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**UNITED STATES DISTRICT COURT**

EASTERN DISTRICT OF CALIFORNIA

DONALD SCHNEIDER,

Plaintiff,

vs.

MICHAEL J. ASTRUE, Commissioner of  
Social Security,

Defendant

) Case No.: 1:11cv0707 AWI DLB

)  
) FINDINGS AND RECOMMENDATIONS  
) REGARDING PLAINTIFF’S SOCIAL  
) SECURITY COMPLAINT

**BACKGROUND**

Plaintiff Donald Schneider (“Plaintiff”) seeks judicial review of a final decision of the Commissioner of Social Security (“Commissioner”) denying his application for Disability Insurance Benefits (“DIB”) pursuant to Title II of the Social Security Act. The matter is currently before the Court on the parties’ briefs, which were submitted, without oral argument, to the Magistrate Judge for findings and recommendations to the District Court.

**FACTS AND PRIOR PROCEEDINGS<sup>1</sup>**

Plaintiff filed for DIB on September 25, 2007. AR 136-40. He alleged disability since August 31, 2007, due to arm numbness, depression and anxiety. AR 155. After being denied

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<sup>1</sup> References to the Administrative Record will be designated as “AR,” followed by the appropriate page number.

1 initially and on reconsideration, Plaintiff requested a hearing before an Administrative Law  
2 Judge (“ALJ”). AR 82-85, 90-94, 96-97. On November 17, 2009, ALJ James P. Berry held a  
3 hearing. AR 27-65. ALJ Berry denied benefits on January 7, 2010. AR 12-22. On March 3,  
4 2011, the Appeals Council denied review. AR 1-5.

5  
6 Hearing Testimony

7 ALJ Berry held a hearing on November 17, 2009. Plaintiff appeared with his attorney,  
8 Jeff Milam. Vocational expert (“VE”) Thomas Dachelet also appeared and testified. AR 29.

9 *Plaintiff’s Testimony*

10 Plaintiff was born in 1959. He is 5’1” and weighs approximately 190 pounds. He has a  
11 VA disability of 40 percent, which is service connected, as he broke his arm in Italy and has  
12 nerve damage in the right arm, along with tinnitus. AR 31-33.

13 Plaintiff completed the 12<sup>th</sup> grade and can read and write. After 12<sup>th</sup> grade, Plaintiff  
14 received a heavy equipment operator’s license and was in the Marine Corps for six years. AR  
15 33. Plaintiff did not believe that he could return to any of his past jobs on a full time basis. He  
16 last worked at the Internal Revenue Service (“IRS”) as a mail clerk, but stopped working because  
17 of pain after a fall in December 2004. AR 35. Since that time, he has had problems with his  
18 back. AR 54-55. He tried to work as a janitor at the veteran’s halfway house, but could not  
19 sweep and mop because his arm hurt. AR 39-41.

20  
21 Plaintiff claimed he cannot work because of his back, right shoulder, left arm and  
22 depression. He receives treatment for these issues at the VA Medical Center in Fresno,  
23 California. AR 35-36.

24 Plaintiff has been seeing Dr. Howsepian since 2002 or 2003 for his depression. Plaintiff  
25 experiences anger, distrust of people and low energy. He sleeps an average of 10 hours a day,  
26 some of it during the daytime, and he wakes up between one and three o’clock in the afternoon.  
27 AR 39. He also uses a CPAP machine for apnea. AR 55.  
28

1 Plaintiff explained that there is nothing they can do to treat his low back. He has tried  
2 physical therapy and occupational therapy, but nothing seems to work. He has constant,  
3 throbbing pain and cannot get comfortable. AR 42-44. Plaintiff also has hearing aids, which he  
4 wears all the time. If there is a lot of background noise, he has trouble hearing. AR 44.  
5

6 Plaintiff estimated that he could probably lift five to ten pounds. On a good day, he can  
7 sit for half an hour and can stand or walk for 15 minutes. In an eight-hour day, he can lie down  
8 two or three hours, sit four hours and stand two hours. He has trouble reaching overhead with  
9 his left arm. In an eight-hour day, he can reach out and grab things for one or two hours because  
10 of his back, shoulders and wrist. He can wash dishes for 15 or 20 minutes. He can concentrate  
11 for 5 or 10 minutes. Due to his depression, he gets irritated very easily and the stress of getting  
12 to work on time and dealing with an eight-hour day would be a problem for him. AR 44-49.  
13

14 Plaintiff has a history of substance abuse and last used alcohol or drugs about three and a  
15 half years before the hearing. He attended an outpatient Chemical Dependency Treatment  
16 Program, but has stopped attending AA meetings. AR 49-51.  
17

18 On a normal day, Plaintiff can get himself something to eat, take care of his dressing and  
19 bathing, and watch TV or visit one of his friends. He sometimes reads, but not for very long. He  
20 also is involved with his synagogue. He takes care of and cleans his own apartment. AR 51-54.  
21 He has a driver's license and drives. He likes to golf and to watch T.V. and movies. He was  
22 restoring a 1948 Dodge truck, but had to sell it. AR 56-59.  
23

24 Plaintiff clarified that he resigned from his job in 2007 because of pain. He also was  
25 having some issues at the IRS involving other people, which was one of the major reasons he  
26 stopped working. AR 56.  
27

### 28 *Vocational Expert's Testimony*

The VE identified Plaintiff's past relevant work at the IRS as a clerk, which was light,  
SVP three, and semiskilled. AR 60.

1 For the first hypothetical, the ALJ asked the VE to assume an individual 50 years of age  
2 with a 12<sup>th</sup> grade education and Plaintiff's past relevant work experience. The ALJ asked the VE  
3 to assume that this individual could lift and carry 100 pounds occasionally, 50 pounds frequently,  
4 could stand, walk and sit six hours each, could perform simple repetitive tasks, could maintain  
5 attention, concentration, persistence and pace, could relate to and interact with others, could  
6 adapt to usual changes in work setting and could adhere to safety rules. However, this individual  
7 must avoid concentrated exposure to loud noise. Given these limitations, the VE testified that  
8 this individual could not perform Plaintiff's past work, but could perform other jobs in the  
9 national economy. AR 60-61.

11 For the second hypothetical, the ALJ asked the VE to assume an individual with the same  
12 vocational background who could lift and carry five to ten pounds, could stand two hours and sit  
13 four hours, would have difficulty maintaining attention, concentration and interaction with  
14 others, would need frequent rest breaks lasting approximately two hours, could not reach  
15 overhead with the left, non-dominant extremity, would have difficulty reaching more than one  
16 hour per day and would have difficulty using the dominant, right upper extremity more than 15  
17 to 20 minutes at a time. Given these limitations, the VE testified that such an individual could  
18 not perform Plaintiff's past work or any other work in the national economy. AR 62-63.

#### 20 Medical Record

##### 21 *Physical Impairments*

22 On July 25, 2005, Plaintiff underwent a neurological evaluation by Dr. Arvind Mehta.  
23 Following an examination and review of nerve conduction studies, Dr. Mehta diagnosed Plaintiff  
24 with residual hephalgisia in an oval shaped area on the left forearm due to residual right radial  
25 nerve findings. Plaintiff also had mild left median carpal tunnel syndrome and borderline  
26 median carpal tunnel syndrome. Plaintiff also had chronic pain symptoms in the left upper  
27 extremity with spread of pain into the neck, left should blade area, upper back and in the  
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1 bioccipital and bitemporal head regions. Dr. Mehta opined that Plaintiff's complaints of a right  
2 shoulder condition were totally subjective and were difficult to evaluate objectively because  
3 there were no physical findings. Plaintiff's reported headaches were not frustrating and he  
4 continued to function. AR 238-39.

5  
6 In December 2005, Plaintiff underwent surgery for a right wrist fracture. AR 285-86.

7 On June 27, 2007, Plaintiff sought emergency treatment for upper back and shoulder pain  
8 radiating to his chest. On physical exam, Plaintiff's spine was tender at T8/9, but he had full  
9 range of motion in both shoulders with normal power and tone. He was diagnosed with a back  
10 sprain and chest wall pain. AR 273-79.

11 On July 9, 2007, Plaintiff was diagnosed with sleep apnea by history. AR 264-65.

12 On July 30, 2007, Plaintiff complained of pain in his neck and shoulders. On exam,  
13 Plaintiff's neck and shoulders were tight, consistent with a diagnosis of fibromyalgia made worse  
14 by stress at work and the repetitive motion and lifting involved in sorting and delivering mail at  
15 work. He also had hypertension and obesity. Plaintiff was considering disability. AR 257.

16 In October 2007, Plaintiff underwent reconstructive surgery of his jaw and chin related to  
17 obstructive sleep apnea. AR 296, 299-73.

18  
19 On November 12, 2007, Dr. Judith Miller completed a consultative internal medicine  
20 evaluation. Plaintiff primarily complained of left arm numbness, chronic depression and anxiety.  
21 He reported his activities of daily living to include light house work, such as vacuuming and  
22 mopping, and light yard work. As a hobby, he was restoring a 1948 Dodge Truck. There were  
23 no abnormal findings on physical examination. Dr. Miller opined that Plaintiff was able to  
24 demonstrate heavy activity with standing and/or walking and no restrictions with sitting, lifting  
25 and carrying. He had no postural, manipulative, communicative or environmental difficulties.  
26 AR 374-78.

27 A January 2008 sleep study showed mild sleep apnea. AR 465.  
28

1           On February 11, 2008, Dr. Mehta performed a compensation and pension examination.  
2 Dr. Mehta diagnosed left arm numbness, which was stable and unchanged, moderate left-sided  
3 carpal tunnel syndrome not requiring surgery or brace, mild right sided carpal tunnel syndrome  
4 minimally symptomatic and not requiring any operation or treatment, and muscle tension  
5 headaches induced by physical exertion in the upper extremity muscles. AR 457-60.  
6

7           On February 25, 2008, Plaintiff complained of left neck and shoulder pain. On exam, he  
8 was tender in muscles around the shoulder. AR 455. The next day, Plaintiff was issued a left  
9 wrist splint for carpal tunnel syndrome. AR 554.

10           On March 21, 2008, Plaintiff was approved for chiropractic treatment and physiotherapy  
11 for 12 visits. AR 551. On April 16, 2008, Plaintiff reported that the chiropractic regimen had  
12 been helpful, but as soon as he started using his left hand, his shoulder became painful. AR 776.

13           On May 2, 2008, Plaintiff sought emergency room treatment for left side shoulder and  
14 neck pain. Plaintiff had run out of Vicodin. On examination, Plaintiff was tender to the left very  
15 superior aspect of trapezius with no direct left shoulder tenderness. His range of motion was  
16 intact, but with discomfort. Plaintiff received a Toradol injection. AR 762-66.  
17

18           On May 27, 2008, Plaintiff sought treatment from Dr. Vishal Pall for consideration of a  
19 left shoulder steroid injection. Plaintiff reported progressive pain in the left shoulder, with  
20 associated neck pain, scapular pain and numbness. On examination, Plaintiff had pain limited  
21 neck range of motion and pain limited left shoulder abduction. Dr. Pall assessed left shoulder  
22 impingement, subacromial bursitis, cervical spine degenerative disc disease and rule out cervical  
23 spine stenosis. Plaintiff was given a steroid injection. AR 753-54.

24           On June 16, 2008, Plaintiff sought treatment for pain to his left shoulder. AR 744.

25           On July 3, 2008, a left shoulder x-ray showed no fracture, dislocation or osseous  
26 abnormality. AR 515. On the same day, Dr. John Kwock completed an orthopedic surgery  
27 consult for left shoulder impingement. Plaintiff was prescribed a trial of NSAIDS. AR 546-47.  
28

1 On July 5, 2008, Plaintiff sought emergency room treatment after he fell and bruised the  
2 left side of his body, low back and hips. X-rays of Plaintiff's hips and ribs showed no fracture.  
3 He was to continue NSAIDS. AR 735-40.  
4

5 On August 4, 2008, Dr. Kwock saw Plaintiff for left shoulder abduction pain. Plaintiff  
6 reported that it was not abduction of the arm that caused pain, but pain in the base of the neck  
7 that radiated into the left shoulder and was aggravated with rotational movement of the head. Dr.  
8 Kwock believed that Plaintiff's complaints had a peripheral nerve quality although an EMG in  
9 2007 was not suggestive of it. Dr. Kwock requested a bone scan and a MRI of the left shoulder.  
10 AR 725-26.

11 A cervical spine x-ray completed on August 4, 2008, showed minimal degenerative  
12 changes and a subsequent bone scan suggested degenerative arthritis and degenerative changes  
13 of the first cervical vertebrae. AR 508-12. MRI results completed the next day suggested mild  
14 supraspinatus tendinosis of the left shoulder. AR 507.

15 On August 12, 2008, Dr. Kwock considered Plaintiff's c-spine x-rays, bone scan and  
16 MRI and believed Plaintiff might have a shoulder impingement of some degree. Plaintiff was to  
17 have an injection. AR 723-24.  
18

19 On August 20, 2008, Plaintiff complained of ongoing shoulder pain. Dr. Alan Cohen, a  
20 primary care physician, assessed chronic shoulder impingement/rotator cuff and referred Plaintiff  
21 to orthopedics. AR 720.

22 On November 5, 2008, Dr. Kwock evaluated Plaintiff's shoulder abduction issues. On  
23 exam, Plaintiff had painful abduction of the shoulder. A review of a c-spine series and a MRI  
24 were "not very suggestive of a disc protrusion." Plaintiff was referred to neurosurgery for  
25 possible radiculopathy before surgical treatment. AR 703-04.

26 On December 3, 2008, Plaintiff sought emergency room treatment for chronic bilateral  
27 shoulder pain. Plaintiff reported no relief from Vicodin and requested a Ketorolac shot. On  
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1 exam, he had limited range of motion in both shoulders and was given a Ketorolac shot. AR  
2 698-701.

3 On December 5, 2008, Plaintiff sought treatment for complaints of chronic pain in his  
4 neck and shoulder. He reported receiving a shot two days prior for pain. As Plaintiff was on a  
5 high dose Vicodin, he was given a Toldol injection. AR 693-95.

6 On December 8, 2008, Plaintiff complained to Dr. Cohen that his shoulder pain was  
7 worsening. AR 690.

8 On January 5, 2009, Dr. Cohen met with Plaintiff regarding his chronic low back and  
9 shoulder pain. Due to the pain, Plaintiff could not do the tasks that he enjoyed. He had disturbed  
10 concentration, depression, anger and irritability. Dr. Cohen commented that medication was less  
11 risk than alternative therapies. AR 680-81.

12 On February 6, 2009, Plaintiff saw De Davis, a nurse practitioner, during a pre-operative  
13 appointment for his shoulder. Plaintiff doubted that surgery would help him. Nurse Davis had  
14 the impression that Plaintiff's motives for surgery were based on his homelessness, financial  
15 stressors and other stressors, including his belief that disability would be curtailed if he did not  
16 have surgery. During his discussion with Nurse Davis, Plaintiff became agitated and used  
17 profanity. Plaintiff also used profanity when Dr. Kwock attempted a consultation. AR 671-73.

18 On June 10, 2009, Dr. Gopi Kasturi completed a neurological examination. On exam,  
19 Plaintiff has multiple tender points in the left trapezius, 4/5 strength in his left upper extremity  
20 and decreased sensation to pinprick in the left upper extremity. Dr. Kasturi diagnosed left  
21 cervical radiculopathy based on MRI results and physical examination. Plaintiff also had left  
22 neck/shoulder myofascial pain. Plaintiff received a myofascial trigger point injection in the left  
23 trapezius and rhomboid. AR 534-37.

24 On July 8, 2009, Plaintiff underwent a physical therapy evaluation for C spine  
25 strengthening and stabilization, along with cervical traction. Plaintiff reported left-sided neck  
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1 pain for more than five years, along with headache, left shoulder pain and intermittent numbness  
2 down to his left hand. On exam, Plaintiff was dysthymic with a flat affect. His c-spine range of  
3 motion was limited by subjective pain and he had diminished sensation in his left upper  
4 extremity. He also had tightness in his left trapezius, levator, rhomboids, supraspinatus and  
5 suboccipitals. The physical therapist opined that Plaintiff's subjective symptoms were consistent  
6 with chronic cervical spine radiculopathy with resultant myofascial pain syndrome. Plaintiff had  
7 significant tightness throughout the cervical spine and thoracic musculature, which should  
8 improve with therapeutic exercise and stretching. AR 527-29.

10 Plaintiff attended physical therapy five times between July and August 2009. AR 845,  
11 850-51, 852, 854-55, 862. However, on September 8, 2009, the physical therapist noted that  
12 Plaintiff had not attended any physical therapy sessions since August 19, 2009, and if there was  
13 no word from Plaintiff by September 21, 2009, he would be discharged from physical therapy for  
14 his c-spine. AR 836.

15 On July 16, 2009, Dr. Martin Lauber completed a general medical evaluation. On  
16 examination, Plaintiff's shoulders did not reveal any incapacitation, reduction in joint excursion,  
17 fatigability or loss of coordination. Dr. Lauber diagnosed cervical radiculopathy affecting the  
18 left arm, dysesthesia and hypoesthesia to the left upper arm and carpal tunnel syndrome based on  
19 earlier nerve conduction studies. Dr. Lauber commented that radiographs showed degenerative  
20 disease with disc herniation at two levels, which appeared to correspond with Plaintiff's pain.  
21 Plaintiff was not limited in terms of walking and did not have issues of unemployability or  
22 limitations of his daily activities due to a prior leg injury while in the service. AR 569-74.

24 On July 17, 2009, Dr. Mehta completed a neurological evaluation. Plaintiff complained  
25 of daily headaches for which he took Oxycodone. He also complained of numbness in his upper  
26 extremities and in both legs, but this did not limit his walking, standing or sitting and doing all  
27 other activities. AR 565. On exam, Plaintiff's neck movements were performed fairly well and  
28

1 he had normal power and coordination in both upper and lower extremities. He had reduced  
2 sensation to pinprick on the lateral aspect of his left forearm distally corresponding to left  
3 regional nerve distribution. He also had reduced sensation to pinprick in stocking distribution in  
4 both lower extremities. Tinel signs were positive on the left median nerve. Following nerve  
5 conduction studies, Dr. Mehta concluded that Plaintiff had normal findings in both upper  
6 extremity nerves and there was no evidence of carpal tunnel syndrome on either side. In his  
7 lower extremity nerves, there was evidence of peripheral neuropathy. Dr. Mehta diagnosed  
8 chronic headaches of muscle tension type, idiopathic polyneuropathy metabolic in origin causing  
9 paresthesia in both lower extremities and reduced reflexes and sensation. Plaintiff did not have  
10 any cervical radiculopathy symptoms despite cervical spondylosis and bulging disc on a MRI  
11 scan. Dr. Mehta commented that Plaintiff's headaches were not causing any functional  
12 impairment or disability and that Plaintiff did not have physical limitations from polyneuropathy.  
13 AR 564-69.

14  
15 On October 5, 2009, Plaintiff received follow-up care from Dr. Singh for chronic left  
16 sided neck and shoulder pain. On exam, the left side of his neck, shoulder and pectoral muscle  
17 were stiff and tender to deep palpation. Dr. Singh assessed shoulder and neck muscle strain,  
18 cervical radiculopathy, hypertension, hearing loss, hypothyroidism, obesity and sleep apnea. AR  
19 830.

20  
21 On October 19, 2009, Plaintiff received follow-up treatment with Dr. Kasturi. Plaintiff  
22 continued to be in significant pain. On exam, he had multiple tender points in the entire  
23 paraspinal musculature. Plaintiff wondered if medical marijuana would help him, but Dr.  
24 Kasturi explained it would not help affect the basic pathology. AR 825.

25 *Mental Impairments*

26 On July 25, 2005, Plaintiff saw clinical psychiatrist, Dr. Avak A. Howsepian and  
27 discussed behavioral dyscontrol. Plaintiff's problems at work appeared insoluble and he felt he  
28

1 was going to “get screwed.” AR 260. On mental status, Plaintiff was more depressed, dysphoric  
2 and irritable. Dr. Howsepien diagnosed dysthymic disorder with adjustment overlay, anxiety  
3 nos, pain disorder and rule out delayed onset PTSD. Plaintiff’s venlafaxine and buspirone were  
4 increased to the maximum dosage. AR 260.

5  
6 Between June 2006 and July 2009, Plaintiff attended a Chemical Dependency Treatment  
7 Program, which included counseling and maintenance. AR 205-33. In group counseling,  
8 Plaintiff routinely was noted to be reasonable, responsive and appropriate and cooperative with  
9 staff and with peers. AR 241-43, 245, 449, 452-53, 457, 462-63, 469, 555.

10 On July 23, 2007, Plaintiff’s wife called Dr. Howsepien. She stated that they had an  
11 argument and Plaintiff turned over furniture, broke things, tried to dump the fish tank and was  
12 out of control. He also did not go to work, did not call in and was AWOL. AR 262.

13 On August 6, 2007, according to notes from Thomas O’Rourke, an addiction therapist,  
14 Plaintiff reported that he told the Fresno IRS Director that “he was a piece of [excrement] and  
15 deserved or needed to be flushed” and that “he ought to be put under the jailhouse.” Plaintiff  
16 believed his words were misunderstood as a threat. Three detectives came to his home and took  
17 his IRS badge, and Plaintiff was placed on leave. AR 254-55.

18  
19 On August 7, 2007, Plaintiff sought emergency psychiatry treatment for depression. AR  
20 252-53. Dr. Tirath Gill indicated that Plaintiff was under increased stress because of arguments  
21 with a supervisor at work. Plaintiff was “on the max of meds” and tended “to deny usefulness of  
22 meds or any suggestions.” AR 251.

23 On August 13, 2007, Plaintiff reported in group therapy that he had made statements,  
24 which were interpreted as threats, to an IRS supervisor. Plaintiff described himself as “the kind  
25 of fellow who will state and speak his mind in [ ] a direct, rather blunt fashion, if he is so moved  
26 by events.” AR 250. Therapist O’Rourke noted that Plaintiff’s mood was within his normal  
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1 limits, he was reasonable and responsive and he was appropriate and cooperative with staff and  
2 peers. AR 250.

3  
4 On August 16, 2007, Plaintiff called Dr. Howsepian and reported that the IRS wanted to  
5 get rid of him because he said something that was taken as a threat. Plaintiff stated that he  
6 should never have returned to work and that he wanted to go out on medical retirement. AR 249.

7 On August 20, 2007, Plaintiff expressed to Dr. Howsepian that he was thinking about  
8 resigning and seeking medical retirement. Plaintiff also asked whether he had PTSD, stating that  
9 his depression and anxiety were no better and that his sleep was suboptimal. On mental status,  
10 Plaintiff was dysphoric, depressed and subdued with a blunted affect. Dr. Howsepian diagnosed  
11 dysthymic disorder with adjustment overlay, anxiety disorder NOS, pain disorder (shoulder) and  
12 rule out delayed onset PTSD. AR 247-48.

13 On August 27, 2007, Plaintiff attended group counseling for his addiction and reported  
14 that he met with his psychiatrist regarding his decision to resign. His doctor had encouraged him  
15 to resign quite some time back and he felt resigning was the correct decision. Therapist  
16 O'Rourke noted that Plaintiff's mood was within his normal limits, he was reasonable and  
17 responsive and he was appropriate and cooperative with staff and peers. AR 247.

18  
19 On August 29, 2007, Plaintiff informed Dr. Howsepian that he had resigned from the IRS  
20 and was seeking disability. They discussed that Dr. Howsepian had "not (yet) diagnosed him  
21 with PTSD." On mental status exam, Plaintiff was angry and dysphoric. His depression screen  
22 was positive. AR 245-46.

23 On September 20, 2007, therapist O'Rourke noted that Plaintiff's mood was within its  
24 normal limits and that he was appropriate and cooperative with staff and peers. AR 245.

25 On September 11, 2007, Dr. Howsepian wrote a letter regarding Plaintiff's psychiatric  
26 status. According to the letter, Plaintiff had current diagnoses of dysthymic disorder (with  
27 significant adjustment overlay), anxiety disorder NOS, learning disorder NOS, pain disorder and  
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1 obstructive sleep apnea. Dr. Howsepian opined that Plaintiff's psychiatric condition had  
2 worsened appreciably over the past four years. Plaintiff was "exquisitely sensitive" to stress,  
3 exhibiting both somatic symptoms (tachycardia and hypertension) and myriad psychiatric  
4 symptoms in the face of occupational stressors (perceived repeated harassment resulting in a  
5 hostile work environment). Plaintiff's symptoms included depression, anxiety, dysphoria,  
6 hopelessness, helplessness, anger, irritability, explosivity, psychomotor retardation, frustration,  
7 tearfulness, pessimism, fatigue, sleep disturbance and marital discord. Plaintiff had "violently  
8 broken multiple items in his home." AR 244. Dr. Howsepian opined that the "protracted  
9 exacerbation" of Plaintiff's anxiety and depressive disorders were "clearly causally linked to  
10 stresses at the IRS caused by repeated instances of harassment resulting in a perceived hostile  
11 work environment." AR 244.

13 On January 3, 2008, Steven C. Swanson, Ph.D., completed a consultative psychological  
14 evaluation. Plaintiff reported resigning from the IRS because "it was a hostile work  
15 environment" and "the Director was a piece of shit." He stated that he could complete all  
16 activities of daily living, could drive, could work on his 1948 Dodge pickup, and could attend  
17 AA groups. On exam, Plaintiff had no signs of vegetative depression, his short-term, recent and  
18 remote memories were within normal limits and he maintained satisfactory attention and  
19 concentration. Psychological tests showed average range of intellectual ability and no relative  
20 weakness in memory functioning. There was no evidence of any serious psychological  
21 disturbance and Plaintiff's mental and emotional functioning fell within normal limits. Dr.  
22 Swanson diagnosed alcohol dependence and cannabis abuse in remission and assigned a Global  
23 Assessment of Functioning ("GAF") of 70. Dr. Swanson opined that Plaintiff could maintain  
24 concentration or relate appropriately to others in a job setting, could understand, carry out and  
25 remember simple instructions and could respond appropriately to usual work situations, such as  
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1 attendance and safety. Dr. Swanson further opined that changes in routine would not be very  
2 problematic and there did not appear to be substantial restrictions in daily activities. AR 387-93.

3  
4 On January 18, 2008, J. Levinson, Ph.D., a state agency medical consultant, opined that  
5 Plaintiff did not have a severe mental impairment. AR 395-408.

6 On February 11, 2008, Plaintiff saw Dr. Howsepian and reported that he had resumed  
7 going to Temple. He talked about possible PTSD and complained about not having friends. On  
8 mental status exam, Plaintiff appeared resigned and somewhat depressed, but less angry, irritable  
9 and anxious. Dr. Howsepian assessed dysthymic disorder, anxiety and pain disorder. Plaintiff  
10 was to continue medications and supportive psychotherapy. AR 460.

11 On March 12, 2008, Plaintiff's wife called Dr. Howsepian regarding her concern that  
12 Plaintiff was more depressed. She reported that he does not get up all day and he feels the IRS  
13 has won because he had to sell his truck. AR 452.

14 In April 2008, Plaintiff believed that a motorcycle accident in Italy and head injury might  
15 be the cause of his PTSD. AR 780. He met with Garry Bredefeld, Ph.D., a clinical psychologist  
16 for mental health therapy. Plaintiff reported stress due to his finances. He claimed a long history  
17 of depression and felt he could not return to work due to back pain. Dr. Bredefeld diagnosed  
18 dysthymic disorder by history and anxiety disorder, NOS, by history. AR 871.

19  
20 On June 9, 2008, Dr. Howsepian opined to Plaintiff that he could not return to work at the  
21 IRS. On mental status, Plaintiff was frustrated and angry about his financial and work situations.  
22 He was dysphoric with a restricted affect. Dr. Howsepian diagnosed dysthymic disorder, PTSD,  
23 adjustment disorder with anxiety and depression, learning disorder and pain disorder. AR 749.

24 On June 10, 2008, Dr. Howsepian addressed a follow-up letter to the disability,  
25 reconsideration and appeals group regarding Plaintiff's denial for disability retirement. Dr.  
26 Howsepian reported that Plaintiff's symptoms of depression, anxiety, irritability, dysphoria,  
27 explosivity, his shutting down emotionally, his exquisite sensitivity to stress, his substantial  
28

1 elevations in blood pressure as a result of stress and anxiety and his having days when he  
2 scarcely gets out of bed “certainly qualifies as a disabling, serious psychiatric disturbance with  
3 significant deterioration from a prior level of functioning that can clearly causally be traced to  
4 stressors at the IRS.” Dr. Howsepian indicated that he had written multiple letters to the IRS  
5 stating that, due to profound psychiatric reaction to stress in that context, Plaintiff was “wholly  
6 and completely disabled from employment at that institution.” AR 745-46. .

8 On July 7 and 22, 2008, Plaintiff and his wife attended therapy sessions. Plaintiff’s mood  
9 remained dysphoric. He was assessed with dysthymic disorder by history and anxiety disorder  
10 by history. AR 730-31, 733.

11 On July 28, 2008, Dr. Howsepian reported that Plaintiff was profoundly dysphoric,  
12 tearful, on the verge of decompensating, profoundly frustrated and hopeless and angry to the  
13 point of being rageful. He was out of money and on the verge of losing his home. Plaintiff  
14 denied suicidal ideation, stating he was more at risk of exploding and becoming violent if in a  
15 confrontation. Dr. Howsepian believed that Plaintiff was at significant risk of further  
16 decompensation. Plaintiff reportedly believed that whatever Dr. Kwock told him would  
17 determine which direction he needed to go, either definitive treatment so he can return to work or  
18 no treatment with persisting disability. AR 727-28.

20 On August 18, 2008, Dr. Howsepian stated that Plaintiff remained dysphoric and  
21 pessimistic. Plaintiff believed he was going to lose his house. Dr. Howsepian diagnosed  
22 anxiety and depression, dysthymic disorder, learning disorder and pain disorder. AR 722.

23 On September 9, 2008, Dr. Howsepian indicated that Plaintiff remained dysphoric and  
24 upset about his situation. Plaintiff reportedly became “especially angry” when any discussion of  
25 his returning to work was broached, claiming he would be fired after he called in sick. Plaintiff  
26 continued to hold out hope for disability. On mental status exam, Plaintiff was dysphoric, angry,  
27  
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1 upset, depressed, hopeless and helpless. Dr. Howsepian diagnosed “Anx and Dep adjustment,  
2 chronic,” along with dysthymic disorder, learning disorder and pain disorder. AR 713-14.

3  
4 On December 15, 2008, Dr. Howsepian reported that Plaintiff was relatively stable and  
5 less angry, depressed and on edge than he had seen “in quite a while.” AR 684.

6 On January 21, 2009, Plaintiff sought treatment from Dr. Howsepian. Plaintiff reported  
7 that neither he nor his primary care physician believed that the pain he was having (upper back,  
8 neck) were the result of shoulder pathology, but the surgeon wanted to proceed. Although  
9 Plaintiff felt trapped, he was willing to have surgery so he did not appear to be refusing  
10 recommended treatment. Plaintiff repeatedly asked why someone did not have the courage to  
11 put him on disability. On mental status exam, Plaintiff was angry, frustrated and depressed. Dr.  
12 Howsepian diagnosed dysthymic disorder, learning disorder, pain disorder, PTSD, and chronic  
13 adjustment disorder. AR 676-77.

14 On July 14, 2009, Dr. Trevor Glenn conducted a compensation and pension examination  
15 to establish, if appropriate, a posttraumatic stress disorder diagnosis. Dr. Glenn indicated that  
16 any conclusions in the examination report were provisional until completion of a c-file review.  
17 Plaintiff provided a symptomology to include depression, sadness and crying spells.  
18 Additionally, he experienced anhedonia, decreased energy and decreased initiative. He also  
19 reported anger and irritability, losing control of his anger about once a week. He had no other  
20 spontaneous symptomology. Dr. Glenn indicated that Plaintiff seemed to equate the concept of  
21 depression with the concept of posttraumatic stress disorder. On mental status, Plaintiff had  
22 difficulty focusing and was easily distractible. He had impairment in his thought processes and  
23 communication in terms of concentration, focus and effort. Dr. Glenn explained that the  
24 requirement for a stressor event in posttraumatic stress disorder is a person who actually  
25 experienced, witnessed or was confronted with an event or events that involved actual or threatened  
26 death or serious injury or a threat to the physical integrity of self or others. Plaintiff identified  
27  
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1 the Lebanon bombing of barracks as a stressor event, but he was stationed in Italy at the time. It  
2 did not appear that he was a witness or experienced a traumatic event. Dr. Glenn diagnosed  
3 major depression, recurrent, chronic in nature, moderate in degree. Plaintiff did not appear to  
4 meet the criteria for posttraumatic stress disorder, but Dr. Glenn believed that Plaintiff showed a  
5 personality disorder not otherwise specified. Plaintiff had a GAF of 55, which equated in social  
6 and occupational impairment “to a level of reduced reliability and productivity due to the major  
7 depression because of decrease in concentration, decrease in focus activity, irritability, anger  
8 control problems once a week and difficulty getting along in a work setting with much in the  
9 way of conflict.” AR 901. Plaintiff also showed difficulty in establishing and maintaining  
10 effective work and social relationships. AR 891-902.

12 On July 15, 2009, Dr. Glenn also conducted a comprehensive review of Plaintiff’s C-file  
13 psychological records. On examination, Plaintiff complained of depression, anger and  
14 irritability. Dr. Glenn could not find any intrusive recollections that would enable Plaintiff to  
15 meet the criteria of posttraumatic stress disorder. Based upon the records and an examination,  
16 Dr. Glenn opined that no diagnosis of posttraumatic stress disorder could be made because of a  
17 lack of linkage to specific stressor events. However, Plaintiff had chronic dysthymia of  
18 longstanding duration, polysubstance dependence in full sustained remission and learning  
19 disorder not otherwise specified having to do with written expression, mathematics and spelling.  
20 Plaintiff also had somatizing tendencies, but no personality disorder. AR 574-84.

22 On July 20, 2009, Plaintiff complained to Anne Walker, a licensed clinical social worker  
23 in the Health Care for Homeless Veterans Program, about his housing setting. He felt he was not  
24 being listened to and that he was “being singled out for more than the usual number of random  
25 toxicology test[s], especially since he does not believe he has a problem with alcohol or  
26 substances and only uses marijuana.” Plaintiff claimed that he was experiencing disturbed sleep,  
27 but he denied any significant disturbances related to his depression and anxiety. He reportedly  
28

1 was “slightly paranoid most of the time,” but not delusional. His insight was superficial and his  
2 judgment impaired. AR 563.

3  
4 On July 31, 2009, Plaintiff asked Ms. Walker to prepare a letter for his Social Security  
5 attorney. Plaintiff exhibited a degree of paranoia and a significant attitude of entitlement. He  
6 was argumentative and easily offended. AR 856-57.

7 On August 5, 2009, Ms. Walker affirmed that Plaintiff was participating in ongoing  
8 treatment for homeless veterans and was in a clean and sober housing setting. Plaintiff was  
9 eligible for residential treatment because he was homeless and without any income. He had  
10 diagnoses of dysthymic disorder, cervical radiculopathy, posttraumatic stress disorder, childhood  
11 abuse, disorders of bursae and tendons in shoulder region and adjustment disorder with mixed  
12 anxiety and depressed mood. AR 504.

13 On August 27, 2009, Ms. Walker noted that Plaintiff continued to create disruption and  
14 discontent with his complaints in the housing setting. Plaintiff denied any significant  
15 disturbances from depression and anxiety. AR 839.

16 On September 22, 2009, Ms. Walker met with Plaintiff following perceived threats to his  
17 housing roommate. Plaintiff was almost inarticulate because of anger and declined to discuss  
18 most subjects. He sat with his arms crossed and tolerated no discussion about issues. He  
19 admitted making statements to the house manager to warn his roommate and that he had anger  
20 control issues. Plaintiff was not sure he would be able to refrain from harming someone else.  
21 Ms. Walker scheduled Plaintiff an appointment with Dr. Howsepian. AR 834-35.

22 On September 22, 2009, Dr. Howsepian received communication from Ms. Walker, who  
23 was concerned that Plaintiff had access to a gun and might harm his roommate. Plaintiff assured  
24 Dr. Howsepian that he would not use his gun to harm himself or others. He did not threaten to  
25 harm his ex-roommate with a gun, but did threaten to harm him with his hands. On mental  
26 status, Plaintiff was quiet, dysphoric, depressed, irritable and angry. Dr. Howsepian diagnosed  
27  
28

1 dysthymic disorder, PTSD, learning disorder and adjustment overlay. Plaintiff's mirtazapine  
2 was increased. AR 833-34.

3  
4 On October 6, 2009, Ms. Walker indicated that Plaintiff had located housing via the HUD  
5 VASH program. When asked about depression and anxiety, Plaintiff denied any significant  
6 disturbances. His insight and judgment were adequate. AR 826.

7 On October 8, 2009, Ms. Walker indicated that Plaintiff was paranoid at some level, on  
8 an ongoing basis. Plaintiff believed he was "frequently the sole object of someone 'not  
9 providing services . . .' or that that this person singles him out and picks on him." His belief  
10 structure was unlikely to change significantly. AR 825-26.

11 On October 21, 2009, Plaintiff was angry, irritable, frustrated, tense and depressed. Dr.  
12 Howsepien diagnosed dysthymic disorder, PD NOS (provisional) and adjustment overlay.  
13 Plaintiff was prescribed a trial of Abilify. AR 822. Plaintiff reportedly had opted to discontinue  
14 his involvement with his drug treatment maintenance program to spend time with his medically  
15 compromised brother. AR 823.

16 On October 22, 2009, Dr. Howsepien prepared a Complete Medical Report (Mental)  
17 form. He identified clinical findings of longstanding depression, anger, irritability, explosivity  
18 and emotional lability. Plaintiff had diagnoses of dysthymic disorder, personality disorder NOS,  
19 obstructive sleep apnea, alcohol dependence (remission), pain disorder (chronic) and  
20 posttraumatic stress disorder. Although Plaintiff was prescribed multiple medications, his  
21 response to treatment and prognosis were poor. AR 812.

22 Dr. Howsepien also completed a Medial Assessment of Ability to Do Work-Related  
23 Activities (Mental) form. He opined that Plaintiff had poor ability to follow work rules and to  
24 maintain attention/concentration. Plaintiff had no ability to relate to co-workers, deal with  
25 public, use judgment, interact with supervisors or deal with work stress. Dr. Howsepien  
26 explained that Plaintiff's intense anger, irritability, cognitive distortions, explosivity and  
27  
28

1 emotional instability resulted in “his reacting to perceived injustices & slights in a manner that is  
2 incompatible with gainful employment.” Plaintiff’s interpersonal conflicts also were  
3 incompatible with “adequate functioning of the systems in which he is placed.” Dr. Howsepien  
4 noted that Plaintiff’s anger and irritability impaired his judgment and disturbed his concentration.  
5 He was exquisitely vulnerable to stress and “when substantially stressed & confronted by those  
6 in authority, he [was] prone to become violent.” AR 813. Plaintiff had no ability to behave in an  
7 emotionally stable manner, relate predictably in social situations or demonstrate reliability. Dr.  
8 Howsepien concluded that even if Plaintiff were given a task that isolated him from others, “his  
9 perception of work rules, the system in which he is placed, & the work arrangements of others  
10 that might differ from his are subject to intense scrutiny and if/when problems are found, he is  
11 liable to react strongly.” AR 814.

13 Dr. Howsepien also completed a Medical Source Statement Psychiatric form. He opined  
14 that Plaintiff had extreme limitations in the ability to relate and interact with supervisors and co-  
15 workers, in the ability to deal with the public, in the ability to maintain concentration and  
16 attention for at least two hour increments, in the ability to withstand the stress and pressures  
17 associated with an eight-hour workday and day-to-day work activity. Plaintiff also had marked  
18 limitations in the ability to understand, remember and carry out an extensive variety of technical  
19 and/or complex job instructions and moderate limitations in the ability to understand, remember,  
20 and carry out simple one-or-two job instructions. AR 815.

22 The same day, therapist O’Rourke completed a discharge summary from chemical  
23 dependence maintenance treatment and assigned Plaintiff a GAF of 68-70. AR 821.

#### 24 ALJ’s Findings

25 The ALJ found that Plaintiff met the insured status requirements through September 30,  
26 2011, and had not engaged in substantial gainful activity since August 31, 2007. The ALJ  
27 further found that Plaintiff had the severe impairments of depressive disorder and hearing loss.  
28

1 Despite these impairments, the ALJ determined that Plaintiff retained the residual functional  
2 capacity (“RFC”) to perform the full range of work at all exertional levels with limitation to  
3 simple, repetitive tasks and avoiding concentrated exposure to loud noise. With this RFC, the  
4 ALJ concluded that Plaintiff could perform jobs existing in the national economy. AR 15-22.

### 5 **SCOPE OF REVIEW**

6 Congress has provided a limited scope of judicial review of the Commissioner’s decision  
7 to deny benefits under the Act. In reviewing findings of fact with respect to such determinations,  
8 the Court must determine whether the decision of the Commissioner is supported by substantial  
9 evidence. [42 U.S.C. 405\(g\)](#). Substantial evidence means “more than a mere scintilla,”  
10 [Richardson v. Perales, 402 U.S. 389, 402 \(1971\)](#), but less than a preponderance. [Sorenson v.](#)  
11 [Weinberger, 514 F.2d 1112, 1119, n. 10 \(9th Cir. 1975\)](#). It is “such relevant evidence as a  
12 reasonable mind might accept as adequate to support a conclusion.” [Richardson, 402 U.S.](#) at  
13 401. The record as a whole must be considered, weighing both the evidence that supports and  
14 the evidence that detracts from the Commissioner’s conclusion. [Jones v. Heckler, 760 F.2d 993,](#)  
15 [995 \(9th Cir. 1985\)](#). In weighing the evidence and making findings, the Commissioner must  
16 apply the proper legal standards. *E.g.*, [Burkhart v. Bowen, 856 F.2d 1335, 1338 \(9th Cir. 1988\)](#).  
17 This Court must uphold the Commissioner’s determination that the claimant is not disabled if the  
18 Commissioner applied the proper legal standards, and if the Commissioner’s findings are  
19 supported by substantial evidence. *See* [Sanchez v. Sec’y of Health and Human Serv., 812 F.2d](#)  
20 [509, 510 \(9th Cir. 1987\)](#).

### 21 **REVIEW**

22 In order to qualify for benefits, a claimant must establish that he is unable to engage in  
23 substantial gainful activity due to a medically determinable physical or mental impairment which  
24 has lasted or can be expected to last for a continuous period of not less than 12 months. [42](#)  
25 [U.S.C. § 1382c \(a\)\(3\)\(A\)](#). A claimant must show that he has a physical or mental impairment of  
26  
27  
28

1 such severity that he is not only unable to do his previous work, but cannot, considering his age,  
2 education, and work experience, engage in any other kind of substantial gainful work which  
3 exists in the national economy. [Quang Van Han v. Bowen](#), 882 F.2d 1453, 1456 (9th Cir. 1989).

4 The burden is on the claimant to establish disability. [Terry v. Sullivan](#), 903 F.2d 1273, 1275 (9th  
5 [Cir. 1990](#)).

6  
7 In an effort to achieve uniformity of decisions, the Commissioner has promulgated  
8 regulations which contain, inter alia, a five-step sequential disability evaluation process. [20](#)  
9 [C.F.R. § 404.1520\(a\)-\(g\)](#). Applying the process in this case, the ALJ found that Plaintiff: (1) had  
10 not engaged in substantial gainful activity since his alleged onset date; (2) has an impairment or a  
11 combination of impairments that is considered “severe” (depressive disorder and hearing loss)  
12 based on the requirements in the Regulations ([20 C.F.R. § 404.1520\(c\)](#)); (3) does not have an  
13 impairment or combination of impairments which meets or equals one of the impairments set  
14 forth in Appendix 1, Subpart P, Regulations No. 4; (4) cannot perform his past relevant work;  
15 but (5) can perform jobs that exist in significant numbers in the national economy. AR 15-22.

16  
17 Here, Plaintiff contends that the ALJ erred by: (1) improperly evaluating medical  
18 evidence of Plaintiff’s mental and physical impairments; (2) improperly rejecting lay witness  
19 testimony; and (3) improperly finding that Plaintiff could perform other jobs in the national  
20 economy at Step Five of the sequential evaluation. Additionally, Plaintiff argues that the ALJ  
21 was biased.

## 22 **DISCUSSION**

### 23 A. Evaluation of Medical Evidence

#### 24 1. Mental Impairments

25 Plaintiff first argues that the ALJ improperly evaluated medical evidence of his mental  
26 impairments. In particular, Plaintiff asserts that the ALJ erroneously rejected the opinion of his  
27 treating psychiatrist, Dr. Howsepian. The Court agrees.  
28

1 The opinions of a claimant's treating physicians are entitled to more weight than the  
2 opinions of doctors who do not treat the claimant. [20 C.F.R. § 404.1527\(d\)\(2\)](#); [Orn v. Astrue,](#)  
3 [495 F.3d 625, 631-32 \(9th Cir. 2007\)](#). Only if there is substantial evidence in the record  
4 contradicting the opinion of the treating physicians are their opinions no longer entitled to  
5 controlling weight. [Id.](#) at 632. Even in that instance, the opinions of treating physicians are still  
6 entitled to deference. [Id.](#) If the ALJ disregards the opinions of the treating physicians, he must  
7 make findings setting forth specific and legitimate reasons for doing so. [Id.](#)

9 Here, Dr. Howsepian opined in October 2009 that Plaintiff had no ability to follow work  
10 rules, to maintain attention/concentration, to relate to co-workers, to deal with the public, to use  
11 judgment, to interact with supervisors, to deal with work stress, to behave in an emotionally  
12 stable manner, to relate predictably in social situations or to demonstrate reliability. AR 813.  
13 The ALJ assigned this opinion "little, if any weight," stating that it was "not consistent with the  
14 claimant's admitted history of functioning" because he was able to work full time in 2003, 2004  
15 and 2005. AR 20. This is not a legitimate reason to reject Dr. Howsepian's opinion. As a  
16 general matter, a treating physician's opinion may be discounted where it is inconsistent with a  
17 claimant's daily functioning. *See, e.g.,* [Rollins v. Massanari, 261 F.3d 853, 856 \(9th Cir. 2001\)](#).  
18 Contrary to the ALJ's statement, however, evidence that Plaintiff was able to work full time well  
19 before his alleged onset date in 2007 is not inconsistent with Dr. Howsepian's 2009 assessment  
20 of Plaintiff's functional limitations.

22 The ALJ also purported to assign little weight to Dr. Howsepian's opinion because it was  
23 not consistent with medical records from the Veteran's Administration. AR 20. Ordinarily,  
24 inconsistency with the medical record is a specific and legitimate reason for affording a treating  
25 physician's opinion less weight. *See, e.g.,* [Tonapetyan v. Halter, 242 F.3d 1144, 1149 \(9th Cir.](#)  
26 [2001\)](#); [Magallanes v. Bowen, 881 F.2d 747, 751-52 \(9th Cir. 2001\)](#). In this instance, however,  
27 the ALJ identified only one record to suggest an inconsistency; that is, a group therapy discharge  
28

1 summary assigning Plaintiff a GAF of 68-70 on the same date of Dr. Howsepian’s 2009 opinion.  
2 AR 20, 821. This is not legitimate for several reasons.

3  
4 First, as outlined above, Dr. Howsepian’s opinion is supported by objective medical  
5 findings in his own treatment records, along with record evidence from Dr. Glenn. AR 891-902.  
6 Second, the GAF of 68-70 was assigned by Thomas O’Rourke, an addiction therapist, who is not  
7 considered an acceptable medical source. [20 C.F.R. § 404.1513\(a\), \(d\)](#) (“acceptable medical  
8 sources” include licensed physicians and psychologists, but not therapists). Non-acceptable  
9 medical sources cannot establish the existence of a medically determinable impairment, cannot  
10 give medical opinions, and cannot be considered treating sources whose opinions are entitled to  
11 controlling weight. Social Security Ruling 06-03p. Third, and finally, a GAF score is not  
12 determinative of mental disability or a claimant’s limitations for social security purposes. *See,*  
13 *e.g., Lillard v. Astrue, 2011 WL 1344556, \*2 n. 2 (C.D. Cal. Apr. 7, 2011)* (citing 65 Fed. Reg.  
14 50746, 50764-50765 (Aug. 21, 2000)).

15  
16 The Commissioner counters that the ALJ properly rejected Dr. Howsepian’s opinion in  
17 favor of the consultative examiner, Dr. Swanson, who assigned Plaintiff a GAF of 70 and  
18 concluded that Plaintiff could understand, remember and carryout simple instructions. AR 20,  
19 293. The ALJ assigned Dr. Swanson’s opinion “substantial weight,” stating that it was  
20 consistent with the overall evidence of record. AR 20. Generally, the opinions of non-treating  
21 physicians may “serve as substantial evidence when the opinions are consistent with independent  
22 clinical findings or other evidence on the record.” [Thomas v. Barnhart, 278 F.3d 947, 957 \(9th](#)  
23 [Cir.2002\)](#). In this case, however, the ALJ failed to explain how Dr. Swanson’s opinion was  
24 consistent with the overall evidence of record. This failure is particularly significant given that  
25 Dr. Swanson’s opinion was inconsistent with substantial evidence in the record from Plaintiff’s  
26 treating physician, Dr. Howsepian. As discussed above, the ALJ erred in discounting Dr.  
27 Howsepian’s opinion.  
28



1 For the reasons stated, the Court finds that the ALJ erred in his evaluation of the medical  
2 evidence regarding Plaintiff's mental impairments.

3  
4 2. Physical Impairments

5 Plaintiff next argues that the ALJ improperly evaluated medical evidence of his physical  
6 limitations. Specifically, Plaintiff argues that the ALJ erred at step two by finding that Plaintiff  
7 "did not have any severe physical impairments other than hearing loss." Opening Brief, p. 27.  
8 Plaintiff believes that the ALJ should have found severe impairments resulting from his neck and  
9 shoulder pain at step two. The Ninth Circuit has defined the step-two inquiry as "a de minimis  
10 screening device to dispose of groundless claims." [Smolen v. Chater, 80 F.3d 1272, 1290 \(9th](#)  
11 [Cir. 1996\)](#). An impairment or combination of impairments can be found "not severe" only if the  
12 evidence establishes a slight abnormality that has "no more than a minimal effect on an  
13 individual's ability to work." *Id.* Here, substantial evidence supports the ALJ's step two  
14 determination that Plaintiff's neck and shoulder pains were nonsevere impairments. AR 17. In  
15 November 2007, a consultative internal medical exam revealed no abnormal physical findings or  
16 limitations. AR 374-78. In July 2009, Dr. Mehta found that Plaintiff did not have any  
17 limitations in his activities, his neck movements were performed fairly well, he had normal  
18 power and coordination in both upper and lower extremities and had no cervical radiculopathy  
19 symptoms despite cervical spondylosis and bulging disc on a MRI scan. AR 564-69. In October  
20 2009, Dr. Singh diagnosed only shoulder and neck "strain." AR 830. Plaintiff has not identified  
21 any contrary opinions to establish that his neck and shoulder pain resulted in more than a  
22 minimal effect on his ability to work.

23  
24 B. Lay Testimony

25 Plaintiff next argues that the ALJ improperly rejected the lay testimony of his ex-wife,  
26 Victoria Howard. Ms. Howard provided a third party report of Plaintiff's functioning. She  
27 indicated that Plaintiff "does some housework, pet care, some cooking, plays on computer" and  
28

1 sometimes visits friends. Although his pain levels affected his sleep, Plaintiff had no problem  
2 with personal care, sometimes cooked whole meals, vacuumed, ironed, cleaned cages, washed  
3 dishes, shopped, watched TV, read, and regularly attended Temple, along with hockey and  
4 baseball games. Ms. Howard also reported that Plaintiff had difficulty lifting, reaching, hearing,  
5 completing tasks and following instructions. AR 169-76. An ALJ “must consider competent  
6 lay testimony” and may only discount such testimony by providing reasons that are “germane” to  
7 the witness. [Carmickle v. Comm’r, Social Sec. Admin., 533 F.3d 1155, 1164 \(9th Cir. 2008\)](#).  
8 Here, the ALJ not only considered the testimony of Plaintiff’s ex-wife, but also afforded it  
9 “substantial weight.” AR 20. Indeed, the ALJ credited Ms. Howard’s report of Plaintiff’s  
10 activities of daily living, his limited ability to follow instructions and his hearing loss. AR 20-  
11 21. Although Plaintiff disagrees with the ALJ’s interpretation of this evidence, the court will not  
12 disturb the ALJ’s rational findings of fact. [Tommasetti v. Astrue, 533 F.3d 1035, 1038 \(9th Cir.](#)  
13 [2008\)](#).  
14

15 C. Step Five

16 Plaintiff argues that the ALJ erred at step five of the sequential evaluation by failing to  
17 incorporate all of his functional limitations in the RFC assessment. As discussed above, the ALJ  
18 erroneously assessed the evidence regarding Plaintiff’s mental impairments. Accordingly, the  
19 Court finds that the RFC assessment may have been flawed, along with the ALJ’s step five  
20 findings.  
21

22 D. ALJ Bias

23  
24 Plaintiff contends that ALJ Berry is biased because of his systematic denial of claims brought  
25 by Plaintiff’s counsel. However, ALJs “are presumed to be unbiased.” *Rollins*, 261 F.3d at 857.  
26 A claimant asserting bias must “show that the ALJ’s behavior, in the context of the whole case,  
27 was ‘so extreme as to display clear inability to render fair judgment.’” *Id.* at 858 (quoting [Liteky](#)  
28

1 [v. United States, 510 U.S. 540, 555-56](#) (1994)). According to the record, the ALJ did not  
2 engage in any behavior so extreme as to display a clear inability to render fair judgment.

3 Plaintiff has failed to point to any evidence of bias in the context of this case.

4  
5 E. Remand

6 [Section 405\(g\) of Title 42 of the United States Code](#) provides: “the court shall have  
7 power to enter, upon the pleadings and transcript of the record, a judgment affirming, modifying,  
8 or reversing the decision of the Commissioner of Social Security, with or without remanding the  
9 cause for a rehearing.” In social security cases, the decision to remand to the Commissioner for  
10 further proceedings or simply to award benefits is within the discretion of the court. [McAllister](#)  
11 [v. Sullivan, 888 F.2d 599, 603 \(9th Cir. 1989\)](#). “If additional proceedings can remedy defects in  
12 the original administrative proceedings, a social security case should be remanded. Where,  
13 however, a rehearing would simply delay receipt of benefits, reversal and an award of benefits is  
14 appropriate.” *Id.* (citation omitted). Indeed, it is appropriate to credit evidence and direct an  
15 award of benefits where: (1) the ALJ has failed to provide legally sufficient reasons for rejecting  
16 such evidence, (2) there are no outstanding issues that must be resolved before a determination of  
17 disability can be made, and (3) it is clear from the record that the ALJ would be required to find  
18 the clamant disabled were such evidence credited. [Harman v. Apfel, 211 F.3d 1172, 1178 \(9th](#)  
19 [Cir. 2000\)](#).

20  
21  
22  
23 As there are conflicting medical opinions regarding Plaintiff’s mental impairments and  
24 because substantial evidence suggests that Plaintiff may have greater restrictions, outstanding  
25 issues remain that must be resolved before a determination of benefits can be made. The Court  
26 therefore finds that remand is appropriate to allow proper consideration of the medical evidence  
27  
28

1 of Plaintiff's mental impairments and to make a new determination regarding Plaintiff's  
2 entitlement to disability benefits.

3 **RECOMMENDATION**

4  
5 Based on the foregoing, the Court finds that the ALJ's decision was not supported by  
6 substantial evidence and was not based on proper legal standards. Accordingly, the Court  
7 RECOMMENDS that Plaintiff's appeal from the administrative decision of the Commissioner of  
8 Social Security be GRANTED and that JUDGMENT be entered for Plaintiff Donald Schneider  
9 and against Defendant Michael J. Astrue.  
10

11 These Findings and Recommendations are submitted to the Honorable Anthony W. Ishii,  
12 United States District Court Judge, pursuant to the provisions of [28 U.S.C. § 631\(b\)\(1\)\(B\)](#) and  
13 Rule 304 of the Local Rules of Practice for the United States District Court, Eastern District of  
14 California. Within **fourteen (14) days** after being served with a copy, any party may serve on  
15 opposing counsel and file with the court written objections to such proposed findings and  
16 recommendations. Such a document should be captioned "Objections to Magistrate Judge's  
17 Findings and Recommendations." Replies to the objections shall be served and filed within  
18 **fourteen (14) days** after service of the objections. The Court will then review the Magistrate  
19 Judge's ruling pursuant to [28 U.S.C. § 636\(b\)\(1\)](#).  
20  
21

22  
23 IT IS SO ORDERED.

24 Dated: August 28, 2012

25 /s/ Dennis L. Beck  
26 UNITED STATES MAGISTRATE JUDGE  
27  
28