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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

JOHN ERIC PARTANEN,

Plaintiff,

v.

WESTERN UNITED STATES PIPE
BAND ASSOCIATION, et al.,

Defendants.

Case No. 1:21-cv-00588-NONE-BAM

**ORDER DENYING DEFENDANTS'
MOTION FOR CHANGE OF VENUE**

(Doc. 24)

Currently pending before the court is Defendant Western United States Pipe Band Association (“WUSPBA”) and Defendant Jeff Mann’s (“Defendant Mann”) (collectively “Defendants”) motion to transfer venue to the United States District Court, District of Nevada pursuant to 28 U.S.C. § 1404(a). (Doc. 24.) The matter was referred to the undersigned magistrate judge for resolution.¹ (Doc. 28.)

¹ An order transferring venue pursuant to 28 U.S.C. § 1404(a) does not address the merits of the case and is a non-dispositive matter. *See Chaker v. Becerra*, No. 2:20-cv-1248-TLN-KJN PS, 2021 WL 826167, at *1 (E.D. Cal. Mar. 4, 2021) (determining that “an order transferring venue pursuant to 28 U.S.C. § 1404(a) does not address the merits of the case, it is a non-dispositive matter that is within the province of a magistrate judge’s authority”); *see also Pavao v. Unifund CCR Partners*, 934 F.Supp.2d 1238, 1241 fn. 1 (S.D. Cal. 2013) (same and collecting cases).

1 The court deemed the motion suitable for resolution without oral argument pursuant to
2 Local Rule 230(g) and vacated the hearing set for July 30, 2021. (Doc. 43.) Having considered
3 the moving papers, arguments and record in this action, Defendants’ motion to change venue is
4 DENIED.

5 BACKGROUND

6 Plaintiff John Eric Partanen (“Plaintiff”), proceeding pro se, initiated this action on April
7 8, 2021. (Doc. 1.) According to the operative complaint, Plaintiff, a resident of Bakersfield,
8 California, is a professional Scottish bagpiper and former member of the WUSPBA, a Nevada
9 entity that regulates Scottish bagpiping, drumming, Scottish drum majoring, and bagpipe band
10 contests in eight western states, including California. (Doc. 13 at ¶¶ 8, 10, 12)

11 In February 2018, WUSPBA terminated Plaintiff’s membership. (*Id.* at ¶ 12.) Plaintiff
12 appealed the termination to the WUSPBA Board. As a result of the dispute, and to reinstate
13 Plaintiff’s membership, the parties entered into the Western United States Pipe Band Association
14 Music Board Informal Resolution Among the Parties John Partanen and the WUSPBA Executive
15 Committee (“Informal Resolution”). (Doc. 13 at ¶¶ 13-14; Ex. 2 at pp. 61-62.)

16 In 2019, Plaintiff alleges that there was an incident at the United Scottish Society of
17 Southern California Highland Games. Plaintiff was approached by a WUSPBA member, who
18 informed Plaintiff that he could not allow a piper in the Kern County Pipe Band to perform with
19 the band in contests or the band would be disqualified. The WUSPBA member reportedly
20 accused Plaintiff of cheating and threatened the band with disqualification. After the contests,
21 Plaintiff approached the WUSPBA member and told her that she had violated contest rules and
22 that the piper in question was not at the contest. The WUSBA member later claimed that Plaintiff
23 was abusive. Defendant Mann, WUSPBA’s president, called Plaintiff about the incident, and the
24 matter was later dropped. (Doc. 13 at ¶ 15.)

25 In 2020, Plaintiff sent emails to Defendant Mann asking for help recovering the entry fees
26 for the 2020 Las Vegas Highland Games, which were about to be cancelled due to COVID-19.
27 Defendant Mann and WUSPBA reportedly viewed these emails as a breach of the Informal
28 Resolution. Plaintiff alleges that Defendant Mann reportedly responded to Plaintiff with threats

1 and accusations of bullying. Plaintiff claims that these were false allegations of a crime and an
2 effort to coerce Plaintiff into silence. (Doc. 13 at ¶ 16.)

3 Plaintiff subsequently decided to run for vice-president of WUSPBA. Plaintiff claims that
4 Defendants viewed this as a hostile act. Plaintiff ran his campaign by posting blogs on a
5 Facebook page, which was prepared by WUSPBA member Gary Speed and entitled “wuspba
6 elections.” (Doc. 13 at ¶ 17.) Defendant Mann reportedly sent an email to Mr. Speed on May 12,
7 2020, accusing Plaintiff and Mr. Speed of copyright infringement relating to the Facebook posts.
8 Plaintiff claims that there is no copyright or registered trademark for the term “WUSPBA” or any
9 derivations of it. (*Id.* at ¶ 18.) Plaintiff therefore alleges that Defendant Mann falsely accused
10 him of copyright infringement, resulting in defamation.

11 On September 2, 2020, Plaintiff sent an email to WUSPBA’s president reminding him
12 that WUSPBA was bound by Chapter 82 of the Nevada Revised Statutes regarding the October
13 2020 annual general meeting. This reminder allegedly was viewed as a hostile act by the 2020
14 WUSPBA executive committee and Defendant Mann in breach of the Informal Resolution.
15 Plaintiff alleges that he was concerned that WUSPBA would not notify solo members of their
16 right to vote by proxy as required by the Nevada statutes. Plaintiff asserts that WUSPBA did not
17 notify its members of this right. WUSPBA also failed to gain advance consent before holding the
18 2020 general meeting online due to COVID-19.

19 At the October 2020 general meeting, Plaintiff was given two minutes to attempt to
20 convince the membership in attendance to vote for him as the next vice president. Plaintiff
21 reportedly was prepared to deliver a 30-minute speech and claims that two minutes was woefully
22 inadequate. He was not elected vice president.

23 After the 2020 general meeting, the newly elected WUSPBA Executive Committee
24 retained counsel in Reno, Nevada to justify termination of Plaintiff’s WUSPBA membership.
25 WUSPBA accused Plaintiff of breaching the Informal Resolution when he contacted the
26 WUSPBA to ask for help recovering his entry fees from the Las Vegas Highland Games.
27 WUSPBA claimed that Plaintiff made unreasonable demands and insisted that WUSPBA return
28 the fees, not the sponsor, and if the fees were not returned, then he would take legal action.

1 Plaintiff claims that none of his emails contained unreasonable demands or a threat to bring legal
2 action against WUSPBA. WUSPBA also used Plaintiff's reminders that they must follow
3 Nevada statutes as a violation of the Informal Resolution.

4 After multiple conflicts with Plaintiff, WUSPBA elected to conduct a review of Plaintiff's
5 membership on December 5, 2020. (*Id.* at ¶¶ 23-24.) WUSPBA concluded its membership
6 review on December 11, 2020, and terminated Plaintiff's membership. (*Id.* at ¶ 26.)

7 On December 14, 2020, Plaintiff sent a letter objecting to termination of his membership.
8 He also sent a letter to Ken Sutherland, chairman of the WUSPBA Music Board, notifying him of
9 an appeal. On December 17, 2020, Plaintiff received an email from WUSPBA's counsel
10 indicating that Plaintiff's appeals were denied.

11 Plaintiff then attempted to determine his new status and eventually hired counsel to gain
12 answers. Plaintiff's counsel reportedly was informed that Plaintiff would not be allowed to
13 complete as a solo bagpiper in contests sanctioned by WUSPBA. Plaintiff also could not lead or
14 perform with the bagpipe band he co-founded in contests sanctioned by WUSPBA or the band
15 would be disqualified.

16 On February 17, 2021, Plaintiff sent a personal appeal to WUSPBA's president, along
17 with a follow-up message requesting that he be allowed to lead and perform with the Kern
18 County Pipe Band. WUSPBA's counsel responded, denying the personal appeals.

19 Gary Speed and the Kern County Pipe Band both requested that the dispute with
20 WUSPBA regarding Plaintiff's membership be submitted to binding arbitration. These requests
21 were denied.

22 Plaintiff claims that he attempted to send this dispute to mediation or an informal
23 settlement conference. Plaintiff now brings suit against Defendants to reinstate his membership
24 in the WUSPBA. He alleges (1) unenforceability of Informal Resolution; (2) breaches of the
25 Informal Resolution; (3) defamation of character by Defendant Mann; (4) bullying by the
26 WUSPBA; (5) coercion by WUSPBA and Defendant Mann; (6) intentional infliction of
27 emotional distress; and (7) statutory violations of Nevada law. Plaintiff seeks declaratory and
28 equitable relief, along with damages. (*See generally* Doc. 13.)

1 Defendants filed the instant motion to transfer venue to the United States District Court,
2 District of Nevada on June 14, 2021. (Doc. 24.) Plaintiff opposed the motion on June 21, 2021,
3 and Defendants replied on June 25, 2021. (Docs. 27, 29.) Plaintiff filed a surreply on July 6,
4 2021. (Doc. 34.)

5 On July 16, 2021, following stipulated extensions of time, Defendants filed a motion to
6 dismiss Plaintiff's first amended complaint pursuant to Federal Rules of Civil Procedure 8(a) and
7 12(b)(6). (Doc. 37.) The motion to dismiss is pending before the district court.

8 MOTION TO TRANSFER

9 Legal Standard

10 Title 28 U.S.C. § 1404(a) provides in relevant part: "For the convenience of parties and
11 witnesses, in the interest of justice, a district court may transfer any civil action to any other
12 district or division where it might have been brought...." 28 U.S.C. § 1404(a). This statute
13 partially displaces the common law doctrine of *forum non conveniens*. See *Decker Coal Co. v.*
14 *Commonwealth Edison Co.*, 805 F.2d 834, 843 (9th Cir. 1986). The purpose of § 1404(a) is "to
15 prevent the waste of time, energy, and money and to protect litigants, witnesses and the public
16 against unnecessary inconvenience and expense." *Van Dusen v. Barrack*, 376 U.S. 612, 616
17 (1964). "Section 1404(a) is intended to place discretion in the district court to adjudicate motions
18 for transfer according to an individualized, case-by-case consideration of convenience and
19 fairness." *Stewart Org., Inc. v. Ricoh Corp.*, 487 U.S. 22, 29 (1988) (internal citation and
20 quotations omitted).

21 An action may be transferred to another court if: (1) that court is one where the action
22 might have been brought; (2) the transfer serves the convenience of the parties and witnesses; and
23 (3) the transfer will promote the interests of justice. *E & J Gallo Winery v. F. & P. S.p.A.*, 899
24 F.Supp. 465, 466 (E.D. Cal. 1994) (citing 28 U.S.C. § 1404(a)). The Ninth Circuit has identified
25 additional factors that a court may consider when deciding a motion to transfer venue, including:

26 (1) the location where the relevant agreements were negotiated and executed; (2)
27 the state that is most familiar with the governing law; (3) the plaintiff's choice of
28 forum; (4) the respective parties' contacts with the forum; (5) the contacts relating
to the plaintiff's cause of action in the chosen forum; (6) the differences in the
costs of litigation in the two forums; (7) the availability of compulsory process to

1 compel attendance of unwilling non-party witnesses; and, (8) the ease of access to
2 sources of proof.

3 *Jones v. GNC Franchising, Inc.*, 211 F.3d 495, 498–99 (9th Cir. 2000). “Additionally, the
4 presence of a forum selection clause is a ‘significant factor’ in the court’s § 1404(a) analysis . . .
5 [and] the relevant public policy of the forum state, if any, is at least as significant a factor in the §
6 1404(a) balancing.” *Id.* at 499. A court also may consider “the administrative difficulties
7 flowing from court congestion ... [and] the ‘local interest in having localized controversies
8 decided at home.’” *Decker*, 805 F.2d at 843 (citation omitted).

9 A plaintiff’s choice of forum is accorded substantial weight in proceedings under 28
10 U.S.C. § 1404(a), and the burden is upon the moving party to show that transfer is appropriate.
11 *Commodity Futures Trading Comm’n v. Savage*, 611 F.2d 270, 279 (9th Cir. 1979). Nevertheless,
12 a district court has broad discretion “to adjudicate motions for transfer according to an
13 ‘individualized, case-by-case consideration of convenience and fairness.’” *Jones*, 211 F.3d at 498
14 (quoting *Stewart Org. v. Ricoh Corp.*, 487 U.S. 22, 29 (1988)).

15 Analysis

16 By the instant motion, Defendants contend that this action should be transferred to the
17 District of Nevada because WUSPBA is a Nevada non-profit corporation, Nevada is most
18 familiar with the governing case law, Nevada is the more convenient forum for all of the
19 witnesses in this case, Defendant Mann is a resident of Utah who would be significantly less
20 inconvenienced by venue of this dispute in Nevada and public interest factors weigh in favor of
21 transfer. Plaintiff counters primarily that his choice of venue is proper because “the harm he has
22 suffered, and continues to suffer has and is occurring in California, and not in Nevada” and that
23 the WUSPBA is a Nevada corporation in name only. (Doc. 27 at 2.)

24 **A. Subject Matter Jurisdiction and Venue**

25 The court first examines subject matter jurisdiction and venue to determine whether this
26 case could have been brought in the United States District Court, District of Nevada. 28 U.S.C. §
27 1404(a). Subject matter jurisdiction in this action appears to be based on diversity jurisdiction.
28 Pursuant to 28 U.S.C. § 1332, federal district courts have diversity jurisdiction over civil actions

1 “where the matter in controversy exceeds the sum or value of \$75,000,” and where the matter is
2 between “citizens of different states.” 28 U.S.C. § 1332(a)(1). Plaintiff’s amended complaint
3 seeks damages in excess of \$75,000, and Plaintiff alleges that he resides in California, Defendant
4 Mann resides in Utah, and Defendant WUSPBA is a Nevada corporation. (Doc. 13 at ¶¶ 8-9.)

5 As to WUSPBA, a corporation is “deemed to be a citizen of every State and foreign state
6 by which it has been incorporated and of the State or foreign state where it has its principal place
7 of business.” 28 U.S.C. § 1332(c)(1). Defendants have submitted evidence that WUSPBA is a
8 domestic non-profit corporation that is incorporated under the laws of the State of Nevada and
9 maintains a registered agent for service in Reno, Nevada. (Doc. 24 at 5, 6; Doc. 24-1, Ex. 1).
10 Defendants also submit the declaration of Defendant Mann, president of the WUSPBA, indicating
11 that the WUSPBA is a “domestic nonprofit corporation doing business in Nevada.” (Doc. 24-2,
12 Mann Decl. at ¶ 2.) These documents support a preliminary determination that Defendant
13 WUSPBA is a Nevada corporation with its principal place of business in Nevada.²

14 As to the propriety of venue in the District of Nevada, proper venue in a civil diversity
15 action includes “a judicial district where any defendant resides, if all defendants reside in the
16 same State,” or “a judicial district in which a substantial part of the events or omissions giving
17 rise to the claim occurred, or a substantial part of the property that is subject of the action is
18 situated.” 28 U.S.C. § 1391(b). Here, because all defendants do not reside in the same state, the
19 question is whether a substantial part of the events or omissions giving rise to the claim occurred
20 in the District of Nevada. 28 U.S.C. § 1391(b)(2).

21 Defendants contend that this action could have been filed in the District of Nevada
22 because actions taken by WUSPBA occurred in Nevada as it is a Nevada entity. (Doc. 24 at 12.)
23 Plaintiff counters that the WUSPBA is a Nevada corporation in name only and actions of the
24 WUSPBA do not flow from the conduct of business in Nevada, but rather from the actions of the
25 executive committee and board members of the WUSPBA, who reside in Arizona, New Mexico,
26

27 ² WUSPBA asserts that by bringing the instant motion it is not consenting that federal jurisdiction
28 exists over this case, but instead seeks to resolve venue before litigating a motion to remand.
(Doc. 24 at 5.)

1 Colorado and Utah. (*Id.* at 2.) Plaintiff alleges that “all or most of the events and actions that
2 have harmed [him] giving rise to this complaint have occurrence or have had effect on [him]
3 within the Eastern District of California.” (Doc. 13 at ¶ 8.) In his opposition to the motion to
4 transfer venue, Plaintiff reiterates that “the harm he has suffered, and continues to suffer has and
5 is occurring in California, and not in Nevada.” (Doc. 27 at 2.)

6 A review of the amended complaint suggests that the events and omissions complained of
7 are connected, at least tangentially, to the District of Nevada. WUSPBA is a Nevada corporation,
8 suggesting that actions taken by WUSPBA occurred in Nevada. WUSPBA reportedly regulates
9 Scottish bagpiping, drumming, Scottish drum majoring and bagpipe band contests in eight
10 western states of the United States, including Nevada. (Doc 13 at ¶ 8; Doc. 27 at 2, 4.) Further,
11 Plaintiff’s amended complaint includes allegations concerning the actions of WUSPBA,
12 WUSPBA’s Nevada-based counsel, and communications between Plaintiff and WUSPBA’s
13 counsel concerning Plaintiff’s membership review and subsequent termination as a member of
14 WUSPBA. (*See* Doc. 13 at ¶¶ 9, 12, 22-31 and Exs. 9-11, 19-22, 25, and 26.)

15 Based on Defendants’ apparent concession that venue is proper in the District of Nevada,
16 and accepting that the WUSPBA is a Nevada entity and the communications and events
17 connected with WUSPBA and its counsel are sufficient for venue purposes, the court finds that
18 this action could have been brought in the District of Nevada. The court now turns to analysis of
19 whether transfer to the District of Nevada is appropriate under 28 U.S.C. § 1404(a).

20 **B. Relevant 1404(a) Factors**

21 1. The convenience of the parties and the witnesses.

22 “Venue is primarily a matter of convenience of litigants and witnesses,” *Denver &*
23 *R.G.W.R. Co. v. Bhd. of R.R. Trainmen*, 387 U.S. 556, 560 (1967), and “[t]he convenience of
24 witnesses is often the most important factor in resolving a motion to transfer venue.” *Martinez v.*
25 *Knight Transportation, Inc.*, No. 1:16-cv-01730-DAD-SKO, 2017 WL 2722015, at *5 (E.D. Cal.
26 June 23, 2017) (citations omitted). Section 1404(a) provides for transfer to a more convenient
27 forum, “not to a forum likely to prove equally convenient or inconvenient.” *Devaux-Spitzley v.*
28 *Prudential Ins. Co. of Am.*, No. 18-cv-04436-JST, 2019 WL 935137, at *3 (N.D. Cal. Feb. 26,

1 2019) (citation omitted). “Transfer ‘should not be granted if the effect is simply to shift the
2 inconvenience to the plaintiff.’” *Id.* “To demonstrate inconvenience to witnesses, the moving
3 party should produce information regarding the identity and location of the witnesses, the content
4 of their testimony, and why such testimony is relevant to the action.” *Williams v. WinCo Foods,*
5 *LLC*, No. 2:12-cv-02690-KJM, 2013 WL 211246, at *4 (E.D. Cal. Jan. 10, 2013) (citations
6 omitted).

7 Defendants contend that California is the furthest possible destination for WUSPBA’s
8 witnesses and that Nevada’s unofficial northern district would be “a fair compromise for travel
9 that may be required in this case between Plaintiff who resides in California and WUSPBA whose
10 officers largely reside in the mountain states of Utah, Colorado, Arizona, and New Mexico.”
11 (Doc. 24 at 12-13.)

12 Defendants have not adequately demonstrated that proposed transfer is *more* convenient
13 for the parties and witnesses, arguing only that transfer represents a “fair compromise.” Because
14 WUSPBA’s witnesses are not located in Nevada, the court finds that the proposed transfer to
15 Nevada likely would prove equally inconvenient for the witnesses. As to the parties, the effect of
16 the transfer would shift the inconvenience to the Plaintiff, who resides in this district. The court
17 therefore concludes that this factor weighs strongly against transfer.

18 2. The location where the relevant agreements were negotiated and executed.

19 The relevant agreement in this action is the Informal Resolution. In the amended
20 complaint, Plaintiff alleges that WUSPBA breached this agreement. Plaintiff also alleges that
21 WUSPBA wrongfully terminated his membership based on a claim that he had breached this
22 same agreement. (Doc. 13 at ¶ 2.)

23 According to Defendants, the Informal Resolution was negotiated by various members of
24 the music board and the Plaintiff over a teleconference call with members spread across the
25 western states. As the President of WUSPBA on May 14, 2018, Kevin Conquest negotiated and
26 signed the Informal Resolution on behalf of WUSPBA from his home in Arizona. (Doc. 24 at 10-
27 11; Doc.24-4, Conquest Decl. at ¶ 6.) Defendants contend that because the agreement was
28 fundamentally between Plaintiff and the WUSPBA, a Nevada non-profit, this factor is neutral.

1 The court is not wholly persuaded. In practical effect, the Informal Resolution was
2 negotiated and executed by Plaintiff in California and by WUSPBA's president in Arizona. This
3 factor therefore weighs against transfer to Nevada.

4 3. The state that is most familiar with the governing law.

5 Defendants contend that this factor tips heavily in Nevada's favor because one of
6 Plaintiff's claims is for violations of Nevada Revised Statute ("NRS"), chapter 82, regarding
7 proxy voting and because the sole legal basis for Plaintiff's wrongful termination claim stems
8 from NRS 82.251. (Doc. 24 at 11.) Defendants assert that the "nuanced analysis required of
9 NRS Chapter 82 as it pertains to the proxy voting procedures and Plaintiff's membership removal
10 demonstrates that Nevada is the far better forum to adjudicate this case." (*Id.*) Plaintiff counters
11 that both the Eastern District of California and the District of Nevada are capable of interpretation
12 of the Nevada Revised Statutes cited in his amended complaint. (Doc. 27 at 5.)

13 Plaintiff's amended complaint alleges that WUSPBA wrongfully terminated his
14 membership in violation of Nevada law. (Doc. 13 at ¶ 12.) Plaintiff's amended complaint also
15 alleges that WUSPBA violated Nevada law regarding proxy voting by its membership. (*Id.* at ¶¶
16 4, 12.) Plaintiff brings a claim for "statutory violations of Nevada law." (*Id.* at ¶¶ 47-50.)

17 The court finds somewhat persuasive the view that the District of Nevada would be more
18 familiar with the Nevada statutes identified in Plaintiff's claims. However, it has been recognized
19 that "courts in all states are fully capable of applying another state's substantive law." *Martinez*
20 *v. Knight Transportation, Inc.*, No. 1:16-cv-01730-DAD-SKO, 2017 WL 2722015, at *3 (E.D.
21 Cal. June 23, 2017) (citations omitted). "[F]ederal judges routinely apply the law of a State other
22 than the State in which they sit." *Atl. Marine Const. Co. v. U.S. Dist. Ct. for W. Dist. of Texas*,
23 571 U.S. 49, 67 (2013); *Indep. Fin. Grp., LLC v. Quest Tr. Co.*, No. 3:21-CV-00537-WHO, 2021
24 WL 2550397, at *6 (N.D. Cal. June 22, 2021) (finding that requiring a court to apply another
25 forum's law is not dispositive); *Liberty Mut. Ins. Co. v. Fairbanks Co.*, 17 F. Supp. 3d 385, 398
26 (S.D.N.Y. 2014) ("The forum's familiarity with the governing law is typically to be accorded
27 little weight on a motion to transfer venue because federal courts are deemed capable of applying
28 the substantive law of other states.") (internal citations and quotations omitted). This factor thus

1 weighs only slightly in favor of transfer of this action to the District of Nevada.

2 4. The plaintiff's choice of forum.

3 Plaintiff chose the Eastern District of California as the forum in which to litigate this
4 action. Courts afford a plaintiff's choice of forum significant deference. "Unless the balance of
5 convenience is strongly in favor of the defendant, plaintiff's choice of forum should not, or should
6 rarely, be disturbed on a motion to transfer." *E & J Gallo*, 899 F.Supp. at 466; *Decker*, 805 F.2d
7 at 843 (9th Cir. 1986) ("The defendant must make a strong showing of inconvenience to warrant
8 upsetting the plaintiff's choice of forum."). This factor therefore weighs against transfer.

9 5. The respective parties' contacts with the forum.

10 The court finds that this factor weighs against transfer, albeit only slightly. Plaintiff is a
11 resident of Bakersfield, California, which is within this district. Although Defendant Mann is a
12 resident of Utah and WUSPBA is a Nevada non-profit corporation, they are not wholly without
13 contacts to the forum state. WUSPBA, and, in turn, its president, are involved in regulating both
14 members and contests in California. (Doc. 24 at 11.)

15 6. The contacts relating to the plaintiff's cause of action in the chosen forum.

16 Defendants contend that WUSPBA's contacts with this forum are not related to Plaintiff's
17 claims. With respect to Plaintiff's claims concerning termination of his WUSPBA membership,
18 Defendants assert that the actions of WUSPBA occurred from Nevada as WUSPBA is a Nevada
19 entity and Plaintiff's membership review involved WUSPBA's officers participating from their
20 respective homes with counsel present in Reno, Nevada. (Doc. 24 at 12.) Defendants emphasize
21 that when WUSPBA terminated Plaintiff's membership, it performed such action as a Nevada
22 entity and pursuant to the laws of Nevada. (*Id.*) Defendants therefore conclude that other than
23 Plaintiff being present in California, there is no relation between any of WUSPBA's sanctioned
24 contests in California and Plaintiff's claims. (*Id.*)

25 Plaintiff's allegations primarily concern the termination of his WUSPBA membership and
26 the events leading up to that termination. Indeed, the underlying basis for termination of
27 Plaintiff's membership appears to be conduct engaged in by Plaintiff in California. This factor
28 therefore weighs against transfer.

1 (Doc. 24-5, Ex. 5 at § 69.1.) Additionally, if the dispute is subject to arbitration, WUSPBA’s
2 bylaws states that “[a]ny arbitration under these rules shall occur in Reno, Washoe County,
3 Nevada.” (*Id.*)

4 Plaintiff’s first amended complaint does not directly allege that WUSPBA’s bylaws
5 mandate arbitration of his claims. Rather, the amended complaint alleges that the WUSPBA
6 should honor the two requests submitted by a WUSPBA member and a WUSPBA member pipe
7 band to submit the dispute between the WUSPBA and Plaintiff to binding arbitration under the
8 bylaws. (Doc. 13 at 29:10-18.) Nevertheless, the court acknowledges that Plaintiff has filed a
9 separate motion seeking to compel arbitration under WUSPBA’s bylaws. (*See* Doc. 39.) That
10 motion has not been noticed for hearing and remains pending on the court’s docket.

11 For purposes of the instant motion, however, Plaintiff argues that venue in this district is
12 appropriate, thereby discounting the applicability of the forum selection clause and arbitration
13 provision in WUSPBA’s bylaws. In contrast, Defendants now cite the bylaws and forum
14 selection clause to support transfer, contending that if the bylaws do apply to this dispute, then the
15 bylaws contain a valid forum selection clause and this court should defer to the forum selection
16 clause for the sake of efficiency. (Doc. 29 at 3-4.)

17 At this juncture, the court declines to determine the applicability of WUSPBA’s bylaws.
18 As indicated, a motion to compel arbitration has been filed and will allow the parties to fully brief
19 the issue. Additionally, given their prior insistence that the bylaws are not applicable,
20 Defendants will not be heard to invoke the bylaws and its forum selection clause solely to gain a
21 more favorable outcome on the instant motion to transfer venue. This factor therefore does not
22 weigh in favor of transfer.

23 10. Public policy of the forum state.

24 Defendants urge that the public policy of the State of Nevada weighs heavily in favor of
25 adjudicating disputes involving corporations that are deemed to reside in Nevada, citing *Trinfo,*
26 *Inc. v. Gob. Graphic Res. LLC*, No. 2:19-cv-01164-RFB-DJA, 2021 WL 916918, at *5 (D. Nev.
27 Mar. 10, 2021). However, the public policy of the State of California weighs in favor of
28 adjudicating disputes involving its residents. *See, e.g., Play N Trade Franchise, Inc. v. Torres,*

1 No. 2:10-cv-03578-JHN-MLGx, 2010 WL 11601050, at *5 (C.D. Cal. Aug. 12, 2010) (“In
2 addition, the public policy of the forum state, here California, is certainly to provide a forum in
3 which its citizens may protect their legal interests.”). This factor is therefore neutral.

4 11. The venues’ relative congestion.

5 “The key inquiry in docket congestion is whether a trial may be speedier in another court
6 because of its less crowded docket.” *Costco Wholesale Corp. v. Liberty Mut. Ins. Co.*, 472
7 F.Supp.2d 1183, 1196 (S.D. Cal. 2007); *see also Gates Learjet Corp. v. Jensen*, 743 F.2d 1325,
8 1337 (9th Cir. 1984). But a court “should not transfer a case on the basis of docket congestion
9 after determining the balance of the other factors weighs against transfer.” *Costco Wholesale*
10 *Corp.*, 472 F.Supp.2d at 1196.

11 Defendants argue that this factor greatly favors transfer because the Eastern District of
12 California is “experiencing nothing short of a judicial emergency,” but the District of Nevada is
13 under “no similar constraints.” (Doc. 24 at 14.) As Defendants correctly point out, this district is
14 currently operating under a judicial emergency and there can be no dispute that this district has
15 long labored under one of the nation’s heaviest caseloads. (Doc.6-2, Amended Standing Order in
16 Light of Ongoing Judicial Emergency in the Eastern District of California.) The parties have
17 presented no evidence that the District of Nevada is similarly impacted. This factor therefore
18 weighs heavily in favor of transfer to the District of Nevada. However, because other factors,
19 such as the convenience of the parties and witnesses, tend to weigh against transfer, the court will
20 not transfer the case based solely on docket congestion.

21 **CONCLUSION AND ORDER**

22 Having weighed the factors that inform the analysis under § 1404(a), the court concludes
23 that, on balance, transfer is not appropriate at this time. Accordingly, Defendants’ motion to
24 transfer venue to the District of Nevada is DENIED.

25 IT IS SO ORDERED.

26 Dated: August 5, 2021

27 /s/ Barbara A. McAuliffe
28 UNITED STATES MAGISTRATE JUDGE