claims. However, the Court is simply unable to ascertain any factual basis for a number of the  
5 issues upon which Plaintiff requests injunctive relief. It is Plaintiff's duty to correlate his claims  
6 for relief with their alleged factual basis. Plaintiff's complaint is also peppered with legal  
7 citations and quotes which are superfluous and only serve to obscure his factual allegations. It  
8 appears that Plaintiff has cut and pasted whole excerpts from published rulings in other cases into  
9 his Complaint which causes it to appear that he is pursuing instances and factual scenarios that  
10 have previously been litigated by other parties. If he chooses to file a first amended complaint,  
11 Plaintiff should avoid stating any legal citations, quotations, and/or argument. Plaintiff may be  
12 able to amend to correct deficiencies in his pleading so as to state cognizable claims. Thus, he is  
13 being given what appear to be the applicable standards and leave to file a first amended  
14 complaint.

15 **C. Pleading Requirements**

16 **1. Linkage**

17 The Civil Rights Act under which this action was filed provides:

18 Every person who, under color of [state law] . . . subjects, or causes  
19 to be subjected, any citizen of the United States . . . to the  
20 deprivation of any rights, privileges, or immunities secured by the  
21 Constitution . . . shall be liable to the party injured in an action at  
22 law, suit in equity, or other proper proceeding for redress.

23 42 U.S.C. § 1983. The statute plainly requires that there be an actual connection or link between  
24 the actions of the defendants and the deprivation alleged to have been suffered by Plaintiff. See  
25 Monell v. Department of Social Services, 436 U.S. 658 (1978); Rizzo v. Goode, 423 U.S. 362  
26 (1976). The Ninth Circuit has held that “[a] person ‘subjects’ another to the deprivation of a  
27 constitutional right, within the meaning of section 1983, if he does an affirmative act, participates  
28 in another’s affirmative acts or omits to perform an act which he is legally required to do that  
causes the deprivation of which complaint is made.” Johnson v. Duffy, 588 F.2d 740, 743 (9th  
Cir. 1978). In order to state a claim for relief under section 1983, Plaintiff must link each named

1 defendant with some affirmative act or omission that demonstrates a violation of Plaintiff's  
2 federal rights. Plaintiff fails to link any of the named defendants to any act or omission to  
3 demonstrate a violation of his federal rights. Further, Plaintiff mentions Rick Daley, Chief of  
4 CPS in his factual allegations, but fails to list him as a defendant in the caption, or anywhere else  
5 in his complaint. If Plaintiff intends to pursue claims against Chief Daley, he must appropriately  
6 identify him as a defendant in this action.

7 Further, all of the defendants named in this action are supervisors. Supervisory personnel  
8 are generally not liable under section 1983 for the actions of their employees under a theory of  
9 respondeat superior and, therefore, when a named defendant holds a supervisory position, the  
10 causal link between him and the claimed constitutional violation must be specifically alleged.  
11 See Fayle v. Stapley, 607 F.2d 858, 862 (9th Cir. 1979); Mosher v. Saalfeld, 589 F.2d 438, 441  
12 (9th Cir. 1978), cert. denied, 442 U.S. 941 (1979). To state a claim for relief under section 1983  
13 based on a theory of supervisory liability, plaintiff must allege some facts that would support a  
14 claim that supervisory defendants either: personally participated in the alleged deprivation of  
15 constitutional rights; knew of the violations and failed to act to prevent them; or promulgated or  
16 “implemented a policy so deficient that the policy ‘itself is a repudiation of constitutional rights’  
17 and is ‘the moving force of the constitutional violation.’” Hansen v. Black, 885 F.2d 642, 646  
18 (9th Cir. 1989) (internal citations omitted); Taylor v. List, 880 F.2d 1040, 1045 (9th Cir. 1989).

19 Plaintiff has not alleged any facts indicating that any of the defendants personally  
20 participated in the alleged deprivation of constitutional rights; knew of any violations and failed  
21 to act to prevent them; or promulgated or “implemented a policy so deficient that the policy  
22 ‘itself is a repudiation of constitutional rights’ and is ‘the moving force of the constitutional  
23 violation.’” Hansen v. Black at 646. Although federal pleading standards are broad, some facts  
24 must be alleged to support claims under section 1983. See Leatherman v. Tarrant County  
25 Narcotics Unit, 507 U.S. 163, 168 (1993).

## 26 2. Exhibits

27 Plaintiff's complaint is ninety-three pages long. Only eleven pages of the complaint  
28 contain Plaintiff's factual allegations -- all other pages are exhibits. Plaintiff is advised that the

1 Court is not a repository for the parties' evidence. Originals, or copies of evidence (i.e., prison or  
2 medical records, witness affidavits, etc.) need not be submitted until the course of litigation  
3 brings the evidence into question (for example, on a motion for summary judgment, at trial, or  
4 when requested by the Court). At this point, the submission of evidence is premature as Plaintiff  
5 is only required to state a prima facie claim for relief. Thus, in amending his complaint, Plaintiff  
6 would do well to simply state the facts upon which he alleges a defendant has violated his  
7 constitutional rights and refrain from submitting exhibits.

8 Plaintiff's allegations generally refer the Court to his exhibits. If Plaintiff chooses to file  
9 and attaches exhibits to his amended complaint, each exhibit must be specifically referenced.  
10 Fed. R. Civ. Pro. 10(c). For example, Plaintiff must state "see Exhibit A" or something similar  
11 in order to direct the Court to the specific exhibit Plaintiff is referencing. Further, if the exhibit  
12 consists of more than one page, Plaintiff must reference the specific page of the exhibit (i.e. "See  
13 Exhibit A, page 3"). Finally, the Court reminds Plaintiff that the Court must assume that  
14 Plaintiff's factual allegations are true. Therefore, it is generally unnecessary for a plaintiff to  
15 submit exhibits in support of the allegations in a complaint.

### 16 **C. Plaintiff's Claims for Relief**

#### 17 **1. First Amendment – Free Exercise of Religion**

18 The First Amendment to the United States Constitution provides that "Congress shall  
19 make no law respecting the establishment of religion, or prohibiting the free exercise thereof . . .  
20 ." U.S. Const., amend. I. Prisoners "retain protections afforded by the First Amendment,"  
21 including the free exercise of religion. O'Lone v. Estate of Shabazz, 482 U.S. 342, 348, 107  
22 S.Ct. 2400 (1987). SVP detainees must, at a minimum, be afforded the rights afforded prisoners  
23 confined in a penal institution. Hydrick v. Hunter 500 F.3d 978, 998 (9th Cir. 2007). Thus,  
24 SVP's also retain protections afforded by the First Amendment. The protections of the Free  
25 Exercise Clause are triggered when prison officials burden the practice of a detainee's religion by  
26 preventing him from engaging in conduct which he sincerely believes is consistent with his faith.  
27 Shakur v. Schriro, 514 F.3d 878, 884 (9th Cir. 2008); Freeman v. Arpaio, 125 F.3d 732, 737 (9th  
28 Cir. 1997), *overruled in part by Shakur*, 514 F.3d at 884-85.

1           However, “[l]awful [detainment] brings about the necessary withdrawal or limitation of  
2 many privileges and rights, a retraction justified by the considerations underlying our penal  
3 system.” O’Lone, 482 U.S. at 348 (quoting Price v. Johnson, 334 U.S. 266, 285 (1948)). “To  
4 ensure that courts afford appropriate deference to prison officials, . . . prison regulations alleged  
5 to infringe constitutional rights are judged under a ‘reasonableness’ test less restrictive than that  
6 ordinarily applied to alleged infringements of fundamental constitutional rights.” O’Lone, 382  
7 U.S. at 349. Under this standard, “when a prison regulation impinges on inmates’ constitutional  
8 rights, the regulation is valid if it is reasonably related to legitimate penological interests.”  
9 Turner v. Safley, 482 U.S. 78, 89 (1987). First, “there must be a valid, rational connection  
10 between the prison regulation and the legitimate government interest put forward to justify it,”  
11 and “the governmental objective must itself be a legitimate and neutral one.” Id. A second  
12 consideration is “whether there are alternative means of exercising the right that remain open to  
13 [detainees].” Id. at 90 (internal quotations and citation omitted). A third consideration is “the  
14 impact accommodation of the asserted right will have on guards and other inmates, and on the  
15 allocation of prison resources generally.” Id. “Finally, the absence of ready alternatives is  
16 evidence of the reasonableness of a prison regulation.” Id.

17           While Plaintiff complains of prohibitions of his religious activities and possessions,  
18 nowhere does he state any allegations to show that the restrictions he complains of infringe on  
19 beliefs that he sincerely held. Plaintiff’s only allegations as to his religious beliefs are that he is a  
20 member of the INASC. However, being a member does not necessarily infer the sincerity of  
21 one’s religious beliefs. Plaintiff also fails to state any allegations to address both the  
22 governmental objective motivating the regulations that offend him, and the availability of  
23 alternative means of exercising his religious beliefs. Thus, Plaintiff fails to state a cognizable  
24 claim under the First Amendment for infringement on the free exercise of his religious beliefs.

## 25           **2. Fourth Amendment**

26           The Ninth Circuit has held that “the Fourth Amendment right to be secure against  
27 unreasonable searches and seizures ‘extends to incarcerated prisoners.’ ” Thompson v. Souza,  
28 111 F.3d 694, 699 (9th Cir.1997) quoting Michenfelder v. Sumner, 860 F.2d 328, 332 (9th

1 Cir.1988)). Thus, this protection certainly extends to SVPs. Hydrick v. Hunter 500 F.3d 978,  
2 993 (9th Cir. 2007).

3 “The reasonableness of a particular search [or seizure] is determined by reference to the  
4 [detention] context.” Michenfelder, 860 F.2d at 332. There are concerns that mirror those that  
5 arise in the prison context: e.g., “the safety and security of guards and others in the facility, order  
6 within the facility and the efficiency of the facility’s operations.” Andrews v. Neer, 253 F.3d  
7 1052, 1061 (8th Cir.2001). The “reasonableness” of a search or seizures is a fact-intensive  
8 inquiry that cannot be determined without submission of evidence. Hydrick v. Hunter 500 F.3d  
9 978, 993 (9th Cir. 2007) referring to Thompson, 111 F.3d 694 (9th Cir.1997).

10 If Plaintiff had appropriately linked his allegations to any of the defendants, his claims  
11 the weekly searches of his living area for “personal Spiritual Items” would have been cognizable  
12 under the Fourth Amendment. (Doc. 1, pg. 6.) The Court will not be able to address the  
13 “reasonableness” of any such searches and seizures until a cognizable claim is stated and  
14 evidence is submitted.

15 Plaintiff’s allegations that he is searched four times a month and that “hospital wide  
16 searches” are conducted are too vague to be cognizable at this time. Id. Further, Plaintiff fails to  
17 show how his allegations regarding his being searched four times a month and the hospital wide  
18 searches are related to the other claims he makes in the Complaint so as not to violate  
19 Fed.R.Civ.P. 18(a).

20 Plaintiff is advised that if he chooses to file an amended complaint, and fails to comply  
21 with Rule 18(a), the Court will count all frivolous/noncognizable unrelated claims that are  
22 dismissed therein as strikes such that he may be barred from filing in forma pauperis in the  
23 future.

### 24 **3. Fourteenth Amendment**

#### 25 **a. Equal Protection**

26 “The Equal Protection Clause . . . is essentially a direction that all persons similarly  
27 situated should be treated alike.” City of Cleburne v. Cleburne Living Ctr., Inc., 473 U.S. 432,  
28 439 (1985) (citing Plyler v. Doe, 457 U.S. 202, 216 (1982)). Plaintiff is entitled “to ‘a reasonable

1 opportunity of pursuing his faith comparable to the opportunity afforded fellow [detainees] who  
2 adhere to conventional religious precepts.” Shakur v. Schriro, 514 F.3d 878, 891 (9th Cir. 2008)  
3 (quoting Cruz v. Beto, 405 U.S. 319, 321-22 (1972) (per curiam)). To state a claim, a plaintiff  
4 must allege facts sufficient to support the claim that officials intentionally discriminated against  
5 him on the basis of his religion by failing to provide him a reasonable opportunity to pursue his  
6 faith compared to other similarly situated religious groups. Cruz, 405 U.S. at 321-22; Shakur,  
7 514 F.3d at 891; Serrano v. Francis, 345 F.3d 1071, 1082 (9th Cir. 2003); Lee v. City of Los  
8 Angeles, 250 F.3d 668, 686 (9th Cir. 2001); Freeman v. Arpaio, 125 F.3d 732, 737 (9th Cir.  
9 1997), *overruled in part on other grounds* by Shakur, 514 F.3d at 884-85.

10 Plaintiff fails to state any allegations to show whether he was provided comparable  
11 opportunity of pursuing his faith as was afforded to detainees of conventional religions. Plaintiff  
12 also fails to state any allegations to show that any restriction on his pursuit of his faith occurred  
13 as a result of intentional discrimination by any of the named defendants. Thus, Plaintiff fails to  
14 state a cognizable claim under the Equal Protection Clause.

#### 15 **b. Substantive Due Process**

16 The Due Process Clause protects prisoners, and detainees, from being deprived of  
17 property without due process of law, Wolff v. McDonnell, 418 U.S. 539, 556 (1974), and  
18 prisoners and detainees have a protected interest in their personal property, Hansen v. May, 502  
19 F.2d 728, 730 (9th Cir. 1974). However, while an authorized, intentional deprivation of property  
20 is actionable under the Due Process Clause, *see* Hudson v. Palmer, 468 U.S. 517, 532, n.13  
21 (1984) (citing Logan v. Zimmerman Brush Co., 455 U.S. 422 (1982)); Quick v. Jones, 754 F.2d  
22 1521, 1524 (9th Cir. 1985), neither negligent nor unauthorized intentional deprivations of  
23 property by a state employee “constitute a violation of the procedural requirements of the Due  
24 Process Clause of the Fourteenth Amendment if a meaningful postdeprivation remedy for the  
25 loss is available,” Hudson v. Palmer, 468 U.S. 517, 533 (1984).

26 An authorized, intentional deprivation of property is actionable under the Due Process  
27 Clause. *See* Hudson v. Palmer, 468 U.S. 517, 532, n.13 (1984) (citing Logan v. Zimmerman  
28 Brush Co., 455 U.S. 422 (1982)); Quick v. Jones, 754 F.2d 1521, 1524 (9th Cir. 1985). An

1 authorized deprivation is one carried out pursuant to established state procedures, regulations, or  
2 statutes. Logan v. Zimmerman Brush Co., 455 U.S. at 436; Piatt v. McDougall, 773 F.2d 1032,  
3 1036 (9th Cir. 1985); see also Knudson v. City of Ellensburg, 832 F.2d 1142, 1149 (9th Cir.  
4 1987). Authorized deprivations of property are permissible if carried out pursuant to a regulation  
5 that is reasonably related to a legitimate penological interest. Turner v. Safley, 482 U.S. 78, 89  
6 (1987).

7 “An unauthorized intentional deprivation of property by a state employee does not  
8 constitute a violation of the procedural requirements of the Due Process Clause of the Fourteenth  
9 Amendment if a meaningful postdeprivation remedy for the loss is available.” Hudson v.  
10 Palmer, 468 U.S. 517, 533 (1984). Thus, where the state provides a meaningful postdeprivation  
11 remedy, only authorized, intentional deprivations constitute actionable violations of the Due  
12 Process Clause. An authorized deprivation is one carried out pursuant to established state  
13 procedures, regulations, or statutes. Piatt v. McDougall, 773 F.2d 1032, 1036 (9th Cir. 1985);  
14 see also Knudson v. City of Ellensburg, 832 F.2d 1142, 1149 (9th Cir. 1987).

15 Plaintiff alleges that his living area was searched for personal Spiritual Items each week  
16 and that he was denied various spiritual items. However, Plaintiff does not allege facts sufficient  
17 for the Court to ascertain any specific items that were actually removed from his possession.  
18 Thus, the Court is unable to ascertain what, if any of Plaintiff’s personal property, was taken  
19 from him, and what, if any due process he received relative to any specific item(s). Further,  
20 Plaintiff has not alleged sufficient facts for the Court to determine whether any such deprivation  
21 was authorized, or unauthorized. However, the implication from Plaintiff’s allegations is that the  
22 taking was authorized – i.e. carried out pursuant to established state procedures, regulations, or  
23 statutes. If it was authorized, as long as Plaintiff was provided with process, Plaintiff may be  
24 deprived of his property. For all of these reasons, Plaintiff’s claim that he was denied due  
25 process is not cognizable at this time.

#### 26 **4. Religious Land Use and Institutionalized Persons Act of 2000**

27 The Religious Land Use and Institutionalized Persons Act of 2000 (“RLUIPA”) provides:  
28 No government shall impose a substantial burden on the religious exercise of a

1 person residing in or confined to an institution. . . , even if the burden results from  
2 a rule of general applicability, unless the government demonstrates that imposition  
3 of the burden on that person–  
(1) is in furtherance of a compelling government interest; and  
(2) is the least restrictive means of furthering that compelling government interest.

4 42 U.S.C. § 2000cc-1. Plaintiff bears the initial burden of demonstrating that defendants  
5 substantially burdened the exercise of his religious beliefs. Warsoldier v. Woodford, 418 F.3d  
6 989, 994-95 (9th Cir. 2005). “RLUIPA is to be construed broadly in favor of protecting an  
7 inmate’s right to exercise his religious beliefs.” Id. “RLUIPA disallows policies that impose ‘a  
8 substantial burden on . . . religious exercise’ unless the burden ‘furthers “a compelling  
9 governmental interest,” and does so by “the least restrictive means.” ’ ” Alvarez v. Hill 518 F.3d  
10 1152 (9th Cir. 2008) quoting Id. at 994 quoting 42 U.S.C. § 2000cc-1(a).

11 Plaintiff alleges that the exercise of his religious beliefs were burdened by: (1)  
12 Administrative Directive 642 (governing Native American Spiritual Items – personal property)  
13 not being processed within the guide-lines of the Administrative Procedure Act; (2) not being  
14 allowed to have input in religious policy making for INASC; (3) not being allowed “full time”  
15 with the Native American Chaplain (who has been taking care of other religious groups for the  
16 last two years); (4) being restricted from accessing the Sweat Lodge Spiritual Grounds to only  
17 once a month; (5) having his living area searched weekly for personal “Spiritual Items;” (6)  
18 conducting hospital-wide searches four times a month; (7) being denied the ability to share living  
19 areas or to move to a Unit with other members, or Elder, for teaching or working with other  
20 members of the INASC; (8) being denied possession of “materials that are used in prayer and/or  
21 to make Native American items for personal use in ceremony, for prayer, and for gifts to thank a  
22 person” including Indian Ceremony Dancing Regalia including beading, beading thread, sinew  
23 and leather lace, beading needs, beading looms, Deer and Elk leather straps, and plastic carrying  
24 cases; (9) being prohibited from ordering Native American materials from outside vendors of  
25 their choice; (10) having family members and friends prohibited from participating in spiritual  
26 events; (11) being forced to use overcrowded general populated courtyards for the practice of his  
27 religion; and (12) being denied full practice of his religion, personal property for teaching, and of  
28 making items used for prayer such as a beading loom.

1 Plaintiff fails to state his allegations with sufficient explanation and/or detail to show  
2 either a constitutional right to, or any substantial burden on his exercise of his religion by any of  
3 the above other than his being denied possession of “materials that are used in prayer and/or to  
4 make Native American items for personal use in ceremony, for prayer . . .” such as Indian  
5 Ceremony Dancing Regalia including beading, beading thread, sinew and leather lace, beading  
6 needs, beading looms, Deer and Elk leather straps, and plastic carrying cases; having access to  
7 the Sweat Lodge Spiritual Grounds limited to only once a month; and being forced to use  
8 overcrowded general populated courtyards for the practice of his religion. If Plaintiff had  
9 appropriately linked any of the defendants to his claims, these are the only three factual  
10 allegations that would state cognizable claims under RLUIPA.

### 11 **5. Injunctive Relief**

12 Plaintiff requests injunctive relief: (1) “that policies, practices, and customs be  
13 established to accommodate Civil Detainees;” (2) that he have “input with Administration in  
14 religious policy making for INASC with good effect;” (3) that he “have daily access to the Sweat  
15 Lodge area, no less than 5 hours per day;” (4) that he have a full time Native American Chaplain;  
16 (5) that if friends and family meet security standards, they be allowed to visit and participate in  
17 spiritual events with Plaintiff; (6) that he be allowed to retain his “personal property of Native  
18 American Spiritual Items of virtue;” (7) that he be “able to order from any vender that sells  
19 Native American items that is not a security risk;” (8) that he “have fair access to living with  
20 other members within the classification program;” (9) that he “have good access to an effective  
21 appeal system process;” (10) that he be “able to move to a Unit with other member [sic] of the  
22 INASC;” (11) that “funding be provided for all Spiritual events;” (12) that he be “able to make  
23 Native American items through an individual party or a group;” (13) that he “be free from  
24 excessive searches of living area and of Indian personal property;” (14) that searches of his  
25 “living area stop and, in case of an emergency, the Native American Chaplain will search all  
26 items that a [sic] individual has in their possession and living area;” (15) that he retain in his  
27 “possession such items and materials such as hanks of beads, beading thread, crow beads, 5mm  
28 pony beads, 20-14" Feathers, Dancing Bustles, Fan Feather, Furs, Shells, Leather, Flutes, small

1 handheld Drums, Spiritual Pipes, Leather Bags, Bone Hair pipe, etc.;" (16) that he be provided  
2 "treatment and care programs pursuant to Welf. & Inst. Code §§ 6600, et seq.;" and (17) that he  
3 be provided "access to County Patients Rights Advisors." (Doc. 1, pg. 9.)

4 The purpose of a preliminary injunction is to preserve the status quo if the balance of  
5 equities so heavily favors the moving party that justice requires the court to intervene to secure  
6 the positions until the merits of the action are ultimately determined. University of Texas v.  
7 Camenisch, 451 U.S. 390, 395 (1981). A preliminary injunction is available to a plaintiff who  
8 "demonstrates either (1) a combination of probable success and the possibility of irreparable  
9 harm, or (2) that serious questions are raised and the balance of hardship tips in its favor."  
10 Arcamuzi v. Continental Air Lines, Inc., 819 F. 2d 935, 937 (9th Cir. 1987). Under either  
11 approach the plaintiff "must demonstrate a significant threat of irreparable injury." Id. Also, an  
12 injunction should not issue if the plaintiff "shows no chance of success on the merits." Id. At a  
13 bare minimum, the plaintiff "must demonstrate a fair chance of success of the merits, or  
14 questions serious enough to require litigation." Id.

15 Plaintiff is not entitled to a preliminary injunction as he has no constitutional right to, and  
16 thus no probability of success as to a number of the items for which he seeks injunctive relief.  
17 Plaintiff's allegations also do not demonstrate a significant threat of irreparable injury so as to  
18 necessitate the imposition of a preliminary injunction at this time.

19 Further, 18 U.S.C. § 3626(a)(1)(A) provides in relevant part, "[p]rospective relief in any  
20 civil action with respect to prison conditions shall extend no further than necessary to correct the  
21 violation of the Federal right of a particular plaintiff or plaintiffs. The court shall not grant or  
22 approve any prospective relief unless the court finds that such relief is narrowly drawn, extends  
23 no further than necessary to correct the violation of the Federal right, and is the least intrusive  
24 means necessary to correct the violation of the Federal right." The Court finds that the injunctive  
25 relief requested by Plaintiff is not narrowly drawn. Rather the injunctive relief sought by  
26 Plaintiff extends much further than necessary to correct the few violations that he might be able  
27 to pursue in this action, and does not appear to request the least intrusive means necessary to  
28 correct his allegations.

1 Finally, a federal court has limited jurisdiction. As a threshold and preliminary matter the  
2 court must have before it for consideration a “case” or “controversy.” Flast v. Cohen, 392 U.S.  
3 83, 88 (1968). If the court does not have a “case” or “controversy” before it, it has no power to  
4 hear the matter in question. Rivera v. Freeman, 469 F. 2d 1159, 1162-63 (9th Cir. 1972). “A  
5 federal court may issue an injunction if it has personal jurisdiction over the parties and subject  
6 matter jurisdiction over the claim; it may not attempt to determine the rights of persons not  
7 before the court.” Zepeda v. United States Immigration Service, 753 F.2d 719, 727 (9th Cir.  
8 1985) (emphasis added). Since Plaintiff has not appropriately linked any of the named  
9 defendants to his claims, there is no case or controversy before the Court. The Court therefore  
10 has no jurisdiction to issue the order sought.

## 11 **II. CONCLUSION**

12 For the reasons set forth above, Plaintiff’s Complaint is dismissed, with leave to file a  
13 first amended complaint within thirty days. If Plaintiff needs an extension of time to comply  
14 with this order, Plaintiff shall file a motion seeking an extension of time no later than thirty days  
15 from the date of service of this order.

16 Plaintiff must demonstrate in his complaint how the conditions complained of have  
17 resulted in a deprivation of Plaintiff’s constitutional rights. See Ellis v. Cassidy, 625 F.2d 227  
18 (9th Cir. 1980). The complaint must allege in specific terms how each named defendant is  
19 involved. There can be no liability under section 1983 unless there is some affirmative link or  
20 connection between a defendant’s actions and the claimed deprivation. Rizzo v. Goode, 423  
21 U.S. 362 (1976); May v. Enomoto, 633 F.2d 164, 167 (9th Cir. 1980); Johnson v. Duffy, 588  
22 F.2d 740, 743 (9th Cir. 1978).

23 Plaintiff’s first amended complaint should be brief, Fed. R. Civ. P. 8(a), but must state  
24 what each named defendant did that led to the deprivation of Plaintiff’s constitutional or other  
25 federal rights, Hydrick v. Hunter, 500 F.3d 978, 987-88 (9th Cir. 2007). Although accepted as  
26 true, the “[f]actual allegations must be [sufficient] to raise a right to relief above the speculative  
27 level . . . .” Bell Atlantic Corp. v. Twombly, 127 S.Ct. 1955, 1965 (2007) (citations omitted).

28 Plaintiff is further advised that an amended complaint supercedes the original complaint,

1 Forsyth v. Humana, Inc., 114 F.3d 1467, 1474 (9th Cir. 1997); King v. Atiyeh, 814 F.2d 565, 567  
2 (9th Cir. 1987), and must be “complete in itself without reference to the prior or superceded  
3 pleading,” Local Rule 15-220. Plaintiff is warned that “[a]ll causes of action alleged in an  
4 original complaint which are not alleged in an amended complaint are waived.” King, 814 F.2d  
5 at 567 (citing to London v. Coopers & Lybrand, 644 F.2d 811, 814 (9th Cir. 1981)); accord  
6 Forsyth, 114 F.3d at 1474.

7 The Court provides Plaintiff with opportunity to amend to cure the deficiencies identified  
8 by the Court in this order. Noll v. Carlson, 809 F.2d 1446, 1448-49 (9th Cir. 1987). Plaintiff  
9 may not change the nature of this suit by adding new, unrelated claims in his amended complaint.  
10 George v. Smith, 507 F.3d 605, 607 (7th Cir. 2007) (no “buckshot” complaints).

11 Based on the foregoing, it is HEREBY ORDERED that:

- 12 1. Plaintiff’s complaint is dismissed, with leave to amend;
- 13 2. The Clerk’s Office shall send Plaintiff a civil rights complaint form;
- 14 3. Within **thirty (30) days** from the date of service of this order, Plaintiff must file  
15 an amended complaint curing the deficiencies identified by the court in this order;  
16 and
- 17 4. If Plaintiff fails to comply with this order, this action will be dismissed for failure  
18 to state a cognizable claim.

19  
20 IT IS SO ORDERED.

21 **Dated:** April 8, 2009

21 /s/ Sandra M. Snyder  
22 UNITED STATES MAGISTRATE JUDGE