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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA

JEFFERY SEBASTIAN GRANDISON, CASE NO. 1:11-cv-01506-LJO-MJS (PC)

Plaintiff, ORDER RECOMMENDING DISMISSAL
WITH PREJUDICE

v.

(ECF No. 21)

M. STAINER, et al.,

Defendants. PLAINTIFF'S OBJECTIONS, IF ANY, DUE
IN THIRTY (30) DAYS

_____ /

SCREENING ORDER

I. PROCEDURAL HISTORY

On August 31, 2011, Plaintiff Jeffery Sebastian Grandison, a state prisoner proceeding pro se and in forma pauperis, filed this civil rights action pursuant to 42 U.S.C. § 1983. (ECF No. 4.) On May 25, 2012, Plaintiff's Complaint was screened and dismissed, with leave to amend, for failure to state a cognizable claim. (ECF No. 17.) Plaintiff's First Amended Complaint (ECF No. 21) is now before the Court for screening.

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1 **II. SCREENING REQUIREMENT**

2 The Court is required to screen complaints brought by prisoners seeking relief
3 against a governmental entity or officer or employee of a governmental entity. 28 U.S.C.
4 § 1915A(a). The Court must dismiss a complaint or portion thereof if the prisoner has
5 raised claims that are legally “frivolous, malicious,” or that fail to state a claim upon which
6 relief may be granted, or that seek monetary relief from a defendant who is immune from
7 such relief. 28 U.S.C. § 1915A(b)(1),(2). “Notwithstanding any filing fee, or any portion
8 thereof, that may have been paid, the court shall dismiss the case at any time if the court
9 determines that . . . the action or appeal . . . fails to state a claim upon which relief may be
10 granted.” 28 U.S.C. § 1915(e)(2)(B)(ii).

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13 Section 1983 “provides a cause of action for the ‘deprivation of any rights, privileges,
14 or immunities secured by the Constitution and laws’ of the United States.” Wilder v.
15 Virginia Hosp. Ass’n, 496 U.S. 498, 508 (1990) (quoting 42 U.S.C. § 1983). Section 1983
16 is not itself a source of substantive rights, but merely provides a method for vindicating
17 federal rights conferred elsewhere. Graham v. Connor, 490 U.S. 386, 393-94 (1989).

18 **III. SUMMARY OF FIRST AMENDED COMPLAINT**

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20 The First Amended Complaint names the following individuals as Defendants: (1)
21 M. Stainer, Warden, Tehachapi Correctional Institution (Tehachapi); (2) CCII E. Stelter,
22 Institutional Classification Committee (ICC) Organizer; and (3) CCI Pierce, 4B Counselor.

23 Plaintiff alleges the following:

24 On September 19, 1994, Plaintiff was charged with sexual misconduct involving a
25 female correctional officer. (Compl. at 9, 11.) No criminal charges were filed. At a
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1 Security Housing Unit hearing on March 30, 2011, Defendant Pierce recommended that
2 an “R” suffix be applied to Plaintiff’s custody level because of the single past incident of
3 misconduct.¹ (Id. at 4.) Warden Stainer was present at the hearing and congratulated
4 Defendant Pierce on his decision, stating “I did not think you had it in you.” Plaintiff
5 interrupted, stating that the relationship between himself and the female officer was
6 consensual. Defendant Stainer then indicated that the female officer at issue was his wife.
7 Reading from the incident report, Stainer stated that his wife refused Plaintiff three times.
8 (Id.)

9
10 Plaintiff’s classification was reviewed at a hearing on April 28, 2011. Defendant
11 Stelter approved the “R” suffix classification without providing Plaintiff an explanation of the
12 justifications. (Id.) According to California Code of Regulations, Title 15, Section
13 3377.1(b), the “R” suffix designation is reserved for inmates convicted of violating any one
14 of the sex related offenses enumerated in California Penal Code Section 290. Plaintiff has
15 no criminal convictions for a sex offense. (Id.) Stelter considered people as “subjects” and
16 “was ‘not indifferent’ toward [Plaintiff]” during the hearing. (Id. at 3, 4.)

17
18 The California Department of Corrections and Rehabilitation has a system-wide
19 security problem associated with the “R” suffix classification. Inmates with the designation
20 are frequently the targets of “hate crimes” perpetrated by inmates and prison staff. The “R”
21 classification is applied to all sex crimes and does not distinguish the worst offenders such
22 as molesters or rapists. (Id. at 3.) “A ‘R’ suffix has the discomfort of an unnecessary
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25 ¹ Plaintiff characterizes the basis for the “R” suffix designation as the single incident of sexual
26 misconduct. However, ICC documents attached to the Complaint identify multiple sex related offenses as
27 part of Plaintiff’s case factors: “Sexual Harassment/ Over Familiarity (7-22-08), Sexual Battery on a Peace
Officer: Masturbation (9-14-94 & 4-08-99), & Indecent Exposure (10-04-10)” (Id. at 11.)

1 lingering threat and hardship of non-conviction restraints on [Plaintiff's] liberty.” (Id.) The
2 designation also precludes Plaintiff from being considered for lower security facilities. (Id.)

3 Plaintiff does not specifically identify the federal right allegedly violated by the
4 Defendants. The initial complaint primarily alleged a violation of Plaintiff’s Fourteenth
5 Amendment due process rights. Because the factual allegations in the First Amended
6 Complaint are substantively identical to those put forth in the original complaint, the Court
7 will analyze the present allegations as part of a Fourteenth Amendment due process claim.
8

9 **IV. ANALYSIS**

10 **A. Section 1983**

11 To state a claim under Section 1983, a plaintiff must allege two essential elements:
12 (1) that a right secured by the Constitution or laws of the United States was violated and
13 (2) that the alleged violation was committed by a person acting under the color of state law.
14 See West v. Atkins, 487 U.S. 42, 48 (1988); Ketchum v. Alameda Cnty., 811 F.2d 1243,
15 1245 (9th Cir. 1987).
16

17 A complaint must contain “a short and plain statement of the claim showing that the
18 pleader is entitled to relief” Fed. R. Civ. P. 8(a)(2). Detailed factual allegations are
19 not required, but “[t]hreadbare recitals of the elements of a cause of action, supported by
20 mere conclusory statements, do not suffice.” Ashcroft v. Iqbal, 129 S.Ct. 1937, 1949
21 (2009) (citing Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007)). Plaintiff must set
22 forth “sufficient factual matter, accepted as true, to ‘state a claim that is plausible on its
23 face.’” Id. Facial plausibility demands more than the mere possibility that a defendant
24 committed misconduct and, while factual allegations are accepted as true, legal
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1 conclusions are not. Id. at 1949-50.

2 **B. Due Process**

3 The Due Process Clause protects against the deprivation of liberty without due
4 process of law. Wilkinson v. Austin, 545 U.S. 209, 221 (2005). In order to invoke the
5 protection of the Due Process Clause, a plaintiff must first establish the existence of a
6 liberty interest for which the protection is sought. Id. Liberty interests may arise from the
7 Due Process Clause itself, or from an expectation or interest created by prison regulations.
8 Id. The Due Process Clause itself does not confer on inmates a liberty interest in avoiding
9 “more adverse conditions of confinement.” Id.

10 Plaintiff can not claim any constitutional right to a particular prison classification
11 arising directly from the Fourteenth Amendment, as inmates have no liberty interest in
12 custody classification decisions. Hernandez v. Johnston, 833 F.2d 1316, 1318 (9th Cir.
13 1987); Moody v. Daggett, 429 U.S. 78, 88 n. 9 (1976).

14 The existence of a liberty interest created by prison regulations is determined by
15 focusing on the nature of the deprivation. Sandin v. Conner, 515 U.S. 472, 481-84 (1995).
16 Such liberty interests are “generally limited to freedom from restraint which . . . imposes
17 atypical and significant hardship on the inmate in relation to the ordinary incidents of prison
18 life.” Id. at 484; Myron v. Terhune, 476 F.3d 716, 718 (9th Cir. 2007). Under certain
19 circumstances, labeling a prisoner with a particular classification may implicate a liberty
20 interest subject to the protections of due process. Neal v. Shimoda, 131 F.3d 818, 827
21 (9th Cir. 1997) (“[T]he stigmatizing consequences of the attachment of the ‘sex offender’
22 label coupled with the subjection of the targeted inmate to a mandatory treatment program
23 whose successful completion is a precondition for parole eligibility create the kind of
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1 deprivations of liberty that require procedural protections.”).

2 In this instance, Plaintiff has alleged no facts upon which the Court could conclude
3 that a liberty interest with respect to the assignment of the “R” suffix designation could be
4 established. The First Amended Complaint provides no significant new factual details;
5 Plaintiff essentially reasserts the claims put forth in the original pleading. Plaintiff suggests
6 the allegations that Defendant Stelter considered people as “subjects” and “was ‘not
7 indifferent’ toward [Plaintiff]” during the hearing (compl. at 3, 4) are significant to his claims.
8 Neither allegation supports a finding that the legal standard described above has been
9 met.
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11 Plaintiff also alleges that inmates designated with the “R” suffix are subjected to an
12 increased risk of violence. More specifically, Plaintiff alleges “[a] ‘R’ suffix has the
13 discomfort of an unnecessary lingering threat and hardship of non-conviction restraints on
14 [Plaintiff’s] liberty.” (Compl. at 3.) Such allegations do not state a claim. Even if the
15 allegations were clear, an increased risk of harm alone is insufficient. See Cooper v.
16 Garcia, 55 F.Supp.2d 1090, 1101 (S.D. Cal. 1999) (finding “the liberty interest at stake
17 must be more than a mere ‘sex offender’ . . . classification. Rather, that classification must
18 also be ‘coupled with’ some mandatory coercive treatment which affects a liberty interest,
19 such as parole release in Neal.”). Neither the assignment of an “R” suffix or the resulting
20 increase in custody status “impose[] atypical and significant hardship on the inmate in
21 relation to the ordinary incidents of prison life.” Sandin, 515 U.S. at 484; Neal at 830;
22 Cooper, 55 F.Supp.2d at 1101; Johnson v. Gomez, 1996 WL 107275, at *2-5 (N.D. Cal.
23 1996); Brooks v. McGrath, 1995 WL 733675, at *1-2 (N.D. Cal. 1995).

24 The fact that the Defendants may have contravened a Title 15 regulation by
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1 imposing the "R" suffix classification in the absence of a sex offense conviction does not
2 create a liberty interest. See Cooper, 55 F.Supp.2d at 1100.

3 Plaintiff has failed to allege facts demonstrating that the Defendants violated his due
4 process rights. The Court's previous screening order instructed Plaintiff on the applicable
5 law and gave him an opportunity to amend to meet the pleading requirements. The fact
6 that he has not successfully amended is reason to conclude he can not successfully
7 amend. No useful purpose would be served in once again advising him of the applicable
8 standard and giving him further leave to amend.

10 **V. CONCLUSION AND RECOMMENDATION**

11 Plaintiff's First Amended Complaint does not state a cognizable claim against the
12 named Defendants. Accordingly, it is HEREBY RECOMMENDED that this action be
13 dismissed with prejudice for failure to state a claim.
14

15 These Findings and Recommendations will be submitted to the United States
16 District Judge assigned to the case, pursuant to the provisions of Title 28 U.S.C. §
17 636(b)(1). Within thirty (30) days after being served with these Findings and
18 Recommendations, Plaintiff may file written objections with the Court. The document
19 should be captioned "Objections to Magistrate Judge's Findings and Recommendations."
20 Plaintiff is advised that failure to file objections within the specified time may waive the right
21 to appeal the District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).
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24 IT IS SO ORDERED.

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26 Dated: July 30, 2012

/s/ Michael J. Seng
UNITED STATES MAGISTRATE JUDGE