

1  
2  
3  
4  
5  
6  
7  
8 UNITED STATES DISTRICT COURT  
9 EASTERN DISTRICT OF CALIFORNIA  
10

11 DEVONTE HARRIS,

12 Plaintiff,

13 vs.

14 HUMBERTO GERMAN, et al.,

15 Defendants.  
16  
17  
18

1:15-cv-01462-DAD-GSA-PC

**ORDER GRANTING PLAINTIFF'S  
MOTION TO COMPEL  
PRODUCTION OF DOCUMENTS  
(ECF No. 58.)**

**DEADLINE TO PRODUCE  
DOCUMENTS: OCTOBER 25, 2019**

19 **I. BACKGROUND**

20 Devonte Harris ("Plaintiff") is a prisoner proceeding *pro se* and *in forma pauperis* with  
21 this civil rights action pursuant to 42 U.S.C. § 1983. This case now proceeds with the First  
22 Amended Complaint filed by Plaintiff on March 14, 2016, against defendants Correctional  
23 Officer (C/O) Humberto German, C/O Philip Holguin, and C/O R. Burnitzki (collectively,  
24 "Defendants"), for use of excessive force in violation of the Eighth Amendment; and against  
25 defendant C/O Philip Holguin for retaliation in violation of the First Amendment.<sup>1</sup> (ECF No.  
26 8.)

27  
28 

---

<sup>1</sup> On January 17, 2019, the court dismissed all other claims and defendants from this case for Plaintiff's failure to state a claim. (ECF No. 31.)

1 On January 31, 2019, Plaintiff filed a motion to compel production of documents. (ECF  
2 No. 58.) On February 14, 2019, Defendants filed an opposition to the motion. (ECF No. 62.)  
3 Plaintiff did not file a reply to the opposition.

4 On August 12, 2019, the court issued an order requiring Plaintiff to address the status of  
5 his request in the motion to compel for production of two videotapes in light of Defendants'  
6 report that they had provided those videotapes to Plaintiff for viewing. (ECF No. 69.) On  
7 September 20, 2019, Plaintiff filed a response to the court's order, withdrawing his request for  
8 production of the two videotapes. (ECF No. 76.)

9 The remaining requests in Plaintiff's motion to compel are now before the court. Local  
10 Rule 230(l).

## 11 **II. PLAINTIFF'S ALLEGATIONS AND CLAIMS AT ISSUE**

### 12 **A. Allegations**

13 The events at issue in the operative First Amended Complaint allegedly occurred at  
14 Corcoran State Prison (CSP) in Corcoran, California, where Plaintiff is presently incarcerated.

15 A summary of Plaintiff's allegations in the First Amended Complaint follow:

16 On February 24, 2011, Plaintiff was housed in the Security Housing Unit. At about  
17 1:15 p.m., C/Os were releasing prisoners to the exercise modules. C/Os defendant German,  
18 defendant Holguin, Menzie [not a defendant], Lovelady [not a defendant], and Botello [not a  
19 defendant] skipped Plaintiff's cell during yard and then ignored him when he called them to ask  
20 why. C/O Womack [not a defendant] was working in the control booth. Defendants German  
21 and Holguin came back and released Plaintiff for yard last. Plaintiff stripped out and defendant  
22 German kept asking him, "What's the problem?" Defendant German continued to hold  
23 Plaintiff's clothing as he stood naked, apparently expecting an answer. Plaintiff said, "I'm  
24 done stripping out, can I have my clothes back?" Plaintiff got dressed and defendant German  
25 handcuffed him.

26 As they escorted Plaintiff to the yard, defendant Holguin placed Plaintiff against the  
27 wall by the exit door of the building and began pressing him up against the wall. Defendant  
28 German said, "You are getting your yard, so what's the problem?" Plaintiff said that defendant

1 German was pressing him hard into the wall unnecessarily. Defendant German said shut up or  
2 you are not going to receive yard. Plaintiff said he knows the law and has family who care, so  
3 he doesn't care what they do. Defendant German said shut up and don't talk. They exited the  
4 building and walked towards the yard cages. Sergeant Martinez [not a defendant] saw  
5 defendant German from the track holding Plaintiff aggressively and asked, "What's going on?"  
6 Plaintiff began to tell him, and defendant German jerked Plaintiff to a standstill and said, "I  
7 thought I told you not to talk." At seeing this, Sergeant Martinez said to just escort Plaintiff  
8 back to his cell.

9       Upon entering the building, defendants German and Holguin slammed Plaintiff's face  
10 into the divider of their office window. Holguin held Plaintiff's face sideways against the  
11 window. German kicked Plaintiff's legs apart, making him do the splits. Holguin shouted,  
12 "Fuck the law and fuck your family." German said, "What you wanna do" over and over. C/O  
13 German threatened to take Plaintiff to the ground. Sgt. Martinez, C/O Menzie, C/O Lovelady,  
14 and C/O Botello entered the building. C/O Womack witnessed from the control booth. They  
15 did nothing, nor said nothing while Holguin had Plaintiff's face pressed against the window  
16 and German had Plaintiff's legs unnaturally spread apart. Plaintiff said he just wanted to go to  
17 yard, and German said, "You are not going to yard, so where do you want to go, back to your  
18 cell?" Plaintiff said he wanted to talk to the lieutenant for an excessive force interview.  
19 Sergeant Martinez said, "You'll get what you got coming, you'll get your excessive force  
20 interview."

21       Defendants German and Holguin escorted Plaintiff back to his cell. Plaintiff suffered  
22 knots on his forehead, a swollen cheek, pain in his neck, pain on the right side of his chest, and  
23 pain in the small of his back. On February 26, 2011, Sgt. Hubbard [not a defendant]  
24 interviewed Plaintiff and documented his injuries on video. Sgt. Rasley [not a defendant]  
25 operated the video camera. Plaintiff was medically evaluated by a nurse. On February 27,  
26 2011, an RN evaluated Plaintiff. On February 29, 2011, another RN evaluated him. At some  
27 point, Hubbard and Rasley [not defendants] destroyed the February 26, 2011 video  
28 documenting his injuries while they were still visible. Plaintiff filed a prison appeal. On May

1 16, 2011, two sergeants conducted another videotaped interview of Plaintiff, but his injuries  
2 had already healed. They claimed to have lost the February 26, 2011 video.

3 On March 10, 2011, defendant German denied Plaintiff his breakfast in retaliation for  
4 the excessive force allegations Plaintiff made against him. Defendant German refused  
5 Plaintiff's inmate request form asking why.

6 On April 18, 2011, C/O Cordova [not a defendant] and C/O Borgess [not a defendant]  
7 retaliated against Plaintiff for the allegations he made against their co-workers, defendants  
8 German and Holguin. They denied Plaintiff breakfast and lunch, and then falsified his  
9 segregation record saying they had delivered both to Plaintiff. Later that morning, C/O Menzie  
10 [not a defendant] escorted the nurse. When the nurse delivered Plaintiff's medication, Plaintiff  
11 held the food port on his cell and told Menzie he wanted to see the sergeant about his breakfast  
12 and lunch being withheld. Menzie continued escorting the nurse. Defendant Holguin came to  
13 Plaintiff's cell to see if he wanted to go to a disciplinary hearing. Plaintiff refused because he  
14 was holding the food port. Defendant Holguin summoned Sgt. Martinez who ordered Holguin  
15 to pepper spray Plaintiff to secure the food port. Defendant Holguin pepper sprayed Plaintiff  
16 and Plaintiff released the food port and went to the middle of his cell, turning his back.  
17 Defendant Holguin put his pepper spray through the food port and began spraying Plaintiff in  
18 the back of his head, neck, and back. Plaintiff suffered severe burning sensations and chest  
19 pain. Borgess [not a defendant] and another C/O escorted Plaintiff to the hospital to be  
20 evaluated. Borgess and Cordova [not defendants] doctored Plaintiff's segregation records to  
21 falsely report that he had refused his breakfast and lunch. Plaintiff was moved to a different  
22 housing unit in the SHU.

23 On August 28, 2011, defendant C/O Holguin and C/O Pano [not a defendant] came to  
24 Plaintiff's housing unit to escort him to the yard. They conducted an unclothed body search,  
25 handcuffed Plaintiff behind his back and began walking outside toward the yard cages.  
26 Defendant Holguin told Plaintiff to pull up his boxers, which was impossible because Plaintiff  
27 was handcuffed behind his back. Plaintiff told defendant Holguin to pull his eyes up.  
28 Defendant Holguin then began escorting Plaintiff to the rotunda of his housing unit. There was

1 a cage located there and while guiding Plaintiff into it, defendant Holguin shoved Plaintiff into  
2 the wall causing pain in Plaintiff's shoulder. Holguin then secured the cage and left. C/O  
3 Lovelady [not a defendant] and defendant C/O Burnitzki walked by and asked Plaintiff what  
4 was going on. Plaintiff said that defendant Holguin had used excessive force against him, and  
5 the sergeant should be notified. They took no action regarding this matter. Afterward,  
6 defendant Holguin came to the rotunda to take Plaintiff back to his cell when yard time was  
7 over.

8 Defendants Holguin and Burnitzki and C/O Leal [not a defendant] took Plaintiff to his  
9 cell but did not have the control booth C/O close the cell door. They came all the way into the  
10 cell with Plaintiff. Defendants Burnitzki and Holguin began pushing Plaintiff back and forth to  
11 each other several times. Defendant Holguin then pushed Plaintiff into the wall, jammed his  
12 left arm into Plaintiff's back and used his right hand to press Plaintiff's face against the wall  
13 while defendant Burnitzki pulled on the handcuffs from behind. Defendant Holguin told  
14 Plaintiff, "You're not hit, you are going to stop disrespecting me and I don't care about any  
15 lawsuit." Plaintiff said he did not disrespect him. Defendant Holguin was mad because he was  
16 under investigation by internal affairs for previously using excessive force against Plaintiff.  
17 Defendant Burnitzki then said, "Internal affairs are not going to do shit." Holguin said next  
18 time they are going to really hurt him. Defendant Holguin then pulled Plaintiff by the  
19 handcuffs to the cell door and took his handcuffs off.

20 Plaintiff requests monetary and declaratory relief.

21 **B. Claims - Legal Standards**

22 **1. Excessive Force**

23 "[W]henver prison officials stand accused of using excessive physical force in  
24 violation of the Cruel and Unusual Punishments Clause, the core judicial inquiry is . . . whether  
25 force was applied in a good-faith effort to maintain or restore discipline, or maliciously and  
26 sadistically to cause harm." Hudson v. McMillian, 503 U.S. 1, 7 (1992). "In determining  
27 whether the use of force was wanton and unnecessary, it may also be proper to evaluate the  
28 need for application of force, the relationship between that need and the amount of force used,

1 the threat reasonably perceived by the responsible officials, and any efforts made to temper the  
2 severity of a forceful response.” Id. (internal quotation marks and citations omitted). “The  
3 absence of serious injury is . . . relevant to the Eighth Amendment inquiry, but does not end it.”

4 Id.

## 5 **2. Retaliation**

6 Allegations of retaliation against a prisoner’s First Amendment rights to speech or to  
7 petition the government may support a 1983 claim. Rizzo v. Dawson, 778 F.2d 5527, 532 (9th  
8 Cir. 1985); see also Valandingham v. Bojorquez, 866 F.2d 1135 (9th Cir. 1989); Pratt v.  
9 Rowland, 65 F.3d 802, 807 (9th Cir. 1995). “Within the prison context, a viable claim of First  
10 Amendment retaliation entails five basic elements: (1) An assertion that a state actor took some  
11 adverse action against an inmate (2) because of (3) that prisoner’s protected conduct, and that  
12 such action (4) chilled the inmate’s exercise of his First Amendment rights, and (5) the action  
13 did not reasonably advance a legitimate correctional goal.” Rhodes v. Robinson, 408 F.3d 559,  
14 567-68 (9th Cir. 2005); accord Watison v. Carter, 668 F.3d 1108, 1114-15 (9th Cir. 2012);  
15 Brodheim v. Cry, 584 F.3d 1262, 1269 (9th Cir. 2009).

## 16 **III. MOTION TO COMPEL**

### 17 **A. Legal Standard**

18 Under Rule 26 of the Federal Rules of Civil Procedure, “[p]arties may obtain discovery  
19 regarding any non-privileged matter that is relevant to any party’s claim or defense and  
20 proportional to the needs of the case, considering the importance of the issues at stake in the  
21 action, the amount in controversy, the parties’ relative access to relevant information, the  
22 parties’ resources, the importance of the discovery in resolving the issues, and whether the  
23 burden or expense of the proposed discovery outweighs its likely benefit. Information within  
24 this scope of discovery need not be admissible in evidence to be discoverable.” Fed. R. Civ. P.  
25 26(b)(1). “Relevance for purposes of discovery is defined very broadly.” Garneau v. City of  
26 Seattle, 147 F.3d 802, 812 (9th Cir. 1998). In response to a request for production of  
27 documents under Rule 34, a party is to produce all relevant documents in its “possession,  
28 custody, or control.” Fed. R. Civ. P. 34(a)(1).

1 Under Rule 37(a), a party may move for an order compelling disclosure or discovery if  
2 “a party fails to produce documents. . . as requested under Rule 34.” Fed. R. Civ. P.  
3 37(a)(3)(B)(iv). The party seeking to compel discovery has the initial burden to establish that  
4 its request is proper under Rule 26(b)(1). If the request is proper, “[t]he party opposing  
5 discovery then has the burden of showing that the discovery should be prohibited, and the  
6 burden of clarifying, explaining or supporting its objections.” Bryant v. Ochoa, No. 07-CV-  
7 200 JM, 2009 WL 1390794, at \*1 (S.D. Cal. May 14, 2009). The party resisting discovery is  
8 “required to carry a heavy burden of showing” why discovery should be denied. Blankenship  
9 v. Hearst Corp., 519 F.2d 418, 429 (9th Cir. 1975).

10 The court may order a party to provide further responses to an “evasive or incomplete  
11 disclosure, answer, or response.” Fed. R. Civ. P. 37(a)(4). “District courts have ‘broad  
12 discretion to manage discovery and to control the course of litigation under Federal Rule of  
13 Civil Procedure 16.’” Hunt v. County of Orange, 672 F.3d 606, 616 (9th Cir. 2012) (quoting  
14 Avila v. Willits Env'tl. Remediation Trust, 633 F.3d 828, 833 (9th Cir. 2011)). Generally, if the  
15 responding party objects to a discovery request, the party moving to compel bears the burden of  
16 demonstrating why the objections are not justified. E.g., Grabek v. Dickinson, No. CIV S–10–  
17 2892 GGH P, 2012 WL 113799, at \*1 (E.D.Cal. Jan. 13, 2012); Ellis v. Cambra, No. 1:02–cv–  
18 05646–AWI–SMS (PC), 2008 WL 860523, at \*4 (E.D.Cal. Mar. 27, 2008). This requires the  
19 moving party to inform the court which discovery requests are the subject of the motion to  
20 compel, and, for each disputed response, why the information sought is relevant and why the  
21 responding party’s objections are not meritorious. Grabek, 2012 WL 113779, at \*1.

22 **B. Plaintiff’s Motion**

23 Plaintiff seeks to review an investigatory report containing a “use-of-force critique and  
24 qualitative evaluation of [Plaintiff’s] excessive force allegations against defendants.” (ECF No.  
25 58 at 2 ¶ 5.) Plaintiff submitted a request to defendant P. Holguin for production of the review  
26 and evaluation. It was objected to on the grounds that it was overly broad, vague, and protected  
27 by the official information privilege. Using the ten factors from the test in Kelly v. City of San  
28 Jose, 114 F.R.D. 653, 659 (N.D. Cal. 1987), Plaintiff argues that the Confidential Appeal

1 inquiry package [investigatory report] should be disclosed because Defendants cannot assert an  
2 official information privilege to justify withholding any portion of the Confidential Appeal  
3 supplement to Plaintiff's administrative appeal log no. COR-11-01080. At issue is Plaintiff's  
4 request for production of documents, set one, no. 1, and Defendant P. Holguin's response  
5 directly below.

6 **PLAINTIFF'S REQUEST FOR PRODUCTION OF DOCUMENTS, SET ONE**

7 **REQUEST FOR PRODUCTION NO. 1:**

8 "Review of use of force critique and qualitative evaluation of Plaintiff's allegation of  
9 excessive force against defendant on February 24, 2011."

10 **RESPONSE TO REQUEST FOR PRODUCTION NO. 1:**

11 "Defendant objects to this request on the grounds that it is overly broad, is vague as to  
12 'qualitative evaluation,' assumes facts which have not been admitted, and calls for the  
13 production of documents which are protected from disclosure by California  
14 Code of Regulations, Title 15, § 3321 and § 3370, and the official information privilege.  
15 Without waiving these objections, and after a reasonable search and diligent inquiry, no use of  
16 force critique could be located within Defendant's possession, custody, or control. All  
17 responsive, non-confidential documents in Defendant's possession, custody, or control are  
18 attached as Exhibit A. See attached Privilege Log."

19 (ECF No. 58 at 14-15.)

20 Defendants submitted a declaration by Mary Kimbrell, Litigation Coordinator at  
21 Corcoran State Prison, in support of Defendants' privilege log, opposing disclosure of the  
22 responsive confidential appeal supplement to administrative appeal log no. COR-11-01080.<sup>2</sup>  
23 Plaintiff claims that the requested information is particularly important to his case because the  
24 excessive use of force interview, videotaped a day after the incident when Plaintiff's wounds  
25 were still fresh and visible, disappeared in spite of numerous protective measures to preserve  
26 the chain of evidence.

---

27  
28 <sup>2</sup> Plaintiff has submitted Defendants' privilege log and declaration as exhibits to his motion to  
compel. (ECF No. 58 at 19-23.)



1           **C.     Defendants’ Opposition**

2           In opposition to the motion to compel, Defendants argue that the official information  
3 privilege justifies their withholding of the confidential investigatory report sought by Plaintiff,  
4 and disclosure of the report would violate state law and jeopardize the safety and security of the  
5 institution, correctional staff, and other inmates. Defendants submitted a privilege log and M.  
6 Kimbrell’s declaration with their responses to Plaintiff’s request for production of documents.  
7 Defendants argue that Plaintiff has not met his burden to establish that disclosure of this  
8 document overrides Defendants’ concerns. Defendants contend that the Kelly test has no place  
9 here.

10           **D.     Evaluation of Defendants’ Official Information Privilege Claim**

11           As noted above, Defendants maintain that the investigatory report sought by Plaintiff is  
12 privileged. Rather than provide Plaintiff with the investigatory report, Defendants served  
13 Plaintiff with a privilege log that identified the documents withheld as “Confidential Appeal  
14 Supplement to 602 log no. COR-11-01080” and asserted the following: “*Privilege: California*  
15 *Code of Regulations Title 15, §§ 3321 and 3370; official-information privilege; and the safety*  
16 *and security of the institution, staff, and inmates. See Declaration of M. Kimbrell.” (ECF No.*  
17 *58 at 19.)*

18           Federal common law recognizes a qualified privilege for official information. Kerr v.  
19 U.S. Dist. Ct. for the N. Dist. of Cal., 511 F.2d 192, 198 (9th Cir. 1975). In determining what  
20 level of protection should be afforded by this privilege, courts conduct a case by case balancing  
21 analysis, in which the interests of the party seeking discovery are weighed against the interests  
22 of the governmental entity asserting the privilege. Soto v. City of Concord, 162 F.R.D. 603,  
23 613–14 (N.D.Cal. 1995). The balancing test “is moderately pre-weighted in favor of  
24 disclosure.” Kelly, 114 F.R.D. at 661. However, before a court will engage in this balancing  
25 of interests, the party asserting the privilege must properly invoke the privilege by making a  
26 “substantial threshold showing.” Soto, 162 F.R.D. at 613. The privilege “must be formally  
27 asserted and delineated in order to be raised properly,” and the party opposing disclosure must  
28

1 “state with specificity the rationale of the claimed privilege.” Kerr v. United States Dist. Ct. for  
2 the Northern Dist. of Cal., 511 F.2d 192, 198 (9th Cir. 1975).

3 In order to fulfill the threshold requirement, the party asserting the privilege must  
4 submit a declaration or affidavit from a responsible official with personal knowledge of the  
5 matters to be attested to in the affidavit. Id. “The claiming official must ‘have seen and  
6 considered the contents of the documents and himself [or herself] have formed the view that on  
7 grounds of public interest they ought not to be produced’ and state with specificity the rationale  
8 of the claimed privilege.” Kerr, 511 F.2d at 198. The affidavit must include: “(1) an  
9 affirmation that the agency generated or collected the material in issue and has maintained its  
10 confidentiality; (2) a statement that the official has personally reviewed the material in  
11 question; (3) a specific identification of the governmental or privacy interests that would be  
12 threatened by disclosure of the material to plaintiff and/or his lawyer; (4) a description of how  
13 disclosure subject to a carefully crafted protective order would create a substantial risk of harm  
14 to significant governmental or privacy interests, and (5) a projection of how much harm would  
15 be done to the threatened interests if disclosure were made.” Soto, 162 F.R.D. at 613 (quoting  
16 Kelly, 114 F.R.D. at 670).

17 The party resisting discovery must specifically describe how disclosure of the requested  
18 information in that particular case would be harmful. Soto, 162 F.R.D. at 613-14. If the  
19 opposing party fails to meet the threshold burden requirement of establishing cause to apply the  
20 privilege, the privilege will be overruled. Chism v. County of San Bernardino, 159 F.R.D. 531,  
21 533 (C.D. Cal. 1994). Ordinarily, a “party asserting an evidentiary privilege has the burden to  
22 demonstrate that the privilege applies to the information in question.” Tornay v. United States,  
23 840 F.2d 1424, 1426 (9th Cir. 1988) (citing United States v. Hirsch, 803 F.2d 493, 496 (9th Cir.  
24 1986); In re Roman Catholic Archbishop of Portland in Oregon, 661 F.3d 417, 424 (9th Cir.  
25 2011) (explaining that “the party opposing disclosure has the burden of establishing that there  
26 is good cause to continue the protection of the discovery material”).

27 “State privilege doctrine, whether derived from statutes or court decisions, is not  
28 binding on federal courts in these kinds of cases.” Kelly, 114 F.R.D. at 655.

1 Defendants argue that disclosure of the Confidential Appeal Supplement requested by  
2 Plaintiff would present a serious threat to the safety and security of CDCR institutions, its staff,  
3 and other inmates, and would undermine the ability of CDCR to conduct self-critical analysis  
4 and engage in deliberative and investigative processes. In support of this argument, Defendants  
5 have provided the declaration of M. Kimbrell, Litigation Coordinator at Corcoran State Prison.  
6 (Kimbrell Decl., ECF No. 58 at 21.)

7 In relevant part, M. Kimbrell declares:

8 “4. The Confidential Appeal inquiry package for any given  
9 administrative appeal contains confidential statements made by third-party  
10 inmates and staff members. Disclosing such information would invade the  
11 privacy rights of these individuals, because witnesses (both staff and inmate)  
12 often cooperate with investigations with the expectation that their statements  
13 will remain confidential. Inmate witnesses are significantly less likely to  
14 cooperate with investigations if they knew their statements could be disclosed  
15 and they could be revealed as cooperating with investigators, because of the  
16 increased likelihood of being targeted for assault by other inmates. And staff  
17 witnesses may not be as forthright in cooperating with investigations if they  
18 knew that their words could be used against them by an inmate in civil litigation.

19 5. Additionally, information obtained during staff investigations is  
20 maintained as confidential to encourage staff to make truthful statements and to  
21 encourage investigating staff to accurately report their findings. Disclosing this  
22 type of information would hinder CDCR’s ability to conduct accurate and  
23 reliable investigations, which would jeopardize the safety and security of prisons  
24 under its management.

25 6. Further, these documents are also part of the deliberative policy-  
26 making process and disclosure of these documents to inmates will set a  
27 precedent to other inmates that they can obtain these internal documents at any  
28 time. Disclosure of such documents would educate inmates on the methods by

1 which staff are evaluated. Armed with this information, inmates could falsely  
2 accuse staff members or otherwise manipulate the investigation process, thereby  
3 hampering future investigations.

4 7. Finally, such documents are internal memoranda used in the  
5 review and evaluation of staff. As internal communications between institution  
6 staff, these documents contain several statements which are pre-decisional and  
7 deliberative between CDCR staff and the agency decision-maker on whether  
8 Defendants acted appropriately. These documents contain recommendations  
9 and advisory opinions which reflect the personal opinions of the writers rather  
10 than the policy of the agency. Copies of these documents are not given to  
11 inmates due to their confidential nature and disclosure would expose the inner  
12 workings of the institution.”

13 (Id. at 22-23.)

14 Defendants argue that “the Kelly test has no place here” because the test is “meant to  
15 apply to local police agencies” and “as Plaintiff correctly notes, several of the factors are  
16 nonsensical or irrelevant in a correctional setting.” (ECF No. 62 at 3:7-10.) However, Kelly  
17 involves an excessive force claim against an officer, and the officer seeks to withhold internal  
18 investigation files raising similar enough governmental concerns to subject Plaintiff’s request  
19 for an investigatory report to a Kelly test analysis. Furthermore, the burden is on Defendants,  
20 and not Plaintiff, to demonstrate that the privilege applies to the information in question, which  
21 Defendants have not met here. Tornay, 840 F.2d at 1426.

22 Defendants’ legal position appears to amount to the following: every Confidential  
23 Appeal inquiry package is privileged and can be withheld from discovery merely by listing it  
24 on a privilege log. Defendants appear to have withheld every internal document without regard  
25 to its content or importance to the case. Nowhere in Defendants’ opposition of supporting  
26 declaration do Defendants address the importance of the documents to Plaintiff, or the merits of  
27 the case. Defendants’ position that all documents related to investigations can be withheld from  
28 discovery, regardless of their importance to the case or specific security concerns, also ignores

1 Supreme Court case law. See Wells v. Gonzales, No. 1:17-CV-01240-DAD-EPG-PC, 2019  
2 WL 4054022, at \*4 (E.D. Cal. Aug. 28, 2019). In upholding the Prison Litigation Reform Act  
3 (PLRA)’s exhaustion requirement, the United States Supreme Court held that “proper  
4 exhaustion improves the quality of those prisoner suits that are eventually filed because proper  
5 exhaustion often results in the creation of an administrative record that is helpful to the court.  
6 When a grievance is filed shortly after the event giving rise to the grievance, witnesses can be  
7 identified and questioned while memories are still fresh, and evidence can be gathered and  
8 preserved.” Id. (quoting Woodford v. Ngo, 548 U.S. 81, 94–95 (2006)). This passage both  
9 shows an expectation that such evidence will be provided in the normal course of litigation, and  
10 that such evidence, especially accounts from witnesses, greatly contribute to the quality of the  
11 litigation. Wells, 2019 WL 4054022 at \*4. Withholding all documents, including statements  
12 from witnesses that are made close in time to the incident, from Plaintiff as privileged is  
13 directly contrary to this holding. Id. (citing see Caruso v. Solorio, 2018 WL 2254365, at \*2  
14 (E.D. Cal. 2018) (“There was nothing legally erroneous about citing Woodford’s endorsement  
15 of using evidence gathered as part of the inmate grievance process in later litigation. . . . That  
16 endorsement is relevant to the balancing test in that it shows the relevance and beneficial use of  
17 evidence gathered in a prison’s investigation, which should be balanced against the prison’s  
18 security interests in evaluating the official information privilege. In short, it is appropriate to  
19 note that the Supreme Court has referred to the usefulness of witness statements that were  
20 generated from an investigation of a grievance.”)).

21 “The Court finds that the privilege log and supporting declaration produced by  
22 Defendants are inadequate.” See, e.g., Cota v. Scribner, 09CV2507-AJB BLM, 2013 WL  
23 3189075, at \*5 ¶ 3 (S.D. Cal. June 21, 2013). To invoke the official information privilege, the  
24 government must provide a declaration establishing the five elements of the Kelly test. See  
25 Kelly, 114 F.R.D. at 669–70. Id. Here, the declaration fails to adequately address elements 2,  
26 4, and 5. Id. The declarant, M. Kimbrell, fails to declare that she personally reviewed the  
27 material in question, as required by element 2. Id. The privilege log is totally inadequate in  
28 that it fails to identify any specific document or material withheld and merely names the entire

1 report requested by Plaintiff's discovery requests. Id. This complete lack of specificity  
2 indicates that Defendants have not collected all responsive documents, carefully reviewed  
3 them, individually evaluated the potential threat or harm due to disclosure, and then identified  
4 which documents were protected by the official information privilege pursuant to elements 4  
5 and 5. Id. Accordingly, the Court finds that Defendants have failed to make a "substantial  
6 threshold showing" as a basis for withholding documents under the official information  
7 privilege and therefore Defendants may not withhold any documents pursuant to this privilege.  
8 Id.

9 Even if Defendants had made a substantial threshold showing, this does not overcome  
10 the pre-weighted balancing test in favor of disclosure. Id. The potential for harm does not  
11 outweigh the strong public policy in favor of uncovering civil rights violations. Id. Notably, it  
12 appears that Plaintiff is unable to acquire a copy of the investigation report by any other means.  
13 Id. The sought-after information has a high degree of potential significance to Plaintiff's case.  
14 In an excessive force case such as this, the relevance and discoverability of officers'  
15 disciplinary records, including unfounded complaints and allegations of misconduct, are widely  
16 recognized. Id. (citing see, e.g., Gibbs v. City of New York, 243 F.R.D. 95 (S.D.N.Y.2007);  
17 Frails v. City of New York, 236 F.R.D. 116 (E.D.N.Y.2006); Floren v. Whittonington, 217  
18 F.R.D. 389 (S.D.W.Va. 2003); Hampton v. City of San Diego, 147 F.R.D. 227 (S.D.Cal.  
19 1993)). Nevertheless, "[f]ederal courts are not insensitive to privacy [rights] that arise in  
20 discovery matters. . . but these rights must be balanced against the great weight afforded to  
21 federal law in civil rights cases against corrections officials." Ibanez v. Miller, 2009 WL  
22 1706665, at \*3 (E.D.Cal. June 17, 2009) (citing Soto, 162 F.R.D. at 613). Thus, recognizing the  
23 privacy rights of the witnesses in the reports, as well as the potential for harm to these  
24 witnesses, the Court finds it appropriate to permit Defendants to redact the names, prisoner  
25 identification numbers, and any other identifying information of witnesses who are not a party  
26 to this action.

27 Defendants have also objected to Plaintiff's request for the confidential report on the  
28 ground that the document was not found in Defendants' possession, custody, or control.

1 Defendants' responses should be consistent with their right to request documents pursuant to  
2 California Government Code § 3306.5. ("Each employer shall keep each public safety officer's  
3 personnel file or a true and correct copy thereof, and shall make the file or copy thereof  
4 available with a reasonable period of time after a request thereof by the officer.") Accordingly,  
5 Defendants shall provide to Plaintiff copies of the documents at issue requested by Plaintiff that  
6 are in the possession, custody, or control of any Defendant or the CDCR.

7 Defendants shall produce the redacted documents to Plaintiff **no later than October**  
8 **25, 2019.**

9 **IV. CONCLUSION**

10 Based on the foregoing, IT IS HEREBY ORDERED that:

- 11 1. Plaintiff's motion to compel, filed on January 31, 2019, is GRANTED;
- 12 2. No later than October 25, 2019, Defendants shall provide Plaintiff with a copy  
13 of the Confidential Appeal Supplement to 602 log no. COR-11-01080 dated  
14 May 22, 2011; and
- 15 3. Defendants are permitted to redact the names, prisoner identification numbers,  
16 and any other identifying information of witnesses who are not a party to this  
17 action.

18  
19 IT IS SO ORDERED.

20 Dated: September 24, 2019

20 /s/ Gary S. Austin  
21 UNITED STATES MAGISTRATE JUDGE