

1 A complaint must contain “a short and plain statement of the claim showing that the pleader is
2 entitled to relief. . . .” Fed. R. Civ. P. 8(a)(2). Detailed factual allegations are not required, but
3 “[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory statements,
4 do not suffice.” Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (citing Bell Atlantic Corp. v. Twombly,
5 550 U.S. 544, 555 (2007)). Plaintiff must demonstrate that each named defendant personally
6 participated in the deprivation of his rights. Iqbal, 556 U.S. at 676-677; Simmons v. Navajo County,
7 Ariz., 609 F.3d 1011, 1020-1021 (9th Cir. 2010).

8 Prisoners proceeding pro se in civil rights actions are still entitled to have their pleadings liberally
9 construed and to have any doubt resolved in their favor, but the pleading standard is now higher,
10 Wilhelm v. Rotman, 680 F.3d 1113, 1121 (9th Cir. 2012) (citations omitted), and to survive screening,
11 Plaintiff’s claims must be facially plausible, which requires sufficient factual detail to allow the Court
12 to reasonably infer that each named defendant is liable for the misconduct alleged. Iqbal, 556 U.S. at
13 678-79; Moss v. U.S. Secret Serv., 572 F.3d 962, 969 (9th Cir. 2009). The “sheer possibility that a
14 defendant has acted unlawfully” is not sufficient, and “facts that are ‘merely consistent with’ a
15 defendant’s liability” falls short of satisfying the plausibility standard. Iqbal, 556 U.S. at 678; Moss,
16 572 F.3d at 969.

17 II.

18 COMPLAINT ALLEGATIONS

19 Plaintiff names Fresno County Sheriff Margaret Mims and Correctional Medical Group
20 Company (“CMGC”) as Defendants.

21 Sheriff Mims continues to employ untimely and inadequate health care providers who cannot
22 meet the constitutional rights of the prisoners in care at the Fresno County Jail. It is the responsibility
23 and obligation of Sheriff Mims to provide timely and adequate health care services. The policies and
24 procedures practiced by Mims has delayed access to timely and effective health care.

25 Plaintiff submitted several requests describing the pain in his swollen left shoulder for sixty
26 days. CMGC failed to provide Plaintiff with timely and adequate medical care which caused
27 prolonged pain and suffering. Plaintiff was also placed at risk of stomach damage because of the
28 prolonged use of the pain medication.

1 Plaintiff requested a CAT scan or MRI which would show ligament and nerve damage to the
2 shoulder.

3 III.

4 DISCUSSION

5 A. Denial of Medical Treatment

6 “Inmate who sue prison officials for injuries suffered while in custody may do so under the
7 Eighth Amendment’s Cruel and Unusual Punishment Clause or, if not yet convicted, under the
8 Fourteenth Amendment’s Due Process Clause.” Castro v. County of Los Angeles, 833 F.3d 1060,
9 1067-68 (9th Cir. 2016) (citing Bell v. Wolfish, 441 U.S. 520, 535 (1979) (holding that, under the Due
10 Process Clause, a detainee may not be punished prior to conviction)).

11 The Ninth Circuit recently held that medical claims for pretrial detainees against individual
12 defendants are elevated under the Fourteenth Amendment by an objective, not subjective, deliberate
13 indifference standard. Gordon v. County of Orange, 888 F.3d 1118, 1124-25 (9th Cir. April 30, 2018).
14 The elements of a pretrial detainee’s medical care under the Fourteenth Amendment are: (1) the
15 defendant made an intentional decision with respect to the conditions under which the plaintiff was
16 confined; (2) those conditions put the plaintiff at substantial risk of suffering serious harm; (3) the
17 defendant did not take reasonable available measures to abate that risk, even though a reasonable
18 official in the circumstances would have appreciated the high degree of risk involved – making the
19 consequences of the defendant’s conduct obvious; and (4) by not taking such measures, the defendant
20 caused plaintiff’s injuries. Id. at 1125.

21 The “‘mere lack of due care by a state official’ does not deprive an individual of life, liberty, or
22 property under the Fourteenth Amendment.” Castro, 833 F.3d at 1071 (citing Daniels v. Williams,
23 474 U.S. 327, 330-31 (1986)). “Thus, the plaintiff must ‘prove more than negligence but less than
24 subjective intent – something akin to reckless disregard.’” Gordon, 888 F.3d at 1125 (citing Daniels,
25 474 U.S. at 330-31).

26 Plaintiff has failed to link any individual Defendant to an affirmative act or omission giving
27 rise to his alleged constitutional violation. Indeed, Plaintiff acknowledges that he received pain
28 medication and an x-ray of his left shoulder which was negative. (Am. Compl. at 4.) The fact that

1 Plaintiff disagreed with the treatment provided or belief that further treatment and/or testing should
2 have been conducted is insufficient to give rise to a constitutional claim. There is nothing to suggest
3 that the Court should question the professional judgment medical providers exercised here, and
4 nothing to indicate that the course of action taken by any provider was objectively unreasonable or
5 professionally unacceptable. Plaintiff’s allegation that “Sheriff Mims is ultimately responsible for the
6 health care in the jail. The ineffective health care request and referral system, delayed access to health
7 care, under-qualified and insufficient numbers of health care staff and the delivery of substandard
8 health care,” is factually insufficient to state a plausible claim for relief. Accordingly, Plaintiff fails to
9 state a cognizable claim under the Fourteenth Amendment.

10 **B. Sheriff Margaret Mims as Defendant/Monell Claim**

11 Under section 1983, Plaintiff must prove that Sheriff Mims who holds a supervisory position
12 personally participated in the deprivation of his rights. Jones v. Williams, 297 F.3d 930, 934 (9th Cir.
13 2002). There is no respondeat superior liability, and each defendant is only liable for his or her own
14 misconduct. Iqbal, at 1948-49. A supervisor may be held liable for the constitutional violations of his
15 or her subordinates only if he or she “participated in or directed the violations, or knew of the
16 violations and failed to act to prevent them.” Taylor v. List, 880 F.2d 1040, 1045 (9th Cir. 1989);
17 Corales v. Bennett, 567 F.3d 554, 570 (9th Cir. 2009); Preschooler II v. Clark County School Board of
18 Trustees, 479 F.3d 1175, 1182 (9th Cir. 2007); Harris v. Roderick, 126 F.3d 1189, 1204 (9th Cir.
19 1997).

20 Plaintiff’s complaint is devoid of any allegations supporting the existence of a supervisory
21 liability claim against Sheriff Mims. The only basis for such a claim would be respondeat superior,
22 which is precluded under section 1983. To the extent Plaintiff is seeking liability under a Monell
23 claim against Sheriff Mims, Plaintiff must first establish that a municipal employee deprived him of a
24 constitutional right. Los Angeles v. Heller, 475 U.S. 796, 799 (1986). Then, Plaintiff must show that
25 an official county policy, custom, or practice amounted to deliberate indifference and was the moving
26 force behind the constitutional injury. Monell v. Dep’t of Social Servs. of City of New York, 436 U.S.
27 658, 694 (1978); Tsao v. Desert Palace, Inc., 698 F.3d 1128, 1145 (9th Cir. 2012).

1 A “policy is a “deliberate choice to follow a course of action ... made from among various
2 alternatives by the official or officials responsible for establishing final policy with respect to the
3 subject matter in question.” Fogel v. Collins, 531 F.3d 824, 834 (9th Cir. 2008). A “custom” is a
4 “widespread practice that, although not authorized by written law or express municipal policy, is so
5 permanent and well-settled as to constitute a custom or usage with the force of law.” St. Louis v.
6 Praprotnik, 485 U.S. 112, 127 (1988); Los Angeles Police Protective League v. Gates, 907 F.2d 879,
7 890 (9th Cir. 1990). As discussed above, Plaintiff has failed to plead sufficient facts to demonstrate
8 that he suffered any deprivation of his constitutional rights. Accordingly, any Monell claim
9 necessarily fails. Heller, 475 U.S. at 799.

10 **C. Correctional Medical Group Company as Defendant**

11 A private entity “that contracts with the government to provide medical and mental health care
12 may be considered a state actor whose conduct constitutes state action under Section 1983.” Estate of
13 Jessie P. Contreras v. County of Glenn, No. 2:09-CV-2468-JAM-EFB, 2010 WL 4983419, at *4 (E.D.
14 Cal. Dec. 2, 2010) (citing Jensen v. Lane County, 222 F.3d 570, 574-75 (9th Cir. 2000). The Ninth
15 Circuit has held that there is “no basis in the reasoning underlying Monell to distinguish between
16 municipalities and private entities acting under color of state law.” Taso, 698 F.3d at 1139.

17 As discussed above, in order to proceed on a municipality claim under Monell, Plaintiff must
18 first establish that a municipal employee deprived him of a constitutional right. Los Angeles v. Heller,
19 475 U.S. at 799. Then, Plaintiff must show that an official county policy, custom, or practice
20 amounted to deliberate indifference and was the moving force behind the constitutional injury.
21 Monell, 436 U.S. at 694; Tsao, 698 F.3d at 1145.

22 In this instance, Plaintiff has failed to set forth sufficient allegations regarding “a specific
23 policy implemented by [Correctional Medical Group] or a specific event or events instigated by
24 [Correctional Medical Group] that led” to the purported constitutional violation. Hydrick v. Hunter,
25 669 F.3d 937, 942 (9th Cir. 2012). Plaintiff merely states in conclusory terms that the policies and
26 practices resulted in delays in appropriate medical treatment. Therefore, the Court cannot determine
27 what if anything actions or inactions may be attributable to Correctional Medical Group. Accordingly,
28 Plaintiff fails to state a cognizable claim for relief.

1 IV.

2 CONCLUSION AND RECOMMENDATION

3 For the reasons discussed herein, Plaintiff fails to state a cognizable claim for relief based on
4 the alleged inadequate medical care. Despite being given the applicable legal standards and
5 opportunity to cure the deficiencies in the complaint, Plaintiff has still failed to allege facts sufficient
6 to state a claim upon which relief can be granted for inadequate medical care. Therefore, under these
7 circumstances granting Plaintiff further leave to amend would be futile. See Reddy v. Litton
8 Industries, Inc., 912 F.2d 291, 296 (9th Cir. 1990); Rutmann Wine Co., v. E. & J. Gallo Winery, 829
9 F.2d 729, 738 (9th Cir. 1987).

10 Based on the foregoing, it is HEREBY RECOMMENDED that:

11 1. The instant action be dismissed without further leave to amend for failure to state a
12 cognizable claim for relief; and

13 2. The Clerk of Court is directed to randomly assign a District Judge to this action.

14 This Findings and Recommendation will be submitted to the United States District Judge
15 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within **fourteen (14) days**
16 after being served with this Findings and Recommendation, Plaintiff may file written objections with
17 the Court. The document should be captioned “Objections to Magistrate Judge’s Findings and
18 Recommendation.” Plaintiff is advised that failure to file objections within the specified time may
19 result in the waiver of rights on appeal. Wilkerson v. Wheeler, 772 F.3d 834, 838-39 (9th Cir. 2014)
20 (citing Baxter v. Sullivan, 923 F.2d 1391, 1394 (9th Cir. 1991)).

21
22 IT IS SO ORDERED.

23 Dated: October 16, 2018

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26 UNITED STATES MAGISTRATE JUDGE