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8 UNITED STATES DISTRICT COURT  
9 EASTERN DISTRICT OF CALIFORNIA  
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11 CHARLES A. MILLER,

12 Plaintiff,

13 vs.

14 CALIFORNIA DEPARTMENT OF  
15 CORRECTIONS AND  
REHABILITATION, et al.,

16 Defendants.  
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1:12-cv-00353-DAD-EPG-PC

ORDER FINDING COGNIZABLE CLAIMS

ORDER FOR PLAINTIFF TO EITHER:

(1) NOTIFY THE COURT THAT HE IS WILLING TO PROCEED ONLY ON THE CLAIMS FOUND COGNIZABLE BY THE COURT AND SUBJECT TO THE COURT'S JURISDICTION FOR DELIBERATE INDIFFERENCE TO SERIOUS MEDICAL NEEDS AND GOVERNMENT CODE SECTION 845.6 AGAINST DEFENDANTS MEDINA, CHUDY AND FREDERICHs, AS WELL AS VIOLATION OF THE BANE ACT AGAINST DEFENDANT MEDINA; AND FOR RETALIATION AND BANE ACT AGAINST DEFENDANTS EDDINGS AND WALKER;

OR

(2) NOTIFY THE COURT THAT HE DOES NOT AGREE TO PROCEED ONLY ON THE COGNIZABLE CLAIMS, SUBJECT TO A RECOMMENDATION TO THE DISTRICT COURT THAT THE NON-COGNIZABLE CLAIMS BE DISMISSED FROM THIS ACTION

THIRTY-DAY DEADLINE

28 **I. BACKGROUND**

1 Charles A. Miller (“Plaintiff”) is a state prisoner proceeding *pro se* in this civil rights  
2 action pursuant to 42 U.S.C. § 1983.

3 This action was initiated by civil complaint filed by Plaintiff in the Fresno County  
4 Superior Court on June 15, 2010 (Case #10CECG02100). On March 8, 2012, defendants  
5 Adonis, Griffith, Gutierrez, Igbinsosa, Medina, and Mendez removed the case to federal court  
6 and requested the court to screen the complaint under 28 U.S.C. § 1915A. (ECF Nos. 1, 2.) On  
7 March 8, 2012, defendants California Department of Corrections and Rehabilitation (“CDCR”),  
8 Ahmed, Anderson, Chudy, Duenas, Eddings, Pascual, and Walker joined in the Notice of  
9 Removal of Action. (ECF No. 4.) On October 4, 2012, the Court<sup>1</sup> granted Defendants’ motion  
10 for the court to screen the complaint. (ECF No. 16.)

11 On October 17, 2013, the Court dismissed the Complaint for violation of Rule 8(a) of  
12 the Federal Rules of Civil Procedure, with leave to amend. (ECF No. 32.) On December 2,  
13 2013, Plaintiff filed the First Amended Complaint. (ECF No. 35.) On June 19, 2014, the Court  
14 issued an order striking the First Amended Complaint for Plaintiff’s failure to comply with the  
15 court’s order of October 17, 2013. (ECF No. 40.) Plaintiff was granted leave to file a Second  
16 Amended Complaint. (Id.) On August 13, 2014, Plaintiff filed the Second Amended Complaint.  
17 (ECF No. 44.) The Court screened the Second Amended complaint on June 29, 2015. (ECF  
18 No. 46) The Court found that Plaintiff’s Second Amended Complaint stated a cognizable  
19 Eighth Amendment medical claim against defendant Officer M. Medina for not allowing him to  
20 sit down instead of standing, but found that the Second Amended Complaint failed to state any  
21 other claims. (ECF No. 46). The Court gave Plaintiff a choice of going forward on that one  
22 claim or further amending his complaint.

23 On July 10, 2015, Plaintiff filed a motion for reconsideration, asking for District Court  
24 to conduct a *de novo* review and arguing that the Magistrate Judge erred in dismissing all but  
25 one claim (with leave to amend). (ECF No. 47) On July 16, 2015, District Judge Lawrence J.  
26 O’Neill denied Plaintiff’s motion for reconsideration. (ECF No. 47)

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28 <sup>1</sup> All Magistrate Judge orders before October 12, 2015 were issued by Magistrate  
Judge Gary S. Austin.

1 Plaintiff filed a Third Amended Complaint on July 31, 2015, which is now before this  
2 Court for screening. (ECF No. 49)

## 3 **II. SCREENING REQUIREMENT**

4 The Court is required to screen complaints brought by prisoners seeking relief against a  
5 governmental entity or officer or employee of a governmental entity. 28 U.S.C. § 1915A(a).  
6 The Court must dismiss a complaint or portion thereof if the prisoner has raised claims that are  
7 legally “frivolous or malicious,” that fail to state a claim upon which relief may be granted, or  
8 that seek monetary relief from a defendant who is immune from such relief. 28 U.S.C.  
9 § 1915A(b)(1),(2). “Notwithstanding any filing fee, or any portion thereof, that may have been  
10 paid, the court shall dismiss the case at any time if the court determines that the action or  
11 appeal fails to state a claim upon which relief may be granted.” 28 U.S.C. § 1915(e)(2)(B)(ii).

12 A complaint is required to contain “a short and plain statement of the claim showing  
13 that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). Detailed factual allegations are  
14 not required, but “[t]hreadbare recitals of the elements of a cause of action, supported by mere  
15 conclusory statements, do not suffice.” Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (citing Bell  
16 Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007)). While a plaintiff’s allegations are  
17 taken as true, Courts “are not required to indulge unwarranted inferences.” Doe I v. Wal-Mart  
18 Stores, Inc., 572 F.3d 677, 681 (9th Cir. 2009) (internal quotation marks and citation omitted).  
19 To state a viable claim, Plaintiff must set forth “sufficient factual matter, accepted as true, to  
20 ‘state a claim to relief that is plausible on its face.’” Iqbal, 556 U.S. at 678-79; Moss v. U.S.  
21 Secret Service, 572 F.3d 962, 969 (9th Cir. 2009). While factual allegations are accepted as  
22 true, legal conclusions are not. Id. The mere possibility of misconduct falls short of meeting  
23 this plausibility standard. Id.

## 24 **III. SUMMARY OF THIRD AMENDED COMPLAINT**

25 Plaintiff’s Third Amended Complaint (TAC) is brought against 20 named defendants:  
26 Defendants M. Adonis, the CDCR, Felix Igbinsosa, B. Baxter, Susan Rido, Melissa Griffith, G.  
27 Mendez, Etta Brown, Angelica Duenas, B. Howerton, E. Eddings, A. Walker, A. Gutierrez,  
28 Joseph Chody, J. Anderson, Tim Frederichs, Z. Ahmed, Y. Olivas, L. Fernandez, M. Medina.

1 Additionally, Plaintiff includes “various unidentified DOE persons whose identities plaintiff  
2 does not currently know who joined in, or participated knowingly in, a retaliatory [sic] transfer  
3 of plaintiff from PVSP to CTF-Soledad.”

4 Plaintiff alleges that, in late March 2009, Plaintiff developed a kidney stone condition  
5 that required him to be hospitalized. On March 31, 2009, while hospitalized at Community  
6 Regional Medical Center (CRMC), a doctor named Christina Hernandez ordered x-rays of  
7 Plaintiff’s right knee. Those x-rays did not reveal evidence of a fracture, dislocation, or bone  
8 density abnormality. Dr. Hernandez then ordered Plaintiff to be seen by an orthopedic  
9 specialist and physical therapist. She also ordered that Plaintiff’s knee be immobilized.

10 On April 3, 2009, Plaintiff was seen by Orthopedic P.A. Antonio Rubio as well as  
11 Physical Therapist Katie Clark. When Plaintiff was discharged, Dr. Hernandez issued the  
12 following treatment order: “Mr. Miller has an appointment c [sic] our ortho clinic on 4-19-09 at  
13 8:45 am and an MRI as an outpt on June 5 at 1:00 pm here at Fresno Comm. Hospt.”

14 Plaintiff alleges that Dr. Hernandez’s orders were made known to Defendants Igbinsosa,  
15 Rido, and Baxter in writing and telephonically on April 3, 2009. Defendant Igbinsosa was  
16 responsible for all healthcare services and policies at PVSP. He had an obligation to properly  
17 train and supervise subordinates on how to fill out and submit for approval the “Physician  
18 Request for Service” (“RFS”) forms, and had a duty to timely and promptly respond to 602  
19 grievances, yet failed to do so. Defendant Igbinsosa’s failure to train subordinate defendants was  
20 a moving force behind the delay in examination.

21 Defendant Rido chose not to leave her home to come out to the PVSP prison and  
22 personally examine Plaintiff’s knee injuries as the “duty physician” should have done.  
23 Defendant Rido failed to do an RFS form herself, nor direct and train Defendant Baxter to do  
24 one. Plaintiff alleges that Defendant Rido, as an off-site physician, was insufficiently trained to  
25 do an RFS and did not want to be responsible for follow-up treatment.

26 Defendant Rido authorized Defendant Baxter to write a physician’s order on CDC-7221  
27 and CDC-7230 forms. Baxter did so and noted the need for an orthopedic specialist  
28 examination on 4/19/09. Defendant Baxter also prepared a physician’s order on April 3, 2009,

1 which caused Plaintiff to be issued a wheelchair, walker, cane and knee brace, upon his return  
2 to PVSP, as well as Motrin for pain. But Defendant Baxter refused to summon Defendant Rido  
3 to physically examine plaintiff's knee.

4 Together, Defendants Igbiosa, Rido and Baxter's failure to take the necessary steps to  
5 get Plaintiff the physician ordered orthopedic specialist examination resulted in a delay from  
6 the April 19, 2009 planned examination date through May 29, 2009, when Plaintiff finally  
7 obtained a CT Scan. Plaintiff received the CT scan on May 29, 2009 because he filed a CDCR-  
8 602 grievance, which was partially granted.

9 The CT scan that took place on May 29, 2009 was read on June 5, 2009. It revealed  
10 fractures of the distal femur, proximal tibia, anterior subluxation, meniscus tears, bone density  
11 loss, and hypertrophic changes. Plaintiff alleges that such issues were due to improper healing  
12 caused by the Defendants' delay in providing adequate medical care after his fall on March 31,  
13 2009.

14 On August 4, 2009, Plaintiff received an orthopedic specialist examination from Dr.  
15 Marshall S. Lewis. Arthroscopic surgery was recommended to repair the medial/lateral  
16 mensici [sic], perform a partial menisectomy/synovectomy, but not to effect primary cruciate  
17 ligament repairs due to the permanent nature of their damage. Plaintiff alleges that the four  
18 month delay in seeing an orthopedic specialist caused improper healing.

19 Defendants Brown and Duenas were complicit in these delays due to their inadequate  
20 responses to Plaintiff's 602 grievances. Defendant Dr. Duenas and Physician's Assistant  
21 Brown were in a position to resolve the delay and had authority to do a proper RFS, but did  
22 nothing until September 3, 2009, when they partially granted and partially denied Plaintiff's  
23 602 because Plaintiff had seen Dr. Lewis and was pending transfer out of PVSP.

24 Defendant Griffith saw Plaintiff on April 23, 2009 in response to CDC-7362 that Miller  
25 submitted and Defendant Griffith noted Plaintiff's inability to walk on his right knee at the  
26 time. Defendant Griffith knew of Plaintiff's mobility impairment and the physician orders that  
27 Plaintiff use a wheelchair, walker, cane and knee brace to get around PVSP. But none of the  
28 Defendants told Plaintiff to cease using his right knee/leg for sufficient time to let it heal.

1           On June 23, 2009, Dr. Menagral told Plaintiff about the results of his CT Scan and  
2 renewed the comprehensive accommodation chrono for use of the wheelchair, walker, cane and  
3 knee brace pending the orthopedic specialist examination.

4           At some unidentified point in time, Plaintiff alleges that Defendants Griffith, Walker,  
5 Eddings, and others who are unknown but were employed at PVSP in 2009, entered into a  
6 meeting of the minds, plan or agreement to transfer Plaintiff out of PVSP in retaliation for  
7 Plaintiff having assisted a fellow state prisoner, Arthur Semendinger, in his separate lawsuit  
8 against Defendant Griffith and others. On June 24, 2009, Defendants Walker, Eddings and  
9 other Doe defendants held a meeting in which Plaintiff appeared in a wheelchair and was  
10 informed that he was being transferred to another prison as a result of Plaintiff assisting inmate  
11 Semendinger in his lawsuit against Mills, May, and Griffith. Plaintiff objected to this transfer  
12 on the basis that the prison under consideration for transfer, Ironwood State Prison, was not a  
13 wheelchair compatible facility. Defendant Eddings told Plaintiff: “Your need for a wheelchair,  
14 or other medical needs, is not our main concern or problem. Its [sic] a medical problem that is  
15 between you and the medical department . . . . Your [sic] here for transfer consideration to ISP  
16 because you put together an affidavit that was filed in another inmate’s lawsuit against Sergeant  
17 May, and Lieutenant Mills, that caused the Court to rule against them during a recent hearing,  
18 and we feel you need to be transferred out of this institution [PVSP] for your own good as well  
19 as theirs.” Defendant Walker stated “you wouldn’t be having this problem if you would slow  
20 your roll when it comes to helping other prisoners with their litigation. We don’t have a  
21 problem when your doing your own legal work, but helping other inmates with claims against  
22 my facility supervisors means you, or they, need to go.” Defendant Walker also explained to  
23 Plaintiff “We don’t care what your medical problems are, or anything about your medical  
24 concerns, were [sic] here to transfer you because your [sic] a security problem from our way of  
25 seeing things. You can’t expect to stay at this prison very long, or any other one for that  
26 matter, to get your medical needs handled property, if all you want to do is instigate other  
27 inmates to litigate claims against our staff.” The participants in that meeting all chilled  
28 Plaintiff’s willingness to help other prisoners with litigation, or be a witness for another inmate

1 unless the litigation involves himself as a party to the action.

2 Defendants' attempt to transfer Plaintiff to ISP was unsuccessful because the  
3 transportation sergeant refused to transport Plaintiff in a wheelchair to ISP.

4 Following the meetings and unsuccessful attempt to transfer Plaintiff, Plaintiff resumed  
5 helping inmate Semedinger prepare briefs in his case. The court ruled in favor of Mr.  
6 Semedinger at the hearing resulting from the briefs prepared by Plaintiff. Defendant Eddings  
7 overheard these court proceedings.

8 After the court hearing, Defendant Eddings summoned Plaintiff to his office at PVSP  
9 and told Plaintiff he was being transferred to CIF-Soledad because "You just don't seem to get  
10 it. So long as you persist in helping Semendinger with his lawsuit against staff, your[sic] going  
11 to be the one who suffers the consequences, not him." When Plaintiff objected that transfer  
12 would interfere with his knee surgery, Defendant Eddings told Plaintiff "The Warden, and  
13 litigation office, don't care about your surgery. They just want you out of here, like the rest of  
14 us."

15 Plaintiff was transferred to CIF-Soledad on September 24, 2009.

16 Before his transfer, Dr. I. Paja issued a Comprehensive Accomodation Chrono,  
17 physician's order, that Plaintiff be provided with a cane, knee brace, walker and wheelchair for  
18 six months. This was approved by Defendant Igbiosa and the PVSP "Mar Committee." It  
19 should have been effective until March 16, 2010.

20 On September 21, 2009, Plaintiff was summoned to the PVSP medical clinic and  
21 Defendants Mendez, Adonis, Griffith, Gutierrez, and Duenas told Plaintiff to turn in the  
22 wheelchair, walker, knee brace and cane to them for purpose of being transferred to CIF-  
23 Soledad on September 24, 2009 so that CDCR transportation staff would take Plaintiff on the  
24 bus, unlike last time there was a planned transfer. Plaintiff was told he could have these  
25 appliances at CIF-Soledad. Plaintiff told these defendants that he could not walk more than 50  
26 feet without his knee giving out. Defendant Adonis gave Plaintiff a receipt for the wheelchair.  
27 However, no wheelchair was reissued to him at CIF-Soledad upon his arrival.

28 Plaintiff was then returned to his cell and was put on a modified "confined to quarter"

1 status pending transfer, but he still had to move or walk about in pain at times.

2 Before that transfer, Defendant Howerton intentionally fabricated the medical record to  
3 state that Plaintiff was refusing surgery and wanted to transfer. This fabrication further delayed  
4 Plaintiff's knee surgery.

5 The next day, Defendants Griffith, Mendez, and Gutierrez approached Plaintiff with a  
6 CDCR-7225 form for "Refusal of Examination and/or Treatment" that had been filled out for  
7 Plaintiff to sign. But Plaintiff wrote "I want my surgery and am not refusing it at all."  
8 Defendants Mendez, Griffith and Gutierrez told Plaintiff that he would be transferred to CIF-  
9 North on September 24, 2009 "if you sign the CDC-7225 form or not, and if you do not sign  
10 the form stating that you consent to have your surgery continued at the new prison, you will  
11 probably never receive the surgery at CIF because they will consider your refusal to sign as a  
12 refusal of the treatment altogether." Plaintiff then wrote on the form "I want my surgery but  
13 also want to transfer out on schedule. Would like to continue the surgery at my next  
14 institution." Defendants Griffith and Mendez assured Plaintiff again that upon his arrival at  
15 CIF-Soledad, he would be provided with a knee brace, wheelchair, and/or walker, pending knee  
16 surgery.

17 Plaintiff alleges that defendants knew or reasonably should have known that he would  
18 not be provided with a wheelchair, walker and knee brace at CIF-Soledad after transfer because  
19 it was not a CDCR institution that accommodated ADA disabled persons.

20 On September 24, 2009, Plaintiff was transferred from PVSP to CIF-Soledad without a  
21 lift as had been ordered by Dr. Paja and approved by Defendant Igbiosa and the PVSP MAR  
22 Committee.

23 Upon arrival at CIF- Soledad, R. Pascual told Plaintiff that CIF "does not accommodate  
24 wheelchair bound" prisoners and that no knee brace, wheelchair or walker was available for  
25 him. Plaintiff was given a cane.

26 Plaintiff alleges that Defendant Chudy, the CIF Chief Medical Officer, and Defendant  
27 Frederichs, the CIF Chief Physician and Surgeon, as of September 24, 2009 were responsible  
28 for promulgating the policy of not providing prisoners in need of wheelchairs, walkers and



1 knee braces any appliances regardless of their medical needs.

2 Plaintiff filed multiple grievances at CIF-Soledad requesting medical care and  
3 treatment. In the meantime, Plaintiff was walking on his right knee only using a cane for  
4 support for another 5 to 6 weeks.

5 Plaintiff saw a CIF physician, Defendant Ahmed, on November 25, 2009. Defendant  
6 Ahmed told Plaintiff he could not order him a wheelchair or walker because "CIF has an  
7 unwritten policy to the effect that we cannot accommodate prisoner's [sic] with wheelchair, or  
8 walker, needs." Defendant Ahmed further explained "it doesn't matter if you need a  
9 wheelchair, walker, or other orthopedic appliance in order to walk, you won't get one here.  
10 You'll need to be transferred someplace else." Plaintiff received similar responses to his 602  
11 grievances, where prison officials indicated "CIF does not accommodate wheelchair bound Pt."  
12 Defendant Ahmed prescribed MS contin ("morphine") to Plaintiff. Defendant Ahmed also  
13 issued instructions that Plaintiff had a need for a cane, low-bunk, no stair usage, and no  
14 bending restrictions.

15 On January 29, 2010, Plaintiff met with an orthopedic specialist/surgeon named Dr.  
16 Donald Pompan, who recommended Plaintiff for arthroscopic surgery. Dr. Pompan notes that  
17 Plaintiff should be provided with a wheelchair and/or walker "if" or "when" needed.  
18 Nevertheless, the prison continued to deny Plaintiff's requests for a wheelchair and walker in  
19 602 grievances.

20 On January 31, 2010, Defendant Medina, a prison guard, observed Plaintiff sitting on a  
21 wooden bench after the evening meal. The guard asked why Plaintiff was not standing.  
22 Plaintiff showed Defendant Medina proof of his medical problem. Nevertheless, Defendant  
23 Medina ordered Plaintiff to stand at his door anyway. Following 602's, Medina was told that  
24 Plaintiff could be seated in front of his cell when needed. Even after learning of this decision,  
25 Defendant Medina again ordered Plaintiff to stand by his cell door while waiting to go to the  
26 evening meal. Defendant Medina threatened Plaintiff with disciplinary action if he did not  
27 stand, and said that he (Medina) did not have to comply with the directive of his superiors.  
28 Plaintiff did as ordered but reinjured his menisci and suffered excruciating pain as a result.

1 Plaintiff brings the following claims: cruel and unusual punishment in violation of the  
2 Eighth Amendment, retaliatory transfer in violation of the First Amendment, interference with  
3 civil rights in violation of the Bane Act Civil Code § 52.1, negligence in violation of  
4 Government Code § 845.6, and professional negligence (medical malpractice).

#### 5 IV. EVALUATION OF PLAINTIFF’S EIGHTH AMENDMENT CLAIM

6 “[T]o maintain an Eighth Amendment claim based on prison medical treatment, an  
7 inmate must show ‘deliberate indifference to serious medical needs.’ ” Jett v. Penner, 439 F.3d  
8 1091, 1096 (9th Cir. 2006) (quoting Estelle v. Gamble, 429 U.S. 97, 104 (1976)). The two-part  
9 test for deliberate indifference requires the plaintiff to show (1) “‘a serious medical need’ by  
10 demonstrating that ‘failure to treat a prisoner's condition could result in further significant  
11 injury or the unnecessary and wanton infliction of pain,’” and (2) “the defendant's response to  
12 the need was deliberately indifferent.” Jett, 439 F.3d at 1096 (quoting McGuckin v. Smith, 974  
13 F.2d 1050, 1059 (9th Cir. 1992), overruled on other grounds by WMX Techs., Inc. v. Miller,  
14 104 F.3d 1133, 1136 (9th Cir. 1997) (*en banc*) (internal quotations omitted)). Deliberate  
15 indifference is shown by “a purposeful act or failure to respond to a prisoner's pain or possible  
16 medical need, and harm caused by the indifference.” Id. (citing McGuckin, 974 F.2d at 1060).  
17 Deliberate indifference may be manifested “when prison officials deny, delay or intentionally  
18 interfere with medical treatment, or it may be shown by the way in which prison physicians  
19 provide medical care.” Id. Where a prisoner is alleging a delay in receiving medical treatment,  
20 the delay must have led to further harm in order for the prisoner to make a claim of deliberate  
21 indifference to serious medical needs. McGuckin, 974 F.2d at 1060 (citing Shapely v. Nevada  
22 Bd. of State Prison Comm'rs, 766 F.2d 404, 407 (9th Cir. 1985)).

23 “Deliberate indifference is a high legal standard.” Toguchi v. Chung, 391 F.3d 1051,  
24 1060 (9th Cir. 2004). “A showing of medical malpractice or negligence is insufficient to  
25 establish a constitutional deprivation under the Eighth Amendment.” Id. “[E]ven gross  
26 negligence is insufficient to establish a constitutional violation.” Id. (citing Wood v.  
27 Housewright, 900 F.2d 1332, 1334 (9th Cir. 1990)).

28 “A difference of opinion between a prisoner-patient and prison medical authorities

1 regarding treatment does not give rise to a § 1983 claim.” Franklin v. Oregon, 662 F.2d 1337,  
2 1344 (9th Cir. 1981) (internal citation omitted). To prevail, Plaintiff “must show that the course  
3 of treatment the doctors chose was medically unacceptable under the circumstances...and...that  
4 they chose this course in conscious disregard of an excessive risk to plaintiff's health.” Jackson  
5 v. McIntosh, 90 F.3d 330, 332 (9th Cir. 1996) (internal citations omitted).

6 The Court finds that Plaintiff’s TAC states an Eighth Amendment claim for deliberate  
7 indifference to serious medical needs against Defendant Medina. Plaintiff alleges that  
8 Defendant Medina was aware of Plaintiff’s medical needs and disregarded them by ordering  
9 Plaintiff to stand on his injured knee and that Plaintiff suffered injury as a result.

10 The Court also finds that Plaintiff’s TAC states a cognizable claim against Defendant  
11 Chudy, the CIF Chief Medical Officer, and Defendant Frederichs, the CIF Chief Physician and  
12 Surgeon, for promulgating the policy of not providing prisoners in need of wheelchairs,  
13 walkers and knee braces any applicances despite need.

14 Section 1983 provides a cause of action for the violation of Plaintiff's constitutional or  
15 other federal rights by persons acting under color of state law. Nurre v. Whitehead, 580 F.3d  
16 1087, 1092 (9th Cir 2009); Long v. County of Los Angeles, 442 F.3d 1178, 1185 (9th Cir.  
17 2006); Jones v. Williams, 297 F.3d 930, 934 (9th Cir. 2002). To state a claim, Plaintiff must  
18 demonstrate that each defendant personally participated in the deprivation of his rights. Iqbal,  
19 556 U.S. at 676-77, 129 S.Ct. at 1949; Simmons v. Navajo County, Ariz., 609 F.3d 1011, 1020-  
20 21 (9th Cir. 2010); Ewing v. City of Stockton, 588 F.3d 1218, 1235 (9th Cir. 2009); Jones, 297  
21 F.3d at 934. Liability may not be imposed on supervisory personnel under the theory of  
22 respondeat superior, Iqbal, 556 U.S. at 676-77; Simmons, 609 F.3d at 1020-21; Ewing, 588  
23 F.3d at 1235; Jones, 297 F.3d at 934, and supervisory personnel may only be held liable if they  
24 “participated in or directed the violations, or knew of the violations and failed to act to prevent  
25 them,” Taylor v. List, 880 F.2d 1040, 1045 (9th Cir. 1989); accord Starr v. Baca, 652 F.3d  
26 1202, 1205-08 (9th Cir. 2011), cert. denied, 132 S.Ct. 2101 (2012); Corales v. Bennett, 567  
27 F.3d 554, 570 (9th Cir. 2009).

28 That said, supervisors can be held directly liable under certain narrow circumstances.

1 As the Ninth Circuit explained:

2  
3 We have long permitted plaintiffs to hold supervisors individually liable in §  
4 1983 suits when culpable action, or inaction, is directly attributed to them. We  
5 have never required a plaintiff to allege that a supervisor was physically present  
6 when the injury occurred. In *Larez v. City of Los Angeles*, 946 F.2d 630 (9th  
7 Cir.1991), we explained that to be held liable, the supervisor need not be  
8 “directly and personally involved in the same way as are the individual officers  
9 who are on the scene inflicting constitutional injury.” *Id.* at 645. Rather, the  
10 supervisor's participation could include his “own culpable action or inaction in  
11 the training, supervision, or control of his subordinates,” “his acquiescence in  
12 the constitutional deprivations of which the complaint is made,” or “conduct that  
13 showed a reckless or callous indifference to the rights of others.” *Id.* at 646  
14 (internal citations, quotation marks, and alterations omitted).

15 *Starr v. Baca*, 652 F.3d 1202, 1205–06 (9th Cir. 2011). See also *Redman v. County of San*  
16 *Diego*, 942 F.2d 1435, 1446–47 (9th Cir. 1991) (“Supervisory liability exists even without  
17 overt personal participation in the offensive act if supervisory officials implement a policy so  
18 deficient that the policy “itself is a repudiation of constitutional rights” and is “the moving  
19 force of the constitutional violation.” . . . This latter liability is not a form of vicarious liability.  
20 Rather, it is direct liability. Under direct liability, plaintiff must show the supervisor breached a  
21 duty to plaintiff which was the proximate cause of the injury. The law clearly allows actions  
22 against supervisors under section 1983 as long as a sufficient causal connection is present and  
23 the plaintiff was deprived under color of law of a federally secured right.”).

24 The Court finds that Plaintiff’s TAC satisfies this narrow exception for supervisory  
25 liability, at least at the pleading stage. The TAC includes specific factual allegations that CIF  
26 Soledad does not accommodate wheelchair bound prisoners at all, regardless of their medical  
27 needs. He alleges he was explicitly told this multiple times including by R. Pascual, Dr.  
28 Ahmed, and L. Fernandez. Plaintiff alleges that he had a serious medical need for a wheelchair  
and this was supported by factual allegations that medical professionals had prescribed him a  
wheelchair. Plaintiff also alleges that he was repeatedly denied a wheelchair solely due to this  
policy. He also specifically alleges that Defendants Chudy and Fredericks personally created  
this policy. Liberally construed in favor of Plaintiff, as the Court must do at this stage, the

1 Court finds that Plaintiff has alleged that Defendants Chudy and Fredericks are liable for  
2 deliberate indifference to medical needs under the Eighth Amendment based on their  
3 promulgation and enforcement of an unconstitutional policy at CIF-Soledad.

4 The Court finds that Plaintiff fails to allege a viable Eighth Amendment claim as to any  
5 of the remaining defendants. The Court has carefully examined Plaintiff's long and frustrating  
6 history of trying to get medical care for his knee. But it finds that no other defendant's actions,  
7 as alleged, satisfies the all the elements of an Eighth Amendment violation. For certain actors,  
8 such as those who did not process the correct form for his orthopedic consultation, Plaintiff  
9 fails to allege deliberate indifference, i.e. a purposeful act or failure to respond to a prisoner's  
10 medical need. For other actions that do appear to be deliberate, such as falsifying a form or  
11 coercing a response to the form to make it appear that Plaintiff had waived surgery, it does not  
12 appear that such actions caused further injury because Plaintiff continued to insist that he  
13 wanted such surgery. In other words, Defendant's attempts to deny medical care based on  
14 falsification of forms were unsuccessful. Plaintiff's allegations about prison staff at PVSP  
15 removing his appliances before transfer do not establish sufficient deliberate indifference  
16 because they allowed him a restricted cell movement status and indicated that he would get his  
17 wheelchair at CIF-Soledad, which was a decision outside their control. In the end, Plaintiff's  
18 allegations taken as a whole indicate that PVSP officials allowed Plaintiff to consult doctors,  
19 have a wheelchair and other assistance, and scheduled surgery, albeit later than Plaintiff  
20 wished.

21 As will be discussed below, PVSP's actions occurred in the shadow of a dispute about  
22 Plaintiff's legal assistance to another inmate ultimately resulting in his transfer to CIF-Soledad.  
23 Plaintiff has not established that the transfer was done intentionally to deprive him of medical  
24 care, and indeed Plaintiff alleges that it was done in retaliation for his work on other inmates'  
25 legal cases. The allegations, construed in Plaintiff's favor, establish that CIF-Soledad stopped  
26 these accommodations due to a policy by the supervisors of the prison, as discussed above.  
27 The Court thus does not find that any of the defendants' actions at PVSP as alleged rise to the  
28 level of a constitutional Eighth Amendment violation.

1 \\\

2 **V. EVALUATION OF PLAINTIFF’S RETALIATION CLAIM**

3 Plaintiff next brings a First Amendment retaliation claim against certain PVSP  
4 defendants on the basis that they transferred him to another prison in retaliation for Plaintiff’s  
5 legal assistance to other inmates.

6 Allegations of retaliation against a prisoner's First Amendment rights to speech or to  
7 petition the government may support a section 1983 claim. Silva v. Di Vittorio, 658 F.3d 1090,  
8 1104 (9th Cir. 2011); Rizzo v. Dawson, 778 F.2d 527, 532 (9th Cir. 1985); see also  
9 Valandingham v. Bojorquez, 866 F.2d 1135 (9th Cir. 1989); Pratt v. Rowland, 65 F.3d 802,  
10 807 (9th Cir. 1995). “Within the prison context, a viable claim of First Amendment retaliation  
11 entails five basic elements: (1) An assertion that a state actor took some adverse action against  
12 an inmate (2) because of (3) that prisoner's protected conduct, and that such action (4) chilled  
13 the inmate's exercise of his First Amendment rights, and (5) the action did not reasonably  
14 advance a legitimate correctional goal.” Rhodes v. Robinson, 408 F.3d 559, 567-68 (9th Cir.  
15 2005); accord Watison v. Carter, 668 F.3d 1108, 1114-15 (9th Cir. 2012); Silva, 658 at 1104;  
16 Brodheim v. Cry, 584 F.3d 1262, 1269 (9th Cir. 2009).

17 Plaintiff has alleged that prison officials at PVSP transferred him because of his  
18 assistance of another inmate’s legal proceedings and that it chilled his willingness to assist  
19 other prisoners in their litigation.

20 The Ninth Circuit addresssed the issue of legal assistance to other inmates in Blaisdell  
21 v. Frappiea, 729 F.3d 1237, 1242 (9th Cir. 2013), in which the Court affirmed summary  
22 judgment dismissing a prisoner’s First Amendment retaliation claim where it was based on  
23 alleged retaliation for legal assistance to another inmate. Id. at 1247 (“As any alleged  
24 retaliation against Blaisdell was not rooted in activity safeguarded by the Constitution, the  
25 district court properly awarded summary judgment in favor of Frappiea.”). The Court  
26 explained that “a claim for retaliation can be based upon the theory that the government  
27 imposed a burden on the plaintiff, more generally, ‘because he exercise[d] a constitutional  
28 right. . . .’”. Id. at 1243-44. The Court then discussed each potential constitutional right, and

1 explained why assisting a fellow inmate did not constitute constitutionally protected activity  
2 under that right. For example, regarding the “right to litigate without active interference,” the  
3 Court explained that access-to-courts rights do not exist in an “abstract, freestanding” form.  
4 Instead, they are tethered to principles of Article III standing. For there to be a judicially  
5 cognizable injury, “the party before [the court] must seek a remedy *for a personal* and tangible  
6 harm.” Thus, while [the two inmates] each have an access-to-courts right to file litigation from  
7 prison, they cannot vicariously assert that protection on each other's behalf.” Id. at 1243-44.

8 That said, the Ninth Circuit in Blaisdell relied on a footnote in the U.S. Supreme Court  
9 case of Shaw v. Murphy, 532 U.S. 223 (2001) to find that the right to provide legal advice is a  
10 contingent right depending on the legal need of the other inmates. Blaisdell, 729 F.3d at 1245,  
11 citing Shaw, 532 U.S. at 231 n. 3 (“Under our right-of-access precedents, inmates have a right  
12 to receive legal advice from other inmates only when it is a necessary means for ensuring a  
13 reasonably adequate opportunity to present claimed violations of fundamental constitutional  
14 rights to the courts.”) (internal quotations and citations omitted). The Ninth Circuit noted the  
15 following facts in affirming the grant of summary judgment in that case: “CCA's Corporate and  
16 Facilities Policy provides for a law library and for contract attorneys or paralegals to help  
17 inmates prepare motions to proceed *in forma pauperis*, motions for appointment of counsel,  
18 habeas petitions, and § 1983 suits. . . . He also acknowledges that the federal rules furnished  
19 Gouveia with potential ways to effectuate service.” Id. at 1245. The Ninth Circuit thus looked  
20 to facts not available to the Court at the screening stage regarding the inmate’s resources in  
21 evaluating, and ultimately upholding dismissal of, the inmate’s retaliation claim.

22 Also relevant to this analysis is the U.S. Supreme Court’s holding in Shaw that legal  
23 assistance to fellow inmates was not entitled to an elevated level of protection—but  
24 nevertheless was entitled to some First Amendment protection:

25  
26 Finally, even if we were to consider giving special protection to particular kinds  
27 of speech based upon content, we would not do so for speech that includes legal  
28 advice. Augmenting First Amendment protection for inmate legal advice would  
undermine prison officials’ ability to address the “complex and intractable”  
problems of prison administration. Although supervised inmate legal assistance

1 programs may serve valuable ends, it is “indisputable” that inmate law clerks  
2 “are sometimes a menace to prison discipline” and that prisoners have an  
3 “acknowledged propensity ... to abuse both the giving and the seeking of [legal]  
4 assistance.” . . . We thus decline to cloak the provision of legal assistance with  
5 any First Amendment protection above and beyond the protection normally  
6 accorded prisoners' speech. Instead, the proper constitutional test is the one we  
7 set forth in *Turner*. Irrespective of whether the correspondence contains legal  
8 advice, the constitutional analysis is the same.

9 Shaw, 532 U.S. at 231–32.

10 With these legal standards in mind, the Court has doubts about whether Plaintiff's  
11 retaliation claim will ultimately survive. The Court also questions whether Defendants would  
12 be entitled to qualified immunity given the legal precedent on this issue. Nevertheless, this  
13 Court recommends that the Plaintiff go forward with this claim past the screening stage so that  
14 the Court can evaluate it with a more fully developed record and input from Defendants  
15 regarding the basis for the transfer, the ability of the inmates to receive legal assistance from  
16 other means, and any security issues involved.<sup>2</sup>

17 Accordingly, the Court finds that Plaintiff states a claim for retaliation under the First  
18 Amendment against Defendants Eddings and Walker.

## 19 **VI. State Claims**

20 Plaintiff also brings the following claims under state law: interference with civil rights  
21 actionable under Bane Act. Civil Code § 52.1, statutory negligence under Government Code §  
22 845.6, and Professional Negligence/Medical Malpractice.

23 The Court does not have jurisdiction over state law claims, unless subject to the Court's  
24 supplemental jurisdiction. Pursuant to 28 U.S.C. § 1367(a), in any civil action in which the  
25 district court has original jurisdiction, the district court “shall have supplemental jurisdiction  
26 over all other claims in the action within such original jurisdiction that they form part of the

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27 <sup>2</sup> The Court notes that the underlying district court in Blaisdell allowed the  
28 retaliation claim to go forward at the screening stage and then granted summary judgment  
against the inmate based on a more fully developed record. Blaisdell, 729 F.3d at 1241 (“The  
court's screening order, while expressing the view that Blaisdell's service of process was not an  
actionable basis for a retaliation claim, did not definitively screen that allegation. Instead, the  
order simply directed Frappiea to file an answer as to Count One.”).



1 same case or controversy under Article III [of the Constitution],” with specific exceptions.  
2 “Pendent jurisdiction over state claims exists when the federal claim is sufficiently substantial  
3 to confer federal jurisdiction, and there is a ‘common nucleus of operative fact between the  
4 state and federal claims.’” Brady v. Brown, 51 F.3d 810, 816 (9th Cir. 1995) (quoting Gilder v.  
5 PGA Tour, Inc., 936 F.2d 417, 421 (9th Cir.1991)). “[O]nce judicial power exists under §  
6 1367(a), retention of supplemental jurisdiction over state law claims under 1367(c) is  
7 discretionary.” Acri v. Varian Assoc., Inc., 114 F.3d 999, 1000 (9th Cir. 1997). The Supreme  
8 Court has cautioned that “if the federal claims are dismissed before trial, . . . the state claims  
9 should be dismissed as well.” United Mine Workers of America v. Gibbs, 383 U.S. 715, 726  
10 (1966).

11 In this instance, the Court has found a cognizable federal section 1983 for deliberate  
12 indifference to serious medical needs under the Eighth Amendment against Defendant Medina,  
13 Defendant Chudy, and Defendant Frederichs. The Court has also found a cognizable federal  
14 section 1983 for retaliation under the First Amendment against Defendants Eddings and  
15 Walker. The Court will examine the three state law claims to determine whether supplemental  
16 jurisdiction would be appropriate under these legal standards.

17 **A. BANE ACT**

18 California's Bane Act, Civil Code § 52.1, provides:

19 (a) If a person or persons, whether or not acting under color of law, interferes by  
20 threat, intimidation, or coercion, or attempts to interfere by threat,  
21 intimidation, or coercion, with the exercise or enjoyment by any individual  
22 or individuals of rights secured by the Constitution or laws of the United  
23 States, or of the rights secured by the Constitution or laws of this state, the  
24 Attorney General, or any district attorney or city attorney may bring a civil  
25 action for injunctive and other appropriate equitable relief in the name of the  
26 people of the State of California, in order to protect the peaceable exercise or  
27 enjoyment of the right or rights secured. . . .

28 (b) Any individual whose exercise or enjoyment of rights secured by the  
Constitution or laws of the United States, or of rights secured by the  
Constitution or laws of this state, has been interfered with, or attempted to be  
interfered with, as described in subdivision (a), may institute and prosecute  
in his or her own name and on his or her own behalf a civil action . . . to  
eliminate a pattern or practice of conduct as described in subdivision (a).

1 Cal. Civ. Code, § 52.1. “The essence of such a claim is that ‘the defendant, by the specified  
2 improper means ... tried to or did prevent the plaintiff from doing something he or she had the  
3 right to do under the law or force the plaintiff to do something he or she was not required to  
4 do.’ ” Boarman v. Cnty. of Sacramento, 55 F. Supp. 3d 1271, 1287 (E.D. Cal. 2014) (quoting  
5 Austin B. v. Escondido Union Sch. Dist., 149 Cal. App. 4th 860, 883 (2007)). The key element  
6 in Bane Act cases is “the element of threat, intimidation, or coercion.” Shoyoye v. Cnty. of  
7 L.A., 203 Cal. App. 4th 947, 959 (2012). “The act of interference with a constitutional right  
8 must itself be deliberate or spiteful.” Id. “The statute requires a showing of coercion  
9 independent from the coercion inherent in the wrongful detention [or other tort] itself.” Id.

10  
11 The Court finds that the Bane Act claim against Defendants Eddings and Walker is  
12 sufficiently related to the retaliation claim to confer federal jurisdiction, as there is a common  
13 nucleus of operative fact between the state and federal claims. Plaintiff has alleged a colorable  
14 claim against Defendants Eddings and Walker that some coercion was involved in order to  
15 deter exercise of a constitutional right. The same is true of Plaintiff’s Bane Act claim against  
16 Defendant Medina, where Plaintiff has alleged coercive conduct by Defendant Medina that  
17 arguably was meant to deter Plaintiff’s right to be free from cruel and unusual punishment, and  
18 that Bane Act claim is substantially related to the Eighth Amendment claim the Court has  
19 found cognizable against Defendant Medina. In contrast, Plaintiff has not alleged any arguably  
20 coercive acts by Defendant Chudy and Defendant Frederichs so the TAC fails to state a Bane  
21 Act claim against them even though Plaintiff’s allegations under this cause of action are related  
22 to Plaintiff’s constitutional claim.

23 The Court thus recommends exercising supplemental jurisdiction over Plaintiff’s Bane  
24 Act claims against Defendants Eddings, Walker, and Medina, but no other defendants. The  
25 Court does not find a sufficiently related colorable Bane Act claim against any other defendants  
26 to warrant exercising supplemental jurisdiction over them.

27 **B. STATUTORY NEGLIGENCE UNDER GOVERNMENT CODE § 845.6**

28 California Government Code § 845.6 provides (with certain exceptions) that “a public

1 employee, and the public entity where the employee is acting within the scope of his  
2 employment, is liable if the employee knows or has reason to know that the prisoner is in need  
3 of immediate medical care and he fails to take reasonable action to summon such medical  
4 care.” Cal. Gov. Code § 845.6.

5 The Court finds that the Section 845.6 claim against Defendants Medina, Chudy, and  
6 Frederichs is sufficiently related to the Eighth Amendment claim to confer federal jurisdiction,  
7 and there is a common nucleus of operative fact between the state and federal claims. The  
8 Court thus recommends exercising supplemental jurisdiction over the Section 845.6 claim  
9 against Defendants Medina, Chudy, and Frederichs, but no other defendants. The Court does  
10 not find a sufficiently related claim against any other defendants to warrant exercising  
11 supplemental jurisdiction.

### 12 **C. PROFESSIONAL NEGLIGENCE/MEDICAL MALPRACTICE**

13 To show medical malpractice under California law, a plaintiff must establish: “ ‘(1) the  
14 duty of the professional to use such skill, prudence, and diligence as other members of his  
15 profession commonly possess and exercise; (2) a breach of that duty; (3) a proximate causal  
16 connection between the negligent conduct and the resulting injury; and (4) actual loss or  
17 damage resulting from the professional's negligence.’ ” Hanson v. Grode, 76 Cal.App.4th 601,  
18 606, 90 Cal.Rptr.2d 396 (1999) (quoting Gami v. Mullikin Medical Center, 18 Cal.App.4th  
19 870, 877, 22 Cal.Rptr.2d 819 (1993)).

20 The Court does not find that the medical malpractice claims are sufficiently related to  
21 any of the federal claims the Court recommends going forward. The Court has not found that  
22 Plaintiff has stated a federal constitutional claim against any medical professional.  
23 Accordingly, the Court recommends declining to exercise jurisdiction over any claims for  
24 professional negligence under California law as to any defendant.

### 25 **VII. CONCLUSION AND ORDER**

26 The Court has screened Plaintiff’s Third Amended Complaint and finds that it states  
27 cognizable claims against Defendants Medina, Chudy and Frederichs for Deliberate  
28 Indifference to Serious Medical Needs in violation of the Eighth Amendment, as well as for

1 violation of Government Code § 845.6. The Court also finds a colorable claim under the Bane  
2 Act against Defendant Medina that is substantially related to the Eighth Amendment claim.  
3 The Court also finds that Plaintiff's Third Amended Complaint states cognizable claims against  
4 Defendants Eddings and Walker for Retaliation in violation of the First Amendment, as well as  
5 for violation of the Bane Act. However, the TAC states no other cognizable claims subject to  
6 this Court's jurisdiction against any of the other defendants.

7 Plaintiff shall be granted thirty days in which to file a written response to the Court,  
8 either (1) notifying the Court that he is willing to proceed only on the claims found cognizable  
9 by the court, or (2) notifying the Court that he does not agree to proceed only on the cognizable  
10 claims, in which case the Court will recommend to the District Court that the non-cognizable  
11 claims be dismissed from this action. Given that this is Plaintiff's Third Amended complaint,  
12 and prior order have provided extensive explanation of the legal principles involved, the Court  
13 finds that further amendment would be futile.

14 Accordingly, based on the foregoing, IT IS HEREBY ORDERED that:

15 1. This Court finds that Plaintiff's Third Amended Complaint states cognizable  
16 claims against Defendants Medina, Chudy and Frederichs for Deliberate  
17 Indifference to Serious Medical Needs in violation of the Eighth Amendment, as  
18 well as for violation of Government Code § 845.6. The Third Amended  
19 Complaint also states a cognizable and related Bane Act claim against  
20 Defendant Medina. The Court also finds that Plaintiff's Third Amended  
21 Complaint states cognizable claims against Defendants Eddings and Walker for  
22 Retaliation in violation of the First Amendment, as well as for violation of the  
23 Bane Act;

24 2. Within thirty days of the date of service of this order, Plaintiff is required to file  
25 a written response to the Court, either:

26 (1) Notifying the Court that he is willing to proceed only on  
27 these claims found cognizable by the Court;

28 Or

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(2) Notifying the Court that he does not agree to proceed only on the cognizable claims, subject to a recommendation to the District Judge that the non-cognizable claims be dismissed from this action, consistent with this order.

3. Plaintiff's failure to comply with this order may result in the dismissal of this case for failure to comply with a court order and failure to prosecute.

IT IS SO ORDERED.

Dated: September 13, 2016

/s/ Eric P. Gray  
UNITED STATES MAGISTRATE JUDGE