

**UNITED STATES DISTRICT COURT**

EASTERN DISTRICT OF CALIFORNIA

MACARIO R. AYALA,

Plaintiff,

v.

CAROLYN W. COLVIN , Commissioner of  
Social Security,

Defendant.

1:12-cv-00400 GSA

**ORDER REGARDING PLAINTIFF'S  
SOCIAL SECURITY COMPLAINT****BACKGROUND**

Plaintiff Macario R. Ayala ("Plaintiff") seeks judicial review of a final decision of the Commissioner of Social Security ("Commissioner" or "Defendant") denying his applications for disability insurance and supplemental security income benefits pursuant to Titles II and XVI of the Social Security Act.<sup>1</sup> The matter is currently before the Court on the parties' briefs, which were submitted, without oral argument, to Magistrate Judge Gary S. Austin.<sup>2</sup>

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<sup>1</sup> Carolyn W. Colvin became the Acting Commissioner of Social Security on February 14, 2013. Pursuant to Rule 25(d) of the Federal Rules of Civil Procedures, Carolyn W. Colvin will be substituted for Michael J. Astrue as the defendant in this action.

<sup>2</sup> The parties consented to the jurisdiction of a United States Magistrate Judge. (*See* Docs. 4 & 10.)

1 **FACTS AND PRIOR PROCEEDINGS**<sup>3</sup>

2 Plaintiff filed applications for benefits in October 2008, alleging disability as of March  
3 17, 1997. AR 109-115. Plaintiff's applications were denied initially and on reconsideration; he  
4 then requested a hearing before an Administrative Law Judge ("ALJ"). AR 68-71, 75-79, 81-83.  
5 ALJ Teresa L. Hoskins Hart held a hearing and subsequently issued an order denying benefits on  
6 June 23, 2010, finding Plaintiff was not disabled. AR 14-23. On January 25, 2012, the Appeals  
7 Council denied review. AR 1-3.

8 **1. Hearing Testimony**

9 ALJ Hoskins Hart held a hearing on May 20, 2010, in Fresno, California. Plaintiff  
10 appeared and testified; he was assisted by attorney Robert D. Christenson. Vocational Expert  
11 ("VE") Thomas C. Dachelet also testified and Interpreter Blanca Hernandez was present. AR 33-  
12 63.

13 **(a) *Plaintiff's Testimony***

14 Plaintiff came to the United States in 1985 and has a sixth grade education. AR 47.  
15 Although Plaintiff took English language classes, he was unable to consistently attend because of  
16 his work schedule. AR 47-48. Consequently, he does not know how to read and write in  
17 English. AR 50. Plaintiff obtained a driver's license, but it was suspended for driving under the  
18 influence. AR 48.

19 In 1995, Plaintiff began working at a fiberglass company where he cut fiberglass using  
20 heavy equipment. AR 38. He worked twelve hours a day and would lift items weighing between  
21 thirty to two hundred pounds. AR 38-39. Plaintiff was injured on the job when lifting a two  
22 hundred pound item with another worker. AR 38.

23 After working for the fiberglass company, Plaintiff was employed by a chimney  
24 production company for approximately three years. AR 39-40. In this position, he operated large  
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26 <sup>3</sup> References to the Administrative Record will be designated as "AR," followed by the appropriate page  
27 number.

1 machinery, performed some welding, and made and installed parts for chimneys. AR 39-40, 58.

2 At this job, Plaintiff lifted about forty pounds. AR 40.

3 Over the next several months, Plaintiff worked for temporary agencies and held several  
4 positions. AR 40-42. These jobs entailed painting car and airplane parts, as well as lifting heavy  
5 bombs. AR 40-42. At these jobs, Plaintiff stood for long periods and lifted between fifteen and  
6 fifty pounds. AR 40-42.

7 In 2003, Plaintiff began working for the county fair as a general laborer. AR 43. In this  
8 position, he performed general landscaping duties including lawn maintenance, cleaning parking  
9 lots, and other miscellaneous tasks. AR 43. Although Plaintiff did not have to lift heavy items  
10 all the time in this position, he felt this job was difficult because he was required to dig into hard  
11 dirt. AR 43.

12 After working at the county fair, Plaintiff worked for a carpet company full time for ten  
13 months where he operated a machine, mixed paints and dyes, and helped with the final assembly  
14 of carpeting AR 43-45. At this job, Plaintiff lifted paint cans which weighed seventy kilos. AR  
15 44. Also, Plaintiff pushed the carpet up tunnels so the carpet could dry, which he considered to  
16 be "heavy work." AR 45. After working at the carpet company, Plaintiff did not try to go back  
17 to work since he "felt like he couldn't do it anymore." AR 45.

18 When asked to describe a typical day, Plaintiff indicated that he wakes up between six  
19 and ten in the morning. AR 45. Plaintiff lives with other people who make meals for him, and  
20 he does not do any chores around the house. AR 46. In the past, Plaintiff attempted to wash his  
21 clothes and clean the dishes, but he is unable to do so due to back pain. AR 47.

22 Plaintiff does not go out in the community because he is unable to walk for long periods.  
23 AR 46. He does not have any friends that he spends time with. AR 46. Instead of spending time  
24 with others, Plaintiff watches television. AR 46. He also reads but can only do so for a short  
25 period of time due to poor vision. AR 46. Plaintiff does nothing else throughout the day because  
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1 he “can’t do anything.” AR 46-47. Plaintiff gets “sick” two or three days a week when his sugar  
2 gets low, which causes blurry vision. AR 47, 56.

3 In addition to his diabetes condition, Plaintiff’s back and head pain prevent him from  
4 working. AR 47. He has difficulty lifting and carrying things because he cannot bend down and  
5 is unable to pick up heavy items. AR 50. Within an eight-hour day, Plaintiff can lift up to fifteen  
6 to twenty pounds, but he cannot lift this weight for two to three hours because the movement  
7 hurts him. AR 50. He can only lift less than ten pounds for two or three hours during an eight-  
8 hour day. AR 50-52. Plaintiff must change positions frequently; he has to alternate sitting down  
9 and standing for periods of ten to fifteen minutes due to the pain from injured discs. AR 52-53.  
10 He also has to recline or lay down several times (more than ten times) a day for twenty to thirty  
11 minutes due to the pain as well. AR 53-55.

12 **(b) *VE Testimony***

13 The VE described Plaintiff’s past work as a fiberglass machine operator, DOT<sup>4</sup> 574.682-  
14 010 with a SVP<sup>5</sup> of four, semi-skilled at medium level; a general laborer at the county fair  
15 (classified as a janitor, cleaner industrial), DOT 381.687-018 with a SVP of two, unskilled at  
16 medium level; a carpet job, DOT 599.685-046 with a SVP of four at medium level; an auto parts  
17 sprayer and painter (classified as painter’s helper), DOT 845.684-014 with a SVP of four, semi-  
18 skilled at medium level; a temporary agency worker (identified as laborer, stores), DOT 922.687-  
19 058 with a SVP of two, unskilled at medium level; and a machine operator for chimney  
20 production, DOT 619.685-062 with a SVP of three, semi-skilled at medium level. AR 59.

21 The ALJ asked the VE to assume a hypothetical person of the same age, education, and  
22 prior work experience as the Plaintiff, who is limited to sedentary exertion. AR 59. The VE  
23 indicated that such an individual could not perform Plaintiff’s prior work, but that he would be  
24 able to perform a full range of sedentary work. AR 59-60.

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26 <sup>4</sup> “DOT” refers to the Dictionary of Occupational Titles.

27 <sup>5</sup> “SVP” refers to the Specific Vocational Preparation.

1 In a second hypothetical question posed by the ALJ, the VE was asked to consider the  
2 same individual, who can perform sedentary work, who can rarely lift, who is unable to stand,  
3 sit, or walk for more than thirty minutes without changing positions every ten minutes, and who  
4 can rarely bend stoop, crouch, or climb stairs. AR 60-61. The VE testified this individual would  
5 be unable to work. AR 61.

6 In a hypothetical question posed by Plaintiff's counsel, the VE was asked whether the  
7 same individual outlined in the second hypothetical would be able to perform Plaintiff's past  
8 relevant work who would be absent four days a month. AR 61. The VE indicated that such  
9 person would be unable to perform any work. AR 61.

10 In a final hypothetical question posed by Plaintiff's counsel, the VE was asked to  
11 consider whether a person could perform Plaintiff's past relevant work if the person was limited  
12 to sedentary work and needed to take more than ten breaks or take reclining breaks that last ten to  
13 thirty minutes at a time. AR 61. The VE testified that such an individual could not perform  
14 Plaintiff's past work. AR 61.

## 15 **2. Medical Record**

16 The entire medical record was reviewed by the Court. AR 203-275. The relevant  
17 medical evidence relates to the physician opinion reports which are outlined below.

### 18 **(a) *Dr. Nguyen, Plaintiff's Treating Physician***

19 Dr. Nguyen treated Plaintiff several times between March 3, 2009 and April 21, 2010.  
20 AR 237-257, 268-275. At the first appointment on March 3, 2009, Plaintiff told Dr. Nguyen he  
21 wanted permanent disability due to chronic low back pain that was caused by an accident at work  
22 on March 17, 1997. AR 256. Plaintiff also told the doctor he was unable to work since 1997.  
23 AR 256. The physical exam demonstrated tenderness in the lumbar spine, negative straight leg  
24 raising, and absence of muscle dystrophy. AR 256-257. Dr. Nguyen diagnosed Plaintiff with  
25 chronic back pain. AR 256-257.

26 On March 30, 2009, Dr. Nguyen indicated Plaintiff experienced low back pain and was  
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1 able to do light work, in which he could not handle over ten pounds. AR 254. Due to the pain,  
2 the doctor prescribed Naproxen. AR 254. At this appointment, Plaintiff told Dr. Nguyen the last  
3 time he worked was in September 2007 as a carpet dryer. AR 254. On April 17, 2009, the  
4 physical exam demonstrated tenderness in Plaintiff's lower back; Plaintiff stated the pain went  
5 from his back to his toes. AR 252. Dr. Nguyen prescribed Plaintiff Tylenol #3. AR 252.

6 On May 15, 2009, the physical exam showed tenderness on the right side of Plaintiff's  
7 upper and lower thoracic spine and the straight leg raising test produced pain at forty-five  
8 degrees. AR 251. On May 28, 2009, Plaintiff stated he is taking Naproxen and Tylenol #3 and  
9 could not lift five pounds, bend over, nor mow the lawn. AR 248. The physical exam showed  
10 tenderness in Plaintiff's lower back and Plaintiff had difficulty lying down on the table. AR 248.  
11 In addition, the straight leg test was positive on both sides, but the left leg was not as bad as the  
12 right. AR 248.

13 On July 2, 2009, Plaintiff reported he experienced lower back pain that goes down to his  
14 right leg and toes. AR 247. The physical examination showed the left straight leg raising test  
15 was negative and right straight leg test was positive, but Plaintiff stated his right toes felt numb.  
16 AR 247. Dr. Nguyen noted the lumbar spine x-ray on March 13, 2009 showed chronic  
17 degenerative changes. AR 247. On August 13, 2009, Plaintiff stated he experienced pain in his  
18 lower back which radiated pain to his toes; Dr. Nguyen again prescribed Tylenol #3. AR 246.  
19 On September 15, 2009, Plaintiff indicated his lower back pain went down to his right leg and  
20 right toe, and he also felt like the back pain was going up to his neck. AR 245. The physical  
21 exam showed tenderness of lumbar spine; Dr. Nguyen had Plaintiff take Tylenol #3 and  
22 Naproxen. AR 245.

23 On October 13, 2009, Dr. Nguyen diagnosed Plaintiff with diabetes mellitus type two.  
24 AR 242. On October 20, 2009, Dr. Nguyen noted that Plaintiff's diabetes was "better  
25 controlled." AR 241. There was no mention of Plaintiff's chronic back pain. AR 241.  
26 Treatment notes in November 2009 through April 2010 show that Plaintiff's diabetes was "well  
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1 controlled” or “under control.” AR 237, 269-270, 274-275. Dr. Nguyen continued to diagnose  
2 Plaintiff with chronic lower back pain in November 2009 through April 2010. AR 237, 268-270,  
3 274-275. On Plaintiff’s last visit on April 21, 2010, Dr. Nguyen indicated “patient [is] doing  
4 very well,” and he told Plaintiff to continue all current medications. AR 268.

5 In a Residual Functional Capacity (“RFC”) Questionnaire dated December 16, 2009, Dr.  
6 Nguyen diagnoses reflects chronic low back pain and diabetes mellitus type two. AR 259.  
7 Plaintiff’s prognosis was poor. AR 259. His symptoms included pain and fatigue. AR 259. The  
8 doctor characterized Plaintiff’s pain as constant with numbness in his right toes and severe pain  
9 going from his lower back to his right toes. AR 259. When asked to identify the clinical studies  
10 in support of his opinion, Dr. Nguyen relied on an MRI that showed a disc bulge of L4-L5,  
11 Plaintiff’s tenderness in his lumbar spine, and his observation that Plaintiff had difficulty getting  
12 up from the examining table. AR 260. It was noted that Plaintiff had been prescribed Tylenol  
13 #3, but that it did not help much. AR 260. With regard to back pain treatment, Dr. Nguyen  
14 noted that Plaintiff would be evaluated by a back surgeon, however, there is no evidence that Dr.  
15 Nguyen referred Plaintiff to a back surgeon, nor that Plaintiff ever saw a back surgeon. AR 236-  
16 275. The doctor indicated Plaintiff’s impairments could be expected to last more than twelve  
17 months and Plaintiff was not a malingerer. AR 260.

18 The doctor further opined that Plaintiff’s pain, fatigue, and other symptoms constantly  
19 interfere with the attention and concentration needed to perform even simple work tasks. AR  
20 260. As such, Plaintiff could only concentrate for an hour at one time. AR 260. Dr. Nguyen  
21 indicated Plaintiff was “[i]ncapable of even ‘low stress’ jobs” due to Plaintiff’s severe back pain.  
22 AR 261. In a competitive workplace environment, the doctor opined that Plaintiff could walk  
23 one block without rest or severe pain, sit for thirty minutes at one time, and stand for fifteen  
24 minutes at one time. AR 261. In an eight-hour workday, Dr. Nguyen indicated Plaintiff could sit  
25 for about two to four hours, and stand or walk for about four hours. AR 261. Next, the doctor  
26 indicated Plaintiff would need to “walk around” during an eight-hour workday and would need to  
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1 do so every thirty minutes for ten minutes at a time. AR 261. In addition, Dr. Nguyen noted  
2 Plaintiff would need a job that permits him to switch from sitting, standing, or walking, and  
3 would allow him to take frequent unscheduled breaks during an eight-hour workday. AR 262.

4 Finally, Dr. Nguyen opined that Plaintiff could rarely lift and carry ten pounds or less, and  
5 could never lift and carry twenty or fifty pounds. AR 262. He could frequently look down, turn  
6 his head right or left, look up, and hold his head in a static position. AR 262. Plaintiff could  
7 rarely stoop, crouch, and climb stairs but could never climb ladders. AR 262. As a result, Dr.  
8 Nguyen opined that Plaintiff would likely be absent from work more than four days per month.  
9 AR 263. Dr. Nguyen indicated the above limitations became effective a year and a half before  
10 December 16, 2009, which was based on information provided by Plaintiff. AR 263.

11 **(b) Dr. Nowlan, Examining Physician**

12 On November 21, 2008, Plaintiff saw James A. Nowlan, M.D., State agency examining  
13 physician, for an internal medicine evaluation. AR 203-206. Plaintiff complained of back pain  
14 that extends from his neck to his lower back and poor vision in his right eye. AR 203. Plaintiff  
15 stated he stays at home due to the pain. AR 203. Plaintiff told Dr. Nowlan he was not taking any  
16 medications. AR 203. Dr. Nowlan opined that Plaintiff “looked well.” AR 203. The doctor  
17 noted that Plaintiff’s pupils were equal, round, and reactive to light and the eye examination was  
18 normal. AR 204. Dr. Nowlan also noted that Plaintiff had a slow painful walk and was unable  
19 to walk on his heels and toes, but Plaintiff’s Romberg and finger-to-nose tests were normal. AR  
20 204. With regard to Plaintiff’s movement, the doctor noted Plaintiff experienced a marked pain  
21 response and any type of movement caused a great deal of pain, or at least a vigorous pain  
22 response. AR 205. Dr. Nowlan diagnosed Plaintiff with a muscle strain of his back. AR 205.  
23 Dr. Nowlan opined that Plaintiff could stand and walk for four hours and sit for an unlimited  
24 amount of time in an eight-hour day. AR 205. He also opined that Plaintiff could frequently lift  
25 ten pounds, had occasional postural limitations, and that climbing must be avoided entirely. AR  
26 205.



1                   (c)     ***Dr. Lopez, Nonexamining Physician***

2                   On December 12, 2008, C. Lopez, M.D., State agency non-examining physician,  
3 completed a Physical Residual Functional Capacity Assessment. AR 207-211. Dr. Lopez opined  
4 that Plaintiff could frequently lift and/or carry ten pounds, stand and/or walk for at least two  
5 hours in an eight-hour workday, sit for a total of about six hours in an eight-hour workday, push  
6 and/or pull without limitations. AR 208. The doctor also indicated that Plaintiff could  
7 occasionally climb, balance, stoop, kneel, crouch, and crawl. AR 209. Dr. Lopez noted that  
8 Plaintiff does not have any visual limitations. AR 209.

9                   **3.     The Disability Determination Standard and Process**

10                  To qualify for benefits under the Social Security Act, Plaintiff must establish that he is  
11 unable to engage in substantial gainful activity due to a medically determinable physical or  
12 mental impairment that has lasted or can be expected to last for a continuous period of not less  
13 than 12 months. 42 U.S.C. § 1382c(a)(3)(A). An individual shall be considered to have a  
14 disability only if:

15                         his physical or mental impairment or impairments are of such  
16 severity that he is not only unable to do his previous work, but  
17 cannot, considering his age, education, and work experience,  
18 engage in any other kind of substantial gainful work which exists  
19 in the national economy, regardless of whether such work exists in  
20 the immediate area in which he lives, or whether a specific job  
21 vacancy exists for him, or whether he would be hired if he applied  
22 for work.

23                   42 U.S.C. § 1382c(a)(3)(B).

24                  To achieve uniformity in the decision-making process, the Commissioner has established  
25 a sequential five-step process for evaluating a claimant's alleged disability. 20 C.F.R. §  
26 404.1520(a)-(f). The ALJ proceeds step by step in order, and stops upon reaching a dispositive  
27 finding that the claimant is disabled or not disabled. 20 C.F.R. § 404.1520(a)(4). The ALJ must  
28 consider objective medical evidence and opinion testimony. 20 C.F.R. §§ 416.927, 416.929.

                  The ALJ is required to determine (1) whether a claimant engaged in substantial gainful  
activity during the period of alleged disability; (2) whether the claimant had medically-

determinable “severe” impairments;<sup>6</sup> (3) whether these impairments meet or are medically equivalent to one of the listed impairments set forth in 20 C.F.R. 404, Subpart P, Appendix 1; (4) whether the claimant retained the RFC to perform his past relevant work;<sup>7</sup> and (5) whether the claimant had the ability to perform other jobs existing in significant numbers at the regional and national level. 20 C.F.R. § 404.1520(a)-(f).

#### **4. Summary of the ALJ’s Findings and Decision**

Using the five-step sequential evaluation process outlined above, the ALJ determined that Plaintiff did not meet the disability standard. AR 14-23. More particularly, the ALJ found that Plaintiff engaged in substantial gainful activity since March 17, 1997, after his alleged date of disability.<sup>8</sup> AR 16. Further, the ALJ identified lumbar degenerative disc disease as a severe impairment. AR 16. Nonetheless, the ALJ determined that the severity of Plaintiff’s impairment did not meet or exceed any of the listed impairments. AR 17.

Based on a review of the entire record, the ALJ determined that Plaintiff could not perform his past relevant work but he has the RFC to perform the full range of sedentary work. AR 17. After applying the Medical-Vocational Rules, 20 C.F.R. Part 404, Subpart P, Appendix 2 (“the grids”), the ALJ determined that there are a significant number of jobs in the national economy that the claimant can perform and consequently, Plaintiff did not meet the disability standard.<sup>9</sup> AR 22.

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<sup>6</sup> “Severe” simply means that the impairment significantly limits the claimant’s physical or mental ability to do basic work activities. *See* 20 C.F.R. § 404.1520(c).

<sup>7</sup> Residual functional capacity captures what a claimant “can still do despite [his] limitations.” 20 C.F.R. § 404.1545. “Between steps three and four of the five-step evaluation, the ALJ must proceed to an intermediate step in which the ALJ assesses the claimant’s residual functional capacity.” *Massachi v. Astrue*, 486 F.3d 1149, 1151 n. 2 (9th Cir. 2007).

<sup>8</sup> The ALJ found that Plaintiff had engaged in substantial gainful activity in 2000 and 2001, but nonetheless the five step disability process was completed. AR 16.

<sup>9</sup> Since Plaintiff was born on April 9, 1967 and was 41 years old at the time of his application, Plaintiff is defined as a younger individual aged 18-44 and application of the grids is appropriate.

1 Here, Plaintiff argues that the ALJ erred by: (1) failing to adopt the medical opinion of  
2 Dr. Chi Nguyen, Plaintiff's treating physician and (2) giving insufficient reasons for rejecting  
3 Plaintiff's testimony. (*See* Docs. 12 & 16.)

#### 4 STANDARD OF REVIEW

5 Congress has provided a limited scope of judicial review of the Commissioner's decision  
6 to deny benefits under the Act. In reviewing findings of fact with respect to such determinations,  
7 this Court must determine whether the decision of the Commissioner is supported by substantial  
8 evidence. 42 U.S.C. § 405 (g). Substantial evidence means "more than a mere scintilla,"  
9 *Richardson v. Perales*, 402 U.S. 389, 402 (1971), but less than a preponderance. *Sorenson v.*  
10 *Weinberger*, 514 F.2d 1112, 1119, n. 10 (9th Cir. 1975). It is "such relevant evidence as a  
11 reasonable mind might accept as adequate to support a conclusion." *Richardson*, 402 U.S. at  
12 401. The record as a whole must be considered, weighing both the evidence that supports and  
13 detracts from the Commissioner's conclusion. *Jones v. Heckler*, 760 F.2d 993, 995 (9th Cir.  
14 1985). In weighing the evidence and making findings, the Commissioner must apply the proper  
15 legal standards. *E.g.*, *Burkhart v. Bowen*, 856 F.2d 1335, 1338 (9th Cir. 1988). This Court must  
16 uphold the Commissioner's determination that the claimant is not disabled if the Secretary  
17 applied the proper legal standards, and if the Commissioner's findings are supported by  
18 substantial evidence. *See Sanchez v. Sec'y of Health and Human Serv.*, 812 F.2d 509, 510 (9th  
19 Cir. 1987).

#### 20 DISCUSSION

##### 21 1. The ALJ Properly Discounted Dr. Nguyen's Opinion

22 Plaintiff argues that since Dr. Nguyen is Plaintiff's treating physician, Dr. Nguyen's  
23 opinion should have been given greater weight. (Doc. 12 at 7-11.) The Commissioner contends,  
24 however, that the ALJ properly considered all of the medical evidence and properly rejected Dr.  
25 Nguyen's opinion. (Doc. 15 at 19-23.)

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1                   **(a)       *The Legal Standards***

2           Cases in this circuit distinguish among the opinions of three types of physicians: (1) those  
3 who treat the claimant (treating physicians); (2) those who examine but do not treat the claimant  
4 (examining physicians); and (3) those who neither examine nor treat the claimant (nonexamining  
5 physicians). As a general rule, more weight should be given to the opinion of a treating source  
6 than to the opinion of doctors who do not treat the claimant. *Winans v. Bowen*, 853 F.2d 643,  
7 647 (9th Cir. 1987). At least where the treating doctor’s opinion is not contradicted by another  
8 doctor, it may be rejected only for “clear and convincing” reasons. *Baxter v. Sullivan*, 923 F.2d  
9 1391, 1396 (9th Cir. 1991). Even if the treating doctor’s opinion is contradicted by another  
10 doctor, the Commissioner may not reject this opinion without providing “specific and legitimate  
11 reasons” supported by substantial evidence in the record for so doing. *Murray v. Heckler*, 722  
12 F.2d 499, 502 (9th Cir. 1983).

13           The opinion of a nonexamining physician cannot, by itself, constitute substantial evidence  
14 that justifies the rejection of the opinion of either an examining physician or a treating physician.  
15 *Pitzer v. Sullivan*, 908 F.2d 506 n. 4 (9th Cir. 1990); *Gallant v. Heckler*, 753 F.2d 1456 (9th Cir.  
16 1984). In some cases, however, the ALJ can reject the opinion of a treating or examining  
17 physician, based in part on the testimony of a nonexamining medical advisor. *E.g., Magallanes*  
18 *v. Bowen*, 881 F.2d 747, 751-55 (9th Cir. 1989); *Andrews v. Shalala*, 53 F.3d 1035, 1043 (9th  
19 Cir. 1995); *Roberts v. Shalala*, 66 F.3d 179 (9th Cir. 1995). For example, in *Magallanes*, the  
20 Ninth Circuit explained that in rejecting the opinion of a treating physician, “the ALJ did not rely  
21 on [the nonexamining physician’s] testimony alone to reject the opinions of Magallanes’s  
22 treating physicians . . . .” *Magallanes*, 881 F.2d at 752. Rather, there was an abundance of  
23 evidence that supported the ALJ’s decision: the ALJ also relied on laboratory test results,  
24 contrary reports from examining physicians, and testimony from the claimant that conflicted with  
25 her treating physician’s opinion. *Id.* at 751-52.

26           If a treating physician’s opinion is not given controlling weight because it is not well  
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supported or because it is inconsistent with other substantial evidence in the record, the ALJ is instructed to consider the factors listed in Section 404.1527(d)(2)-(6) in determining what weight to accord the opinion of the treating physician. C.F.R. § 404.1527(d)(2). Those factors include the “[l]ength of the treatment relationship and the frequency of examination” by the treating physician and the “nature and extent of the treatment relationship” between the patient and the treating physician. 20 C.F.R. § 404.1527(d)(2)(i)-(ii). Other factors include the supportability of the opinion, consistency with the record as a whole, the specialization of the physician, and the extent to which the physician is familiar with disability programs and evidentiary requirements. 20 C.F.R. § 404.1527(d)(3)-(6).

**(b)     *The ALJ’s Findings***

In rejecting Dr. Nguyen opinion, ALJ Hoskins Hart stated the following:

As for the opinion evidence, in addition to the objective medical evidence, the undersigned has considered statements from treating and examining physicians in assessing the severity of claimant’s impairments, as required by 20 CFR 404.1527; 416.927 and SSR 96-2p. The undersigned has given significant weight to the opinion of the State agency medical consultants that the claimant retains Sedentary residual functional capacity and this includes the capacity for occasional postural functions. Similarly, the undersigned has given significant weight to the consultative evaluator’s opinion except for his statements of postural limitations. The consultive examiner’s opinion that claimant retains a postural limitation that excludes all climbing as it infers no capacity for even occasional stairs or ramp climbing and is given little weight. Further, the undersigned has given little weight to the opinion of Dr. Nguyen. This opinion is not supported by his own treatment notes nor the objective medical findings. The treatment notes demonstrate that the claimant’s diabetes is under control. He demonstrated only mild abnormal findings at the physical exams and on diagnostic tests. In addition, Dr. Nguyen’s opinion is inconsistent with the substantial evidence in the record. Notably, Dr. Nguyen’s opinion relies heavily on the claimant’s subjective statements rather than objective medical findings.

.....

In sum, the above residual functional capacity assessment is supported by the medical record, the opinions of the consultive evaluator and State agency medical consultants to the extent supported by treatment notes and the record as a whole.

1 AR 20-21, internal citations omitted.

2 (c) *Analysis*

3 Here, ALJ Hoskins Hart gave specific and legitimate reasons for affording Plaintiff's  
4 treating physician's opinion reduced weight. AR 17-21. As part this analysis, the ALJ gave a  
5 detailed summary of the medical records and outlined the basis for her conclusions. As  
6 discussed below, the ALJ's decision is supported by substantial evidence.

7 First, in rejecting Dr. Nguyen's opinion, the ALJ gave greater weight to the consultive  
8 examining and non-examining physicians' opinions, with the exception of not including the  
9 examining physician's opinion regarding postural limitation excluding all climbing since it infers  
10 no capacity for even occasional stairs or ramp climbing. AR 20. Both Dr. Nowlan and Dr.  
11 Lopez found that Plaintiff was capable of performing sedentary work. AR 203-211. In  
12 particular, Dr. Nowlan described no limitation as to sitting and no significant limitations as to  
13 standing and walking since Dr. Nowlan opined Plaintiff can do so for four hours. AR 205. Dr.  
14 Lopez reached a similar opinion regarding limitations, such as sitting for six hours in an eight-  
15 hour workday and standing and walking for at least two hours in an eight-hour work day. AR  
16 208. Also, both Dr. Nowlan and Dr. Lopez determined that Plaintiff could frequently lift ten  
17 pounds. AR 205, 208. The ALJ's reliance on the consultive examining physician Dr. Nowlan  
18 and non-examining physician Dr. Lopez's opinions constitutes substantial evidence supporting  
19 the ALJ's RFC determination. *Tonapetyan v. Halter*, 242 F.3d 1144,1149 (9th Cir. 2001)  
20 (examining physician's opinion alone constitutes substantial evidence because it rests on  
21 independent examination); *see Thomas v. Barnhart*, 278 F.3d 947, 957 (9th Cir. 2002) ("The  
22 opinions of non-treating or non-examining physicians may also serve as substantial evidence  
23 when the opinions are consistent with independent clinical findings or other evidence in the  
24 record."); *see also* 20 C.F.R. § 404.1527(d)(3) (varying the weight given to nonexamining source  
25 opinions "depend[ing] on the degree to which they provide supporting explanations for their  
26 opinions").

1 In addition, the ALJ correctly noted that Dr. Nguyen's opinion was not well-supported by  
2 his own treatment notes nor the objective medical findings. For example, the ALJ specifically  
3 noted Dr. Nguyen's treatment notes demonstrated Plaintiff's diabetes was under control and  
4 Plaintiff only demonstrated mild abnormal findings at the physical exams and on diagnostic tests.  
5 AR 20-21, 237-257, 265-266, 268-275. A review of the medical records supports these findings.  
6 AR 20-21, 237-257, 265-266, 268-275.

7 Specifically with regard to inconsistencies in Dr. Nguyen's findings and Plaintiff's  
8 diabetes, the RFC Questionnaire completed on December 16, 2009 by Dr. Nguyen indicated that  
9 Plaintiff's prognosis was "poor." AR 259. However, Dr. Nguyen specifically noted on progress  
10 notes that Plaintiff's diabetes was "better controlled" on October 20, 2009, was "well controlled"  
11 on November 4, 2009, and was "under control" on the same day Dr. Nguyen filled out the RFC  
12 questionnaire. AR 237, 241, 275. Similarly, Dr. Nguyen indicated on March 20, 2009 that  
13 Plaintiff was able to do light work, not handling more than ten pounds. AR 19-20, 254.  
14 However, on the RFC questionnaire, the doctor reported that Plaintiff was "[i]ncapable of even  
15 'low stress' jobs" and *rarely* lifting and carrying ten pounds or less. AR 261-262. Thus, Dr.  
16 Nguyen's treatment notes do not support and even contradict his opinion regarding Plaintiff's  
17 limitations. *Johnson v. Shalala*, 60 F.3d 1428, 1434 (9th Cir. 1995) (ALJ disregarded treating  
18 doctor's opinion when his opinion contradicted his own findings). Rejecting an opinion that  
19 contains internal inconsistencies is a specific and legitimate reason to discount the opinion.  
20 *Roberts*, 66 F.3d at 184 (rejection of examining psychologist's functional assessment which  
21 conflicted with his own written report and test results).

22 A review of medical records related to Plaintiff's degenerative disc disease likewise  
23 supports the ALJ's finding of mild abnormalities. Plaintiff's x-rays taken on March 12, 2009  
24 revealed mild spondylolisthesis of L4 and L5. AR 19, 255. Lumbar spine MRI results only  
25 showed congenital vertebral abnormality causing spondylolisthesis and mild to moderate  
26 degenerative disc disease with no evidence of disc herniation or stenosis. AR 21, 238-239, 265-  
27

266. Also, the medical records do not show any evidence of muscle atrophy, motor, or sensory loss. AR 21, 234-275. Furthermore, during a patient visit on April 21, 2010, Dr. Nguyen noted that “patient [is] doing very well.” AR 268. The incongruity between a treating physician’s opinion and his patient’s medical records is a specific and legitimate reason to discount a treating physician’s opinion. *Tommasetti v. Astrue*, 533 F.3d 1035, 1041 (9th Cir. 2008); *Magallanes*, 881 F.2d at 751 (a lack of supporting clinical findings is a valid reason for rejecting a treating physician’s opinion).

Finally, the ALJ specifically indicated Dr. Nguyen’s opinion relies heavily on Plaintiff’s subjective statements instead of the objective medical findings. AR 203-211, 234-275. The Court has reviewed the ALJ’s credibility assessment and as discussed below, finds it is supported by substantial evidence. Since Plaintiff’s statements are not credible and Dr. Nguyen relied heavily on Plaintiff’s discredited subjective statements, the ALJ correctly rejected Dr. Nguyen’s opinion on this basis. AR 203-211, 234-275. *Thomas*, 278 F.3d at 957; *Fair v. Bowen*, 885 F.2d 597, 605 (9th Cir. 1989); *Tommasetti*, 533 F.3d at 1041 (“An ALJ may reject a treating physician’s opinion if it is based ‘to a large extent’ on a claimant’s self-report that have been properly discounted as incredible.”).

## **2. The ALJ’s Credibility Finding is Supported by Substantial Evidence**

Plaintiff contends ALJ Hoskins Hart failed to provide clear and convincing reasons for rejecting his testimony. (Doc. 12 at 11-13.) In response, the Commissioner asserts the ALJ’s credibility findings are supported by substantial evidence. (Doc. 15 at 15-19.)

### **(a) The Legal Standards**

A two step analysis applies at the administrative level when considering a claimant’s credibility. *Smolen v. Chater*, 80 F.3d 1273, 1281 (9th Cir. 1996). First, the claimant must produce objective medical evidence of an impairment that could reasonably be expected to produce some degree of the symptom or pain alleged. *Id.* at 1281-1282. If the claimant satisfies the first step and there is no evidence of malingering, the ALJ may reject the claimant’s



1 testimony regarding the severity of his symptoms only if he makes specific findings that include  
2 clear and convincing reasons for doing so. *Id.* at 1281. The ALJ must “state which testimony is  
3 not credible and what evidence suggests the complaints are not credible.” *Mersman v. Halter*,  
4 161 F.Supp.2d 1078, 1086 (N.D. Cal. 2001), quotations & citations omitted (“The lack of  
5 specific, clear, and convincing reasons why Plaintiff’s testimony is not credible renders it  
6 impossible for [the] Court to determine whether the ALJ’s conclusion is supported by substantial  
7 evidence.”); Social Security Ruling (“SSR”) 96-7p (ALJ’s decision “must be sufficiently specific  
8 to make clear to the individual and to any subsequent reviewers the weight the adjudicator gave  
9 to the individual’s statements and reasons for that weight.”).

10 An ALJ can consider many factors when assessing the claimant’s credibility. *See Light v.*  
11 *Soc. Sec. Admin.*, 119 F.3d 789, 792 (9th Cir. 1997). The ALJ can consider the claimant’s  
12 reputation for truthfulness, prior inconsistent statements concerning his symptoms, other  
13 testimony by the claimant that appears less than candid, unexplained or inadequately explained  
14 failure to seek treatment, failure to follow a prescribed course of treatment, claimant’s daily  
15 activities, claimant’s work record, or the observations of treating and examining physicians.  
16 *Smolen*, 80 F.3d at 1284; *Orn v. Astrue*, 495 F.3d 625, 638 (9th Cir. 2007).

17 **(b) Analysis**

18 The first step in assessing Plaintiff’s subjective complaints is to determine whether  
19 Plaintiff’s condition could reasonably be expected to produce the pain or other symptoms  
20 alleged. *Lingenfelter v. Astrue*, 504 F.3d 1028, 1036 (9th Cir. 2007). Here, the ALJ found that  
21 Plaintiff suffered from the severe impairment of lumbar degenerative disc disease. AR 16. She  
22 further found that:  
23

24 [a]fter careful consideration of the evidence, the undersigned finds that the  
25 claimant’s medically determinable impairment could reasonably be expected to  
26 cause the alleged symptoms; however, the [Plaintiff’s] statements concerning the  
intensity, persistence and limiting effects of these symptoms are not credible to  
the extent they are inconsistent with the residual functional capacity assessment.

1 AR 18. This finding satisfied step one of the credibility analysis. *Smolen*, 80 F.3d at 1281-82.

2 Because the ALJ did not find that Plaintiff was malingering, she was required to provide  
3 clear and convincing reasons for rejecting Plaintiff's testimony. *Smolen*, 80 F.3d at 1283-84;  
4 *Lester v. Chater*, 81 F.3d 821, 834 (9th Cir. 1996) (as amended). When there is evidence of an  
5 underlying medical impairment, the ALJ may not discredit the claimant's testimony regarding the  
6 severity of those symptoms solely because they are unsupported by medical evidence. *Bunnell v.*  
7 *Sullivan*, 947 F.2d 341, 343 (9th Cir. 1991); SSR 96-7. Moreover, it is not sufficient for the ALJ  
8 to make general findings; he or she must state which testimony is not credible and what evidence  
9 in the record leads to that conclusion. *Dodrill v. Shalala*, 12 F.3d 915, 918 (9th Cir. 1993);  
10 *Bunnell*, 947 F.2d at 345-46.

11 Here, the ALJ made several specific credibility findings:

12  
13 The undersigned considered but granted little probative weight to the  
14 claimant's testimony. His statements appear exaggerated and/or motivated by  
15 secondary factors. While the claimant alleged disability onset date March 17,  
16 1997, he was able to productively work until 2007. The claimant did not start a  
17 medical treatment until March 2009, after he was denied his disability claim upon  
18 reconsideration. He stated to the consultive evaluator that he did not take  
19 prescription medications. He was able to do "light work" on March 30, 2009, but  
20 on May 28, 2009 he stated that he could not lift even 5 pounds. Significantly, the  
21 medical record shows no evidence of muscle atrophy, motor or sensory loss.  
22 Lumbar spine MRI demonstrated congenital vertebra abnormality causing  
23 spondylolisthesis and the other mild to moderate degenerative disc [disease] with  
24 no evidence of disk herniation or stenosis. Apparently, the claimant has had and  
25 worked with a congenital vertebral abnormality his entire life without significant  
26 treatment sought despite his medium exertion work demands or greater. These  
27 discrepancies and inconsistencies do not support the claimant's ultimate allegation  
28 of disability. . . .

21 In sum, the above residual functional capacity assessment is supported by  
22 the medical record, the opinions of the consultive evaluator and State agency  
23 medical consultants to the extent supported by treatment notes and the record as a  
24 whole.

24 AR 21, internal citations omitted.

25 The ALJ provided clear and convincing reasons that are supported by the record when  
26 concluding Plaintiff's testimony was not credible. AR 21. First, the ALJ found that Plaintiff's  
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1 statements appear exaggerated, inconsistent, and/or motivated by secondary factors. AR 21.  
2 Specifically, the ALJ noted Plaintiff's alleged disability began on March 17, 1997, but he worked  
3 as recently as 2007. AR 21, 109, 254, 256. Similarly, the ALJ noted that on March 30, 2009,  
4 Plaintiff was able to do light work, yet on May 28, 2009, Plaintiff stated he could not lift even  
5 five pounds. AR 21, 248, 254. *Bray v. Commissioner*, 554 F.3d 1219, 1227 (9th Cir. 2009) ("In  
6 reaching a credibility determination, an ALJ may weigh inconsistencies between the claimant's  
7 testimony and his or her conduct, daily activities, and work record, among other factors."); *see*  
8 *also* 20 C.F.R. § 404.1529 (ALJ may consider claimant's ability to work in assessing claimant's  
9 credibility).

10 Second, Plaintiff only began medical treatment after his disability claim was denied and  
11 he told the consultative examiner he did not take prescription medications. AR 21, 75-79, 203,  
12 256-257; *Fair*, 885 F.2d at 603 (an ALJ can rely on evidence of "an unexplained, or inadequately  
13 explained, failure to seek treatment or follow a prescribed course of treatment" to find a pain  
14 allegation incredible); *Burch v. Barnhart*, 400 F.3d 676, 681 (9th Cir. 2005) ("The ALJ is  
15 permitted to consider lack of treatment in his credibility determination.").

16 Third, the ALJ found that the medical evidence did not support Plaintiff's alleged  
17 symptoms. AR 21. This finding is supported by substantial evidence as outlined above in the  
18 medical opinion analysis and is an acceptable basis on which to reject a claimant's testimony.  
19 *See, e.g., Morgan v. Commissioner v. Social Security Administration*, 169 F.3d 595, 600 (9th Cir.  
20 1999) (conflict between claimant's subjective complaints and the objective medical evidence in  
21 the record is a specific and substantial reason that undermines a claimant's credibility); *Johnson*,  
22 60 F.3d at 1434 (inconsistencies between the record and medical evidence supports a rejection of  
23 a claimant's credibility; no medical treatment or a conservative level of medical treatment has  
24 been found to suggest a lower level of pain and functional limitations); *see Tidwell v. Apfel*, 161  
25 F.3d 599, 601-02 (9th Cir. 1998) (finding a mild or minor medical condition with all other tests  
26 reporting normal provides a basis for rejecting claimant's testimony of severity of symptoms);  
27

1 *see* 20 C.F.R. § 416.929 (objective medical evidence can be used in determining credibility);  
2 SSR 96-7p (objective medical evidence is a useful indicator to assist in making a reasonable  
3 conclusion about credibility and the ability to function).

4       Finally, although the records indicate Plaintiff has a chronic problem, the ALJ correctly  
5 noted that Plaintiff “has had and worked with a congenital vertebral abnormality his entire life  
6 without significant treatment sought despite his medium exertion work demands or greater.” AR  
7 21, 38-56. This statement is indeed true as evidenced by Plaintiff’s history of employment until  
8 2007. *See Meanel v. Apfel*, 172 F.3d 1111, 1114 (9th Cir. 1999) (ALJ considered claimant’s lack  
9 of “muscular atrophy or any other physical signs of an inactive, totally incapacitated individual”  
10 in weighing claimant’s ability to work.).

11       The ALJ clearly identified what testimony she found not credible and what evidence  
12 undermined Plaintiff’s complaints. *Lester*, 81 F.3d at 834. If the ALJ’s finding is supported by  
13 substantial evidence, the court “may not engage in second-guessing.” *Thomas*, 278 F.3d at 959.  
14 Accordingly, here, the ALJ’s findings are supported by substantial evidence and are free of legal  
15 error.

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1 **CONCLUSION**

2 Based on the foregoing, the Court finds that the ALJ's decision is supported by  
3 substantial evidence in the record as a whole and is based on proper legal standards.  
4 Accordingly, this Court DENIES Plaintiff's appeal from the administrative decision of the  
5 Commissioner of Social Security. The Clerk of this Court is DIRECTED to enter judgment in  
6 favor of Defendant Carolyn W. Colvin, Commissioner of Social Security and against Plaintiff,  
7 Macario R. Ayala.  
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13 IT IS SO ORDERED.

14 **Dated: July 8, 2013**

15 **/s/ Gary S. Austin**  
16 UNITED STATES MAGISTRATE JUDGE  
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