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5	UNITED STATES DISTRICT COURT	
6	EASTERN DISTRICT OF CALIFORNIA	
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8	HARVEY HOLCOMB,	CASE NO. 1:13-CV-1102 AWI SKO
9	Plaintiff	
10	v.	ORDER ON DEFENDANTS' MOTION FOR SUMMARY JUDGMENT
11	JERRY RAMAR, et al.,	
12	Defendants	(Doc. No. 51)
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14		
15	This is a civil rights case that arises out of a confrontation between Plaintiff Harvey	
16	Holcomb ("Holcomb") and members of the City of Modesto Police Department, Defendants Jerry	
17	Ramar ("Ramar"), Ben Kroutil ("Kroutil"), and Joseph Bottoms ("Bottoms"). ¹ Holcomb alleges	
18	claims under 42 U.S.C. § 1983 and 42 U.S.C. § 12132 against the Defendants. Defendants move	
19	for summary judgment on all claims alleged against them. For the reasons that follow,	
20	Defendants' motion will be granted in part and denied in part.	
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22	SUMMARY JUDGMENT FRAMEWORK	
23	Summary judgment is proper when it is demonstrated that there exists no genuine issue as	
24	to any material fact, and that the moving party is entitled to judgment as a matter of law. Fed. R.	
25	Civ. P. 56; <u>Adickes v. S.H. Kress & Co.</u> , 398 U.S. 144, 157 (1970); <u>Fortyune v. American Multi-</u>	
26	Cinema, Inc., 364 F.3d 1075, 1080 (9th Cir. 2004). The party seeking summary judgment bears	
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28	¹ The City of Modesto, and Officers Ciccarelli, Chandler, and Cox were also named as defendants, but subsequently	

¹ The City of Modesto, and Officers Ciccarelli, Chandler, and Cox were also named as defendants, but subsequently have been dismissed. <u>See</u> Doc. Nos. 47, 59.

1 the initial burden of informing the court of the basis for its motion and of identifying the portions 2 of the declarations (if any), pleadings, and discovery that demonstrate an absence of a genuine 3 issue of material fact. Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986); Soremekun v. Thrifty 4 Payless, Inc., 509 F.3d 978, 984 (9th Cir. 2007). A fact is "material" if it might affect the outcome 5 of the suit under the governing law. See Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248-49 6 (1986); United States v. Kapp, 564 F.3d 1103, 1114 (9th Cir. 2009). A dispute is "genuine" as to 7 a material fact if there is sufficient evidence for a reasonable jury to return a verdict for the non-8 moving party. Anderson, 477 U.S. at 248; Freecycle Sunnyvale v. Freecycle Network, 626 F.3d 9 509, 514 (9th Cir. 2010).

10 Where the moving party will have the burden of proof on an issue at trial, the movant must 11 affirmatively demonstrate that no reasonable trier of fact could find other than for the movant. 12 Soremekun, 509 F.3d at 984. Where the non-moving party will have the burden of proof on an 13 issue at trial, the movant may prevail by presenting evidence that negates an essential element of 14 the non-moving party's claim or by merely pointing out that there is an absence of evidence to 15 support an essential element of the non-moving party's claim. See James River Ins. Co. v. Herbert 16 Schenk, P.C., 523 F.3d 915, 923 (9th Cir. 2008); Soremekun, 509 F.3d at 984. If a moving party 17 fails to carry its burden of production, then "the non-moving party has no obligation to produce 18 anything, even if the non-moving party would have the ultimate burden of persuasion." Nissan 19 Fire & Marine Ins. Co. v. Fritz Cos., 210 F.3d 1099, 1105-06 (9th Cir. 2000). If the moving party 20 meets its initial burden, the burden then shifts to the opposing party to establish that a genuine 21 issue as to any material fact actually exists. See Matsushita Elec. Indus. Co. v. Zenith Radio 22 Corp., 475 U.S. 574, 586 (1986); Nissan Fire, 210 F.3d at 1103. The opposing party cannot "rest 23 upon the mere allegations or denials of [its] pleading' but must instead produce evidence that 'sets 24 forth specific facts showing that there is a genuine issue for trial."" Estate of Tucker v. Interscope 25 Records, 515 F.3d 1019, 1030 (9th Cir. 2008).

The opposing party's evidence is to be believed, and all justifiable inferences that may be
drawn from the facts placed before the court must be drawn in favor of the opposing party. <u>See</u>
<u>Anderson</u>, 477 U.S. at 255; <u>Matsushita</u>, 475 U.S. at 587; <u>Narayan v. EGL</u>, Inc., 616 F.3d 895, 899

1 (9th Cir. 2010). While a "justifiable inference" need not be the most likely or the most persuasive 2 inference, a "justifiable inference" must still be rational or reasonable. See Narayan, 616 F.3d at 3 899. "If conflicting inferences may be drawn from the facts, the case must go to the jury." Holly 4 D. v. Cal. Inst. of Tech., 339 F.3d 1158, 1175 (9th Cir. 2003). Inferences are not drawn out of the 5 air, and it is the opposing party's obligation to produce a factual predicate from which the 6 inference may be drawn. See Sanders v. City of Fresno, 551 F.Supp.2d 1149, 1163 (E.D. Cal. 7 2008); UMG Recordings, Inc. v. Sinnott, 300 F.Supp.2d 993, 997 (E.D. Cal. 2004). "A genuine 8 issue of material fact does not spring into being simply because a litigant claims that one exists or 9 promises to produce admissible evidence at trial." Del Carmen Guadalupe v. Agosto, 299 F.3d 10 15, 23 (1st Cir. 2002); see Bryant v. Adventist Health System/West, 289 F.3d 1162, 1167 (9th Cir. 2002). The parties have the obligation to particularly identify material facts, and the court is not 11 12 required to scour the record in search of a genuine disputed material fact. Simmons v. Navajo 13 Cnty., 609 F.3d 1011, 1017 (9th Cir. 2010). Further, a "motion for summary judgment may not be 14 defeated ... by evidence that is 'merely colorable' or 'is not significantly probative.'" Anderson, 15 477 U.S. at 249-50; Hardage v. CBS Broad. Inc., 427 F.3d 1177, 1183 (9th Cir. 2006). If the 16 nonmoving party fails to produce evidence sufficient to create a genuine issue of material fact, the 17 moving party is entitled to summary judgment. Nissan Fire, 210 F.3d at 1103.

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FACTUAL BACKGROUND²

On May 7, 2012 in the afternoon, Holcomb was driving his Toyota Rav4 in Modesto after
having visited his workers' compensation attorney. See Holcomb Depo. 79-81. At the time,
Holcomb was suffering from severe orthopedic and autoimmune disorders that severely limited
and hindered his mobility/ability to walk. See id. at 83-86. Holcomb's step-son, Bryan Turner
("Turner"), was a passenger in the Toyota and was there to assist Holcomb in ambulating. See id.
at 81:10-25. Holcomb had a wheelchair in the back of the Toyota, and the wheelchair was leaning
up against the rear window in plain sight. See Holcomb Dec. ¶ 2.

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² "DUMF" refers to "Defendants' Undisputed Material Fact," and "PRDUMF" refers to "Plaintiff's Response to Defendants' Undisputed Material Fact."

The same day, Ramar was working as an undercover officer as part of a drug enforcement 1 2 unit. See DUMF 1. Ramar was dressed in plain clothes and was driving an unmarked police 3 vehicle. DUMF 2. At about 4:30 p.m., Ramar began to make a left turn to leave the Modesto 4 Police Department parking lot. See id. As Ramar was exiting the parking lot, he noticed a Toyota 5 Rav4 (which was being driven by Holcomb) traveling towards him. DUMF 3. Holcomb was 6 traveling 25 mph or less. See Holcomb Depo. 97:25-98:5. Because Ramar pulled out in front of 7 Holcomb, Holcomb slammed on his brakes to avoid hitting Ramar. See Holcomb Depo. 104:1-8. 8 Ramar stared at Holcomb with a smirk and a strange look, and Holcomb swore at Ramar and made 9 a rude gesture. See Holcomb Depo. 105-110. After Holcomb "flipped off" Ramar, the look on 10 Ramar's face changed and it looked like Ramar "snapped." See id. at 111:9-24. Ramar pulled out 11 of Holcomb's path, and Holcomb drove ahead to a stop sign. See DUMF's 5, 6; PRDUMF 5, 6. 12 As a result of the sudden stop, Turner's cellphone flew from his lap and went under the seat.³ See 13 Holcomb Depo. 114:21-25.

14 Holcomb stopped at the stop sign, and remained at the stop sign for only a few seconds. See Holcomb Depo. 115:12-25. A car was coming or had pulled up to the stop sign when 15 Holcomb moved; Holcomb did not want to block the road.⁴ See id. Turner was unable to get his 16 17 cellphone. See id. at 114:21-25. Holcomb pulled forward, pulled to the right shoulder, see id., and stopped his car within a 18 inches of the curb, see Turner Depo. 18:13-21,⁵ so that Turner 18 19 could retrieve his cellphone. See Holcomb Depo. 114:21-15. Holcomb's car was parallel to the 20 curb, but it was occupying the space of more than one marked diagonal parking space. See 21 Holcomb Depo. 117:13-20; Ramar Dec. ¶ 4.

 ³ Turner's deposition indicates that his cellphone had not slipped from his lap or fallen under the seat. However, as the non-moving party, Holcomb's version of events is to be credited. <u>See Narayan</u>, 616 F.3d at 899. Therefore, for purposes of this motion, Turner's cellphone slid from his lap.

 ⁴ Ramar declared that Holcomb held up traffic at the stop sign. <u>See</u> DUMF 7. Holcomb's testimony indicates that he was cognizant of other cars and was not impeding traffic. Because this is summary judgment, all justifiable inferences will be made in favor of Holcomb. <u>See Narayan</u>, 616 F.3d at 899. Therefore, Holcomb was not holding up traffic for purposes of this motion.

 ⁵ Defendants contend that Holcomb parked more than 18 inches from the curb. See DUMF 8. However, the deposition testimony of Bryan Turner indicates that Holcomb pulled up to the curb and was only "a few inches" from the curb. Viewing the evidence in the light most favorable to Holcomb, see Narayan, 616 F.3d at 899, Holcomb's car was less than 18 inches from the curb.

1 Ramar made a u-turn, stopped his car in the intersection and behind Holcomb, and exited 2 his vehicle. See Ramar Dec. ¶ 5; Ramar Depo. 212:24-214:19. As Turner opened his door, 3 Holcomb looked in his side mirror and saw a man with his back against the Toyota, creeping 4 towards Holcomb. See Holcomb Depo. 117-122. The man creeping along the side of the Toyota 5 was the driver who had pulled out in front of Holcomb, i.e. Ramar. See id. at 119:20-24. Ramar 6 was wearing nothing that would have identified him as a police officer. See id. at 123:16-21; 7 Turner Depo. 22:20-24. Kroutil arrived and immediately came up beside Ramar. DUMF 11.

8 Based on the expression on Ramar's face, Holcomb believed that Ramar was going to 9 attack him, so Holcomb unbuckled his seat belt, opened the car door, and put one foot onto the 10 ground in order to attempt to defend himself. See Holcomb Depo. 124:6-23, 129:10-14, 133:18-11 134:9. Holcomb noticed other officers arriving at the scene heading towards him. See id. at 12 131:13-22. Officers then grabbed Holcomb by his neck, throat, and hair (and anywhere else that 13 they could get a hold of), and forcibly pulled Holcomb out of his car in such a manner that Holcomb believed that he was being attacked.⁶ See id. at 129:10-20; Turner Depo. 22:10-19. 14 15 Turner testified that the man who was walking along the side of the car "beat the shit out of 16 [Holcomb]." Turner Depo. 22:10-19. Holcomb could not make out who was grabbing and 17 pulling him out of his car. See Holcomb Depo. 135:17-22. Holcomb saw other police officers arriving and yelled "I won't resist" and "I am not resisting." Holcomb Depo. 133:8-13. Turner 18 19 yelled at the officers that Holcomb was disabled and was not resisting. See id. at 137:7-19. Once 20 the officers drug Holcomb out of his car, they placed him in control holds, and began to walk him 21 towards the back of his car. See id. at 138:3-19. Holcomb was taking small steps and officers 22 were partially supporting Holcomb's weight. See Kroutil Depo. 223:7-224:24. The officers then 23 slammed Holcomb on the hood of a police car, and pinned Holcomb down, applied additional 24 compliance holds to Holcomb's wrists, arms, and head/face, and struck Holcomb between five and 25 fifteen times. See id. at 138:3-139:14, 142:1-21, 143:5-24, 148:17-149:13. The officers placed

⁶ There is a genuine dispute of material fact with respect to the force used against Holcomb. Ramar and Kroutil have 27 declared that they used only minimal force to direct Holcomb to a patrol car and handcuff him. See Ramar Dec. ¶ 6; Kroutil Dec. ¶ 2. Holcomb's deposition testimony does not indicate that only minimal force was used. As the non-

²⁸ moving party, Holcomb's evidence is credited for purposes of this motion. See Narayan, 616 F.3d at 899.

1 handcuffs on Holcomb, without ordering Holcomb to place his hands behind his back. See id. at 2 140:11-20, 154:25-155:7. Three to four officers then picked Holcomb off of the hood of the car, 3 slammed him to the ground, and manipulated his body into a "hog tied" position. See id. at 4 152:12-154:3. Holcomb did not have the strength to resist the officers and never did resist the 5 officers. See id. at 139:15-18, 154:4-11. While he was "hog tied," an unknown officer had his 6 knee on Holcomb's back, and Holcomb was saying that he could not breathe and was not 7 resisting. See id. at 156:9-157:6. After Holcomb stopped moving or squiggling, the officer 8 stopped and rolled him over. See id. at 157:1-6. An officer had has knee on Holcomb's back in 9 order to keep Holcomb upright, which caused Holcomb discomfort. See id. at 170:6-24. Because 10 of his autoimmune condition, Holcomb was very sensitive to touch. See id. at 172:2-22.

11 Officers told Holcomb that he needed to get up and walk, and Holcomb said that he could 12 not do so. See id. at 164:23-165:4. Holcomb requested an ambulance many times because of 13 what the officers had done to him. See id. at 175:14-23. An officer eventually asked Holcomb if 14 he was having a hard time breathing, and Holcomb stated that he was. See DUMF 24. Less than a 15 minute later, an officer informed Holcomb that an ambulance had been summoned. See id. 16 Holcomb complained that the handcuffs were too tight and asked that they be removed or 17 loosened, but it felt to Holcomb that Bottoms tightened the cuffs by locking them in place. See 18 Holcomb Depo. 208:24-209:16. About 5 minutes after Holcomb was told that an ambulance was 19 on its way, a paramedic was at Holcomb's side. See DUMF 24.

20 Paramedics found that Holcomb's blood pressure at one point was 189/108, but that 21 Holcomb was receiving sufficient oxygen. See DUMF 25; Boskovich Dec. Ex. F. Paramedics 22 informed the officers that Holcomb did not have acute shortness of breath, was not suffering from 23 anything life threatening, and that it was up to the officers whether to transport Holcomb to the 24 hospital or straight to jail. See DUMF's 26, 28. Holcomb was lifted from the street, put into his 25 wheelchair, and wheeled to jail. See DUMF's 30, 31; Holcomb Depo. 208:4-15. Holcomb was 26 criminally charged with violation of Penal Code 148(a)(1), but the charges were eventually 27 dismissed. See Boskovich Dec. Ex. E.

DEFENDANTS' MOTION

<u>I.</u> <u>42 U.S.C. § 1983 -- False Arrest</u>

Defendants' Arguments

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4 Defendants argue that Ramar observed Holcomb commit multiple offenses. Ramar 5 observed Holcomb drive at an unsafe rate of speed, observed Holcomb nearly hit his (Ramar's) 6 vehicle, and heard Holcomb honk his horn as he passed by Ramar. Holcomb's conduct constitutes 7 a violation of Vehicle Code §§ 22350, 22352(b)(1), and 27001(b). Ramar also observed Holcomb 8 stop at a stop sign and remain there blocking traffic. This violates Vehicle Code § 22400(a). 9 Ramar then observed Holcomb pull over and park parallel in an area marked for diagonal parking, 10 and park more than 18 inches from the curb. Holcomb also admits that he parked parallel in the 11 diagonal parking spaces. This conduct violates Vehicle Code §§ 22502(a) and 22508(b). 12 Furthermore, as Ramar approached Holcomb's car, he observed Holcomb exit his car and assume 13 a fighting stance. Ramar identified himself as a police officer and ordered Holcomb to return to 14 his car, but Holcomb refused. Holcomb's failure to obey Ramar constitutes a violation of Penal 15 Code § 148(a)(1). Because Ramar had probable cause to believe that Holcomb had committed a violation of the Penal Code and multiple violations of the Vehicle Code in his presence, 16 17 Holcomb's arrest did not violate the Fourth Amendment.

Defendants also argue that Kroutil is entitled to summary judgment. Ramar made the
decision to arrest before Kroutil arrived. Where an officer merely follows the orders of another
officer to facilitate an arrest, and has no objective basis to believe that the arrest is improper, there
is no liability for false arrest. Kroutil merely followed Ramar's lead.

Defendants also argue that Bottoms arrived on the scene after Holcomb was arrested,
detained, handcuffed, and on the ground. That is, Bottoms played no role in Holcomb's arrest.

Finally, Defendants argue in the alternative that they are entitled to qualified immunity.
Ramar argues that he is entitled to qualified immunity because, based on his observations, a
reasonable officer could believe that probable cause to arrest Holcomb. Kroutil and Bottoms
argue that they are entitled to qualified immunity because it was not clear at the time of the
incident that an officer not involved in the decision to arrest can be liable for false arrest.

Plaintiff's Opposition

2 Holcomb argues that there was no probable cause to arrest him for any offense. He was 3 not resisting arrest because there was nothing to indicate that Ramar was an officer, and Holcomb 4 was drug out of his car without warning or command. Holcomb argues that he was not speeding, 5 and simple math shows that Ramar had less than a second to calculate Holcomb's speed. 6 Moreover, Ramar admitted that he could not give a reliable visual estimate of speed. There was 7 also no probable cause to arrest for impeding traffic, using a horn or stopping more than 18 inches 8 from the curb. Holcomb argues that the evidence shows that he was at the stop sign for only a few 9 seconds, he was within a few inches of the curb when he stopped, and he never used his horn. 10 Finally, there was no illegal parking because Holcomb had pulled over to let Turner out, and thus 11 was only temporarily unloading a passenger. Also, the parking violations are civil infractions that 12 cannot form the basis of an arrest.

Holcomb also argues that Ramar is liable for ordering and effectuating his arrest, and
Kroutil is liable for participating in the arrest by grabbing, dragging, and assisting in the
handcuffing of Holcomb. That is, Kroutil can be held liable for false arrest because he was an
integral participant in the arrest. However, Holcomb concedes that Bottoms was not an integral
participant in the arrest, and thus is not liable.

Holcomb argues that qualified immunity is not appropriate because Defendants cite no
cases that suggest Ramar's belief that probable cause was present was reasonable. The statutes at
issue have long been established and are clear. Moreover, Ramar's mistake of fact with respect to
speed were by his own admission unreasonable, and thus not protected from qualified immunity.

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<u>Legal Standard</u>

23

<u>1.</u> False Arrest

24 "The Fourth Amendment requires police officers to have probable cause before making a
25 warrantless arrest." <u>Ramirez v. City of Buena Park</u>, 560 F.3d 1012, 1023 (9th Cir. 2009); <u>see</u>
26 <u>Beier v. City of Lewiston</u>, 354 F.3d 1058, 1065 (9th Cir. 2004). Probable cause to arrest exists if,
27 "under the totality of the circumstances known to the arresting officers, a prudent person would
28 have concluded that there was a fair probability that the defendant had committed a crime."

1 Conner v. Heiman, 672 F.3d 1126, 1132 (9th Cir. 2012); Beier, 354 F.3d at 1065. The facts and 2 circumstances that are analyzed "are those that were known to the officer at the time of the arrest." 3 Rosenbaum v. Washoe County, 663 F.3d 1071, 1076 (9th Cir. 2011). Facts learned or evidence 4 obtained as a result of an arrest cannot be used to support probable cause unless they were known 5 to the officer at the moment the arrest was made. Allen v. City of Portland, 73 F.3d 232, 236 (9th 6 Cir. 1996). The facts known to the officers are then compared to the elements of the crime at 7 issue. Velazquez v. City of Long Beach, 793 F.3d 1010, 1018 (9th Cir. 2015). A "mere mistake 8 of fact" will not render an arrest illegal as long the mistake is reasonable and made in good faith. 9 See Liberal v. Estrada, 632 F.3d 1064, 1077-78 (9th Cir. 2011); United States v. Miguel, 368 F.3d 10 1150, 1153-54 (9th Cir. 2004). However, if an officer simply does not know the law, and makes 11 an arrest based on objective facts that cannot constitute a violation, then the Fourth amendment is 12 violated, i.e. "[p]robable cause cannot be established by an erroneous understanding of the law." 13 Beier, 354 F.3d at 1065; see also Weinstein v. City of Eugene, 337 Fed. Appx. 700, 701 (9th Cir. 14 2009). "[P]robable cause to believe that a person has committed any crime will preclude a false 15 arrest claim, even if the person was arrested on additional or different charges for which there was no probable cause." Ewing v. City of Stockton, 588 F.3d 1218, 1230 n.19 (9th Cir. 2009). "[If] 16 17 an officer has probable cause to believe that an individual has committed even a very minor 18 criminal offense in his presence, he may, without violating the Fourth Amendment, arrest the 19 offender." Atwater v. City of Lago Vista, 532 U.S. 318, 354 (2001). This is so even when the 20 state crime does not authorize an arrest and is punishable by a fine only. Arkansas v. Sullivan, 21 532 U.S. 769, 771 (2001); Atwater, 532 U.S. at 323. Even though an officer may violate state law 22 by making an arrest for an "unarrestable" criminal offense, as long as the officer has probable 23 cause to believe that a criminal offense was committed in his presence, the officer's violation of state law will not in turn violate the Fourth Amendment. Virginia v. Moore, 553 U.S. 164, 176-78 24 25 (2008); Martinez-Medina v. Holder, 673 F.3d 1029, 1036-37 (9th Cir. 2011).

26

2. Qualified Immunity

A court employs a tiered analysis for determining qualified immunity. <u>See Saucier v.</u>
 <u>Katz</u>, 533 U.S. 194, 200-02 (2001); <u>CarePartners LLC v. Lashway</u>, 545 F.3d 867, 876 n.6 (9th Cir.

1 2008). However, lower courts need not strictly follow the tiered sequence in analyzing qualified 2 immunity, but instead have the discretion to dispose of the issue at step two without addressing 3 step one. Pearson v. Callahan, 555 U.S. 223, 236 (2009); Glenn v. Washington County, 673 F.3d 4 864, 870 (9th Cir. 2011). Under the first step, the court determines whether, "taken in the light 5 most favorable to the party asserting the injury, do the facts show the officer's conduct violated a 6 constitutional right?" Saucier, 533 U.S. at 201; Bingue v. Prunchak, 512 F.3d 1169, 1173 (9th 7 Cir. 2008). If the answer is "no," then the inquiry ends and the plaintiff cannot prevail; if the 8 answer is "yes," the court continues the analysis. See Saucier, 533 U.S. at 201; Bingue, 512 F.3d 9 at 1173; Johnson v. County of L.A., 340 F.3d 787, 793-94 (9th Cir. 2003). Under the second step, 10 the court determines "whether the right was clearly established," and applies an "objective but 11 fact-specific inquiry." Inouye v. Kemna, 504 F.3d 705, 712 (9th Cir. 2007); see Saucier, 533 U.S. 12 at 202. The critical question is whether "the contours of the right were sufficiently clear that a 13 reasonable official would understand that what he is doing violates the right." Saucier, 533 U.S. at 14 202; Inouye, 504 F.3d at 712. Whether a right is clearly established must be "undertaken in light 15 of the specific context of the case, not as a broad general proposition." Saucier, 533 U.S. at 201; 16 <u>Bingue</u>, 512 F.3d at 1173. If the officer could have reasonably, but mistakenly, believed that his 17 conduct did not violate a clearly established constitutional right, then the officer will receive 18 qualified immunity. See Saucier, 533 U.S. at 205-06; Johnson, 340 F.3d at 794.

Discussion

<u>1.</u> <u>Bottoms</u>

Holcomb concedes that Bottoms played no material role in his arrest. See Doc. No. 55 at
13:27 n.11. Therefore, summary judgment in favor of Bottoms on this claim is appropriate. See
<u>Ramirez v. City of Buena Park</u>, 560 F.3d 1012, 1026 (9th Cir. 2009).

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<u>2.</u> Ramar

There is no dispute that Ramar is the officer who made the decision to arrest Holcomb. As
indicated, Defendants have identified a number of offenses from the California Vehicle and Penal
Codes that Holcomb may have committed. The Court will examine each proffered offense
separately. <u>See Velazquez</u>, 793 F.3d at 1018.

1

<u>a.</u>

California Vehicle Code § 27001

2 Vehicle Code § 27001 "restricts the use of a horn to occasions when it is necessary for safe 3 operation or as a theft alarm system." Garcia v. NLRB, 785 F.2d 807, 808 n.1 (9th Cir. 1985). 4 The California Attorney General has indicated that § 27001 is a "vehicular noise law." 55 Ops. 5 Cal. Atty. Gen. 178, 181 n.11 (1972). Although Ramar has declared that Holcomb honked his 6 horn after Ramar pulled out of Holcomb's path, see Ramar Dec. ¶ 3, Holcomb declared that he did 7 not honk his horn. See Holcomb Dec. ¶ 3. As the non-moving party, the Court must credit 8 Holcomb's version. See Narayan, 616 F.3d at 899. Therefore, Holcomb did not honk his horn. 9 Because Holcomb did not honk his horn, there could be no probable cause to believe that 10 Holcomb violated Vehicle Code § 27001.

11

b. California Vehicle Code §§ 22350 and 22352(b)(1)

12 Vehicle Code § 22350 is California's basic speed law, which essentially requires drivers to 13 drive at a reasonable and prudent speed under the circumstances. See People v. Ellis, 69 14 Cal.App.4t h 1334, 1339 (1999). Vehicle Code § 22352 in part sets a prima facie speed limit of 25 15 m.p.h. in residence and business districts. See Cal. Veh. Code § 22352(b)(1). Here, probable 16 cause regarding these two speeding laws is based on Ramar's estimation that Holcomb was 17 driving about 35 m.p.h. in a 25 m.p.h. zone. See Ramar Dec. ¶ 3. However, Holcomb has 18 testified that he was traveling 25 m.p.h. or less, see Holcomb Depo. 97:25-98:5, which the Court 19 must accept as true. See Narayan, 616 F.3d at 899. Because Holcomb was traveling 25 m.p.h., he 20 could not have been in violation of \S 22352(b)(1). Further, Ramar has submitted no evidence that 21 would suggest Holcomb violated § 22350 by traveling 25 m.p.h.

Nevertheless, probable cause may still exist if there is a reasonable mistake of fact. See
Liberal, 632 F.3d at 1077-78. In this case, Holcomb's car appears to have been about 60 feet away
from Ramar's car when Ramar saw Holcomb, and Ramar testified that he was startled to see
Holcomb's vehicle coming at him (if Holcomb had not stopped he would have "t-boned" Ramar).
See Ramar Depo. 156:19-23, 158:7-8. Ramar testified that he thought Holcomb was coming at
him fast, and that he had less than a second to estimate Holcomb's speed. See id. at 157:18-22,
159:20-160:1. Ramar also testified that he had received approximately two hours of training on

how to visually estimate speed as part of a 24-hour police radar training course. See id. at 34:3 14, 36:6-13.

3 Viewing this evidence in the light most favorable to Holcomb, the Court cannot say as a 4 matter of law that Ramar's mistaken belief as to Holcomb's speed was reasonable. The Court 5 finds particular significance to the fact that Ramar was startled, had a second or less to estimate 6 Holcomb's speed, and the distance of 60 feet between the vehicles does not seem particularly great 7 in relation to the speeds at issue. These facts suggest a very short and stressful window in which 8 to estimate speed. Although Ramar had training with respect to visual estimations of speed, it 9 does not appear to have been in a situation in which he could have been "t-boned." Moreover, the 10 Court has not been cited to any evidence that discusses when Ramar received his training, how 11 often he would enforce speed limits, or importantly what his actual experience in visually 12 estimating speed was. Without more from Ramar, the Court can only conclude that there is a 13 genuine disputed issue of material fact as to the reasonableness of Ramar's mistaken belief that 14 Holcomb was speeding. Cf. United States v. Sowards, 690 F.3d 583, 591 (4th Cir. 2012) (holding 15 that the Fourth Amendment does not allow blanket approval for the proposition that an officer's 16 speed estimate itself will always support probable cause, but that the question remains one of 17 reasonableness); United States v. Ludwig, 641 F.3d 1243, 1247 (10th Cir. 2011) (recognizing that 18 visual estimation can provide probable cause to support a stop in "appropriate circumstances," and 19 that the defendant failed to offer reasons to discredit the estimate of a highly experienced highway 20 patrol officer).

21

c. Vehicle Code § 22400

Vehicle Code § 22400 in part prohibits vehicles from coming to a complete stop so as to
"impede or block the normal and reasonable movement of traffic unless the stop is necessary for
safe operation or in compliance with law." Cal. Veh. Code § 22400(a); <u>People v. Hernandez</u>, 219
Cal.App.3d 1177, 1184 (1990). Ramar declared that Holcomb was heading west when Holcomb
stopped at the stop sign for an extended period of time, and this extended stop prevented
westbound traffic from getting through the intersection. <u>See</u> Ramar Dec. ¶ 4. However, although
Holcomb testified that he was stopped longer than usual for a typical stop, Holcomb also

1 explained that he was only stopped for a few seconds and that he moved his car as another vehicle 2 was coming up behind him because he did not want to block the road. See Holcomb Depo. 3 115:12-25. Similarly, Turner testified that they were at the stop sign until all of the cross traffic 4 had passed by. See Turner Depo. 13:23-14:6. Crediting Holcomb's evidence as true, see 5 Narayan, 616 F.3d at 899, there was no probable cause to believe that Holcomb had violated § 6 22400(a). Holcomb was only at the stop sign for a few seconds longer than a typical stop, and he 7 did not actually block other westbound traffic. Given the short duration of Holcomb's stop and 8 the fact that no cars were actually forced to wait unnecessarily, § 22400(a) was not violated.

9

d. California Penal Code § 148(a)(1)

10 Penal Code § 148 in pertinent part prohibits an individual from willfully obstructing or 11 delaying a peace officer in the discharge of his duties. See Cal. Pen. Code § 148(a)(1); Young v. 12 County of L.A., 655 F.3d 1156, 1164 (9th Cir. 2012). Penal Code § 148(a)(1) can be violated 13 when an individual refuses to follow the lawful instructions of a police officer. See Young, 655 14 F.3d at 1164 (finding that the plaintiff violated 148(a)(1) when he refused an officer's 15 instructions to re-enter a truck and instead sat on a curb and ate). Ramar has declared that: he was 16 wearing his raid vest which identified him as a police officer, he identified himself as a police 17 officer to Holcomb, Holcomb was out of his Toyota, Holcomb was in a fighting stance, and 18 Holcomb refused to get back into his Toyota and swore at Ramar despite Ramar repeatedly 19 commanding Holcomb to return. See Ramar Dec. ¶¶ 4-6. This conduct could constitute a 20 violation of § 148(a). See Young, 655 F.3d at 1164. However, Holcomb testified that: there was 21 nothing indicating that Ramar was a police officer, Holcomb did not make it out of his car, and he 22 was grabbed in, and drug out of, his car without anyone identifying themselves as a police officer. 23 See Holcomb Depo. 123:16-21, 129:10-20, 134:18-135:5; Turner Depo. 22:10-24. For purposes 24 of this motion, Holcomb's version of events is credited. See Narayan, 616 F.3d at 899. Therefore, 25 Ramar did not identify himself as a peace officer and, because Holcomb had not exited his car, he 26 could not have failed to obey commands to get back into his car. Under Holcomb's version, there 27 is no probable cause to believe that he violated § 148(a)(1).

1

<u>e.</u>

California Vehicle Code § 22508

Vehicle Code § 22508 in part permits a local authority to adopt an ordinance for streets "to
be marked with white lines designating parking spaces and require vehicles to park within the
parking spaces." Cal. Veh. Code § 22508(b). There is no dispute that Holcomb stopped his car
parallel to the curb, and thus took up two parking places that were marked with diagonal lines.
<u>See</u> Holcomb Depo. 117:1-17; Ramar Dec. ¶ 4.

7 Holcomb argues that there is not probable cause to arrest because he was not parked. 8 Holcomb testified that he was not parking, but had only stopped to let Turner get out of the car 9 and then get the cell phone from under the seat. See Holcomb Depo. 117:3-24. Holcomb pulled 10 over parallel to the curb, and when Turner had opened the door and began to get out, that is when 11 Holcomb noticed Ramar at the back of the car. See Holcomb Depo. 117:3-118:6. Holcomb 12 argues that because it was only a temporary stop for Turner to get out, get the phone, and get back 13 into the car, the definition of "park" is not met. Viewing the evidence in the light most favorable 14 to Holcomb, the Court agrees.

The Vehicle Code defines the term "park" to mean "the standing of a vehicle, whether
occupied or not occupied, otherwise than temporarily for the purpose of and while actually
engaged in loading or unloading of merchandise or passengers." Cal. Veh. Code § 463. Viewed
in the light most favorable to Holcomb, <u>see Narayan</u>, 616 F.3d at 899, Holcomb's testimony is
consistent with a temporary loading and reloading of his passenger, which is not "parking" under
the Vehicle Code.⁷ In contrast, no evidence explains why Ramar believed Holcomb was "parked,"
rather there is only a conclusory statement that Holcomb was "parked." <u>See Ramar Dec. ¶ 4.</u>

Based on Holcomb's testimony, the Court normally would hold that a genuine disputed
issue of material fact exists and deny summary judgment. However, Holcomb also argues that a
violation of § 22508(b) cannot form the basis of a valid arrest because it is not a crime.

As indicated above, that a criminal offense is very minor and does not provide for jail time,
 see <u>Atwater</u>, 532 U.S. at 323, 354, or is a fine only offense, see <u>Arkansas</u>, 532 U.S. at 771, or is a

 ⁷ In reply, Defendants argued that Holcomb was "parked" when he got out of his car in order to defend himself against Ramar. However, Holcomb did not actually get out of his car. <u>See</u> Holcomb Depo. 123:16-21, 129:10-20, 134:18-135:5. Moreover, Holcomb's conduct was in reaction to Ramar, who had not identified himself as a police officer.

1 "non-arrestable" criminal offense under state law, see Virginia, 553 U.S. at 176-78, does not make 2 an arrest for violation of such a crime unconstitutional. The Supreme Court has made clear that 3 that "warrantless arrests for crimes committed in the presence of an arresting officer are 4 reasonable under the Constitution" Virginia, 553 U.S. at 176. However, the key is that the 5 conduct that the officer observes is a criminal offense. See id.; Devenpeck v. Alford, 543 U.S. 6 146, 153 (2004) (holding that the "subjective reason for making an arrest need not be the criminal 7 offense as to which the known facts provide probable cause.") (emphasis added); Allen, 73 F.3d at 8 237 ("By its definition, probable cause can only exist in relation to criminal conduct."). If the 9 conduct observed does not constitute a crime, then a warrantless arrest for that conduct violates the 10 Fourth Amendment. See Beier, 354 F.3d at 1065; United States v. Wingle, 918 F.Supp.2d 524, 11 529 (E.D. Va. 2013); Smith v. Kelly, 2012 U.S. Dist. LEXIS 64584, *6, *15 (W.D. Wash. 2012); 12 Bostic v. Rodriguez, 667 F.Supp.2d 591, 608-09 & n.6 (E.D. N.C. 2009).

13 In 1992, California passed Vehicle Code § 40200(a), which mandated "that 'any' non-14 misdemeanor parking violation 'is subject to a civil penalty' to be enforced through 'the civil administrative procedures set forth in this article."" United States v. Choudhry, 461 F.3d 1097, 15 16 1101 (9th Cir. 2006) (quoting Cal. Veh. Code § 40200(a)). The California Attorney General has 17 opined that, through enactment of § 40200(a), "[p]arking violations are now subject to civil 18 administrative procedures and civil penalties ... rather than treatment as criminal infractions." 77 19 Ops. Cal. Atty. Gen. 130, 131 (1994). "Legislative intent, California court decisions, and the 20 interpretation of the California Attorney General all confirm that parking violations are '[n]o 21 longer . . . treated as infractions within the criminal justice system; instead, they are treated as civil 22 offenses subject to civil penalties and administrative enforcement."" Choudhry, 461 F.3d at 1101 23 (quoting Tyler v. County of Alameda, 34 Cal.App.4th 777, 780 (1995)); see also Love v. City of 24 Monterey, 37 Cal.App.4th 562, 566-67 (1995). In other words, "parking violations are not subject 25 to criminal penalties and do not fall within the definitions of a 'crime' or 'public offense.' (Pen. Code, §§ 15-16.)." 82 Ops. Cal. Atty. Gen. 47, 49 (1999); cf. Damiano v. City & Cnty of San 2627 Francisco, 2014 U.S. Dist. LEXIS 161038, *8 (N.D. Cal. Nov. 14, 2014) (holding that the Sixth 28 Amendment does not apply to parking violations because they are not crimes under \$ 40200(a)).

1 As applied to this case, there is no dispute that a violation of Vehicle Code § 22508(b) is 2 a non-misdemeanor parking offense. Pursuant to Vehicle Code § 40200(a), Holcomb's failure to 3 "park" within the diagonal lines was at most a civil offense – it was not a crime. See Cal. Veh. 4 Code § 40200(a); Choudhry, 461 F.3d at 1101; Tyler, 34 Cal.App.4th at 780; 82 Ops. Cal. Atty. 5 Gen. at 49; 77 Ops. Cal. Atty. Gen. at 131. Because Holcomb's conduct did not constitute a 6 crime, as a matter of law there can be no probable cause to arrest him for "parking" across the 7 diagonal parking lines. See Beier, 354 F.3d at 1065; Allen, 76 F.3d at 237; Damiano, 2014 U.S. 8 Dist. LEXIS 161038 at *8; Wingle, 918 F.Supp.2d at 529; Smith, 2012 U.S. Dist. LEXIS 64584 at 9 *6, *15; Bostic, 667 F.Supp.2d at 608-09 & n.6.

10 In reply, Defendants argue that the Ninth Circuit in *Choudhry* rejected Holcomb's 11 argument. The Court does not agree. Choudhry did not address or discuss the ability of a 12 California peace officer to arrest someone for a civil parking violation. In *Choudhry*, two police 13 officers observed a car that was improperly parked in a no parking zone. See Choudhry, 461 F.3d 14 at 1099. The officers approached and illuminated the vehicle, which caused the vehicle's two 15 occupants to make themselves visible. See id. Soon thereafter, it was determined that the 16 vehicle's driver had a suspended license and outstanding arrest warrants, and that the other 17 occupant possessed marijuana and a handgun. See id. Both occupants were arrested based on this 18 information, but not for the parking violation. See id. The issue on appeal was whether police 19 officers could conduct an investigatory stop where there is reasonable suspicion of a civil parking 20 violation. See id. at 1098. The Ninth Circuit recognized that parking violations in California were 21 enforced through a civil administrative scheme, and that violations were subject to civil penalties, 22 but not criminal sanctions. See id. at 1101. The Ninth Circuit held that California peace officers 23 may conduct investigatory stops for the purposes of investigating whether a civil parking offense 24 has occurred. See id. at 1098, 1104. The Ninth Circuit reasoned that because parking violations 25 are part of the Vehicle Code, and California peace officers have the authority to enforce the 26 Vehicle Code, then pursuant to Whren v. United States, 517 U.S. 806 (1996), a California peace 27 officer can conduct an investigatory stop with respect to a civil parking violation. See id. at 1103-28 04. As one district court has explained, "*Choudhry* stands for the proposition that police can

briefly detain people they suspect of violating civil laws that permit them to issue citations, and
that they may act accordingly if they lawfully uncover evidence of *criminal activity* during that
brief detention." <u>Smith</u>, 2012 U.S. Dist. LEXIS 64584 at *10 (emphasis added). Because *Choudhry* analyzed only a temporary investigatory detention and not an arrest, it is not
controlling. <u>See id.</u> (finding that *Choudhry* did not alter the conclusion that police officers cannot
arrest an individual for civil infractions that did not constitute crimes).

7 Defendants also argue that, under cases like *Cooper v. California*, 386 U.S. 58 (1967), 8 state law procedures or authorization under state law are not considered in assessing the 9 reasonableness of an arrest. It is true that state law procedures or authorization for arrests do not 10 matter for purposes of the Fourth Amendment. See Virginia, 553 U.S. at 176-78. Instead, the 11 relevant inquiry is whether there was probable cause to believe that a criminal offense was 12 occurring in the officer's presence. See id. at 176. Whether probable cause to arrest exists is 13 determined by reference to state law (absent a federal crime). See Velazquez, 793 F.3d at 1018. 14 Here, the state law at issue shows that non-misdemeanor parking violations are not crimes at all. 15 As for *Cooper*, that case involved a police officer who attempted to justify the search of a car as 16 being authorized by a particular state law. See Cooper, 386 U.S. at 60-61. Here, there is no law 17 that expressly authorizes or prohibits an arrest for a non-misdemeanor parking offense. Because 18 state law is being used to determine whether there was an actual criminal offense occurring, not 19 whether the arrest was "authorized" under a statutory scheme, no state procedural law is at issue.

In sum, there is a genuine dispute as to whether Holcomb was "parked" or "parking" for
purposes of § 22508(b), but the dispute is not material because this parking law is a civil
regulation, not a crime. As § 22508(b) is not a crime, it cannot support probable cause to arrest.

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<u>f.</u> <u>California Vehicle Code § 22502(a)</u>

Vehicle Code § 22502 provides in part that "a vehicle stopped or parked upon a roadway
where there are adjacent curbs shall be stopped or parked with the right-hand wheels of the vehicle
parallel with and within 18 inches of the right-hand curb" Cal. Veh. Code § 22502(a). In
other words, § 22502(a) is violated by stopping or parking a car more than 18 inches from a curb.
<u>People v. Butler</u>, 111 Cal.App.4th 150, 156 (2003). Ramar declared that Holcomb did not park his

car within 18-inches of the curb. <u>See</u> Ramar Dec. ¶ 4. However, Turner testified that Holcomb
was "just a few inches" from the curb/"just a little bit" away from the curb. <u>See</u> Turner Depo.
18:17-21. Turner also testified that one can get a ticket for illegally parking, so drivers are to "pull
all the way up to the curb so that your tires are touching the curb." <u>Id.</u> at 18:11-16. Viewing this
evidence in the light most favorable to Holcomb, <u>see Narayan</u>, 616 F.3d at 899, Holcomb was not
more than 18 inches from the curb.⁸

7 Although there is a genuine disputed issue of fact whether Holcomb was stopped more 8 than 18 inches from the curb, the dispute is not material. Like Vehicle Code § 22508(b), Vehicle 9 Code § 22502(a) is a non-misdemeanor parking violation that falls within the purview of Vehicle 10 Code § 40200(a). Therefore, a violation of § 22502(a) is a civil infraction that is not a crime. As a 11 matter of law, there can be no probable cause to arrest Holcomb for stopping more than 18 inches 12 from the curb. See Beier, 354 F.3d at 1065; Allen, 76 F.3d at 237; Damiano, 2014 U.S. Dist. 13 LEXIS 161038 at *8; Wingle, 918 F.Supp.2d at 529; Smith, 2012 U.S. Dist. LEXIS 64584 at *6, 14 *15; Bostic, 667 F.Supp.2d at 608-09 & n.6.

15

g. Qualified Immunity

There are factual disputes as to all of the identified offenses. Accepting Holcomb's version of events as true, <u>see Jeffers v. Gomez</u>, 267 F.3d 895, 903 (9th Cir. 2001), there was not probable cause to arrest Holcomb, and a reasonable officer would have known that there was not probable cause to believe that Holcomb was violating Penal Code § 148(a)(1) or most of the identified Vehicle Code sections. With respect to speeding, the evidence does not establish that Ramar's estimation was reasonable or that he made a reasonable mistake of fact. Because of factual disputes, qualified immunity with respect to probable cause is not appropriate.

Additionally, as to Vehicle Code § 22508(b) and § 22502(a), it has been the law post-1992 that parking violations are treated as civil infractions outside of the criminal justice system. In 1999, the California Attorney General opined that non-misdemeanor parking infractions are not crimes. <u>See</u> 82 Ops. Cal. Atty. Gen. 47, 49 (1999). In 2006, *Choudhry* acknowledged this history.

 ⁸ Holcomb argues that he was not "parked" when he pulled over. However, § 22502(a) prohibits both parking and stopping more than 18 inches from a curb. Since there is no dispute that Holcomb had stopped, whether he was parked is irrelevant for purposes of § 22502(a).

1 While *Choudhry* held that because peace officer could enforce the entire Vehicle Code that they 2 could also conduct temporary investigatory detentions, *Choudhry* did not hold that an arrest could 3 be based on a violation of a civil parking code. Further, while Atwater and Virginia show that 4 even a minor fine-only criminal offense can form the basis for a constitutional arrest, these cases 5 indicated that the conduct at issue still had to be a criminal offense. See Virginia, 553 U.S. at 176; 6 Atwater, 532 U.S. at 354. Finally, the Ninth Circuit has held that qualified immunity is not 7 available when an officer makes a mistake of law. See Beier, 354 F.3d at 1065. Ramar cites no 8 cases that have upheld as constitutional an arrest based on a conduct that did not constitute a crime 9 within the relevant jurisdiction.

10 Ramar does cite Lowe v. Spears, 2009 WL 1393860, *4 (S.D. W. Va. May 15, 2009), as an 11 example in which courts have declined to draw a distinction between "fine-only traffic offenses" 12 and "fine-only parking violations." However, neither this Court nor Lowe is a making a 13 distinction between "fine-only traffic offenses" and "fine-only parking violations." This Court is 14 making a distinction between conduct that is a crime and conduct that is not a crime. Lowe is 15 perfectly in line with that distinction. Relying on Atwater, the Lowe court held that there was 16 probable cause to arrest because the parking violation witnessed by the officer was a 17 misdemeanor, i.e. a crime. See Lowe, 2009 WL 1393860 at *4.

Defendants' motion also cited Modesto Municipal Code ("MMC") § 3-2.1001 as part of their argument that Holcomb violated Vehicle Code § 22508(b). See Doc. No. 51 at 12:16-17. The citation is a "see also" citation, and it purports to quote part of MMC § 3-2.1001. See id. In their reply, Defendants cite MMC § 1-2.01, and assert that this section makes a violation of MMC § 3-2.1001 an "infraction." See Doc. No. 56 at p.13. Defendants argue that the municipal code could be a source of confusion for purposes of qualified immunity because MMC § 3-2.1001 is a "criminal infraction." The Court is not persuaded.

First, the MMC was barely a part of Defendants' motion, and it was not addressed at all in Holcomb's opposition. The Court does not believe that a mere "see also" citation is sufficient to fairly place the MMC into issue. Similarly, MMC § 1-2.01 was cited only in reply. Holcomb has not had an opportunity to respond to arguments regarding that provision of the MMC.

1 Second, although not discussed by Defendants, the Ninth Circuit has recognized that when 2 an officer "acts in reliance on a duly-enacted statute or ordinance [he] is ordinarily entitled to 3 qualified immunity." Grossman v. City of Portland, 33 F.3d 1200, 1209 (9th Cir. 1994). 4 However, the Ninth Circuit has also indicated that qualified immunity may not apply when federal 5 or state cases establish that a statute or ordinance may not be applied in the challenged manner. 6 See Center for Bio-Ethical Reform, Inc. v. Los Angeles Cnty Sheriff Dep't, 533 F.3d 780, 794 7 (9th Cir. 2008); Dittman v. California, 191 F3d 1020, 1027 (9th Cir. 1999). Here, assuming that 8 MMC § 1-2.01 would otherwise make Holcomb's parallel parking in diagonal parking spaces a criminal infraction, it appears that MMC § 1-2.01 was enacted in 1990.⁹ Two years later in 1992, 9 10 the legislature enacted Vehicle Code § 40200(a). As discussed above, it has been accepted that 11 with the enactment of § 40200(a), parking offenses in California became non-criminal matters. 12 See Choudhry, 461 F.3d at 1101. Of particular note is the 1999 California Attorney General 13 Opinion, in which the Attorney General concluded that parking violations are not "crimes" or 14 "public offenses" under Penal Code § 15 and § 16. See 82 Ops. Cal. Atty. Gen. 47, 49 (1999). 15 Penal Code § 16 states that "crimes and public offenses" include: "1. Felonies; 2. Misdemeanors; 16 and 3. Infractions." Thus, if parking parallel in diagonal parking spaces would have been a 17 criminal infraction in 1990, it was no longer a criminal infraction after 1992. Ramar cites no 18 authority that suggests it is reasonable to rely on MMC § 1-2.01 so as to view Holcomb's conduct 19 as a crime, in light of Vehicle Code § 40200(a), post-1992 judicial decisions such as Choudhry 20 and Tyler, and opinions by the California Attorney General. Cf. Center for Bio-Ethical Reform, 21 533 F.3d at 794. Without more, Ramar has not shown that he is entitled to qualified immunity 22 based on the MMC.

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Given the arguments and evidence presented, the Court cannot hold that a reasonable officer in Ramar's position would have believed that arresting Holcomb for violating a purely civil/non-criminal parking provision was lawful. <u>See</u> Smith, 2012 U.S. Dist. LEXIS 64584 at *15- *16. Qualified immunity for an arrest based on a violation of § 22502(a) or § 22508(b) is improper.

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⁹The Court found § 3-2.1001 and § 1-2.01 at: www.municode.com/library/#!/ca/modesto/codes/code_of_ordinances.

<u>h.</u> <u>Conclusion</u>

2 The evidence presented shows that there are many genuinely disputed issues of material 3 fact with respect to the Penal Code and Vehicle Code provisions identified by Defendants. The 4 factual disputes are such that qualified immunity cannot be granted. With respect to Vehicle 5 Code § 22502(a) and § 22508(b), however, the disputed facts are not material because Holcomb 6 could not be arrested for violating these non-criminal parking provisions. Qualified immunity with 7 respect to these two Vehicle Code sections is not appropriate because it is unclear how a 8 reasonable officer could have concluded that it was lawful to arrest a person for conduct that does 9 not constitute a crime. Therefore, summary judgment in favor of Ramar is inappropriate.

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<u>3.</u> <u>Kroutil</u>

11 Generally, an officer may be liable for constitutional violations during an arrest if the 12 officer was an integral participant in the arrest. See Blankenhorn v. City of Orange, 485 F.3d 463, 13 481 n.12 (9th Cir. 2007); cf. Torres v. City of L.A., 548 F.3d 1197, 1206 (9th Cir. 2008) ("... 14 Detective Hickman was not present when Torres was arrested, and there is no evidence that 15 Detective Hickman instructed the other detectives to arrest Torres or that any of those detectives 16 consulted with her before making the arrest. Thus, there is no evidence of 'integral participation' 17 in the alleged constitutional violation."). However, if an "officer has an objectively reasonable, 18 good faith belief that he is acting pursuant to proper authority, he cannot be held liable if the 19 information supplied by other officers turns out to be erroneous." Torres, 548 F.3d at 1212; see 20 also United States v. Robinson, 536 F.2d 1298, 1299 (9th Cir. 1976) (holding that a "facially valid 21 direction from one officer to another to stop a person or a vehicle insulates the complying officer 22 from assuming personal responsibility or liability for his act done in obedience to the direction.").

Here, the claim at issue is false arrest, i.e. an arrest without probable cause. <u>See Beier</u>, 354 F.3d at 1064. Kroutil admitted that he assisted Ramar in taking Holcomb over to a police car and handcuffing Holcomb. <u>See Kroutil Dec.</u> ¶ 3. Thus, Kroutil appears to have integrally participated in Holcomb's arrest. <u>See Torres</u>, 548 F.3d at 1206; <u>Blankenhorn</u>, 485 F.3d at 481 n.12. However, Kroutil also declared that "Ramar informed me that Mr. Holcomb was under arrest and asked me to assist him in detaining Mr. Holcomb. Officer Ramar, not me, made the decision to arrest

1 Holcomb for behavior that occurred prior to my arrival." Kroutil Dec. ¶ 2. There is no evidence 2 that contradicts this assertion. Officers often come to the assistance of each other when requested, 3 and Ramar's request to assist in Holcomb's arrest does not appear to be facially invalid. Holcomb 4 does not explain why Ramar's direction to Kroutil was either objectively unreasonable or facially 5 invalid, rather he only argues that Kroutil integrally participated in the arrest. See Torres, 548 6 F.3d at 1212; Robinson, 536 F.2d at 1299. That probable cause to arrest may not have actually 7 existed does mean that Kroutil is liable for false arrest. See id. Without more from Holcomb, the 8 evidence shows that Kroutil acted pursuant to a reasonable and facially valid request for assistance in making an arrest. Summary judgment in favor of Kroutil on this claim is appropriate.¹⁰ See id. 9

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II. <u>42 U.S.C. § 1983 – Excessive Force</u>

Defendants' Argument

13 With respect to Ramar and Kroutil, Defendants argue that these officers are entitled to 14 summary judgment because the evidence shows that the only contact they had with Holcomb was 15 taking Holcomb's hands to be placed in handcuffs, escorting Holcomb to the police vehicle, 16 placing Holcomb in handcuffs, and then guiding Holcomb to the ground as he slumped off of the 17 hood of the police cruiser. Ramar and Kroutil had no other physical contact with Holcomb, and 18 the conduct they did have does not amount to excessive force. Further, Holcomb has admitted that 19 he could not tell "who was doing what," and does not know which officers struck him or pinned 20 him to the hood of the police car. Merely because Ramar and Kroutil were present is not a basis 21 for holding them liable. There is no evidence linking Ramar or Kroutil to any use of force against Holcomb. Without a link to any allegedly excessive force by either Ramar or Kroutil, summary 22 23 judgment should be granted. Alternatively, qualified immunity is appropriate because it would not 24 be clear to a reasonable officer on the scene that, having not observed any force, and having not 25 participated in any force, that Ramar or Kroutil acted unlawfully.

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With respect to Bottoms, Defendants argue that he did not arrive on the scene until after

 ¹⁰ This conclusion does not affect Holcomb's excessive force claims. "Because the excessive force and false arrest factual inquiries are distinct, establishing a lack of probable cause to make an arrest does not establish an excessive force claim, and vice versa." <u>Beier</u>, 354 F.3d at 1064.

1 Holcomb had been handcuffed, and that he did not strike or use control holds against Holcomb. 2 No evidence links Bottoms to a use of force against Holcomb, and merely being at the scene is 3 insufficient. Alternatively, qualified immunity is appropriate because it would not be clear to a 4 reasonable officer on the scene that, having not observed any force, and having not participated in 5 any force, that Bottoms acted unlawfully. Further, in reply, Defendants argue that Bottoms did not 6 tighten Holcomb's handcuffs. Bottoms declared that he loosened the handcuffs after Holcomb 7 complained that they were tight. A video of the scene shows that although Holcomb exhibits 8 momentary discomfort after Bottoms manipulated the handcuffs, Holcomb did not complain that 9 the handcuffs had been tightened or complain for the remainder of the video about discomfort to 10 his hands. In fact, Holcomb did not complain to the paramedic who arrived on scene that his 11 hands or wrists hurt. Thus, the video evidence is inconsistent with the position that Bottoms 12 actually tightened the handcuffs.

Plaintiff's Opposition

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14 Holcomb argues summary judgment should not be granted as to any officer. First, 15 Holcomb argues that his testimony and the admissions of Kroutil and Ramar are sufficient for a jury to conclude that these two officers used excessive force. Both Ramar and Kroutil admit that 16 17 they had physical conduct with Holcomb, and admit that they were involved in the handcuffing 18 process that ended with him on the ground. Holcomb agrees that these officers touched him, and 19 the only dispute is the amount of force. Holcomb argues that his testimony shows among other 20 things that he was pulled from his car, drug to a patrol car, slammed into the hood, and thrown to 21 the ground. No force was necessary because Holcomb was doing nothing illegal or resisting.

Second, Holcomb argues that Bottoms engaged in excessive force because Bottoms
tightened Holcomb's handcuffs. Holcomb argues that he complained that the handcuffs were too
tight, and the video confirms that Bottoms's conduct caused pain. This is not consistent with
Bottoms's declaration that he loosened the handcuffs.

26 <u>Legal Standard</u>

All claims that law enforcement officers used excessive force, either deadly or non-deadly,
in the course of an arrest, investigatory stop, or other seizure of a citizen are to be analyzed under

1 the Fourth Amendment and its standard of objective reasonableness. See Scott v. Harris, 550 U.S. 2 372, 381-83 (2007); Graham v. Connor, 490 U.S. 386, 395 (1989). The pertinent question in 3 excessive force cases is whether the use of force was "objectively reasonable in light of the facts 4 and circumstances confronting [the officers], without regard to their underlying intent or 5 motivation." Graham, 490 U.S. at 397; Blankenhorn v. City of Orange, 485 F.3d 463, 477 (9th 6 Cir. 2007). The objective inquiry into reasonableness is highly fact specific. See Scott, 550 U.S. 7 at 383; Wilkinson v. Torres, 610 F.3d 546, 551 (9th Cir. 2010). "We first assess the quantum of 8 force used to arrest [the plaintiff]" and then "measure the governmental interests at stake by 9 evaluating a range of factors." Davis v. City of Las Vegas, 478 F.3d 1048, 1054 (9th Cir. 2007). 10 Factors that are considered in assessing the government interests at stake include, but are not 11 limited to, "the severity of the crime at issue, whether the suspect poses an immediate threat to the 12 safety of the officers or others, and whether he is actively resisting arrest or attempting to evade 13 arrest by flight." Graham, 490 U.S. at 396; Luchtel v. Hagemann, 623 F.3d 975, 980 (9th Cir. 14 2010); Davis, 478 F.3d at 1054. "In some cases . . ., the availability of alternative methods of 15 capturing or subduing a suspect may be a factor to consider." Smith v. City of Hemet, 394 F.3d 689, 701 (9th Cir. 2005); see Luchtel, 623 F.3d at 980. However, a reasonable use of force 16 17 "encompasses a range of conduct, and the availability of a less-intrusive alternative will not render 18 conduct unreasonable." Wilkinson, 610 F.3d at 551. It may also be appropriate to consider the 19 parties "relative culpability,' i.e. which party created the dangerous situation and which party is 20 more innocent, may also be considered." Espinosa v. City & County of San Francisco, 598 F.3d 21 528, 537 (9th Cir. 2010); see Scott, 550 U.S. at 384. Reasonableness "must be judged from the 22 perspective of a reasonable officer on the scene, rather than with the 20/20 vision of hindsight." 23 Graham, 490 U.S. at 396; Wilkinson, 610 F.3d at 550. "The calculus of reasonableness must 24 embody allowance for the fact that police officers are often forced to make split-second judgments 25 - in circumstances that are tense, uncertain, and rapidly evolving - about the amount of force that 26is necessary in a particular situation." Graham, 490 U.S. at 396-97; Wilkinson, 610 F.3d at 550. 27 "Force is excessive when it is greater than is reasonable under the circumstances." Santos v. 28 Gates, 287 F.3d 846, 854 (9th Cir. 2002).

1 "A person subjects another to the deprivation of a constitutional right, within the meaning 2 of section 1983, if he does an affirmative act, participates in another's affirmative acts, or omits to 3 perform an act which he is legally required to do that causes the deprivation of which complaint is 4 made." Preschooler II v. Clark County Sch. Bd. of Trs., 479 F.3d 1175, 1183 (9th Cir. 2007); 5 Johnson v. Duffy, 588 F.2d 740, 743 (9th Cir. 1978). As such, a plaintiff cannot hold an officer 6 liable "because of his membership in a group without a showing of individual participation in the 7 unlawful conduct." Jones v. Williams, 297 F.3d 930, 935 (9th Cir. 2002); Chuman v. Wright, 76 8 F.3d 292, 294 (9th Cir. 1996). That is, an officer cannot be liable merely because he was present 9 at the scene of an unconstitutional act. Jones, 297 F.3d at 936; Chuman, 76 F.3d at 294. Instead, a 10 plaintiff must establish either an officer's personal involvement or the officer's "integral 11 participation" in the alleged constitutional violation. Jones, 297 F.3d at 935-36; see also Torres v. 12 City of Los Angeles, 548 F.3d 1197, 1206 (9th Cir. 2008). "Integral participation" requires "some 13 fundamental involvement in the conduct that allegedly caused the violation." Blankenhorn v. City 14 of Orange, 485 F.3d 463, 481 n.12 (9th Cir. 2007); see Torres, 548 F.3d at 1206. However, 15 "integral participation' does not require that each officer's actions themselves rise to the level of a constitutional violation." Boyd v. Benton County, 374 F.3d 773, 780 (9th Cir. 2004). In the 16 17 context of excessive force, a plaintiff's inability to identify which defendant performed which 18 specific act is not necessarily fatal, so long as some evidence supports an inference that a 19 particular officer was involved and exerted some force. See Lolli v. County of Orange, 351 F.3d 20 410, 417-18 (9th Cir. 2004); Rutherford v. City of Berkeley, 780 F.2d 1444, 1448 (9th Cir. 1986). 21 Discussion

22

1. Bottoms

Holcomb's claim against Bottoms is based on Bottoms allegedly tightening Holcomb's
handcuffs. It is well established in the Ninth Circuit that tight handcuffing can constitute
excessive force under the Fourth Amendment. Luchtel, 623 F.3d at 989; Wall v. County of
Orange, 364 F.3d 1107, 1112 (9th Cir. 2004); LaLonde v. County of Riverside, 204 F.3d 947, 960
(9th Cir. 2000).

28

Here, there is no dispute that Holcomb complained about being handcuffed. Bottoms

1 declared that when Holcomb said that the handcuffs were causing discomfort, Bottoms 2 "immediately loosened the handcuffs." Bottoms Dec. ¶ 4. In contrast, Holcomb testified that it 3 felt like Bottoms tightened the handcuffs by locking them in place. See Holcomb Depo. 208:24-4 209:16. A video of part of the encounter between Holcomb and the Modesto police officers 5 captures the relevant event between Holcomb and Bottoms. In the video, Holcomb at various 6 times asks for his handcuffs to be taken off because he was not a threat to the officers. See Kroutil 7 Dec. Ex. A. Holcomb then told the officers that he could not feel his hands. See id. Bottoms then 8 leaned down and manipulated the handcuffs. See id. As Bottoms did so, the video shows 9 Holcomb shout "ow" and yell "my hands" and "please guys, please," several times. See id. 10 Holcomb's feet started twitching, his breathing seems to have become more labored, his voice 11 became higher, and he told the officers that he has severe problems. See id. Ambulance sirens are 12 then heard, and an officer informed Holcomb that the ambulance was coming. See id. Between 13 one and two minutes after Bottoms adjusted the handcuffs, a paramedic arrives and asks if 14 Holcomb is having trouble breathing. See id. Holcomb informed the paramedic *inter alia* that he 15 had high blood pressure, he could not breath, and his whole body hurt. See id. As the parametric 16 attempted to take Holcomb's blood pressure, Holcomb told the paramedic that he could not feel 17 his hands. See id. The video ends shortly thereafter with Holcomb still sitting on the ground and 18 the paramedic talking with police officers. See id.

19 The "issue of tight handcuffing is usually fact-specific and is likely to turn on the 20 credibility of the witnesses." Luchtel, 623 F.3d at 989; LaLonde, 204 F.3d at 960. Viewed in the 21 light most favorable to Holcomb, the video and Holcomb's testimony create a genuine disputed 22 issue of material as to whether Bottoms actually loosened the handcuffs. Holcomb was sitting on 23 the ground and was not a threat to anyone present. The video shows a significant change in 24 Holcomb's behavior after Bottoms adjusted the handcuffs. Holcomb mentioned to the parametric 25 that he could not feel his hands. That Holcomb did not mention this first to the paramedic is 26understandable because Holcomb's primary concern (based on his statements to the paramedic) 27 was his ability to breath and his blood pressure, both of which could represent more serious 28 conditions than painful wrists. Although a jury would not necessarily be required to view the

videotape as establishing excessive force for tight handcuffing, the videotape could support such a
 conclusion. Under these circumstances, summary judgment is improper. <u>See LaLonde</u>, 204 F.3d
 at 960; <u>Rutherford</u>, 780 F.2d at 1448.

Defendants have cited several Ninth Circuit and district court cases in support of their
argument that excessive force was not used. These cases are distinguishable. Unlike most of the
cited cases, Holcomb repeatedly requested the removal of the handcuffs and complained about
being unable to feel his hands both before and after Bottoms adjusted the handcuffs, including
while talking to the paramedic. Moreover, Holcomb's reaction during and after Bottoms's
adjustment of the handcuffs is consistent with significant discomfort and pain. These facts
sufficiently indicate excessive force. Thompson v. Lake, 607 Fed. Appx. 624, 625 (9th Cir. 2015).

11

Ramar & Kroutil

<u>2.</u>

Holcomb's version of events does not indicate that any force was necessary. Holcomb was never resisting or fleeing, there is nothing to suggest that Holcomb was a danger to anyone, and there was no probable cause to believe that Holcomb had committed any crime. Furthermore, Holcomb describes getting forcefully pulled from his car, having pressure/compliance holds used against him, being hit, being drug to a patrol car, being slammed on the hood of the patrol car, being handcuffed, being thrown to the ground, and being kneed while on the ground. Holcomb's testimony clearly shows excessive force.

However, Holcomb also has testified that he believed three or four officers pulled him
from his car and attacked him, he believed Ramar was present when physical contact was first
made but he cannot be sure, and he does not know which officer was performing which acts. See
Holcomb Depo. 130:6-9, 135:17-22, 196:12-197:18. Holcomb also declared that he cannot
identify by name which officer delivered which blow. See Holcomb Dec. ¶ 5.¹¹ Defendants seize
on this testimony, along with their own declarations that do not indicate a physical "attack"
against Holcomb, and argue that they cannot be held liable for merely being present.

 ¹¹ Holcomb also declared that he believes that he can identify some or all of the officers that used force against him.
 <u>See</u> Holcomb Dec. ¶ 5. Presumably, Holcomb means that he can identify an officer either in person or through a photograph.

Defendants are correct that they cannot be liable simply for being present at the scene.
 However, the Court agrees with Holcomb that there is sufficient evidence to link both Ramar and
 Kroutil to the excessive force described by Holcomb.

3 4

First, Turner testified that the person who was driving the "gold impala like" car that had
pulled up behind Holcomb was the same person who came up the side of the Toyota, pulled
Holcomb out of his Toyota, and then "beat the shit" out of Holcomb. See Turner Depo. 14:7-17,
22:10-23:24, 45:13-46:4, 58:8-23; see also Holcomb Depo. at 119:20-24. Because Ramar had
pulled out in front of Holcomb, and had done a U-turn to follow Holcomb, see Ramar Dec. ¶¶ 2-4,
it is reasonable to infer that the person described by Turner was Ramar. Turner's testimony,
combined with Ramar's declaration, is sufficient to show Ramar's personal involvement in
excessive force against Holcomb.

12 Second, Ramar and Kroutil have both declared that they "escorted" Holcomb from his car 13 to the nearby patrol car. See Ramar Dec. \P 6; Kroutil Dec. \P 3. Ramar declared that Holcomb was 14 placed on the hood of the patrol car and handcuffed, and Kroutil declared he assisted Ramar in 15 handcuffing Holcomb. See id. Ramar and Kroutil declare that after Holcomb was handcuffed, 16 Holcomb began to slump off of the hood of the patrol car to the ground, and they both tried stop 17 the fall, but ultimately had to try and guide Holcomb as he fell to the ground. See Ramar Dec. $\P 4$; 18 Kroutil Dec. ¶ 7. Neither Ramar nor Kroutil identify any other officer as having physical contact 19 with Holcomb. This evidence shows that both Ramar and Kroutil were the officers who took 20 Holcomb from his car, took him to the patrol car, placed him on the hood, and handcuffed him, 21 and also were significantly involved in the process of Holcomb lying face down on the street. 22 That is, the evidence shows Ramar and Kroutil had physical contact with Holcomb and 23 participated in the key moments of the encounter. When Ramar and Kroutil's admissions are 24 combined with Holcomb's description of the force that he experienced at the hands of unknown 25 officers, see Narayan, 616 F.3d at 899, a jury could reasonably infer that Ramar and Kroutil were 26integral participants in the excessive force inflicted on Holcomb. See Lolli, 351 F.3d at 417-18 27 (holding that a detainee's testimony of being punched, kicked, and struck with a baton by 28 deputies, along with deputies' admissions that they were involved in the altercation and exerted

some physical force against the detainee, was sufficient to create an "inference that the deputies
 were integral participants in the alleged unlawful act."). Because the evidence is sufficient to link
 Ramar and Kroutil to excessive force as at least integral participants, summary judgment is
 improper.

<u>3.</u> <u>Qualified Immunity</u>

With respect to Bottoms, although Bottoms states otherwise, Holcomb's testimony
indicates that Bottoms did not loosen the handcuffs, but actually made the handcuffs tighter. For
purposes of qualified immunity, the Court credits Holcomb's testimony. <u>See Jeffers</u>, 267 F.3d at
903. The Ninth Circuit had established that tightened handcuffs can constitute excessive force
well before 2012. <u>See, e.g., LaLonde</u>, 204 F.3d at 960. A reasonable officer would have known
that it was unlawful to tighten handcuffs when an individual is complaining about the handcuffs
and appears to be in distress. <u>See id.</u> The Court cannot grant Bottoms qualified immunity.

13 With respect to Ramar and Kroutil, their argument for qualified immunity is based on the 14 premise that they neither saw nor engaged in any excessive force. This is contrary to Holcomb's 15 description of the force he experienced, and it is that version of events that the Court credits. See 16 Jeffers, 267 F.3d at 903. Further, under Holcomb's version of events, the Court cannot say that 17 any amount of force was justified. The law on both integral participation, e.g. Blankenhorn, 485 18 F.3d at 481 n.12, and excessive force, e.g. Santos, 287 F.3d at 853-54, were sufficiently well 19 established in 2012 that officers in Ramar and Kroutil's position would have known that none of 20 the force described by Holcomb was permissible. The Court cannot grant Ramar or Kroutil 21 qualified immunity.

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III. 42 U.S.C. § 12132 (ADA) – Wrongful Arrest & Failure To Accommodate

Part of Defendants' summary judgment motion addressed Holcomb's claims under the 42
U.S.C. § 12132. However, on October 7, 2015, after all briefing on this motion had been
submitted, the parties filed a Rule 41(a)(1)(A)(ii) dismissal with prejudice of Officer Ciccarelli
and the City of Modesto. See Doc. Nos. 58, 59. Thus, the City of Modesto (as well as Officer
Ciccarelli) is no longer a party to this suit. See Fed. R. Civ. P. 41(a)(1); Yesh Music v. Lakewood

<u>Church</u>, 727 F.3d 356, 362 (5th Cir. 2013); <u>Wilson v. City of San Jose</u>, 111 F.3d 688, 692 (9th
Cir. 1997). The Court previously dismissed Holcomb's § 12132 claims against all individual
officers without leave to amend because § 12132 creates liability against "public entities," not
against individual officers. <u>See Holcomb v. Ramar</u>, 2013 U.S. Dist. LEXIS 157833, *16-*17
(E.D. Cal. Nov. 1, 2013) (citing numerous cases). Because the City of Modesto is no longer a
party, there are no longer any potentially viable claims under § 12132. <u>See id.</u> Therefore,
Holcomb's § 12132 claims will be dismissed. <u>See id.</u>

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CONCLUSION

10 With respect to the false arrest claims, summary judgment in favor of Bottoms will be 11 granted because he was not on the scene when the decision to arrest was made or when the arrest 12 was effectuated. Summary judgment in favor of Kroutil will be granted because the evidence 13 indicates that he was following a request to help make an arrest, and Holcomb has presented no 14 evidence that the request was facially invalid or objectively unreasonable. Summary judgment in 15 favor of Ramar will not be granted because the evidence (viewed in the light most favorable to 16 Holcomb) shows the absence of probable cause to arrest Holcomb for any crime. Further, based 17 on Holcomb's version of events, a reasonable officer would have known that probable cause did 18 not exist. Therefore, Ramar is not entitled to qualified immunity.

With respect to the excessive force claims, summary judgment in favor of Bottoms will not be granted because the evidence (viewed in the light most favorable to Holcomb) shows that Bottoms tightened Holcomb's handcuffs. Summary judgment in favor of Ramar and Kroutil will not be granted because the evidence (viewed in the light most favorable to Holcomb) shows that these offices were at least integral participants in excessive force. Further, Bottoms, Ramar, and Kroutil are not entitled to qualified immunity because under Holcomb's version of events, a reasonable officer would have known that the conduct of these officers was unlawful.

Finally, with respect to the 42 U.S.C. § 12132 claims, those claims can only be brought
against a public entity. Since Holcomb has dismissed the only public entity defendant through a
Rule 41(a)(1) dismissal with prejudice, the Court also will dismiss Holcomb's § 12132 claims.

1	<u>ORDER</u>	
2	Accordingly, IT IS HEREBY ORDERED that:	
3	1. Plaintiff's 42 U.S.C. § 12132 claims are DISMISSED;	
4	2. Defendants' motion for summary judgment with respect to Plaintiff's 42 U.S.C. § 1983	
5	false arrest claims against Officers Kroutil and Bottoms is GRANTED; and	
6	3. Defendants' motion for summary judgment is otherwise DENIED.	
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8	IT IS SO ORDERED.	
9	Dated: October 20, 2015 SENIOR DISTRICT JUDGE	
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