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| ,<br>8 | UNITED STATES DISTRICT COURT   |   |  |  |  |
| 9      | EASTERN DISTRICT OF CALIFORNIA   |   |  |  |  |
| 10     |  |   |  |  |  |
| 11     | DONELL THOMAS HAYNIE,  | Case No. 1:16-cv-01561-AWI-BAM (PC)   |  |  |  |
| 12     | Plaintiff,   | FINDINGS AND RECOMMENDATIONS  |  |  |  |
| 13     | v.   | REGARDING DISMISSAL OF ACTION,<br>WITH PREJUDICE, FOR FAILURE TO<br>STATE A CLAIM, FAILURE TO OBEY A<br>COURT ORDER, AND FAILURE TO |  |  |  |
| 14     | M. VOONG, et al.,  |   |  |  |  |
| 15     | Defendants.  | PROSECUTE<br>(ECF No. 10)   |  |  |  |
| 16     |  | FOURTEEN (14) DAY DEADLINE  |  |  |  |
| 17     |  | FOURIEEN (14) DAT DEADLINE  |  |  |  |
| 18     | I. <u>Background</u>   |   |  |  |  |
| 19     | Plaintiff Donell Thomas Haynie ("Pla   | intiff") is a state prisoner proceeding pro se and in   |  |  |  |
| 20     | forma pauperis in this civil rights action pursuant to 42 U.S.C. § 1983.                               |   |  |  |  |
| 21     | On October 6, 2017, the Court dismissed the first amended complaint with leave to amend                |   |  |  |  |
| 22     | within thirty days after service. (ECF No. 10). Plaintiff was expressly warned that if he failed to    |   |  |  |  |
| 23     | file a second amended complaint in compliance with the Court's order, this action would be             |   |  |  |  |
| 24     | dismissed for failure to state a claim and failure to obey a court order. (Id. at 8.) The deadline for |   |  |  |  |
| 25     | Plaintiff to file a second amended complaint has passed, and he has not complied with the Court's      |   |  |  |  |
| 26     | order or otherwise communicated with the Court.  |   |  |  |  |
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II.

# Failure to State a Claim

### A. Screening Requirement

The Court is required to screen complaints brought by prisoners seeking relief against a governmental entity and/or against an officer or employee of a governmental entity. 28 U.S.C. § 1915A(a). Plaintiff's complaint, or any portion thereof, is subject to dismissal if it is frivolous or malicious, if it fails to state a claim upon which relief may be granted, or if it seeks monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915A(b)(1), (2); 28 U.S.C. § 1915(e)(2)(B)(ii).

9 A complaint must contain "a short and plain statement of the claim showing that the 10 pleader is entitled to relief. ... "Fed. R. Civ. P. 8(a)(2). Detailed factual allegations are not 11 required, but "[t]hreadbare recitals of the elements of a cause of action, supported by mere 12 conclusory statements, do not suffice." Ashcroft v. Igbal, 556 U.S. 662, 678, 129 S. Ct. 1937, 13 1949 (2009) (citing Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555, 127 S. Ct. 1955, 1964-65 14 (2007)). While a plaintiff's allegations are taken as true, courts "are not required to indulge 15 unwarranted inferences." Doe I v. Wal-Mart Stores, Inc., 572 F.3d 677, 681 (9th Cir. 2009) 16 (internal quotation marks and citation omitted).

17 Prisoners proceeding pro se in civil rights actions are entitled to have their pleadings 18 liberally construed and to have any doubt resolved in their favor. Hebbe v. Pliler, 627 F.3d 338, 19 342 (9th Cir. 2010) (citations omitted). To survive screening, Plaintiff's claims must be facially 20 plausible, which requires sufficient factual detail to allow the Court to reasonably infer that each 21 named defendant is liable for the misconduct alleged, Iqbal, 556 U.S. at 678, 129 S. Ct. at 1949 22 (quotation marks omitted); Moss v. United States Secret Service, 572 F.3d 962, 969 (9th Cir. 23 2009). The sheer possibility that a defendant acted unlawfully is not sufficient, and mere 24 consistency with liability falls short of satisfying the plausibility standard. Iqbal, 556 U.S. at 678, 25 129 S. Ct. at 1949 (quotation marks omitted); Moss, 572 F.3d at 969.

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# **B.** Plaintiff's Complaint

Plaintiff is currently housed at the California Correctional Institution (CCI) in Tehachapi,
California, where the events at issue occurred. Plaintiff names M. Voong, chief of appeals, M.

Hodges, Captain, and E. Garcia, Warden as defendants in the case. Plaintiff alleges as follows.
On January 14, 2016, Plaintiff arrived at CCI. Plaintiff attended a classification committee
meeting on January 27, 2016. Plaintiff was told that he would be restricted to non-contact visits
with minors because of a juvenile hearing in 2001, when Plaintiff was 15 years old. Plaintiff had
never been told that his visits were restricted and that prior to arriving at CCI, he had been
allowed to receive visitors with minors present. He was also employed in 2012 and 2013 in the
visiting room at Kern Valley State Prison where minors were present.

8 On February 22, 2016, Plaintiff filed an appeal and requested that his visitation be 9 investigated as he was trying to schedule a visit with his 13 year old daughter. On April 8, 2016, 10 Plaintiff received a response from Chief Deputy Warden E. Garcia. The appeal response granted 11 Plaintiff's request for a quick investigation and denied Plaintiff's request for visitation with 12 minors. Plaintiff received a third level response on July 25, 2016 stating that Plaintiff was "well 13 aware" of the imposed visiting restrictions and dismissed the appeal. Plaintiff alleges that the 14 dismissal failed to provide the information that indicated Plaintiff was aware or waived his 15 visitation rights. The third level appeal failed to recognize that Plaintiff had received visits with 16 minors before and failed to acknowledge that a hearing was not conducted to determine if 17 Plaintiff was a threat.

Plaintiff alleges Defendant Voong is legally responsible for overall operation of inmate
appeals. Defendant Hodges, as captain, was assigned to review the appeal at the third level.
Defendant Garcia is the Warden and legally responsible for the operation of CCI.
Plaintiff has been unable to visit with his family for contact visits. Contact visits are for 6 hours

while no-contact visits are only behind a glass for a maximum of 1 hour. Plaintiff has stress,
anxiety, high blood pressure, for not having contact with his family. Plaintiff sues each defendant
in their official and individual capacities and seeks \$1 million from each defendant and punitive
damages of \$2 million.

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# C. Discussion

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| 2  | i. Federal Rule of Civil Procedure 8  |  |  |  |
|----|---|--|--|--|
| 3  | Pursuant to Federal Rule of Civil Procedure 8, a complaint must contain "a short and plain              |  |  |  |
| 4  | statement of the claim showing that the pleader is entitled to relief." Fed. R. Civ. P. 8(a). As        |  |  |  |
| 5  | noted above, detailed factual allegations are not required, but "[t]hreadbare recitals of the           |  |  |  |
| 6  | elements of a cause of action, supported by mere conclusory statements, do not suffice." Iqbal,         |  |  |  |
| 7  | 556 U.S. at 678 (citation omitted). Plaintiff must set forth "sufficient factual matter, accepted as    |  |  |  |
| 8  | true, to 'state a claim to relief that is plausible on its face." Id. (quoting Twombly, 550 U.S. at     |  |  |  |
| 9  | 555). While factual allegations are accepted as true, legal conclusions are not. Id.; see also          |  |  |  |
| 10 | Twombly, 550 U.S. at 556–557; Moss, 572 F.3d at 969.  |  |  |  |
| 11 | Plaintiff's complaint is short but fails to state a claim. Plaintiff fails to allege what each          |  |  |  |
| 12 | person did that he believes violated his right.   |  |  |  |
| 13 | ii. Supervisory Liability   |  |  |  |
| 14 | Plaintiff names M. Voong, chief of appeals, M. Hodges, Captain, and E. Garcia, Warden                   |  |  |  |
| 15 | as defendants. Plaintiff alleges that these Defendants have the legal responsibility for operations     |  |  |  |
| 16 | of the inmate appeals and of the institution.   |  |  |  |
| 17 | Supervisory personnel may not be held liable under section 1983 for the actions of                      |  |  |  |
| 18 | subordinate employees based on respondeat superior or vicarious liability. Crowley v. Bannister,        |  |  |  |
| 19 | 734 F.3d 967, 977 (9th Cir. 2013); accord Lemire v. Cal. Dep't of Corr. and Rehab., 726 F.3d            |  |  |  |
| 20 | 1062, 1074–75 (9th Cir. 2013); Lacey v. Maricopa Cty., 693 F.3d 896, 915–16 (9th Cir. 2012) (en         |  |  |  |
| 21 | banc). "A supervisor may be liable only if (1) he or she is personally involved in the                  |  |  |  |
| 22 | constitutional deprivation, or (2) there is a sufficient causal connection between the supervisor's     |  |  |  |
| 23 | wrongful conduct and the constitutional violation." Crowley, 734 F.3d at 977 (internal quotation        |  |  |  |
| 24 | marks omitted); accord Lemire, 726 F.3d at 1074–75; Lacey, 693 F.3d at 915–16. "Under the               |  |  |  |
| 25 | latter theory, supervisory liability exists even without overt personal participation in the offensive  |  |  |  |
| 26 | act if supervisory officials implement a policy so deficient that the policy itself is a repudiation of |  |  |  |
| 27 | constitutional rights and is the moving force of a constitutional violation." Crowley, 734 F.3d at      |  |  |  |
| 28 | 977 (citing Hansen v. Black, 885 F.2d 642, 646 (9th Cir. 1989)) (internal quotation marks               |  |  |  |
|    | 4   |  |  |  |

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omitted).

2 Under section 1983, Plaintiff must allege factual support to show that each defendant 3 personally participated in the deprivation of his rights. Plaintiff must allege factual support to 4 show that each defendant, through his or her own individual actions, violated Plaintiff's 5 constitutional rights. Iqbal, 556 U.S. at 676. To the extent Plaintiff seeks to state a claim against 6 Defendants Voong, Hodges, or Garcia, or any supervisory defendant, based on a policy, he must 7 identify that policy, plead facts showing he was deprived of a constitutional right, and show that 8 the policy was the cause, or moving force, of the violation or deprivation of his rights. He must 9 also plead facts showing a sufficient connection between the defendant and the policy. 10 iii. Contact Visits with Daughter 11 The Due Process Clause itself does not confer on inmates a liberty interest in a particular 12 classification status. See Moody v. Daggett, 429 U.S. 78, 88, n.9 (1976). The existence of a 13 liberty interest created by state law is determined by focusing on the nature of the deprivation. 14 Sandin v. Conner, 515 U.S. 472, 481-84 (1995). Liberty interests created by state law are 15 generally limited to freedom from restraint which "imposes atypical and significant hardship on 16 the inmate in relation to the ordinary incidents of prison life." Sandin, 515 U.S. at 484.

17 Under certain circumstances, labeling a prisoner with a particular classification may 18 implicate a liberty interest subject to the protections of due process. Neal v. Shimoda, 131 F.3d 19 818, 830 (9th Cir. 1997) ("[T]he stigmatizing consequences of the attachment of the 'sex 20 offender' label coupled with the subjection of the targeted inmate to a mandatory treatment 21 program whose successful completion is a precondition for parole eligibility create the kind of 22 deprivations of liberty that require procedural protections.").

23

It is unclear whether Plaintiff's claim is that he was wrongly classified as a sex offender. 24 Regardless, he does not allege that any named defendant was involved in the classification. He 25 only alleges that they did not correct the situation on appeal.

Plaintiff's main allegation is that because of his wrongful classification, he cannot have 26 27 contact visits with his daughter. An inmate has no federal constitutional right to contact 28 visitation. Ky. Dep't of Corr. v. Thompson, 490 U.S. 454, 461 (1989) ("The denial of prison

1 access to a particular visitor 'is well within the terms of confinement ordinarily contemplated by a 2 prison sentence,' ... and therefore is not independently protected by the Due Process Clause."); 3 Block v. Rutherford, 468 U.S. 576, 589 (1984); Gerber v. Hickman, 291 F.3d 617, 621 (9th Cir. 4 2002) (en banc) ("it is well-settled that prisoners have no constitutional right while incarcerated to 5 contact visits or conjugal visits.") (quoted in Shallowhorn v. Molina, 572 Fed.Appx. 545, 547 6 (2014)). "[I]t is well-settled that prisoners have no constitutional right while incarcerated to 7 contact visits." Dunn v. Castro, 621 F.3d 1196, 1202 (9th Cir. 2010). Accordingly, this claim is 8 not a cognizable basis for relief. 9 Although it is well established that the First Amendment protects parent-child association, 10 Bd. of Dir. v. Rotary Club, 481 U.S. 537, 545 (1987), and a parent generally has a "fundamental 11 liberty interest" in "the companionship and society of his or her child," Santosky v. Kramer, 455 12 U.S. 745, 753 (1982), it nonetheless remains true that those rights can be significantly curtailed 13 during incarceration. See Overton v. Bazzetta, 539 U.S. 126, 131, 133 (2003); see Turner v. 14 Safeley, 482 U.S. 78, 89–91 (1987) (we held that four factors are relevant in deciding whether a 15 prison regulation affecting a constitutional right that survives incarceration withstands 16 constitutional challenge: whether the regulation has a "'valid, rational connection'" to a 17 legitimate governmental interest; whether alternative means are open to inmates to exercise the 18 asserted right; what impact an accommodation of the right would have on guards and inmates and 19 prison resources; and whether there are "ready alternatives" to the regulation.) 20 Plaintiff has failed to state a cognizable claim as to his classification. Plaintiff has also 21 failed to state a cognizable claim as to contact visits with his daughter. 22 iv. Inmate Grievance Process 23 Plaintiff appears to bring suit against the defendants based on the handling and denial of 24 his inmate appeals (grievances), including failure to correct his classification. However, Plaintiff 25 cannot pursue any claims against staff relating to their involvement in the administrative processing or review of his prisoner grievances. Prisoners have no stand-alone due process rights 26 27 related to the administrative grievance process. See Mann v. Adams, 855 F.2d 639, 640 (9th Cir. 28 1988); see also Ramirez v. Galaza, 334 F.3d 850, 860 (9th Cir. 2003) (holding that there is no

1 liberty interest entitling inmates to a specific grievance process). Because there is no right to any 2 particular grievance process, it is impossible for due process to have been violated by ignoring or 3 failing to properly process grievances. To state a claim under section 1983, Plaintiff must 4 demonstrate personal involvement in the underlying violation of his rights, Iqbal, 556 U.S. at 677; 5 Jones v. Williams, 297 F.3d 930, 934 (9th Cir. 2002), and liability may not be based merely on 6 Plaintiff's dissatisfaction with the administrative process or a decision on an appeal, Ramirez, 334 7 F.3d at 860; Mann, 855 F.2d at 640. Prison officials are not required under federal law to process 8 inmate grievances in a specific way or to respond to them in a favorable manner. Because there is 9 no right to any particular grievance process, Plaintiff cannot state a cognizable civil rights claim 10 for a violation of his due process rights based on allegations that prison officials ignored or failed 11 to properly process grievances. See, e.g., Wright v. Shannon, 2010 WL 445203 at \*5 (E.D. Cal. 12 Feb. 2, 2010) (plaintiff's allegations that prison officials denied or ignored his inmate appeals 13 failed to state a cognizable claim under the First Amendment).

To the extent Plaintiff is attempting to state a claim for failure to process his inmate
appeal, there is no right to any particular grievance process and failure to properly process a
grievance does not violate his due process rights. Similarly, a defendant cannot be liable where
the defendant's only involvement is in the appeal process.

18

#### v. Official Capacity

19 Plaintiff sues each Defendant in their individual capacity and in their official capacity. 20 "The Eleventh Amendment bars suits for money damages in federal court against a state, its 21 agencies, and state officials in their official capacities." Aholelei v. Dept. of Pub. Safety, 488 22 F.3d 1144, 1147 (9th Cir. 2007) (citations omitted). Suits for injunctive relief are also generally 23 barred. See Nat'l Audubon Soc'y v. Davis, 307 F.3d 835, 847 (9th Cir. 2002). However, the 24 Eleventh Amendment does not bar suits seeking damages against state officials in their personal capacities, Hafer v. Melo, 502 U.S. 21, 30 (1991); Porter v. Jones, 319 F.3d 483, 491 (9th Cir. 25 26 2003), or suits for injunctive relief brought against state officials in their official capacities, 27 Austin v. State Indus. Ins. Sys., 939 F.2d 676, 680 n.2 (9th Cir. 1991). 28 ///

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Thus, Plaintiff may only proceed against any defendant for money damages in their
 individual capacity.

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# III. <u>Failure to Prosecute and Failure to Obey a Court Order</u>

# A. Legal Standard

5 Local Rule 110 provides that "[flailure . . . of a party to comply with these Rules or with 6 any order of the Court may be grounds for imposition by the Court of any and all sanctions .... 7 within the inherent power of the Court." District courts have the inherent power to control their 8 dockets and "[i]n the exercise of that power they may impose sanctions including, where 9 appropriate, ... dismissal." Thompson v. Housing Auth., 782 F.2d 829, 831 (9th Cir. 1986). A 10 court may dismiss an action, with prejudice, based on a party's failure to prosecute an action, 11 failure to obey a court order, or failure to comply with local rules. See, e.g., Ghazali v. Moran, 46 12 F.3d 52, 53–54 (9th Cir. 1995) (dismissal for noncompliance with local rule); Ferdik v. Bonzelet, 13 963 F.2d 1258, 1260-61 (9th Cir. 1992) (dismissal for failure to comply with an order requiring 14 amendment of complaint); Malone v. U.S. Postal Serv., 833 F.2d 128, 130–33 (9th Cir. 1987) 15 (dismissal for failure to comply with court order).

In determining whether to dismiss an action, the Court must consider several factors:
(1) the public's interest in expeditious resolution of litigation; (2) the Court's need to manage its
docket; (3) the risk of prejudice to the defendants; (4) the public policy favoring disposition of
cases on their merits; and (5) the availability of less drastic sanctions. <u>Henderson v. Duncan</u>, 779
F.2d 1421, 1423 (9th Cir. 1986); <u>Carey v. King</u>, 856 F.2d 1439, 1440 (9th Cir. 1988).

21

# **B.** Discussion

Here, the action has been pending since October 2016, and Plaintiff's second amended
complaint is overdue. The Court cannot hold this case in abeyance awaiting compliance by
Plaintiff. Thus, the Court finds that both the first and second factors weigh in favor of dismissal.
The third factor, risk of prejudice to defendant, also weighs in favor of dismissal, since a
presumption of injury arises from the occurrence of unreasonable delay in prosecuting an action.
<u>Anderson v. Air West</u>, 542 F.2d 522, 524 (9th Cir. 1976). The fourth factor usually weighs
against dismissal because public policy favors disposition on the merits. Pagtalunan v. Galaza,

| 1  | 291 F.3d 639, 643 (9th Cir. 2002). However, "this factor lends little support to a party whose        |  |  |
|----|---|--|--|
| 2  | responsibility it is to move a case toward disposition on the merits but whose conduct impedes        |  |  |
| 3  | progress in that direction," which is the case here. In re Phenylpropanolamine (PPA) Prods. Liab.     |  |  |
| 4  | Litig., 460 F.3d 1217, 1228 (9th Cir. 2006) (citation omitted).                                       |  |  |
| 5  | Finally, the court's warning to a party that failure to obey the court's order will result in         |  |  |
| 6  | dismissal satisfies the "considerations of the alternatives" requirement. Ferdik, 963 F.2d at 1262;   |  |  |
| 7  | Malone, 833 at 132–33; Henderson, 779 F.2d at 1424. The Court's October 6, 2017 order                 |  |  |
| 8  | expressly warned Plaintiff that his failure to comply with that order would result in a dismissal of  |  |  |
| 9  | this action, with prejudice, for failure to state a claim and failure to obey a court order. (ECF No. |  |  |
| 10 | 10, p. 8.) Thus, Plaintiff had adequate warning that dismissal could result from his                  |  |  |
| 11 | noncompliance.  |  |  |
| 12 | Additionally, at this stage in the proceedings there is little available to the Court which           |  |  |
| 13 | would constitute a satisfactory lesser sanction while protecting the Court from further               |  |  |
| 14 | unnecessary expenditure of its scarce resources. Plaintiff is proceeding in forma pauperis in this    |  |  |
| 15 | action, making monetary sanctions of little use, and the preclusion of evidence or witnesses is       |  |  |
| 16 | likely to have no effect given that Plaintiff has ceased litigating his case.                         |  |  |
| 17 | IV. <u>Conclusion and Recommendations</u>   |  |  |
| 18 | Accordingly, it is HEREBY RECOMMENDED that:   |  |  |
| 19 | 1. This action be dismissed, with prejudice, for failure to state a claim pursuant to 28 U.S.C.       |  |  |
| 20 | § 1915A;  |  |  |
| 21 | 2. This action be dismissed for failure to obey the Court's October 6, 2017 order (ECF No.            |  |  |
| 22 | 10), and for Plaintiff's failure to prosecute this action; and  |  |  |
| 23 | 3. This dismissal count as a strike against Plaintiff under 28 U.S.C. § 1915(g).                      |  |  |
| 24 | These Findings and Recommendations will be submitted to the United States District                    |  |  |
| 25 | Judge assigned to the case, pursuant to the provisions of Title 28 U.S.C. § 636(b)(l). Within         |  |  |
| 26 | fourteen (14) days after being served with these Findings and Recommendations, Plaintiff may          |  |  |
| 27 | file written objections with the Court. The document should be captioned "Objections to               |  |  |
| 28 | Magistrate Judge's Findings and Recommendations." Plaintiff is advised that failure to file<br>9      |  |  |

| 1  | objections within the specified time may result in the waiver of the "right to challenge the |                   |                                |  |  |
|----|--|-------------------|--------------------------------|--|--|
| 2  | magistrate's factual findings" on appeal. Wilkerson v. Wheeler, 772 F.3d 834, 839 (9th Cir.  |                   |                                |  |  |
| 3  | 2014) (citing Baxter v. Sullivan, 923 F.2d 1391, 1394 (9th Cir. 1991)).                      |                   |                                |  |  |
| 4  |  |                   |                                |  |  |
| 5  | IT IS SO OI  | RDERED.           |                                |  |  |
| 6  | Dated:   | November 21, 2017 | /s/ Barbara A. McAuliffe       |  |  |
| 7  |  |                   | UNITED STATES MAGISTRATE JUDGE |  |  |
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