

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

**UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA**

**GLORIA JEAN ISGAR,**

**Plaintiff**

**v.**

**CITY OF BAKERSFIELD, et al.,**

**Defendants**

**CASE NO. 1:18-CV-0433 AWI JLT**

**ORDER ON DEFENDANTS' MOTIONS  
TO DISMISS, TO STRIKE, AND FOR  
MORE DEFINITE STATEMENT**

(Doc. Nos. 17, 18, 19)

This is a civil rights case brought by Plaintiff Gloria Isgar (“Isgar”) against the City of Bakersfield (“the City”) and six police officers of the Bakersfield Police Department. In her First Amended Complaint (“FAC”), Isgar alleges claims under 42 U.S.C. § 1983 for violations of the Fourth, Fifth, and Fourteenth Amendments, and state law claims for violation of California Civil Code § 52.1, negligence, and intentional and negligent infliction of emotional distress. Currently before the Court are three motions by Defendants, a Rule 12(b)(6) motion to dismiss, a Rule 12(e) motion for more definite statement, and a Rule 12(f) motion to strike. For the reasons, that follow, Defendants’ motions will be granted.

**BACKGROUND**

From the FAC, Isgar is the 68-year old daughter of John F. Castro. Isgar was the primary caretaker of her father. Isgar paid rent to her father resided with him in a house on Laurel Dr. in Bakersfield, California. Isgar had personal effects in the house, received mail at the house, and

1 maintained her own prescription in the house. On May 21, 2017, Isgar's father passed away  
2 unexpectedly.

3 On May 23, 2017, Isgar's brother, Johnny Castro ("Castro"), and his four adult sons  
4 barged into the house on Laurel Dr. without invitation. The men said that they were looking for a  
5 document related to the decedent, but shortly thereafter became belligerent and physically  
6 intimidating and threatening. The men began carrying away property and told Isgar that this was  
7 not her house anymore and that she needed to "get the fuck out." Isgar became fearful and called  
8 911. Other members of Isgar's family were present and they can be heard arguing with Castro's  
9 sons in the 911 call. Isgar told the operator that her father had died two days earlier and that  
10 Castro and his sons were "ganging up on us." Six minutes later, Isgar's daughter in law called 911  
11 and tearfully told the operator that Castro was threatening Isgar and telling her to "get the fuck out  
12 of the house."

13 Castro and his sons left prior to any police personnel arriving. When Bakersfield police  
14 officers arrived, Isgar's daughter in law explained the actions of Castro and asked if the officers  
15 would make a report. The officers said that they would not make a report and that this was a "civil  
16 matter." The officers did state that Isgar should call the police if Castro returned.

17 On May 26, 2017, Castro returned to Isgar's house, along with his four sons and two other  
18 adult men who were unknown to Isgar. Fearing for her safety, Isgar called 911 at 8:07 p.m. Over  
19 the ensuing two hours, ten calls were made by various people for assistance at the house. During  
20 one call, an operator explained that what was occurring was a civil matter. However, after about  
21 two hours had elapsed from Castro's arrival, Bakersfield police officers finally arrived. During  
22 this two hour window, Castro and his men verbally threatened Isgar with physical violence and  
23 attempted to enter the house, pounded on walls and doors, and disrupted the house's electricity  
24 supply. After about an hour, one of Castro's men called 911. The operator instructed the men to  
25 leave and wait in their vehicles because they were escalating the situation, but they refused to  
26 comply with the operator's instructions. About 20 minutes later, another one of Castro's men  
27 called 911 and requested that an officer come to the scene. The caller said that the men had  
28 paperwork, asked to speak to a watch commander, and said that "this is gonna go down real

1 quick.” When Bakersfield police officers were dispatched, they were informed that this was a  
2 “civil matter” and a “family 415.”

3 When officers arrived, Isgar informed them that her father had died five days ago, she had  
4 called 911 three days ago, she lived at the house, and the Castro men did not live there. Instead of  
5 restoring the peace, the officers made Isgar surrender possession of the house. The Castro men  
6 showed the officers a power of attorney related to the house. Isgar disputed the authenticity and  
7 legality of the power of attorney. Despite Isgar’s lawful tenancy, her objections to the power of  
8 attorney, her objections to the presence of the Castro men, and the non-existence of a court order,  
9 the City police officers determined the property rights and obligations as between Isgar and the  
10 Castro men. The officers told Isgar that the power of attorney was “valid.” One officer said that  
11 the Castros were the owners, Isgar was just a tenant, and that she had to leave. The officers  
12 ordered Isgar out of her house, instructed her to give them the house key, and informed her that  
13 she would be arrested if she did not comply. Isgar complied and the officers gave the house key to  
14 Castro (or one his men). Isgar was given only a few short moments to gather up her belongings  
15 and leave. An officer followed Isgar through the house and told her to “hurry up.” Isgar was so  
16 distraught, she forgot to take her necessary prescription medications. Isgar stood in the street as  
17 she watched Castro and his men ransack the house. Castro and his men eventually changed the  
18 locks and nailed the doors shut.

19 Isgar petitioned the Kern County Superior Court for a Domestic Violence Restraining  
20 Order against Castro based on the events of May 23 and May 26, 2017. A hearing was held and  
21 testimony was received, including testimony from Isgar, her daughter-in-law, Castro, and one of  
22 Castro’s sons. Judge Fielder granted the restraining order. In the course of ruling, Judge Fielder  
23 explained that only a court order would have permitted Castro and his men to take possession of  
24 the house, and that the document the Castros possessed was essentially irrelevant. Judge Fielder  
25 further explained that even if the Castros had a valid court order, law enforcement, and not them,  
26 were the only ones who could enforce it. Judge Fielder explained that this was the law and it was  
27 designed to prevent potentially violent situations.

1 **I. RULE 12(f) MOTION TO STRIKE**

2 Legal Standard

3 Rule 12(f) of the Federal Rules of Civil Procedure allows the court to strike from “any  
4 pleading any insufficient defense or any redundant, immaterial, impertinent, or scandalous  
5 matter.” Fed. R. Civ. P. 12(f). The purpose of a Rule 12(f) motion is to avoid the costs that arise  
6 from litigating spurious issues by dispensing with those issues prior to trial. See Whittlestone, Inc.  
7 v. Handi-Craft Co., 618 F.3d 970, 973 (9th Cir 2010); Sidney-Vinsein v. A.H. Robins Co., 697  
8 F.2d 880, 885 (9th Cir.1983). Immaterial matter is defined as matter that “has no essential or  
9 important relationship to the claim for relief or the defenses being pleaded.” Whittlestone, 618  
10 F.3d at 974; Hawkins v. Medtronic, Inc., 62 F.Supp.3d 1144, 1149 (E.D. Cal. 2014). Impertinent  
11 matter is defined as “statements that do not pertain, and are not necessary, to the issues in  
12 question.” Whittlestone, 618 F.3d at 974; Hawkins, 62 F.Supp.3d at 1149. Scandalous matters  
13 are allegations “that unnecessarily reflects on the moral character of an individual or states  
14 anything in repulsive language that detracts from the dignity of the court,” and “includes  
15 allegations that cast a cruelly derogatory light on a party or other person.” Hawkins, 62 F.Supp.3d  
16 at 1149; see also Pigford v. Veneman, 215 F.R.D. 2, 4 (D. D.C. 2003). Redundant allegations are  
17 allegations that “constitute a needless repetition of other averments or are foreign to the issue.”  
18 Hawkins, 62 F.Supp.3d at 1149 Sliger v. Prospect Mortg., LLC, 789 F.Supp.2d 1212, 1216 (E.D.  
19 Cal. 2011). Granting a motion to strike may be proper if it will make the trial less complicated or  
20 if allegations being challenged are so unrelated to plaintiff’s claims as to be unworthy of any  
21 consideration as a defense and that their presence in the pleading will be prejudicial to the moving  
22 party. See Fantasy, Inc. v. Fogerty, 984 F.2d 1524, 1527-28 (9th Cir. 1993);<sup>1</sup> Hawkins, 62  
23 F.Supp.3d at 1149. The grounds for the motion to strike must appear on the face of the pleading  
24 or from matters that are properly the subject of judicial notice. See Fantasy, 984 F.2d at 1528.  
25 Motions to strike are generally viewed with disfavor, and will usually be denied unless the  
26 allegations in the pleading have no possible relation to the controversy. Hawkins, 62 F.Supp.3d at  
27 1149; Sliger, 789 F.Supp.2d at 1216.

28 \_\_\_\_\_  
<sup>1</sup> Reversed on other grounds, Fogerty v. Fantasy, Inc., 510 U.S. 517 (1994)

1           Defendants' Argument

2           Defendants argue that the FAC contains a paragraph relating to a news report regarding  
3 Defendant Ryan Maxwell in which he ran a red light while in a police car. However, this  
4 information is completely unrelated to any allegation or constitutional violation in the FAC. No  
5 purpose is served by including the allegation and it is irrelevant, impertinent, and scandalous.

6           Plaintiff's Opposition

7           Isgar argues *inter alia* that Paragraph 76 is relevant to a history of misconduct by Maxwell  
8 and the City's response thereto. If the City took no corrective actions against Maxwell and treated  
9 him with kid gloves, then his actions on May 26, 2017 would be foreseeable because a person who  
10 engages in misconduct without correction is likely to continue to engage in misconduct. Isgar also  
11 argues that a 2004 report from the Department of Justice found that reporting and supervisory  
12 problems with the City police department existed. Isgar argues that Maxwell's conduct shows that  
13 the City has not corrected the problem.

14           Paragraph 76

15           Paragraph 76 of the FAC in its entirety reads:

16           "As but one example Plaintiff is informed and believes that Officer Ryan Maxwell has a  
17 documented history of breaching basic law enforcement policy and procedure. On or about  
18 Thursday February 18, 2016, Bakersfield news station KBAK/KBFX reported on eye witness  
19 accounts that Officer Maxwell entered into an intersection against a red light without the use of  
20 lights and sirens, and/or ensuring that the intersection against a red light was clear prior to running  
21 the red light. Plaintiff is informed and believes that in doing so Officer Maxwell ignored basic  
22 and proper law enforcement policy and procedure, which resulted in an injury to the public."

23           Discussion

24           Isgar alleges six *Monell* theories, but Paragraph 76 is included with respect to the first  
25 claim, improper training "regarding the constitutional limits of [officers'] authority." This *Monell*  
26 theory posits that even if the situation with Castro was a "civil matter," the officers improperly  
27 adjudicated the rights and liabilities of competing civil claimants in the areas of probate, intestate  
28 succession, and real property based on a power of attorney, but no court order. See FAC ¶¶ 73-74.

1 The FAC alleges that officers cannot adjudicate civil matters, and because this is common sense,  
2 City officers are not sufficiently trained as to the most basic limits of their constitutional authority  
3 and/or the most basic police procedures. See id. at ¶ 75. Paragraph 76 follows.

4 After review, the Court does not find that Paragraph 76 is material to this case. For  
5 purposes of *Monell* liability, any alleged prior constitutional violations must be similar to the  
6 constitutional violations at issue. Strauss v. City of Chicago, 760 F.2d 765, 768-69 (7th Cir.  
7 1985); Severi v. County of Kern, 2017 U.S. Dist. LEXIS 209613, \*13 (E.D. Cal. Dec. 19, 2017);  
8 Johnson v. Holmes, 2017 U.S. Dist. LEXIS 173743, \*26-\*28 (W.D. Va. Oct. 19, 2017); Lopez v.  
9 City of Plainfield, 2017 U.S. Dist. LEXIS 10220, \*37-\*38 (D. N.J. Jan. 25, 2017); Stratakos v.  
10 Nassau Cty., 2016 U.S. Dist. LEXIS 162714, \*12-\*14 (E.D. N.Y. Nov. 23, 2016); Johnson v. City  
11 of Vallejo, 99 F.Supp.3d 1212, 1219-20 (E.D. Cal. 2015); Barnes v. City of Milton, 2009 U.S.  
12 Dist. LEXIS 95460, \*8 (W.D. Wash. Oct. 13, 2009). Maxwell’s driving habits have nothing to do  
13 with any resolution or adjudications of civil matters or resolving a family domestic disturbance.  
14 Running a red light is not remotely close to the situation with Isgar and Castro. As such, the red  
15 light incident is not admissible to show a *Monell* violation.

16 Isgar’s primary argument appears to be that a failure to discipline for one policy violation  
17 will foreseeably lead to violations of other, unrelated policies. Aside from the fact that it is  
18 unknown whether Maxwell was disciplined, Isgar’s argument would effectively swallow the rule  
19 that prior conduct must be similar to the unconstitutional conduct at issue. Unrelated prior actions  
20 could simply be recharacterized broadly as general “misconduct” and admitted under a *Monell*  
21 theory, no matter how dissimilar the prior acts are to either each other or to the particular  
22 constitutional violation at issue. It is telling that Isgar cites no cases or authority in support of her  
23 argument.

24 Second, the Ninth Circuit has recognized that “a custom or practice can be supported by  
25 evidence of repeated constitutional violations which went uninvestigated and for which the errant  
26 municipal officers went unpunished.” Hunter v. County of Sacramento, 652 F.3d 1225, 1236 (9th  
27 Cir. 2011). Running a red light is not a constitutional violation, and, again, there are no  
28 allegations regarding any discipline, correction, or investigation of Maxwell concerning his

1 driving habits. There is no reasonable connection between running a red light and the allegedly  
2 unconstitutional conduct at issue.

3 Without more from Isgar, Paragraph 76 is so unrelated to the unconstitutional conduct at  
4 issue that it is immaterial and impertinent. See Whittlestone, 618 F.3d at 974; Hawkins, 62  
5 F.Supp.3d at 1149. Therefore, Paragraph 76 will be stricken.

6  
7 **II. RULE 12(b)(6) MOTION TO DISMISS**

8 Defendants' Arguments

9 Defendants argue that several claims should be dismissed. First, the individual officers are  
10 sued in both their individual and official capacities. However, the City is also a named defendant,  
11 which makes suit against the officers in their official capacities redundant. Second, Isgar's Fifth  
12 Amendment claim should be dismissed because the Fifth Amendment applies only to federal  
13 actors, not to state officials. Third, Isgar's claim for negligent infliction of emotional distress  
14 should be dismissed because that is not a stand alone cause of action and Isgar has alleged a  
15 negligence claim. Fourth, Isgar has not alleged any specific conduct by any individual officer. No  
16 facts indicate what any officer did or did not do, even though Isgar has sufficient information to  
17 identify the officers as defendants.

18 Plaintiff's Opposition

19 Isgar argues that the FAC is detailed and alleges that what the officers did and that the  
20 officers acted as a unit in handling the call. Further, the FAC describes how the officers failed to  
21 engage in basic investigative techniques or seek additional supervisory guidance. Isgar argues that  
22 there appears to be inadequate reports by the officers, and very little cooperation by defense  
23 counsel regarding identification of officers. The Ninth Circuit has rejected attempts of officers to  
24 hide their identities.

25 Legal Standard

26 Under Federal Rule of Civil Procedure 12(b)(6), a claim may be dismissed because of the  
27 plaintiff's "failure to state a claim upon which relief can be granted." Fed. R. Civ. P. 12(b)(6). A  
28 dismissal under Rule 12(b)(6) may be based on the lack of a cognizable legal theory or on the

1 absence of sufficient facts alleged under a cognizable legal theory. See Mollett v. Netflix, Inc.,  
2 795 F.3d 1062, 1065 (9th Cir. 2015). In reviewing a complaint under Rule 12(b)(6), all well-  
3 pleaded allegations of material fact are taken as true and construed in the light most favorable to  
4 the non-moving party. Kwan v. SanMedica, Int'l, 854 F.3d 1088, 1096 (9th Cir. 2017). However,  
5 complaints that offer no more than “labels and conclusions” or “a formulaic recitation of the  
6 elements of a cause of action will not do.” Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009); Johnson  
7 v. Federal Home Loan Mortg. Corp., 793 F.3d 1005, 1008 (9th Cir. 2015). The Court is “not  
8 required to accept as true allegations that contradict exhibits attached to the Complaint or matters  
9 properly subject to judicial notice, or allegations that are merely conclusory, unwarranted  
10 deductions of fact, or unreasonable inferences.” Seven Arts Filmed Entm’t, Ltd. v. Content Media  
11 Corp. PLC, 733 F.3d 1251, 1254 (9th Cir. 2013). To avoid a Rule 12(b)(6) dismissal, “a  
12 complaint must contain sufficient factual matter, accepted as true, to state a claim to relief that is  
13 plausible on its face.” Iqbal, 556 U.S. at 678; Mollett, 795 F.3d at 1065. “A claim has facial  
14 plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable  
15 inference that the defendant is liable for the misconduct alleged.” Iqbal, 556 U.S. at 678; Somers  
16 v. Apple, Inc., 729 F.3d 953, 959 (9th Cir. 2013). “Plausibility” means “more than a sheer  
17 possibility,” but less than a probability, and facts that are “merely consistent” with liability fall  
18 short of “plausibility.” Iqbal, 556 U.S. at 678; Somers, 729 F.3d at 960. The Ninth Circuit has  
19 distilled the following principles for Rule 12(b)(6) motions: (1) to be entitled to the presumption  
20 of truth, allegations in a complaint or counterclaim may not simply recite the elements of a cause  
21 of action, but must contain sufficient allegations of underlying facts to give fair notice and to  
22 enable the opposing party to defend itself effectively; (2) the factual allegations that are taken as  
23 true must plausibly suggest entitlement to relief, such that it is not unfair to require the opposing  
24 party to be subjected to the expense of discovery and continued litigation. Levitt v. Yelp! Inc.,  
25 765 F.3d 1123, 1135 (9th Cir. 2014). In assessing a motion to dismiss, courts may consider  
26 documents attached to the complaint, documents incorporated by reference in the complaint, or  
27 matters subject to judicial notice. In re NVIDIA Corp. Sec. Litig., 768 F.3d 1046, 1051 (9th Cir.  
28 2014). If a motion to dismiss is granted, “[the] district court should grant leave to amend even if



1 no request to amend the pleading was made . . . .” Ebner v. Fresh, Inc., 838 F.3d 958, 962 (9th  
2 Cir. 2016). However, leave to amend need not be granted if amendment would be futile or the  
3 plaintiff has failed to cure deficiencies despite repeated opportunities. Garmon v. County of L.A.,  
4 828 F.3d 837, 842 (9th Cir. 2016).

### 5 Discussion

#### 6 1. Fifth Amendment Claim

7 The Fifth Amendment’s due process clause “only applies to the federal government,” it  
8 does not apply to local/state law enforcement officials. Bingue v. Prunchak, 512 F.3d 1169, 1174  
9 (9th Cir. 2008). Isgar concedes that she does not have a viable Fifth Amendment claim. See Doc.  
10 No. 22 at 13:10-11. Therefore, Isgar’s Fifth Amendment claim will be dismissed without leave to  
11 amend. See Bingue, 512 F.3d at 1174.

#### 12 2. Negligent Infliction of Emotional Distress

13 In California, there is no independent tort of “negligent infliction of emotional distress,”  
14 rather the tort is negligence, and emotional distress damages are available when the defendant  
15 breaches a duty owed to the plaintiff. See Doe v. Gangland Prods., 730 F.3d 946, 961 (9th Cir.  
16 2013); Potter v. Firestone Tire & Rubber Co., 6 Cal.4th 965, 984-85 (1993); Marlene F. v.  
17 Affiliated Psychiatric Medical Clinic, Inc., 48 Cal.3d 583, 590 (1989). Isgar concedes that her  
18 negligent infliction claim is subsumed by her separate negligence claim. See Doc. no. 22 at 13:12-  
19 13. Therefore, Isgar’s negligent infliction of emotional distress claim will be dismissed without  
20 leave to amend. Doe, 730 F.3d at 961; Potter, 6 Cal.4th at 984-85.

#### 21 3. Official Capacity Claims

22 A lawsuit against an individual police officer in his official capacity is really a suit against  
23 the municipal entity that employs the officer. Kentucky v. Graham, 473 U.S. 159, 165-67 (1985);  
24 Valadez-Lopez v. Chertoff, 656 F.3d 851, 859 n.3 (9th Cir. 2011); McFarland v. City of Clovis,  
25 163 F.Supp.3d 798, 808 (E.D. Cal. 2016). “When officers in their official capacity and the local  
26 government entity for whom they work are both named in a lawsuit, the officers in their official  
27 capacity are redundant defendants and may be dismissed.” Alcay v. City of Visalia, 2013 U.S.  
28 Dist. LEXIS 90160, \*8 (E.D. Cal. June 25, 2013) (quoting Wisler v. City of Fresno, 2007 U.S.

1 Dist. LEXIS 18666, \*19 (E.D. Cal. Mar. 16, 2007)); see McFarland, 163 F.Supp.3d at 808.

2 Because the City is a defendant, the naming of six individual City police officers in their official  
3 capacities is unnecessary and redundant.

4 Isgar appears to argue that the Court should not dismiss because a jury could be confused  
5 and reluctant to assign blame to an officer as an individual even though the actor was acting in an  
6 official capacity. Isgar's argument is unclear and unsupported by citation to any relevant  
7 authority. If anything, one individual sued in two capacities creates a greater danger of jury  
8 confusion, as opposed to a suit against the employer and the employee as separate parties. Jury  
9 instructions and verdict forms can be clearly demarcated as applying only to the officers or only to  
10 the City. This Court has never had a jury express any confusion when both the officer and the  
11 employing municipality are defendants. Isgar's argument is based on speculation and does not  
12 actually address the redundancy created by the official capacity claims in this case.

13 Isgar also argues that the joint representation of all Defendants by the same counsel raises  
14 a potential conflict of interest under *Dunton v. Suffolk Cnty. N.Y.*, 729 F.2d 903 (2d Cir. 1984) and  
15 is a reason to keep the official capacity claims. First, it seems that having officers sued in their  
16 individual and official capacities would exacerbate any conflict. Second, *Dunton* involved a  
17 situation in which a county argued that one of its officers was not acting under color of law, but  
18 rather as an irate husband. See *Dunton*, 729 F.2d at 906. Here, there has been no answer to the  
19 FAC and there is a question regarding the sufficiency of the FAC. In this district, it is the norm  
20 for entities and employees to be represented by the same counsel. Until there is a pleading or  
21 discovery response that indicates that the City will argue that an officer was not acting under color  
22 of state law, a *Dunton* situation is not present.<sup>2</sup> Although the Court has the ability to address  
23 conflicts to assure fairness, see Smiley v. Director of Workers Compensation Programs, 984 F.2d  
24

---

25 <sup>2</sup> Plaintiff's counsel states that defense counsel has refused to stipulate that the defendants were acting under color of  
26 law. However, nothing in the complaint addresses the correspondence and there is no basis to consider such a  
27 correspondence within the context of a Rule 12(b)(6) motion. See In re NVIDIA, 768 F.3d at 1051 (explaining that a  
28 Rule 12(b)(6) motion is resolved by examining the allegations in the complaint, exhibits attached to the complaint,  
matters that may be judicially notices, and documents incorporated by reference in the complaint). Further, defense  
counsel replied that until the sufficiency of the FAC has been determined, it is not willing to make any stipulations  
that could affect liability. At this stage in the proceedings, the Court cannot say that defense counsel's position is  
unreasonable or clearly implicates a *Dunton* situation.

1 278, 282-83 (9th Cir. 1993) (citing *inter alia* Dunton, 729 F.2d at 909), there is not a sufficient  
2 indication that court action is necessary at this time. Third, state law applies to issues of attorney  
3 disqualification. In re County of Los Angeles, 223 F.3d 990, 995 (9th Cir. 2000). To the extent  
4 that Isgar is attempting to move for disqualification of defense counsel based on a conflict interest,  
5 unless Isgar was also represented by defense counsel or her firm, Isgar lacks standing to do make  
6 such a motion. See Hechavarria v. City & Cnty. of San Francisco, 2010 U.S. Dist. LEXIS 97764,  
7 \*3-\*4 (N.D. Cal. Sept. 17, 2010); Koo v. Rubio's Restaurants, Inc., 109 Cal.App.4th 719, 729  
8 (2003); Civil Service Comm'n v. Superior Ct., 163 Cal.App.3d 70, 76-77 (1984).

9 In sum, the Court will dismiss the claims against the defendant police officers in their  
10 official capacities as redundant. See McFarland, 163 F.Supp.3d at 808.

#### 11 4. Fourteenth Amendment Claim

12 To state a claim under § 1983, a plaintiff must allege that (1) the defendant acted under  
13 color of state law and (2) deprived her of rights secured by the Constitution or federal law. Long  
14 v. County of L.A., 442 F.3d 1178, 1185 (9th Cir. 2006). “A person subjects another to the  
15 deprivation of a constitutional right, within the meaning of section 1983, if he does an affirmative  
16 act, participates in another’s affirmative acts, or omits to perform an act which he is legally  
17 required to do that causes the deprivation of which complaint is made.” Preschooler II v. Clark  
18 County Sch. Bd. of Trs., 479 F.3d 1175, 1183 (9th Cir. 2007); Johnson v. Duffy, 588 F.2d 740,  
19 743 (9th Cir. 1978). As such, a plaintiff cannot hold an officer liable “because of his membership  
20 in a group without a showing of individual participation in the unlawful conduct.” Jones v.  
21 Williams, 297 F.3d 930, 935 (9th Cir. 2002); see Motley v. Parks, 432 F.3d 1072, 1082 (9th Cir.  
22 2005). That is, a defendant is not liable merely by being present at the scene and part of a “team  
23 effort.” Chuman v. Wright, 76 F.3d 292, 294-95 (9th Cir. 1996). Instead, a plaintiff must  
24 “establish the ‘integral participation’ of the officers in the alleged constitutional violation.” Jones,  
25 297 F.3d at 935; see Torres v. City of L.A., 548 F.3d 1197, 1206 (9th Cir. 2008). “Integral  
26 participation” requires “some fundamental involvement in the conduct that allegedly caused the  
27 violation.” Blankenhorn v. City of Orange, 485 F.3d 463, 481 n.12 (9th Cir. 2007); see Torres,  
28 548 F.3d at 1206. However, “‘integral participation’ does not require that each officer’s actions

1 themselves rise to the level of a constitutional violation.” Boyd v. Benton Cnty, 374 F.3d 773,  
2 780 (9th Cir. 2004); see Keates v. Koile, 883 F.3d 1228, 1241 (9th Cir. 2018). Therefore, with  
3 some exceptions, a complaint should explain how each defendant participated in or is liable for  
4 each constitutional violation allegedly committed. See Greer v. City of Highland Park, 884 F.3d  
5 310, 315-16 (6th Cir. 2018); Bryson v. Gonzales, 534 F.3d 1282, 1290 (10th Cir. 2008); Wong v.  
6 United States INS, 373 F.3d 952, 967 (9th Cir. 2004); Young v. City of Visalia, 687 F.Supp.2d  
7 1141, 1154 (E.D. Cal. 2009).

8 Here, there are six officers identified by name as defendants. However, the FAC does not  
9 identify conduct by any individually named defendant during the events of May 26.<sup>3</sup> Rather,  
10 defendants are identified collectively or generically. The nature of the allegations, as summarized  
11 above, suggest that the officers may have been integral participants in the alleged unconstitutional  
12 conduct. The Court reads the allegations as indicating that the power of attorney was reviewed, a  
13 decision was made that the power of attorney was valid and entitled the Castros to possession, and  
14 a decision was made to force out or “evict” Isgar from the house upon pain of arrest. However,  
15 for this theory to be plausible, additional allegations are necessary.

16 First, the FAC references a lead officer. The Court finds that it is likely that the lead  
17 officer made the relevant determinations regarding ownership and rights to possession of the  
18 house. However, the FAC does not clarify who made these determinations. If the lead officer  
19 made the determination, the allegations should expressly state that,<sup>4</sup> and the name of the officer(s)  
20 who made the relevant decisions and determinations needs to be alleged. See Greer, 884 F.3d at  
21 315-16; Bryson, 534 F.3d at 1290; Wong, 373 F.3d at 967. The Court understands that there are  
22 circumstances in which a plaintiff may not know the identity of the officer who violated her  
23 constitutional rights. See Dubner v. City & Cnty. of San Francisco, 266 F.3d 959, 965 (9th Cir.  
24 2001); Young, 687 F.Supp.2d at 1153-54. To excuse a failure to expressly identify a particular  
25 officer’s conduct, a complaint should include allegations that show why the plaintiff cannot  
26 reasonably identify the officer. E.g. Young, 687 F.Supp.2d at 1153-54 (complaint contained

---

27 <sup>3</sup> The FAC alleges that Defendant Maxwell authored a brief report, but does not identify his actions at the house.

28 <sup>4</sup> Of course, if Isgar heard a group of officers make the determination, she should so allege.

1 allegations that demonstrated the plaintiff was kept apart from defendants and could not have had  
2 an opportunity to identify the acts of the defendants during a search). Hypothetically, if Isgar  
3 alleged that the officer in charge did not identify himself to her and she could not see his name tag,  
4 then she would be excused from providing a name and could rely on the discovery process to later  
5 make a specific identification. Further, to help provide notice to the officers, Isgar should be able  
6 to include at least a general physical description of the relevant officer, to the extent that a physical  
7 description would be helpful.<sup>5</sup> See Young, 687 F.Supp.2d at 1154. For example, if the lead  
8 officer was alleged to be over 6’ tall and had a mustache, and all other officers were under 6’ and  
9 had no facial hair, then defendants would likely be put on notice as to who Isgar believed was in  
10 charge and making key decisions. Unfortunately, even though Isgar and her family members  
11 appear to have been present and interacted with the defendant officers, the FAC does not contain  
12 allegations that sufficiently explain the failure to identify the conduct of individual officers, nor  
13 does it provide any physical descriptions of any officer.

14 Second, the FAC alleges that the officers responded together, functioned in support of each  
15 other and the decision to “evict,” and that six officers witnessed, participated in, condoned, or  
16 furthered the “eviction.” See FAC ¶¶ 12, 91. A reasonable reading of these allegations is that the  
17 six defendant officers were present and knew of the decision to evict. However, the allegations do  
18 not allege that each defendant was “performing some function necessary to the completion of a  
19 police goal [or that each defendant] continued their actions despite knowledge of a constitutional  
20 violation.” Wisler v. City of Fresno, 2007 U.S. Dist. LEXIS 18666, \*15-\*16 (E.D. Cal. Mar. 16,  
21 2007). That is, with limited exception, no individual conduct is identified other than being present  
22 and “supporting” the eviction in some unknown fashion.<sup>6</sup> In order for an integral participation  
23 theory to be viable, there must be allegations that indicate that the non-decision making officers

---

25 <sup>5</sup> If all officers present were of a similar build and appearance, then a general physical description would not be  
26 helpful and would not need to be alleged.

27 <sup>6</sup> The FAC alleges that an officer followed Isgar while she was collecting her belongings and told her to “hurry up.”  
28 The Court is satisfied that this officer integrally participated in the eviction. However, the “hurry up” officer is not  
identified by name or physical description. The same identification issues that surround the lead officer also applies to  
the “following officer.” Isgar should allege why she cannot identify the “hurry up” officer by name and provide a  
physical description, if a physical description would be helpful.

1 each knew of the property rights determination and each officer somehow participated  
2 meaningfully in enforcing that determination by evicting Isgar.<sup>7</sup> Cf. Boyd, 374 F.3d at 780  
3 (finding that officers who part of a search were all “integral participants” where (1) each officer  
4 stood armed behind the individual that deployed the flash-bang; (2) each officer participated in  
5 some meaningful way in the search operation which used the flash-bang; and (3) each officer  
6 participated in the search knowing that a flash-bang would be used but failed to object.).  
7 Otherwise, merely being on scene as part of “unit” during a 911 call for family disturbance is not  
8 integral participation.

9 In sum, although the FAC alleges that officers were present and knew of the decision to  
10 evict, the actions of the individual officers that would constitute “meaningful participation” are not  
11 identified. The Court will dismiss the first cause of action, but because the Court finds that it is  
12 likely that Isgar will be able to cure the deficiencies discussed above, dismissal will be with leave  
13 to amend.<sup>8</sup>

### 14 15 **III. RULE 12(e) MOTION FOR MORE DEFINITE STATEMENT**

#### 16 Defendants’ Argument

17 Defendants argue that there is no indication if Isgar is bringing an Equal Protection claim,  
18 a Substantive Due Process claim, or a Procedural Due Process claim. Without this clarification,  
19 Defendants argue that they cannot evaluate the factual allegations or determine how to respond.

#### 20 Plaintiff’s Opposition

21 Isgar argues that allegations are sufficient to show that the officers’ conduct give rise to  
22 due process concerns. Isgar states that her substantive due process rights in her abode, as well as  
23 procedural due process rights, were implicated. Isgar argues that there is nothing stopping the  
24 defendants from responding with a simple denial.

---

25 <sup>7</sup> There are many ways to participate in improper conduct. As applied to this case, integral participation may include  
26 giving orders, carrying out orders, and making oneself visible as physical back-up to the lead officer.

27 <sup>8</sup> The Court notes that Defendants’ reply expresses confusion over the dates of May 23, May 26, and May 31.  
28 However, the FAC states that officers exceeded their authority on May 26. See FAC ¶ 1. The Court reads the FAC as  
alleging constitutional violations that occurred on May 26 only.

1           Legal Standard

2           Rule 12(e) allows a party to “move for a more definite statement of a pleading to which a  
3 responsive pleading is allowed but which is so vague or ambiguous that the party cannot  
4 reasonably prepare a response.” Fed. R. Civ. P. 12(e). That is, if a “pleading fails to specify the  
5 allegations in a manner that provides sufficient notice, a defendant can move for a more definite  
6 statement under Rule 12(e) before responding.” Swierkiewicz v. Sorema N.A., 534 U.S. 506, 514  
7 (2002). Rule 12(e) motions attack “the unintelligibility of the complaint, not simply the mere lack  
8 of detail, and is only proper when a party is unable to determine how to frame a response to the  
9 issues raised by the complaint.” Neveau v. City of Fresno, 392 F.Supp.2d 1159, 1169 (E.D. Cal.  
10 2005). Rule 12(e) motions are disfavored and rarely granted. Castaneda v. Burger King Corp.,  
11 597 F.Supp.2d 1035, 1045 (N.D. Cal. 2009). Where a party understands the substance of the  
12 claim asserted and can obtain the details sought in the Rule 12(e) motion through discovery, a  
13 Rule 12(e) motion need not be granted. Griffin v. Cedar Fair, L.P., 817 F.Supp.2d 1152, 1156  
14 (N.D. Cal. 2011).

15           Discussion

16           Initially, Isgar’s opposition does not mention the Fourteenth Amendment Equal Protection  
17 Clause, but instead focuses on the Due Process clause. Therefore, the Court takes Isgar’s  
18 opposition to mean that she is not pursuing a Fourteenth Amendment Equal Protection claim.

19           With this understanding, the Court agrees with Defendants that a more definite statement is  
20 required. The FAC’s allegations do not explain whether Isgar is pursuing either a substantive due  
21 process claim or a procedural due process claim or both. Indeed, Isgar’s opposition highlights the  
22 ambiguity: “it should be self-evidence the asserted factual allegations give rise to *either, or both,*  
23 of the recognized causes of action under Fourteenth Amendment due process.” Doc. No. 24 at  
24 4:5-7 (emphasis added). This is not a situation where a defendant is attempting to force a plaintiff  
25 to provide more details. E.g. Castaneda, 597 F.Supp.2d at 1045-46 (denying a Rule 12(e) motion  
26 that sought to force the plaintiff to provide specific dates so that the defendant could allege a  
27 statute of limitations defense). This is a situation where the cause of action itself is unclear. A  
28 defendant should not have to guess at what claims are actually being asserted against him. Clearly

1 identifying the constitutional provision/right at issue not only permits a defendant to intelligibly  
2 respond to a complaint, but it may also hasten settlement efforts, more efficiently direct discovery,  
3 and avoid disputes at later junctions (such as trial or summary judgment) over what claims are  
4 included within a complaint. Where there is a legitimate ambiguity over what constitutional claim  
5 is alleged, it is a better use of judicial resources to grant a Rule 12(e) motion at the beginning of  
6 litigation.

7 In sum, because it is unclear what Fourteenth Amendment claims are at issue, the motion  
8 for more definite statement will be granted, and Isgar will be required to expressly identify which  
9 Fourteenth Amendment due process claims (substantive, procedural, or both) she is pursuing.

### 10 CONCLUSION

11  
12 Defendants' Rule 12(f) motion to strike will be granted because Paragraph 76 involves an  
13 incident that is not a constitutional violation and that is dissimilar to the circumstances of this case.

14 Defendants' Rule 12(e) motion will be granted because the FAC is ambiguous as to  
15 whether Isgar is pursuing substantive due process claims or procedural due process claims or both.

16 Defendants' Rule 12(b)(6) motion to dismiss will be granted. As acknowledged by Isgar,  
17 her Fifth Amendment and negligent infliction of emotional distress claims are not and cannot be  
18 viable. Thus, they will be dismissed without leave to amend. The official capacity claims against  
19 the individual defendants will be dismissed as redundant because the City is a named defendant.

20 Finally, Isgar's § 1983 claims will be dismissed with leave to amend because additional  
21 allegations are necessary that describe the officers' meaningful participation, physically describe  
22 relevant defendants, and explain why the actions of individual officers are not identified/alleged,  
23 even though Isgar and her family appear to have been present and interacting with the officers on  
24 the scene.<sup>9</sup>

25 \_\_\_\_\_  
26 <sup>9</sup> Isgar's opposition argues that her allegations "potentially give rise to officer liability for failing to intervene and/or  
27 conspiracy." Doc. No. 22 at 8:11-20. This argument highlights another potential ambiguity with the FAC. If Isgar  
28 wishes to pursue these claims, then she will be required to expressly allege them as part of an amended complaint. A  
"potential theory" does not constitute sufficient notice for purposes of Rule 8. The failure to expressly allege either of  
these theories will signal to the Court and the Defendants that Isgar will not be pursuing them. Of course, if Isgar  
believes that she currently does not have sufficient evidence to allege these claims, but later obtains sufficient  
evidence, she may attempt to amend her complaint at that time.



**ORDER**

Accordingly, IT IS HEREBY ORDERED that:

1. Defendants' motion to dismiss (Doc. No. 17) is GRANTED in that:

- a. Plaintiff's Fifth Amendment claim within the first cause of action is DISMISSED without leave to amend;
- b. Plaintiff's first cause of action is DISMISSED with leave to amend;
- c. Plaintiff's fourth cause of action for negligent infliction of emotional distress is DISMISSED without leave to amend;

2. Defendants' motion to strike (Doc. No. 18) is GRANTED and Paragraph 76 is STRICKEN without leave to amend;

3. Defendants' motion for more definite statement (Doc. No. 19) is GRANTED and Plaintiff shall clarify, and include any additional allegations as may be appropriate in support of her claim(s), whether she is pursuing a Fourteenth Amendment Substantive Due Process claim, a Fourteenth Amendment Procedural Due Process claim, or both;

4. Within twenty-one days from service of this order, Plaintiff may file an amended complaint that is consistent with this order; and

5. Within fourteen days of Plaintiff's filing an amended complaint, Defendants shall file a response to the amended complaint.

IT IS SO ORDERED.

Dated: October 10, 2018

  
\_\_\_\_\_  
SENIOR DISTRICT JUDGE