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UNITED STATES DISTRICT COURT

EASTERN DISTRICT OF CALIFORNIA

PATRICK KUNKEL,

Plaintiff,

v.

N. DILL, et al.,

Defendants.

CASE NO. 1:09-cv-00686-LJO-BAM PC

FINDINGS AND RECOMMENDATIONS
RECOMMENDING GRANTING
DEFENDANT ZAMORA’S MOTION FOR
SUMMARY JUDGMENT

(ECF Nos. 163, 166, 168, 170, 171.)

/ THIRTY-DAY DEADLINE

Findings and Recommendations on Motion for Summary Judgment

I. Procedural History

Plaintiff Patrick Kunkel (“Plaintiff”) is a state prisoner proceeding pro se and in forma pauperis in this civil rights action pursuant to 42 U.S.C. § 1983. Following resolution of two motions for summary judgment, this action is now proceeding against Defendants Garcia, Robaina, Dileo, Mackey, and Zamora for deliberate indifference in violation of the Eighth Amendment.¹ (ECF Nos. 161, 174.) On June 13, 2012, Defendant Zamora filed a motion for summary judgment. (ECF No. 163.) Plaintiff filed an opposition on July 24, 2012, and Defendant Zamora filed a reply on July 31, 2012.² (ECF Nos. 170, 171.)

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¹Defendant Zamora was granted summary judgment on Plaintiff’s claim that she was deliberately indifferent to his dental needs in an order issued May 21, 2012. (ECF No. 161.)

²Plaintiff was provided with notice of the requirements for opposing a motion for summary judgment by Defendant in a notice filed July 10, 2012, and by the Court in an order filed on July 13, 2012. Woods v. Carey, 684 F.3d 934, 939 (9th Cir. 2012); Klinge v. Eikenberry, 849 F.2d 409 (9th Cir. 1988).

1 **II. Relevant Allegations in First Amended Complaint**

2 During the time relevant to this action, Defendant Zamora was the Health Care Manager at
3 Kern Valley State Prison (“KVSP”). (First Am. Compl. ¶ 16, ECF No. 8.) In the fall of 2006,
4 Plaintiff was seen by Dr. Akanno for ankle pain due to an old ankle injury and prescribed pain
5 medication. (Id. at ¶¶ 69, 70.) On November 14, 2007, Plaintiff had surgery to remove hardware
6 from his ankle, and on this same date Defendant Zamora denied Plaintiff’s second level appeal
7 regarding the lack of dental treatment and she refused to investigate, did not explain why it took
8 seven months for Plaintiff to get dental treatment, and covered up for dental staff. (Id. at ¶¶ 54, 86.)
9 On November 15, 2007, Plaintiff filed an administrative appeal concerning the lack of post op care
10 and treatment after ankle surgery. (Id. at ¶ 89.) Defendant Zamora responded to Plaintiff’s appeal
11 concerning the lack of medical care by Defendant Araich and failed to address the basis of Plaintiff’s
12 appeal. (Id. at ¶ 132.)

13 **III. Motion for Summary Judgment**

14 **A. Motion for Summary Judgment Legal Standard**

15 Pursuant to Federal Rule of Civil Procedure 56(c), summary judgment is appropriate when
16 it is demonstrated that there exists no genuine issue as to any material fact, and that the moving party
17 is entitled to judgment as a matter of law. Summary judgment must be entered, “after adequate time
18 for discovery and upon motion, against a party who fails to make a showing sufficient to establish
19 the existence of an element essential to that party’s case, and on which that party will bear the burden
20 of proof at trial.” Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986). However, the court is to
21 liberally construe the filings and motions of pro se litigants. Thomas v. Ponder, 611 F.3d 1144, 1150
22 (9th Cir. 2010). The “party seeking summary judgment bears the initial responsibility of informing
23 the district court of the basis for its motion, and identifying those portions of the ‘pleadings,
24 depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any,’
25 which it believes demonstrate the absence of a genuine issue of material fact.” Celotex, 477 U.S.
26 at 323 (quoting Rule 56(c) of the Federal Rules of Civil Procedure).

27 If the moving party meets its initial responsibility, the burden then shifts to the opposing
28 party to establish that a genuine issue as to any material fact actually does exist. Matsushita Elec.

1 Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986). In attempting to establish the existence
2 of this factual dispute, the opposing party may not rely upon the denials of its pleadings, but is
3 required to tender evidence of specific facts in the form of affidavits, and/or admissible discovery
4 material, in support of its contention that the dispute exists. Fed. R. Civ. P. 56(e); Matsushita, 475
5 U.S. at 586 n.11.

6 The parties bear the burden of supporting their motions and oppositions with the papers they
7 wish the Court to consider and/or by specifically referencing any other portions of the record for
8 consideration. Carmen v. San Francisco Unified School Dist., 237 F.3d 1026, 1031 (9th Cir. 2001).
9 The Court will not undertake to mine the record for triable issues of fact. Simmons v. Navajo
10 County, Arizona, 609 F.3d 1011, 1017 (9th Cir. 2010).

11 **B. Statement of Undisputed Fact**

- 12 1. Defendant Zamora was employed with the California Department of Corrections and
13 Rehabilitation (“CDCR”) from 2001 to June 1, 2012. She was the Health Care Manager with
14 CDCR at KVSP from May 2006 through August 2008. (Zamora Dec. ¶ 1.)
- 15 2. Defendant Zamora’s responsibilities as the Health Care Manager were purely administrative
16 and she was not involved in the day-to-day care and treatment of patients. (Id. at ¶ 2.)
- 17 3. Defendant Zamora is not a licensed medical provider. She cannot provide medical treatment
18 nor can she order medical treatment to be performed. (Id.)
- 19 4. Plaintiff submitted an inmate appeal, log #07-01806, dated August 27, 2007, concerning
20 failure to receive treatment for his ankle from Nurse Practitioner Araich. In that appeal,
21 Plaintiff claimed that Araich took him off his pain medication and that he suffered from
22 chronic pain. He requested (1) to see a pain specialist immediately, (2) to get an MRI on his
23 ankle to see what was wrong with it, and (3) to receive chronic pain treatment. (Id. at ¶¶ 4,
24 7, Exhibit A, Inmate Appeal, sections A and B.)
- 25 5. Defendant Zamora reviewed this appeal at the second level of review, but she did not decide
26 the appeal. Because Defendant Zamora is not a medical provider, her job was to review the
27 appeal and the second level decision to ensure that the decision covered all Plaintiff’s
28 medical issues. (Id. at ¶ 4.)

- 1 6. Defendant Zamora read the first level decision in conjunction with the second level decision
2 to determine whether all of Plaintiff's issues were addressed. (Id. at ¶ 5.)
- 3 7. During her review of the first level decision, Defendant Zamora found that Plaintiff was
4 interviewed by KVSP's Director of Nursing, SRN II Wright-Pearson, for the first formal
5 level of review. Wright-Pearson found that Plaintiff had an appointment with an orthopedic
6 surgeon in the "near, near future" and that they would wait for the orthopedic specialist's
7 recommendations regarding the MRI and treatment for his ankle. (Id. at ¶¶ 5, 7, Exhibit A,
8 Inmate Appeal, section E.)
- 9 8. Upon review of the second level decision, Defendant Zamora found that RN Ducusin and
10 SRN Nair were assigned to investigate the appeal at the second level of review. Prior to
11 responding to the appeal, RN Ducusin interviewed Plaintiff, reviewed his unit health records,
12 and determined that NP Araich had ordered pain medication for Plaintiff, an ankle x-ray on
13 June 15, 2007, and orthopedic referral on September 6, 2007, a podiatry referral on
14 September 14, 2007, and a referral for Plaintiff to receive ankle surgery, which he had on
15 November 14, 2007. (Id. at ¶¶ 6, 7, Exhibit A, November 15, 2007, Second Level Response;
16 First Am. Compl. ¶¶ 80, 83, 86.)
- 17 9. RN Ducusin looked at Plaintiff's ankle and also witnessed Plaintiff in his cell profusely
18 perspiring due to strenuous exercise. After noting Plaintiff's past complaints and treatment,
19 RN Ducusin and SRN Nair denied Plaintiff's appeal. (Zamora Dec. ¶¶ 6, 7, Exhibit A,
20 November 15, 2007 Second Level Response.)
- 21 10. Defendant Zamora signed the second level decisions because the issues in Plaintiff's appeal
22 had been addressed in the second level of review response. Plaintiff had seen an orthopedic
23 surgeon who would dictate the needed treatment for his ankle and whether an MRI was
24 necessary. Plaintiff had just had surgery on his ankle. Also, RN Ducusin had determined
25 that Plaintiff was receiving adequate pain treatment for his ankle pain at KVSP. (Id. at 6.)
- 26 11. In the findings and recommendations to Defendants Araich, Ali, Mackey, Dr. Dileo, and
27 Robaina's motion for summary judgment, the undersigned found that it was clear from the
28 record that Plaintiff received medical treatment and his complaints of pain were not ignored,

1 and that he failed to raise any triable issues of material fact as to his Eighth Amendment
2 medical care claim against Defendant Araich from June 15, 2007 through November 13,
3 2007. (Findings and Recommendations on Defendants Araich, Ali, Mackey, Dr. Dileo and
4 Robaina’s motion for summary judgment, 24:14-19, ECF No. 162.)

5 **C. Defendant’s Position**

6 Defendant Zamora argues that the motion for summary judgment should be granted because
7 there is no evidence that she was deliberately indifferent to Plaintiff’s medical needs by signing the
8 second level response that denied Plaintiff’s inmate appeal. (Memorandum of Points and Authorities
9 in Support of Defendant’s Motion for Summary Judgment 2-3, ECF No. 163-1.) Defendant Zamora
10 states that she reviewed the decision, but did not decide the appeal. Since she is not a medical
11 provider her role was to review the appeal to determine if all of Plaintiff’s issues had been addressed
12 in the appeal. (Id. at 3.)

13 Defendant Zamora reviewed the first and second level appeal decisions and determined that
14 Plaintiff’s issues had been addressed in the second level response. (Id.) Plaintiff had seen an
15 orthopedic surgeon who would determine the treatment needed and whether an MRI was necessary.
16 (Id. at 3-4.) Plaintiff had received surgery on his ankle and RN Ducusin had determined that Plaintiff
17 was receiving adequate treatment for his ankle pain. (Id. at 4.) There is no evidence that Defendant
18 Zamora was deliberately indifferent in signing off on the second level appeal, and this Court has
19 determined that Plaintiff received medical treatment from Defendant Araich between June 15, 2007
20 and November 13, 2007, and that his complaints were not ignored. (Id. at 8.)

21 **D. Plaintiff’s Position**

22 Plaintiff argues that Defendant Zamora did respond to medical and dental appeals filed by
23 Plaintiff and her statements to the contrary are false.³ (Plaintiff’s Opposition to Defendant Zamora’s
24

25 ³Plaintiff argues that Defendant Zamora was responsible for delaying his referral for specialty treatment due
26 to contract disputes. He argues that the claim in his complaint regarding the delay in receiving his orthopedic shoes
27 would have been against Defendant Zamora. Plaintiff may not now expand the scope of this litigation via his
28 opposition to Defendant’s motion for summary judgment. See Gilmore v. Gates, McDonald & Co., 382 F.3d 1312,
1315 (11th Cir. 2004). Plaintiff’s claims are confined to those screened and found cognizable by the Court.
Plaintiff’s only allegation regarding Defendant Zamora that remains in this action is that on November 15, 2007, she
responded to his inmate appeal regarding Araich. (First Amended Compl. ¶ 132, ECF No. 8; Findings and
Recommendations Recommending Dismissing Certain Claims and Defendants 17:24-18:14, ECF No. 12.)

1 Motion for Summary Judgment 2, ECF No. 170.) Plaintiff claims that when H. Ducusin came to see
2 him, she did not enter his cell, but only interviewed him through the door or window and did not
3 examine Plaintiff. She did not see Plaintiff working out so it is impossible for her to state that he
4 was performing strenuous exercise. (Id. at 4.) Ducusin stated that she reviewed Plaintiff's records
5 and he was taking metacarbamols. Plaintiff contends that these are muscle relaxers and the court can
6 clearly see that he was not having muscle pain. The pain Plaintiff was experiencing was from the
7 plate that was screwed into his ankle. Plaintiff explained that he had side effects from the
8 medication yet he was placed on it anyway. (Id. at 5.)

9 Plaintiff admitted to Araich that he was working out, doing push-ups, but told her that he
10 crossed his bad ankle over his good ankle to avoid putting weight on it or moving it. The specialist
11 stated that his ankle was not fine and the fact that he was denied pain medication because he was
12 working out demonstrates deliberate indifference. (Id. at 6.) Plaintiff argues he should never have
13 been refused a specialist for a second opinion. Araich failed to timely file the correct paperwork
14 although she stated that she would on June 15, 2007. Plaintiff argues that by reading the appeal
15 Defendant Zamora did not address his issues at all. (Id. at 7.)

16 Plaintiff claims that Defendant Zamora fails to mention the inadequate treatment he received
17 by Araich because she is covering up for Araich's deliberate indifference. (Id. at 9.) Plaintiff states
18 that Defendant Zamora admitted that she could decide appeals and she followed the deliberate
19 indifference of Araich by denying his appeal. (Id. at 20.)

20 **E. Defendant's Reply**

21 Defendant replies that there is no evidence that she was knew of an excessive risk to
22 Plaintiff's health when she signed off on the second level of review. When she reviewed the appeal
23 and responses, Defendant Zamora believed that his health records evidenced that the issues raised
24 in his appeal had been addressed and he had received the treatment requested. Further, because she
25 is not a medical provider, Defendant Zamora relied on the medical opinion of the three nurses who
26 reviewed Plaintiff's health care records and agreed that he was receiving adequate treatment by

27 _____
28 Plaintiff's arguments unrelated to the claim proceeding here shall be disregarded.

1 Araich. (Reply to Opposition to Defendant Zamora’s Motion for Summary Judgment 2, ECF No.
2 171.)

3 While Plaintiff disagreed with the findings and recommendations that found that Defendant
4 Araich was not deliberately indifferent to his medical needs, he has failed to present any admissible
5 evidence that the medications he was prescribed were inadequate or that he was purposely prescribed
6 medication in disregard to his health. (Id. at 6.) Further, Defendant objects to Plaintiff’s assertion
7 that the medication he was prescribed is an anti-epileptic medication and nerve pain medication, and
8 Plaintiff’s Exhibit 11 which is a formulary with a date of 2009 and does not establish that the
9 medication was restricted in 2007. (Objection 1-2, ECF No. 171-1.)

10 **F. Discussion**

11 The Court finds that Defendant has met her initial burden of informing the Court of the basis
12 for her motion, and identifying those portions of the record which she believes demonstrate the
13 absence of a genuine issue of material fact. The burden therefore shifts to Plaintiff to establish that
14 a genuine issue as to any material fact actually does exist. See Matsushita Elec. Indus., 475 U.S. at
15 586 (1986).

16 While Plaintiff continues to argue that Nurse Practitioner Araich was deliberately indifferent
17 in treating his ankle pain, her motion for summary judgment has been granted and the court found
18 that she was not deliberately indifferent in responding to Plaintiff’s medical needs. (ECF No. 162
19 at 19:25-28:19, adopted August 29, 2012, at ECF No. 174.) The claim at issue in this motion for
20 summary judgment is that Defendant Zamora was deliberately indifferent to Plaintiff’s serious
21 medical needs when she signed off on the second level appeal response dated November 15, 2007.
22 (ECF No. 163-4 at 8-10.)

23 The prison grievance procedure does not confer any substantive rights upon inmates and
24 actions in reviewing and denying inmate appeals cannot serve as a basis for liability under section
25 1983. Ramirez v. Galaza, 334 F.3d 850, 860 (9th Cir. 2003); Mann v. Adams, 855 F.2d 639, 640
26 (9th Cir. 1988); Buckley v. Barlow, 997 F.2d 494, 495 (8th Cir. 1993). To establish liability for
27 defendants involved in the denial of medical grievances, Plaintiff must set forth evidence that the
28 medical care he requested was medically necessary and the denial therefore constituted deliberate

1 indifference to his medical needs. See Toguchi v. Chung, 391 F.3d 1051, 1058-60 (9th Cir. 2004).

2 A prisoner's claim of inadequate medical care does not constitute cruel and unusual
3 punishment unless the mistreatment rises to the level of "deliberate indifference to serious medical
4 needs." Jett v. Penner, 439 F.3d 1091, 1096 (9th Cir. 2006) (quoting Estelle v. Gamble, 429 U.S.
5 97, 104 (1976)). The "deliberate indifference" standard involves an objective and a subjective
6 prong. First, the alleged deprivation must be, in objective terms, "sufficiently serious." Farmer v.
7 Brennan, 511 U.S. 825, 834 (1994) (citing Wilson v. Seiter, 501 U.S. 294, 298 (1991)). Second, the
8 prison official must act with a "sufficiently culpable state of mind," which entails more than mere
9 negligence, but less than conduct undertaken for the very purpose of causing harm. Farmer, 511 U.S.
10 at 837.

11 The two part test for deliberate indifference requires the plaintiff to show (1) "a 'serious
12 medical need' by demonstrating that failure to treat a prisoner's condition could result in further
13 significant injury or the 'unnecessary and wanton infliction of pain,'" and (2) "the defendant's
14 response to the need was deliberately indifferent." Jett, 439 F.3d at 1096. A prison official does not
15 act in a deliberately indifferent manner unless the official "knows of and disregards an excessive risk
16 to inmate health or safety." Farmer, 511 U.S. at 837. "Deliberate indifference is a high legal
17 standard," Simmons, 609 F.3d at 1019; Toguchi, 391 F.3d at 1060, and is shown where there was
18 "a purposeful act or failure to respond to a prisoner's pain or possible medical need" and the
19 indifference caused harm, Jett, 439 F.3d at 1096.

20 Defendant does not dispute that Plaintiff had a serious medical condition that required
21 medical treatment. The issue here is whether Defendant Zamora was deliberately indifferent to
22 Plaintiff's serious medical need by signing off on the grievance. Plaintiff states that Defendant
23 Zamora was deliberately indifferent arguing that Araich had failed to provide adequate medical care
24 during the time period leading up to Defendant Zamora reviewing his inmate appeal. The argument
25 that anyone who knows about a violation of the Constitution, and fails to cure it, has violated the
26 Constitution himself is not correct. "Only persons who cause or participate in the violations are
27 responsible. Ruling against a prisoner on an administrative complaint does not cause or contribute
28 to the violation. Greeno v. Daley, 414 F.3d 645, 656-57 (7th Cir.2005); accord George v. Smith, 507

1 F.3d 605, 609-10 (7th Cir. 2007); see Owens v. Hinsley, 635 F.3d 950, 953 (7th Cir. 2011) (“Prison
2 grievance procedures are not mandated by the First Amendment and do not by their very existence
3 create liberty interests protected by the Due Process Clause, and so the alleged mishandling of [an
4 inmate’s] grievances by persons who otherwise did not cause or participate in the underlying conduct
5 states no claim.”). Defendant Zamora did not cause or contribute to any violation that occurred prior
6 to her reviewing Plaintiff’s appeal.

7 Defendant Zamora is not medical personnel and her involvement in reviewing and evaluating
8 Plaintiff’s appeal was to determine if all Plaintiff’s issues had been addressed. (UF 5). Defendant
9 Zamora reviewed the first level appeal decision and saw that Plaintiff had been interviewed by
10 KVSP’s Director of Nursing, SRN II Wright-Pearson. Wright-Pearson had found that Plaintiff had
11 an appointment with an orthopedic surgeon in the “near, near future” and that they would wait for
12 the orthopedic specialist’s recommendations regarding the MRI and treatment for his ankle. (UF 7.)
13 In reviewing the second level decision, Defendant Zamora found that RN Ducusin and SRN Nair had
14 been assigned to investigate the appeal at the second level of review. Prior to responding to the
15 appeal, RN Ducusin interviewed Plaintiff, reviewed his unit health records, and determined that
16 Araich had ordered pain medication for Plaintiff and an ankle x-ray on June 15, 2007; had made an
17 orthopedic referral on September 6, 2007; a podiatry referral on September 14, 2007; and a referral
18 for Plaintiff to receive ankle surgery. Plaintiff had surgery on his ankle on November 14, 2007.
19 (UF8.)

20 The evidence before the Court does not show that Defendant Zamora was aware that Plaintiff
21 had a serious medical need that was not being adequately addressed by medical staff. In his appeal
22 Plaintiff had requested (1) to see a pain specialist immediately, (2) to get an MRI on his ankle to see
23 what was wrong with it, and (3) to receive chronic pain treatment. (UF 4.) In reviewing Plaintiff’s
24 appeal, Defendant Zamora saw that Plaintiff was receiving medication for his ankle pain. Plaintiff
25 had been referred to and been examined by a specialist. Plaintiff had surgery for his ankle on
26 November 14, 2007. (UF 8.) Further, the medical personnel who had reviewed Plaintiff’s claims
27 had found that he was receiving adequate treatment. (UF 10.)

28 Nothing in the record supports Plaintiff’s claim that Defendant Zamora was aware of any

1 serious medical need that was not being adequately addressed by medical personnel. See Green v.
2 Daley, 414 F.3d 645, 656 (7th Cir. 2005) (quoting Spruill v. Gillis, 372 F.3d 218, 236 (3rd Cir.
3 2004) (“If a prisoner is under the care of medical experts . . . a non-medical prison official will
4 generally be justified in believing that the prisoner is in capable hands”); Hayes v. Snyder, 546 F.3d
5 516, 527-28 (7th Cir. 2008) (summary judgment affirmed where non-medical defendants relied on
6 professional judgment of medical prison officials and nothing made it obvious that inmate may not
7 be receiving adequate medical care). Plaintiff has failed to meet his burden to raise a genuine issue
8 of material fact that Defendant Zamora was deliberately indifferent by signing off on the second level
9 appeal. Accordingly, the Court recommends that Defendant Zamora’s motion for summary
10 judgment be granted.

11 **IV. Conclusion and Recommendation**

12 Based on the foregoing, IT IS HEREBY RECOMMENDED that Defendant Zamora’s motion
13 for summary judgment, filed June 3, 2012 be GRANTED.

14 These findings and recommendations will be submitted to the United States District Judge
15 assigned to the case, pursuant to the provisions of Title 28 U.S.C. § 636(b)(1). Within thirty (30)
16 days after being served with these findings and recommendations, Plaintiff may file written
17 objections with the Court. The document should be captioned “Objections to Magistrate Judge’s
18 Findings and Recommendations.” Plaintiff is advised that failure to file objections within the
19 specified time may waive the right to appeal the District Court’s order. Martinez v. Ylst, 951 F.2d
20 1153 (9th Cir. 1991).

21 IT IS SO ORDERED.

22 **Dated: November 16, 2012**

23 /s/ Barbara A. McAuliffe
24 UNITED STATES MAGISTRATE JUDGE
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