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**UNITED STATES DISTRICT COURT**

EASTERN DISTRICT OF CALIFORNIA

TIMOTHY S. TOFAUTE and DAVID  
DIXON,

Case No. 1:16-cv-01627-DAD-SKO

Plaintiffs,

**FINDINGS AND RECOMMENDATIONS  
THAT PLAINTIFFS' FIRST AMENDED  
COMPLAINT BE DISMISSED WITHOUT  
LEAVE TO AMEND FOR FAILURE TO  
STATE A CLAIM**

v.

COUNTY OF MADERA, et al.,

(Doc. 13)

Defendants.

**OBJECTIONS DUE: 21 DAYS**

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**I. PROCEDURAL BACKGROUND**

On October 28, 2016, Plaintiffs Timothy S. Tofaute and David Dixon (“Plaintiffs”), proceeding pro se and *in forma pauperis*, filed a complaint against Madera County (“the County”); District Attorney for the County of Madera David Linn (“Linn”); former District Attorney for the County of Madera Michael Keitz (“Keitz”); former Sheriff for the County of Madera John Anderson (“Anderson”); Deputy District Attorney for the County of Madera Nicolas Fogg (“Fogg”); and Detective for the Madera County Sheriff’s Department Robert Blehm (“Blehm”). (Doc. 1.) On February 3, 2017, the undersigned found that Plaintiffs’ complaint failed to state

1 cognizable claims under 42 U.S.C. § 1983 and under state tort law. (Doc. 12.) Plaintiffs were  
2 provided with the applicable legal standards so that they could determine if they would like to  
3 pursue their case, and were granted thirty (30) days leave to file an amended complaint curing the  
4 pleading deficiencies identified in the order. (*Id.*) On March 3, 2017, Plaintiffs filed an amended  
5 complaint against the County; Linn; Keitz; Anderson; Fogg; Blehm; the “Madera County District  
6 Attorney’s Office”; and Tyson Pogue (“Pogue”) (collectively “Defendants”). (Doc. 13 (“Am.  
7 Compl.”).)

8 After screening Plaintiffs’ amended complaint, the Court finds that despite the explicit  
9 recitation of the deficiencies of Plaintiffs’ original complaint, Plaintiffs have failed to state any  
10 cognizable federal claims. Accordingly, the Court RECOMMENDS that Plaintiffs’ amended  
11 complaint be DISMISSED without leave to amend.

## 12 II. LEGAL STANDARD

13 In cases where the plaintiff is proceeding *in forma pauperis*, the Court is required to screen  
14 each case, and shall dismiss the case at any time if the Court determines that the allegation of  
15 poverty is untrue, or the action or appeal is frivolous or malicious, fails to state a claim upon  
16 which relief may be granted, or seeks monetary relief against a defendant who is immune from  
17 such relief. 28 U.S.C. § 1915(e)(2). If the Court determines that the amended complaint fails to  
18 state a claim, leave to amend may be granted to the extent that the deficiencies of the complaint  
19 can be cured by amendment. *Lopez v. Smith*, 203 F.3d 1122, 1130 (9th Cir. 2000) (en banc).

20 The Court’s screening of the amended complaint under 28 U.S.C. § 1915(e)(2) is governed  
21 by the following standards. A complaint may be dismissed as a matter of law for failure to state a  
22 claim for two reasons: (1) lack of a cognizable legal theory; or (2) insufficient facts under a  
23 cognizable legal theory. *See Balistreri v. Pacifica Police Dep’t*, 901 F.2d 696, 699 (9th Cir.  
24 1990). A plaintiff must allege a minimum factual and legal basis for each claim that is sufficient  
25 to give each defendant fair notice of what plaintiff’s claims are and the grounds upon which they  
26 rest. *See, e.g., Brazil v. U.S. Dep’t of the Navy*, 66 F.3d 193, 199 (9th Cir. 1995); *McKeever v.*  
27 *Block*, 932 F.2d 795, 798 (9th Cir. 1991).

28 In determining whether a complaint states a claim on which relief may be granted,

1 allegations of material fact are taken as true and construed in the light most favorable to the  
2 plaintiff. *See Love v. United States*, 915 F.2d 1242, 1245 (9th Cir. 1989). Moreover, since  
3 Plaintiffs are appearing pro se, the Court must construe the allegations of the amended complaint  
4 liberally and must afford Plaintiffs the benefit of any doubt. *See Karim–Panahi v. Los Angeles*  
5 *Police Dep’t*, 839 F.2d 621, 623 (9th Cir. 1988). However, “the liberal pleading standard . . .  
6 applies only to a plaintiff’s factual allegations.” *Neitzke v. Williams*, 490 U.S. 319, 330 n.9  
7 (1989). “[A] liberal interpretation of a civil rights complaint may not supply essential elements of  
8 the claim that were not initially pled.” *Bruns v. Nat’l Credit Union Admin.*, 122 F.3d 1251, 1257  
9 (9th Cir. 1997) (quoting *Ivey v. Bd. of Regents*, 673 F.2d 266, 268 (9th Cir. 1982)).

10 Further, “a plaintiff’s obligation to provide the ‘grounds’ of his ‘entitle[ment] to relief’  
11 requires more than labels and conclusions, and a formulaic recitation of the elements of a cause of  
12 action will not do . . . . Factual allegations must be enough to raise a right to relief above the  
13 speculative level.” *See Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555 (2007) (internal  
14 citations omitted); *see also Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (To avoid dismissal for  
15 failure to state a claim, “a complaint must contain sufficient factual matter, accepted as true, to  
16 ‘state a claim to relief that is plausible on its face.’ A claim has facial plausibility when the  
17 plaintiff pleads factual content that allows the court to draw the reasonable inference that the  
18 defendant is liable for the misconduct alleged.”) (internal citations omitted).

### 19 III. PLAINTIFFS’ AMENDED COMPLAINT

20 This action is one of six cases<sup>1</sup> filed in in October–November 2016 in this Court arising  
21 out of an altercation that occurred at the Chukchansi Gold Resort and Casino (the “Casino”) in  
22 Coarsegold, California, and which resulted in Plaintiffs’ arrest and criminal prosecution.

#### 23 A. Factual Allegations<sup>2</sup>

24 In August 2014, a “hostile faction” (the “Hostile Faction”) of the Picayune Rancheria of

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25 <sup>1</sup> *See, e.g., Jones v. Keitz*, 1:16-cv-1725-LJO-EPG (E.D. Cal. Nov. 14, 2016); *Auchenbach v. County of Madera*, 1:16-  
26 cv-1645-DAD-SKO (E.D. Cal. Oct. 31, 2016); *Oliveira v. County of Madera*, 1:16-cv-1626-DAD-SKO (E.D. Cal.  
27 Oct. 28, 2016); *Anderson v. County of Madera*, 1:16-cv-1629-DAD-SKO (E.D. Cal. Oct. 28, 2016); *Rhodes v. County*  
28 *of Madera*, 1:16-cv-1631-DAD-SKO (E.D. Cal. Oct. 28, 2016).

<sup>2</sup> The following description assumes, for purposes of this screening only, the truth of the allegations of the amended  
complaint. *See Lopez v. Bank of Am.*, No. 1:11-cv-00485-LJO-SMS, 2011 WL 1134671, at \*2 (E.D. Cal. Mar. 28,  
2011) (“When screening a plaintiff’s complaint, the Court must assume the truth of the factual allegations.”).

1 Chukchansi Indians “took over” the Casino “by force.” (Am. Compl. ¶ 24.) The Hostile Faction  
2 “took residence” in the Casino and hired a private security company, Security Training Concepts  
3 (“STC”), “to protect them against any attempts by the [Picayune Rancheria of Chukchansi Indians  
4 Tribal Council (“Tribal Council”)] to retake the Casino.” (*Id.* ¶ 25.)

5 ***1. The Incidents at the Butler Building in September 2014***

6 On or about September 3, 2014, members of the Tribal Council entered the “Butler  
7 Building,” a structure located on the Picayune Rancheria, “in order to secure the facility from  
8 trespass” by the Hostile Faction. (*Id.* ¶ 26.) The Madera County Sheriff’s Department “threatened  
9 the Tribal Council that if they were to vacate the building at any time they would lose any control  
10 of the facility and the [Department] would prohibit any parties from entering the building.” (*Id.* ¶  
11 27.) In order to comply with the Sheriff’s Department’s instruction, “Treasurer Vernon King  
12 volunteered to continuously occupy the Butler Building.” (*Id.* ¶ 28.) Mr. King “planned to live  
13 and sleep in the Butler Building over several days.” (*Id.*)

14 According to Plaintiffs, Mr. King is a diabetic, and “Defendants were aware of [Mr.]  
15 King’s medical condition.” (*Id.* ¶ 29.) The Madera County Sherriff’s Department “threatened  
16 Tribal Council [] members with arrest if they made any attempt to enter the building to provide  
17 relief to [Mr.] King.” (*Id.* ¶ 27.) “Plaintiffs advised [the Department] that such a threat was  
18 unlawful and [the Department] responded they would arrest them for disobeying a lawful order,”  
19 and the Department “posted deputy sheriffs at the entrance to the Butler Building to prevent access  
20 by members of the Tribal Council.” (*Id.* ¶¶ 27, 30.) The Tribal Council “made several attempts to  
21 provide food to [Mr.] King, but was turned away by the [Madera County Sheriff’s Department].”  
22 (*Id.* ¶ 31.)

23 Upon arriving at the Butler Building, Chief of the Chukchansi Tribal Police Department of  
24 the Picayune Rancheria of Chukchansi Indians (“Tribal Police”) John Oliveira (“Mr. Oliveira”)  
25 contacted “Sgt. Weaver” of the Madera County Sheriff’s Department regarding the refusal to  
26 allow food to Mr. King. (*Id.* ¶ 32.) Sgt. Weaver advised Plaintiffs that orders from Defendant  
27 Pogue were to not allow Mr. King access to food. (*Id.*) After Mr. Oliveira “advised Sgt. Weaver  
28 of the civil rights implications,” Sgt. Weaver allowed food to be delivered to Mr. King. (*Id.* ¶ 33.)

1 According to Plaintiffs, when Sgt. Weaver advised Defendant Pogue over the telephone of his  
2 decision to allow Mr. King access to food, Mr. Oliveira overheard Defendant Pogue “chastising  
3 Sgt. Weaver for disobeying orders.” (*Id.* ¶ 34.) According to Plaintiffs, Defendant Pogue stated  
4 that Mr. King can “‘fucking starve’ or come out of that building.” (*Id.*)

5 On September 12, 2014, Plaintiffs accepted positions as Tribal Police Officers. (*Id.* ¶ 23.)  
6 During the course of their employment as Tribal Police Officers, Plaintiffs were asked by the  
7 Tribal Council to investigate certain events at the Casino. (*Id.* ¶ 39.)

8 On or about September 19, 2014, the Tribal Council summoned Mr. Oliveira to the Butler  
9 Building, where he made contact with Defendant Pogue. Defendant Pogue advised Mr. Oliveira  
10 that the County “had decided the Butler Building is a part of the Casino and therefore the Tribal  
11 Council must vacate the building or risk arrest.” (*Id.* ¶¶ 35–36.) Defendant Pogue thereafter  
12 ordered Tribal Council members “to move two concrete barriers being used for security purposes  
13 on the roadway underneath the highway separating the Casino from the Tribal Business  
14 Compound,” as they were in his view “in violation of state vehicle code.” (*Id.* ¶ 38.) Mr. Oliveira  
15 advised Defendant Pogue that his requests were “outside the jurisdiction” of the County under  
16 “Public Law 280.” (*Id.* ¶ 37.) According to Plaintiffs, Public Law 280 “confer[s] jurisdiction on  
17 certain states, to include the State of California, over most or all of Indian country within their  
18 borders . . . .” (*Id.* ¶ 17.)

19 **2. The October 3, 2014, Meeting with Defendant Keitz and Allegations of**  
20 **Corruption Against Defendant Johnson**

21 On or about October 3, 2014, Mr. Oliveira met with Defendant Keitz. (*Id.* ¶ 79.) At that  
22 meeting, Mr. Oliveira gave advance notice of the Tribal Police’s intention to enter the Casino for  
23 the purposes of searching for “an audit (‘the Audit’) required by the National Indian Gaming  
24 Commission (‘NIGC’) for compliance with the Indian Gaming Regulatory Act” and to  
25 “investigate allegations of corruption against [Defendant] Anderson.” (*Id.* ¶¶ 39, 79.) According  
26 to Plaintiffs, Defendant Keitz did not advise Mr. Oliveira not to act. (*Id.* ¶ 61.) The meeting with  
27 Defendant Keitz was “followed up with an email, which referenced the subject of the meeting.”  
28 (*Id.* ¶ 79.)

1 Plaintiffs further allege that, “[u]pon information and belief,” Defendant Anderson  
2 “benefitted from his relationship with the Hostile Faction.” (*Id.* ¶ 55.) According to Plaintiffs,  
3 they were “provided information regarding the acceptance of bribes” by Defendant Anderson, and  
4 Defendant Anderson was “made aware of the investigation into the alleged bribes being conducted  
5 by Plaintiffs, thereby giving Defendant Anderson “motive to prosecute, defame, and discredit”  
6 Plaintiffs. (*Id.* ¶ 80.)

7 **3. The Incident at the Casino on October 9, 2014**

8 During Plaintiffs’ employment as Tribal Police Officers, the Tribal Council requested the  
9 Tribal Police to search for the Audit required by the NIGC for compliance with the Indian Gaming  
10 Regulatory Act. (*Id.* ¶ 39.) The NIGC had issued a “Temporary Closure Order” for the Casino if  
11 the audit was not received by October 27, 2014. (*Id.* ¶ 41.) The Tribal Council had made several  
12 requests for the Audit from the Hostile Faction, who “refused to relinquish it to the Tribal Council  
13 or the NIGC.” (*Id.* ¶ 42.) According to Plaintiffs, the Audit would subsequently reveal “over  
14 \$49,000,000 in unaccounted funds . . . for which members of the Hostile Faction would be  
15 culpable.” (*Id.* ¶ 39.)

16 On or about October 9, 2014, Plaintiffs and eight (8) other members of the Tribal Police  
17 went into the Casino to obtain a copy of the Audit and “were confronted by armed STC security  
18 guards employed by the Hostile Faction.” (*Id.* ¶ 42.) STC personnel “assaulted tribal officers  
19 with a Taser and refused to drop it after several verbal commands.” (*Id.* ¶ 43.) The Tribal Police  
20 “detained several of the STC security guards for release to the [] County Sheriff’s Department.”  
21 (*Id.* ¶ 44.)

22 Tribal Resolution 2014-79, issued by the Tribal Council, requested the County Sheriff’s  
23 Department to remove detained STC personnel from the Picayune Rancheria. (*Id.* ¶ 46.) On  
24 October 9, 2014, Defendant Anderson was provided a copy of Tribal Resolution 2014-79 at the  
25 scene, and was verbally requested by “the tribal attorney” and Tribal Council members “on at least  
26 six separate occasions” to remove the detained security guard from the Picayune Rancheria. (*Id.*)  
27 Plaintiffs allege that Defendant Anderson “refused to arrest the security guards or remove them  
28 from the Picayune Rancheria.” (*Id.* ¶ 47.)

1 At some point thereafter, Defendant Anderson “took custody of the security guards for the  
2 Hostile Faction from the Tribal Police and removed them from the premises.” (*Id.* ¶ 49.)  
3 Defendant Anderson “recognized” Plaintiffs as Tribal Police Officers and “made no attempt[] to  
4 arrest or obstruct” Plaintiffs from carrying out their “official duties.” (*Id.* ¶ 50.) However,  
5 unbeknownst to Plaintiffs, Defendant Anderson “promptly released security guards working for  
6 the Hostile Faction” outside the Casino, “which resulted in the security guards returning inside and  
7 assaulting several Tribal Police officers within five minutes of their release.” (*Id.* ¶ 51.) After the  
8 “assault” on Tribal Officers by STC personnel, Defendants Anderson and Pogue arrived at the  
9 scene. (*Id.* ¶ 53.) Plaintiffs allege that Defendant Pogue “withdrew his firearm and assaulted  
10 Plaintiff [] Dixon without cause or provocation,” and later “attempt[ed] to physically remove a  
11 firearm from Plaintiff [] Tofaute’s holster as he walked by.” (*Id.*)

12 Plaintiffs allege further that “[d]espite evidence indicating STC owner, Leonard Rossen,  
13 discharged his Taser at a Tribal Police Officer,” the County Sheriff’s Department “refused to  
14 examine the evidence on the scene to include physical evidence of the discharge in the form of  
15 company manufactured identification markers identifying which particular Taser was discharged,  
16 a wound to the Tribal Officer’s hand, or video evidence available to [the Department].” (*Id.* ¶ 52.)  
17 According to Plaintiffs, “[v]ideo evidence also reveals Tribal Officers offering the [County  
18 Sheriff’s Department] investigators an opportunity to inspect all the Tasers in possession of the  
19 Tribal Officers, as well as [] the wound to Plaintiff [] Tofaute’s hand, but [the] investigators  
20 refused.” (*Id.*)

21 According to Plaintiffs, “[u]ntil the arrival of [the County Sheriff’s Department] on the  
22 scene, no patrons of the Casino were placed at risk, nor was there any interference with gaming or  
23 other business operations.” (*Id.* ¶ 45.) Plaintiffs allege that “[v]ideo evidence shows patrons  
24 gambling, shopping, and checking into the hotel well over an hour after the Tribal Police secured  
25 STC personnel and the scene,” and also shows “the evacuation of the Casino was solely [due to]  
26 the actions of the [Sheriff’s Department] and [the] Hostile Faction.” (*Id.*)

#### 27 **4. The Criminal Complaint Filed October 31, 2014**

28 On October 31, 2014, Defendant Keitz “filed a criminal complaint against [] Plaintiffs, and

1 the other Tribal Police officers, alleging 27 felony counts to include kidnapping, false  
2 imprisonment, assault with a firearm, and illegal use of a stun gun.” (*Id.* ¶ 57.) Shortly thereafter,  
3 Plaintiffs were arrested and required to post bail, which was set at \$800,000 for Plaintiff Tofaute  
4 and \$400,000 for Plaintiff Dixon. (*Id.* ¶ 58.) According to Plaintiffs, Defendants knew that  
5 Plaintiffs did not possess a firearm or Taser, and that neither Plaintiffs nor any other Tribal Police  
6 officer discharged a Taser. (*Id.* ¶ 60.) Plaintiffs allege that there was no kidnapping; instead  
7 Plaintiffs “lawfully and under tribal authority detained the security guards hired by the Hostile  
8 Faction and turned them over” to Defendant Anderson and his deputies. (*Id.*) According to  
9 Plaintiffs, “[u]pon information and belief,” the County officials “recognized or were aware of the  
10 legitimacy of the authority of the Tribal Council that employed [] Plaintiffs,” as the County  
11 “accepted” \$500,000 from the Tribal Council in April 2014 that was “publicized in the media.”  
12 (*Id.* ¶ 85.)

13 Ultimately, the criminal action was dismissed by Defendant Linn, who “opined on the  
14 record that the actions lacked merit.” (*Id.* ¶ 59.) Specifically, Plaintiffs allege that Defendant  
15 Linn “stated to the court on the record that the charges were dismissed for insufficient evidence,”  
16 and “stated to the media that Defendants’ filing of criminal charges ‘wreaked of politics.’” (*Id.* ¶¶  
17 78, 82.) Plaintiffs allege further that Defendant Keitz “filed an inaccurate and false complaint  
18 against [] Plaintiffs three days before election day,” and, upon filing charges, “held a press  
19 conference to gain publicity and increase his potential votes.” (*Id.* ¶ 81.)

## 20 **B. Claims Asserted**

21 Based on these allegations, Plaintiffs attempt to state the following claims:

- 22 1. Fourth and Fourteenth Amendment violations under 42 U.S.C. § 1983 (“Section  
23 1983”) against all Defendants (“First Cause of Action,” Am. Comp. ¶¶ 63–74);
- 24 2. Malicious Prosecution under Section 1983 against Defendants Madera County,  
25 Linn, Anderson, Keitz, Fogg, and Blehm (“Second Cause of Action,” Am. Compl.  
26 ¶¶ 75–90);
- 27 3. “Arrest Without Probable Cause” under Section 1983 against Defendants  
28 Anderson, Keitz, Fogg, and Blehm (“Third Cause of Action,” Am. Compl. ¶¶ 91–  
95);
4. “False Arrest” under Section 1983 against Defendants Keitz, Fogg, Anderson, and  
Blehm (“Fourth Cause of Action,” Am. Compl. ¶¶ 96–103);



- 1 5. “Failure to Properly Train” under Section 1983 against Defendants Anderson, Keitz, and Madera County (“Fifth Cause of Action,” Am. Compl. ¶¶ 104–114);
- 2 6. “Intentional/Negligent Infliction of Emotional Distress” against Defendants Keitz, Fogg, Anderson, and Blehm (“Sixth Cause of Action,” Am. Compl. ¶¶ 115–120);
- 3 7. “Interference with Economic Relations” against Defendants Madera County, Keitz, Linn, Anderson, Fogg, and Blehm (“Seventh Cause of Action,” Am. Compl. ¶¶ 121–122);
- 4 8. Negligence against all Defendants (“Eighth Cause of Action,” Am. Compl. ¶¶ 123–128); and
- 5 9. “Injunctive Relief” (“Ninth Cause of Action,” Am. Compl. ¶¶ 129–132)

#### 8 IV. DISCUSSION

##### 9 A. 42 U.S.C. § 1983: Malicious Prosecution

10 To state a claim under § 1983, a plaintiff must allege that: (1) the conduct complained of  
11 was committed by a person acting under color of state law; and (2) that the conduct deprived  
12 plaintiff of rights, privileges or immunities secured by the Constitution or laws of the United  
13 States. *Jensen v. City of Oxnard*, 145 F.3d 1078, 1082 (9th Cir. 1998). To prevail on a § 1983  
14 claim of malicious prosecution, a plaintiff “must show that the defendants prosecuted [him] with  
15 malice and without probable cause, and that they did so for the purpose of denying [him] equal  
16 protection or another specific constitutional right.” *Awabdy v. City of Adelanto*, 368 F.3d 1062,  
17 1066 (9th Cir. 2004). *See also Usher v. City of L.A.*, 828 F.2d 556, 562 (9th Cir. 1987) (a  
18 malicious prosecution claim is not generally cognizable federally if the state judicial system  
19 provides a remedy, but “an exception exists to the general rule when a malicious prosecution is  
20 conducted with the intent to deprive a person of equal protection of the laws or is otherwise  
21 intended to subject a person to a denial of constitutional rights”).

##### 22 1. Defendant Keitz

23 Like the original complaint, Plaintiffs’ amended complaint references malicious  
24 prosecution but fails to raise any valid malicious prosecution claim under Section 1983. As  
25 previously stated in the February 2, 2017, screening order, state prosecutors are entitled to  
26 absolute prosecutorial immunity from claims under §1983 when they are acting pursuant to their  
27 official role as advocates for the state performing functions “intimately associated with the judicial  
28

1 phase of the criminal process.” *Imbler v. Pachtman*, 424 U.S. 409, 430 (1976). *See also Gobel v.*  
2 *Maricopa Cty.*, 867 F.2d 1201, 1203 (9th Cir. 1989).

3 “In determining whether absolute immunity is available for particular actions, the courts  
4 engage in a ‘functional’ analysis of each alleged activity.” *Kulwicki v. Dawson*, 969 F.2d 1454,  
5 1463 (3rd Cir. 1992). In *Schlegel v. Bebout*, 841 F.2d 937, 943-44 (9th Cir. 1988), the Ninth  
6 Circuit provided guidance to determine the scope of prosecutorial immunity:

7 Our inquiry must center on the nature of the official conduct challenged,  
8 and not the status or title of the officer. As a result, we must examine the  
9 particular prosecutorial conduct of which [plaintiff] complains. If we  
10 determine that the conduct is within the scope of [defendants’] authority  
and is quasi-judicial in nature, our inquiry ceases since the conduct would  
fall within the sphere of absolute immunity.

11 To determine whether conduct of a state official is within his or her  
12 authority, the proper test is not whether the act performed was manifestly  
13 or palpably beyond his or her authority, but rather whether it is more or  
less connected with the general matters committed to his or her control or  
supervision . . .

14 Absolute immunity depends on the function the officials are performing  
15 when taking the actions that provoked the lawsuit. We must look to the  
16 nature of the activity and determine whether it is “intimately associated  
17 with the judicial phase of the criminal process.” . . . Investigative or  
administrative functions carried out pursuant to the preparation of a  
prosecutor’s case are also accorded absolute immunity.

18 (emphasis in original; citations omitted.) The classification of the challenged acts, not the  
19 motivation underlying them, determines whether absolute immunity applies. *Ashelman v. Pope*,  
20 793 F.2d 1072 (9th Cir. 1986) (en banc).

21 Prosecutors and other eligible government personnel are absolutely immune from § 1983  
22 liability in connection with challenged activities related to the initiation and presentation of  
23 criminal prosecutions. *Imbler*, 424 U.S. at 430–31; *see also Kalina v. Fletcher*, 522 U.S. 118  
24 (1997); *Roe v. City of S.F.*, 109 F.3d 578, 583 (9th Cir. 1997); *Gobel*, 867 F.2d at 1203. Courts  
25 have held that the filing of a criminal complaint in state court is an activity protected by absolute  
26 prosecutorial immunity. *See, e.g., Heinemann v. Satterberg*, 731 F.3d 914, 916 (9th Cir. 2013)  
27 (upholding district court’s finding on summary judgment that the decision to file a criminal  
28 complaint against the defendant in state court was protected by absolute prosecutorial immunity.);

1 *Geiche v. City & Cnty. of San Francisco*, No. C 08–3233 JL, 2009 WL 1948830, at \*4 (N.D. Cal.  
2 July 2, 2009) (“Here, named defendant Steger is alleged to have done (and in fact did) nothing  
3 more than sign the charging instrument against Plaintiff. Filing the criminal complaint was an  
4 essential part of instigating the criminal prosecution and such conduct is entitled to absolute  
5 immunity.”) (citing *Demery v. Kupperman*, 735 F.2d 1139, 1144 (9th Cir. 1984); *Ybarra v. Reno*  
6 *Thunderbird Mobile Home Village*, 723 F.2d 675, 679 (9th Cir. 1984); *Freeman on Behalf of the*  
7 *Sanctuary v. Hittle*, 708 F.2d 442, 443 (9th Cir. 1983)).

8 “[A]bsolute prosecutorial immunity attaches to the actions of a prosecutor if those actions  
9 were performed as part of the prosecutor’s preparation of his case, even if they can be  
10 characterized as ‘investigative’ or ‘administrative.’” *Demery v. Kupperman*, 735 F.2d 1139, 1143  
11 (9th Cir. 1984), *cert. denied*, 469 U.S. 1127 (1985). A prosecutor is absolutely immune when  
12 making a decision to initiate a prosecution “even where he acts without a good faith belief that any  
13 wrongdoing has occurred.” *Kulwicki*, 969 F.2d at 1463–64. Immunity extends to “the preparation  
14 necessary to present a case,” including “obtaining, reviewing, and evaluation of evidence.” *Id.* at  
15 1465 (quoting *Schrob v. Catterson*, 948 F.2d 1402, 1414 (3rd Cir. 1991)).

16 Absolute prosecutorial immunity applies even if it leaves “the genuinely wronged  
17 defendant without civil redress against a prosecutor whose malicious or dishonest action deprives  
18 him of liberty.” *Imbler*, 424 U.S. at 427. Even charges of malicious prosecution, falsification of  
19 evidence, coercion of perjured testimony and concealment of exculpatory evidence will be  
20 dismissed on grounds of prosecutorial immunity. *See Stevens v. Rifkin*, 608 F. Supp. 710, 728  
21 (N.D. Cal. 1984). Further activities intimately connected with the judicial phase of the criminal  
22 process include making statements that are alleged misrepresentations and mischaracterizations  
23 during hearings and discovery and in court papers, *see Fry v. Melaragno*, 939 F.2d 832,837–38  
24 (9th Cir. 1991), and conferring with witnesses and allegedly inducing them to testify falsely, *see*  
25 *Demery*, 735 F.2d at 1144.

26 Plaintiffs’ amended complaint alleges that Defendant Keitz met with Mr. Oliveira before  
27 the altercation at the Casino and that Defendant Keitz “did not advise [the Tribal Police] not to  
28 act.” (Am. Compl. ¶ 61.) The amended complaint then, without any supporting factual detail,

1 concludes that Defendant Keitz “filed an inaccurate and false complaint against [] Plaintiffs three  
2 days before election day.” (*Id.* ¶ 81.) This allegation is conclusory and therefore not entitled to  
3 any weight. *Iqbal*, 556 U.S. at 681 (“Threadbare recitals of the elements of a cause of action,  
4 supported by mere conclusory statements, do not suffice.”). The bare factual allegation that  
5 Defendant Keitz met with Mr. Oliveira and “did not advise [the Tribal Police] not to act” is  
6 insufficient to allege that Defendant Keitz was not acting in his official capacity in initiating his  
7 prosecution of Plaintiffs. The amended complaint does not allege that Defendant Keitz was acting  
8 outside his authority and therefore he is entitled to absolute prosecutorial immunity. *Imbler*, 424  
9 U.S. at 430–31. As such, Plaintiffs’ § 1983 claim against Defendant Keitz is barred. *See, e.g.*,  
10 *Jones v. Keitz*, No. 1:16-cv-01725-LJO-EPG, 2017 WL 1375230, at \*4 (E.D. Cal. Apr. 17, 2017)  
11 (dismissing similar § 1983 claim against Defendant Keitz as barred by absolute prosecutorial  
12 immunity).

## 13 **2. Defendants Anderson, Linn, Blehm and Fogg**

14 The Ninth Circuit has long recognized that “[f]iling a criminal complaint immunizes  
15 investigating officers . . . from damages suffered thereafter because it is presumed that the  
16 prosecutor filing the complaint exercised independent judgment in determining that probable  
17 cause for an accused’s arrest exists at that time.” *Smiddy v. Varney*, 665 F.2d 261, 266 (9th Cir.  
18 1981) (“*Smiddy I*”), *overruled on other grounds by Beck v. City of Upland*, 527 F.3d 853, 865 (9th  
19 Cir. 2008). However, “[t]he presumption can be overcome, for example, by evidence that the  
20 officers knowingly submitted false information or pressured the prosecutor to act contrary to her  
21 independent judgment.” *Smiddy v. Varney*, 803 F.2d 1469, 1471 (9th Cir. 1986), *opinion modified*  
22 *on denial of reh’g*, 811 F.2d 504 (9th Cir. 1987) (“*Smiddy II*”); *see also Borunda v. Richmond*,  
23 885 F.2d 1384, 1390 (9th Cir. 1988) (evidence that police officers provided prosecutor with only a  
24 police report containing “striking omissions” indicated that the officers “procured the filing of the  
25 criminal complaint by making misrepresentations to the prosecuting attorney” and was sufficient  
26 to overcome the presumption). In contrast, the Ninth Circuit has clarified that a plaintiff’s account  
27 of the incident in question, by itself, does not overcome the presumption of independent judgment.  
28 *Sloman v. Tadlock*, 21 F.3d 1462, 1474 (9th Cir. 1994). When a plaintiff pleads no facts to rebut

1 the presumption of prosecutorial independence, dismissal is appropriate. *Smiddy II*, 803 F.2d at  
2 1471.

3 In the amended complaint, Plaintiffs allege Defendant Anderson “was made aware of the  
4 investigation into the alleged bribes being conducted by Plaintiffs,” and “had motive to prosecute,  
5 defame, and discredit Plaintiffs.” (Am. Compl. ¶¶ 80–81.) This vague insinuation falls far short  
6 of alleging that Defendants Anderson, Linn, Blehm, and/or Fogg pressured the prosecutor to press  
7 charges, supplied false information to the prosecutor, withheld relevant information from the  
8 prosecutor, or otherwise persuaded the prosecutor to act contrary to his independent judgment.<sup>3</sup>  
9 *Smiddy II*, 803 F.2d at 1471. In short, Plaintiffs have alleged no facts in the amended complaint  
10 that, if true, would rebut the *Smiddy* presumption of prosecutorial independence. Therefore,  
11 Plaintiffs do not—and cannot—state a claim under § 1983 based on malicious prosecution against  
12 Defendants Anderson, Linn, Blehm, or Fogg. *See, e.g., Jones v. Keitz*, No. 1:16-cv-01725-LJO-  
13 EPG, 2017 WL 3394121, at \*5 (E.D. Cal. Aug. 8, 2017) (dismissing similar malicious prosecution  
14 claims against Defendants Anderson and Blehm).

15 **B. 42 U.S.C. § 1983: False Arrest and “Arrest Without Probable Cause”<sup>4</sup>**

16 Plaintiffs also allege that Defendants violated their constitutional rights under the Fourth  
17 Amendment by arresting them. (Am. Compl. ¶¶ 64, 76–77.) Where an arrest occurs after the  
18 filing of criminal charges, as Plaintiffs allege here (*see* Am. Compl. ¶¶ 57–58), the arrest  
19 necessarily took place pursuant to legal process and therefore was not a “false” arrest. *See*  
20 *Wallace v. Kato*, 549 U.S. 384, 389 (2007). As this Court explained in *Miller v. Schmitz*, No. 1:12-

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21 <sup>3</sup> Indeed, the amended complaint makes no specific allegations about Defendants Linn or Fogg related to the false  
22 arrest or malicious prosecution allegations, and makes *no factual allegations at all* pertaining to Defendant Blehm.  
23 The only factual allegation in the amended complaint about Defendant Linn “stated to the court on the record that the  
24 charges were dismissed for insufficient evidence,” and he “stated to the media that Defendants’ filing of criminal  
25 charges ‘wreaked of politics.’” (Am. Compl. ¶¶ 82, 86.) Defendant Fogg allegedly stated, upon dismissal of the  
26 criminal charges against Plaintiffs, that “their intent was to ‘make an example’ of [] Plaintiffs.” (*Id.* ¶ 82.) These  
27 allegations are insufficient to suggest, as they must, that Defendants Linn’s or Fogg’s actions overcame Defendant  
28 Keitz’s independent judgment. *Smiddy II*, 803 F.2d at 1471.

<sup>4</sup> As Plaintiffs’ § 1983 claims for “false arrest” and “arrest without probable cause” can legally be understood as  
raising the same claim—false arrest without probable cause—they will be analyzed together. *See Stilwell v. Clark*  
*Cnty.*, No. 2:11-cv-01549-RFB-VCF, 2016 WL 4033959, at \*4 (D. Nev. July 26, 2016) (analyzing claims under the  
Fourth Amendment for “false arrest” and “citation without probable cause” under the false arrest inquiry). *Cf.*  
*Jackson v. Puebla*, No. CV 12–6370–TJH (RNB), 2012 WL 5964575, at \*5 (C.D. Cal. Oct. 17, 2012) (“Plaintiff’s  
false arrest claim is properly analyzed under the Fourth Amendment, which accords the right to protection from arrest  
without probable cause.”); *McDougald v. Ramar*, No. CIV F 08-238 AWI DLB, 2008 WL 2489889, at \*3 (E.D. Cal.  
June 18, 2008) (referring to a false arrest claim under Section 1983 as an “arrest without probable cause” claim).

1 CV-00137-LJO, 2012 WL 1609193, at \*4–5 (E.D. Cal. May 8, 2012):

2 Plaintiff alleges that he was placed under arrest only after a criminal  
3 complaint and a warrant were issued for his arrest. In other words,  
4 Plaintiff alleges that his arrest was the result of legal process. Under such  
5 circumstances, there can be no claim for false arrest; false arrest consists  
6 of an arrest made in the absence of legal process. *Wallace v. Kato*, 549  
7 U.S. 384, 389 (2007); *Blaxland v. Commonwealth Dir. of Pub.*  
8 *Prosecutions*, 323 F.3d 1198, 1204–06 (9th Cir. 2003). Where, as here,  
9 the arrest is made after legal process has been initiated, any challenge to  
10 the arrest is subsumed by a claim for malicious prosecution. As the  
11 Supreme Court explained:

12 Reflective of the fact that false imprisonment consists of detention  
13 without legal process, a false imprisonment ends once the victim  
14 becomes held pursuant to such process—when, for example, he is  
15 bound over by a magistrate or arraigned on charges. Thereafter,  
16 unlawful detention forms part of the damages for the entirely  
17 distinct tort of malicious prosecution, which remedies detention  
18 accompanied, not by absence of legal process, but by wrongful  
19 institution of legal process. If there is a false arrest claim, damages  
20 for that claim cover the time of detention up until issuance of  
21 process or arraignment, but not more. From that point on, any  
22 damages recoverable must be based on a malicious prosecution  
23 claim and on the wrongful use of judicial process rather than  
24 detention itself.

25 *Wallace*, 549 U.S. at 389-90 (internal quotation marks and citations  
26 omitted). *Accord Beck v. City of Upland*, 527 F.3d 853, 861 n.7 (9th Cir.  
27 2008) (noting that the claim for “false arrest” was actually a claim for  
28 malicious prosecution because the plaintiff was arrested only after the  
prosecutor had filed a criminal complaint against the plaintiff); *Wilkins v.*  
*DeReyes*, 528 F.3d 790, 798-99 (10th Cir. 2008) (construing the plaintiff’s  
challenge to detention pursuant to an arrest warrant as a claim for  
malicious prosecution and not false arrest).

29 Because the arrest alleged in the amended complaint took place pursuant to legal process  
(*i.e.* the October 31, 2014, filing of the criminal complaint by Defendant Keitz), Plaintiffs’ § 1983  
claim predicated on false arrest in violation of the Fourth Amendment is “subsumed by a claim for  
malicious prosecution.” *Miller*, 2012 WL 1609193, at \*4 (E.D. Cal. May 8, 2012) (citing  
*Wallace*, 549 U.S. at 389-90). Because Plaintiffs have previously been granted an opportunity to  
amend their complaint and further amendment would be futile, it is recommended that Plaintiffs’  
claim be dismissed without leave to amend. *See Jones*, 2017 WL 3394121, at \*4 (dismissing  
similar false arrest claims on grounds that they are “subsumed” by claims for malicious

1 prosecution).

2 **C. 42 U.S.C. § 1983: *Monell* and Supervisor Liability for “Failure to Train”<sup>5</sup>**

3 Under longstanding Supreme Court authority, a municipality cannot be held liable under  
4 § 1983 simply because it employs an individual accused of, or who has engaged in, illegal or  
5 unconstitutional conduct. *Monell v. Dept. of Soc. Servs.*, 436 U.S. 658, 691 (1978) (holding that  
6 “[a] municipality cannot be held liable *solely* because it employs a tortfeasor—or, in other words,  
7 a municipality cannot be held liable under § 1983 on a *respondeat superior* theory”); *see also Bd.*  
8 *of Cty. Comm’rs of Bryan Cty., Okl. v. Brown*, 520 U.S. 397, 404 (1997) (“[I]t is not enough  
9 [under *Monell* ] for a § 1983 plaintiff merely to identify conduct properly attributable to the  
10 municipality. The plaintiff must also demonstrate that, through its deliberate conduct, the  
11 municipality was the ‘moving force’ behind the injury alleged.”). Because there is no *respondeat*  
12 *superior* liability under § 1983, counties and municipalities may be sued under § 1983 only upon a  
13 showing that an official policy or custom caused the constitutional tort. *See Monell*, 436 U.S. at  
14 691. “A local government entity cannot be held liable under § 1983 unless the plaintiff alleges  
15 that the action inflicting injury flowed from either an explicitly adopted or a tacitly authorized  
16 [governmental] policy.” *Ortez v. Washington Cty., State of Or.*, 88 F.3d 804, 811 (9th Cir. 1996)  
17 (citation and quotations omitted) (alteration in original). “[L]ocal governments, like any other §  
18 1983 ‘person,’ . . . may be sued for constitutional deprivations visited pursuant to governmental  
19 ‘custom’ even though such a custom has not received formal approval through the body’s official  
20 decisionmaking channels.” *Monell*, 436 U.S. at 690–91. A local governmental entity may also  
21 “be liable if it had a policy or custom of failing to train its employees and that failure to train  
22 caused the constitutional violation.” *Collins v. City of Harker Heights, Tex.*, 503 U.S. 115, 123  
23 (1992). “In particular . . . the inadequate training of police officers could be characterized as the

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25 <sup>5</sup> Plaintiffs purport to bring § 1983 claims against the “Madera County District Attorney’s Office” and the” Madera  
26 County Sheriff’s Department.” (*See* Am. Compl., Second Cause of Action.) Under § 1983, “persons” includes  
27 municipalities. It does not include municipal departments. *Vance v. Cnty. of Santa Clara*, 928 F. Supp. 993, 995–96  
28 (N.D. Cal. 1996). Because the Sheriff’s Department and the District Attorney’s Office are each subdivisions of a  
local government entity (in this case the County of Madera), they are not proper defendants for purposes of Plaintiffs’  
§ 1983 claims. *See Vega v. Cnty. of Yolo, Nelson v. Cnty. of Sacramento*, 926 F. Supp. 2d 1159, 1170 (E.D. Cal.  
2013). The Court will therefore consider Plaintiffs’ § 1983 claims alleged against these entities as alleged against the  
County.

1 cause of the constitutional tort if—and only if—the failure to train amounted to ‘deliberate  
2 indifference’ to the rights of persons with whom the police come into contact.” *Id.* (citing *City of*  
3 *Canton, Ohio v. Harris*, 489 U.S. 378, 388 (1989)).

4 “A supervisor can be liable [under § 1983] in his individual capacity for his own culpable  
5 action or inaction in the training, supervision, or control of his subordinates; for his acquiescence  
6 in the constitutional deprivation; or for conduct that showed a reckless or callous indifference to  
7 the rights of others.” *Starr v. Baca*, 652 F.3d 1202, 1208 (9th Cir. 2011) (quoting *Watkins v. City*  
8 *of Oakland*, 145 F.3d 1087, 1093 (9th Cir. 1998)). “[A]cquiescence or culpable indifference” may  
9 suffice to show that a supervisor “personally played a role in the alleged constitutional violations.”  
10 *Menotti v. City of Seattle*, 409 F.3d 1113, 1149 (9th Cir. 2005). Where the applicable  
11 constitutional standard is deliberate indifference, “a plaintiff may state a claim against a supervisor  
12 for deliberate indifference based upon the supervisor's knowledge of and acquiescence in  
13 unconstitutional conduct by his or her subordinates.” *Starr*, 652 F.3d at 1207.

14 The amended complaint alleges that “it was the policy and/or custom of the County of  
15 Madera to inadequately and improperly train sheriff’s department and district attorney's office  
16 personnel regarding the concurrent jurisdiction between the tribe and county as mandated or  
17 required by federal law”; that Defendants “as a matter of custom, practice and policy, failed to  
18 maintain adequate and proper training as to jurisdiction, tribal sovereignty and Public Law 280;  
19 and to prevent the consistent and systematic violation of civil rights against Native Americans”;  
20 and that Defendants “failed to provide adequate training to deputies on the proper law, protocol  
21 and procedure regarding the sovereign authority of tribes, detention and arrest of non-Indians and  
22 Indians, and criminal and civil jurisdiction under Public Law 280.” (Am. Compl. ¶¶ 69, 107–08.)  
23 The allegation of a cognizable claim “requires more than labels and conclusions, and a formulaic  
24 recitation of the elements of a cause of action.” *Twombly*, 550 U.S. at 555–56. No factual  
25 allegations in Plaintiffs’ amended complaint support the conclusory allegation that the County  
26 failed to train its personnel, nor are there any factual allegations that the individual Defendants  
27 failed to train their subordinates, or acquiesced in such unconstitutional conduct by others. A  
28 conclusory allegation regarding the existence of a policy or custom or the lack of training



1 unsupported by factual allegations is insufficient to state a *Monell* claim. *See Save CCSF*  
2 *Coalition v. Lim*, No. 14-cv-05286-SI, 2015 WL 3409260, at \*13 (N.D. Cal. May 27, 2015)  
3 (unspecific allegation regarding municipal defendant’s use of force policy insufficient to identify a  
4 relevant policy or custom under *Monell*); *Telles v. City of Waterford*, No. 1:10-cv-00982-AWI-  
5 SKO, 2010 WL 5314360, at \*4 (E.D. Cal. Dec. 20, 2010) (to sufficiently state a claim under  
6 *Monell*, a plaintiff must allege facts establishing a policy or establishing a lack of training; it is not  
7 enough simply to state that there is a policy or allege a lack of training or supervision); *Jenkins v.*  
8 *Humboldt Cty.*, H.C.C.F., No. C 09-5899 PJH, 2010 WL 1267113, at \*3 (N.D. Cal. Mar. 29, 2010)  
9 (same); *Smith v. Cty. of Stanislaus*, No. 1:11-cv-01655-LJO-SKO, 2012 WL 253241, at \*3 (E.D.  
10 Cal. Jan. 26, 2012) (same). These generic allegations are therefore insufficient to sustain a claim  
11 against Defendants under *Monell*.

12 “A municipality’s culpability for deprivation of rights is at its most tenuous where the  
13 claim turns on a failure to train.” *Connick v. Thompson*, 563 U.S. 51, 61 (2011). To prove  
14 deliberate indifference, a complaint must prove that a municipal actor disregarded a known or  
15 obvious consequence of his or her actions. *Bryan Cty.*, 520 U.S. at 410. When municipal  
16 policymakers are on actual or constructive notice that an omission in their training program causes  
17 employees to violate citizens’ constitutional rights, the municipality is deliberately indifferent if it  
18 fails to act to correct the omission. *Id.* Failure to act in light of notice that its training program  
19 results in constitutional violations “is the functional equivalent of a decision by the city itself to  
20 violate the Constitution.” *Canton*, 489 U.S. at 395.

21 The standard is an exacting one. Applying a less demanding standard in failure-to-train  
22 cases would circumvent the rule against *respondeat superior* liability of municipalities. *Id.* at 392.  
23 “[M]unicipal liability under § 1983 attaches where—and only where—a deliberate choice to  
24 follow a course of action is made from among various alternatives by [the relevant] officials.”  
25 *Penbauer v. City of Cincinnati*, 475 U.S. 469, 483 (1986). To state a cognizable claim, a plaintiff  
26 must allege specific facts supporting the conclusion that the municipal entity had actual or  
27 constructive notice that their training program (or lack thereof) resulted in their employees’  
28 violating citizens’ federal constitutional rights and that the municipality made a deliberate choice

1 to train (or not to train) its employees as a deliberate decision drawn from its consideration of  
2 various alternatives.

3 In the face of these very stringent requirements, Plaintiffs' amended complaint alleges  
4 nothing more than a completely unsupported legal conclusion that the County adopted a policy or  
5 practice of inadequately training its County Sheriff's Department and District Attorney's office  
6 personnel and that the individual Defendants failed to train those personnel. Plaintiffs have not  
7 alleged any facts explaining, for example, how the County's policy or custom was deficient, how  
8 it caused the alleged harm, how the infirmity of the custom or policy was so obvious that  
9 policymakers were on notice that the constitutional injury was likely to occur, and how the  
10 individual Defendants participated in that constitutional injury. *See Flores v. Cty. of Los Angeles*,  
11 758 F.3d 1154, 1157 n.8 (9th Cir. 2014); *Starr*, 652 F.3d at 1207–08, 1216–17.

12 Moreover, Plaintiffs' amended complaint fails to allege sufficient facts to support a finding  
13 that Defendants were deliberately indifferent because it does not allege any prior similar incidents.  
14 *See Connick*, 563 U.S. at 63–64. “A pattern of similar constitutional violations by untrained  
15 employees is ordinarily necessary to demonstrate deliberate indifference for purposes of failure to  
16 train,” though there exists a ‘narrow range of circumstances [in which] a pattern of similar  
17 violations might not be necessary to show deliberate indifference.’” *Flores*, 758 F.3d at 1159  
18 (quoting *Connick*, 563 U.S. at 62–63). In this “narrow range of circumstances,” a single incident  
19 may suffice to establish deliberate indifference where the violation of constitutional rights is a  
20 “highly predictable consequence” of a failure to train because that failure to train is “so patently  
21 obvious.” *Connick*, 563 U.S. at 63–64 (discussing *Canton*, 489 U.S. 378). In *Connick*, the Court  
22 concluded that failure to train liability could not be imposed upon a district attorney's office based  
23 upon a single Brady violation, concluding that “[t]hat sort of nuance [in training] simply cannot  
24 support an inference of deliberate indifference.” *Id.* at 67. Here, Plaintiffs have not alleged facts  
25 showing a pre-existing pattern of constitutional violations stemming from the alleged failure to  
26 train officers regarding concurrent jurisdiction. Plaintiffs also have not alleged that the  
27 unconstitutional consequences of failing to train officers in concurrent jurisdiction were “patently  
28 obvious” such that liability could be predicated.

1 Finally, Plaintiffs do not make *any* connection between the failure to train County  
2 personnel regarding concurrent jurisdiction and the resulting alleged malicious prosecution—nor  
3 could they. Plaintiffs’ arrests by the County Sheriff’s Department took place *after* Plaintiffs were  
4 criminally charged by the prosecutor. As explained above, it is “presumed that the prosecutor  
5 filing the complaint exercised independent judgment in determining that probable cause for an  
6 accused’s arrest exist[ed] at that time,” *Smiddy I*, 665 F.2d at 266, and Plaintiffs have not alleged  
7 any facts sufficient to rebut this presumption. Therefore, whether the County and/or the individual  
8 Defendants failed to train their officers regarding concurrent jurisdiction in tribal territory is  
9 “irrelevant to the arrests that took place after the filing of criminal charges by the state.” *Jones*,  
10 2017 WL 1375230, at \*6. The investigation and subsequent filing of criminal charges by the  
11 prosecutor broke the causal chain between any policy or custom of the County and the allegedly  
12 unconstitutional prosecution. *Smiddy I*, 665 F.2d at 266. Plaintiffs’ vague allegations regarding  
13 statements that the criminal complaint was intended to “make an example” of Plaintiffs and  
14 “wreaked of politics” do nothing to explain how the County’s and the individual Defendants’  
15 alleged failure to train its personnel regarding concurrent jurisdiction caused Plaintiffs’ injuries.  
16 *See Jones*, 2017 WL 1375230, at \*6.

17 As set forth above, a conclusory pleading, unsupported by factual allegations is insufficient  
18 to state a claim. *Iqbal*, 556 U.S. at 678; *Twombly*, 550 U.S. at 555. Since this claim is not  
19 cognizable, it is recommended that the Court dismiss it. *See Forte v. Hughes*, No. 1:13-CV-  
20 01980-LJO-SMS, 2014 WL 2930834, at \*13 (E.D. Cal. June 27, 2014).

21 **D. 42 U.S.C. § 1983: Violation of the Fourteenth Amendment**

22 Plaintiffs allege that Defendants “deprived Plaintiffs of his [sic] rights, privileges and/or  
23 immunities secured by the United States Constitution, which include but are not limited to,  
24 violation of the . . . Fourteenth Amendment[] of the United States Constitution, by falsely arresting  
25 Plaintiffs, by depriving Plaintiffs of his [sic] physical liberty and property, by causing Plaintiffs  
26 emotional injury and economic loss by falsely arresting him [sic], by falsely and maliciously  
27 prosecuting criminal actions, by unreasonably seizing his person or property, and by depriving  
28 Plaintiffs of his [sic] civil rights.” (Am. Compl. ¶ 64.) The crux of Plaintiffs’ § 1983 claim is that

1 they were arrested and prosecuted without probable cause. Not only does this claim fail because  
2 its allegations “amount to nothing more than a ‘formulaic recitation of the elements’” of the claim,  
3 *Iqbal*, 556 U.S. at 681, it also is not cognizable under the Fourteenth Amendment.

4 To the extent Plaintiffs base the claim upon an alleged deprivation of their Fourteenth  
5 Amendment rights to substantive due process, the Supreme Court has said that “where a particular  
6 Amendment ‘provides an explicit textual source of constitutional protection’ against a particular  
7 sort of government behavior, ‘that Amendment, not the more generalized notion of “substantive  
8 due process,” must be the guide for analyzing these claims.’”<sup>6</sup> *Albright v. Oliver*, 510 U.S. 266,  
9 274, (1994) (plurality) (quoting *Graham v. Connor*, 490 U.S. 386, 395, (1989)). When a plaintiff  
10 asserts the right to be free from arrest and prosecution without probable cause, “substantive due  
11 process, with its ‘scarce and open-ended’ ‘guideposts,’ can afford him no relief.” *Id.* at 275  
12 (plurality) (internal citation omitted). The Ninth Circuit in *Awabdy* confirmed that “[t]he principle  
13 that *Albright* establishes is that no substantive due process right exists under the Fourteenth  
14 Amendment to be free from prosecution without probable cause.” *Awabdy*, 368 F.3d at 1069  
15 (citing *Albright*, 510 U.S. at 268, 271 (plurality) (further citations omitted)). Thus, Plaintiffs’  
16 § 1983 claim based on deprivation of their Fourteenth Amendment rights to substantive due  
17 process is subject to dismissal. *See Hazlett v. Dean*, No. CIV 2:12–01782 WBS DAD, 2013 WL  
18 1749924, at \*2 (E.D. Cal. Apr. 23, 2013); *Chaffee v. Chiu*, No. C–11–05118–YGR, 2012 WL  
19 1110012, at \*6 (N.D. Cal. Apr. 2, 2012) (dismissing “generalized substantive due process claims  
20 under the Fourteenth Amendment” where the First and Fourth Amendments were “explicit textual  
21 sources of constitutional protection in this action”).

## 22 **E. State Law Claims**

23 Pursuant to 28 U.S.C. § 1367(a), in any civil action in which the district court has original  
24 jurisdiction, the district court “shall have supplemental jurisdiction over all other claims in the  
25 action within such original jurisdiction that they form part of the same case or controversy under  
26

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27 <sup>6</sup> As a preliminary matter, the Court notes that Plaintiffs’ § 1983 claim alleges violations of both the Fourth and  
28 Fourteenth Amendments. (*See* Am. Compl. ¶ 69.) In Section IV.B, the Court recommended dismissal of Plaintiffs’ §  
1983 claim based on the Fourth Amendment. In this Section, the Court addresses the claim to the extent that it is  
based on the Fourteenth Amendment.

1 Article III,” except as provided in subsections (b) and (c). The Supreme Court has cautioned that  
2 “if the federal claims are dismissed before trial, . . . the state claims should be dismissed as well.”  
3 *United Mine Workers of America v. Gibbs*, 383 U.S. 715, 726 (1966). *See also City of Chicago v.*  
4 *Int’l. College of Surgeons*, 522 U.S. 156, 172 (1997) (“that the terms of § 1367(a) authorize the  
5 district courts to exercise supplemental jurisdiction over state law claims . . . does not mean that  
6 the jurisdiction must be exercised in all cases”).

7 Although the Court may exercise supplemental jurisdiction over state law claims, Plaintiffs  
8 must first have a cognizable claim for relief under federal law. *See* 28 U.S.C. § 1367. Here,  
9 Plaintiffs fail to state a claim for relief on their federal claims under 42 U.S.C. § 1983. The Court  
10 generally declines to exercise supplemental jurisdiction over state law claims in the absence of  
11 viable federal claims and this case presents no exception. 28 U.S.C. § 1367(c)(3); *Parra v.*  
12 *PacifiCare of Ariz., Inc.*, 715 F.3d 1146, 1156 (9th Cir. 2013); *Herman Family Revocable Trust v.*  
13 *Teddy Bear*, 254 F.3d 802, 805 (9th Cir. 2001); *see also Watison v. Carter*, 668 F.3d 1108, 1117  
14 (9th Cir. 2012) (if court declines to exercise supplemental jurisdiction over state law claims once  
15 court dismissed federal claims, then the court should dismiss the state law claims without  
16 prejudice). Therefore, the undersigned recommends that the Court not exercise jurisdiction over  
17 Plaintiffs’ state law claims. *See, e.g., Jones*, 2017 WL 3394121, at \*6 (declining to exercise  
18 jurisdiction in a similar case where the only cause of action brought under federal law was  
19 dismissed).

## 20 V. CONCLUSION AND RECOMMENDATIONS

21 While leave to amend must be freely given, the Court is not required to permit futile  
22 amendments. *See DeSoto v. Yellow Freight Sys., Inc.*, 957 F.2d 655, 658 (9th Cir. 1992); *Reddy v.*  
23 *Litton Indus., Inc.*, 912 F.2d 291, 296–97 (9th Cir. 1990); *Rutman Wine Co. v. E. & J. Gallo*  
24 *Winery*, 829 F.2d 729, 738 (9th Cir. 1987); *Klamath–Lake Pharm. Ass’n v. Klamath Med. Serv.*  
25 *Bureau*, 701 F.2d 1276, 1293 (9th Cir. 1983). Here, Plaintiffs have failed to cure the deficiencies  
26 outlined in the Court’s earlier order and, based upon the record and the facts set forth in pleadings  
27 filed by Plaintiffs, as well as this Court’s recent dismissal of an action based on identical claims  
28 involving the same events and the same defendants, *Jones*, 2017 WL 3394121, it does not appear

1 the deficiencies of the amended complaint can be cured by amendment. Thus, it appears that  
2 granting Plaintiffs further leave to amend would be futile. *Lopez*, 203 F.3d at 1128 (dismissal is  
3 proper where it is obvious the plaintiff cannot prevail on the facts alleged and that an opportunity  
4 to amend would be futile).

5 Based on the foregoing, it is HEREBY RECOMMENDED that:

- 6 1. Plaintiffs' amended complaint be DISMISSED without leave to amend for failure  
7 to state a cognizable federal claim;
- 8 2. The Court DECLINE to exercise supplemental jurisdiction over Plaintiffs' state  
9 law claims; and
- 10 3. The case be CLOSED.

11 The Court further DIRECTS the Clerk to send a copy of this order to Plaintiffs at their  
12 respective addresses listed on the docket for this matter.

13 These findings and recommendations are submitted to the district judge assigned to this  
14 action, pursuant to 28 U.S.C. § 636(b)(1)(B) and this Court's Local Rule 304. Within twenty-one  
15 (21) days of service of this recommendation, any party may file written objections to these  
16 findings and recommendations with the Court and serve a copy on all parties. Such a document  
17 should be captioned "Objections to Magistrate Judge's Findings and Recommendations." The  
18 district judge will review the magistrate judge's findings and recommendations pursuant to 28  
19 U.S.C. § 636(b)(1)(C). The parties are advised that failure to file objections within the specified  
20 time may waive the right to appeal the district judge's order. *Wilkerson v. Wheeler*, 772 F.3d 834,  
21 838-39 (9th Cir. 2014) (citing *Baxter v. Sullivan*, 923 F.2d 1391, 1394 (9th Cir. 1991)).

22  
23 IT IS SO ORDERED.

24 Dated: September 19, 2017

*/s/ Sheila K. Oberto*  
UNITED STATES MAGISTRATE JUDGE

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