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**UNITED STATES DISTRICT COURT**

EASTERN DISTRICT OF CALIFORNIA

EDWARD T. BROERS,

Plaintiff,

v.

NANCY A. BERRYHILL,  
Acting Commissioner of Social Security,<sup>1</sup>

Defendant.

Case No. 1:16-cv-00202-SKO

ORDER ON PLAINTIFF’S SOCIAL  
SECURITY COMPLAINT

(Doc. 1)

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**I. INTRODUCTION**

On February 12, 2016, Plaintiff Edward T. Broers (“Plaintiff”) filed a complaint under 42 U.S.C. §§405(g) and 1383(c) seeking judicial review of a final decision of the Commissioner of Social Security (the “Commissioner” or “Defendant”) denying his application for Supplemental Security Income (SSI). (Doc. 1.) The matter is currently before the Court on the parties’ briefs, which were submitted, without oral argument, to the Honorable Sheila K.

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<sup>1</sup> On January 23, 2017, Nancy A. Berryhill became the Acting Commissioner of the Social Security Administration. See <https://www.ssa.gov/agency/commissioner.html> (last visited by the court on February 27, 2017). She is therefore substituted as the defendant in this action. See 42 U.S.C. § 405(g) (referring to the “Commissioner’s Answer”); 20 C.F.R. § 422.210(d) (“the person holding the Office of the Commissioner shall, in his official capacity, be the proper defendant”).

1 Oberto, United States Magistrate Judge.<sup>2</sup>

2 **II. BACKGROUND**

3 On December 28, 2012, Plaintiff filed a claim for SSI payments, alleging he became  
4 disabled on October 1, 2012, due to “Mental illness and physical inabilities,” “Severe  
5 Depression,” “Anxiety,” “Social Anxiety,” “PTSD,” “Specific Learning Disability,” “Obesity,”  
6 “Coordination deficiency,” “Seizures (non-epileptic),” “abnormal growth,” and “drug addiction.”  
7 (Administrative Record (“AR”) 12, 17, 163, 178, 182.) Plaintiff was born on June 22, 1991, and  
8 was 21 years old on the alleged disability onset date. (AR 25, 163.) Plaintiff has a high school  
9 education. (AR 37.)

10 **A. Relevant Medical Evidence<sup>3</sup>**

11 On December 14, 2012, Plaintiff presented at the Fresno County Urgent Care Wellness  
12 Center requesting mental health services. (AR 414.) Plaintiff was “alert and oriented,” “calm,  
13 coherent, and cooperative,” “had good eye contact,” “dressed appropriately,” his “hygiene was  
14 good,” and his “thought process was intact.” (AR 414.) Plaintiff reported symptoms of “low  
15 energy, lack of motivation, sad[ness], hopeless[ness], helpless[ness], over or poor sleep, and  
16 feeling all that [sic] time.” (AR 414.) Plaintiff also stated that he had been experiencing  
17 anxiety.” (AR 414.) Plaintiff reported that about six months prior to the visit his depression had  
18 gotten worse. (AR 414.) Plaintiff denied auditory and visual hallucinations, but stated that when  
19 he used “bad [sic] salt and spice” he experienced hallucinations. (AR 414.) Plaintiff stated that  
20 he had a “long history of alcohol and substance abuse, e.g., meth, opium, ecstasy,” but that he had  
21 stopped using all substances as of October 1, 2012. (AR 414.)

22 Plaintiff was evaluated by a Fresno County licensed clinical social worker on December  
23 17, 2012, who noted that “the symptoms [Plaintiff] reports are usually associated with drug use  
24 [and] the adjustment to not using.” (AR 412.) The social worker’s assessment notes diagnoses of  
25 “[a]djustment disorder with anxiety and depressed mood[,] [rule-out] substance induced mood  
26 disorder” and “[p]olysubstance [d]ependence.” (AR 412.)

27 \_\_\_\_\_  
<sup>2</sup> The parties consented to the jurisdiction of a U.S. Magistrate Judge. (Docs. 6, 8.)

28 <sup>3</sup> As Plaintiff’s assertion of error is limited to the ALJ’s consideration of his alleged mental disorders, only evidence relevant to those arguments is set forth below.

1           On January 3, 2013, Juan Carlos Ruvalcaba, M.D. saw Plaintiff during an office visit and  
2 completed a mental capacity assessment form. (AR 390, 397–99, 447.) At the visit, Plaintiff was  
3 “[n]egative for confusion,” was “oriented to time, place, person and situation,” and  
4 “demonstrate[d] the appropriate mood and affect.” (AR 399.) Dr. Ruvalcaba noted that Plaintiff  
5 was to “follow up with substance abuse program.” (AR 399.) On the mental capacity form, Dr.  
6 Ruvalcaba stated that “[b]ecause of recent drug abuse, [Plaintiff] has sustained emotional/mental  
7 instability and depression/anxiety/panic attacks.” (AR 390, 447.) Plaintiff was noted as “unable  
8 to perform in large groups” and having “developed severe social anxiety.” (AR 390, 447.) Dr.  
9 Plaintiff is “unable to focus, has developed deficit disorder” and has a history of learning  
10 disability since childhood. (AR 390, 447.) Dr. Ruvalcaba opined that Plaintiff is “unable to work  
11 or perform under stressful situation[s] [due] to emotional/mental instability.” (AR 390, 447.)

12           On April 5, 2013, Plaintiff visited the Fresno County Urgent Care Wellness Center and  
13 requested to start services “due to depression, anxiety, and having panic attacks.” (AR 416, 444.)  
14 Plaintiff reported “increased anxiety, paranoia that others are after or are watching him,”  
15 “increased depression” for the past six months, feeling worthless and helpless, “having mood  
16 swings, [and] lacking energy, motivation or interest.” (AR 416, 444.) Plaintiff is noted as having  
17 had an “assessment last year but was not optioned for services.” (AR 416.) Plaintiff reported he  
18 was told that he “needed to be clean and sober for six months in order to be seen for mental  
19 health,” and had completed a “New Connections” program two days prior. (AR 416.)

20           Plaintiff attended a group meeting on April 16, 2013, in which he was observed to be  
21 “alert and oriented” and “calm and coherent.” (AR 421.) Plaintiff “had good eye contact,” was  
22 “groomed well,” his speech was within normal limits, and his “thought process was intact.” (AR  
23 421.) Plaintiff participated in the group meeting for the first time, introduced himself, and was  
24 “attentively listening [to] other participants’ experiences and their pre-crisis plan ideas.” (AR  
25 421.) During the meeting, Plaintiff “shared struggles with his depression and anxiety.” (AR  
26 421.)

27           On May 29, 2013, internist Samuel Rush, M.D., performed a complete internal medical  
28 evaluation of Plaintiff at the request of the California Department of Social Services. (AR 429–

1 433.) Plaintiff reported that he “has had a problem with drug abuse for several years[,]  
2 specifically marijuana and alcohol.” (AR 429.) Plaintiff said that “as a consequence of his drug  
3 abuse he developed anxiety, panic attacks and depression.” At the time of the evaluation,  
4 Plaintiff was “stable and untreated.” (AR 429.) Dr. Rush noted that Plaintiff had a history of  
5 anxiety, panic attacks, and depression, but that Plaintiff presented with a “[n]ormal mental  
6 status.” (AR 432.)

7 Clinical psychologist James P. Murphy, Ph.D., performed a psychological evaluation of  
8 Plaintiff on July 9, 2013, at the request of the California Department of Social Services. (AR  
9 436–440.) Dr. Murphy observed that Plaintiff’s attention was “within normal limits and he was  
10 oriented to person, place, time, and purpose for the interview.” (AR 437.) Plaintiff’s memory  
11 “appeared to be intact for short term and remote recall.” (AR 437.) Dr. Murphy noted that  
12 Plaintiff’s eye contact was “appropriate” and his facial expression was “responsive.” (AR 437.)  
13 Plaintiff’s attitude towards Dr. Murphy was “cooperative and friendly” and was “cooperative  
14 throughout the tasks asked of him.” (AR 437.) Plaintiff described his mood as “sad,” but Dr.  
15 Murphy opined that Plaintiff’s “emotional expression was not congruent to his reported mood.”  
16 (AR 437.) Plaintiff’s “flow of speech was normal for rate, rhythm, tone, and articulation.” (AR  
17 437.) Dr. Murphy observed that Plaintiff’s “thoughts were clear, coherent, well organized, goal  
18 directed, and relevant to the subject at hand.” (AR 437.) Plaintiff was “able to handle ideas well,  
19 and could identify basic similarities, differences, and absurdities.” (AR 437.) Plaintiff “denied  
20 that he experienced any auditory, olfactory, gustatory, or tactile hallucinations and none were  
21 observed.” (AR 437.) Dr. Murphy noted that Plaintiff “did report experiencing some visual  
22 hallucinations[,] but his description did not meet DSM-IV-TR criteria for a diagnosis” and he  
23 “did not appear to be distracted by internal stimuli.” (AR 437.) Plaintiff “did not endorse any  
24 delusional material during the interview and his insight, judgment and motivation were  
25 appropriate as was supported by his ability to keep the appointment in a timely fashion and his  
26 performance on the requested testing tasks.” (AR 437.)

27 Dr. Murphy noted that he “did not observe any abnormal behavior,” but that Plaintiff’s  
28 “memory scale scores were considerably poorer than would normally be expected from an

1 individual with a Low Average Intelligence Score.” (AR 439.) Dr. Murphy opined that Plaintiff  
2 has no restrictions concerning daily activities; has no difficulty maintaining social functioning;  
3 does not appear to have problems with concentration, persistence, and pace that could jeopardize  
4 his ability to work; would not experience episodes of emotional deterioration in work like  
5 situations; would not have difficulty understanding, carrying out, and remembering simple  
6 instructions; would not have difficulty responding appropriately to co-workers, supervisors, and  
7 the public; would not have difficulty responding appropriately to usual work situations; would  
8 not have difficulty dealing with changes in routine work settings; and does not have other  
9 limitations due to mental impairment. (AR 439.) Dr. Murphy continued:

10       It appeared that the most difficult barrier for this individual to overcome if he  
11       were to enter the workforce would be his desire not to work and some memory  
12       deficits that appeared during the testing. It is recommended that this individual be  
13       given the appropriate neurological tests to determine why his memory is failing.  
14       This individual is capable of performing Simple Repetitive Tasks (SRT) on a  
15       regular basis but not complex tasks.

16 (AR 439.) Dr. Murphy concluded that Plaintiff “had no difficulty understanding what was asked  
17 of him concerning the various tasks during the mental status examination.” (AR 440.) Plaintiff  
18 “did not demonstrate difficulties understanding the simple instructions of the various tasks,  
19 confidentiality, or the reason for the evaluation.” (AR 440.) Dr. Murphy noted “no  
20 psychological impairment” but that Plaintiff “did endorse psychological problem [sic] as part of  
21 his history.” (AR 440.) Plaintiff “appeared to understand and follow simple, basic instructions  
22 without difficulty.” (AR 440.) Dr. Murphy opined that Plaintiff “does not appear to meet the  
23 DSM-IV-TR criteria for a mental disorder.” (AR 440.)

24       On July 22, 2013, a Disability Determinations Service psychiatric consultant, Jay S.  
25 Flocks, M.D., reviewed the record and analyzed the case. (AR 64–75.) Dr. Flocks noted that  
26 Plaintiff presented groomed, alert, and cooperative, Plaintiff’s presentation was “normal,” and  
27 Plaintiff denied auditory or olfactory hallucinations but claimed visual hallucinations that “did  
28 not meet diagnostic criteria.” (AR 71.) Dr. Flocks found that Plaintiff did not have a severe  
mental impairment and concluded that the medical evidence “leads to a decision of non-severe  
polysubstance abuse.” (AR 71.)

1 Plaintiff underwent a “Medication Evaluation” by Patricia A. Santy, M.D., on August 7,  
2 2013. (AR 451–53.) Dr. Santy noted that Plaintiff “continues to have depression, decreased  
3 energy” and hallucinations. (AR 451.) Plaintiff’s current symptoms included “sad mood,  
4 sleeping all the time, [and] lack of interest in his usual activities.” (AR 451.) Dr. Santy observed  
5 that Plaintiff was “[n]ot feeling paranoid and no delusions were elicited.” (AR 451.) Dr. Santy  
6 noted that Plaintiff’s behavior was “cooperative,” his sensorium was “alert,” and his cognition  
7 was “[n]ormal” and “grossly intact.” (AR 452.) Plaintiff’s speech was “[n]ormal and “somewhat  
8 slowed,” and his thought processes were “[o]rganized” and “slowed.” (AR 452.) Plaintiff’s  
9 thought content entailed auditory and visual hallucinations, his mood was described as  
10 “[d]epressed, [a]nxious,” and his affective range was “[b]lunted.” (AR 452.) Dr. Santy  
11 diagnosed Plaintiff with mood disorder, ruling out schizoaffective disorder, and polysubstance  
12 dependence. (AR 453.) Plaintiff was prescribed Prozac “to target depression” and Abilify “to  
13 target psychotic [symptoms.]” (AR 453.)

14 On August 19, 2013, Dr. Ruvalcaba completed a Fresno County Department of Social  
15 Services form where he indicated that Plaintiff had “a physical or mental health condition that  
16 prevents or substantially reduces [his] ability to engage in work or training.” (AR 555–56.) Dr.  
17 Ruvalcaba indicated that Plaintiff was permanently unable to work due to being “depressed and  
18 having hallucinations.” (AR 555.)

19 Plaintiff saw Daniel Brooks, M.D., via telepsychiatry for medication management on  
20 November 7, 2013. (AR 511–12.) Plaintiff reported a “good response to both Abilify and  
21 Prozac.” (AR 511.) Dr. Brooks observed that Plaintiff was well groomed, with cooperative  
22 behavior, alert sensorium, and organized thought processes. (AR 511.) Plaintiff’s motor activity,  
23 cognition, speech, orientation, mood, and affective range were all indicated as normal. (AR 511.)  
24 Dr. Brooks noted Plaintiff was positive for auditory hallucinations, which were improving with  
25 Abilify. (AR 511.) Dr. Brooks noted a diagnosis of major depressive disorder, recurrent, severe  
26 with psychotic features, but also indicated that his condition was “improving.” (AR 511–12.)  
27 Dr. Brooks further indicated that Plaintiff had an “[i]mproved” response to medication, and  
28 specifically that he was less depressed on medication. (AR 511.)

1           On July 24, 2014, Dr. Brooks saw Plaintiff via telepsychiatry. (AR 507–08.) Dr. Brooks  
2 observed that Plaintiff was well groomed, with cooperative behavior, alert sensorium, and  
3 organized thought processes. (AR 507.) Plaintiff’s motor activity, cognition, speech, orientation,  
4 and affective range were all indicated as normal. (AR 507.) Dr. Brooks noted Plaintiff was  
5 positive for auditory hallucinations, which were improving with Abilify. (AR 507.) Plaintiff’s  
6 mood was indicated as normal, depressed, and anxious, with Dr. Brooks noting that Plaintiff is  
7 “less depressed on meds but still has ‘panic attacks’ and will begin Zoloft 50mg.” (AR 507.) Dr.  
8 Brooks observed that Plaintiff had a “good response to Abilify,” and that Plaintiff wishes to  
9 discontinue Prozac and begin a trial of Zoloft. (AR 507.) Dr. Brooks noted that Plaintiff’s  
10 diagnosis of “major depressive disorder, recurrent, severe with psychotic features” was  
11 “improving.” (AR 508.)

12           Plaintiff again saw Dr. Brooks via telepsychiatry on September 25, 2014. (AR 505–06.)  
13 Dr. Brooks indicated that no side effects from Plaintiff’s medications were noted and that  
14 Plaintiff had a “[f]avorable response” and his “symptoms [were] improving.” (AR 505.) Dr.  
15 Brooks observed that Plaintiff was well groomed, with cooperative behavior, alert sensorium, and  
16 organized thought processes. (AR 505.) Plaintiff’s motor activity, cognition, speech, orientation,  
17 and affective range were all indicated as normal. (AR 505.) Dr. Brooks noted Plaintiff’s auditory  
18 hallucinations were improved with Abilify. (AR 505.) Plaintiff’s mood was indicated as normal,  
19 depressed, and anxious, with Dr. Brooks noting that Plaintiff is “less depressed on meds but still  
20 has ‘panic attacks’.” (AR 505.) Dr. Brooks observed that Plaintiff was “[d]oing well,” had a  
21 “good response to Abilify,” and increased Plaintiff’s dosage of Zoloft from 50mg to 100mg. (AR  
22 505-06.)

23           On December 16, 2014, Plaintiff again saw Dr. Brooks via telepsychiatry. (AR 503–04.)  
24 Dr. Brooks indicated that no side effects from Plaintiff’s medications were noted and that  
25 Plaintiff had a “[f]avorable response” and that his “symptoms [were] improving.” (AR 503.) Dr.  
26 Brooks observed that Plaintiff was well groomed, with cooperative behavior, alert sensorium, and  
27 organized thought processes. (AR 503.) Plaintiff’s motor activity, cognition, speech, orientation,  
28 and affective range were all indicated as normal. (AR 503.) Dr. Brooks noted Plaintiff’s auditory

1 hallucinations were improved with Abilify. (AR 503.) Plaintiff's mood was indicated as normal,  
2 depressed, and anxious, and Plaintiff commented "meds doing ok for me." (AR 503.) Dr.  
3 Brooks observed that Plaintiff was "[d]oing well" and was having a "good response to Abilify  
4 [and] Zoloft." (AR 503-04.)

5 Plaintiff saw Dr. Brooks via telepsychiatry on February 26, 2015. (AR 501-02.) Dr.  
6 Brooks indicated that no side effects from Plaintiff's medications were noted and that Plaintiff  
7 had a "[f]avorable response" and that his "symptoms [were] improving." (AR 501.) Dr. Brooks  
8 observed that Plaintiff was well groomed, with cooperative behavior, alert sensorium, and  
9 organized thought processes. (AR 501.) Plaintiff's motor activity, cognition, speech, orientation,  
10 and affective range were all indicated as normal. (AR 503.) Dr. Brooks noted Plaintiff's auditory  
11 hallucinations were improved with Abilify. (AR 503.) Plaintiff's mood was indicated as normal,  
12 with no indication of depression or anxiety, and Plaintiff commented "meds doing ok for me."  
13 (AR 501.) Dr. Brooks noted that Plaintiff was "[d]oing well" and was having a "good response  
14 to Abilify [and] Zoloft." (AR 501-02.)

15 On April 2, 2015, Dr. Brooks completed a "Mental Disorder Questionnaire for Evaluation  
16 of Ability to Work." (AR 514-15.) He noted Plaintiff had "abnormalities" in concentration that  
17 would "impair [his] ability to perform simple work for two hours at a time or for eight hours per  
18 day," and indicated that Plaintiff's "mood and affect [are] affected to a degree that it would  
19 impair [Plaintiff's] ability to work" due to "depression with anxiety, and psychosis." (AR 514.)  
20 Dr. Brooks noted that Plaintiff has hallucinations, delusional or paranoid thoughts, mood swings,  
21 and social isolation that would impair his ability to "perform full-time work, week after week."  
22 (AR 514.) Dr. Brooks indicated that Plaintiff's social functioning had become deficient to the  
23 point that it would "impair [his] ability to work with supervisors, co-workers, or the public," and  
24 that Plaintiff's "mental illness [would] impair [his] ability to adapt to stresses common to the  
25 normal work environment." (AR 515.)

26 Plaintiff had another telepsychiatry appointment with Dr. Brooks on May 7, 2015. (AR  
27 544-45.) Again, Dr. Brooks noted no side effects from Plaintiff's medications, and that Plaintiff  
28 had a "[f]avorable response" and that his "symptoms [were] improving." (AR 544.) Dr. Brooks



1 observed that Plaintiff was well groomed, with cooperative behavior, alert sensorium, and  
2 organized thought processes. (AR 544.) Plaintiff's motor activity, cognition, speech, orientation,  
3 and affective range were all indicated as normal. (AR 544.) Dr. Brooks noted Plaintiff's auditory  
4 hallucinations were "greatly improved." (AR 544.) Plaintiff's mood was indicated as normal,  
5 with no depression or anxiety noted, and Plaintiff commented that "the same meds renewed  
6 would be good." (AR 544.) Dr. Brooks noted that Plaintiff was "[d]oing well," that his  
7 depression with psychosis was "improving," and that Plaintiff would continue with his current  
8 doses of Zoloft and Abilify. (AR 545.)

9       On June 26, 2015, Plaintiff's attorney wrote Dr. Brooks, requesting that he "elaborate" on  
10 his responses to the "Mental Disorder Questionnaire for Evaluation of Ability to Work" dated  
11 April 2, 2015, by completing a questionnaire. (AR 546-49.) Dr. Brooks indicated in response to  
12 Plaintiff's attorney's questions that Plaintiff's social functioning, ability to adapt to stress  
13 common to a normal work environment, lack of concentration, hallucinations, delusions or  
14 paranoid thoughts, mood swings, and social isolation would preclude performance of work for  
15 15% or more of an 8 hour work day. (AR 546-47.)

16 **B. Administrative Proceedings**

17       Plaintiff filed an application for SSI on December 28, 2012, alleging he became disabled  
18 on October 1, 2012. (AR 12, 17, 163, 178, 182.) The Social Security Administration denied  
19 Plaintiff's application for benefits initially on August 1, 2013, and again on reconsideration on  
20 February 6, 2014. (AR 64-95, 101-05.) Plaintiff requested a hearing before an Administrative  
21 Law Judge ("ALJ"). (AR 110-115.) On July 21, 2015, Plaintiff appeared with counsel and  
22 testified before an ALJ. (AR 32-63.)

23       The ALJ asked the Vocational Expert ("VE") to consider a person of Plaintiff's age and  
24 education, and with no past work. (AR 59.) The VE was also to assume this person had no  
25 exertional limitations but was restricted to simple, routine tasks in a nonpublic setting with  
26 minimal social demands. (AR 59.) The VE testified that such a person could perform work as a  
27 machine feeder, Dictionary of Operational Titles ("DOT") code 699.686-010, medium exertion  
28 level, unskilled, and SVP 2, for which there are 39,000 jobs in the national economy. (AR 59.)

1 The ALJ also testified that such a person could perform work as a lumber straightener, DOT code  
2 669.687-018, medium exertion level, unskilled, and SVP 2, for which there are 600,000 jobs, and  
3 could also perform work as a box bender, DOT code 641.687-010, medium exertion level and  
4 unskilled, and SVP 1, for which there are 106,000 jobs in the nation. (AR 60.)

5 The VE was also asked to consider this same hypothetical person but include the  
6 additional limitation that the person would be off task at least 20 percent of the time. (AR 60.)  
7 The VE testified that no jobs were available for that person. (AR 60.) Plaintiff's counsel  
8 inquired whether the VE's answer would change if that hypothetical person would be off task at  
9 least 15 percent of the time, and she responded that it would not. (AR 60–61.)

### 10 **C. The ALJ's Decision**

11 In a decision dated October 6, 2015, the ALJ found that Plaintiff was not disabled. (AR  
12 12–27.) The ALJ conducted the five-step disability analysis set forth in 20 C.F.R. § 416.920.  
13 (AR 14–26.) The ALJ decided that Plaintiff has not engaged in substantial gainful activity since  
14 December 28, 2012, the alleged onset date (step 1). (AR 14.) The ALJ found that Plaintiff had  
15 the severe impairments of (1) obesity, (2) depressive disorder, and (3) anxiety disorder (step 2).  
16 (AR 14–15.) However, Plaintiff did not have an impairment or combination of impairments that  
17 met or medically equaled one of the listed impairments in 20 C.F.R. Part 404, Subpart P,  
18 Appendix 1 (“the Listings”) (step 3). (AR 15–16.) The ALJ determined that Plaintiff had the  
19 residual functional capacity (“RFC”)<sup>4</sup>

20 to perform a full range of work at all exertional levels and [Plaintiff] is  
21 capable of simple, routine tasks in a non-public setting with minimal  
22 social demands.

22 (AR 16.)

23 The ALJ determined that Plaintiff had no past relevant work (step 4), but that Plaintiff  
24 was not disabled because, given his RFC, he could perform a significant number of other jobs in

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25 <sup>4</sup> RFC is an assessment of an individual's ability to do sustained work-related physical and mental activities in a  
26 work setting on a regular and continuing basis of 8 hours a day, for 5 days a week, or an equivalent work schedule.  
27 Social Security Ruling 96-8p. The RFC assessment considers only functional limitations and restrictions that result  
28 from an individual's medically determinable impairment or combination of impairments. *Id.* “In determining a  
claimant's RFC, an ALJ must consider all relevant evidence in the record including, *inter alia*, medical records, lay  
evidence, and the effects of symptoms, including pain, that are reasonably attributed to a medically determinable  
impairment.” *Robbins v. Soc. Sec. Admin.*, 466 F.3d 880, 883 (9th Cir. 2006).

1 the local and national economies, specifically machine feeder, lumber straightener, and box  
2 bender (step 5). (AR 25–26.) In reaching his conclusions, the ALJ also determined that  
3 Plaintiff’s subjective complaints were not fully credible. (AR 17, 25.)

### 4 **III. SCOPE OF REVIEW**

5 The ALJ’s decision denying benefits “will be disturbed only if that decision is not  
6 supported by substantial evidence or it is based upon legal error.” *Tidwell v. Apfel*, 161 F.3d 599,  
7 601 (9th Cir. 1999). In reviewing the Commissioner’s decision, the Court may not substitute its  
8 judgment for that of the Commissioner. *Macri v. Chater*, 93 F.3d 540, 543 (9th Cir. 1996).  
9 Instead, the Court must determine whether the Commissioner applied the proper legal standards  
10 and whether substantial evidence exists in the record to support the Commissioner’s findings.  
11 *See Lewis v. Astrue*, 498 F.3d 909, 911 (9th Cir. 2007). “Substantial evidence is more than a  
12 mere scintilla but less than a preponderance.” *Ryan v. Comm’r of Soc. Sec.*, 528 F.3d 1194, 1198  
13 (9th Cir. 2008). “Substantial evidence” means “such relevant evidence as a reasonable mind  
14 might accept as adequate to support a conclusion.” *Richardson v. Perales*, 402 U.S. 389, 401  
15 (1971) (quoting *Consol. Edison Co. of N.Y. v. NLRB*, 305 U.S. 197, 229 (1938)). The Court  
16 “must consider the entire record as a whole, weighing both the evidence that supports and the  
17 evidence that detracts from the Commissioner’s conclusion, and may not affirm simply by  
18 isolating a specific quantum of supporting evidence.” *Lingenfelter v. Astrue*, 504 F.3d 1028,  
19 1035 (9th Cir. 2007) (citation and internal quotation marks omitted).

### 20 **IV. APPLICABLE LAW**

21 An individual is considered disabled for purposes of disability benefits if he or she is  
22 unable to engage in any substantial, gainful activity by reason of any medically determinable  
23 physical or mental impairment that can be expected to result in death or that has lasted, or can be  
24 expected to last, for a continuous period of not less than twelve months. 42 U.S.C.  
25 §§ 423(d)(1)(A), 1382c(a)(3)(A); *see also Barnhart v. Thomas*, 540 U.S. 20, 23 (2003). The  
26 impairment or impairments must result from anatomical, physiological, or psychological  
27 abnormalities that are demonstrable by medically accepted clinical and laboratory diagnostic  
28 techniques and must be of such severity that the claimant is not only unable to do her previous

1 work, but cannot, considering her age, education, and work experience, engage in any other kind  
2 of substantial, gainful work that exists in the national economy. 42 U.S.C. §§ 423(d)(2)–(3),  
3 1382c(a)(3)(B), (D).

4 The regulations provide that the ALJ must undertake a specific five-step sequential  
5 analysis in the process of evaluating a disability. In the First Step, the ALJ must determine  
6 whether the claimant is currently engaged in substantial gainful activity. 20 C.F.R. §§  
7 404.1520(b), 416.920(b). If not, in the Second Step, the ALJ must determine whether the  
8 claimant has a severe impairment or a combination of impairments significantly limiting her from  
9 performing basic work activities. *Id.* §§ 404.1520(c), 416.920(c). If so, in the Third Step, the  
10 ALJ must determine whether the claimant has a severe impairment or combination of  
11 impairments that meets or equals the requirements of the Listing of Impairments (“Listing”), 20  
12 C.F.R. 404, Subpart P, App. 1. *Id.* §§ 404.1520(d), 416.920(d). If not, in the Fourth Step, the  
13 ALJ must determine whether the claimant has sufficient residual functional capacity despite the  
14 impairment or various limitations to perform her past work. *Id.* §§ 404.1520(f), 416.920(f). If  
15 not, in Step Five, the burden shifts to the Commissioner to show that the claimant can perform  
16 other work that exists in significant numbers in the national economy. *Id.* §§ 404.1520(g),  
17 416.920(g). If a claimant is found to be disabled or not disabled at any step in the sequence, there  
18 is no need to consider subsequent steps. *Tackett v. Apfel*, 180 F.3d 1094, 1098–99 (9th Cir.  
19 1999); 20 C.F.R. §§ 404.1520, 416.920.

## 20 V. DISCUSSION

21 Plaintiff contends that the ALJ committed the following errors in finding Plaintiff not  
22 disabled: (1) failing to properly evaluate the opinions of treating psychiatrist Dr. Brooks, and (2)  
23 failing to consider if a closed period of disability was warranted. (Doc. 12 at 5–8.) The  
24 Commissioner contends that the ALJ provided specific and legitimate reasons supported by  
25 substantial evidence to reject Dr. Brook’s opinions.<sup>5</sup> (Doc. 13 at 7.)

26 //

27  
28 <sup>5</sup> The Commissioner does not address in her motion for summary judgment Plaintiff’s argument regarding a closed  
period of disability. (See Doc. 13.)

1 **A. Legal Standard**

2 The medical opinions of three types of medical sources are recognized in Social Security  
3 cases: “(1) those who treat the claimant (treating physicians); (2) those who examine but do not  
4 treat the claimant (examining physicians); and (3) those who neither examine nor treat the  
5 claimant (nonexamining physicians).” *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1995).  
6 Ordinarily, more weight is given to the opinion of a treating professional, who has a greater  
7 opportunity to know and observe the patient as an individual. *Id.*; *Smolen v. Chater*, 80 F.3d  
8 1273, 1285 (9th Cir. 1996). “To evaluate whether an ALJ properly rejected a medical opinion, in  
9 addition to considering its source, the court considers whether (1) contradictory opinions are in  
10 the record; and (2) clinical findings support the opinions.” *Cooper v. Astrue*, No. CIV S–08–  
11 1859 KJM, 2010 WL 1286729, at \*2 (E.D. Cal. Mar. 29, 2010). An ALJ may reject an  
12 uncontradicted opinion of a treating or examining medical professional only for “clear and  
13 convincing” reasons. *Lester*, 81 F.3d at 830. In contrast, a contradicted opinion of a treating or  
14 examining professional may be rejected for “specific and legitimate” reasons, and those reasons  
15 must be supported by substantial evidence in the record. *Id.* at 830–31; *accord Valentine v.*  
16 *Comm’r Soc. Sec. Admin.*, 574 F.3d 685, 692 (9th Cir. 2009). “An ALJ can satisfy the  
17 ‘substantial evidence’ requirement by ‘setting out a detailed and thorough summary of the facts  
18 and conflicting clinical evidence, stating his interpretation thereof, and making findings.’”  
19 *Garrison v. Colvin*, 759 F.3d 995, 1012 (9th Cir. 2014) (quoting *Reddick v. Chater*, 157 F.3d 715,  
20 725 (9th Cir. 1998)). “The ALJ must do more than state conclusions. He must set forth his own  
21 interpretations and explain why they, rather than the doctors’, are correct.” *Id.* (citation omitted).

22 “[E]ven when contradicted, a treating or examining physician’s opinion is still owed  
23 deference and will often be ‘entitled to the greatest weight . . . even if it does not meet the test for  
24 controlling weight.’” *Garrison*, 759 F.3d at 1012 (quoting *Orn v. Astrue*, 495 F.3d 625, 633 (9th  
25 Cir. 2007)). If an ALJ opts to not give a treating physician’s opinion controlling weight, the ALJ  
26 must apply the factors set out in 20 C.F.R. § 404.1527(c)(2)(i)–(ii) and (c)(3)–(6) in determining  
27 how much weight to give the opinion. These factors include: length of treatment relationship and  
28 frequency of examination, nature and extent of treatment relationship, supportability, consistency,

1 specialization, and other factors that tend to support or contradict the opinion. 20 C.F.R. §  
2 404.1527(c)(2)(i)–(ii), (c)(3)–(6).

3 **B. The ALJ Did Not Err in His Assessment of the Opinions of Treating Psychiatrist Dr.  
4 Brooks.**

5 In reviewing the medical evidence and rejecting Dr. Brook’s opinions, the ALJ stated:  
6 I accord very little weight to the opinion of Dr. Brooks. It is unclear whether Dr.  
7 Books ever actually examined [Plaintiff] in person, and his treatment notes  
8 indicate significant improvement as well as essentially normal mental status  
9 findings that are entirely inconsistent with his opinion noted above.

10 (AR 22.) The ALJ properly rejected Dr. Brooks’ opinion that Plaintiff’s mental illness impaired  
11 his ability to work for 15% or more of an 8-hour work day because this opinion was  
12 inconsistent with Dr. Brooks’ own treatment notes. *See Valentine v. Comm’r Soc. Sec. Admin.*,  
13 574 F.3d 685, 692–93 (9th Cir. 2009) (contradiction between treating physician's opinion and  
14 his treatment notes constitutes specific and legitimate reason for rejecting opinion); *Bayliss v.*  
15 *Barnhart*, 427 F.3d 1211, 1216 (9th Cir. 2005) (same); *Rollins v. Massanari*, 261 F.3d 853, 856  
16 (9th Cir. 2001) (ALJ properly rejected the opinion of treating physician, where treating  
17 physician's opinion was inconsistent with his own examination and notes of claimant); *Connett*  
18 *v. Barnhart*, 340 F.3d 871, 875 (9th Cir. 2003) (a treating physician's opinion is properly  
19 rejected where the treating physician's treatment notes “provide no basis for the functional  
20 restrictions he opined should be imposed on [the claimant]”); *Tonapetyan v. Halter*, 242 F.3d  
21 1144, 1149 (9th Cir. 2001) (finding that the ALJ properly rejected the opinion of a treating  
22 physician since it was not supported by treatment notes or objective medical findings); *Johnson*  
23 *v. Shalala*, 60 F.3d 1428, 1433 (9th Cir. 1995) (ALJ properly rejected medical opinion where  
24 doctor's opinion was contradicted by his own contemporaneous findings); *Teleten v. Colvin*, No.  
25 2:14-CV-2140-EFB, 2016 WL 1267989, at \*5–6 (E.D. Cal. Mar. 31, 2016) (“An ALJ may  
26 reject a treating physician's opinion that is inconsistent with other medical evidence, including  
27 the physician's own treatment notes.”) (citing *Tommasetti v. Astrue*, 533 F.3d 1035, 1041 (9th  
28 Cir. 2008); *Bayliss*, 427 F.3d at 1216); *Khounesavatdy v. Astrue*, 549 F. Supp. 2d 1218, 1229  
(E.D. Cal. 2008) (“[I]t is established that it is appropriate for an ALJ to consider the absence of  
supporting findings, and the inconsistency of conclusions with the physician's own findings, in

1 rejecting a physician's opinion.”) (citing *Johnson*, 60 F.3d at 1432–33).

2 As the ALJ noted, Dr. Brooks’ treatment notes from November 2013, and July and  
3 September 2014, indicate Plaintiff was well-groomed and cooperative, with alert sensorium, and  
4 organized thought processes. (AR 21, 505, 507, 511.) Plaintiff had normal motor activity,  
5 cognition, speech, orientation, and affective range, and was less depressed on medication. (AR  
6 21, 505, 507, 511.) The ALJ observed that Dr. Brooks’ treatment notes from December 2014  
7 and February 2015 indicated Plaintiff had a favorable response to medications with no side  
8 effects, that his symptoms were improving, and that he was “[d]oing well.” (AR 21, 501–04.)

9 The ALJ further noted Dr. Brooks’ treatment notes from May 2015 (approximately one  
10 month after Dr. Brooks opined that Plaintiff’s ability to work was significantly impaired by his  
11 mental illness) showed Plaintiff’ auditory hallucinations were “greatly improved,” and his mood  
12 was indicated as normal, with no depression or anxiety noted. (AR 21, 544.) Plaintiff’s motor  
13 activity, cognition, speech, orientation, and affective range were also all indicated as normal.  
14 (AR 21, 544.) As observed by the ALJ, Dr. Brooks indicated that Plaintiff was “[d]oing well”  
15 and that his depression with psychosis was “improving.” (AR 21, 545.)

16 Such consistently normal or improved findings fail to support Dr. Brooks’ opinions that  
17 Plaintiff was so significantly impaired by his lack of concentration, hallucinations, delusional or  
18 paranoid thoughts, mood swings, social isolation, deficient social functioning, and inability to  
19 adapt to stresses common to the normal work environment that he is unable to work for 15% or  
20 more of an 8-hour work day. (See AR 514–15, 546–47.) Thus, substantial evidence supports  
21 the ALJ’s finding that Dr. Brooks’ treatment notes showed Plaintiff’s significant improvement  
22 as well as essentially normal mental status findings that are entirely inconsistent with the severe  
23 limitations he assessed. This inconsistency was a specific and legitimate reason for the ALJ to  
24 discount Dr. Brooks’ assessment. See *Bayliss*, 427 F.3d at 1216; *Rollins*, 261 F.3d at 856;  
25 *Connett*, 340 F.3d at 875; *Tonapetyan*, 242 F.3d at 1149.<sup>6</sup>

26 \_\_\_\_\_  
27 <sup>6</sup> In rejecting the opinions of Dr. Brooks, the ALJ also noted that Dr. Brooks “typically ‘saw’ [Plaintiff] through  
28 telepsychiatry” and “[i]t is unclear whether Dr. Brooks ever actually examined [Plaintiff] in person.” (AR 21, 22.)  
Plaintiff contends that the ALJ’s criticism that Dr. Brooks never conducted an in-person examination of Plaintiff is  
“not legitimate” because Dr. Brooks “coordinated treatment, and transmitted both of [sic] his own knowledge and  
opinion of [Plaintiff] as well as those of the treatment team,” citing *Benton ex rel. Benton v. Barnhart*, 331 F.3d

1 **C. The ALJ Did Not Err By Not Considering Whether Plaintiff Was Entitled to a**  
2 **Closed Period of Disability.**

3 Plaintiff contends that the ALJ “should have considered whether [Plaintiff] was entitled  
4 to a closed period [of disability] from approximately June 2012, the onset of rather severe  
5 depression, to November 7, 2013, based on the psychiatric treatment records, which easily  
6 meets the 12-month durational requirement.” (Doc. 12 at 8.) As an initial matter, it would have  
7 been improper for the ALJ to consider a closed period beginning in June 2012, as Plaintiff does  
8 not allege he became disabled until October 1, 2012. (See AR 12, 17, 163, 178, 182 (alleging  
9 October 1, 2012, as disability onset date).) Even if the Court were to consider a closed period  
10 of disability beginning October 1, 2012, the alleged onset date, to November 7, 2013,  
11 substantial objective medical evidence in the record from this period supports the ALJ’s  
12 determination that Plaintiff was not disabled within the meaning of the Act for the duration of  
13 that period.

14 To obtain a closed period of disability, the evidence must show that (1) the claimant  
15 could not engage in substantial gainful activity for a continuous period of twelve months; (2)  
16 the disability ceased by the time of adjudication; and (3) the claimant met all the other eligibility  
17 requirements for benefits. See 20 C.F.R. §§ 404.1505(a), 416.905(a); *Miller v. Colvin*, No.  
18 1:12-cv-2063-SKO, 2014 WL 3735345, at \*11 (E.D. Cal. July 28, 2014). See also *Rosales v.*  
19 *Colvin*, 2013 WL 1410387, at \*4 (D. Ariz. Apr. 8, 2013) (“The ALJ is required to consider a  
20 closed period of disability if evidence in the record supports a finding that a person is disabled

21  
22 1030, 1035–39 (9th Cir. 2003). (Doc. 12 at 9.) In *Benton*, the question before the Court was whether a psychiatrist  
23 who oversaw a treatment team could be considered a treating source when he saw claimant only once. 331 F.3d at  
24 1035–39. Here, however, Dr. Brooks’ status as a treating source is not in dispute. Rather, the issue in this case is  
25 whether the fact that Dr. Brooks did not examine Plaintiff in person and instead only “saw” Plaintiff via  
26 telepsychiatry constitutes a specific and legitimate reason for the ALJ to reject Dr. Brooks’ opinions. Plaintiff, who  
27 bears the burden of proving error, *Molina v. Astrue*, 674 F.3d 1104, 1111 (9th Cir. 2012), provides no authority for  
28 the proposition that it is error for the ALJ to reject a treating physician’s opinions where the physician has conducted  
his examinations entirely by means of telecommunications technology. However, even if the lack of in-person  
examination by Dr. Brooks does not constitute a legitimate reason for rejecting, or according “very little weight” to,  
his opinion, this error is harmless because the ALJ articulated another, permissible reason for rejecting Dr. Brooks’  
opinions, namely the inconsistency with Dr. Brooks’ own treatment notes, *supra*. See *Carmickle v. Comm’r, Soc.*  
*Sec. Admin.*, 533 F.3d 1155, 1162 (9th Cir. 2008) (“So long as there remains ‘substantial evidence supporting the  
ALJ’s conclusions on . . . credibility’ and the error ‘does not negate the validity of the ALJ’s ultimate [credibility]  
conclusion’ such is deemed harmless and does not warrant reversal.”) (quoting *Batson*, 359 F. 3d at 1197).



1 for a period of not less than twelve months.”); *Reynoso v. Astrue*, No. CV 10–04604–JEM, 2011  
2 WL 2554210 at \*3 (C.D. Cal. June 27, 2011); *Johnson v. Astrue*, No. CV07–7263SS, 2008 WL  
3 5103230 at \*4 (C.D. Cal. Dec. 2, 2008).

4 The ALJ noted Plaintiff’s attendance at a group meeting in April 2013, where he was  
5 observed to be “alert and oriented” and “calm and coherent.” (AR 21, 421.) Plaintiff “had good  
6 eye contact,” was “groomed well,” his speech was within normal limits, and his “thought process  
7 was intact.” (AR 21, 421.) Plaintiff participated in the group meeting for the first time,  
8 introduced himself, and was “attentively listening [to] other participants’ experiences and their  
9 pre-crisis plan ideas.” (AR 21, 421.) As the ALJ observed, Dr. Rush noted Plaintiff presented  
10 with a “[n]ormal mental status” during his examination on May 29, 2013. (AR 19, 432.)

11 The ALJ also reviewed the psychological evaluation of Plaintiff performed by Dr.  
12 Murphy on July 9, 2013, to which the ALJ assigned “significant weight” – a decision Plaintiff  
13 does not contest. (AR 22–23, 436–40). Dr. Murphy observed “no psychological impairment”  
14 and opined that Plaintiff “does not appear to meet the DSM-IV-TR criteria for a mental disorder.”  
15 (AR 22–23, 440.) As noted by the ALJ, Dr. Murphy concluded that Plaintiff is capable of  
16 performing simple repetitive tasks on a regular basis but not complex tasks, with no other  
17 restrictions. (AR 23, 440.)

18 Finally, the ALJ reviewed the notes from the “Medication Evaluation” performed by Dr.  
19 Santy on August 7, 2013, in which Dr. Santy observed Plaintiff was “cooperative,” his sensorium  
20 was “alert,” and his cognition was “[n]ormal” and “grossly intact.” (AR 21, 452.) Plaintiff was  
21 noted as “[n]ot feeling paranoid and no delusions were elicited, and was prescribed Prozac “to  
22 target depression” and Abilify “to psychotic [symptoms.]” (AR 21, 451, 453.)

23 This evidence fails to demonstrate that Plaintiff had disabling limitations as a result of his  
24 mental impairments from October 1, 2012 to November 3, 2013. Contrary to Plaintiff’s assertion  
25 that “the ALJ did not consider the treatment records prior to November 1, 2013” (Doc. 12 at 8),  
26 the ALJ carefully and fully addressed this evidence in his decision (*see* AR 21–23), and reached a  
27 reasonable determination that it did not warrant a finding that Plaintiff was disabled. Because the  
28 ALJ’s evaluation of the evidence and findings that Plaintiff did not suffer an impairment for a

1 continuous period of twelve months is supported by substantial evidence, it was not error for the  
2 ALJ not to consider Plaintiff's eligibility for a closed period of disability. *See Felton v. Colvin*,  
3 No. 2:15-CV-2315-CKD, 2016 WL 6803680, at \*4-6 (E.D. Cal. Nov. 17, 2016); *Miller*, 2014  
4 WL 3735345, at \*11. *See also Rosales*, 2013 WL 1410387, at \*4-5; *Laib v. Astrue*, No. CV-09-  
5 0142-CI, 2010 WL 2218294, at \*3-5 (E.D. Wash. May 26, 2010); *Jolliff v. Barnhart*, No. C 02-  
6 03855 WHA, 2003 WL 21715327, at \*2-3 (N.D. Cal. July 16, 2003).

7 **VI. CONCLUSION AND ORDER**

8 After consideration of Plaintiff's and Defendant's briefs and a thorough review of the  
9 record, the Court finds that the ALJ's decision is supported by substantial evidence and is  
10 therefore AFFIRMED. The Clerk of this Court is DIRECTED to enter judgment in favor of  
11 Defendant Nancy A. Berryhill, Acting Commissioner of Social Security, and against Plaintiff.

12 IT IS SO ORDERED.

13 Dated: April 20, 2017

14 */s/ Sheila K. Oberto*  
15 UNITED STATES MAGISTRATE JUDGE