

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF CALIFORNIA

Petitioner,

v.

JEFF KETTERING,

Respondent.

Case No. 1:19-cv-00521-JDP (HC)

FINDINGS AND RECOMMENDATIONS THAT COURT ABSTAIN FROM EXERCISING JURISDICTION AND DISMISS CASE WITHOUT PREJUDICE

ECF No. 1

ORDER DIRECTING CLERK OF COURT TO ASSIGN CASE TO DISTRICT JUDGE

Petitioner Eddie Dupree Beavers, who is on probation, seeks a writ of habeas corpus under 28 U.S.C. § 2254. He proceeds without counsel. ECF No. 1. The matter is before the court for preliminary review under Rule 4 of the Rules Governing Section 2254 Cases. Because the petition indicated that petitioner was still challenging his conviction in state court, the court ordered petitioner to show cause why the case should not be dismissed without prejudice. ECF No. 6. Months have passed since the order to show cause issued, and petitioner has not responded. Accordingly, I recommend that the court abstain from exercising jurisdiction and dismiss the case without prejudice.

Principles of comity and federalism require federal courts to abstain from interfering with pending state proceedings. *See Younger v. Harris*, 401 U.S. 37 (1971); 28 U.S.C. § 2283. Federal courts abstain from addressing asserted violations of federal constitutional rights when

"(1) there is an ongoing state judicial proceeding; (2) the proceeding implicates important state interests; (3) there is an adequate opportunity in the state proceedings to raise constitutional challenges; and (4) the requested relief seeks to enjoin or has the practical effect of enjoining the ongoing state judicial proceeding." *Arevalo v. Hennessy*, 882 F.3d 763, 765 (9th Cir. 2018). When these requirements are met, a district court must dismiss the action and lacks the discretion to do otherwise, absent extraordinary circumstances. *See Cook v. Harding*, 190 F. Supp. 3d 921, 935, 938 (C.D. Cal. 2016), *aff'd*, 879 F.3d 1035 (9th Cir. 2018). Extraordinary circumstances include a "showing of bad faith, harassment, or some other extraordinary circumstance that would make abstention inappropriate." *Arevalo*, 882 F.3d at 766.

Conservation of judicial resources, considerations of "wise judicial administration," and interests in avoiding duplicative litigation provide another basis for abstention. *See Colorado River Water Conservation Dist. v. United States*, 424 U.S. 800, 817 (1976). The Supreme Court in *Colorado River* identified four factors that a federal court may consider in deciding whether to abstain: (1) whether the state court first assumed jurisdiction over property; (2) the inconvenience of the federal forum; (3) the desirability of avoiding piecemeal litigation; and (4) the order in which jurisdiction was obtained by the concurrent forums. *Id.* at 818-19. The Supreme Court later added two more factors: (5) whether federal or state law provides the rule of decision on the merits and (6) whether the state court proceedings are inadequate to protect the federal litigant's rights. *See Moses H. Cone Memorial Hosp. v. Mercury Const. Corp.*, 460 U.S. 1, 23 (1983). The Ninth Circuit considers a seventh factor: prevention of forum shopping. *See Travelers Indem. Co. v. Madonna*, 914 F.2d 1364, 1367-68 (9th Cir. 1990). No single factor is dispositive. *See Colorado River*, 424 U.S. at 818-19.

Here, abstention is appropriate under both *Younger* and *Colorado River*. As for *Younger* abstention, petitioner is still challenging his conviction in a state habeas proceeding. ECF No. 1 at 5. The state proceeding implicates the important state interest of fair adjudication of criminal charges. The proceeding allows petitioner an adequate opportunity to raise constitutional challenges; we have no reason to conclude otherwise. The requested relief from this court—habeas relief—would have the practical effect of enjoining the state proceeding because the state

proceeding would be moot.

Abstention under *Colorado River* seems appropriate as well. If petitioner succeeds in his state-court proceeding, his petition in this case would be moot. This court's decision would be on the merits. The state proceeding is adequate to protect petitioner's federal rights. Other factors may weigh against abstention, but the critical concern under *Colorado River*—avoiding duplicative proceedings—appears to weigh heavily in favor of abstention.

In sum, both *Younger* and *Colorado River* counsel in favor of abstention. The court should abstain from exercising jurisdiction and dismiss this case without prejudice.

I. Order

The clerk of court is directed to assign this case to a U.S. District Court Judge.

II. Findings and Recommendations

I recommend that the court abstain from exercising jurisdiction and dismiss this case without prejudice. Under 28 U.S.C. § 636(b)(1)(B) and Rule 304 of the Local Rules of Practice for the United States District Court, Eastern District of California, these findings and recommendations are submitted to the U.S. District Court Judge presiding over this case. Within fourteen days of the service of the findings and recommendations, any party may file written objections to the findings and recommendations with the court and serve a copy on all parties. That document must be captioned "Objections to Magistrate Judge's Findings and Recommendations." The presiding District Judge will then review the findings and recommendations under 28 U.S.C. § 636(b)(1)(C).

IT IS SO ORDERED.

Dated: September 24, 2019

LINITED STATES MAGISTRATE HIDGE

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