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**UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA**

COLUMBUS ALLEN, JR.	)	Case No.: 1:13-cv-00012-AWI-SAB (PC)
Plaintiff,	)	
v.	)	<b>FINDINGS AND RECOMMENDATIONS REGARDING DEFENDANTS' MOTION TO DISMISS</b>
STANISLAUS COUNTY, et al.,	)	
Defendants.	)	[ECF Nos. 22, 34, 37, 38]
	)	
	)	
	)	

Plaintiff Columbus Allen, Jr. is appearing pro se and in forma pauperis in this civil rights action pursuant to 42 U.S.C. § 1983.

**I.  
BACKGROUND**

This action is proceeding on Plaintiff's initial complaint, filed January 3, 2013, against Defendants County of Stanislaus, Puthuff, Christianson, Captain Duncan, and Lieutenant Lloyd for denial of outdoor exercise, against Defendants Lieutenant Suarez, Sergeant Galles, Sergeant Truffa, Mauldin, Meyers, and Williams for a due process violation for denial of access to telephone privileges, against Defendants Sergeant Radza, Williams, Aziz, Maze, and Cardoza for failure to protect, and against Defendants Lieutenant Clifton, Sergeant Radza, and Cardoza for retaliation.

On July 29, 2014, Defendants County of Stanislaus, Puthuff, Christianson, Duncan, Lloyd, Suarez, Clifton, Radza, Truffa, Cardoza, Aziz, Mauldin, Maze, McLeland, Meyers, and Williams filed

1 a motion to dismiss portions of the complaint.

2 On October 30, 2014, Defendant Galles filed a motion to dismiss the complaint.

3 Plaintiff, by way of response to the Court's order to show cause, filed an opposition on  
4 November 3, 2014, and Defendants filed an reply on November 10, 2014.

5 **II.**

6 **DISCUSSION**

7 **A. Motion to Dismiss Standard Under Rule 12(b)(6)**

8 A motion to dismiss brought pursuant to Rule 12(b)(6) tests the legal sufficiency of a claim,  
9 and dismissal is proper if there is a lack of a cognizable legal theory or the absence of sufficient facts  
10 alleged under a cognizable legal theory. Conservation Force v. Salazar, 646 F.3d 1240, 1241-42 (9th  
11 Cir. 2011) (quotation marks and citations omitted), *cert. denied*, 132 S.Ct. 1762 (2012). In resolving a  
12 12(b)(6) motion, a court's review is generally limited to the operative pleading. Daniels-Hall v.  
13 National Educ. Ass'n, 629 F.3d 992, 998 (9th Cir. 2010); Sanders v. Brown, 504 F.3d 903, 910 (9th  
14 Cir. 2007); Schneider v. California Dept. of Corr., 151 F.3d 1194, 1197 n.1 (9th Cir. 1998).

15 To survive a motion to dismiss, a complaint must contain sufficient factual matter, accepted as  
16 true, to state a claim that is plausible on its face. Ashcroft v. Iqbal, 556 U.S. 662, 678, 129 S.Ct. 1937,  
17 1949 (2009) (citing Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555, 127 S.Ct. 1955, 1964-65  
18 (2007)) (quotation marks omitted); Conservation Force, 646 F.3d at 1242; Moss v. U.S. Secret  
19 Service, 572 F.3d 962, 969 (9th Cir. 2009). The Court must accept the factual allegations as true and  
20 draw all reasonable inferences in favor of the non-moving party, Daniels-Hall, 629 F.3d at 998;  
21 Sanders, 504 F.3d at 910; Morales v. City of Los Angeles, 214 F.3d 1151, 1153 (9th Cir. 2000), and in  
22 this Circuit, pro se litigants are entitled to have their pleadings liberally construed and to have any  
23 doubt resolved in their favor, Wilhelm v. Rotman, 680 F.3d 1113, 1121 (9th Cir. 2012); Watison v.  
24 Carter, 668 F.3d 1108, 1112 (9th Cir. 2012); Silva v. Di Vittorio, 658 F.3d 1090, 1101 (9th Cir. 2011);  
25 Hebbe v. Pliler, 627 F.3d 338, 342 (9th Cir. 2010).

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1           **B.       Allegations of Complaint**

2           On February 17, 2006, Plaintiff was arrested and booked into Stanislaus County Jail at  
3 approximately 5:45 p.m.. Upon his arrival, he was escorted directly to a “safety cell/rubber room”,  
4 stripped naked, and provided a security jacked, contrary to the guidelines and standards required by  
5 state law. Plaintiff was retained in the cell for approximately seventeen hours and denied every  
6 request to utilize the telephone services contrary to state law. This occurred over a period of one day  
7 which allowed investigators more time and opportunity to conduct their investigation and acquire  
8 materials in hopes of obtaining an incriminating statement from Plaintiff.

9           On February 18, 2006 at approximately 11: 15 a.m., Sergeant Truffa and Deputy Williams  
10 escorted Plaintiff for fingerprints after being “cleared” from the safety cell. During this time, one of  
11 the officers announced “deadman walking,” and the other stated “time to see how things work around  
12 here boy.”

13           Plaintiff was informed through personal accounts that another African-American, Kevin  
14 Tubbs, charged with a single murder, and did not meet the criteria for safety cell subjection, was kept  
15 there upon his arrival at SCMJ, and held incommunicado for a significant amount of time. However,  
16 Caucasians, Jesse Frost and Cameron Terhune, were both charged with multiple murders and meet the  
17 criteria for safety cell subjection per state law, but were never subjected to the safety cell nor held  
18 incommunicado. Plaintiff further alleges on April 19, 2009, the Modesto Bee reported that former  
19 deputy Craig Prescott, an African-American, died from injuries he sustained after his former co-  
20 workers reclassified him, after four days in custody, and attempted to remove him to the safety cell  
21 from general population.

22           Plaintiff was subsequently classified to maximum security, based solely on his pending  
23 charges, and was escorted by Sergeant Truffa and Williams from booking to a single cell, upon the  
24 approval of Lieutenant Suarez.

25           The maximum security tier was mainly composed of “Nazi low-riders” and “Skin-heads”  
26 which are White Supremacist prison gangs who consider African-Americans to be a threat and enemy  
27 regardless of gang affiliation or lack thereof. Plaintiff was the only African-American on the  
28 maximum security tier.

1 Stanislaus County Sheriff Department policy required that all maximum security inmates be  
2 secured before exiting cells at all times and during escort. The policy of moving maximum security  
3 inmates during shower time requires one deputy secure the inmate and escort him to the shower while  
4 a second deputy operates the control panel to open the cell and shower doors.

5 On February 26, 2006, after escorting Plaintiff to the shower in restraints, Deputies Aziz and  
6 Williams ignored maximum security movement policy during shower time and released an inmate,  
7 "R.D.", from his cell without restraints. He was holding only a bottle and other "shower materials,"  
8 and physically and verbally assaulted Plaintiff with urine and feces squeezed from the bottle, while  
9 making degrading epithets towards African-Americans, stating "get off our tier fucking nigger."  
10 Plaintiff was locked in the shower and unable to protect himself during the incident.

11 Neither Aziz or Williams charged "R.D." with a crime or notified the district attorney as  
12 required by law. Deputy Williams assured the perpetrator that he had nothing to worry about because  
13 he would be on a bus to prison before a disciplinary hearing could take place.

14 Plaintiff was promptly moved from maximum security tier to another tier in a two man cell  
15 with inmate Tommy Nichols, who informed Plaintiff that he had been housed on the maximum  
16 security tier and was assaulted in a similar fashion, and deputy M. Sanders informed Nichols that  
17 Plaintiff would be housed with him before the attack occurred.

18 Following Plaintiff's request, he was moved to another one man cell on the first floor within a  
19 month and remained there for approximately fifteen months. During this time, Plaintiff made several  
20 requests to participate in outdoor exercise which had been denied to him since his arrival at SCMJ.

21 Plaintiff was informed per policy that due to his maximum security status, he was required to  
22 attempt exercise twice per week in "full restraints," which includes leg irons, hand cuffs, and being  
23 enclosed within a "black box" to restrict any wrist movement. The box is then padlocked to a steel  
24 chain wrapped around the waist, for a total of three hours per week.

25 Plaintiff sustained several injuries while exercising as required by prison policy, including  
26 injuries to his shoulders and elbows from falling while shuffling (attempting to job), injury to his  
27 wrists from bouncing ball, and injuries to his Achilles tendons from simply walking.

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1 Per state law, the county, by and through former Sheriff Puthuff and current Sheriff  
2 Christianson, was required to have a classification plan which allows for appeals and evaluations of  
3 classification every thirty days. On March 30, 2009, Lieutenant Lloyd testified under oath and penalty  
4 of perjury, in part, that zero inmates are allowed classification evaluations no less than thirty days  
5 from the last request, and classification criteria for maximum security and administrative segregation  
6 are virtually identical in regard to the movement policy, but administrative segregation is not required  
7 to remain in restraints on the yard.

8 Plaintiff was denied all requests for classification evaluations by all prison staff including,  
9 Sergeant Radza on August 3, 2007 and August 6, 2007, Lieutenant Clifton on August 7, 2007, and  
10 Captain Duncan on August 13, 2007.

11 On August 13, 2007, Deputy Cardoza and another unknown officer, moved Plaintiff back to  
12 maximum security, and placed in a cell directly between a Nazi-lowrider and a Skin-head. He was  
13 immediately “gassed” by Jeremy Spray before Deputy Cardoza could leave the tier, as the hostile  
14 Whites yelled to Cardoza “get that nigger off our tier or he’s gonna get it again!” to which Cardoza  
15 replied “go ahead, we’ll just move ya, he ain’t leavin.”

16 The perpetrator was moved off the tier. Deputy Cardoza sought to minimize the risk of further  
17 attack by moving Plaintiff to the cell directly in front of the control box. During the move, Plaintiff  
18 pleaded with Deputy Cardoza to remove him from the tier and refused to enter the cell. Deputy  
19 Cardoza responded with a threat to use the taser gun for non-compliance.

20 On August 18, 2007, October 2, 2007, and October 4, 2007, with unknown deputies operating  
21 the control box, Plaintiff was assaulted in his cell directly in front of the control box at shower time.

22 Plaintiff submitted grievances to secure his person and request for classification evaluation,  
23 following each attack. On August 20, 2007, Plaintiff’s grievance was denied by Deputy Escarcez  
24 stating “you cannot grieve your housing.” Sergeant Radza denied the grievances on August 22, 2007  
25 and October 8, 2007, stating “your classification is appropriate and will not be lowered at this time.”  
26 “It is impractical to cuff inmates going back and forth from the shower.” “If you’re gassed ... you  
27 may press charges.” On October 31, 2007, Lieutenant Clifton denied the grievance affirming the  
28 previous responses by his subordinates.

1 Plaintiff was personally informed and alleges that a maximum security inmate, David Hess,  
2 attacked an inmate before staff and the victim, a White guy, refused to press charges. The officer who  
3 witnessed the crime pressed charges and informed the district attorney contrary to the claims of  
4 Sergeant Radza.

5 Plaintiff complained of emotional distress and mental anguish due to the combination of the  
6 lack of outdoor exercise and the continuous attacks in the hostile environment.

7 On April 10, 2010, and April 15, 2010, Plaintiff was accused of gassing White inmates. Both  
8 victim inmates were promptly moved from the tier while Plaintiff was charged with several rule  
9 violations including, assault, battery, hate crimes, violation of housing unit rules, and violation of  
10 inmate rules.

11 Plaintiff sought classification evaluations and outdoor exercise for a second time  
12 approximately one year later. His requests were again denied. Sergeant Radza denied the request on  
13 October 17, 2008, stating “your classification will remain the same,” and on October 21, 2008, stating  
14 “this [issue] has already been answered.” Lieutenant Clifton denied the request on October 30, 2008,  
15 stating “this was answered by myself and filed August 7, 2007 and [approved] and filed by Cpt.  
16 Duncan on [August 13, 2007]. The requests and answer is the same.” Lieutenant Lloyd denied  
17 Plaintiff’s requests on October 30, 2009, deferring to the responses of his subordinates.

18 Plaintiff appealed to Captain Duncan, who replied on December 4, 2008, stating “this issue has  
19 been adequately addressed. The facility is in compliance with policy which is supported by County  
20 Counsel.” Captain Duncan directed Plaintiff to request copies of the departments classification  
21 procedures from Sergeant Wright who stated on June 22, 2009, “your classification is reviewed every  
22 60 days,” and claimed “‘files and records’ are confidential in accordance with Gov. [Code] 6254(f).”  
23 Plaintiff appealed to Lieutenant Lloyd who stated on June 26, 2009, “there is no other portion that will  
24 be released to you.” Plaintiff then appealed back to Captain Duncan who simply referred to  
25 Lieutenant Lloyd’s last response and confirmed on July 13, 2009.

26 Plaintiff filed claims with the County Board of Supervisors requesting redress on November  
27 25, 2008, and March 2, 2009, which were denied.

1 In December 2008, the local newspaper published an article reporting the allegations in  
2 Plaintiff's claim filed November 25, 2008, and the Stanislaus County Civil Grand Jury conducted an  
3 investigation in the months of January through March 2009.

4 The grand jury reported in part: "1) "high-risk' inmates were not allowed to exercise without  
5 restraints," and 2) "there were no clear 'written' guidelines and standards for the classification of  
6 inmates" [at SCMJ], stating "the existing procedures appears to be an ad-hoc process failing to employ  
7 qualified staff specifically trained to make these decisions." The grand jury recommended  
8 development of classification guidelines and training, and that high-risk inmates be allowed exercise  
9 without restraints.

10 Sheriff Christianson responded to the grand jury report on July 24, 2009, stating that more than  
11 30 pages of formal policy, procedure, and training specifically related to the classification of inmates  
12 in the "Stanislaus County Detention Facilities" have existed for years; and cited "the classification unit  
13 [sergeant] provides updates and schedules bi-monthly meetings with the entire unit in attendance.  
14 Classification deputies are required to provide a unit report after every shift and the [sergeant] reviews  
15 the unit reports on a daily basis ... the classification deputies work as a team to ensure the safety and  
16 security of our facilities. The inmates are housed in the most appropriate locations available."  
17 Christianson admitted "max-sec inmates, as a matter of longstanding policy, are to be in full restraints  
18 while on the yard. The [grand jury's] recommendations require further analysis. Staff is reviewing  
19 this policy with County Counsel."

20 On September 15, 2009, the County incorporated the same response of Sheriff Christianson,  
21 verbatim in its "Action Agenda Summary" addressing the grand jury's findings and recommendations.

22 On October 2, 2009, Plaintiff was finally allowed exercise on the yard without restraints per  
23 the grand jury recommendation.

### 24 **C. Prior Screening Order**

25 The Court is required to screen complaints brought by prisoners seeking relief against a  
26 governmental entity or officer or employee of a governmental entity, 28 U.S.C. § 1915A(a), and it  
27 must dismiss a complaint or portion thereof if the prisoner has raised claims that are legally "frivolous  
28 or malicious," that fail to state a claim upon which relief may be granted, or that seek monetary relief

1 from a defendant who is immune from such relief, 28 U.S.C. § 1915A(b)(1), (2).

2 The Court screened Plaintiff's complaint and found that Plaintiff stated a cognizable retaliation  
3 claim against Defendants Rodriguez, Reyna, Rasey and Lawrence. (ECF No. 13.) Because the  
4 screening standard does not differ from the standard governing Rule 12(b)(6) motions, Watison, 668  
5 F.3d at 1112, the Court generally views motions to dismiss for failure to state a claim with disfavor.  
6 Unless a motion sets forth new or different grounds not previously considered by the Court, it is  
7 disinclined to rethink what it has already thought. Sequoia Forestkeeper v. U.S. Forest Service, No.  
8 CV F 09-392 LJO JLT, 2011 WL 902120, at \*6 (E.D.Cal. Mar. 15, 2011) (citing United States v.  
9 Rezzonico, 32 F.Supp.2d 1112, 1116 (D.Ariz.1998)) (quotation marks omitted). This case presents no  
10 exception.

11 In presenting their motion, Defendants submit that some of Plaintiff's claims fail as a matter of  
12 law. Specifically, Plaintiff fails to plead facts sufficient to constitute a cognizable claim for relief  
13 under either 42 U.S.C. § 1985(3) or § 1986. Further, a portion of Plaintiff's Second Claim and all of  
14 his Third Claim should be dismissed without leave to amend for failure to exhaust his administrative  
15 remedies under the Prison Litigation Reform Act with regard to an alleged deprivation of his access to  
16 telephone communication. In addition, Plaintiff's claim against Lieutenant Duncan fails because  
17 Plaintiff fails to allege any action by Lieutenant Duncan other than reviewing and denying Plaintiff's  
18 administrative grievances with regard to his exercise claim – conduct which does not give rise to an  
19 independent constitutional violation. Defendants also move to dismiss all claims asserted against the  
20 individual Defendants in their official capacities as being redundant of claims against the County  
21 itself. Finally, Defendants move to dismiss Plaintiff's First Cause of Action with regard to  
22 provision/conditions of exercise or, alternatively, that qualified immunity be granted as to the  
23 individual Defendants in this regard. (ECF No. 22, Mot. at 2-3.) Defendant Galles, separately, moves  
24 to dismiss the claim against him pertaining to the deprivation of telephone privileges for lack of  
25 exhaustion of the administrative remedies and as barred by the statute of limitations. For the reasons  
26 explained below, the Court finds that Defendants' motions to dismiss should be denied.

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1           **D. Failure State Cognizable Claim Under 42 U.S.C. § 1985(3) and 42 U.S.C. § 1986**

2           Defendants move for dismissal of any conspiracy claims set forth against them in the  
3 complaint.

4           Defendants are correct that Plaintiff does not state a cognizable conspiracy claim under either  
5 42 U.S.C. § 1985(3) or § 1986. Indeed, no such claim was found cognizable in the Court’s April 29,  
6 2014, order, and all claims found non-cognizable were dismissed from the action. (ECF No. 11.)  
7 Accordingly, there is no basis for Defendants to move for dismissal of this claim, as it is non-existent  
8 in this action.

9           **E. Failure to Exhaust Administrative Remedies**

10          Defendants move for dismissal of Plaintiff’s claim relating to the deprivation of telephone use  
11 for failure to exhaust the administrative remedies pursuant to the Prison Litigation Reform Act  
12 (PLRA), 42 U.S.C. § 1997e.

13          Defendants specifically argue that Plaintiff pleads PLRA compliance with regard to other  
14 incidents that allegedly occurred while he was held at the Stanislaus County Jail (Compl. at ¶¶ 34, 38,  
15 40, 43-48), Plaintiff fails to plead compliance with the PLRA as to his claim based on the deprivation  
16 of telephone communication. (ECF No. 22, Mot. at 5.)

17          By the PLRA, Congress amended 42 U.S.C. §1997e to provide that “[n]o action shall be  
18 brought with respect to prison conditions under section 1983 of this title, or any other Federal law, by  
19 a prisoner confined in any jail, prison, or other correctional facility until such administrative remedies  
20 as are available are exhausted.” 42 U.S.C. § 1997e(a). The exhaustion requirement “applies to all  
21 inmate suits about prison life, whether they involve general circumstances or particular episodes, and  
22 whether they allege excessive force or some other wrong.” Porter v. Nussle, 534 U.S. 516, 532  
23 (2002).

24          The PLRA exhaustion requirement is not jurisdictional but rather creates an affirmative  
25 defense that defendants must plead and prove. Jones, 747 F.3d at 1166. Thus, inmates are not  
26 required to specifically plead or demonstrate exhaustion in their complaints. Albino holds that, in  
27 general, the defense should be brought as a Rule 56 motion for summary judgment, unless in the rare  
28 event that the prisoner’s failure to exhaust is clear on the face of the complaint. Albino, 747 F.3d

1 1168-1169, 1171.

2 Because Plaintiff is not required to plead exhaustion of the administrative remedies in his  
3 complaint and it is not clear from the face of the complaint that Plaintiff has not exhausted the  
4 administrative remedies as to his claim relating to the deprivation of telephone use, Defendants'  
5 motion to dismiss this claim for failure to exhaust should be denied. Should Defendants wish to argue  
6 the lack of exhaustion of the administrative remedies, they should do so by way of motion for  
7 summary judgment, accompanied with relevant evidence to meet their burden of proof. Albino, 747  
8 F.3d at 1169.

9 **F. Dismissal of Claims Against Defendant Duncan**

10 Defendant Duncan argues that Plaintiff's claim relating to the deprivation of outdoor/out-of-  
11 cell exercise against Defendant Duncan is based on Duncan's denial of Plaintiff's grievances  
12 regarding the issue.

13 If sufficient facts, as here, are alleged to demonstrate a causal connection between the  
14 constitutional violation at issue and Defendant's actions or omissions, a Defendant is not immune as a  
15 matter of law from liability merely because their culpability is somehow intertwined with Plaintiff's  
16 pursuit of his inmate appeal regarding the same alleged constitutional violation. See e.g., Lemire v.  
17 California Dep't of Corr. and Rehab., 726 F.3d 1062, 1074-1075 (9th Cir. 2013) (liability under  
18 section 1983 may be based on the acquiescence in the constitutional deprivations of which a complaint  
19 is made); Starr v. Baca, 652 F.3d 1202, 1205-1206 (9th Cir. 2011) (same); see also Peralta v. Dillard,  
20 744 F.3d 1076, 1085-1087 (9th Cir. 2014) (although the mere administrative review without any  
21 awareness of risk to inmate's health does not provide a basis for section 1983 liability, an  
22 administrator who knowingly fails to respond to an inmate's requests for help may be liable); Jett v.  
23 Penner, 439 F.3d 1091, 1098 (9th Cir. 2006) (prison administrators are liable if they knowingly fail to  
24 respond to a request for help).

25 Defendant is correct insofar as inmates lack a separate constitutional entitlement to a specific  
26 prison grievance procedure. Ramirez v. Galaza, 334 F.3d 850, 860 (9th Cir. 2003); Mann v. Adams,  
27 855 F.2d 639, 640 (9th Cir. 1988). However, in his complaint, Plaintiff alleges that he filed  
28 administrative appeals with Defendant Duncan in which he maintained that he was being deprived of

1 adequate outdoor/out-of-cell recreation. Plaintiff's complaint is based on the denial of outdoor  
2 exercise absent restraints, not the denial and/or participation in the grievance process. The grievance  
3 procedure is the method by which the Defendant was notified of the alleged constitutional violation  
4 relating to the restriction on outdoor/out-of-cell exercise, and he failed to remedy the problem. Based  
5 on the allegations in the complaint coupled with the notice provided to the administrative appeals, the  
6 Court finds, as stated in the prior screening order, that Plaintiff has stated a cognizable claim against  
7 Defendant Duncan for subjecting him to conditions of confinement in violation of the Eighth  
8 Amendment.

9 **G. Denial of Right to Exercise Claim Against Individual Defendants and/or County**

10 Defendants submit that Plaintiff asserts claims against all individual Defendants in their  
11 official and individual capacities and argue that when both a municipal officer and a local government  
12 entity are named, an officer named in an official capacity may be dismissed as being redundant, citing  
13 Center for Bio-Ethical Reform, Inc. v. Los Angeles County Sheriff Dep't, 533 F.3d 780, 799 (9th Cir.  
14 2008). "When both a municipal officer and a local government entity are named, and the officer is  
15 named *only* in an official capacity, the court may dismiss the officer as a redundant defendant." Id.  
16 (emphasis added).

17 However, contrary to the language in Center for Bio-Ethical Reform, Inc., the Defendants in  
18 this action are all sued in their individual as well as official capacities. Thus, there is no redundancy  
19 on the face of the complaint, and Defendants advance no further argument to support such a finding.  
20 According, Defendants' motion to dismiss the official capacity claims should be denied.

21 **H. Violation of Constitutional Right to Exercise**

22 Defendant content that "[w]hile Plaintiff vaguely alleges that he was not permitted to exercise  
23 during his detention in the Stanislaus County Jail, he nevertheless admits that he was "required to  
24 exercise" during that same detention for at least three hours per week." (Motion, at 7) (citations  
25 omitted). Plaintiff's real contention is that he was required to exercise in "full restraints" that  
26 restricted his movement. Id. Defendants further argue that shacking during exercise is  
27 constitutionally permissible in light of the security needs inherent in a jail or prison setting, and this  
28 claim should be dismissed.

1 As stated in the Court’s prior January 8, 2014, screening order, “pre-adjudication detainees  
2 retain greater liberty protections than convicted ones.” Jones v. Blanas, 393 F.3d 918, 932 (9th Cir.  
3 2004) (citations omitted). As a pretrial detainee, Plaintiff is protected from conditions of confinement  
4 which amount to punishment. Bell v. Wolfish, 441 U.S. 520, 535-536 (1979); Simmons v. Navajo  
5 County, Ariz., 609 F.3d 1011, 1017-1018 (9th Cir. 2010). While pretrial detainees’ right are protected  
6 under the Due Process Clause of the Fourteenth Amendment, the standard for claims brought under  
7 the Eighth Amendment has long been used to analyze pretrial detainees’ conditions of confinement  
8 claims. Simmons v. Navajo County, Ariz., 609 F.3d at 1017-1018; Clouthier v. County of Contra  
9 Costa, 591 F.3d 1232, 1244 (9th Cir. 2010). To state a claim, Plaintiff must allege facts demonstrating  
10 that prison officials knew of and disregarded a substantial risk of serious harm to Plaintiff. Farmer v.  
11 Brennan, 511 U.S. 825, 847 (1994); Frost v. Agnos, 152 F.3d 1124, 1128 (9th Cir. 1998).

12 Inmates have a constitutional right to outdoor exercise under the Eighth Amendment. Thomas  
13 v. Ponder, 611 F.3d 1144, 1151-1152 (9th Cir. 2010). “[S]ome form of regular outdoor exercise is  
14 extremely important to the psychological and physical well being of the inmates.” Allen v. Sakai, 48  
15 F.3d 1082, 1087 (9th Cir. 1995) (quoting Spain v. Proconier, 600 F.2d 189, 199 (9th Cir. 1979)).  
16 Thus, [the] deprivation of outdoor exercise [can] constitute cruel and unusual punishment.” Allen, 48  
17 F.3d at 1087. While the temporary denial of outdoor exercise with no medical effects is not a  
18 substantial deprivation, May v. Baldwin, 109 F.3d 557, 565 (9th Cir. 1997), in this Circuit, the  
19 deprivation of regular outdoor exercise for a prolonged period, is unquestionably sufficient to meet the  
20 objective requirement of the Eighth Amendment analysis. Lopez v. Smith, 203 F.3d 1122, 1132-1133  
21 (9th Cir. 2000) (denial of all outdoor exercise for six weeks meets objective Eighth Amendment  
22 requirement); Allen, 48 F.3d at 1086-1088 (forty-five minutes of outdoor exercise per week for six  
23 weeks meets objective Eighth Amendment requirement).

24 “Determining what constitutes adequate exercise requires consideration of the physical  
25 characteristics of the cell and jail and the average length of stay of the inmates.” Pierce v. County of  
26 Orange, 526 F.3d 1190, 1211-1212 (9th Cir. 2008) (citation and internal quotation marks omitted).  
27 Complete denial of outdoor exercise “for extended periods” can be a sufficiently serious deprivation  
28

1 for constitutional purposes. LaMaire v. Maass, 12 F.3d 1444, 1457 (9th Cir. 1993); Spain v.  
2 Proconier, 600 F.2d 189, 199 (9th Cir. 1979). Further, the use of shackling which is “excessive,  
3 painful and degrading” violates the Eighth Amendment. See Spain, 600 F.2d at 197 (affirming trial  
4 court finding that Eighth Amendment violated where restraints imposed on prisoner during out-of-cell  
5 movements were excessive, painful, and degrading).

6 In this instance, Plaintiff’s complaint involves the allegations that after being moved from one  
7 location to another, he was deprived of outdoor exercise. Plaintiff was informed, due to his maximum  
8 security status, official policy required him to attempt exercise in “full restraints,” including leg irons  
9 and handcuffs while enclosed within a “black box” to restrict any wrist movement for a total of three  
10 hours per week. (ECF No. 1, Compl. at ¶¶ 30, 31.) Plaintiff further alleges that he sustained several  
11 injures while exercising, including injury to his shoulders, elbows, wrists, and Achilles tendons. (Id. at  
12 ¶ 32.)

13 Contrary to Defendants’ argument, even if Plaintiff was able to maintain some form of limited  
14 exercise with restraints for approximately three hours per week, Plaintiff has a constitutional right to  
15 out-of-cell and outdoor exercise. Thomas v. Ponder, 611 F.3d at 1151. The Ninth Circuit has long  
16 recognized that outdoor exercise is extremely important to the psychological and physical well-being  
17 of inmates, Spain v. Proconier, 600 F.2d at 199, and the Court rejects Defendants’ argument that  
18 because Plaintiff was able to and may have had limited exercise, his claim fails as a matter of law. On  
19 a motion to dismiss the Court must accept Plaintiff’s allegations as true. Plaintiff’s allegations, taken  
20 as true at the pleading stage, support a finding that he may have been subjected to conditions of  
21 confinement in violation of his constitutional rights, and Defendants’ motion to dismiss this claim  
22 should be denied.

### 23 I. Qualified Immunity

24 Defendants argue that assuming this Court finds a cognizable claim for violation of Plaintiff’s  
25 constitutional right to exercise without restraints, Defendants are entitled to qualified immunity with  
26 respect to this claim.

27 “Qualified immunity balances two important interests - the need to hold public officials  
28 accountable when they exercise power irresponsibly and the need to shield officials from harassment,

1 distraction, and liability when they perform their duties reasonably,” Pearson v. Callahan, 555 U.S.  
2 223, 231 (2009), and it protects “all but the plainly incompetent or those who knowingly violate the  
3 law,” Malley v. Briggs, 475 U.S. 335, 341 (1986). “[T]he qualified immunity inquiry is separate from  
4 the constitutional inquiry” and “has a further dimension.” Estate of Ford v. Ramirez-Palmer, 301 F.3d  
5 1043, 1049-50 (9th Cir. 2002) (citing Saucier v. Katz, 533 U.S. 194, 205 (2001)) (internal quotation  
6 marks omitted). “The concern of the immunity inquiry is to acknowledge that reasonable mistakes can  
7 be made. . . .” Estate of Ford, 301 F.3d at 1049 (citing Saucier at 205) (internal quotation marks  
8 omitted).

9 In resolving a claim of qualified immunity, courts must determine whether, taken in the light  
10 most favorable to the plaintiff, the defendant’s conduct violated a constitutional right, and if so,  
11 whether the right was clearly established. Saucier, 533 U.S. at 201; Mueller v. Auker, 576 F.3d 979,  
12 993 (9th Cir. 2009). While often beneficial to address in that order, courts have discretion to address  
13 the two-step inquiry in the order they deem most suitable under the circumstances. Pearson, 555 U.S.  
14 at 236 (overruling holding in Saucier that the two-step inquiry must be conducted in that order, and the  
15 second step is reached only if the court first finds a constitutional violation); Mueller, 576 F.3d at 993-  
16 94.

17 A qualified immunity defense is generally not amenable to dismissal under Rule 12(b)(6)  
18 because facts necessary to establish this affirmative defense generally must be shown by matters  
19 outside the complaint. See Morley v. Walker, 175 F.3d 756, 761 (9th Cir. 1999). A dismissal on  
20 grounds of qualified immunity on a Rule 12(b)(6) motion is not appropriate unless it can be  
21 determined “based on the complaint itself, that qualified immunity applies.” Groten v. California, 251  
22 F.3d 844, 851 (9th Cir. 2001); Rupe v. Cate, 688 F.Supp.2d 1035, 1050 (E.D. Cal. 2010) (denial of  
23 qualified immunity because could not be clearly determined on the face of complaint but stated the  
24 ground could be raised by way of motion for summary judgment).

25 At this stage of the proceeding, this Court may consider only whether the facts as alleged in the  
26 first amended complaint plausibly state a claim and whether that claim asserts a violation of a clearly  
27 established right. In this case, an inmate’s constitutional right to outdoor exercise was clearly  
28 established well before the alleged violations took place in 2006 through 2009. See Bell v. Wolfish,

1 441 U.S. 520, 538 (1979) (Fourteenth Amendment requires that pre-trial detainees not be denied  
2 adequate opportunities for exercise without legitimate governmental objective); Keenan v. Hall, 83  
3 F.3d 1083, 1089-1090 (9th Cir. 1996); Allen v. Sakai, 48 F.3d 1082, 1087-1088 (9th Cir. 1994).  
4 Liberally construed, Plaintiff alleges that after being moved from one location to another, he was  
5 deprived of outdoor exercise for a fifteen month period of time. (ECF No. 1, Compl. at ¶ 30.)  
6 Plaintiff was informed, due to his maximum security status, official policy required him to attempt  
7 exercise in “full restraints,” including leg irons and handcuffs while enclosed within a “black box” to  
8 restrict any wrist movement for a total of three hours per week. (Id. at ¶ 31.) Plaintiff further alleges  
9 that he sustained several injuries while exercising, including injuries to his shoulders, elbows, wrists,  
10 and Achilles tendons. (Id. at ¶ 32.) Plaintiff was finally allowed outdoor exercise without restraint on  
11 October 2, 2009, well over three years after Plaintiff’s arrest and detention on February 17, 2006. (Id.  
12 at ¶ 55.) By Plaintiff’s account, he was deprived adequate outdoor exercise for a period of 189 weeks.  
13 (Id. at ¶ 58.)

14 Assuming the truth of these allegations, it cannot be said that Defendants’ actions did not  
15 clearly violate Plaintiff’s constitutional right. Defendants argue for qualified immunity based on their  
16 version of the facts and assessment of the legitimate penological interest. However, even if the  
17 defense may prevail on a motion for summary judgment, the assessment of the constitutionality of  
18 denial of outdoor exercise without restraint for a lengthy period of time is too fact-dependent to  
19 resolve on a motion to dismiss. See, e.g., Norwood v. Vance, 591 F.3d 1062, 1068 (9th Cir. 2010)  
20 (“the qualified immunity inquiry is highly context-sensitive, turning on whether it would be clear to a  
21 reasonable officer that denying outdoor exercise was unlawful “in the situation he confronted”)  
22 (quoting Saucier, 533 U.S. at 202). Thus, it cannot be determined based on the face of the complaint  
23 itself that qualified immunity applies. The determination of whether Plaintiff’s constitutional rights  
24 were violated hinges on further development of the facts. Accordingly, Defendants’ motion to dismiss  
25 based on qualified immunity should be denied.

26 Defendants cite the case of Murray v. Raney, No. 1:11-cv-00428-MHW, 2012 WL 5985543  
27 (D. Idaho 2012), in support of their argument. However, even if Murray were binding authority,  
28 which it is not, it is distinguishable. In Murray, the Court found that despite clearly established law

1 that a long term deprivation of outdoor exercise is unconstitutional, it was not sufficiently clear “that a  
2 reasonable official under th[o]se particular circumstances—involving a high security inmate, who may  
3 have had other exercise options, and was detained for only 29 days—would understand that his or her  
4 conduct violated that right.” Here, it is without doubt, that Plaintiff was incarcerated at the Stanislaus  
5 County Jail for a much lengthier period of time than in Murray-a factual distinction that is material to  
6 Plaintiff’s claim for relief. Accordingly, the Court finds that Defendants’ motion to dismiss based on  
7 qualified immunity should be denied.

8 **J. Statute of Limitations Bar as to Claim Against Defendant Galles**

9 Defendant Galles moves to dismiss the claim relating to deprivation of telephone privileges  
10 against him as barred by the statute of limitations.

11 Federal law determines when a claim accrues, and “[u]nder federal law, a claim accrues when  
12 the plaintiff knows or should know of the injury that is the basis of the cause of action.” Douglas v.  
13 Noelle, 567 F.3d 1103, 1109 (9th Cir. 2009) (citation omitted); Maldonado v. Harris, 370 F.3d 945,  
14 955 (9th Cir. 2004); Fink v. Shedler, 192 F.3d 911, 914 (9th Cir. 1999). Because section 1983  
15 contains no specific statute of limitations, federal courts should apply the forum state’s statute of  
16 limitations for personal injury actions. Jones v. Blanas, 393 F.3d 918, 927 (9th Cir. 2004).  
17 California’s statute of limitations for personal injury actions was extended to two years effective  
18 January 1, 2003. Cal. Civ. Proc. Code § 335.1; Jones, 393 F.3d at 927; Maldonado, 370 F.3d at 954-  
19 955.

20 In actions where the federal court borrows the state statute of limitations, courts should also  
21 borrow all applicable provisions for tolling the limitations period found in state law. Jones, 393 F.3d  
22 at 927. Under California law, prisoners who at the time of the cause of action accrued were either  
23 imprisoned on a criminal charge or serving a sentence of less than life for a criminal conviction benefit  
24 from a two-year tolling provision for damages actions. Cal. Civ. Proc. Code § 352.1.

25 In addition, California’s equitable tolling doctrine “applies when an injured personal has  
26 several legal remedies and, reasonably and in good faith, pursues one.” McDonald v. Antelope Valley  
27 Community College Dist., 45 Cal.4th 88, 100 (citation and internal quotation marks omitted). The  
28 equitable tolling of statutes of limitations is a judicially created, nonstatutory doctrine designed to



1 prevent unjust and technical forfeitures of the right to a trial on the merits when the purpose of the  
2 statute of limitations-timely notice to the defendant of the plaintiff's claims-has been satisfied,  
3 McDonald, 45 Cal.4th at 99 (quotation marks and citations omitted), and pursuit of administrative  
4 remedies equitably tolls the statute of limitations so long as there was timely notice, lack of prejudice  
5 to the defendant, and reasonable, good faith conduct on the part of the plaintiff. Id. at 101-103.

6 If running of the statute of limitations is apparent on the face of a complaint, a claim may be  
7 dismissed under Federal Rule of Civil Procedure 12(b)(6). Von Saher v. Norton Simon Museum of  
8 Art at Pasadena, 592 F.3d 954, 969 (9th Cir. 2010). In deciding a motion to dismiss, the court is  
9 ordinarily limited to the face of the complaint. Van Buskirk v. Cable News Network, Inc., 284 F.3d  
10 977, 980 (9th Cir. 2002). "Because the applicability of the equitable tolling doctrine often depends on  
11 matters outside the pleadings, it is not generally amenable to resolution on a Rule 12(b)(6) motion."  
12 Supermail Cargo, Inc. v. U.S., 68 F.3d 1204, 1206 (9th Cir. 1995) (internal citations and quotation  
13 marks omitted); see also Daviton v. Columbia/HCA Healthcare Corp., 241 F.3d 1131, 1140 (9th Cir.  
14 2001) (stating that, "only in the rare case" could the analysis of California's equitable tolling doctrine  
15 proceed at the pleading stage). "A motion to dismiss based on the running of the statute of limitations  
16 period may be granted only if the assertions of the complaint, read with the required liberality, would  
17 not permit the plaintiff to prove that the statute was tolled." Supermail Cargo, Inc., 68 F.3d at 1206  
18 (internal citations and quotation marks omitted).

19 Defendant requests, and this Court takes, judicial notice of the civil rights action Plaintiff filed  
20 in this Court in 2009, in 1:09-cv-00930-AWI-JLT, Allen v. County of Stanislaus, wherein all of  
21 Plaintiff's claims were initially raised.<sup>1</sup> In that action, Plaintiff's amended complaint which alleged  
22 inadequate dental care, racial discrimination, denial of due process regarding classification status, and  
23 denial of outdoor exercise, was dismissed with prejudice on December 13, 2010, and judgment was  
24 entered. (1:09-cv-00930-AWI-JLT, ECF Nos. 23, 24.) Plaintiff appealed the decision to the Ninth  
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26 <sup>1</sup> Pursuant to Rule 201 of the Federal Rules of Evidence, this Court may take judicial notice of filings in another case. See  
27 Biggs v. Terhune, 334 F.3d 910, 916 n.3 (9th Cir. 2003) (materials from a proceeding in another tribunal are appropriate  
28 for judicial notice); Lee v. City of Los Angeles, 250 F.3d 668, 689 (9th Cir. 2001) (noting that a court may take judicial  
notice of "matters of public record"); United States v. Camp, 723 F.2d 74, 744 n.1 (9th Cir. 1984) (citing examples of  
judicially noticed public records).

1 Circuit Court of Appeals. On July 13, 2012, the Ninth Circuit reversed the dismissal of the action and  
2 remanded the case back to this Court. (Id., ECF No. 31.) The Ninth Circuit held that Plaintiff’s  
3 amended complaint stated a cognizable claim for inadequate medical care against Dr. Cheung, and  
4 found the Court erred in dismissing with prejudice the claims in the complaint that were unrelated to  
5 his claim for inadequate medical care against Dr. Cheung. (Id.) The Ninth Circuit directed that “[o]n  
6 remand, the district court should instead remedy [Plaintiff’s] misjoinder by severing any claims or  
7 defendants unrelated to [Plaintiff’s] inadequate dental care claim.” (Id.) (citation omitted).

8 On October 11, 2012, the Court issued an order finding service of Plaintiff’s first amended  
9 complaint appropriate as to Defendant Cheung, and authorized Plaintiff “to file a second lawsuit in a  
10 new case number which sets forth his claims that are unrelated to the claim related to the denial of  
11 dental care. If he wishes to do so, he SHALL file this new lawsuit within 21 days of the date of  
12 service of this order[.]” (Id., ECF No. 34.) (emphasis in original). After filing and receiving two  
13 extensions of time, Plaintiff filed the instant-new civil rights action on January 3, 2013.

14 Defendant does not address the issue of equitable tolling, and considering Plaintiff’s prior  
15 action and the availability of equitable tolling, the Court cannot and does not find that the running of  
16 the statute of limitations on Plaintiff’s federal claim against Defendant Galles to be apparent on the  
17 face of the complaint. Accordingly, Defendant Galles’s motion to dismiss the claim against him as  
18 barred by the statute of limitations should be denied.

19 **III.**

20 **RECOMMENDATION**

21 Based on the foregoing, IT IS HEREBY RECOMMENDED that Defendants’ motions to  
22 dismiss Plaintiff’s complaint be DENIED.

23 This Findings and Recommendation will be submitted to the United States District Judge  
24 assigned to the case, pursuant to the provisions of Title 28 U.S.C. § 636(b)(1). Within **thirty (30) days**  
25 after being served with this Findings and Recommendation, the parties may file written objections  
26 with the Court. The document should be captioned “Objections to Magistrate Judge’s Findings and

27 ///

28 ///

1 Recommendation." The parties are advised that failure to file objections within the specified time may  
2 waive the right to appeal the District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

3 IT IS SO ORDERED.

4 Dated: November 18, 2014



UNITED STATES MAGISTRATE JUDGE

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