

1 UNITED STATES DISTRICT COURT
2 EASTERN DISTRICT OF CALIFORNIA

3
4 SAN JOAQUIN VALLEY INSURANCE
AUTHORITY,

5 Plaintiff,

6 v.

7 GALLAGHER BENEFIT SERVICES,
8 INC.

9 Defendants.
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Case No. 1:17-cv-00861-EPG

ORDER:

1. DENYING DEFENDANT’S MOTION FOR PARTIAL EXCLUSION OF OPINIONS OF MR. WILLIAM BEDNAR;
2. GRANTING PLAINTIFF’S MOTION FOR PARTIAL EXCLUSION OF OPINIONS OF MR. JIM TOOLE;
3. GRANTING IN PART PLAINTIFF’S MOTION *IN LIMINE* NO. 1 TO EXCLUDE ARGUMENT OR EVIDENCE CHARACTERIZING THE SJVIA AS A SINGLE ENTITY OR PASS THROUGH ENTITY;
4. DENYING PLAINTIFF’S MOTION *IN LIMINE* NO. 2 TO EXCLUDE ARGUMENT OR EVIDENCE OF COLLATERAL SOURCE PAYMENTS; AND
5. GRANTING DEFENDANT’S MOTION *IN LIMINE* NO. 1 THAT EVIDENCE OF PREMIUM SJVIA HAS CHARGED TO MAKE UP FOR ITS DEFICIT POSITION IS RELEVANT AND ADMISSIBLE;
6. GRANTING PLAINTIFF’S MOTION FOR THE EXCLUSION OF MS. JENNIFER WALSH

(ECF Nos. 80, 82, 83, 84, 88)

27 In this case, set for trial to begin on February 4, Plaintiff San Joaquin Valley Insurance
28 Authority (“SJVIA”) claims that Defendant Gallagher Benefit Service (“GBS”) is liable for

1 professional negligence, negligent misrepresentation, and breach of contract related to the
2 consulting services that GBS performed for SJVIA during the period of 2010 through 2016.
3 Before the Court are a number of pre-trial motions regarding what evidence may be presented to
4 the jury of SJVIA's damages or lack thereof. This Order addresses six motions, including the
5 parties' Rule 702 motions, as well as motions *in limine* related to the conflation of SJVIA and its
6 members and participating entities and the collateral source rule.

7 For the reasons described in this order, the Court will DENY Defendant, GBS's Rule 702
8 motion seeking the partial exclusion of William Bednar's opinions. (ECF No. 80.)

9 The Court GRANTS Plaintiff, SJVIA's Rule 702 motion to exclude Mr. Jim Toole's
10 opinions regarding the SJVIA's damages or lack thereof. (ECF No. 82.)

11 The Court GRANTS IN PART SJVIA's motion *in limine* no.1 to exclude argument or
12 evidence characterizing the SJVIA, its members, or the participating entities as a single entity or
13 pass through entity. (ECF No. 88.)

14 The Court DENIES SJVIA's motion *in limine* no. 2 to exclude argument or evidence of
15 collateral source payments. (ECF No. 88)

16 The Court GRANTS GBS's motion *in limine* no. 1 seeking an affirmative ruling that
17 evidence of premium sJVIA has charged its members to make up for its deficit position is
18 relevant and admissible. (ECF No. 84).

19 Finally, the Court GRANTS the SJVIA's motion to exclude the testimony of Ms. Jennifer
20 Walsh. (ECF No. 83.)

21 **I. LEGAL STANDARDS FOR EXPERT WITNESS TESTIMONY**

22 Federal Rule of Evidence 702 governs the admissibility of expert evidence and provides,
23 as follows:

24 A witness who is qualified as an expert by knowledge, skill, experience, training, or
25 education may testify in the form of an opinion or otherwise if:

- 26 (a) The expert's scientific, technical or other specialized knowledge will help the trier of
27 fact to understand the evidence or to determine a fact in issue;
28 (b) The testimony is based on sufficient facts or data;

1 (c) The testimony is the product of reliable principles and methods; and

2 (d) The expert has reliably applied the principles and methods to the facts of the case.

3 Rule 702 allows admission of “scientific, technical or other specialized knowledge” by a
4 qualified expert if it will “assist the trier of fact to understand the evidence or to determine a fact
5 in issue.” *Daubert v. Merrell Dow Pharmaceuticals, Inc.*, 509 U.S. 579 (1993), and *Kumho Tire*
6 *Co. v. Carmichael*, 526 U.S. 137 (1999), “require that the judge apply his gatekeeping role...to all
7 forms of expert testimony, not just scientific testimony.” *White v. Ford Motor Co.*, 312 F.3d 998,
8 1007 (9th Cir. 2002).

9 The Ninth Circuit has interpreted Rule 702 to require that “[e]xpert testimony...be both
10 relevant and reliable.” *United States v. Vallejo*, 237 F.3d 1008, 1019 (9th Cir. 2001). Relevancy
11 simply requires that “[t]he evidence...logically advance a material aspect of the party’s case.”
12 *Cooper v. Brown*, 510 F.3d 870, 942 (9th Cir. 2007).

13 In the expert witness context, reliability seeks to capture whether an expert’s testimony
14 has “a reliable basis in the knowledge and experience of the relevant discipline.” *Kumho Tire Co.*,
15 526 U.S. at 149. The Court is concerned “not [with] the correctness of the expert’s conclusions
16 but the soundness of his methodology.” *Primiano v. Cook*, 598 F.3d 558, 564 (9th Cir. 2010). “A
17 court may conclude that there is simply too great an analytic gap between the data and the opinion
18 proffered.” *General Elec. Co. v. Joiner*, 522 U.S. 136, 146 (1997). “[N]othing in either *Daubert*
19 or the Federal Rules of Evidence requires a district court to admit opinion evidence that is
20 connected to existing data only by the *ipse dixit* of the expert.” *Kumho Tire Co.*, 526 U.S. at 157
21 (citation omitted).

22 Regarding the principle that an expert’s opinion be based upon sufficient facts, “[w]hen an
23 expert opinion is not supported by sufficient facts to validate it in the eyes of the law, or when
24 indisputable record facts contradict or otherwise render the opinion unreasonable, it cannot
25 support a jury’s verdict.” *Brooke Group Ltd. v. Brown & Williamson Tobacco Corp.*, 509 U.S.
26 209, 242 (1993); *see also Guidroz-Brault v. Mo. Pac. R. Co.*, 254 F.3d 825, 830-31 (9th Cir.
27 2000) (excluding expert testimony that “was not sufficiently founded on the facts” of the case).
28 “The duty falls squarely upon the district court to ‘act as a ‘gatekeeper’ to exclude [testimony] that

1 does not meet Federal Rule of Evidence 702's reliability standards.” *Estate of Barabin v.*
2 *AstenJohnson, Inc.*, 740 F.3d 457, 463 (9th Cir. 2014) (citation omitted).

3 **II. RULE 702 MOTION FOR PARTIAL EXCLUSION OF MR. WILLIAM**
4 **BEDNAR (ECF No. 80.)**

5 Defendant GBS moves to exclude the opinions of Plaintiff SJVIA's damages expert,
6 William Bednar, (ECF No. 80) on the following bases: (1) under the law and the parties'
7 contracts, SJVIA may recover only actual losses rather than reserves; and (2) Bednar's damages
8 calculation is inadmissible because he followed an unreliable methodology that ignored how his
9 supposed "corrections" of GBS's work in any given year would have impacted decisions by the
10 SJVIA Board on premiums to charge in later years.

11 **A. Whether SJVIA's Damages Are Limited to Actual Losses**

12 First, GBS argues that "[t]he Court should exclude SJVIA's damages expert's disclosed
13 opinions that SJVIA suffered \$36.594 million in damages that are disconnected from the far-
14 lesser amount of SJVIA's actual funding shortfall." (ECF No. 80, at p. 5-6). GBS claims that
15 any damages figures exceeding the amount of underfunding are irrelevant because both the
16 parties' contract and pertinent case law limit damages to "actual damages."

17 GBS relies on California case law regarding professional negligence claims that hold that
18 damages for such claims are limited to a party's "actual damages." *See Loube v. Loube*, 74
19 Cal.Rptr.2d 906, 909 (Cal. App. 1998) (holding in attorney negligence claim that "the trial court
20 correctly determined that the proper measure of appellants' damages was the difference between
21 the value of their claims against Klapper and Yick and the award of damages they actually
22 received" based on the principle that "an award of damages that exceeds actual loss runs afoul of
23 the basic principle that damages are awarded to compensate for loss incurred"). Additionally,
24 GBS relies on the parties' contract, which provides "each party shall only be liable for actual
25 damages incurred by the other party, and shall not be liable for any indirect, consequential, or
26 punitive damages." 2015 Contract at § 10.B. Similarly, GBS also argues that Mr. Bednar should
27 be precluded from testifying that that any "damages" accrued from plan years 2012, 2013, and
28 2014, "when the plan's unbroken net surplus plainly proves GBS's work created no shortfall or

1 deficit.” (ECF no. 80, p. 1.)

2 In response, SJVIA counters that it should be entitled to all damages proximately caused
3 by GBS’s alleged malfeasance, and but for GBS’s faulty recommendations, SJVIA would have
4 collected higher premiums to cover expenses as well as reserves. That is, it is entitled to the
5 damages necessary to put it in the position it would have been in but for GBS’s alleged breach,
6 which would include holding reserves above actual expenses for the relevant years.

7 Although not binding, this issue was analyzed extensively by the Court of Appeals of
8 Maryland, in the case of *Milliman, Inc. v. Maryland State Retirement and Pension Sys.*, 421 Md.
9 130, 25 A.3d 988 (2011). *Milliman* concerned a claim that a defendant actuarial firm breached its
10 contract to provide actuarial services to the State Retirement System. More specifically, the claim
11 was that the defendant had understated the contributions required to fund three of the State’s ten
12 retirement and pension systems because of the actuary’s misinterpretation of a particular data
13 code. As GBS does here, the defendant in *Milliman* argued that, even assuming liability, damages
14 were inappropriate because the pension system met or exceeded statutory goals and therefore
15 suffered no actual damage. The Maryland High Court rejected that argument in a thoroughly
16 reasoned opinion, as follows:

17
18 To address the second question, namely, how to measure damages caused by
19 errors in actuarial recommendations related to pensions systems, we lack statutory
20 guidance as well as precedent. As a result, we turn to analogous decisions from our
21 sister states to seek assistance.

22 In *Dardaganis v. Grace Capital Inc.*, 889 F.2d 1237 (2d Cir.1989), the Trustees of
23 the Retirement Fund of the Fur Manufacturing Industry entered into an agreement
24 with Grace Capital, Inc., in which Grace became investment manager of the assets
25 of the retirement fund and promised to “manage the [Fund's] Account in strict
26 conformity with the investment guidelines promulgated by the Trustees.” *Id.* at
27 1239. Pursuant to the investment guidelines, Grace was prohibited from investing
28 more than fifty percent of fund assets in common stocks. During an eight month
period, however, Grace invested more than fifty percent of fund assets in common
stock, exceeding the fifty percent ceiling each month by an average of fifteen
percent. The Trustees refused to increase the ceiling above fifty percent, and Grace
was fired when the common stock holdings increased to approximately eighty
percent of the portfolio.

1 Thereafter, the Trustees brought suit, alleging that Grace had breached a fiduciary
2 duty embodied in 29 U.S.C. § 1104(a)(1)(D), by failing to adhere to the common
3 stock ceiling. The federal district court granted the Trustees' motion for partial
4 summary judgment on the issue of liability, holding that Section 1104's
5 requirement that fiduciaries abide by the plan documents together with the
6 agreement's provision that Grace manage the fund "in strict conformity with the
7 investment guidelines," required the court to conclude, as a matter of law, that
8 "[a]ny violation of the terms of [the] [a]greement constitute[d] a breach of Grace
9 Capital's fiduciary duty under § 1104(a)(1)(D) and create[d] liability to the
10 Fund." *Dardaganis*, 889 F.2d at 1239. The district court awarded damages by
11 comparing what the plan actually earned with what it would have earned had
12 Grace invested only fifty percent of the fund's account in equities.

13 On appeal, Grace asserted that "even if [it] breached a duty, there were no 'losses'
14 to the plan, because the sum of the Fund's assets and the cash withdrawn to meet
15 Fund obligations increased during their tenure." *Dardaganis*, 889 F.2d at 1243.
16 The Second Circuit Court of Appeals affirmed the trial court, reasoning that the
17 Fund has suffered losses as a result of Grace's breach, and any award of damages
18 should take into account the financial position the beneficiaries would have
19 occupied, but for the breach:

20 [A]n "appropriate remedy in cases of breach of fiduciary duty is the restoration of
21 the trust beneficiaries to the position they would have occupied but for the breach
22 of trust." [*Donovan v. Bierwirth*,] 754 F.2d [1049, 1056 (2d Cir.1985)]. If, but for
23 the breach, the [f]und would have earned even more than it actually earned, there
24 is a "loss" for which the breaching fiduciary is liable.

25 *Id.* at 1243. In *Dardaganis*, therefore, an investment manager was required to
26 compensate a fund for losses stemming from a breach of the standard of care, no
27 matter whether the fund's assets grew as a whole, to place the fund in the position
28 it would have been in but for the breach.

29 We also find helpful to our analysis an unpublished opinion of the California
30 intermediate appellate court, *Board of Trustees v. Mercer*, 2003 WL 21481021,
31 2003 Cal.App. Unpub. LEXIS 6236 (Cal.Ct.App.2003), in which the Board of
32 Trustees for the San Luis Obispo County Pension Trust as well as the County of
33 San Luis Obispo filed a claim against their former actuary, Mercer, for
34 professional negligence. In the case, presenting factual circumstances remarkably
35 similar to the present case, the trust paid a defined benefit and was funded by
36 contributions from the county and its employees and income from the investment
37 of trust assets. Mercer was the trust actuary from 1980 through 1996, when the
38 actuary discovered errors in the computer program it used in preparing actuarial
39 valuations for the trust, including an assumption that plan participants would have
40 no surviving spouses. As a result, Mercer failed to account for the payment of
41 survivors' benefits, such that "the trust's future liabilities were underestimated and
42 its assets were overestimated." *Id.* at *1, 2003 Cal.App. Unpub. LEXIS 6236 at *3.

1 At trial, Mercer admitted breaching the actuarial standard of care, but disputed
2 liability, because “in spite of its errors, the trust was fully funded” and therefore,
3 “suffered no damages.” *Id.* at *2–3, 2003 Cal.App. Unpub. LEXIS 6236 at *6–7.
4 The trial judge determined that the trust suffered a loss of investment income on
5 the nearly \$11 million the county under-contributed to the fund. The appellate
6 court affirmed, rejecting Mercer's contention that the award of lost interest would
7 amount to “an impermissible windfall.” *Id.* at *4, 2003 Cal.App. Unpub. LEXIS
8 6236 at *12. Instead, the court recognized that although the “county may derive an
9 incidental benefit from Mercer's payment of damages to the trust, as will county
10 employees and all taxpayers living within the county,” awarding damages for lost
11 investment income would place the county in the position it would have been in
12 had Mercer properly valued the pension's assets and liabilities. *Mercer* suggests
13 that whether a pension fund is fully funded is immaterial in calculating damages,
14 when an actuary has miscalculated pension obligations.

9 In the present case, Milliman breached its contracts with the System by
10 misinterpreting the “00” code over a period of twenty-two years, thereby causing
11 the System to inadequately plan for the costs of retirement benefits to surviving
12 spouses of judges and police officers. Milliman attempts to diminish its culpability
13 for the errors because the System has met its funding goals, as
14 in *Dardaganis* and *Mercer*; the reality is, however, that but for Milliman's
15 miscalculations, the three affected systems would have been more robust. We
16 agree with the Board that to accept Milliman's argument would enable a highly
17 trained, skilled professional to escape liability on the basis of fortuitous economic
18 changes and better than anticipated investment returns, rather than suffer the
19 consequences of the breach of its standard of care

16 *Milliman, Inc. v. Maryland State Retirement and Pension System*, 421 Md. 130, 157–161 (2011).

17 The Court finds this reasoning persuasive. The appropriate measure of damages for a
18 breach of professional negligence is the difference between what SJVIA actually earned and what
19 it would have earned absent GBS's alleged negligence. Cal. Civ. Code § 3333 (“For the breach
20 of an obligation not arising from contract, the measure of damages, except where otherwise
21 expressly provided by this Code, is the amount which will compensate for all the detriment
22 proximately caused thereby, whether it could have been anticipated or not.”); *see also Eckert*
23 *Cold Storage, Inc. et al. v. Behl*, 943 F.Supp. 1230, 1234 (E.D. Cal. 1996) (noting that, in
24 professional negligence action, the proper measure of damages were those sufficient to place
25 plaintiffs in the position they would have occupied had the misrepresentations not occurred). Put
26 another way, SJVIA is entitled to be returned to the position it would have been in had GBS
27 properly fulfilled its professional and contractual duties. This may include additional reserves
28 and general “robustness” if properly tied to GBS's misrepresentations.

1 The parties' contract supports this conclusion. Again, it provides that "each party shall
2 only be liable for actual damages incurred by the other party, and shall not be liable for any
3 indirect, consequential or punitive damages." 2015 Contract at § 10.B. Mr. Bednar opines that
4 GBS's faulty representations caused damages in the form of uncollected premiums, which caused
5 SJVIA to lack sufficient funds for expenses and reasonable reserves. Those damages are, in his
6 opinion, direct consequences of GBS's misrepresentations. They are not indirect, consequential
7 or punitive. Thus, they are not precluded by the parties' contract.

8 **B. Whether Bednar's Opinions Are Unreliable For Failing to Account for the**
9 **Downstream Effects of the Corrections**

10 GBS next seeks to exclude the opinions of Mr. Bednar on the basis that "Bednar's
11 damages calculation is inadmissible because he followed an unreliable methodology that ignored
12 how his supposed 'corrections' of GBS's work in any given year would have impacted decisions
13 by the SJVIA Board on premiums to charge in later years." (ECF No. 80, at p. 3). Specifically,
14 GBS claims that "Bednar's report contains no analysis of how additional premium collected in
15 one year would have affected the SJVIA's rate-setting decisions in later years," and "[u]nder
16 Bednar's own assertions, SJVIA's financial position in 2013, and every later year, would have
17 included the impact of millions of additional premium dollars from each previous year." (ECF
18 No. 80, p. 8-9.)

19 SJVIA responds by claiming that Mr. Bednar's methodology properly accounts for
20 downstream effects. SJVIA argues "Notably, Gallagher's own expert, Jim Toole, has not offered
21 any opinions to support Gallagher's vague and blanket assertion that Bednar failed to account for
22 alleged downstream effects. The reason is obvious: Bednar's opinions *do* account for
23 downstream effects." (ECF No. 89, at p. 8).

24 The Court held a hearing on this motion, among others, on January 24, 2020. (ECF No.
25 99). This question was discussed at length. For the reasons described on the record at that
26 hearing, the Court disagrees with GBS's assertion that Mr. Bednar failed to account for the
27 downstream effects of his calculations. GBS failed to point to any such mathematical error in Mr.
28 Bednar's opinion, in either its motion or during the hearing. Rather, it became clear at the

1 hearing that the disagreement about Mr. Bednar’s opinion concerns the proper amount of “surplus
2 reserves,” and the related question of whether SJVIA’s board would have decided to reduce
3 premiums rather than continue to add to such reserves. Both parties presented evidence and
4 argument to support their position on the appropriate amount of such reserves, and the Court
5 takes no position on that question, which is properly one for the jury. However, this difference of
6 opinion is not the same as a methodological or mathematical error justifying exclusion of Mr.
7 Bednar’s opinions under Rule 702.

8 The Court also finds that any failure to adequately account for SJVIA’s Board’s supposed
9 reticence to increase premiums does not render the opinion inadmissible and is properly the
10 subject of cross-examination at trial.

11 **III. PLAINTIFF’S RULE 702 MOTION TO EXCLUDE OPINIONS OF MR. JIM** 12 **TOOLE (ECF No. 82.)**

13 Next, SJVIA moves to exclude certain opinions of Mr. Jim Toole related to damages
14 suffered by the SJVIA related to four opinions:¹

- 15 • The damages to the SJVIA are \$0.
- 16 • Purported damages are a matter of timing of premium contributions and do not
17 arise from actual costs incurred by the plan.
- 18 • It is illogical to assess damages during the time that the plan had a positive net
19 position.
- 20 • The calculation of the SJVIA’s damages as excess premiums funding an increasing
21 net position for the SJVIA is inappropriate.

22 (ECF No. 82, at p. 3).

23 All except the first opinion relate to the argument, analyzed above, that SJVIA’s damages
24 cannot exceed its expenses for any given year. Mr. Bednar gives the opinion that “[t]he
25 calculation of damages as excess premiums funding an increasing net position for the SJVIA is
26 inappropriate.” (ECF No. 82-2, p. 5). *See also* ECF No. 82-2 at p. 30 (“A significant portion of

27
28 ¹ SJVIA moves to exclude Mr. Toole from offering expert testimony only insofar as it relates to specific opinions articulated in paragraphs 11, 12, 13, 14D, 14E, and 14F of Mr. Toole’s expert report. (ECF No. 82, at p. 3).

1 what Mr. Bednar considers as damages are excess premiums funding a positive net position over
2 and above expected claims levels, which is inappropriate.”).

3 This argument is the same as GBS’s first challenge to Mr. Bednar’s opinions, i.e., that
4 SJVIA’s damages should be limited to actual losses. But, for the same reasons described above,
5 the Court finds as a matter of law that SJVIA may claim as damages any amounts that it would
6 have collected *but for* GBS’s misrepresentations. It is not limited to losses or claims, and may
7 include surplus reserves to the extent supported by evidence and expert opinion. Thus, Mr.
8 Toole’s opinions based on the assumption that damages above actual claims are “inappropriate”
9 do not fit with the law and should be excluded.²

10 The Court next turns to the portions of Mr. Toole’s report supporting his opinion that
11 damages to SJVIA are \$0. Notably, Mr. Toole’s opinion is not based on SJVIA’s actual financial
12 experience or ability to recoup its losses or not after 2016. Rather, Mr. Toole’s opinion about the
13 SJVIA suffering zero damages is based on his understanding that “it is the Participating Members
14 who are at risk in the self-insured construct, not the health insurer, or the plan itself, which is
15 effectively a pass-through, paying claims on behalf of Participating Members with funds
16 contributed by Participating Members. The net position of the plan belongs to the Members, as
17 opposed to the insurer” (ECF No. 29.)

18 SJVIA argues that Mr. Toole’s opinions are based upon insufficient or incorrect facts,
19 namely, that the SJVIA is a pass through entity that incurs no liabilities or debts of its own and
20 can always make up for premium underfunding by going back to members to collect the shortfall
21 and therefore cannot suffer damages. Relatedly, SJVIA also argues that Mr. Toole’s damages
22 opinions should be excluded because his “‘faulty facts and assumptions result in faulty
23 methodology and unreliable opinions.” (ECF no. 82, p. 7.)

24 In response, GBS asserts that, pursuant to the foundational documents and general
25 principles of a single risk pool, Mr. Toole’s opinion is appropriate: it informs the jury that, in

26 ² This ruling does not preclude Gallagher from introducing evidence that SJVIA would not have raised excess
27 premiums but for Gallagher’s alleged misrepresentations, for example because the SJVIA board would have decided
28 to distribute any excess rather than keep that amount as reserves. However, Mr. Toole’s report is not based on any
evidence regarding what the Board should or would have done. It is based on a false legal assumption that excess
premiums over claims levels are “inappropriate” and “make[] no sense.” (ECF No. 82-2, at p. 30).

1 theory, SJVIA can never suffer monetary damages because any excess claims will always be
2 refunded fully by its members.

3 This issue was also discussed extensively at the January 24, 2020 hearing. As described
4 on the record, and further below, the Court believes that Mr. Toole's assumptions underlying this
5 opinion are not supported by the factual record. It is not true that SJVIA's structure always
6 allows it to pass along its liabilities to its members (or participating entities).³ Whether GBS can
7 present evidence regarding whether SJVIA in fact did recoup its losses is an evidentiary question
8 addressed separately in this order. But as a matter of structure or logic, Mr. Toole's opinion that
9 there will never be damages to SJVIA is inadequately supported.

10 Mr. Toole's opinion that SJVIA suffered \$0 in damages is based on the assumption that
11 SJVIA is a self-insured plan where the risk that premiums do not cover claims is always borne
12 entirely by the members and not SJVIA:

13 In a self-insured plan, Participating Members are not indifferent to the plan's
14 financial outcome; plan performance directly impacts the current net position and
15 future premium levels. The upside in the self-insured scenario is that with positive
16 experience, positive net positions can be returned to the Members who funded the
17 excess. However, if the plan is temporarily in a negative net position, Member
18 contributions are required to return the plan to a desired net position.

19 Simply put, it is the Participating Members who are at risk in the self-insured
20 construct, not the health insurer, or the plan itself, which is effectively a pass-
21 through, paying claims on behalf of Participating Members with funds contributed
22 by Participating Members. The net position of the plan belongs to the Members,
23 as opposed to the insurer.

24 . . .

25 In a self-insured arrangement, it is ultimately the Participating Members that fund
26 that payment of their claims. Members pay premiums into a pool that is then used
27 to fund the claims that the group incurs.

28 . . .

[W]hen the group has not contributed enough in premium to cover the costs of the
claims it has incurred, the group will have to catch up.

³ The Court uses the terms "Members" and "Participating Entities" inexactly. It is aware that these terms have precise meanings in the contracts and are not truly interchangeable. Indeed, SJVIA contends that Mr. Toole in particular failed to appreciate the distinction between them. While the Court has tried to be precise, it likely has failed to use the correct terminology at all times. The Court does not believe that the difference between these terms affects any of the legal issues before it in this order.

1 In either instance, aggregate inception-to-date premium contributed to the fund
2 will be the same to Participating Members, with the difference being merely the
3 timing of contributions. Funding a self-insured pool is largely a matter of timing,
4 with participants paying more (less) in early periods and less (more) in later
5 periods. Under either scenario, costs are unchanged and the group ultimately
6 funds the full amount of its own claims.

7 In other words, there are no damages to the SJVIA, but rather it is in a temporary
8 negative net position that will be corrected by increased participant contributions,
9 as is usual and appropriate for any self-insured pool.

10 (ECF No. 82-2, at p. 29).

11 As an initial matter, Mr. Toole does not cite any contractual provisions in support of his
12 argument. His opinion appears to be solely based on his understanding that SJVIA is a “self-
13 insured plan” and that “The net position of the plan belongs to the Members, as opposed to the
14 insurer.” This lack of any contractual support within his own opinion casts doubt on the
15 sufficiency of a basis for this critical opinion.

16 In its motion, SJVIA points to contractual provisions that it contends run contrary to Mr.
17 Toole’s assumptions. First and foremost, Article 4 of the Joint Powers Agreement (“JPA”)
18 creating the SJVIA provides that: “The debts, liabilities and obligations of the Authority shall be
19 the debts, liabilities or obligations of the Authority alone, except as provided in Article 15 of this
20 Agreement [regarding termination], and shall not constitute debts, liabilities, or obligations of any
21 party to this Agreement notwithstanding the payment of respective costs identified in Article 2.”
22 (ECF No. 81-4, p. 6.) This provision contradicts Mr. Toole’s assumption that the “net position of
23 the plan belongs to the Members.”

24 SJVIA also contends that members are only liable for their premiums each year. If the
25 claims exceed the premiums as a pool, there is no contractual obligation for the members to pay
26 the excess amount. The members may choose to leave the pool without paying any additional
27 amounts. However, if any member chooses to renew its participation in the pool, its premiums
28 may be raised in part or in full to make up for any past shortfall. SJVIA contends that Mr. Toole
failed to understand this, and includes the following deposition testimony in its motion:

Q. Do you understand that if a new member comes into the plan, they're only
charged the rates that are set by Gallagher, and they have no responsibility to pay

1 anything more different if their claims exceed the rates and premiums that they
2 pay?

3 A. I'm not familiar with that contracting structure.

4 Q. How about, are you familiar with the participation agreements with the
5 participating entities?

6 A. So this is another example of how every pool operates everything differently.
7 So I'm not -- I'm not familiar with -- I did not see those contracts.

8 ...

9 Q. I'll ask it again just to make sure, but. Did you understand that by paying the
10 premium and coming into the SJVIA, that the group only paid the rates, the
11 proposed rates that they were given. And if their premiums exceeded -- I'm sorry.
12 If their claims exceeded the premiums that they paid, they would not have to pay
13 anymore?

14 MR. WATNICK: Ever?

15 A. I didn't understand.

16 (ECF No. 82, at p. 6).

17 During oral argument, counsel for GBS pointed to multiple provisions in the contract that
18 they claimed supported Mr. Toole's assumptions, even though Mr. Toole himself did not refer to
19 them in his report. Article 2 of the JPA provides that: "This Agreement is entered into by the
20 Parties so that the Authority shall jointly develop and obtain pooled self-funded or purchased
21 Insurance Programs and related administrative services as selected by the Authority, in all
22 instances subject to a financial commitment by the participating Entity to pay for its respective
23 costs of the Insurance Program as provided in this Agreement." While some of this language is
24 quite compelling, it appears to be a commitment to develop further contracts (i.e., "shall jointly
25 develop"). Moreover, the provision quoted in Article 4 makes clear that SJVIA's debts belong to
26 SJVIA alone, notwithstanding this provision. Article 4 of the Joint Powers Agreement ("JPA")
27 ("The debts, liabilities and obligations of the Authority shall be the debts, liabilities or obligations
28 of the Authority alone, except as provided in Article 15 of this Agreement [regarding
termination], and shall not constitute debts, liabilities, or obligations of any party to this
Agreement notwithstanding the payment of respective costs identified in Article 2.").

Counsel for GBS also pointed to Article 15 of the JPA, which provides that: "Upon
termination of this Agreement, all assets and debts of the Authority in each Insurance program
shall be distributed among the Parties and Participating Entities that are not also parties in
proportion to their cash contribution, including premiums paid and property contributed (at

1 market value when contributed).” (*Id.* at p. 12.) However, SJVIA did not terminate or intend to
2 terminate during this time. The fact that SJVIA could have chosen to distribute its assets and
3 debts by terminating altogether does not mean that SJVIA in fact suffered no damages.

4 Further, participating entities signed Participation Agreements that provided “Subsequent
5 renewals are based on the SJVIA underwriting guidelines.” The SJVIA underwriting guidelines in
6 turn provide that (a) “[t]he claims experience of all member entities is pooled and risk is shared
7 among all members;” and (b) participants “will receive annual renewal increase[s] based on the
8 collective experience of the SJVIA program.” (ECF No. 87-37, p. 1.) But these provisions
9 merely state that those participants who choose to renew would have their premiums adjusted to
10 reflect the collective experience of SJVIA. These provisions—none of which were cited by Mr.
11 Toole—fall short of supporting Mr. Toole’s conclusion that “it is the Participating Members who
12 are at risk in the self-insured construct, not the health insurer, or the plan itself, which is
13 effectively a pass-through.” No provision clearly and explicitly requires members or participating
14 entities to pay all of SJVIA’s liabilities to the extent they exceed SJVIA’s assets. No provision
15 says, absent termination, that SJVIA can seek any overrun from its members. No provision says
16 that the expenses are passed through to SJVIA’s members.

17 Instead, the contracts appear to allow SJVIA to raise premiums for renewing members in
18 future years to make up for past claims experience. This distinction between current and
19 future/renewing members is not addressed in Mr. Toole’s report. As discussed extensively at the
20 hearing, this is a critical distinction. Some members may choose not to renew, and thus never pay
21 for the additional claims. SJVIA could choose not to raise premiums on renewing members to the
22 full extent of past claims. Remaining members could be bankrupt or otherwise be unable to pay
23 excess liabilities even upon termination. In other words, SJVIA’s actual composition and
24 contractual rights mean that it is theoretically possible for SJVIA to incur liabilities that do not
25 pass through to its members.

26 Thus, Mr. Toole’s opinion that damages are \$0 because SJVIA “is effectively a pass-
27 through” is incorrect and unsupported. Accordingly, Mr. Toole’s opinions on this subject are
28 excluded under Federal Rule of Evidence 702. See, e.g., *Brooke Group Ltd.* 509 U.S. at 242

1 (“[w]hen an expert opinion is not supported by sufficient facts to validate it in the eyes of the law,
2 or when indisputable record facts contradict or otherwise render the opinion unreasonable, it
3 cannot support a jury’s verdict.”); *Guidroz-Brault v. Mo. Pac. R. Co.*, 254 F.3d 825, 830-31 (9th
4 Cir. 2000) (excluding expert testimony that “was not sufficiently founded on the facts” of the
5 case); Fed. R. Evid. 702 (requiring expert opinions to be based upon “sufficient facts or data” and
6 reliable methodology).

7 **IV. PLAINTIFF’S MOTION *IN LIMINE* NO. 1 TO EXCLUDE ARGUMENT OR**
8 **EVIDENCE CHARACTERIZING THE SJVIA AS A PASS THROUGH**
9 **ENTITY (ECF NO. 88)**

10 In its motion *in limine* number 1, Plaintiff SJVIA “seeks an order barring GBS [GBS],
11 including its counsel and witnesses, from presenting any evidence or argument that characterizes
12 the SJVIA, its founding members, or the participating entities as a single or pass through entity.”
13 (ECF No. 88, at p. 5).

14 In support, Plaintiff relies on the Court’s pretrial order, which states (based on the
15 submission of the parties) that the following are undisputed facts:

16 2. The SJVIA is a separate legal entity, formed pursuant to California Government
17 Code section 6500, is registered with the California Secretary of State, and has
18 independent legal rights, including the ability to enter into contracts, hold property,
and sue or be sued.

19 . . .

20 4. The debts, liabilities, and obligations of the SJVIA belong to the SJVIA and not
the Counties of Fresno or Tulare, or any other participating entity.

21 (ECF No. 74, at p. 3).

22 In response, GBS points to the same contractual provisions discussed above in connection
23 with Mr. Toole’s opinion. It summarizes the arrangement as follows: “By looking to the pool’s
24 prior experience as the basis for setting renewal premiums, this arrangement necessarily
25 contemplated that current Participating Entities would pay premiums determined in part by prior
26 bad (or good) experience of the pool, including any prior bad (or good) experience of entities who
27 left the pool.” (ECF No. 93).

28 GBS goes on to argue: “That is what is happening now, and what SJVIA wants to keep

1 away from the jury. SJVIA is collecting participant contributions to restore its net position.”
2 (ECF No. 93, at p. 6)

3 Finally, GBS argues that, if the program shut down entirely, “all assets and debts of the
4 Authority in each Insurance Program shall be distributed among the Parties and Participating
5 Entities that are not also parties in proportion to their cash contributions, including premiums paid
6 and property contributed” (ECF No. 6, at p. 18).

7 Upon consideration, this Court finds that this motion touches upon various interrelated
8 issues, which must be addressed independently.

9 SJVIA’s motion to exclude any reference to SJVIA as a “pass-through” entity, and to
10 prohibit GBS from conflating SJVIA with its members and participating entities is GRANTED.
11 GBS cites no contractual provision deeming SJVIA a pass through entity. On the contrary, the
12 contracts, and the Court’s pretrial order, hold that SJVIA is a separate legal entity. SJVIA and
13 SJVIA alone is liable for its liabilities. Only SJVIA is a Plaintiff in this case. The members and
14 participating entities are not Plaintiffs. Moreover, there is no basis to assert that the debts and
15 liabilities of SJVIA automatically pass to its members or participating entities. Although the
16 Court appreciates that certain terms in the contract are unclear, the parties appear to agree that,
17 absent termination, participating entities are only liable for their premiums to the extent they
18 continue to participate, although such premiums may be raised in the future to account for past
19 claim experience. GBS may not suggest anything to the contrary.

20 Relatedly, GBS is prohibited from referring to the contractual provisions regarding
21 termination. SJVIA did not terminate. GBS has presented no evidence it ever considered
22 terminating. There is no question before the jury concerning what would happen at termination.
23 To evaluate such an event risks confusing the jury, without assisting it in deciding any issues
24 before it.

25 However, to the extent SJVIA seeks to preclude GBS from introducing evidence
26 regarding its financial condition after GBS ceased working for SJVIA, that request is DENIED.
27 GBS may present evidence about what actually did happen after GBS finished its consulting role,
28 including which members or participating entities remained, what premiums were paid, what

1 claims were paid, the amount of reserves, etc. As discussed more below in connection with the
2 motions *in limine* addressing the collateral source rule, to the extent that SJVIA raised premiums
3 to account for prior losses, or otherwise recovered from the alleged damages attributed to GBS,
4 the jury may hear and evaluate such evidence.

5 **V. CROSS MOTIONS *IN LIMINE* REGARDING THE COLLATERAL SOURCE**
6 **RULE. (ECF NO. 84, MOTION *IN LIMINE* 1; ECF NO. 88, MOTION *IN***
7 ***LIMINE* 2)**

8 The parties have filed cross motions *in limine* regarding whether the jury may hear
9 evidence regarding SJVIA's efforts to recover from any shortfall following GBS' representation
10 of SJVIA. For its part, GBS "seeks an affirmative ruling that evidence of the SJVIA's current
11 recovery of the alleged shortfall of premiums is admissible." (ECF No. 84, p. 9.) SJVIA, in
12 contrast, moves "to exclude argument or evidence of collateral source payments," seeing an order
13 "barring GBS from presenting any evidence or argument that the SJVIA has received loans,
14 payments from its founding members, or premiums from its participating entities after December
15 31, 2016, that offset damages." (ECF No. 88, p. 11.)

16 **A. The Collateral Source Rule**

17 SJVIA's sole legal argument for excluding evidence of its financial condition, including
18 premiums received, after December 31, 2016 is that such evidence is barred by California's
19 "collateral source rule."

20 Under California law, a plaintiff is normally "entitled to no more than a single recovery
21 for each distinct item of compensable damages supported by the evidence," "[r]egardless of the
22 nature and number of legal theories advanced by the plaintiff." *Tavaglione v. Billings*, 847 P.2d
23 574, 580 (Cal. 1993) (citation omitted). Thus, "[d]ouble or duplicative recovery for the same
24 items of damage amounts to overcompensation and is therefore prohibited." *Id.*

25 The "collateral source rule," is an exception to the prohibition against double recovery,
26 providing that "if an injured party receives some compensation for his injuries from a source
27 wholly independent of the tortfeasor, such payment should not be deducted from the damages
28 which the plaintiff would otherwise collect from the tortfeasor." *Helpend v. S. Cal. Rapid Transit*

1 *Dist.*, 465 P.2d 61, 63 (Cal. 1970).

2 The California Supreme Court examined the origins and purposes of the collateral source
3 rule in detail in *Helfend*. The plaintiff in that case was injured in an automobile collision. The
4 plaintiff sued the tortfeasor and claimed damages including his medical expenses. The tortfeasor
5 intended to introduce evidence showing that the plaintiff's medical insurance carrier paid about
6 80% of the plaintiff's medical bills and that other insurance carriers paid for the rest. The
7 California Supreme Court held that the collateral source rule applied to prevent any offset of the
8 plaintiff's damages that the plaintiff received through his insurance carriers. The Court reasoned
9 that the plaintiff "received benefits from his medical insurance coverage only because he had long
10 paid premiums to obtain them." *Id.* The Court continued that the application of the collateral
11 source rule under the facts "embod[ied] the venerable concept that a person who has invested
12 years of insurance premiums to assure his medical care should receive the benefits of his thrift."
13 *Id.* This prevented the tortfeasor from "garner[ing] the benefits of his victim's providence." *Id.*

14 The *Helfend* court set forth the public policy considerations favoring the collateral source
15 rule:

16 The collateral source rule expresses a policy judgment in favor of encouraging
17 citizens to purchase and maintain insurance for personal injuries and for other
18 eventualities. Courts consider insurance a form of investment, the benefits of
19 which become payable without respect to any other possible source of funds. If we
20 were to permit a tortfeasor to mitigate damages with payments from plaintiff's
insurance, plaintiff would be in a position inferior to that of having bought no
insurance, because his payment of premiums would have earned no benefit.
Defendant should not be able to avoid payment of full compensation for the injury
inflicted merely because the victim has had the foresight to provide himself with
insurance.

21 *Id.* at 66-67.

22 In light of those considerations, the *Helfend* court reaffirmed California's "adherence to
23 the collateral source rule in tort cases in which the plaintiff has been compensated by an
24 independent source—such as insurance, pension, continued wages, or disability payments—for
25 which he had actually or constructively...paid or in cases in which the collateral source would be
26 recompensated from the tort recovery through subrogation, refund of benefits, or some other
27 arrangement." *Id.* at 69.

28 The Court has carefully considered whether SJVIA's collection of premiums after 2016

1 fall within California’s definition of a collateral source. As an initial matter, this is not a case
2 involving an insurance payment, as in *Helfend*. It also does not involve any of the categories set
3 forth in *Helfend*—it does not involve pension, continued wages, or disability payments. It also
4 does not involve any entity that SJVIA actually or constructively paid in order to recover in the
5 event of a tort. The Court has also considered whether the “collateral source would be
6 recompensated from the tort recovery through subrogation, refund of benefits or some other
7 arrangement.” There is no evidence of any explicit agreement to subrogate or refund benefits.
8 Based on the Court’s understanding of SJVIA’s relationship to its members, it appears possible
9 that a recovery in this case would ultimately be returned to the members who paid heightened
10 premiums. However, this is an analogy at best. In any event, SJVIA has not made this argument
11 or given the Court any evidence to reach such a conclusion. Thus, the Court finds that SJVIA’s
12 collection of additional premiums after 2016 does not fit within any of the categories described by
13 the California Supreme Court as qualifying for the collateral source rule.

14 The Court next looks to see if California courts have extended the collateral source rule
15 beyond these categories to a situation like this one. Neither party presents any California
16 authority applying or refusing to apply the collateral source rule to a similar case, i.e.,
17 professional negligence by a financial consulting firm. Where no California court has extended
18 the collateral source rule to such a situation, this Court is hesitant to find that it would do so here.

19 The case most closely analogous to the present one is *Milliman, Inc. v. Maryland State*
20 *Retirement and Pension System*, 25 A.3d 988, 421 Md. 130 (Md. 2011), which was discussed
21 extensively above in the context of whether damages should be limited to actual losses. In that
22 Maryland case, payments to the pension system from the state were excluded from damages
23 because they were “from a collateral source,” with reasoning that arguably applies to the present
24 situation:

25 The Board determined that the sum “needed to make [the System] whole from the
26 losses sustained as a result of Milliman’s errors,” included approximately \$34
27 million in deficient contributions plus \$38.8 million in lost interest on those
28 contributions during the twenty-two year period:

...

1 In so doing, the Board rejected Milliman's argument that the System was not
2 damaged insofar as the taxpayers would fund any deficiency, because that
3 “perspective subvert[ed] the entire function and purpose of actuarial analysis”:
4 An additional one of Milliman's alternative arguments against the award of any
5 damages in the face of a determination of breach and liability is that MSRPS is not
6 harmed, because, notwithstanding 22 years of Milliman's actuarial errors, it is
7 undisputed that ultimately the retirement and pension systems will be fully funded
8 in accordance with law. . . .

9 However, this perspective subverts the entire function and purpose of actuarial
10 analysis, which is to determine how much to contribute and when. If the Board
11 were to accept this argument, an actuary could satisfy its contractual obligations to
12 a client by training a monkey to punch random keys on a calculator. MSRPS, the
13 Governor, and Legislature could agree to appropriate the amount thus randomly
14 determined to be allocated toward pension funding, with the understanding that
15 some group of State taxpayers sometime in the future would make up the
16 difference in the event of a deficit or reap the rewards in the event of a surplus, and
17 the actuary would always be held harmless for any calculation error, no matter its
18 basis or magnitude.

19 Certainly, this is not an acceptable standard of professionalism for actuaries, nor is
20 it the one in force, nor would its adoption benefit any actuarial firm, nor does such
21 a lax standard characterize the usual excellent work of the competent, impressive,
22 highly trained, skilled, and careful actuarial experts engaged by Milliman. Instead,
23 the approval of such an argument would render actuarial calculations pointless.
24 Adopting this position would also undermine the extremely important statutory
25 objectives of leveling contributions, protecting inter-generational equity, and pre-
26 funding defined benefits. That the losses incurred by MSRPS have now been
27 amortized and already partially restored is irrelevant to Milliman's responsibility
28 because the reimbursement made to date is from a collateral source, namely
budgets adopted in years subsequent to the years and in different amounts than the
appropriations that should have been made and would have been made but for
Milliman's error.

Milliman, Inc. v. Maryland State Retirement and Pension System, 421 Md. 130, 146–147 (2011).

This reasoning in *Millman* gives the Court significant pause. As in *Millman*, GBS argues,
at least for purposes of this motion, that no matter how faulty or negligent its advice to SJVIA, it
is not liable for damages so long as SJVIA eventually recovers its shortfall from renewing
members. Like in *Millman*, this recovery will likely come from taxpayers as the members are
public entities. Indeed, GBS has taken the position, described above in connection with the
expert report of Mr. Toole, that damages must always be \$0 because there is always an
opportunity to seek additional premiums in the future. The Court is indeed concerned that

1 allowing GBS to rely on such later payments to reduce or eliminate damages “subverts the entire
2 function and purpose of actuarial analysis, which is to determine how much to contribute and
3 when.” From a policy perspective, the Court understands why the *Millman* court excluded such
4 tax payer funded reimbursement from damages.

5 However, *Millman* was not applying California law. Moreover, its legal grounding in the
6 collateral source rule is limited to saying “the reimbursement made to date is from a collateral
7 source” without any citation to authority. It does not even attempt to fit the reimbursement into
8 any of the categories described by *Helfend*.

9 Additionally, the policy reasons set forth in *Millman*, albeit persuasive, are not the same
10 policy reasons described by *Helfend* as underlying California’s collateral source rule. *Millman*
11 eloquently explains why inclusion of the taxpayer reimbursements “subverts the entire function
12 and purpose of actuarial analysis.” But this Court has not found in *Helfend* or any other
13 California authority a direction to examine whether application of the collateral source rule is
14 necessary to support the function of actuarial analysis, or even more generally to ensure that
15 professionals adequately pay for work done negligently. Again, *Helfend* describes a different
16 purpose behind California’s collateral source rule:

17 The collateral source rule expresses a policy judgment in favor of encouraging
18 citizens to purchase and maintain insurance for personal injuries and for other
19 eventualities. . . . If we were to permit a tortfeasor to mitigate damages with
20 payments from plaintiff’s insurance, plaintiff would be in a position inferior to that
21 of having bought no insurance, because his payment of premiums would have
22 earned no benefit.

23 *Helfend*, 465 P.2d at 66. That policy concern is not at issue here. SJVIA did not buy insurance,
24 or otherwise pay in advance to any third party for protection in the event of this eventuality. In
25 other words, the seemingly valid policy concern expressed in *Millman* is not one endorsed by
26 California courts applying the collateral source rule. Given that the collateral source rule is a
27 state common law exception to the general rule against double recovery, the Court is reluctant to
28 extend such a rule into this new area. After all, on this issue, this Court seeks only to predict what
California courts would do in an area of California law.

On the question of how broadly to construe the collateral source rule, the Court has looked

1 at the case of *Eastern Shore Title Co. v. Ochse*, 453 Md. 303 (2017), which is coincidentally also
2 from the Court of Appeals in Maryland. In that case, the trial court had reduced damages of
3 attorneys' fees in the amount satisfied through another litigation. The Maryland Court of Appeals
4 affirmed, agreeing that the collateral course rule did not apply. While the facts of that case are
5 quite different, the question of whether to limit the collateral source rule to specific categories
6 rather than expand it to satisfy policy concerns also faces this Court. In that case, as in this one,
7 Plaintiff made a persuasive argument why application of the collateral source rule was necessary
8 to ensure that the tortfeasor adequately paid for its tortious conduct. While acknowledging the
9 validity of this policy argument, the Court in *Ochse* ultimately rejected the application of the
10 collateral source rule because it found Maryland courts only applied the rule to limited categories,
11 inapplicable here, stating:

12 The Ochses contend that the collateral source rule should apply to this case.
13 However, they do not cite any authority for the proposition that a fee-shifting
14 provision in a real estate sales contract is analogous to the collateral benefits listed
15 in the Restatement. Furthermore, the circumstances of this case are distinct from
16 the insurance context, where application of the collateral source rule normally
17 prevents a defendant from receiving the benefit of a plaintiff's insurance for which
18 the plaintiff paid consideration through premiums. In this case, application of the
19 collateral source rule would be inappropriate because the Ochses did not pay
20 separate consideration for the fee-shifting provision in their Contract of Sale with
21 the Henrys.

22 ...

23 We hold that the trial court properly declined to apply the collateral source rule in
24 this case, and did not err by reducing the damages awarded to the Ochses by the
25 amount previously satisfied by the Henrys. The Henrys' satisfaction of the
26 attorney's fees from the Henry litigation eliminated the Ochses' injury, because the
27 fees were not "incurred necessarily." Accordingly, the Ochses are unable to
28 establish one of the basic elements of a negligence cause of action: "that the
29 plaintiff suffered actual injury or loss."

30 *Eastern Shore Title Company v. Ochse*, 453 Md. 303, 342–344 (2017).

31 So too, this Court holds that GBS may introduce evidence of premiums collected after the
32 date of GBS consultation, and that such payments are not barred by the collateral source rule
33 under California law.⁴ Accordingly, the Court will GRANT GBS's motion *in limine* (ECF No.

⁴ The Court is not holding that GBS will be able to prove that no damages result once this evidence is considered. As described above in connection with Mr. Toole's opinion, it does not find that this conclusion necessarily follows

1 84, motion *in limine* 1) and issue an affirmative ruling that evidence of the SJVIA's current
2 recovery of the alleged shortfall of premiums is admissible. The Court will simultaneously DENY
3 the SJVIA's cross motion *in limine* on this issue. (ECF No. 88, motion *in limine* 2).

4 **VI. PLAINTIFF'S MOTION TO PRECLUDE THE TESTIMONY OF MS.**
5 **JENNIFER WALSH (ECF No. 85.)**

6 Plaintiff SJVIA moves to exclude the expert testimony of Jennifer Walsh on the grounds
7 that "(1) she fails to articulate a standard of care; (2) her methodology for deriving a standard of
8 care is completely subjective and unreliable; and (3) her methodology for evaluating a breach of
9 the standard of care is completely subjective and unreliable." (ECF No. 83, at p. 2). Ms. Walsh
10 explains in her expert report that she was "retained by Gallagher Benefit Services, Inc. (GBS) to
11 assess whether they used reasonable care, diligence and judgement during their engagement with
12 the San Joaquin Valley Insurance Authority (SJVIA) as their insurance broker & consultant."
13 (ECF No. 83-2, at p. 2). She explained her evaluation of the proper standard of care in her
14 deposition as follows:

15 For me the standard of care is do I know my client, do I know what my client's
16 trying to accomplish, do I have a reasonable amount of experience and understand
17 what's going on in the industry and similarly situated clients and anticipating your
18 question, you know, that, you know, it – you know it if it's not – I would know it
19 if it wasn't reasonable. If someone had two years of experience only or had never
20 actually met the client and was trying to make a recommendation. In this case it
21 seems more than reasonable when someone knows the client is interacting, knows
22 the other priorities the client has and is bringing to them their options and helping
23 them weigh those, that's what I consider standard of care.

24 (ECF No. 83, at p. 5). Moreover, Ms. Walsh did not review the accuracy of any of GBS's
25 financial assumptions or advice at issue in this case, but rather *assumed* that they were accurate.
26 She explains in her report "While I reviewed financial exhibits in the context of timing,
27 stakeholders and key decisions relevant to this matter, I did not review specific numbers in each
28 document identified in Appendix B. I have made the assumption that the enrollment counts, paid
claims, premium due, carrier renewals, etc. are accurate." (ECF No. 83-2, at p. 7). *See also* ECF

from the structure of SJVIA. Moreover, it appears to be a question of fact what shortfalls were recovered, when, and from whom, and how this evidence fits into the parties' damages analyses. The Court is only holding that evidence of SJVIA's financial condition after 2016 may properly be presented to and considered by the jury.

1 No. 83-2, at p. 6 (“**Q:** So you can't specifically look at one rate renewal and say they made so any
2 mistakes in this, it fell below the standard of care. **A:** I would just be making up a number, some
3 percentage or something. I don't know. I don't want to venture to guess.”); ECF No. 83-2, at p. 5
4 (“I have not been retained to offer opinions as a financial modeling expert such as a claims
5 analyst, consultant, underwriter, or actuary. I am an expert in national common practices for
6 employee benefit brokerage firms leveraging reasonable tools at the appropriate times for their
7 clients.”).

8 Defendant GBS opposes the motion on the ground that opinions such as Ms. Walsh’s
9 should be evaluated solely based on the expert’s experience, training, and education, rather than
10 the expert’s methodology. GBS also states that Ms. Walsh did apply objective standards.

11 The Court first addresses GBS’s legal argument that “Under controlling authority not
12 cited in SJVIA’s motion, [Ms. Walsh’s] credentials and experience constitute a sufficient basis
13 for the Court to hold that her opinions are based on a reliable methodology.” (ECF No. 85, at p.
14 4). The Court first looks to the language in Federal Rule of Evidence 702:

15 A witness who is qualified as an expert by knowledge, skill, experience, training,
16 or education may testify in the form of an opinion or otherwise if:

- 17 (a) the expert's scientific, technical, or other specialized knowledge will help the
18 trier of fact to understand the evidence or to determine a fact in issue;
19 (b) the testimony is based on sufficient facts or data;
20 (c) the testimony is the product of reliable principles and methods; and
21 (d) the expert has reliably applied the principles and methods to the facts of the
22 case.

23 Fed. R. Evid. 702. The text of the rule does not support GBS’s position that Ms. Walsh’s
24 credentials and experience entitle her to provide an expert opinion, without regard to the
25 sufficiency of the underlying data, principles and methods. Nor is Rule 702 limited to scientific
26 opinions.

27 The Supreme Court has also provided the following relevant guidance:

28 We conclude that *Daubert’s* general holding—setting forth the trial judge's general
“gatekeeping” obligation—applies not only to testimony based on “scientific”
knowledge, but also to testimony based on “technical” and “other specialized”

1 knowledge. See Fed. Rule Evid. 702. We also conclude that a trial
2 court *may* consider one or more of the more specific factors
3 that *Daubert* mentioned when doing so will help determine that testimony's
4 reliability. But, as the Court stated in *Daubert*, the test of reliability is “flexible,”
5 and *Daubert's* list of specific factors neither necessarily nor exclusively applies to
all experts or in every case. Rather, the law grants a district court the same broad
latitude when it decides *how* to determine reliability as it enjoys in respect to its
ultimate reliability determination.

6 *Kumho Tire Co., Ltd. v. Carmichael*, 526 U.S. 137, 141–142 (1999). The Ninth Circuit has
7 similarly explained the trial judge’s gatekeeping rule as follows:

8 Thus *Daubert* and *Kumho Tire* did indeed require that the judge apply his
9 gatekeeping role under *Daubert* to all forms of expert testimony, not just scientific
10 testimony. The Rule 702 inquiry under *Daubert*, however, “is a flexible one,” and
11 the “factors identified in *Daubert* may or may not be pertinent in assessing
12 reliability, depending on the nature of the issue, the expert's particular expertise,
and the subject of his testimony.” We are required to apply an abuse of discretion
standard to review of a district court's decision, “as much to the trial court's
decisions about how to determine reliability as to its ultimate conclusion.”

13 *White v. Ford Motor Co.*, 312 F.3d 998, 1007 (9th Cir. 2002), *opinion amended on denial of*
14 *reh'g* (9th Cir. 2003) 335 F.3d 833 (footnotes omitted).

15 Finally, GBS relies on the Ninth Circuit’s decision in *Hangarter v. Provident Life & Acc.*
16 *Ins. Co.*, which upheld the trial court’s admission of expert testimony, stating “Given that, unlike
17 scientific or technical testimony, the reliability of Caliri's testimony was not contingent upon a
18 particular methodology or technical framework, the district court did not abuse its discretion in
19 finding Caliri's testimony reliable based on his knowledge and experience. We thus conclude that
20 the district court's inquiry was sufficient to comply with its gatekeeping role” *Hangarter v.*
21 *Provident Life and Acc. Ins. Co.* 373 F.3d 998, 1018 (9th Cir. 2004). The expert in that case
22 testified “about claims adjustment standards in the context of an insurance bad faith claim.” *Id.* at
23 1015-16. That expert specifically testified that “when an insurer uses the same IME on a
24 continual basis, the medical examiner becomes biased because they lose their independence.” *Id.*
25 at 1011 (internal quotations omitted).

26 Upon review of this case law, the Court concludes that it must fulfill its gatekeeping role
27 regarding Ms. Walsh’s testimony and ensure that it complies with Federal Rule of Evidence 702.
28 How the Court fulfills that role in this case, which does not concern scientific testimony, is a

1 flexible one within its discretion. The Court is given latitude in deciding how to determine
2 reliability and in making an ultimate reliability determination. However, the Court must
3 ultimately determine that Ms. Walsh's opinion is based on sufficient facts or data, is the product
4 of reliable principles and methods, and reliably applies those principles and methods to those
5 facts and data.

6 The Court has carefully reviewed the expert report of Ms. Walsh. It has also conducted a
7 thorough hearing with counsel for all parties regarding the reliability of that opinion. It has
8 applied the test as outlined in Rule 702 as informed by the legal principles described above. The
9 Court concludes that Ms. Walsh's opinion is not admissible under Federal Rule of Evidence 702.

10 In its opposition, GBS defends the reliability of Ms. Walsh's expert opinion as follows:

11 Ms. Walsh's report and testimony *do* articulate objective standards of care that are
12 grounded in her relevant knowledge and experience. At her deposition, for
13 example, Ms. Walsh articulated the following industry standard of care regarding
14 knowledge of the client's goals: "[I]t seems more than reasonable when someone
15 knows the client is interacting, knows the other priorities the client has and is
16 bringing to them their options and helping them weigh those, that's what I
17 consider the standard of care." (*Id.* at 66:16–20.) In other words, a consultant is
reasonable if they know their client's goals, communicate strategies related to
those goals, and help the client weigh those goals in making its own decision. Ms.
Walsh then applies that standard to the conduct at issue in the case. (*See, e.g., id.* at
57:15–58:12; 62:3–63:16; 158:21–159:15; 168:23–169:9.)

18 (ECF No. 85, at p. 6).

19 As an initial matter, this standard of care is not articulated in Ms. Walsh's expert report. It
20 is not supported by any citations to literature. It is not tied to any provision in the contract. It is
21 not supported by any actuarial or industry guidelines. It is not relied on by any other court or
22 expert. Indeed, GBS makes no attempt to justify this as a reasonable standard of care besides
23 defending Ms. Walsh's own experience.

24 On its face, the standard does not appear to be a reliable test for the standard of care at
25 issue in this case. SJVIA's complaint alleges:

26 SJVIA retained GBS to provide expert consulting, actuarial services, client
27 service, financial analysis, financial monitoring, financial reporting, actuarial
28 modeling, rate setting, and other services to SJVIA in order to manage its success.
... GBS made fundamental errors in its methodology, assumptions, and

1 calculations related to SJVIA. For example: GBS failed to provide the services it
2 agreed to in the 2010 and 2015 Consulting Agreements; GBS failed to obtain an
3 actuarial certification of Incurred but not Reported ("IBNR") reserves each year as
4 required for a plan this size; GBS failed to review reserve levels when completing
5 renewal underwriting and failed to report on reserve erosion; GBS failed to adjust
6 for IBNR each renewal year; GBS failed to provide reporting and monitoring to
7 SJVIA on the performance of the program including failing to true up data; GBS
8 failed to appropriately set rates for new participating entities and failed to
9 appropriately consider their demographics and census data; and GBS set rates
10 without considering internal trend and without an understanding of SJVIA's cash
11 flow position.

12 (ECF No. 1-1, at p. 19-20). Ms. Walsh does not give any expert opinion regarding these critical
13 allegations. She did not evaluate GBS's methodology, assumptions, and calculations related to
14 SJVIA. On the contrary, she assumed that "the enrollment counts, paid claims, premium due,
15 carrier renewals, etc. are accurate." (ECF No. 83-2, at p. 7). Thus, the methodology that Ms.
16 Walsh used to determine that GBS "used reasonable care, diligence and judgment during their
17 engagement" with SJVIA does not call into question any of the factual allegations underlying
18 SJVIA's claims as to how GBS breached its standard of care. Nor does the Court believe that a
19 consultant who "know their client's goals, communicate[s] strategies related to those goals, and
20 help[s] the client weigh those goals in making its own decision," can reasonably be said to fulfill
21 their standard of care, notwithstanding "fundamental errors in its methodology, assumptions, and
22 calculations related to SJVIA."

23 This mismatch between what SJVIA has alleged GBS has done and what Ms. Walsh
24 analyzes appears throughout Ms. Walsh's report. Ms. Walsh repeatedly identifies various
25 problems that did not occur here, for example:

- 26 • In my experience, disconnects often occur when there is a lot of turnover
27 between the consulting or client teams, or both. That is not the case in this
28 matter. (ECF No. 83-2, at p. 7)
- Another contributing factor to issues is when there is no role clarity
between the broker and client and/or inexperienced personnel are left to
make decisions for which they couldn't reasonably be expected to advise
(consultant side) or interpret and act upon (client side). That is not the case
in this matter. (ECF No. 83-2, at p. 7).

- Background on the initial formation of the SJVIA is clearly outlined in the Gallagher Benefit Services—Summary of Activity (through January 2013) [Exhibit 76]. I’ve not seen any evidence that casts doubt on this document. (ECF No. 83-2, at p. 8)
- Another potential problem is when the client’s specific requests are declined or ignored. That is not the case in this matter. (ECF No. 83-2, at p. 10.)
- I am satisfied that technical and actuarial resources were not withheld for financial reasons either personally or for overall office profitability. (ECF No. 83-2, at p. 10).

Ms. Walsh then concludes that because she did not see evidence of these problems, GBS fulfilled its standard of care. However, none of these issues underlie SJVIA’s claims in this matter. SJVIA’s claims against GBS are not based on allegations that GBS ignored specific client requests or withheld actuarial resources for financial reasons. Thus, her testimony that she found no evidence of such problems does not “help the trier of fact to understand the evidence or to determine a fact in issue.” Fed. R. Evid. 702. Nor can Ms. Walsh credibly claim that the absence of such errors logically means that GBS did not commit the other errors actually at issue in this lawsuit.

Put another way, without examining the basis of the representations at issue in this lawsuit, i.e., the methodology, assumptions, and calculations related to SJVIA, Ms. Walsh’s testimony is not based on sufficient facts or data. More troubling, to the extent Ms. Walsh assumed the accuracy of such calculations, her testimony is highly misleading to the jury. If she testifies that GBS fulfilled its standard of care as to the critical questions before the jury, the jury will likely believe that she reviewed the data behind GBS’s representations, rather than just assumed them to be true.

Thus, after a careful consideration of Ms. Walsh’s opinions, with the benefit of the parties’ motion papers and oral argument, and based on Federal Rule of Evidence 702 as guided by the caselaw cited above, the Court finds that Ms. Walsh’s expert testimony will not help the trier of fact to understand the evidence or to determine a fact in issue, is not based on sufficient facts or data, and is not the product of reliable principles and methods and is therefore EXCLUDED.

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