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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA

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TODD SHOOK and HERSCHEL
BERRINGER, on behalf of
himself and others similarly
situated, and on behalf of
all other "aggrieved"
employees,

Plaintiffs,

v.

INDIAN RIVER TRANSPORT CO., a
Florida Corporation,

Defendants.

CIV. NO. 1:14-1415 WBS BAM

MEMORANDUM OF DECISION, FINDINGS
OF FACT AND CONCLUSIONS OF LAW

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Plaintiffs, truck drivers formerly employed by Indian
River Transport Co. ("Indian River"), brought this action on
behalf of themselves and similarly aggrieved employees against
Indian River alleging various violations of California law,
including 1) Labor Code § 226.7 (failure to provide mandated rest
breaks); 2) Labor Code § 226(a) (failure to provide accurate
itemized wage statements); 3) Labor Code §§ 2699, et seq.

1 (California Private Attorneys General Act ("PAGA")) (failure to
2 separately compensate for rest breaks and unpaid wages); 4)
3 Business & Professions Code § 17200 (California Unfair
4 Competition Law); 5) Labor Code §§ 201 and 203 (failure to
5 compensate employees for non-driving work before and after
6 employees' shifts and failure to timely pay compensation and
7 wages to former employees); and 6) Labor Code § 226.2 (failure to
8 provide accurate itemized wage statements and separately
9 compensate for rest and recovery periods and other nonproductive
10 time). The gravamen of their claims is that Indian River
11 violated the California Labor Code by not providing its drivers
12 with rest breaks, not compensating them for rest breaks and other
13 time they were working but not driving, and by providing them
14 with wage statements that did not include all the information
15 required by the Labor Code.

16 After a two-day bench trial and extended closing
17 arguments, the matter was submitted to the court for decision.
18 Having considered the evidence and arguments of counsel, and
19 having read and considered the briefs, the court finds in favor
20 of defendant Indian River on all claims. This memorandum
21 constitutes the court's findings of fact and conclusions of law
22 pursuant to Federal Rule of Civil Procedure 52(a).

23 I. Findings of Fact

24 1. Plaintiffs Shook and Berringer and other aggrieved
25 employees are current and former California-resident drivers
26 ("California drivers") employed by Indian River.

27 2. Plaintiff Shook worked for Indian River from May
28 to October 2012 and plaintiff Berringer worked for Indian River

1 from November 2012 to January 2014.

2 3. Plaintiffs paid California state income taxes on
3 all their earnings for Indian River. Plaintiffs also received
4 all their Indian River wage statements in California.

5 4. Indian River is a Florida corporation with its
6 headquarters in Winter Haven, Florida. Indian River offers
7 liquid food-grade tank carrier services nationwide, transporting
8 products such as milk and orange juice.

9 5. Indian River's administrative staff and management
10 are located at Indian River's headquarters in Winter Haven. The
11 headquarters is responsible for payroll and other back office
12 functions, including the issuing of wage statements and the
13 resulting electronic deposits of paychecks, and drivers are hired
14 out of Winter Haven and trained there. The Winter Haven facility
15 also has a tank wash and maintenance facilities. The Winter
16 Haven facility provides 24-hour dispatch service, including for
17 drivers in the western United States after hours.

18 6. Indian River provides transportation services
19 across the country. Drivers typically spend several days or
20 weeks away from home, during which they pick up and drop off
21 product between suppliers and recipients that are 1-5 days apart.
22 The area where a driver has his or her residence will normally
23 determine only the beginning and end of the overall trip. Thus,
24 a driver who lives in California will usually begin and end his
25 or her overall trip in California but may spend the majority of
26 that time outside California. Indian River has about 25
27 customers in California.

28 7. Although Indian River dispatches most of its

1 trucks out of its headquarters in Winter Haven, it has facilities
2 in Clovis, New Mexico and in Turlock, California, with
3 dispatchers in both locations. There are no drivers based in the
4 Turlock facility, and its California drivers live throughout
5 California. The Turlock facility, which is much smaller than the
6 Winter Haven facility, provides light maintenance for Indian
7 River trucks and has two dispatchers and only a few other
8 employees. The Turlock facility also has a small lounge that
9 drivers may use and parking spots where drivers can leave their
10 trucks after hours. Drivers may also send paperwork to Indian
11 River's headquarters from the Turlock facility, though they were
12 not required to do so and could submit some, if not all,
13 paperwork at commercial truck rest stops across the country. The
14 Turlock facility does not have shower facilities or an indoor
15 restroom for drivers, who may use a single portable toilet
16 outside the facility.

17 8. Indian River hires and employs drivers nationwide,
18 of which there are 600-650 at any time. In 2016, Indian River
19 had approximately 50 drivers at any particular time who were
20 residing in California. Indian River drivers are dispatched
21 based upon freight demands and the location of drivers at the
22 time of demand, not their place of residence. Defendant
23 estimates that based on fuel and tax records, Indian River
24 drivers, including those living in California, spend on average
25 15-30% of their time driving in California.

26 9. While some California drivers spend almost no time
27 in California, others spend nearly half their time in the state
28 in any particular pay period. These figures vary from driver to

1 driver and from one week to the next, depending on driver
2 preferences and demand.

3 10. Until September 5, 2016, all Indian River drivers
4 throughout the United States were generally only paid "piece-
5 rate" or per mile driven, at a rate of approximately \$.41 per
6 mile. Plaintiffs and other drivers were not separately paid for
7 rest breaks or paid for rest breaks at all. Plaintiffs were also
8 not paid for other "nonproductive" time related to their work as
9 drivers, including time spent on pre- and post-trip safety
10 inspections, fueling, loading and unloading, waiting time before
11 loading and unloading, tank washes, and waiting time before the
12 tank washes. Defendant's compensation system was the same for
13 all of its drivers.

14 11. Until September 5, 2016, Indian River wage
15 statements identified the dates of each trip during the weekly
16 pay period, and the rate and dollar amount paid for that trip.
17 The wage statements did not list the actual hours worked, whether
18 driving, on duty but not driving, or while on break, though
19 drivers recorded such time on daily logs. The wage statements
20 also did not list any hourly rates for drivers, with the
21 exception of certain hourly work not at issue in this case. (See
22 Pls.' Exs. 1-2.)

23 12. Indian River drivers were informed of their
24 obligations to comply with federal regulations regarding rest
25 breaks and the penalties that would result from failure to
26 comply. Specifically, drivers were informed of federal
27 regulations requiring drivers to take a 30-minute, off-duty break
28 within 8 hours of coming on duty, to not exceed more than 11

1 hours of driving in a 14-hour period, and to be off-duty for at
2 least 10 hours after 14 hours of work. Drivers were also
3 informed of federal regulations prohibiting working more than 70
4 hours in an 8-day period. Drivers were also required to maintain
5 30-day and daily logs (prior to the implementation of electronic
6 logs) recording hours driving, hours on-duty but not driving, and
7 hours off-duty. Indian River drivers were warned of the
8 punishments that Indian River would impose for failure to comply
9 with federal regulations. (See, e.g., Pls.' Ex. A-10 (Indian
10 River employee handbook).)

11 13. Defendant did not schedule rest breaks for its
12 drivers, as drivers were permitted and encouraged to take rest
13 breaks for safety and comfort reasons when they wanted.
14 Defendant's rest break policy was the same for all its drivers,
15 and Indian River drivers understood that they were free to take
16 breaks as desired.

17 14. Indian River did not discourage its drivers from
18 taking rest breaks. In that regard, the court does not find the
19 testimony of Jeffrey Pilon credible to the extent that he claimed
20 he was punished four times in connection with taking rest breaks.
21 Even assuming Mr. Pilon was punished in connection with his rest
22 breaks as he claimed, those isolated episodes do not establish
23 that Indian River discouraged any other drivers from taking rest
24 breaks, including plaintiffs Shook and Berringer. The court
25 finds the testimony of all other witnesses to be substantially
26 credible.

27 15. Indian River drivers were not specifically
28 informed of California law regarding rest breaks prior to

1 September 5, 2016. However, plaintiffs' Complaint does not
2 assert any cause of action based on Indian River's failure to
3 inform plaintiffs or its California drivers of California law
4 regarding rest breaks. Nor does their Complaint raise any
5 allegation to that effect.

6 16. On September 5, 2014, plaintiffs filed the present
7 action against Indian River.

8 17. On June 27, 2016, Indian River provided written
9 notice to the California Department of Industrial Relations of
10 its intent to make payments to current and former California
11 drivers under California Labor Code § 226.2's "Safe Harbor"
12 provision. (See Def.'s Ex. F-1.)

13 18. Indian River modified its compensation and payroll
14 system for California drivers on September 5, 2016 in order to
15 comply with California law. Indian River reduced the piece-rate
16 paid per mile from \$.41 to \$.14 and now compensates its
17 California drivers separately for rest periods and other
18 nonproductive time at \$11.00 per hour. The transition to the new
19 compensation structure and payroll system, in order to separately
20 track, account for, and pay for productive and nonproductive
21 time, was a lengthy process. The court does not find that the
22 delay in transitioning to this new compensation and payroll
23 system was unreasonable, given the substantial changes to
24 defendant's payroll structure that had to be implemented during
25 that period of time.

26 19. This change in compensation structure was not
27 well-taken by Indian River's California drivers, with
28 approximately 20% resigning, leaving Indian River with

1 approximately 35 California drivers in 2017.

2 20. Since September 5, 2016, Indian River's rest-break
3 policy specifically informs drivers who live in California of
4 their rights to take breaks under California law, and it now
5 separately pays for rest breaks.

6 21. On December 15, 2016, pursuant to section 226.2's
7 Safe Harbor provision, Indian River paid its current and former
8 California drivers (including plaintiffs) 4% of their gross wages
9 from July 1, 2012 to December 31, 2015, which totaled
10 approximately \$282,000. (Def.'s Ex. F.) Indian River did not
11 reduce the amount of the Safe Harbor payment based on the
12 percentage of time its drivers worked outside of California. The
13 only drivers who did not receive such payment were drivers for
14 which the payments were returned by the U.S. Mail due to lack of
15 a current address.

16 22. Indian River did not make any payments to its
17 drivers for any violations of the California Labor Code's rest
18 break and wage requirements occurring after January 1, 2016.

19 23. Although plaintiffs' Complaint was filed as a
20 class action on behalf of all California drivers, plaintiffs did
21 not move for class certification under Federal Rule of Civil
22 Procedure 23. At trial, plaintiffs sought civil penalties for
23 themselves and other California drivers under PAGA, Cal. Labor
24 Code §§ 2698-2699.5, as well as statutory penalties and damages
25 in their individual capacity.

26 II. Conclusions of Law

27 A. Work Performed Outside California

28 The California Supreme Court has explained that there

1 is a presumption against the extraterritorial application of
2 California law, under which a court should presume the California
3 legislature "did not intend a statute to be operative, with
4 respect to occurrences outside the state, unless such intention
5 is clearly expressed or reasonably to be inferred from the
6 language of the act or from its purpose, subject matter, or
7 history." Sullivan v. Oracle, 51 Cal. 4th 1191, 1207 (2011)
8 (citation and internal punctuation omitted). This presumption
9 applies "in full force" to California's Unfair Competition Law,
10 as "[n]either the language of the UCL nor its legislative history
11 provides any basis for concluding the Legislature intended the
12 UCL to operate extraterritorially." Id.

13 California law is unclear as to exactly what a
14 California resident must show in order to overcome this
15 presumption and invoke the protection of the California Labor
16 Code's rest break and wage requirements extraterritorially. See
17 Sarviss v. Gen. Dynamics Info. Tech., Inc., 663 F. Supp. 2d 883,
18 898-99 (C.D. Cal. 2009) ("There is no 'clear express[ion]' of
19 extraterritorial application for California wage and hour
20 laws.").

21 Neither the California Supreme Court nor the Ninth
22 Circuit have established a test for determining when the
23 provisions of the California Labor Code might apply to work
24 performed outside the territorial boundaries of the state. Lower
25 courts addressing the question examined factors such as the
26 nature of the work being performed, the amount of work being
27 performed in California, the residence of the employee, the
28 residence of the employer, whether the conduct which gives rise

1 to liability occurred in California, and the employer's ties to
2 the jurisdiction. See Oman v. Delta Air Lines, Inc., Case No.
3 15-cv-00131-WHO, 2017 WL 66838, *5-7, --- F. Supp. 3d ---- (N.D.
4 Cal. Jan. 6, 2017); Bernstein v. Virgin Am., Inc., Case No. 15-v-
5 02277-JST, 2017 WL 57307, *7, --- F. Supp. 2d ---- (N.D. Cal.
6 Jan. 5, 2017); Ward v. United Airlines, No. C 15-02309, 2016 WL
7 3906077, *3-5 (N.D. Cal. July 19, 2016); Sarviss, 663 F. Supp. 2d
8 at 900.

9 Looking at these factors, the court in Oman v. Delta
10 Air Lines, Inc., 2017 WL 66838, at *5-7, held that
11 extraterritorial application of certain California Labor Code
12 requirements to California-resident flight attendants was not
13 permissible where the flight attendants spent 14% or less of
14 their time in California, the employer was not based in
15 California, and the nature of the work required working in
16 multiple other jurisdictions in a given pay period or day.

17 Similarly, the court in Ward v. United Airlines, 2016
18 WL 3906077, at *3-5, held that the extraterritorial application
19 of California wage statement requirements to California-resident
20 pilots was impermissible where the pilots spent an average of 12%
21 of their total work time in California, notwithstanding the
22 issuance of the wage statements in California. In making this
23 determination, the court focused on where the employee
24 "principally worked," rejecting plaintiffs' argument that the
25 pilots' residency was dispositive.¹ See also Sarviss, 663 F.

26 ¹ The court in Ward, 2016 WL 3906077, at *3-5, did not
27 distinguish between work performed inside California and work
28 performed outside California, given its determination that a
certain Labor Code section did not apply at all to employees who

1 Supp. 2d at 900 (holding that certain California wage orders did
2 not apply to a California resident because he did not principally
3 work in California).

4 On the other hand, the California Supreme Court has
5 observed that in some circumstances the Legislature has
6 explicitly extended application of its statutes outside the
7 state's territorial boundaries and may have so intended in other
8 instances. See Tidewater Marine W., Inc. v. Bradshaw, 14 Cal.
9 4th 557, 577-78 (1996) (state employment law explicitly governs
10 employment outside the state's territorial boundaries in some
11 circumstances, and "[t]he Legislature may have similarly intended
12 extraterritorial enforcement of [Industrial Welfare Commission]
13 wage orders in limited circumstances, such as when California
14 residents working for a California employer travel temporarily
15 outside the state during the course of the normal workday but
16 return to California at the end of the day.").

17 Specifically, the court noted in Tidewater that
18 employees who reside in California, receive pay in California,
19 and work exclusively or principally in California are "wage
20 earner[s] of California" who presumptively enjoy the protections
21 of the state's IWC regulations. Tidewater, 14 Cal. 4th at 578-
22 79; accord Sullivan, 51 Cal. 4th at 1197-1206 (California
23 overtime law applies to all work within its borders, with the
24 possible exception of work by non-resident employees who enter
25 California temporarily during the course of the workday).

26 principally worked outside California. The court assumes,
27 without deciding, that the California Labor Code's wage and rest
28 break provisions apply to work performed by California residents
inside California.

1 There is no evidence that plaintiffs in this case
2 worked exclusively or principally in California. Such evidence
3 as was presented was to the contrary. It is apparent from the
4 undisputed evidence that the majority of the drivers' time
5 working was spent outside California. While California drivers'
6 overall routes usually began or ended in California, the drivers
7 would spend days, weeks, or even months on the road working
8 outside of California. In other words, the California drivers
9 worked principally outside of California.

10 Courts have also given substantial weight to the fact
11 that the employer is based in California or receives subsidies or
12 other benefits for its California-related work in determining
13 whether its California employees are covered by California laws
14 while working outside the state. For example, in Bernstein v.
15 Virgin America, Inc., 2017 WL 57307, at *4-8, the court in the
16 Northern District held that extraterritorial application of the
17 California Labor Code to California-resident flight attendants
18 who spent about 25% of their time in California was permissible
19 where the employer was based in California, had its headquarters
20 in California, and had received substantial state subsidies to
21 train its flight attendants; 88-99% of the employer's flights
22 each day either departed or arrived in a California airport; and
23 the wrongful conduct, e.g., the issuance and application of
24 compensation policies, emanated from California.

25 In the present case, in contrast, defendant was neither
26 based nor had its headquarters in California. Such evidence as
27 was presented, again, was to the contrary. It appears from the
28 undisputed evidence adduced at trial that Indian River was

1 headquartered in Florida, sent drivers payments from that
2 headquarters, and had most of its facilities at that
3 headquarters. Indian River's compensation structure and rest
4 break policies were developed and applied at Indian River's
5 headquarters in Florida and it trained new employees in Florida.

6 Plaintiffs talk about the Turlock facility as if it
7 were somehow defendant's headquarters. The evidence at trial
8 could not have been more to the contrary. What the court learned
9 from the evidence about that facility was that it employed only
10 two dispatchers, performed only minor maintenance, and had a
11 small lounge and space for parking trucks. Apparently, no routes
12 involved the facility, as loading and unloading occurred at the
13 customer's businesses. The facility had no permanent bathroom or
14 shower facilities for drivers. Only a single outdoor porta potty
15 was provided. Finally, while drivers could submit their
16 paperwork to Indian River from the Turlock facility, they were
17 not required to do so and could submit some, if not all,
18 paperwork at commercial truck rest stops across the country.

19 Thus, because plaintiffs did not work exclusively or
20 principally in California, and defendant was not based or
21 headquartered in California, this case is unlike either Tidewater
22 or Bernstein, and the court must look to the other factors
23 considered by other courts to determine whether plaintiffs have
24 met their burden of overcoming the presumption against
25 extraterritorial application of the California laws in this case.

26 Plaintiffs did establish that they were residents of
27 California, received their wages and wage statements in
28 California, and paid their taxes to the State of California.

1 What is clear to the court from the case law, however, is that
2 the mere residency of the plaintiffs in California is
3 insufficient in itself to entitle them to the benefits of the
4 California wage and hour provisions while they are working
5 outside the state. See, e.g., Sarviss, 663 F. Supp. 2d at 900
6 (noting that the focus on situs of employment as opposed to
7 residence of the employee is consistent with the decisions of
8 California state courts); Ward, 2016 WL 3906077, at *3-5 (same).
9 The California drivers' receipt of wages and wage statements in
10 California is simply a consequence of the drivers' California
11 residency if their wage statements are mailed to their mailing
12 addresses in California. Similarly, California drivers' payment
13 of California income taxes, which has never been discussed as a
14 relevant factor in any authority cited to the court, is also a
15 result of the drivers' California residency.

16 Beyond showing their California residency, plaintiffs
17 have shown very little in their attempt to overcome the
18 presumption against extraterritorial application of the
19 California laws relating to wages and rest breaks to them while
20 working outside of California. The nature of the work being
21 performed, truck driving, adds nothing to the analysis. The
22 conduct which gave rise to the alleged liability was Indian
23 River's practice with regard to wages and rest breaks, which can
24 best be inferred to have been devised and implemented in Indian
25 River's corporate offices in Florida.

26 Plaintiffs point to evidence that Indian River has
27 about 25 customers in California, and the drivers sometimes
28 completed paperwork in and/or sent paperwork to Indian River from

1 California. However, because the evidence at trial did not
2 establish how much business Indian River conducts in California
3 or nationally, the court cannot draw any significance from the
4 fact of those 25 customers. The drivers may have sometimes
5 turned in the hard copies of their paperwork at the Turlock
6 facility, but the court gathered from the evidence that the
7 electronic submission, which they could submit from stations in
8 various parts of the country, was the significant transmittal.

9 From the evidence adduced at trial, the court concludes
10 that the presumption against extraterritorial application of
11 California's wage and rest break laws to Indian River's
12 California drivers' work outside California is not overcome.
13 Thus, California's wage and rest break laws do not apply to
14 Indian River's drivers' work performed outside California, and
15 Indian River is entitled to judgment on all of plaintiffs' causes
16 of action with respect to work performed outside California.

17 B. Work Performed in California

18 Assuming the California Labor Code's wage and rest
19 break provisions apply to work performed in California by Indian
20 River's California drivers,² plaintiffs have not met their burden
21 of establishing when any Labor Code violations occurred or what
22 the resulting penalties or damages should be. Thus, plaintiffs'
23 claims, with respect to work performed in California, fail due to

24
25 ² While the California Supreme Court has specifically
26 stated that California overtime law applies to all work within
27 its borders, with the possible exception of work by non-resident
28 employees who enter California temporarily during the course of
the workday, Sullivan, 51 Cal. 4th at 1197-1206, it has not
addressed whether the California Labor Code's rest break and wage
requirements apply to all work within its borders.

1 lack of sufficient proof.

2 Prior to trial, the parties were directed to submit
3 proposed findings of fact and conclusions of law and a proposed
4 form of judgment. Plaintiffs' submissions, however, made no
5 effort to calculate or even estimate of the number of violations
6 or amount of penalties or damages. At trial, counsel for
7 plaintiffs assumed and argued that California law applied to all
8 work performed by all California drivers, regardless of the
9 location, and assumed that damages and penalties could be
10 determined simply by estimating the amounts of time spent on
11 various categories of nonproductive work per pay period and
12 looking to the number of pay periods worked by each employee.

13 However, it appears from the evidence that California
14 drivers spent most and sometimes all of their time in a given pay
15 period outside of California. Thus, plaintiffs' estimates
16 regarding total nonproductive time in a given pay period and the
17 total number of pay periods without reference to where that time
18 was spent are of no assistance to the court.

19 It would be reasonable to assume that plaintiffs spent
20 some time working in California during the relevant time period.
21 But it is not for the court to speculate on how many, if any,
22 uncompensated rest breaks or other breaks occurred while they
23 were in California. It was plaintiffs' burden to establish that
24 by competent evidence, such as the percentage of work, number of
25 pay periods, or number of hours performed inside California.
26 Plaintiffs made no effort to do so at trial. Try as it may, the
27 court is unable on its own to reconstruct that information from
28 the evidence before it.

1 At trial, the pay stubs for plaintiffs Shook and
2 Berringer were introduced, which show the total miles driven by
3 the drivers and the beginning and end points of the routes
4 driven. Such information is insufficient to allow the court to
5 determine what how much time plaintiffs spent in California
6 during a given pay period. While perhaps such information could
7 be determined through a combination of the drivers' daily logs
8 and pay stubs, mileage charts, and an online map service, the
9 testimony and exhibits introduced at trial leave the court
10 without any feasible method of calculating the proper penalties
11 and damages as to Shook and Berringer, much less all other
12 California drivers, for whom pay stubs and daily logs were not
13 introduced at trial.

14 An examination of the evidence also does not give the
15 court the tools necessary to determine defendants' potential
16 liability. Defendant introduced charts showing the number of
17 miles driven by all Indian River drivers in each state in a
18 particular quarter. (See Def.'s Ex. D.) Such charts do not
19 allow the court to determine what percentage of time, number of
20 pay periods, or number of hours Indian River's California drivers
21 spent working in California overall, much less in any particular
22 pay period. Indeed, plaintiff's counsel himself criticized the
23 chart due to its failure to show how much time drivers spent in
24 California.

25 Accordingly, plaintiffs' claims for violations
26 occurring within the state of California fail due to their
27 failure to meet their burden of establishing the extent of any
28 violations by Indian River as well as the proper penalties or

1 damages for such violations. Defendants are thus entitled to
2 judgment on all of plaintiffs' claims with respect to all work
3 performed inside California.

4 C. Safe Harbor

5 Even assuming the California Labor Code's provisions
6 applied extraterritorially or that plaintiffs met their burden of
7 proof to establish the extent of any violations and accompanying
8 penalties or damages, the court concludes that California's Safe
9 Harbor provision in Labor Code § 226.2 bars plaintiffs' claims.

10 California Labor Code § 226.2(b) provides that if an
11 employer pays its current and former piece-rate employees 4% of
12 their gross wages between July 1, 2012 and December 31, 2015
13 ("the Safe Harbor period"), the employer will have an affirmative
14 defense:

15 to any claim or cause of action for recovery of wages,
16 damages, liquidated damages, statutory penalties, or
17 civil penalties, including liquidated damages pursuant
18 to Section 1194.2, statutory penalties pursuant to
19 Section 203, premium pay pursuant to Section 226.7,
20 and actual damages or liquidated damages pursuant to
subdivision (e) of Section 226, based solely on the
employer's failure to timely pay the employee the
compensation due for rest and recovery periods and
other nonproductive time for time periods prior to and
including December 31, 2015.

21 See Fowler Packing Co. v. Lanier, 844 F.3d 809, 811-12 (9th Cir.
22 2016) (discussing section 226.2's Safe Harbor provision).

23 Here, Indian River properly notified the California
24 Department of Industrial Relations of its election to make Safe
25 Harbor payments to its current and former employees on June 27,
26 2016. Indian River also paid 4% of its current and former
27 employees' gross wages to its current former employees, including
28 plaintiffs, for the period between July 1, 2012 and December 31,

1 2015 complied with California Labor Code § 226(b). Thus,
2 defendant has fully complied with California Labor Code §
3 226(b)'s requirements.

4 1. Carve-out

5 Even where an employer complies with Labor Code §
6 226.2(b)'s notice and payment requirements, the Safe Harbor
7 defense does not apply to claims exempted under certain "carve-
8 outs" provided in section 226.2(g). See Fowler, 844 F.3d at 812-
9 13. One such carve-out, section 226.2(g)(3), provides that the
10 Safe Harbor defense shall not apply to "[c]laims that employees
11 were not advised of their right to take rest or recovery breaks,
12 that rest and recovery breaks were not made available, or that
13 employees were discouraged or otherwise prevented from taking
14 such breaks." Here, plaintiffs contend that this carve-out bars
15 defendant's Safe Harbor defense because plaintiffs claimed they
16 were not informed of their right to take rest breaks under
17 California law, were not provided rest breaks, and were
18 discouraged from taking rest breaks.

19 However, plaintiffs' Complaint asserts no claim based
20 on Indian River's failure to advise California drivers of their
21 right to take rest or recovery breaks under California law.
22 Rather, the Complaint refers to Indian River's alleged failure to
23 authorize and permit drivers to take rest breaks and failure to
24 separately pay for such breaks, without any mention of a failure
25 to inform drivers of such rights. (See, e.g., Compl. ¶¶ 4-6, 21,
26 34-37, 46, 56 (Docket No. 4).) Thus, section 226.2(g)(3)'s carve
27 out for claims that an employer failed to inform its employees of
28 their right to take breaks under California law does not apply

1 and does not bar Indian River's Safe Harbor defense.

2 The court assumes that section 226.2(g)(3)'s carve-out
3 applies to plaintiffs' claim that Indian River failed to provide
4 rest breaks and prevented or discouraged such breaks. However,
5 the court finds no credible evidence that Indian River failed to
6 provide rest breaks or sought to discourage or prevent drivers
7 from taking such breaks. As discussed above, the court finds
8 credible the testimony of multiple witnesses that drivers were
9 encouraged to take breaks at any time and as frequently as
10 necessary and that drivers did so. The court also finds credible
11 the testimony of multiple witnesses that drivers were not
12 discouraged or prevented from taking breaks. Indeed, plaintiffs
13 Shook and Berringer did not testify that they were prevented or
14 discouraged from taking breaks. Thus, section 226(g)(3)'s carve-
15 out for claims that claims that rest and recovery breaks were not
16 made available, or that employees were discouraged or otherwise
17 prevented from taking such breaks, does not apply due to lack of
18 sufficient proof and does not bar Indian River's Safe Harbor
19 defense.

20 2. Scope of Safe Harbor

21 Section 226.2's Safe Harbor provision bars all of
22 plaintiffs' claims based on conduct during the Safe Harbor
23 period, as the affirmative defense applies broadly to any claim
24 for recovery of wages, damages, statutory penalties, civil
25 penalties, and premium pay, including claims based on the failure
26 to pay drivers for nonproductive time under section 226.2(a)(1);
27 failure to provide a proper itemized wage statement under
28 sections 226(a) and 226.2(a)(2); waiting time penalties under

1 section 203; and penalties under PAGA.³ Thus, defendants are
2 entitled to judgment on all of plaintiffs' claims with respect to
3 all work performed during the Safe Harbor period.

4 3. Post Safe-Harbor Period

5 Because Indian River changed its compensation policy
6 and wage statements to comply with California law on September 5,
7 2016, any liability could only be based on conduct from January
8 1, 2016 to September 4, 2016. Thus there are only 36 pay periods
9 during which there could be violations relating to the non-
10 payment of nonproductive time, and to the non-payment of rest-
11 break time, which would include any derivative claims for
12 statutory or civil penalties. However, plaintiffs were not
13 employed by Indian River after the Safe Harbor period and thus
14 cannot personally recover penalties or damages for the post-Safe
15 Harbor period.

16 Nor can plaintiffs recover on behalf of other employees
17 for the post-Safe Harbor period. Shook's and Berringer's claims
18 were extinguished by their receipt of the Safe Harbor payments
19 and they were not employed after the Safe Harbor period. Thus,
20 they are not "aggrieved employees" under PAGA, at least with
21 respect to the post-Safe Harbor period. See Cal. Labor Code §

22 ³ The text of Labor Code § 226.2 specifically references
23 "civil penalties," i.e., penalties that may be collected only by
24 the Labor Commissioner or by an aggrieved employee acting as a
25 private attorney general under PAGA. See Caliber Bodyworks, Inc.
26 v. Superior Court, 134 Cal. App. 4th 365, 377-78 (2d Dist. 2005).
27 Moreover, section 226.2(f) specifically provides that one who has
28 paid back wages through the Safe Harbor will void "[a]ny notice
to the Labor and Workforce Development Agency on or before
December 31, 2015, pursuant to paragraph (1) of subdivision (a)
of Section 2699.3, alleging violations based upon failure to
properly compensate employees for rest and recovery periods."

1 2699(a), (i); Wassink v. Affiliated Comput. Servs., Inc., Case
2 No. 8:11-cv-00554-CJC (MLGx), 2011 WL 130377358, at *3 (C.D. Cal.
3 Dec. 21, 2011) (plaintiff must be an "aggrieved employee" to
4 bring a representative PAGA action); accord Thomas v. Home Depot
5 USA, Inc., 527 F. Supp. 2d 1003, 1009 (N.D. Cal. 2007) (plaintiff
6 could not assert PAGA claim in representative capacity as the
7 statute of limitations had run with respect to his individual
8 PAGA claim).


9 The court accordingly finds that Indian River is
10 entitled to judgment on all of plaintiffs' causes of action based
11 on Indian River's Safe Harbor defense.

12 III. Conclusion

13 For all the foregoing reasons, THE COURT HEREBY FINDS
14 in favor of defendants on all claims by all defendants.⁴ Each
15 side shall bear its own attorneys' fees. The Clerk of Court is
16 instructed to enter judgment accordingly.

17 IT IS SO ORDERED.

18 Dated: February 15, 2017

19 
20 **WILLIAM B. SHUBB**
21 **UNITED STATES DISTRICT JUDGE**

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26
27 ⁴ Because the court finds in favor of defendant for the
28 reasons above, the court does not address defendant's other
arguments raised in its defense.