



1 18, 19). Thereafter, without obtaining leave of court, petitioner filed a surreply.<sup>3</sup> (Doc. No. 22).  
2 For the reasons stated below, the undersigned recommends the District Court grant Respondent's  
3 motion to dismiss and dismiss the petition with prejudice as time barred.

#### 4 I. BACKGROUND AND APPLICABLE LAW

5 Lopez is serving a determinate enhanced nine-year state prison sentence stemming from  
6 his 2015 plea-based conviction for second-degree robbery entered by the Fresno County Superior  
7 Court (Case No. F15904546). (Doc. No. 1 at 1; Doc. No. 12-2 at 1). The petition raises one  
8 ground for relief: the trial court's finding that Lopez committed prior offenses, which enhanced  
9 his sentence, should have been proven through a jury trial under California law. (*See generally*  
10 Doc. No. 1). Respondent contends the petition was filed after the federal statute of limitations  
11 elapsed; and, therefore is subject to summary dismissal as untimely. (*See generally* Doc. No. 10).  
12 Lopez asserts he is entitled to equitable tolling in opposition. (*See generally* Doc. No. 15, Doc.  
13 No. 22). Respondent argues petitioner fails to show an entitlement to equitable tolling. (*See*  
14 *generally* Doc. No. 18).

##### 15 A. Standard of Review

16 Under Rule 4, if a petition is not dismissed at screening, the judge "must order the  
17 respondent to file an answer, motion, or other response" to the petition. R. Governing 2254 Cases  
18 4. The Advisory Committee Notes to Rule 4 state that "the judge may want to authorize the  
19 respondent to make a motion to dismiss based upon information furnished by respondent." In *White*  
20 *v. Lewis*, 874 F.2d 599, 602-03 (9th Cir. 1989), the Ninth Circuit held that a motion to dismiss  
21 based on procedural default is proper in habeas proceedings. Since that time, the Ninth Circuit has  
22 affirmed cases where habeas petitions were dismissed on a respondent's motion to dismiss for  
23 untimeliness. *Orthel v. Yates*, 795 F.3d 935, 938 (9th Cir. 2015) (affirming district court's grant of  
24 respondent's motion to dismiss petition as untimely because petitioner "did not establish an  
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26 <sup>3</sup> Petitioner filed a reply to respondent's reply to petitioner's opposition to respondent's motion to dismiss,  
27 which the court construes as a surreply. (Doc. No. 22). Although surreplies are generally disfavored, *see*  
28 *Garcia v. Biter*, 195 F.Supp.3d at 1131 (E.D. Cal. July 18, 2016), the Court construes *pro se* pleadings  
liberally and will consider petitioner's surreply to the extent relevant for making these findings and  
recommendations.

1 exceptional circumstance that would warrant equitable tolling”); *Stancl v. Clay*, 692 F.3d 948, 951  
2 (9th Cir. 2012) (same); *Velasquez v. Kirkland*, 639 F.3d 964, 966 (9th Cir. 2011). In doing so, the  
3 Ninth Circuit has explicitly relied on information supplied outside the pleadings and its  
4 attachments, such as medical records. *Orthel*, 795 F.3d at 940. The undersigned finds because the  
5 statute of limitation is a procedural bar, the Court may consider the documents submitted by  
6 Respondent for purposes of determining whether Petitioner is entitled to equitable tolling. *Id.* The  
7 Court addresses each assertion advanced by Lopez in seriatim.

8 **B. State Court Proceedings and Statutory Tolling**

9 Title 28 U.S.C. § 2244, as amended by the Antiterrorism and Effective Death Penalty Act  
10 of 1996, sets a one-year period of limitations to the filing of a habeas petition by a person in state  
11 custody. This limitation period runs from the latest of:

12 (A) the date on which the judgment became final by the conclusion  
13 of direct review or the expiration of the time for seeking such  
review;

14 (B) the date on which the impediment to filing an application  
15 created by State action in violation of the Constitution or laws of  
the United States is removed, if the applicant was prevented from  
16 filing by such State action;

17 (C) the date on which the constitutional right asserted was initially  
18 recognized by the Supreme Court, if the right has been newly  
recognized by the Supreme Court and made retroactively applicable  
to cases on collateral review; or

19 (D) the date on which the factual predicate of the claim or claims  
20 presented could have been discovered through the exercise of due  
diligence.

21 28 U.S.C. § 2244(d)(1). Here, Lopez does not allege, nor does it appear from the pleadings or the  
22 record, that the statutory triggers in subsections (B) and (D) apply. Although Petitioner asserts  
23 that 28 U.S.C. § 2244(d)(1)(C) should apply to his case, Petitioner’s argument is without merit, as  
24 discussed *infra*. Thus, the limitations period began to run on the date Lopez’ conviction became  
25 final. 28 U.S.C. § 2244(d)(1)(A).

26 Lopez pled guilty to second-degree robbery and was sentenced to nine years in prison on  
27 December 11, 2015. (Doc. No. 1 at 1; Doc. No. 12-1). Petitioner did not file a direct appeal of  
28 his sentence of conviction. (Doc. No. 10 at 1). Accordingly, Petitioner’s conviction became final

1 under 28 U.S.C. § 2244(d)(1)(A) on February 9, 2016, when the 60 days in which he could have  
2 directly appealed his conviction elapsed. *See* Cal. R. Ct. 8.308(a); *Stancle v. Clay*, 692 F.3d 948,  
3 951 (9th Cir. 2012); *Mendoza v. Carey*, 449 F.3d 1065, 1067 (9th Cir. 2006). Therefore,  
4 AEDPA’s statute of limitations commenced the following day, February 10, 2016, and expired on  
5 February 9, 2017.

6 The federal statute of limitations tolls for the “time during which a properly filed  
7 application for State post-conviction or other collateral review with respect to the pertinent  
8 judgment or claim is pending.” 28 U.S.C. § 2244(d)(2). Lopez filed his first state post-  
9 conviction motion, a habeas petition in the Fresno California Superior Court, on January 28,  
10 2019. (Doc. No. 12-2). This was nearly two years after AEDPA’s statute of limitations ended.  
11 Because AEDPA’s statute of limitations had expired before petitioner filed his first state habeas  
12 petition, Lopez is not entitled to statutory tolling. *See Jiminez v. Rice*, 276 F.3d 478, 482 (9th Cir.  
13 2001). Thus, the federal petition filed in this court on October 17, 2019 is untimely by 32  
14 months, unless Lopez can demonstrate he is entitled to equitable tolling.

15 C. Summary of Petitioner’s Assertions and Equitable Tolling

16 Lopez asserts multiple reasons why he should be afforded equitable tolling. First, Lopez  
17 states that he was unable to file his petition without the assistance of his jailhouse lawyer, Mr.  
18 Brew, whom he did not get into contact with until early 2019. (Doc. No. 15 at 1; Doc. No. 22 at  
19 5). Second, Lopez asserts that he is mentally impaired. (Doc. No. 22 at 5-9). Lopez states that  
20 he is illiterate, can only understand simple English, and has difficulty forming sentences and  
21 expressing ideas. (*Id.* at 8, 10). Third, Lopez argues he could not have filed his petition until  
22 *People v. Gallardo*, 4 Cal. 5th 120 (2017) was decided. (*Id.* at 6). Next, Lopez contends that he  
23 is ignorant of the law and did not understand the need to file his petition in a timely manner. (*Id.*  
24 at 6-7). Finally, Lopez claims he suffers from depression and auditory hallucinations, takes anti-  
25 depressant medications, and was too depressed to timely file his federal petition. (Doc. No. 22 at  
26 7, 12, 14). Other than pointing to the date he connected with Mr. Brew and the date of the  
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28

1 *Gallardo* decision, Lopez otherwise fails to specify by date how his condition impeded his ability  
2 to file his federal habeas petition or request assistance from others.

3 AEDPA’s statutory limitations period may be equitably tolled. *Holland v. Florida*, 560  
4 U.S. 631, 645 (2010). Equitable tolling is available if a petitioner shows: “(1) that he has been  
5 pursuing his rights diligently, and (2) that some extraordinary circumstance stood in his way and  
6 prevented timely filing.” *Id.* at 649. To show “extraordinary circumstances,” a petitioner must  
7 show that “the circumstances that caused his delay are both extraordinary and beyond his  
8 control”—a high threshold. *Menominee Indian Tribe of Wisconsin v. United States*, 136 S. Ct.  
9 750, 756 (2016). “The requirement that extraordinary circumstances ‘stood in [a petitioner’s]  
10 way’ suggests that an *external* force must cause the untimeliness. *Waldron-Ramsey v. Pacholke*,  
11 556 F.3d 1008, 1011 (9th Cir. 2009) (emphasis added). Furthermore, petitioner must show that  
12 the extraordinary circumstances *caused* the untimely filing of his habeas petition. *See Bills v.*  
13 *Clark*, 628 F.3d 1092, 1097 (9th Cir. 2010) (citing *Spitsyn v. Moore*, 345 F.3d 796, 799 (9th Cir.  
14 2003) (explaining that equitable tolling is available only when the extraordinary circumstances  
15 were the cause of the petitioner’s untimeliness); *Smith v. Davis*, 953 F.3d 582, 595 (9th Cir. 2020)  
16 (“Whether an impediment caused by extraordinary circumstances prevented timely filing is a  
17 ‘causation question.’”).

18 To demonstrate that he has been pursuing his rights diligently, a petitioner must show that  
19 he has “been reasonably diligent in pursuing his rights not only while an impediment to filing  
20 caused by an extraordinary circumstance existed, but before and after as well, up to the time of  
21 filing his claim in federal court.” *Davis*, 953 F.3d 5 at 598-99. In other words, “when [a  
22 petitioner] is free from the extraordinary circumstance, he must also be diligent in actively  
23 pursuing his rights.” *Id.* at 599. The diligence required for equitable tolling does not have to be  
24 maximum feasible diligence, but rather reasonable diligence. *Holland v. Florida*, 560 U.S. at  
25 653. And the court is not to impose a rigid impossibility standard on petitioners, especially not  
26 on *pro se* prisoner litigants “who have already faced an unusual obstacle beyond their control  
27 during the AEDPA litigation period.” *Fue v. Biter*, 842 F.3d 650, 657 (2016) (quoting *Sossa v.*  
28 *Diaz*, 729 F.3d 1225, 1236 (9th Cir. 2013)). However, “in every instance reasonable diligence

1 seemingly requires the petitioner to work on his petition with some regularity—as permitted by  
2 his circumstances—until he files it in the district court.” *Davis*, 953 F.3d at 601. Because  
3 Petitioner must show diligence before, during, and after extraordinary circumstances prevented  
4 him from filing, the relevant time period of the court’s analysis is February 10, 2016, the day the  
5 statute of limitations began to run, to October 21, 2019, the day petitioner filed his federal  
6 petition. *See Davis*, 953 F.3d at 598-99. Admittedly, “the threshold necessary to trigger  
7 equitable tolling under AEDPA is very high, lest the exceptions swallow the rule.” *Miranda v.*  
8 *Castro*, 2929 F. 3d 1062, 1066 (9<sup>th</sup> Cir. 2002) (citations omitted).

### 9 III. ANALYSIS

#### 10 A. Assistance of Mr. Brew

11 Petitioner states that he was unable to timely file his petition because he lost contact with  
12 his jailhouse lawyer, Mr. Brew, until early 2019. (Doc. No. 15 at 1; Doc. No. 22 at 5). The lack  
13 of assistance, however, is but one factor to be considered when determining whether a petitioner  
14 acted with diligence. “The ‘availability of assistance is an important element to a court’s  
15 diligence analysis,’ but . . . it is only ‘part of the overall assessment of the totality of  
16 circumstances that goes into the equitable determination.’” *Milam v. Harrington*, 953 F.3d 1128,  
17 1132 (9th Cir. 2020) (quoting *Bills*, 628 F.3d at 1101). “The petitioner . . . always remains  
18 accountable for diligence in pursuing his or her rights.” *Bills*, 628 F.3d at 1100. A lack of access  
19 to a jailhouse lawyer is an “‘ordinary prison limitation.’” *Dominguez v. Paramo*, No. 5:16-CV-  
20 00816-JVS (SK), 2017 U.S. Dist. LEXIS 13419, at \*5 (C.D. Cal. Jan. 31, 2017) (quoting *Ramirez*  
21 *v. Yates*, 571 F.3d 993, 998 (9th Cir. 2009)).

22 Here, the lack of Mr. Brew’s assistance is an ordinary prison limitation. Moreover, Lopez  
23 has not stated that he took any steps to seek assistance from any other legal assistants during the  
24 relevant more than two- and one-half year period. Indeed, Lopez suggests that he did not trust  
25 other jailhouse lawyers or legal assistants and appears to have preferred Mr. Brew. *See* Doc. 22  
26 at 12 (stating he could not “trust any other legal person besides the legal assistant preparing this  
27 document.”); *id.* at 17 (stating he “personally” knew Mr. Brew “to be worthy of the assistance.”).  
28 Lopez could have availed himself of the help of another jailhouse lawyer or asked for assistance

1 from the educational staff at his prison. Lopez fails to show how his loss of contact with Mr.  
2 Brew was an extraordinary circumstance that prevented him from timely filing his petition.  
3 Moreover, Lopez fails to show that he acted with diligence during the time his jailhouse lawyer  
4 was not available.

5 B. Mental Impairment

6 In *Calderon v. United States*, the Ninth Circuit acknowledged that a “habeas petitioner’s  
7 mental incompetency [is] a condition that is, obviously, an extraordinary circumstance beyond the  
8 prisoner’s control” which might justify equitable tolling. 163 F.3d 530, 541 (9th Cir.  
9 1998), reversed on other grounds by *Woodford v. Garceau*, 538 U.S. 202, 123 S. Ct. 1398, 155 L.  
10 Ed. 2d 363 (2003). This requires the petitioner to demonstrate “a mental impairment so severe  
11 that the petitioner was unable personally either to understand the need to timely file or prepare a  
12 habeas petition, and that impairment made it impossible under the totality of the circumstances to  
13 meet the filing deadline despite petitioner’s diligence.” *Bills v. Clark*, 628 F.3d 1092, 1093 (9th  
14 Cir. 2010). “A petitioner’s mental impairment might justify equitable tolling if it interferes with  
15 the ability to understand the need for assistance, the ability to secure it, or the ability to cooperate  
16 with or monitor assistance the petitioner does secure.” *Id.* at 1093. “The petitioner therefore  
17 always remains accountable for diligence in pursuing his or her rights.” *Id.* at 1100. A habeas  
18 petitioner must show that “mental incompetence in fact caused him to fail to meet the AEDPA  
19 filing deadline.” *Laws v. Lamarque*, 351 F.3d 919, 923 (9th Cir. 2003).

20 To obtain equitable tolling because of mental impairment:

21 (1) *First*, a petitioner must show his mental impairment was an  
22 “extraordinary circumstance” beyond his control by demonstrating  
the impairment was so severe that either:

23 (a) petitioner was unable rationally or factually to personally  
24 understand the need to timely file, or

25 (b) petitioner’s mental state rendered him unable personally  
to prepare a habeas petition and effectuate its filing.

26 (2) *Second*, the petitioner must show diligence in pursuing the claims  
27 to the extent he could understand them, but that the mental  
impairment made it impossible to meet the filing deadline under the  
28 totality of the circumstances, including reasonably available access  
to assistance.

1 *Milam v. Harrington*, 953 F.3d 1128, 1132 (9th Cir. 2020) (quoting *Bills*, 628 F.3d at 1099-  
2 1100). Equitable tolling for a mental impairment does not “require a literal impossibility,” but  
3 instead only “a showing that the mental impairment was “a but-for cause of any delay.” *Forbess*  
4 *v. Franke*, 749 F.3d 837, 841 (9th Cir. 2014) (quoting *Bills*, 628 F.3d at 1100).

5 Here, Lopez claims that he is illiterate, can only understand simple English, and has  
6 difficulty forming sentences and expressing ideas. (Doc. No. 22 at 8, 10). Lopez does not  
7 provide any documentation to substantiate that his mental impairments prevented him from  
8 timely filing a habeas petition on his own or with the another’s assistance. Respondents submit  
9 petitioner’s prison records, including documents from: Classification (Doc. No. 19-1);  
10 Administrative Segregation (Doc. No. 19-2); Institutional Appeals (Doc. No. 19-3); Institutional  
11 Definitions (Doc. No. 19-4); Mental Health (Doc. No. 19-5; 19-6); Suicide Risk Evaluations  
12 (Doc. No. 19-7); Level of Care (Doc. No. 19-8); Nursing Reports (Doc. 19-9); Interdisciplinary  
13 Progress Notes (Doc. No. 19-10); and Work and Education Assignments (Doc. No. 19-11).  
14 Lopez had an NDD (non-designated disability) designation from January 5, 2016 to March 18,  
15 2019. (Doc. No. 19-3 at 15; Doc. No. 19-4 at 1; Doc. No. 22 at 11). The NDD designation  
16 means the prisoner does not require “adaptive support services to function in Institution settings”  
17 and has “no substantial deficits in self-care, ADL (activities of daily living), social skills, or *self-*  
18 *advocacy* due to cognitive disability.” (Doc. No. 19-10 at 3, Doc. No. 19-4 at 1) (emphasis  
19 added). Essentially, Lopez had communication issues due to a low TABE (Test for Adult Basic  
20 Education) score. (Doc. No. 19-2). However, effective communication could be achieved by  
21 using simple English, speaking slowly and clearly, repeating and rephrasing information, and  
22 confirming he understood. (*Id.*).

23 “Ordinarily illiteracy and *pro se* status are not extraordinary circumstances or external  
24 factors that may excuse the many and oftentimes complex procedural requirements a prisoner  
25 encounters when seeking federal habeas corpus relief.” *Barnett v. Knowles*, No. C 04-2782 JF  
26 (PR), 2006 U.S. Dist. LEXIS 24850, at \*14 (N.D. Cal. Mar. 29, 2006). However, a non-English  
27 speaking petitioner may be entitled to equitable tolling if he can demonstrate that he was unable,  
28 despite diligent efforts, to procure legal materials in his language or to obtain translation



1 assistance. *Mendoza v. Carey*, 449 F.3d 1065, 1069-71 (9th Cir. 2006). But the petitioner must  
2 show “sufficiently extraordinary circumstances to gain equitable tolling for these reasons.”  
3 *Stableford v. Martel*, No. SA CV 09-01071 JST (RZ), 2010 WL 5392763, at \*3 (C.D. Cal. Sept.  
4 14, 2010) (rejecting petitioner’s argument that he was entitled to equitable tolling because he  
5 was illiterate, dyslexic, generally uneducated and had only limited access to an inadequate prison  
6 law library on the grounds that “[n]one of these circumstances is sufficiently extraordinary to  
7 warrant tolling”); *Hughes v. Idaho State Bd. of Corrections*, 800 F.2d 905, 909 (9th Cir.1986) (in  
8 a pre-AEDPA case, holding that the illiteracy of the pro se petitioner was not a sufficient  
9 objective, external factor amounting to “cause” for failure to present a claim to the state supreme  
10 court).

11 Here, the records fluctuate as to the level of petitioner’s impairment. On May 10, 2016  
12 when being placed in administrative segregation, Lopez was deemed illiterate due to a low TABE  
13 score, was not fluent in English, and was not able to “understand issues.” (Doc. No. 19-2 at 7).  
14 During this time, the record reflects that Lopez “refused to sign” the notice, suggesting he may  
15 have been uncooperative. (*Id.*) This one incident is contrasted with the other records, which  
16 show Lopez was literate and understood English. For example, on January 5, 2016 he stated that  
17 he reads while in prison and currently was reading a book. (Doc. No. 19-10 at 11). He also stated  
18 that he was writing letters to his relatives. (Doc. No. 19-10 at 5). Lopez was enrolled in various  
19 educational classes during the relevant time period where he studied reading comprehension,  
20 math, and other subjects. (*See generally* Doc. No. 19-11).

21 Further, the records show that Lopez was able to express himself during the relevant time  
22 period. For example, there are numerous forms indicating that he had “effective  
23 communication.”<sup>4</sup> (*See generally* Doc. No. 19-1). The forms state that Lopez reiterated, in his  
24 own words, what was explained and provided appropriate substantive responses to questions  
25 asked. (*Id.*). Lopez stated he did not need any assistance for effective communication and that

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28 <sup>4</sup> The effective communication forms are dated: March 11, 2016; March 17, 2016; April 15, 2016; April  
21, 2016; June 16, 2016; June 22, 2016; September 30, 2016; December 9, 2016; February 27, 2017; July  
25, 2017; August 15, 2017; February 28, 2018; May 22, 2018; and November 21, 2018. (*See generally*  
Doc. No. 19-1).

1 simple English spoken clearly and slowly was sufficient for communication. (*Id.*). Accordingly,  
2 petitioner fails to show a mental impairment sufficiently severe to prevent him from timely filing  
3 his federal petition.

4 Most telling is Lopez’s ability to file health care services request forms, internal prison  
5 administrative appeals, and state habeas petitions during the relevant time period. On December  
6 27, 2016, Lopez submitted a health care services request form, requesting to stop his psychiatric  
7 medication. (Doc. No. 19-10 at 109). On May 12, 2017, he submitted another health care  
8 services request form, requesting to speak to his doctor about his mental health medications.  
9 (Doc. No. 19-10 at 121). On June 6, 2018, Lopez sought a bottom bunk through his prison’s  
10 administrative review process. (Doc. No. 19-3 at 1, 3). On March 18, 2019, he again sought  
11 administrative review, seeking a pair of shoes. (Doc. No. 19-3 at 9). Moreover, Lopez filed three  
12 state court habeas petitions during the relevant time period. (Doc. No. 10 at 2). Lopez counters  
13 that he did not personally write the institutional appeals. (Doc. No. 22 at 4). However, even if he  
14 did not personally write the appeals, he was able to “self-advocate” and procure assistance in  
15 submitting these requests, appeals, and petitions. (Doc. No. 19-4).

16 Lopez’s ability to file these various requests, administrative appeals and state habeas  
17 petitions during the relevant time period belies his assertion that his mental state prevented him  
18 from timely filing his federal petition. *See Gaston v. Palmer*, 417 F.3d 1030, 1035 (9th Cir.  
19 2005), *modified on other grounds*, 447 F.3d 1165 (9th Cir. 2006) (“Because [petitioner] was  
20 capable of preparing and filing state court petitions [during the limitations period], it appears that  
21 he was capable of preparing and filing a [federal] petition during the time in between those  
22 dates.”); *Walker v. Schriro*, 141 Fed. App’x. 528, 530-31 (9th Cir. 2005) (holding that where  
23 petitioner was able to complete various filings in state court close to the dates of his AEDPA  
24 filing period, the district court reasonably concluded that he was capable of filing his federal  
25 petition on time and was not entitled to equitable tolling); *Almanza v. Ryan*, No. CV-15-2064-  
26 PHX-DLR (JFM), U.S. Dist. LEXIS 168738, at \*24 (D. Az. Sept. 27, 2019) (“Petitioner’s ability  
27 to file other relevant, written filings within the limitations period shows . . . his illiteracy was not  
28 the cause of his untimeliness.”).

1           Accordingly, Lopez shows no mental impairment “so severe” that he could not rationally  
2 or factually understand the need to timely file his federal petition or that his mental state rendered  
3 him unable to prepare and file his federal habeas petition—especially considering he was able to  
4 file multiple other petitions and administrative appeals during the relevant period. *Milam*, 953  
5 F.3d at 1132. Further, Lopez has not shown diligence during the relevant time period. Although  
6 there were time periods where it appears Lopez may have required assistance with  
7 communication, the bulk of the time he did not. Nor does Lopez state what steps he took to  
8 diligently pursue his rights when he did not have impairments.

9           C. Gallardo Opinion

10           Petitioner’s argues he could not have filed his federal petition until after the California  
11 Supreme Court’s decision in *Gallardo*. (Doc. No. 1 at 18); see *People v. Gallardo*, 4 Cal. 5th 120  
12 (2017). As an initial matter, *Gallardo* was decided on December 21, 2017, two years before  
13 petitioner filed the instant petition. And even if *Gallardo* had been decided on a later date,  
14 petitioner has not demonstrated the applicability of this California state case to his federal habeas  
15 petition. *Gallardo* accordingly does not excuse petitioner’s untimeliness.

16           To the extent Petitioner argues that the *Gallardo* opinion should afford Petitioner a later  
17 start date of the statute of limitations under 28 U.S.C. § 2244(d)(1)(C), he is mistaken. (Doc. No.  
18 22 at 18-19). The provisions of 28 U.S.C. § 2244(d)(1)(C) allow the statute of limitations to run  
19 from “the date on which the constitutional right asserted was initially recognized by the Supreme  
20 Court, if the right has been newly recognized by the Supreme Court and made retroactively  
21 applicable to cases on collateral review.” Here, Lopez relies on *Gallardo*, a California case.  
22 Because *Gallardo* is not a U.S. Supreme Court decision made retroactive to cases on collateral  
23 review, Lopez is not entitled to a later start date of the statute of limitations.

24           Alternatively, to the extent that Lopez argues § 2244(d)(1)(D) is the correct trigger, a  
25 change in controlling law does not constitute a “factual predicate” as that term is used within the  
26 statutory framework of § 2244(d)(1)(D). *Shannon v. Newland*, 410 F.3d 1083, 1088-89 (9th Cir.  
27 2005) (rejecting petitioner’s claim that subsequent California Supreme Court decision clarifying  
28 state law qualified as a factual predicate for purposes of § 2244(d)(1)(D) reasoning “[i]f a change

1 in (or clarification of) state law, by a state court, in a case in which [the petitioner] was not a  
2 party, could qualify as a ‘factual predicate,’ then the term ‘factual’ would be meaningless.”). *See*  
3 *also Easter v. Taylor*, 714 F. App’x 791, 792 (9th Cir. 2018) (affirming the district court’s  
4 rejection of petition as untimely and rejecting subsequent change in Oregon law qualified as  
5 factual predicate under § 2244(d)(1)(D) citing *Shannon*). Thus, *Gallardo* has no tolling effect to  
6 Lopez’ federal petition.

7 D. Ignorance of the Law

8 Lopez generally argues that his ignorance of the law is an extraordinary circumstance that  
9 prevented him from timely filing. (Doc. No. 22 at 6-7). His argument is unavailing. “A *pro se*  
10 petitioner’s lack of legal sophistication is not, by itself, an extraordinary circumstance warranting  
11 equitable tolling.” *Rasberry v. Garcia*, 448 F.3d 1150, 1154 (9th Cir. 2006); *Waldron-Ramsey v.*  
12 *Pacholke*, 556 F.3d 1008, 1013, n.4 (9th Cir. 2009) (“While [petitioner’s] *pro se* status is relevant,  
13 we have held that a *pro se* petitioner’s confusion or ignorance of the law is not, itself, a  
14 circumstance warranting equitable tolling); *Williamson v. Hubbard*, 27 Fed. App’x. 733, 2001  
15 (9th Cir. 2001) (holding misunderstanding of the law does not entitle petitioner to equitable  
16 tolling). Thus, Lopez should not be granted equitable tolling because of his ignorance of the law.

17 E. Mental Illness

18 In cases of mental illness, courts have required a petitioner to show that his symptoms  
19 were so severe as to prevent him from timely filing his petition. *See Taylor v. Knowles*, No. CIV  
20 S-07-2253 WBS EFB P, 2009 U.S. Dist. LEXIS 20110, at \*19 (E.D. Cal. 2009) (finding that a  
21 petitioner who suffered from schizophrenia, depression, and auditory hallucinations failed to  
22 show how these ailments actually prevented petitioner from filing his federal habeas petition in a  
23 timely manner). Depression does not necessarily make an inmate incompetent to file a habeas  
24 petition. *See Howell v. Roe*, No. C 02-1824 SI (pr), 2003 U.S. Dist. LEXIS 2458, at \*13, (C.D.  
25 Cal. 2003) (finding that a petitioner who was suicidal for a period years before the filing deadline  
26 failed to show how his mental state prevented him from timely filing his habeas petition and  
27 noting that “being suicidal and/or depressed does not make an inmate incompetent”); *Day v.*  
28 *Ryan*, No. CV-13-0952-PHX-GMS (JFM), 2014 U.S. Dist. LEXIS 34630, at \*18 (D. Az. 2014)

1 (finding that a petitioner’s “vague descriptions of depression and despondency” did not excuse his  
2 filing delay and noting that such emotional states are “not at all uncommon among those serving a  
3 life sentence”).

4 Additionally, a petitioner’s participation in other activities during the time period in  
5 question and the petitioner’s ability to file other kinds of legal and administrative petitions during  
6 the relevant time period belie a petitioner’s claim that depression or other mental illness  
7 prevented him from timely filing a habeas petition. *See Porteous v. Fisher*, No. 2:15-cv-1817  
8 GEB KJN P, 2016 U.S. Dist. LEXIS 105849, at \*72 (E.D. Cal. 2016) (finding that petitioner’s  
9 employment and participation in educational classes demonstrated that he was not so depressed as  
10 to be prevented from filing a timely federal habeas petition).

11 Lopez states he suffered from depression and auditory hallucinations, took anti-depression  
12 medication, and was too depressed to timely file his federal petition. (Doc. No. 22 at 7, 12, 14).  
13 As an initial matter, Lopez was placed in the Correctional Clinical Case Management System  
14 (“CCCMS”) on December 22, 2015. (Doc. No. 19-1 at 11; Doc. No. 22 at 12). Inmates  
15 designated to this level of care are those “whose symptoms are under control or in partial  
16 remission and can function in the general prison population, administrative segregation, or  
17 segregated housing units.” *Coleman v. Schwarzenegger*, No. CIV S-90-0520 LKK JFM P, 2009  
18 WL 2430820, at \*15 n.24 (E.D. Cal. 2009). The documents reflect Lopez remained in the  
19 CCCMS designation for the entire relevant time period. (Doc. No. 19-1 at 11, 17, 23, 29, 35, 43,  
20 49; Doc. No. 19-9). Also, at some time before March 16, 2016, Lopez was placed in the Mental  
21 Health Services Delivery System. (Doc. No. 19-5 at 15). This continued through at least October  
22 5, 2016. (*Id.* at 17, 19 23 27).

23 In his February 10, 2016 initial psychiatric consultation upon entering prison, Lopez  
24 reported that he suffers from depression, anxiety, and auditory hallucinations. (Doc. No. 19-10 at  
25 31). Lopez’ subsequent medical records reveal he suffered from continued depression, anxiety,  
26 and auditory hallucinations and took medication for depression through at least October 2016.  
27 (Doc. No. 19-7 at 1, 5; Doc. No. 19-8 at 57; Doc. No. 19-6 at 3, 7). However, there were times  
28 when Lopez reported a reduction in symptoms. For example, on May 4, 2016 Lopez reported

1 lessened depression and anxiety, rating his symptoms as a “3 out of 10” and “1 out of 10”  
2 respectively. (Doc. No. 19-8 at 41, 47). Lopez also reported a reduction in auditory  
3 hallucinations on the same date stating the “voices [were] not as frequent as before.” (Doc. No.  
4 19-8 at 41). A mental health progress report shows that his auditory hallucinations were  
5 fluctuating. (*Id.* at 45). Again, on July 21, 2016, Lopez reported a reduction in his mental illness  
6 symptoms. (Doc. No. 19-8 at 93). An October 13, 2016 mental health treatment plan stated  
7 Lopez did not appear depressed. (Doc. No. 19-8 at 109). And, on September 18, 2018, Lopez did  
8 not exhibit any “obvious signs of anxiety or depression.” (Doc. No. 19-3 at 25).

9 Further, Lopez was enrolled in educational classes, had work placements, and participated  
10 in group therapy during the relevant period. (*See generally* Doc. No. 19-11; Doc. No. 19-3 at 15).  
11 He was given satisfactory reviews for his educational programs in 2017 and 2018. (Doc. No. 19-  
12 11 at 25, 31, 53). And as stated *supra*, Lopez was able to file two healthcare request forms, two  
13 administrative appeals, and three state habeas petitions during the relevant time period.  
14 Accordingly, Lopez fails to show that his mental health issues were so severe during the relevant  
15 time period as to prevent him from timely filing his federal petition.

16 Nor does Lopez demonstrate he was diligent during the time periods in which he was not  
17 suffering from mental illness. Lopez does not state that he worked diligently on his state and  
18 federal habeas petition during the time periods when his depression symptoms abated or when his  
19 auditory hallucinations subsided. *See Davis*, 953 F.3d at 601. He also does not state that he  
20 sought assistance from others, besides Mr. Brew, in filing his federal petition.

21 Based upon a review of the record, the undersigned finds Lopez fails to carry his burden  
22 of demonstrating that any of the reasons he cites constitute extraordinary circumstances, or that he  
23 exercised diligence. Thus, the undersigned recommends that Lopez be denied equitable tolling  
24 and his petition be dismissed with prejudice as untimely.

#### 25 F. Evidentiary Hearing

26 Petitioner incorporated a request for an evidentiary hearing on the issue of equitable  
27 tolling in his surreply. (Doc. No. 22 at 10). “Where the record is amply developed, and where it  
28 indicates that the petitioner’s mental incompetence was not so severe as to cause the untimely

1 filing of his habeas petition, a district court is not obligated to hold evidentiary hearings to further  
2 develop the factual record, notwithstanding a petitioner's allegations of mental incompetence."  
3 *Orthel v. Yates*, 795 F.3d 935, 938-39 (9th Cir. 2015) (quoting *Roberts v. Marshall*, 627 F.3d 768,  
4 773 (9th Cir. 2010). Here, respondent submitted Lopez' prison records, including his health and  
5 educational records. The court accepted Lopez' surreply (Doc. No. 22), which permitted further  
6 development of the record. Accordingly, the court finds that the record is thoroughly developed  
7 as to each of Lopez' allegations he cites in support of his equitable tolling argument. Therefore,  
8 the court finds an evidentiary hearing is not warranted on the issue.

#### 9 IV. CERTIFICATE OF APPEALABILITY

10 State prisoners in a habeas corpus action under § 2254 do not have an automatic right to  
11 appeal a final order. *See* 28 U.S.C. § 2253(c)(1)(A); *Miller-El v. Cockrell*, 537 U.S. 322, 335-36  
12 (2003). To appeal, a prisoner must obtain a certificate of appealability. 28 U.S.C. § 2253(c)(2);  
13 *see also* R. Governing Section 2254 Cases 11 (requires a district court to issue or deny a  
14 certificate of appealability when entering a final order adverse to a petitioner); Ninth Circuit Rule  
15 22-1(a); *United States v. Asrar*, 116 F.3d 1268, 1270 (9th Cir. 1997). Where, as here, the court  
16 denies habeas relief on procedural grounds without reaching the merits of the underlying  
17 constitutional claims, the court should issue a certificate of appealability only "if jurists of reason  
18 would find it debatable whether the petition states a valid claim of the denial of a constitutional  
19 right and that jurists of reason would find it debatable whether the district court was correct in its  
20 procedural ruling." *Slack v. McDaniel*, 529 U.S. 473, 484 (2000). "Where a plain procedural bar  
21 is present and the district court is correct to invoke it to dispose of the case, a reasonable jurist  
22 could not conclude either that the district court erred in dismissing the petition or that the  
23 petitioner should be allowed to proceed further." *Id.* Here, reasonable jurists would not find the  
24 undersigned's conclusion debatable or conclude that petitioner should proceed further. The  
25 undersigned therefore recommends that a certificate of appealability not issue.

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Accordingly, it is RECOMMENDED:

1. Respondent’s motion to dismiss (Doc. No. 10) be GRANTED.
2. The petition (Doc. No. 1) be DISMISSED with prejudice.
3. Petitioner be denied a certificate of appealability.

NOTICE TO PARTIES

These findings and recommendations will be submitted to the United States District Judge assigned to the case, pursuant to the provisions of Title 28 U.S.C. § 636(b)(1). Within twenty-one (21) days after being served with these findings and recommendations, a party may file written objections with the Court. The document should be captioned “Objections to Magistrate Judge’s Findings and Recommendations.” A response to any Objections must be file within fourteen (14) of the date of service of the Objections. Parties are advised that failure to file objections within the specified time may result in the waiver of rights on appeal. *Wilkerson v. Wheeler*, 772 F.3d 834, 838-39 (9th Cir. 2014) (citing *Baxter v. Sullivan*, 923 F.2d 1391, 1394 (9th Cir. 1991)).

IT IS SO ORDERED.

Dated: June 2, 2021

  
HELENA M. BARCH-KUCHTA  
UNITED STATES MAGISTRATE JUDGE