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UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

CHANNEL CENTENO, HERIBERTA  
CENTENO, and JOSE CENTENO,

Plaintiffs,

v.

CITY OF FRESNO, ZEBULON PRICE,  
and FELIPE MIGUEL LUCERO,

Defendants.

No. 1:16-cv-00653-DAD-SAB

ORDER GRANTING IN PART AND  
DENYING IN PART DEFENDANTS’  
MOTION FOR SUMMARY JUDGMENT,  
AND DENYING DEFENDANTS’ MOTION  
IN LIMINE NO. 1

(Doc. Nos. 40, 48)

This case arises from a September 3, 2015 encounter between Freddy Centeno and two officers of the Fresno Police Department. Mr. Centeno was shot by the officers that morning shortly after 11:00 a.m., in the southwest part of Fresno, California. He died weeks later. Plaintiffs—Mr. Centeno’s adult daughter and his parents—bring this civil rights action against the City of Fresno and Officers Felipe Miguel Lucero and Zebulon Price. (*See* Doc. No. 1-2.)

On May 16, 2017, defendants’ motion for summary judgment came before the court for hearing. Attorneys Cristobal Galindo and Kent Henderson appeared on behalf of plaintiffs. Attorney Anthony Sain appeared on behalf of defendants. After oral argument, defendants’ motion was taken under submission. For the reasons stated below, defendants’ motion for summary judgment will be granted in part and denied in part.

## BACKGROUND

### A. Factual Background<sup>1</sup>

On September 3, 2015, at approximately 11:00 a.m., Paola Hermosillo was with three children in the living room of her apartment unit on South Orange Avenue, in Fresno, California, when Freddy Centeno approached the apartment and banged on her door. (DUMF ¶¶ 2–3.) When Ms. Hermosillo went to the door, Mr. Centeno—who was wearing black shorts and no shirt—identified himself as a federal agent, warned Ms. Hermosillo that she was not supposed to be selling drugs at the residence, and asked for someone named “George.” (DUMF ¶ 4, 7.)<sup>2</sup> Ms. Hermosillo remembered Mr. Centeno from a prior, similar encounter when he had also demanded to see “George,” before her husband made Mr. Centeno leave. (DUMF ¶ 8.) On this occasion, Mr. Centeno pulled out an object, which Ms. Hermosillo believed to be a gun, and pointed it toward her. (DUMF ¶¶ 5, 13.) Ms. Hermosillo closed her door and called 911. (*Id.*) As Mr. Centeno walked away from the apartment complex, Ms. Hermosillo relayed this information, as well as a physical description of Mr. Centeno, to an emergency dispatcher. (*See* DUMF ¶¶ 7, 17.)

Around the time Mr. Centeno had approached Ms. Hermosillo’s apartment, Officer Felipe Miguel Lucero and his partner Officer Zebulon Price of the Fresno Police Department (“FPD”) were responding to an unrelated matter nearby. (DUMF ¶ 39.) Officer Lucero was wearing blue jeans, a t-shirt, tennis shoes, and a black nylon tactical vest with an FPD star on the front left chest and a patch on the back that read “Police M.A.G.E.C.” (DUMF ¶¶ 37–38.) Officer Lucero was carrying his FPD-issued firearm, a backup firearm, and taser. (*Id.*) Officer Price also wore a tactical vest. (DUMF ¶ 37.)

Sergeant Walter Boston, a supervising officer, approached Officers Lucero and Price and advised them of a call for service involving a subject with a firearm. (DUMF ¶ 39.) Sergeant Boston told Lucero that the subject was a Hispanic male, was wearing no shirt and had multiple

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<sup>1</sup> The relevant facts that follow are principally derived from defendants’ statement of undisputed material fact (Doc. Nos. 41, 42, 52, 58) (“DUMF”); and plaintiffs’ statement of undisputed material facts (Doc. Nos. 53, 57) (“PUMF”).

<sup>2</sup> Evidence before the court on summary judgment suggests Mr. Centeno had a history of mental health issues, including diagnoses of schizophrenia or bipolar disorder. (*See* PUMF ¶¶ 1–8.)

1 tattoos, was wearing black gym shorts, and was walking northbound on Orange Avenue toward  
2 Ventura Avenue. (DUMF ¶ 40.) Sergeant Boston also told Lucero that the reporting party stated  
3 that the subject had pulled out a small black handgun, identified himself as a federal agent, and  
4 demanded to see someone named “George.” (DUMF ¶¶ 41–42.) Officers Lucero and Price got  
5 into their vehicle, an unmarked gold-colored Nissan Altima, and headed toward the stated  
6 location, with Officer Lucero driving. (PUMF ¶ 20; DUMF ¶ 44.) Officer Price then advised  
7 dispatch that he and Officer Lucero were on their way to the scene. (DUMF ¶ 80; *see also*  
8 Declaration of Julie Fleming (Doc. No. 40-1) (“Fleming Decl.”), Ex. D.) Dispatch rebroadcast a  
9 description of a Hispanic male wearing black shorts, no shirt, and with tattoos all over his arms  
10 and back, last seen walking northbound on Orange toward Ventura. (*Id.*) The dispatcher further  
11 stated that the suspect knocked on the door of the reporting party, identified himself as a federal  
12 agent, asked if “George” lived there and if the reporting party had any drugs, and pulled out a  
13 weapon. (*Id.*) As Officers Lucero and Price approached Orange Avenue, Price asked dispatch  
14 again for a description of the suspect. (DUMF ¶ 82.) Dispatch replied that the suspect was a  
15 Hispanic male with black shorts, no shirt, and multiple tattoos, and that he had a small black  
16 handgun which he put in his front pocket. (DUMF ¶ 82; *see also* Fleming Decl., Ex. D.)

17 Officers Lucero and Price turned on their body cameras as their car approached Mr.  
18 Centeno’s location. (DUMF ¶¶ 45, 86.)<sup>3</sup> As the officers arrived at the intersection of South

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19 <sup>3</sup> The officers’ body camera videos, presented on summary judgment, have been carefully  
20 reviewed by the court. (*See* Fleming Decl., Exs. S, U.) One such video, from Officer Lucero’s  
21 body camera (Fleming Decl., Ex. S), depicts the following. The defendant officers were driving  
22 rapidly southbound on Orange Avenue when they appear to spot Mr. Centeno. At that moment,  
23 their car crosses in front of a vehicle travelling northbound in order to pull to the east side curb on  
24 Orange Avenue in front of the approaching suspect. At approximately 13 seconds into the video,  
25 Officer Lucero, the driver, has his door partially opened as Mr. Centeno walks toward him down  
26 the sidewalk with his hands apparently clasped in front of his chest. At 15 seconds into the video,  
27 Officer Lucero raises his pistol and aims it at Mr. Centeno. At 16 seconds, Mr. Centeno’s right  
28 hand enters the pocket of his gym shorts and, at 17 seconds, he appears to take a dark object out  
of that pocket with his hand still held down below his waist. A fraction of a second later, the first  
of the officers’ shots appears to hit Mr. Centeno, spinning him sideways. At 19 seconds, Mr.  
Centeno staggers, and by 20 seconds into the video, he has gone to the ground and is lying  
motionless. At around the 31-second mark, sound appears on Officer Lucero’s video for the first  
time and someone is heard yelling “Get your hands up!” as police call dispatch to report shots  
fired.

1 Orange Avenue near East El Monte Way, they saw an individual generally matching the suspect's  
2 description as given over dispatch, walking northbound on the east sidewalk of Orange Avenue.  
3 (DUMF ¶¶ 46–47, 84.) Officer Lucero parked their vehicle facing south along the east curb of  
4 Orange Avenue, approximately forty to fifty feet away from Mr. Centeno. (DUMF ¶¶ 48, 50.)

5 Both officers exited the vehicle and drew their guns, as Officer Lucero identified himself  
6 as “Fresno Police” and Officer Price announced “Fresno P.D.” (DUMF ¶¶ 52, 54, 87.) Both  
7 ordered Mr. Centeno to get on the ground. (*See* DUMF ¶ 55.)<sup>4</sup> Mr. Centeno dropped his hands  
8 down to his sides and reached into his shorts pocket with his right hand. (DUMF ¶¶ 55, 87.) Mr.  
9 Centeno then began to lift his right hand from his pocket, exposing a small black object, which  
10 both officers believed to be a gun. (DUMF ¶¶ 56–58, 88–89.) That object was, in reality, a black  
11 plastic spray nozzle. (PUMF ¶ 13; *see* Fleming Decl., Ex. I.)

12 Officer Lucero ordered Mr. Centeno to get on the ground a second time. (DUMF ¶ 60.)  
13 Believing Mr. Centeno to pose a threat to either himself or his partner, Officer Lucero fired his  
14 gun five times at Mr. Centeno. (DUMF ¶¶ 63–65.) Officer Lucero first fired three shots when he  
15 believed Mr. Centeno began to raise the object from his pocket. (DUMF ¶¶ 65–66.) As Mr.  
16 Centeno’s body turned to the left, which Officer Lucero interpreted as an attempt to flee, Officer  
17 Lucero fired two additional shots. (DUMF ¶¶ 67–69.) Within the same period of time, Officer  
18 Price, fearing Mr. Centeno was pulling a gun out to shoot Lucero, fired his gun five times at Mr.  
19 Centeno from about thirty feet away. (DUMF ¶¶ 89–90, 93–95.)<sup>5</sup> However, the entire  
20 confrontation—from the officers’ exiting their unmarked car until the conclusion of the  
21 shooting—lasted approximately a mere five seconds. (DUMF ¶ 72; *see also* Fleming Decl., Exs.  
22 S, U, V.)<sup>6</sup>

23 \_\_\_\_\_  
24 <sup>4</sup> According to video evidence from Officer Price’s body camera, only two seconds passed from  
25 the beginning of the officers’ order to Mr. Centeno to get on the ground until he was struck by the  
26 first bullet. (Fleming Decl., Ex. U.)

27 <sup>5</sup> Officer Price was standing behind the front passenger side of the car near the tire and therefore  
28 had the protection of the car’s engine, transmission, and other metal components. (DUMF ¶ 91.)

<sup>6</sup> A third officer, Sergeant Marcus Gray was also present at the scene, having arrived fifteen  
seconds before the shooting. (PUMF ¶ 58.) Sergeant Gray did not fire his weapon. (PUMF

1 Mr. Centeno died on or around September 23, 2017, twenty-three days after his encounter  
2 with Officers Lucero and Price. An autopsy was performed on Mr. Centeno’s body, which  
3 identified eight gunshot wounds. (See PUMF ¶¶ 60–69.)

4 **B. Procedural Background**

5 Plaintiffs commenced this action in the Fresno County Superior Court on March 23, 2016.  
6 (Doc. No. 1-2.) The case was subsequently removed to this federal court by defendants on May  
7 10, 2016. (Doc. No. 1.) Plaintiffs’ complaint states the following claims: (1) violation of the  
8 Fourth Amendment of the United States Constitution, based on excessive use of force; (2)  
9 violation of the Fourteenth Amendment right to due process; (3) municipal liability based on  
10 unconstitutional customs, policies, and practices; and (4) state law wrongful death and survival,  
11 based on intentional or negligent conduct.

12 On March 28, 2017, following the conclusion of discovery, defendants moved for  
13 summary judgment in their favor as to each of plaintiffs’ claims. (Doc. No. 40.) On May 2,  
14 2016, plaintiffs filed an opposition to that motion. (Doc. No. 51.) On May 9, 2017, defendants  
15 filed a reply. (Doc. No. 56.)

16 **LEGAL STANDARD**

17 Summary judgment is appropriate when the moving party “shows that there is no genuine  
18 dispute as to any material fact and the movant is entitled to judgment as a matter of law.” Fed. R.  
19 Civ. P. 56(a).

20 In summary judgment practice, the moving party “initially bears the burden of proving the  
21 absence of a genuine issue of material fact.” *In re Oracle Corp. Sec. Litig.*, 627 F.3d 376, 387  
22 (9th Cir. 2010) (citing *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986)). The moving party  
23 may accomplish this by “citing to particular parts of materials in the record, including  
24 depositions, documents, electronically stored information, affidavits or declarations, stipulations  
25 (including those made for purposes of the motion only), admissions, interrogatory answers, or  
26 other materials” or by showing that such materials “do not establish the absence or presence of a

27  
28 ¶ 59.)

1 genuine dispute, or that an adverse party cannot produce admissible evidence to support the fact.”  
2 Fed. R. Civ. P. 56(c)(1)(A), (B). When the non-moving party bears the burden of proof at trial, as  
3 plaintiffs do here, “the moving party need only prove that there is an absence of evidence to  
4 support the non-moving party’s case.” *Oracle Corp.*, 627 F.3d at 387 (citing *Celotex*, 477 U.S. at  
5 325); *see also* Fed. R. Civ. P. 56(c)(1)(B). Indeed, summary judgment should be entered, after  
6 adequate time for discovery and upon motion, against a party who fails to make a showing  
7 sufficient to establish the existence of an element essential to that party’s case, and on which that  
8 party will bear the burden of proof at trial. *See Celotex*, 477 U.S. at 322. “[A] complete failure of  
9 proof concerning an essential element of the nonmoving party’s case necessarily renders all other  
10 facts immaterial.” *Id.* at 322–23. In such a circumstance, summary judgment should be granted,  
11 “so long as whatever is before the district court demonstrates that the standard for the entry of  
12 summary judgment . . . is satisfied.” *Id.* at 323.

13         If the moving party meets its initial responsibility, the burden then shifts to the opposing  
14 party to establish that a genuine issue as to any material fact actually does exist. *See Matsushita*  
15 *Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574, 586 (1986). In attempting to establish the  
16 existence of this factual dispute, the opposing party may not rely upon the allegations or denials  
17 of its pleadings but is required to tender evidence of specific facts in the form of affidavits or  
18 admissible discovery material in support of its contention that the dispute exists. *See* Fed. R. Civ.  
19 P. 56(c)(1); *Matsushita*, 475 U.S. at 586 n.11; *Orr v. Bank of America, NT & SA*, 285 F.3d 764,  
20 773 (9th Cir. 2002) (“A trial court can only consider admissible evidence in ruling on a motion  
21 for summary judgment.”). The opposing party must demonstrate that the fact in contention is  
22 material, i.e., a fact that might affect the outcome of the suit under the governing law, *see*  
23 *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248 (1986); *T.W. Elec. Serv., Inc. v. Pac. Elec.*  
24 *Contractors Ass’n*, 809 F.2d 626, 630 (9th Cir. 1987), and that the dispute is genuine, i.e., the  
25 evidence is such that a reasonable jury could return a verdict for the non-moving party, *see*  
26 *Anderson*, 477 U.S. at 250; *Wool v. Tandem Computs., Inc.*, 818 F.2d 1433, 1436 (9th Cir. 1987).

27         In the endeavor to establish the existence of a factual dispute, the opposing party need not  
28 establish a material issue of fact conclusively in its favor. It is sufficient that “the claimed factual

1 dispute be shown to require a jury or judge to resolve the parties’ differing versions of the truth at  
2 trial.” *T.W. Elec. Serv.*, 809 F.2d at 631. Thus, the “purpose of summary judgment is to ‘pierce  
3 the pleadings and to assess the proof in order to see whether there is a genuine need for trial.’”  
4 *Matsushita*, 475 U.S. at 587 (citations omitted).

5 “In evaluating the evidence to determine whether there is a genuine issue of fact,” the  
6 court draws “all inferences supported by the evidence in favor of the non-moving party.” *Walls v.*  
7 *Cent. Contra Costa Cty. Transit Auth.*, 653 F.3d 963, 966 (9th Cir. 2011). It is the opposing  
8 party’s obligation to produce a factual predicate from which the inference may be drawn. *See*  
9 *Richards v. Nielsen Freight Lines*, 602 F. Supp. 1224, 1244–45 (E.D. Cal. 1985), *aff’d*, 810 F.2d  
10 898, 902 (9th Cir. 1987). Finally, to demonstrate a genuine issue, the opposing party “must do  
11 more than simply show that there is some metaphysical doubt as to the material facts. . . . Where  
12 the record taken as a whole could not lead a rational trier of fact to find for the non-moving party,  
13 there is no ‘genuine issue for trial.’” *Matsushita*, 475 U.S. at 587 (citation omitted).

## 14 DISCUSSION

### 15 A. Federal Section 1983 Claims

16 The Civil Rights Act provides as follows:

17 Every person who, under color of [state law] . . . subjects, or causes  
18 to be subjected, any citizen of the United States . . . to the  
19 deprivation of any rights, privileges, or immunities secured by the  
20 Constitution . . . shall be liable to the party injured in an action at  
21 law, suit in equity, or other proper proceeding for redress . . . .

22 42 U.S.C. § 1983. Thus, to prevail on a valid claim under § 1983, a plaintiff must prove that  
23 (i) the conduct complained of was committed by a person acting under color of state law; (ii) this  
24 conduct deprived a person of constitutional rights; and (iii) there is an actual connection or link  
25 between the actions of the defendants and the deprivation allegedly suffered by decedent. *See*  
26 *Parratt v. Taylor*, 451 U.S. 527, 535 (1981); *Monell v. Dep’t of Soc. Servs.*, 436 U.S. 658, 690–95  
27 (1978); *Rizzo v. Goode*, 423 U.S. 362, 370–71 (1976).

28 Plaintiffs, as successors in interest to decedent Freddy Centeno and individually, allege  
violations of the Fourth and Fourteenth Amendments against defendant Officers Lucero and  
Price. Plaintiffs also allege liability on the part of defendant City of Fresno (“City”) under

1 *Monell.*

2 1. Fourth Amendment Claim

3 Plaintiffs first allege that defendant Officers Lucero and Price employed unconstitutional  
4 excessive force against Mr. Centeno on September 3, 2015. A claim that a law enforcement  
5 officer used excessive force during the course of an arrest is analyzed under the Fourth  
6 Amendment’s objective reasonableness standard. *Graham v. Connor*, 490 U.S. 386, 395 (1989);  
7 *Tennessee v. Garner*, 471 U.S. 1, 7–8 (1985). Under this standard, “[t]he force which [i]s  
8 applied must be balanced against the need for that force: it is the need for force which is at the  
9 heart of the *Graham* factors.” *Liston v. County of Riverside*, 120 F.3d 965, 976 (9th Cir. 1997)  
10 (quoting *Alexander v. City & County of San Francisco*, 29 F.3d 1355, 1367 (9th Cir. 1994)); *see*  
11 *also Drummond ex rel. Drummond v. City of Anaheim*, 343 F.3d 1052, 1057 (9th Cir. 2003).  
12 Thus, in light of the facts and circumstances surrounding a law enforcement officer’s actions,  
13 courts “must balance the nature of the harm and quality of the intrusion on the individual’s Fourth  
14 Amendment interests against the countervailing governmental interests at stake.” *Bryan v.*  
15 *MacPherson*, 630 F.3d 805, 823 (9th Cir. 2010) (citations and internal quotations omitted); *see*  
16 *also Scott v. Harris*, 550 U.S. 372, 383–84 (2007); *Santos v. Gates*, 287 F.3d 846, 853 (9th Cir.  
17 2002); *Deorle v. Rutherford*, 272 F.3d 1272, 1280 (9th Cir. 2001); *Liston*, 120 F.3d at 976.  
18 “Force is excessive when it is greater than is reasonable under the circumstances.” *Santos*, 287  
19 F.3d at 854 (citing *Graham*, 490 U.S. 386). Accordingly,

20 [a]lthough it is undoubtedly true that police officers are often forced  
21 to make split-second judgments, and that therefore not every push  
22 or shove, even if it may seem unnecessary in the peace of a judge’s  
23 chambers is a violation of the Fourth Amendment, it is equally true  
that even where some force is justified, the amount actually used  
may be excessive.

24 *Id.* at 853 (citations and internal quotations omitted).

25 In considering the pending motion for summary judgment, it is important to keep in mind  
26 the following admonition of the Ninth Circuit with respect to the use of summary judgment in  
27 cases involving claims of excessive use of force:

28 //



1 Under the Fourth Amendment, law enforcement may use  
2 “objectively reasonable” force to carry out such seizures; as in the  
3 unlawful arrest analysis, this objective reasonableness is determined  
4 by an assessment of the totality of the circumstances. . . . Because  
5 this inquiry is inherently fact specific, the “determination whether  
6 the force used to effect an arrest was reasonable under the Fourth  
7 Amendment should only be taken from the jury in rare cases.”

8 *Green v. City & County of San Francisco*, 751 F.3d 1039, 1049 (9th Cir. 2014) (citations  
9 omitted); *see also Hughes v. Kisela*, 862 F.3d 775, 782 (9th Cir. 2016). In the instant case, while  
10 many of the facts before this court are uncontroverted on summary judgment, such as the nature  
11 and quantum of the deadly force utilized, there is nevertheless a genuine dispute of material fact  
12 as to the reasonableness with which that force was applied.

13 a. *The Nature and Quality of the Intrusion*

14 The court begins its analysis by assessing both the type and the amount of force used. *See*  
15 *Bryan*, 630 F.3d at 824; *Davis v. City of Las Vegas*, 478 F.3d 1048, 1055 (9th Cir. 2007). Here, it  
16 is undisputed that defendant Officers Lucero and Price fired their weapons at Mr. Centeno a total  
17 of ten times from no more than fifty feet away. (*See* DUMF ¶¶ 48, 65, 93–94.) Shooting a  
18 suspect with a firearm constitutes use of deadly force. *Blanford v. Sacramento County*, 406 F.3d  
19 1110, 1115 n.9 (9th Cir. 2005) (defining “deadly force” as “force creating a substantial risk of  
20 causing death or serious bodily injury”) (citing *Smith v. City of Hemet*, 394 F.3d 689, 704–07 (9th  
21 Cir. 2005) (en banc)). It is well established that:

22 “[t]he intrusiveness of a seizure by means of deadly force is  
23 unmatched.” [*Garner*, 471 U.S. at 9.] The use of deadly force  
24 implicates the highest level of Fourth Amendment interests both  
25 because the suspect has a “fundamental interest in his own life” and  
26 because such force “frustrates the interest of the individual, and of  
27 society, in judicial determination of guilt and punishment.” *Id.*

28 *A. K. H. by & through Landeros v. City of Tustin*, 837 F.3d 1005, 1011 (9th Cir. 2016).

Accordingly, “[d]eadly force is permissible only ‘if the suspect threatens the officer with a  
weapon or there is probable cause to believe that he has committed a crime involving the  
infliction or threatened infliction of serious physical harm.’” *Id.* (quoting *Garner*, 471 U.S. at  
11).

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1                   b.       *The Governmental Interests at Stake*

2           Having identified the quantum of force at issue, the court must balance that use of that  
3 force against the need for such force. *See Glenn v. Washington County*, 673 F.3d 864, 871 (9th  
4 Cir. 2011); *Bryan*, 630 F.3d at 823; *Liston*, 120 F.3d at 976. In analyzing the government’s  
5 interests at issue, courts must consider a number of factors, including (1) the severity of the crime,  
6 (2) whether the suspect posed an immediate threat to the safety of the officers or others, and (3)  
7 whether the suspect actively resisted arrest or attempted to evade arrest by flight, and any other  
8 exigent circumstances. *Estate of Diaz v. City of Anaheim*, 840 F.3d 592, 605 (9th Cir. 2016);  
9 *Glenn*, 673 F.3d at 872; *Mattos v. Agarano*, 661 F.3d 433, 441 (9th Cir. 2011) (en banc); *Deorle*,  
10 272 F.3d at 1280. Courts may also consider, when appropriate, whether a warning was given  
11 before force was used. *See Deorle*, 272 F.3d at 1285 (“Less than deadly force that may lead to  
12 serious injury may be used only when a strong governmental interest warrants its use, and in such  
13 circumstances should be preceded by a warning, when feasible.”); *see also Hughes*, 862 F.3d at  
14 779. Ultimately, the court must “examine the totality of the circumstances and consider whatever  
15 specific factors may be appropriate in a particular case, whether or not listed in *Graham*.”  
16 *Hughes*, 862 F.3d at 779 (internal quotations omitted) (quoting *Bryan*, 630 F.3d at 826); *Mattos*,  
17 661 F.3d at 441.

18                   i.       Severity of the crime at issue

19           The court first considers the severity of the crime at issue. *Graham*, 490 U.S. at 396;  
20 *A. K. H.*, 837 F.3d at 1011; *Deorle*, 272 F.3d at 1280–81. Here, there is no dispute that defendant  
21 Officers Lucero and Price responded to the scene based solely on a report that Mr. Centeno had  
22 disturbed Ms. Herмосillo in her apartment, and that Centeno was wearing black gym shorts with  
23 no shirt, identified himself as a federal agent, demanded to see someone named “George,” and  
24 brandished what Ms. Herмосillo believed to be a firearm. Any criminal conduct on Mr.  
25 Centeno’s part had ended before the defendant officers became involved, since Mr. Centeno had  
26 left Ms. Herмосillo’s apartment door and was merely walking down the street when the officers  
27 confronted him. *See A. K. H.*, 837 F.3d at 1011 (finding the government’s interest insufficient to  
28 justify use of deadly force, in part, because the domestic dispute in question had ended before

1 police arrived); *George v. Morris*, 736 F.3d 829, 839 (9th Cir. 2013) (same); *Mattos*, 661 F.3d at  
2 450. In the light most favorable to plaintiffs, this evidence supports the conclusion that Mr.  
3 Centeno’s alleged conduct constituted, at most, a misdemeanor offense. *See, e.g.*, Cal. Penal  
4 Code § 417(a)(2) (exhibiting a firearm). Therefore, the use of some force—but not deadly  
5 force—may have been warranted to effectuate Mr. Centeno’s arrest. *But see Bryan*, 630 F.3d at  
6 829 (finding no substantial government interest in using significant force to effect an arrest for  
7 misdemeanor violations); *Hammer v. Gross*, 932 F.2d 842, 846 (9th Cir. 1991) (holding that  
8 while a misdemeanor offense is “certainly not to be taken lightly,” it militates against the use of  
9 force where the suspect “posed no threat to the safety of the officers or others.”).

10 ii. Immediate threat to safety

11 The second and most important governmental interest factor is whether the suspect poses  
12 an immediate threat to the safety of the officers or others. *Hughes*, 862 F.3d at 779; *A. K. H.*, 837  
13 F.3d at 1011; *Bryan*, 630 F.3d at 826; *Smith*, 394 F.3d at 702. It has been recognized that “[a]  
14 desire to resolve quickly a potentially dangerous situation is not the type of governmental interest  
15 that, standing alone, justifies the use of force that may cause serious injury.” *Hughes*, 862 F.3d at  
16 780 (quoting *Deorle*, 272 F.3d at 1281); *see also Estate of Diaz*, 840 F.3d at 605; *George*, 736  
17 F.3d at 838; *Deorle*, 272 F.3d at 1281 (“[A] simple statement by an officer that he fears for his  
18 safety or the safety of others is not enough; there must be objective factors to justify such a  
19 concern.”). Moreover, it has long been clearly established “that the fact that the ‘suspect was  
20 armed with a deadly weapon’ does *not* render the officers’ response per se reasonable under the  
21 Fourth Amendment.” *George*, 736 F.3d at 838 (emphasis in original) (quoting *Glenn*, 673 F.3d at  
22 872–73); *see also Harris v. Roderick*, 126 F.3d 1189, 1204 (9th Cir. 1997) (“Law enforcement  
23 officials may not kill suspects who do not pose an immediate threat to their safety or to the safety  
24 of others simply because they are armed.”).

25 In moving for summary judgment, defendant Officers Lucero and Price primarily rely on  
26 their subjective beliefs that Mr. Centeno posed an immediate threat to their safety. Specifically,  
27 the officers arrived at the scene believing Mr. Centeno had recently brandished a gun, and when  
28 they confronted him on the street, he started pulling out of the pocket of his shorts a dark object

1 they believed to be that weapon. *See, e.g., George*, 736 F.3d at 838 (“If the person is . . .  
2 reasonably suspected of being armed[,] a furtive movement, harrowing gesture, or serious verbal  
3 threat might create an immediate threat.”). However, considering the other objective evidence  
4 before the court on summary judgment, there is clearly considerable dispute as to whether Mr.  
5 Centeno’s behavior could have been reasonably been viewed as posing a threat to the safety of  
6 the officers justifying their use of deadly force. Most notably, it is undisputed that Mr. Centeno  
7 was not carrying a gun, but rather only a black plastic spray nozzle.<sup>7</sup> He did not make threatening  
8 gestures or verbally communicate any threats to the officers. In the seconds after the officers  
9 announced themselves, Mr. Centeno never moved into a shooting stance, and in reaching into his  
10 pocket, never raised his hand above his waist before the officers fired their weapons. (*See* PUMF  
11 ¶¶ 24–25.) No other members of the public were visibly present in the immediate area. Indeed,  
12 Sergeant Gray, who was present at the scene, having arrived fifteen seconds before the shooting,  
13 did not use his firearm against Mr. Centeno. (*See* PUMF ¶¶ 58–59.)<sup>8</sup> Finally, plaintiffs posit that  
14 Mr. Centeno may well not have even understood defendant Officers Lucero and Price to be police  
15 officers, given the undisputed evidence that they arrived in an unmarked gold-colored Nissan  
16 Altima and were not wearing traditional police uniforms.

17 ////

18  
19 <sup>7</sup> In connection with this motion, defendants filed a motion in limine to exclude consideration of  
20 evidence discovered after the shooting regarding the nature of the black object in Mr. Centeno’s  
21 possession. (*See* Doc No. 48.) In essence, defendants argue that the fact that the object was a  
22 plastic spray nozzle is irrelevant because the officers believed it to be a gun when they shot Mr.  
23 Centeno. The court finds this argument unpersuasive. The undisputed evidence on summary  
24 judgment is that Mr. Centeno began to pull a black object from his pocket, that the object was in  
25 clear view of defendant Officers Lucero and Price, and that defendants considered their subjective  
26 beliefs about the object when they decided to use deadly force. Under the Fourth Amendment,  
27 this court must consider the “reasonableness” of a particular use of force “from the perspective of  
28 a reasonable officer.” *Graham*, 490 U.S. at 396. Evidence that the object was not a gun is highly  
relevant to this inquiry in a number of respects, such as whether a reasonable officer would have  
perceived the object as something other than a gun, or whether Mr. Centeno posed a threat to the  
officers’ safety. Accordingly, defendants’ motion in limine will be denied for purposes of this  
summary judgment motion.

<sup>8</sup> One inference that may be drawn from this evidence is that Sergeant Gray did not perceive a  
threat to the officers’ safety based upon Mr. Centeno’s movements.

1 Drawing all inferences from the evidence before the court on summary judgment in  
2 plaintiffs' favor, the court concludes that a reasonable jury could conclude that Mr. Centeno  
3 posed no threat to the safety of the officers or the public immediately before the defendants fired  
4 their weapons, and that the use of deadly force was unwarranted under these circumstances.

5 iii. Active resistance or attempts to evade arrest

6 The third governmental interest factor to be considered is whether Mr. Centeno actively  
7 resisted arrest or attempted to evade arrest by flight. *Deorle*, 272 F.3d at 1280. In this case, it is  
8 undisputed that not more than five seconds elapsed between defendants' arrival at the scene and  
9 the commencement of their firing of their weapons. The very short duration of the incident alone  
10 suggests that Mr. Centeno had little or no time to physically respond to any of the officers'  
11 commands. *See Hughes*, 862 F.3d at 781 ("The third factor cited in *Graham*, whether the suspect  
12 was resisting or seeking to evade arrest, does not apply as the events in this case occurred too  
13 quickly for the officers to make an arrest attempt."); *A. K. H.*, 837 F.3d at 1012 (finding summary  
14 judgment precluded where the officer "escalated to deadly force very quickly" by shooting the  
15 suspect without warning just as the suspect was taking his hand out of his pocket as instructed).  
16 There is certainly no evidence before the court on summary judgment that Mr. Centeno actively  
17 resisted the officers. Defendant Lucero has stated that he perceived Mr. Centeno to be fleeing  
18 after being initially shot. However, based upon the evidence before this court on summary  
19 judgment, including video footage of the incident, it is obvious that a reasonable jury could come  
20 to a different conclusion—that Mr. Centeno's body turned as a result of being hit by the officers'  
21 initial gun shots. Thus, a reasonable jury could also conclude that Mr. Centeno neither actively  
22 resisted nor tried to evade the officers in any way and that no use of significant force, let alone  
23 deadly force, was justified here.

24 iv. Other considerations

25 Several additional considerations could militate against finding the individual defendants'  
26 use of force reasonable in this case. First, "warnings should be given, when feasible, if the use of  
27 force may result in serious injury, and . . . the giving of a warning or the failure to do so is a factor  
28 to be considered in applying the *Graham* balancing test." *Deorle*, 272 F.3d at 1284; *see also*

1 A. K. H., 837 F.3d at 1012 (noting the lack of a warning that the officer was going to shoot);  
2 *Hayes v. County of San Diego*, 736 F.3d 1223, 1234–35 (9th Cir. 2013); *Glenn*, 673 F.3d at 876.  
3 There is no evidence before the court suggesting that defendant Officers Lucero and Price gave  
4 any warnings of their intention to use their firearms and, indeed, the video evidence of the  
5 encounter establishes otherwise.

6 Second, it is appropriate to consider whether alternative tactics for capturing or subduing a  
7 suspect were available to the officers. *Smith*, 394 F.3d at 703 (citing *Chew v. Gates*, 27 F.3d  
8 1432, 1440 n.5 (9th Cir. 1994)); *see also Young v. County of Los Angeles*, 655 F.3d 1156, 1166  
9 (9th Cir. 2011). This is because “police are required to consider [w]hat other tactics if any were  
10 available, and whether there are clear, reasonable and less intrusive alternatives to the force being  
11 contemplated.” *Hughes*, 862 F.3d at 781 (alteration in original) (internal quotations omitted)  
12 (citing *Bryan*, 630 F.3d at 831; and *Headwaters Forest Def. v. County of Humboldt*, 240 F.3d  
13 1185, 1204 (9th Cir. 2000)). Here, plaintiffs’ expert, Mr. Roger Clark, has opined in his report  
14 that the defendant officers could have employed a number of alternative tactics, such as taking  
15 cover or using their tasers, which would have afforded them the opportunity to learn that Mr.  
16 Centeno was carrying only a harmless spray nozzle, with far lesser risk of death or serious bodily  
17 injury. (*See* PUMF ¶ 77.)

18 Finally, the court notes it is undisputed Sergeant Boston told defendant Lucero that the  
19 subject was a Hispanic male who, while wearing black gym shorts and no shirt, had just  
20 approached Ms. Hermosillo’s apartment door, banged on it, identified himself as a federal agent,  
21 and demanded to see someone named “George.” (DUMF ¶¶ 40–42.) From this evidence a  
22 reasonable jury could easily conclude that the defendant officers were aware that they were about  
23 to encounter an individual with mental health issues. The Ninth Circuit has observed:

24 This Court has “refused to create two tracks of excessive force  
25 analysis, one for the mentally ill and one for serious criminals.”  
26 *Bryan*, 630 F.3d at 829. The Court has, however, “found that even  
27 when an emotionally disturbed individual is acting out and inviting  
28 officers to use deadly force to subdue him, the governmental  
interest in using such force is diminished by the fact that the  
officers are confronted . . . with a mentally ill individual.” *Id.*  
(citation and internal quotation marks omitted). A reasonable jury  
could conclude, based upon the information available to [the

1 officer] at the time, that there were sufficient indications of mental  
2 illness to diminish the governmental interest in using deadly force.

3 *Hughes*, 862 F.3d at 781.

4 Because from the evidence presented on summary judgment, as discussed above, a jury  
5 may reasonably conclude that Mr. Centeno posed no immediate threat of harm, did not resist  
6 arrest, and did not attempt to evade arrest, it could also conclude that the officers had ample  
7 opportunity to give Mr. Centeno warnings and employ alternative tactics before resorting to the  
8 deadly use of their firearms.

9 On balance, there are significant and material disputes of fact regarding whether  
10 defendants' use of deadly force was reasonable in light of the governmental interests at stake  
11 under the circumstances presented here. Because each of the *Graham* factors could be found to  
12 militate against the use of deadly force, defendants' motion for summary judgment as to  
13 plaintiffs' claim of excessive force must be denied with respect to plaintiffs' Fourth Amendment  
14 claim. *See Hughes*, 862 F.3d at 785; *A. K. H.*, 837 F.3d at 1013; *Green*, 751 F.3d at 1049;  
15 *George*, 736 F.3d at 839.

16 2. Fourteenth Amendment Claim

17 Plaintiffs also assert a Fourteenth Amendment substantive due process claim against  
18 defendants for the alleged deprivation of their liberty interests in the companionship and society  
19 of the decedent. *See Lemire v. California Dep't of Corr. & Rehab.*, 726 F.3d 1062, 1075 (9th Cir.  
20 2013) (citing *Wilkinson v. Torres*, 610 F.3d 546, 554 (9th Cir. 2010)); *Curnow v. Ridgecrest*  
21 *Police*, 952 F.2d 321, 325 (9th Cir. 1991)). Government conduct may offend due process only  
22 when it "'shocks the conscience' and violates the 'decencies of civilized conduct.'" *County of*  
23 *Sacramento v. Lewis*, 523 U.S. 833, 846 (1998) (quoting *Rochin v. California*, 342 U.S. 165,  
24 172–73 (1952)); *see also Porter v. Osborn*, 546 F.3d 1131, 1137 (9th Cir. 2008). An officer's  
25 conduct shocks the conscience if he or she acted with either (1) deliberate indifference, or (2) a  
26 purpose to harm the decedent for reasons unrelated to legitimate law enforcement objectives.  
27 *Porter*, 546 F.3d at 1137; *Moreland v. Las Vegas Metro. Police Dep't*, 159 F.3d 365, 372 (9th  
28 Cir. 1998). The appropriate standard of culpability in a given case turns on whether the officer

1 had an opportunity for actual deliberation. *Porter*, 546 F.3d at 1138; *accord Tennison v. City &*  
2 *County of San Francisco*, 570 F.3d 1078, 1089 (9th Cir. 2009).

3           Where actual deliberation is practical, then an officer’s “deliberate  
4 indifference” may suffice to shock the conscience. On the other  
5 hand, where a law enforcement officer makes a snap judgment  
6 because of an escalating situation, his conduct may only be found to  
shock the conscience if he acts with a purpose to harm unrelated to  
legitimate law enforcement objectives.

7 *Gantt v. City of Los Angeles*, 717 F.3d 702, 707 (9th Cir. 2013) (quoting *Wilkinson*, 610 F.3d at  
8 554); *accord Tatum v. Moody*, 768 F.3d 806, 821 (9th Cir. 2014); *see also Porter*, 546 F.3d at  
9 1139 (holding that the purpose to harm standard is applied where officers found themselves  
10 confronting “fast paced circumstances presenting competing public safety obligations”).

11           Here, the undisputed evidence establishes that defendant Officers Lucero and Price faced  
12 a quickly-evolving situation in deciding to use their weapons. As a result, the purpose to harm  
13 standard must apply to plaintiffs’ Fourteenth Amendment claim. Under that standard, plaintiffs  
14 argue that defendant Officers Lucero and Price acted with a purpose to harm on two primary  
15 grounds. First, plaintiffs speculate, without citing any evidence presented on summary judgment,  
16 that the defendant officers could have decided to harm Mr. Centeno before arriving at the scene,  
17 based solely on dispatch reports that he was carrying a gun. Second, plaintiffs contend that the  
18 extremely short duration of the encounter, by itself, supports the conclusion that the officers acted  
19 with a purpose to harm Mr. Centeno. While the evidence identified by plaintiffs is relevant to the  
20 question of whether the officers had an opportunity to deliberate in determining what course of  
21 conduct to take in engaging Mr. Centeno, it cannot, by itself, also establish an intent to harm him.  
22 Accordingly, the court finds no evidence submitted on summary judgment supports a finding that  
23 the defendants acted with a purpose unrelated to legitimate law enforcement objectives.  
24 Defendants’ motion for summary judgment will therefore be granted with respect to plaintiffs’  
25 Fourteenth Amendment claim.

### 26           3.     Qualified Immunity

27           “The doctrine of qualified immunity shields officials from civil liability so long as their  
28 conduct does not violate clearly established statutory or constitutional rights of which a



1 reasonable person would have known.” *Mullenix v. Luna*, 577 U.S. \_\_\_\_, 136 S. Ct. 305, 308  
2 (2015) (internal quotations omitted) (quoting *Pearson v. Callahan*, 555 U.S. 223, 231 (2009); and  
3 *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982)); see also *Bruce v. Ylst*, 351 F.3d 1283, 1290 (9th  
4 Cir. 2003); *Jeffers v. Gomez*, 267 F.3d 895, 910 (9th Cir. 2001). When a court is presented with a  
5 qualified immunity defense, the central questions for the court are: (1) whether the facts alleged,  
6 taken in the light most favorable to the plaintiff, demonstrate that the defendant’s conduct  
7 violated a statutory or constitutional right; and (2) whether the right at issue was “clearly  
8 established.” *Saucier v. Katz*, 533 U.S. 194, 201 (2001); accord *Pearson*, 555 U.S. at 236–42  
9 (holding that courts need not analyze the two prongs of the analysis announced in *Saucier* in any  
10 particular order). Because this court finds that the evidence presented on summary judgment is  
11 such that a reasonable trier of fact could find in plaintiffs’ favor with respect to their Fourth  
12 Amendment claim, it necessarily proceeds to determine whether the rights at issue were clearly  
13 established prior to this incident. See *Hughes*, 862 F.3d at 783; *A. K. H.*, 837 F.3d at 1013.

14 “A Government official’s conduct violates clearly established law when, at the time of the  
15 challenged conduct, ‘[t]he contours of [a] right [are] sufficiently clear’ that every ‘reasonable  
16 official would have understood that what he is doing violates that right.’” *Ashcroft v. al-Kidd*,  
17 563 U.S. 731, 741 (2011) (alterations in original) (quoting *Anderson v. Creighton*, 483 U.S. 635,  
18 640 (1987)); *Hughes*, 862 F.3d at 782. In this regard, while a case directly on point is not  
19 required, “existing precedent must have placed the statutory or constitutional question beyond  
20 debate.” *Mullenix*, 136 S. Ct. at 308 (quoting *al-Kidd*, 563 U.S. at 741); see also *Hughes*, 862  
21 F.3d at 783; *A. K. H.*, 837 F.3d at 1013; *Clement v. Gomez*, 298 F.3d 898, 906 (9th Cir. 2002)  
22 (“The proper inquiry focuses on . . . whether the state of the law [at the relevant time] gave ‘fair  
23 warning’ to the officials that their conduct was unconstitutional.” (quoting *Saucier*, 533 U.S. at  
24 202)). “The dispositive question is ‘whether the violative nature of *particular* conduct is clearly  
25 established.’” *Mullenix*, 136 S. Ct. at 308 (emphasis in original) (quoting *al-Kidd*, 563 U.S. at  
26 742). This inquiry must be undertaken in light of the specific context of the particular case, rather  
27 than as a broad general proposition. *Id.*; *Saucier*, 533 U.S. at 201. Because qualified immunity is  
28 an affirmative defense, the burden of proving the absence of a clearly established right initially

1 lies with the official asserting the defense. *Harlow*, 457 U.S. at 812; *Tarabochia v. Adkins*, 766  
2 F.3d 1115, 1125 (9th Cir. 2014). To determine whether defendants are entitled to qualified  
3 immunity, this court must “assume [the officers] correctly perceived all of the relevant facts and  
4 ask whether [they] could have reasonably believed at the time that the force actually used was  
5 lawful under the circumstances.” *Torres v. City of Madera*, 648 F.3d 1119, 1127 (9th Cir. 2011);  
6 *see also Hughes*, 862 F.3d at 783.

7 Here, with the evidence viewed in the light most favorable to plaintiffs, the state of the  
8 law as of September 3, 2015, when this police shooting occurred, clearly gave defendants fair  
9 warning that their use of deadly force was unconstitutional. The evidence establishes that the  
10 defendant officers perceived the potential threat to their safety based on two sources of  
11 information. First, in the moments leading up to the encounter, the officers received information  
12 that Mr. Centeno had exhibited a handgun outside a nearby residence and that he put the gun in  
13 his pocket. Second, upon arriving at the scene, both officers saw Mr. Centeno begin to pull a  
14 black object from his pocket, which they believed to be the reported handgun. However, based  
15 upon the evidence before the court on summary judgment, the court concludes that a jury could  
16 find that reasonable officers would have correctly perceived the object in Mr. Centeno’s hand to  
17 be a black plastic spray nozzle and not a gun and could therefore also find that Mr. Centeno was  
18 in fact unarmed and posed no immediate threat to their safety when he was approached by the  
19 officers.<sup>9</sup>

20 The Ninth Circuit has held that defendants are not entitled to summary judgment on  
21 qualified immunity grounds under similar circumstances where the decedent did not have a  
22 weapon, even when the officers subjectively believed the decedent to be armed. *See, e.g.,*  
23 *A. K. H.*, 837 F.3d at 1009, 1012–13 (affirming the denial of summary judgment on qualified  
24 immunity grounds where the officer testified he shot as the decedent was taking his hand out of  
25 his pocket because the decedent’s hand was “concealed” and something in his pocket “appeared

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26 <sup>9</sup> Having reviewed video and photographic evidence showing Mr. Centeno holding the spray  
27 nozzle, this court concludes that a jury could find that that a reasonable officer would not have  
28 believed Mr. Centeno was pulling a gun from his pocket when approached by the officers. (*See,*  
*e.g., Fleming Decl., Exs. I, S, U.*)

1 to be heavy”); *Harris*, 126 F.3d at 1203 (holding that the use of deadly force is unreasonable  
2 when a suspect makes no aggressive or threatening movement, despite having allegedly engaged  
3 in a shoot-out with officers the prior day). Similarly, the Ninth Circuit has concluded summary  
4 judgment on qualified immunity grounds to be inappropriate where it is disputed whether a  
5 subject, known to be armed, actually threatened to use their weapon. *See Hughes*, 862 F.3d at  
6 785 (“[A] rational jury—again accepting the facts in the light most favorable to Ms. Hughes—  
7 could find that she had a constitutional right to walk down her driveway holding a knife without  
8 being shot.”); *George*, 736 F.3d at 839 (“Today’s holding should be unsurprising. If the deputies  
9 indeed shot the sixty-four-year-old decedent without objective provocation while he used his  
10 walker, with his gun trained on the ground, then a reasonable jury could determine that they  
11 violated the Fourth Amendment.”); *Curnow*, 952 F.2d at 325 (9th Cir. 1991) (holding that the use  
12 of deadly force is unreasonable when the suspect did not point a gun at officers).

13 Having viewed the video evidence, *see supra* note 3, the court is convinced that a jury  
14 must determine whether the defendants’ actions were reasonable under the circumstances. In  
15 turn, “[t]he application of qualified immunity in this case will depend upon the facts as  
16 determined by a jury.” *Hughes*, 862 F.3d at 785. Accordingly, defendants’ motion for summary  
17 judgment in their favor on qualified immunity grounds must be denied.<sup>10</sup>

#### 18 4. Municipal Liability

19 A municipality may be liable under § 1983 where the municipality itself causes the  
20 constitutional violation through a “policy or custom, whether made by its lawmakers or those  
21 whose edicts or acts may fairly be said to represent official policy.” *Monell v. Dep’t of Soc.*  
22 *Servs.*, 436 U.S. 658, 694 (1978). Therefore, municipal liability in a § 1983 case may be  
23 premised upon (1) an official policy; (2) a “longstanding practice or custom which constitutes the  
24 standard operating procedure of the local government entity;” (3) the act of an “official whose  
25 acts fairly represent official policy such that the challenged action constituted official policy;” or

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26 <sup>10</sup> In reaching this conclusion the court has found persuasive Circuit Judge Berzon’s recent  
27 precise and thorough analysis of how qualified immunity is properly applied in keeping with  
28 Supreme Court precedent in cases such as this one. *See Hughes*, 862 F.3d at 785–91 (order  
denying petition for rehearing en banc) (Berzon, J., concurring).

1 (4) where “an official with final policy-making authority ‘delegated that authority to, or ratified  
2 the decision of, a subordinate.’” *Price v. Sery*, 513 F.3d 962, 966 (9th Cir. 2008) (quoting *Ulrich*  
3 *v. City & County of San Francisco*, 308 F.3d 968, 984–85 (9th Cir. 2002)); *see also* *Villegas v.*  
4 *Gilroy Garlic Festival Ass’n*, 541 F.3d 950, 964 (9th Cir. 2008).

5 “[A] custom or practice can be inferred from widespread practices or evidence of repeated  
6 constitutional violations for which the errant municipal officers were not discharged or  
7 reprimanded.” *Hunter v. County of Sacramento*, 652 F.3d 1225, 1233 (9th Cir. 2011) (citations  
8 and internal quotations omitted); *see also* *Menotti v. City of Seattle*, 409 F.3d 1113, 1147 (9th Cir.  
9 2005); *Gillette v. Delmore*, 979 F.2d 1342, 1349 (9th Cir. 1992) (“A section 1983 plaintiff may  
10 attempt to prove the existence of a custom or informal policy with evidence of repeated  
11 constitutional violations for which the errant municipal officials were not discharged or  
12 reprimanded.”).

13 On summary judgment, plaintiffs rely on their expert witness, Mr. Clark, for opinions  
14 regarding the defendant City’s liability. Specifically, Mr. Clark opines that the Fresno Police  
15 Department “appears to have endorsed the dangerous and out-of-policy tactics” in this case. (*See*  
16 *PUMF* ¶¶ 78, 80.) However, Mr. Clark cites no evidentiary basis for this conclusory opinion,  
17 such as, for example, an FPD policy or an act by a City official endorsing or ratifying the  
18 officers’ alleged conduct. Thus, Mr. Clark’s opinion with regard to City approval is speculative  
19 at best. Mr. Clark also describes his review of evidence related to a separate officer-involved  
20 shooting incident involving Officer Price, on March 23, 2016. Based on the review of that  
21 evidence, Mr. Clark opines that this incident “indicates a pattern of unnecessarily reckless and  
22 dangerous tactical conduct that resulted in excessive and unnecessary lethal force.” (*See* *PUMF*  
23 ¶ 79.)

24 To the extent plaintiffs allege that the City’s custom or practice of failing to properly train  
25 or discipline officers caused a constitutional violation with respect to Mr. Centeno, it is unclear  
26 how Officer Price’s alleged conduct in 2016—*subsequent* to his participation in the shooting of  
27 Mr. Centeno in 2015—has any relevance to the issue of *Monell* liability in the case before this  
28 court. Moreover, plaintiffs have failed to identify any official FPD policy or action, with respect

1 to Officer Price’s subsequent alleged conduct, that could support a finding of liability based on a  
2 theory of City ratification. Accordingly, the defendant City is entitled to summary judgment with  
3 respect to plaintiffs’ constitutional claims against it.

4 5. Punitive Damages

5 Finally, defendants move to dismiss plaintiffs’ request for punitive damages against the  
6 individual defendants. To recover punitive damages against an individual officer in a § 1983  
7 case, a plaintiff must show that the officer’s conduct is “motivated by evil motive or intent” or  
8 “involves reckless or callous indifference to the federally protected rights of others.” *See Smith v.*  
9 *Wade*, 461 U.S. 30, 56 (1983); *Dubner v. City & County of San Francisco*, 266 F.3d 959, 969  
10 (9th Cir. 2001). The Ninth Circuit has further explained that “the standard for punitive damages  
11 under § 1983 mirrors the standard for punitive damages under common law tort cases,” which  
12 extends to “malicious, wanton, or oppressive acts or omissions.” *Dang v. Cross*, 422 F.3d 800,  
13 807 (9th Cir. 2005) (citing *Wade*, 461 U.S. at 49). Here, viewing the facts before the court on  
14 summary judgment in the light most favorable to plaintiffs, a reasonable jury could conclude that  
15 defendants’ conduct rose to at least a level of reckless disregard for Mr. Centeno’s constitutional  
16 rights. Accordingly, defendants’ motion for summary judgment is denied with respect to  
17 plaintiffs’ request for punitive damages.

18 **B. State Law Wrongful Death Claim**

19 In addition to their federal claims, plaintiffs, as successors in interest to decedent Centeno  
20 and on their own behalf, also allege a wrongful death claim under state law. A wrongful death  
21 cause of action requires (1) a wrongful act or negligence, (2) which causes (3) the death of  
22 another person. *Norgart v. Upjohn Co.*, 21 Cal. 4th 383, 390 (1999). Plaintiffs’ wrongful death  
23 claim is based on the same set of facts giving rise to their Fourth Amendment claim. Because, as  
24 noted above, a genuine dispute of material fact exists as to the reasonableness of the defendant  
25 officers’ conduct, summary judgment with respect to plaintiffs’ wrongful death claim against  
26 defendant Officers Lucero and Price must also be denied. *See, e.g., Young*, 655 F.3d at 1170  
27 (reversing dismissal of a state law negligence claim where a Fourth Amendment violation  
28 sufficed to establish breach of the officer’s duty of care).

1 Plaintiffs also allege their wrongful death claim against the defendant City on theories of  
2 either (1) direct liability, based on the City’s failure to properly or adequately hire, train, or  
3 discipline their officers; or (2) vicarious liability, based on the conduct of defendant Officers  
4 Lucero and Price. (See Doc. No. 1-2 ¶¶ 30–42.) Under the California Tort Claims Act, public  
5 entities are generally immune from liability for injuries resulting from negligent hiring, training,  
6 and supervision in the absence of a statute providing otherwise. Cal. Gov’t Code § 815; see, e.g.,  
7 *de Villers v. County of San Diego*, 156 Cal. App. 4th 238, 252–53 (2007) (“We find no relevant  
8 case law approving a claim for direct liability based on a public entity’s allegedly negligent hiring  
9 and supervision practices.”) (citing *Munoz*, 120 Cal. App. 4th at 1110–15). On summary  
10 judgment, plaintiffs have not identified any evidence of specific wrongdoing by City officials  
11 with respect to the hiring, training, and supervision of defendant Officers Lucero and Price.  
12 Accordingly, the defendant City is entitled to summary judgment with respect to plaintiffs’  
13 wrongful death claim against it based upon a theory of direct liability.

14 However, plaintiffs may proceed on their claim against the City based on a theory of  
15 vicarious liability. California law creates liability for public entities for “injur[ies] proximately  
16 caused by an act or omission of an employee of the public entity within the scope of his  
17 employment . . . .” Cal. Gov’t Code § 815.2; see also *San Mateo Union High Sch. Dist. v. County*  
18 *of San Mateo*, 213 Cal. App. 4th 418, 432–33 (2013) (“In addition to limited statutory liability for  
19 their own conduct and legal obligations, public entities may incur liability, based on *respondeat*  
20 *superior* principles, for the misconduct of their employees that occurred in the scope of their  
21 employment.”). Because plaintiffs’ wrongful death claim against the defendant officers must be  
22 resolved by the trier of fact in this case, summary judgment will also be denied with respect to  
23 plaintiffs’ claim against the City on a vicarious liability theory.

## 24 CONCLUSION

25 For the reasons set forth above,

- 26 1. Defendants’ motion for summary judgment (Doc. No. 40) is granted in part and denied  
27 in part;

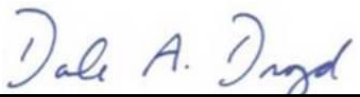
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2. Defendants’ motion in limine No. 1 (Doc. No. 48) is denied for purposes of defendants’ motion for summary judgment;
3. Summary judgment is granted in defendants’ favor with respect to plaintiffs’ Fourteenth Amendment claim;
4. Summary judgment is granted in favor of the defendant City as to all of plaintiffs’ *Monell* claims;
5. Summary judgment is granted in favor of the defendant City as to plaintiffs’ state law wrongful death claim only to the extent that claim is premised on a theory of direct liability;
6. This action now proceeds only on (1) plaintiffs’ Fourth Amendment claim against defendant Officers Lucero and Price, and (2) plaintiffs’ state law wrongful death claim against all defendants; and
7. The parties are directed to contact Courtroom Deputy Renee Gaumnitz at (559) 499-5652, or [RGaumnitz@caed.uscourts.gov](mailto:RGaumnitz@caed.uscourts.gov), within fourteen days of service of this order regarding the rescheduling of the Final Pretrial Conference, Jury Trial, and such other hearing dates as may be appropriate in this case.

IT IS SO ORDERED.

Dated: August 30, 2017

  
UNITED STATES DISTRICT JUDGE