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**UNITED STATES DISTRICT COURT**  
EASTERN DISTRICT OF CALIFORNIA

JERRY DWAYNE BRUMBAUGH,  
  
                    Plaintiff,  
  
          v.  
  
JOHN ROBERTS,  
  
                    Defendant.

Case No. 1:13-cv-01776-AWI-GSA

FINDINGS AND RECOMMENDATIONS  
RECOMMENDING THAT THE  
COMPLAINT IN THIS ACTION BE  
DISMISSED WITHOUT LEAVE TO  
AMEND

OBJECTIONS, IF ANY, DUE WITHIN  
THIRTY (30) DAYS

**INTRODUCTION**

Plaintiff Jerry Dwayne Brumbaugh (“Plaintiff”), proceeding pro se and in forma pauperis, filed the complaint in this action on November 4, 2013. (Doc. 1). For the reasons detailed below, the Court recommends that the complaint be dismissed without leave to amend.

**SCREENING STANDARDS**

Pursuant to 28 U.S.C. § 1915(e), the Court conducts a preliminary review of Plaintiff’s complaint to assess its legal sufficiency. The Court must dismiss a complaint or portion thereof if it determines that the action is “frivolous or malicious;” “fails to state a claim upon which relief may be granted;” or “seeks monetary relief against a defendant who is immune from such relief.” 28 U.S.C. § 1915(e)(2). If the Court finds a complaint to be deficient, the Court may

1 grant leave to amend to the extent the deficiencies are curable by amendment. Lopez v. Smith,  
2 203 F.3d 1122, 1127 (9th Cir. 2000). The Court notes that the pleadings of pro se plaintiffs  
3 “must be held to less stringent standards than formal pleadings drafted by lawyers.” Hebbe v.  
4 Pliler, 627 F.3d 338, 342 (9th Cir. 2010); see also Haines v. Kerner, 404 U.S. 519, 520–21, 92  
5 S.Ct. 594, 30 L.Ed.2d 652 (1972) (per curiam). Accordingly, pro se pleadings are construed  
6 liberally, with plaintiffs afforded the benefit of any doubt. Hebbe, 627 F.3d at 342.

8 **(i) Failure to State a Claim**

9 As stated above, pursuant to 28 U.S.C. § 1915(e)(2), the Court must dismiss a case if the  
10 Court determines that the complaint fails to state a claim upon which relief may be granted. In  
11 evaluating whether a complaint states a claim, the Court applies Federal Rule of Civil Procedure  
12 8(a). Under Rule 8(a), a complaint must contain “a short and plain statement of the claim  
13 showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). Rule 8(a) further  
14 encompasses a “plausibility standard” for claims pled in a complaint, as explicated by the  
15 Supreme Court cases Bell Atlantic Corp. v. Twombly, 550 U.S. 544 (2007) and Ashcroft v.  
16 Iqbal, 556 U.S. 662 (2009). These cases hold that “the pleading standard Rule 8 announces ...  
17 demands more than an unadorned, the-defendant-unlawfully-harmed-me accusation.” Iqbal, 556  
18 U.S. at 678 (citing Twombly, 550 U.S. at 555). Rather, “a complaint must contain sufficient  
19 factual matter, accepted as true, to ‘state a claim to relief that is plausible on its face.’” Id.  
20 (quoting Twombly, 550 U.S. at 570). “[A] complaint [that] pleads facts that are ‘merely  
21 consistent with’ a defendant’s liability . . . ‘stops short of the line between possibility and  
22 plausibility of entitlement to relief.’” Id. (quoting Twombly, 550 U.S. at 557). In assessing the  
23 plausibility of a claim to relief, well-pleaded factual content is accepted as true, while legal  
24 conclusions couched as factual allegations or “[t]hreadbare recitals of the elements of a cause of  
25 action, supported by mere conclusory statements,” are not entitled to an assumption of truth. Id.  
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1 (citing Twombly, 550 U.S. at 555).

2 **(ii) Frivolous Claims**

3 Pursuant to 28 U.S.C. § 1915(e)(2), the Court must also dismiss a case if the Court  
4 determines that the complaint is frivolous. A complaint “is frivolous where it lacks an arguable  
5 basis either in law or in fact.” Neitzke v. Williams, 490 U.S. 319, 325, 109 S.Ct. 1827, 104  
6 L.Ed.2d 338 (1989). “[The] term ‘frivolous,’ when applied to the complaint, embraces not only  
7 the inarguable legal conclusion, but also the fanciful factual allegation.” Id.; see also Martin v.  
8 Sias, 88 F.3d 774, 775 (9th Cir. 1996). Courts thus have not only “the authority to dismiss a  
9 claim based on an indisputably meritless legal theory, but also the unusual power to pierce the  
10 veil of the complaint's factual allegations and dismiss those claims whose factual contentions are  
11 clearly baseless.” Neitzke, 490 U.S. at 327.  
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14 In sum, a claim must be dismissed as frivolous if it lacks an arguable basis either in law  
15 or in fact. This includes claims based on legal conclusions that are untenable (e.g., claims  
16 against defendants who are immune from suit or claims of infringement of a legal interest which  
17 clearly does not exist), as well as claims premised on baseless factual allegations. See Neitzke,  
18 490 U.S. at 327–28.

19 **PLAINTIFF’S COMPLAINT**

20 Plaintiff names “Chief Justice John Roberts” as the defendant in this action  
21 (“Defendant”). (Doc. 1). Plaintiff’s complaint appears to largely consist of excerpts from  
22 various court opinions and documents such as the Federalist Papers. Plaintiff appears to be  
23 challenging driving license requirements as a general principle; however, his specific legal  
24 claims and factual allegations, as well as the remedies he seeks, are unclear to the point of being  
25 indecipherable. For example, Plaintiff alleges, inter alia, that “Defendant has allowed ‘licenses’  
26 to violate the ‘common right to drive.’” (Doc. 1 at 3). Subsequently, Plaintiff states that he has  
27 “filed under the ‘original right of self defense’” as described in the Federalist Papers. (Doc. 1 at  
28

1 3-4). Plaintiff next explains that the “usurpation” he is challenging in this case “is that the  
2 Supreme Court has allowed the remedy to sue to be trespassed by rulings.” (Doc. 1 at 4).

3 Plaintiff summarizes his claims against Defendant as follows:

- 4 1. The defendant has by unlawful rulings, in violation of the  
5 compact, harmed plaintiff by trespassing the civil liberty of  
6 plaintiff, and Due process of law, and Preamble.
- 7 2. On or about July 10th, 2010, plaintiff was unlawfully arrested  
8 in Jackson Mississippi, county of Rankin, arrest was on basis of  
9 private plates, in lieu of “license plates”, and having marijuana.
- 10 3. Violation of compact; to wit; unlawful violation of constitution  
11 by “Slaughterhouse Cases”, and “Baldwin v. Montana”; where the  
12 judge ruled that the two P and I clauses are the same yet  
13 unlawfully stated the rights in the clause as civil rights, when in  
14 fact the rights in the clause are civil liberties. [Sic].

15 (Doc. 1 at 9).

16 Plaintiff lists the “relief lawfully demanded” in this matter as follows:

- 17 1. Restoration of law that protects civil liberties for all. By ruling  
18 the reach of clauses that trespass the civil liberties of plaintiff,  
19 are void and null, and are severable from such trespassing  
20 reach.
- 21 2. Restoration of Article III power. By ruling the judicial power  
22 is only to be used in Article III ...
- 23 3. Minimum amount for case from Defendant.
- 24 4. Ruling that the civil liberties of Black Americans, are as in  
25 *Corfield v. Coryell*, see case file *Brumbaugh v. Roberts*.
- 26 5. Ruling that Plaintiff shall be awarded the first C.D.R.;  
27 Commercial Driving Regulatory; for working in his profession  
28 as truck driver.
6. Ruling that the ‘licenses’ currently in supposed valid use, be  
declared to be used as regulatory i.d.’s until regulatory i.d.’s be  
in use. [Sic].

(Doc. 1 at 14).

## ANALYSIS

The legal and factual allegations in Plaintiff’s complaint do not plausibly set forth an entitlement to relief. See *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544 (2007); *Ashcroft v. Iqbal*, 566 U.S.662 (2009). Consequently, Plaintiff’s complaint fails to state a claim on which relief may be granted. *Id.* Further, Plaintiff’s claims are legally frivolous as they lack even an arguable basis in law. *Neitzke*, 490 U.S. at 325. The Court further finds that Plaintiff’s claims cannot be cured by the allegation of additional facts. See *Lopez v. Smith*, 203 F.3d 1122, 1130

1 (9th Cir. 2000). Accordingly, the Court recommends that Plaintiff's complaint be dismissed  
2 without leave to amend.

3 **CONCLUSION AND RECOMMENDATION**

4 The Court finds that Plaintiff's complaint fails to state a cognizable claim and that the  
5 defects in the complaint cannot be cured by amendment. Accordingly, the Court  
6 RECOMMENDS that this action be DISMISSED without leave to amend.  
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8 These findings and recommendations are submitted to the Honorable Anthony W. Ishii,  
9 pursuant to 28 U.S.C. § 636(b)(1)(B) and this Court's Local Rule 304. Plaintiff may file written  
10 objections with this Court within thirty (30) days of service of these findings and  
11 recommendations. Such a document should be captioned "Objections to Magistrate Judge's  
12 Findings and Recommendations." The district judge will review the magistrate judge's findings  
13 and recommendations pursuant to 28 U.S.C. § 636(b)(1)(C). Plaintiff is advised that failure to  
14 file objections within the specified time may waive the right to appeal the district judge's order.  
15 Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).  
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21 IT IS SO ORDERED.

22 Dated: January 15, 2014

23 /s/ Gary S. Austin  
24 UNITED STATES MAGISTRATE JUDGE  
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