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UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA

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AREZOU MANSOURIAN; LAUREN  
MANCUSO; NANCY NIEN-LI CHIANG;  
CHRISTINE WING-SI NG; and all  
those similarly situated,

NO. CIV. S 03-2591 FCD EFB

Plaintiffs,

v.

MEMORANDUM AND ORDER

BOARD OF REGENTS OF THE  
UNIVERSITY OF CALIFORNIA AT  
DAVIS; LAWRENCE VANDERHOEF;  
GREG WARZECKA; PAM GILL-  
FISHER; ROBERT FRANKS; and  
LAWRENCE SWANSON,

Defendants.

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This matter is before the court on motions for summary  
judgment, brought pursuant to Federal Rule of Civil Procedure 56,  
filed by defendants Larry<sup>1</sup> Vanderhoef ("Vanderhoef"), Greg  
Warzecka ("Warzecka"), Pam Gill-Fisher ("Gill-Fisher"), and

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<sup>1</sup> Defendants assert that defendant Larry Vanderhoef was  
erroneously sued as Lawrence Vanderhoef.

1 Robert Franks ("Franks") (collectively "defendants" or "UCD").<sup>2</sup>  
2 Plaintiffs Arezou Mansourian ("Mansourian"), Lauren Mancuso  
3 ("Mancuso"), and Christine Wing-Si Ng ("Ng") (collectively  
4 "plaintiffs")<sup>3</sup> oppose the motion. For the reasons set forth  
5 below,<sup>4</sup> defendants' motions for summary judgment are DENIED.

## 6 BACKGROUND<sup>5</sup>

### 7 A. Factual Background

8 Plaintiffs Mansourian, Mancuso, and Ng were all students at  
9 University of California, Davis. Plaintiff Mansourian entered  
10 UCD in the fall of 2000 and graduated in June 2004. (VUF ¶ 26.)  
11 Plaintiff Mancuso entered UCD in the fall of 2001 and received  
12 her degree in September 2006. (VUF ¶ 33.) Plaintiff Ng entered  
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14 <sup>2</sup> Defendant Lawrence "Larry" Swanson withdrew his motion  
15 for summary judgment after the parties filed a Stipulation and  
Proposed Order re. Dismissal of all claims against him.

16 <sup>3</sup> Plaintiff Nancy Nien-Li Chiang voluntarily dismissed  
17 all claims in this action on June 12, 2007. (See Mem. & Order  
(Docket #195), filed July 12, 2007.)

18 <sup>4</sup> Because oral argument will not be of material  
19 assistance, the court orders the matter submitted on the briefs.  
E.D. Cal. L.R. 230(g).

20 <sup>5</sup> Unless otherwise noted, the facts contained herein are  
21 undisputed. (See Reply to Pls.' Stmt. of Additional Disputed  
22 Facts ("PDF"), filed Nov. 24, 2010; Reply to Pls.' Opp'n to Def.  
23 Vanderhoef's Stmt. of Undisputed Facts ("VUF"), filed Nov. 24,  
2010; Reply to Pls.' Opp'n to Def. Warzecka's Stmt. of Undisputed  
24 Facts ("WUF"), filed Nov. 24, 2010; Reply to Pls.' Opp'n to Def.  
25 Gill-Fisher's Stmt. of Undisputed Facts ("GUF"), filed Nov. 24,  
2010; Reply to Pls.' Opp'n to Def. Franks' Stmt. of Undisputed  
Facts ("FUF"), filed Nov. 24, 2010.) Where the facts are  
disputed, the court recounts plaintiffs' version of the facts.

26 The court notes that both plaintiffs and defendants filed  
27 numerous objections to various aspects of evidence submitted in  
support of and in opposition to the motion for summary judgment.  
28 Except where otherwise noted herein, the court finds the parties'  
objections either without merit or irrelevant to the court's  
findings. As such, the parties' objections are OVERRULED.

1 UCD in 1998 and graduated in September 2002. (VUF ¶ 30.) Each  
2 of the plaintiffs wrestled in high school and attended UCD, in  
3 large part, to wrestle. (PDF ¶ 2.)

4 At the time plaintiffs entered UCD, there had been a  
5 wrestling program available to women at UCD. (PDF ¶ 3.)  
6 Plaintiffs contend that there was a long-standing women's varsity  
7 wrestling program at UCD. (PDF ¶ 3.) Defendants contend that  
8 there was a single wrestling program in which women participated  
9 at various times. (PDF ¶ 3.) However, all parties agree that  
10 women wrestlers, including plaintiffs, were listed as varsity  
11 athletes on participation lists, roster lists, and in the Aggie  
12 Open<sup>6</sup> programs. (PDF ¶ 13.) UCD women wrestlers, including  
13 plaintiffs, competed in open meets, but did not compete in NCAA  
14 competitions.<sup>7</sup> (PDF ¶ 3.) Men and women competed against their  
15 respective sex, not each other; women wrestlers used women's  
16 freestyle rules rather than men's collegiate rules. (PDF ¶¶ 5-  
17 6.) Women wrestlers, including plaintiffs, also received  
18 benefits of varsity status, such as highly qualified coaching,  
19 attention unique to the needs of women wrestlers, lockers,  
20 training services, academic support services, and laundry  
21 services. (PDF ¶¶ 6, 11-12.) They attended the end of the year  
22 team banquet and received honors from the coach. (PDF ¶ 14.)

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26 <sup>6</sup> The Aggie Open was an annual wrestling tournament, in  
27 which UCD sponsored a women's division. (PDF ¶ 7.)

28 <sup>7</sup> Plaintiffs were required to submit NCAA certification  
paperwork. (PDF ¶ 15.)

1 In 2000, all women were removed from the wrestling program  
2 after UCD imposed a roster limit<sup>8</sup> for the wrestling team. (PDF ¶  
3 16.) Plaintiffs assert that the UCD athletic department  
4 administration instructed Michael Burch ("Burch"), the wrestling  
5 coach, to remove the women from the wrestling team. (PDF ¶ 16.)  
6 Defendants contend that Burke made the decision to remove women  
7 from the team because they were not competitive. (PDF ¶ 16.)

8 Despite their removal from the roster, plaintiffs were  
9 permitted to continue practicing with the wrestling team. (PDF ¶  
10 16.) After Mansourian was injured during a practice in January  
11 2001 and sought assistance from a varsity trainer, defendant  
12 Warzecka told plaintiffs they could present a potential liability  
13 to UCD if they continued to practice with the team because they  
14 were not on the varsity roster and thus, not covered by the  
15 insurance plan. (PDF ¶¶ 17-19.) Plaintiffs assert that Warzecka  
16 directed them not to participate in wrestling. (PDF ¶¶ 18-19.)  
17 Plaintiffs were devastated that their wrestling opportunities  
18 were eliminated. (PDF ¶ 20.)

19 Subsequently, plaintiffs filed a number of complaints with  
20 the athletic department administration and the U.S. Department of  
21 Education's ("DOE") Office for Civil Rights ("OCR").<sup>9</sup> (PDF ¶  
22 21.) At the same time, soon after the OCR complaints were filed,

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23  
24 <sup>8</sup> In November 1998, UCD stated a roster management  
25 program, which imposed an upper maximum or "cap" on the number of  
26 athletes on each men's intercollegiate team. (WUF ¶ 14.)  
27 Defendants asserts that the dual goals of the roster cap was to  
28 reduce a significant budget deficit and to continue an effort at  
reaching proportionality between gender enrollment and gender  
participation in athletics. (WUF ¶ 14.)

<sup>9</sup> OCR is the division of the United States Department of  
Education charged with enforcing Title IX.

1 UCD fired Burch for his support of women's wrestling. (PDF ¶  
2 27.)

3 Each of the individual defendants was bombarded by public  
4 outcry protesting the removal and continued exclusion of women  
5 from the varsity wrestling team. (PDF ¶ 28.) Students, the  
6 student government, UCD employees, parents, members of the  
7 public, and legislators expressed concerns that defendants'  
8 actions toward plaintiffs were unfair and discriminatory. (PDF ¶  
9 29.) Specifically, Assemblywoman Helen Thomson ("Thomson")  
10 challenged UCD's efforts to demote the women wrestlers to club  
11 status as "separate but equal" treatment and threatened to  
12 withhold a significant source of funding on a UCD building in  
13 protest.<sup>10</sup> (PDF ¶ 29.)

14 In May 2001, UCD reinstated plaintiffs to the wrestling team  
15 by placing them on the roster. (PDF ¶ 30.) While plaintiffs  
16 were allowed to practice with the team and participate in open  
17 meets, there were no opportunities for plaintiffs to compete in  
18 May 2001. (PDF ¶ 30.)

19 In June 2001, defendant Vanderhoef met with Thomson to  
20 discuss the issues raised in the May 3 letter. (PDF ¶ 15.)  
21 Thomson also met with defendant Gill-Fisher, who explained the  
22 athletic department's position on the issue of women wrestlers.

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24 <sup>10</sup> Specifically, on May 3, 2001, Thomson wrote a letter to  
25 the Chancellor, expressing concern over purported discrimination  
26 against female wrestlers. (VUF ¶ 11.) Vanderhoef did not learn  
27 about the letter until sometime after it was sent to him. (VUF ¶  
28 12.) When Thomson did not receive a response, she wrote a letter  
to the Chair of the Assembly Budget Committee asking that he  
remove the UCD Sciences Laboratory Building from the Budget Bill.  
(VUF ¶ 13.) However, the funding was never in danger of being  
pulled. (VUF ¶ 13.)

1 (PDF ¶ 16.) On June 13, 2001, Vanderhoef had a letter delivered  
2 to Thomson (1) setting forth the campus' plan for sustaining  
3 opportunities for women in sports; (2) explaining why UCD could  
4 not comply with Thomson's request to eliminate the roster cap for  
5 the wrestling team; (3) offering to convene a blue ribbon  
6 committee of nationally recognized authorities on Title IX to  
7 review UCD's intercollegiate athletic program with respect to its  
8 compliance with Title IX, with an emphasis on how the campus was  
9 handling women's wrestling; and (4) asking her to join with him  
10 in making a public statement in support of the campus' athletic  
11 program and defendants Warzecka and Gill-Fisher, for their  
12 accomplishments in the area of college athletics. (VUF ¶ 17.)  
13 The proposal to have a blue ribbon committee review UC Davis'  
14 intercollegiate athletic program in regard to its compliance with  
15 Title IX and the manner in which it was handling women's  
16 wrestling was made at the suggestion of Donna Lopiano, a  
17 recognized expert in Title IX issues who had been contacted by  
18 Gill-Fisher. (VUF ¶ 18.) After the letter was sent, Thomson had  
19 no further meetings with Vanderhoef regarding these issues. (VUF  
20 ¶ 18.) The proposed blue ribbon committee on UCD's Title IX  
21 compliance was never convened. (VUF ¶ 18; PDF ¶ 74.)

22 In September and October 2001, the OCR, without consultation  
23 with plaintiffs, negotiated with defendants a "voluntary  
24 resolution" of plaintiffs' OCR complaints. (PDF ¶ 31.) UCD  
25 agreed to reinstate the women on the team as a resolution of  
26 plaintiffs' complaints, conditioned on plaintiffs' ability to  
27 compete against men for slots in the wrestling program. (PDF ¶  
28 32.) UCD's purported reason for requiring women to wrestle-off

1 against men, using men's wrestling rules, (the "wrestle-off  
2 policy") was because the places on the team were limited by  
3 roster caps. (PDF ¶ 34.) Plaintiffs inquired whether, as  
4 females, they would have to comply with a roster cap, which was  
5 intended to limit the number of men participating in order to  
6 move toward gender equity in participation opportunities; the  
7 women were told that they would have to comply with the male  
8 roster caps.<sup>11</sup> (PDF ¶ 35.)

9 In the fall of 2001, Mansourian, Ng, and Mancuso attended  
10 wrestling practices with the team. (PDF ¶ 39.) Plaintiffs  
11 contend that at practice, the new head wrestling coach, Lennie  
12 Zalesky, was hostile to the women and did not provide them with  
13 any coaching, tips, or support. (PDF ¶ 40.) Mansourian asserts  
14 that she stopped attending practices because she felt unwelcome  
15 and humiliated. (PDF ¶ 41.) Subsequently, under the new  
16 wrestle-off policy, Ng wrestled against Mancuso, who beat her.  
17 Mancuso then wrestled off against a male wrestler, who beat her.  
18 (PDF ¶ 42.) As a result, all plaintiffs were eliminated from the  
19 varsity wrestling program. (PDF ¶ 43.)

## 20 **B. Individual Defendants**

21 Defendants Vanderhoef, Franks, Gill-Fisher, and Warzecka are  
22 all employees of the UCD who had responsibilities regarding the  
23 oversight of administration and operation of athletics at UCD.  
24 (PDF ¶ 1.) Each of these defendants is a state actor. (PDF ¶  
25 1.)

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26  
27  
28 <sup>11</sup> Roster caps have not been applied to any women's team  
at UCD. (PDF ¶ 37.)

1 Defendant Vanderhoef served as the Chancellor for the  
2 University of California, Davis from 1994 through August 16,  
3 2009. (VUF ¶ 2.) The Chancellor is the chief campus officer and  
4 is responsible for the organization and operation of the campus.  
5 The Chancellor is authorized to delegate responsibilities to a  
6 wide variety of administrators. (VUF ¶ 3.) However, Vanderhoef  
7 was ultimately responsible for UCD's athletic program and  
8 compliance with gender equity requirements. (PDF ¶ 65.)

9 During the 2000-2001 academic year, Judy Sakaki ("Sakaki")  
10 was the Vice Chancellor for Student Affairs and defendant Franks  
11 was the Associate Vice Chancellor for Student Affairs at UCD.  
12 (VUF ¶ 4.) Sakaki and Franks, along with the campus Athletic  
13 Director, were responsible for the intercollegiate athletic  
14 program, including decisions relating to coaches, the selection  
15 of sports sponsored at the intercollegiate level, and sports  
16 conference issues. (VUF ¶ 4.) The Vice Chancellor or her  
17 designees were also responsible for overseeing Title IX  
18 compliance. (VUF ¶ 5.) Vanderhoef relied on Dennis Shimek  
19 ("Shimek"), UCD's Title IX compliance officer to oversee and  
20 handle Title IX issues, including complaints from students. (PDF  
21 ¶ 68.) However, although day-to-day decisions were delegated,  
22 Vanderhoef tracked UCD's Title IX compliance and met frequently  
23 with officials regarding gender equity. (PDF ¶ 66.) Indeed,  
24 Vanderhoef testified that the "buck" stopped with him. (PDF ¶  
25 67.)

26 Defendant Franks was a senior administrator at UCD from 1994  
27 to 2004 charged with oversight of the athletic department and  
28 actively involved in the events at issue in this case. (PDF ¶



1 76.) As the Associate Vice Chancellor for Student Affairs,  
2 Franks directly supervised and met weekly with the Athletic  
3 Director. (PDF ¶ 77.) Among his other responsibilities, Franks  
4 was responsible for ensuring that men and women were treated  
5 equally in the athletic department, including evaluating whether  
6 the department was providing equitable participation  
7 opportunities for female students. (PDF ¶¶ 79, 84.) Between  
8 1994 and 2004, Franks participated in committees that evaluated  
9 the issue of gender equity in UCD's athletic department. (PDF ¶  
10 83.) Franks also carefully reviewed UCD's Equity in Athletics  
11 Disclosure Act ("EADA") Reports which quantified how many  
12 participation opportunities UCD was offering to men as compared  
13 to women. (PDF ¶ 86.) Franks also reviewed UCD's proposed  
14 addition or elimination of any intercollegiate team and had  
15 responsibility to ensure it was a fair process. (PDF ¶ 87.)  
16 Franks admits that during the period of 1994-2004, he received  
17 and reviewed reports and memos that alerted him to gender  
18 inequities. (PDF ¶ 88.)

19 Defendant Warzecka has been UCD's Athletic Director since  
20 1995, and as such, was responsible for the overall direction,  
21 leadership, and management of the UCD Intercollegiate Athletic  
22 program. (PDF ¶¶ 100-01; WUF ¶ 1.) He was responsible for  
23 ensuring gender equity in the athletic department, including  
24 regular review of compliance with gender equity laws through  
25 committee work and the development of gender equity plans. (PDF  
26 ¶¶ 102, 104-05.) He also oversaw the addition and elimination of  
27 intercollegiate teams. (PDF ¶ 106.) Since 1996, Warzecka has  
28 prepared and analyzed UCD's EADA Reports. (PDF ¶ 107.)

1 From approximately 1985 to 2003, defendant Gill-Fisher was  
2 the Associate Athletic Director and Supervisor of Physical  
3 Education. In 2003, Gill-Fisher was the Senior Associate  
4 Athletic Director and Senior Woman Administrator with significant  
5 responsibility in the intercollegiate athletic department. Gill-  
6 Fisher had a particular expertise in Title IX and had  
7 responsibility for UCD's compliance with gender equity laws.  
8 (PDF ¶ 126.) Historically, Gill-Fisher authored or significantly  
9 contributed to nearly every report related to gender equity at  
10 UCD, including reports that acknowledged UCD athletic  
11 department's gender equity failings. (PDF ¶ 127.) Defendant  
12 Vanderhoef testified that he had faith in Gill-Fisher to make  
13 decisions and ensure compliance with gender equity at UCD. (PDF  
14 ¶ 130.) Similarly, Shimek and senior athletic department  
15 administrators relied on Gill-Fisher's opinion and assessment  
16 regarding gender equity. (PDF ¶¶ 131-32.)

### 17 **C. Equal Opportunities in Athletics**

18 During the relevant time periods in this case, UCD never  
19 provided females with athletic opportunities substantially  
20 proportionate to their enrollment. (PDF ¶ 46.) Specifically,  
21 between 1995 and 2005, UCD was short of exact proportionality by  
22 over a hundred varsity slots each year. (PDF ¶ 47.) A November  
23 9, 1992 UCD memorandum from defendant Gill-Fisher noted that UCD  
24 has a "backward slide in compliance" and concluded that UCD  
25 "cannot continue with current practices and not risk a law suit  
26 and/or investigation by the OCR." The memorandum further  
27 provided, "I believe that unless we make some changes immediately  
28 and have on file a plan for compliance in these areas our current

1 situation is indefensible. . . . we are not being fair to women  
2 athletes as things currently stand and in my opinion we are  
3 violating the law." (PDF ¶ 46.) Two years later, a September 1,  
4 1994 UCD memorandum from Gill-Fisher admitted that "participation  
5 ratios persist as the most consistent finding of non-compliance  
6 at U.C. Davis . . . ." (PDF ¶ 46.) By an internal UCD letter  
7 dated January 13, 1998, defendant Franks was informed that UCD  
8 was not where it should be in regards to Title IX compliance.  
9 (PDF ¶ 46.) By letter dated December 2, 1998, California  
10 National Organization for Women requested information from  
11 defendant Warzecka regarding UCD's plan to rectify the 11.9%  
12 discrepancy between percentages of women enrolled and women  
13 student-athletes. (PDF ¶ 46.) That same year, Warzecka  
14 acknowledged that a gender imbalance in the athletic department  
15 "is not a new issue." (PDF ¶ 53.) The 1999 UCD Title IX Working  
16 Group admitted that the participation rates of women in the  
17 varsity program was not substantially proportionate. (PDF ¶ 46.)

18 The 2001-2002 Equity in Athletics Plan acknowledged that the  
19 participation rates of women in the varsity program was not  
20 substantially proportionate. (PDF ¶ 46.) An email dated  
21 November 15, 2002, from defendant Gill-Fisher to Shimek warned  
22 that participation rates for women in UCD varsity athletics  
23 continued to worsen, falling from 6.8% to 9.7% in just one year.  
24 (PDF ¶ 46.) The number of participation opportunities at UCD  
25 dropped by a total of 63 between 1999 and 2005; in 1999-2000, 424  
26 female athletes participated, while in 2004-2005, only 368 female  
27 athletes participated. (PDF ¶¶ 57-59.) UCD's expert agrees that  
28 the drop during this time period was "drastic." (PDF ¶ 60.)

1 Between 1999 and 2005, women student enrollment at UCD  
2 experienced significant growth. (PDF ¶ 61.) However, from 1995  
3 to 2003, UCD didn't communicate to female students that they  
4 could seek the addition of a new women's varsity sport or the  
5 process for doing so. (PDF ¶ 62.) Rather, during the same time  
6 period, UCD rejected varsity applications from numerous women  
7 club team members. (PDF ¶ 48.) Except for the addition of  
8 indoor track for women in 1999,<sup>12</sup> defendants took no further  
9 steps to add women's athletic opportunities until 2005.<sup>13</sup> (PDF  
10 ¶¶ 54, 56.) Indeed, in 2003, when it considered applications to  
11 elevate a women's sport to varsity status, it received  
12 applications from six sports, five of which it rejected. (PDF ¶  
13 64.)

#### 14 **D. Procedural Background**

15 On December 18, 2003, plaintiffs filed the instant action on  
16 behalf of themselves and a putative class, asserting six claims  
17 for relief: (1) violation of Title IX based on unequal  
18 opportunities; (2) violation of Title IX based on unequal  
19 financial assistance; (3) retaliation in violation of Title IX;  
20 (4) violation of 42 U.S.C. § 1983; (5) violation of the  
21 California Unruh Civil Rights Act; and (6) violation of public  
22 policy. Defendant filed a motion to dismiss pursuant to Federal  
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24 <sup>12</sup> Plaintiffs contend that this did not offer new athletic  
25 opportunities for women because UCD treats indoor and outdoor  
26 track as a combined sport, and thus, it merely extended the  
season for the same varsity outdoor track female athletes. (PDF  
¶ 56.)

27 <sup>13</sup> In 2005 UCD added women's golf, which plaintiffs  
28 contend added only seven opportunities for women at UCD. (PDF ¶  
55.)

1 Rule of Civil Procedure 12(b)(6) on March 5, 2004. (Defs.' Mot.  
2 to Dismiss (Docket #13-15), filed Mar. 5, 2004.) The court  
3 denied the motion on May 6, 2004. (Mem. & Order (Docket #25),  
4 filed May 6, 2004).

5 Unfortunately, both defendants' and plaintiffs' counsel  
6 suffered illnesses throughout the course of the litigation. As a  
7 result, both parties stipulated to extend deadlines and to stay  
8 proceedings. In August 2006, plaintiffs obtained new counsel.  
9 (Notice of Appearance (Docket #134), filed Aug. 18, 2006.) The  
10 parties submitted a joint status report on January 19, 2007, and  
11 active litigation resumed. (Joint Status Report (Docket #154),  
12 filed Jan. 19, 2007.)

13 On February 2, 2007, plaintiffs' filed a motion to amend the  
14 complaint to add new plaintiffs and allegations. (Pls.' Mot. to  
15 Amend (Docket #158), filed Feb. 2, 2007.) The court denied the  
16 motion on March 20, 2007.<sup>14</sup> (Mem. & Order (Docket #175), filed  
17 Mar. 20, 2007.) The parties thereafter stipulated to dismiss the  
18 class claims. (Mem. & Order (Docket #195), filed June 12, 2007.)

19 On June 5, 2007, defendants filed a motion for judgment on  
20 the pleadings pursuant to Federal Rule of Civil Procedure 12(c).  
21 (Defs.' Mot. for J. on Pleadings (Docket #188), filed June 5,  
22 2007.) The court granted the motion for all claims, except  
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24 <sup>14</sup> On July 24, 2007, the proposed new plaintiffs initiated  
25 a separate lawsuit against UCD. On October 20, 2009, the court  
26 entered final approval on a Stipulated Judgment and Order,  
27 granting broad injunctive relief on behalf of a class of "All  
28 present, prospective, and future women students at the University  
of California at Davis who seek to participate in and/or who are  
deterred from participating in intercollegiate athletics at the  
University of California at Davis during the Compliance Period."  
(Stip. Judgment & Order (Docket #121), filed Oct. 20, 2009.)

1 plaintiffs' claim against UCD for ineffective accommodation.  
2 Specifically, the court granted defendants' motion on plaintiffs'  
3 claims under 42 U.S.C. § 1983 against the individual defendants  
4 for violation of the Equal Protection Clause. Noting a split  
5 among the Circuits and the absence of any Ninth Circuit  
6 precedent, the court concluded that plaintiffs' § 1983 claims  
7 were subsumed by their Title IX claims. (Mem. & Order (Docket  
8 #226), filed Oct. 18, 2007.)

9 On January 11, 2008, defendants filed a motion for summary  
10 judgment on the sole remaining claim. (Defs.' Mot. for Summ. J.  
11 (Docket #280), filed Jan. 11, 2008.) The court granted the  
12 motion, concluding that a claim for damages arising out of  
13 ineffective accommodation under Title IX required notice to the  
14 institution and the opportunity to cure. The court found that  
15 plaintiffs' had failed to give UCD notice and an opportunity to  
16 cure. Accordingly, on April 23, 2008, the court entered judgment  
17 and closed the case. (Mem. & Order (Docket #368), filed Apr. 23,  
18 2008.)

19 Plaintiffs appealed to the Ninth Circuit Court of Appeals.  
20 On April 29, 2010, the Ninth Circuit issued its mandate,  
21 reversing the court's dismissal of plaintiffs' § 1983 claims  
22 against the individual defendants and Title IX ineffective  
23 accommodation claim against UCD. With respect to plaintiffs' §  
24 1983 claims, the Ninth Circuit noted that subsequent to the  
25 court's order, the Supreme Court held in Fitzgerald v. Barnstable  
26 School Committee, 129 S. Ct. 788 (2009), that Title IX does not  
27 bar § 1983 suits to enforce rights under the Equal Protection  
28 Clause. Mansourian v. Regents of Univ. of Cal., 602 F.3d 957,

1 973 (9th Cir. 2010). With respect to plaintiffs' Title IX claim,  
2 the Ninth Circuit concluded pre-litigation notice and opportunity  
3 to cure is not necessary in cases alleging unequal provision of  
4 athletic opportunities in violation of Title IX. Id. at 969.  
5 Specifically, it reasoned that the failure to provide equal  
6 athletic opportunities rested on an affirmative and intentional  
7 institutional decision; thus, imposing a notice requirement would  
8 not supply universities with information of which they are  
9 legitimately unaware. Id. at 968. The Ninth Circuit also found  
10 that there were triable issues of fact regarding whether UCD had  
11 complied with Title IX's requirements of providing equal athletic  
12 opportunities to students of both sexes. Id. at 969-73.

### 13 STANDARD

14 The Federal Rules of Civil Procedure provide for summary  
15 judgment where "the pleadings, the discovery and disclosure  
16 materials on file, and any affidavits show that there is no  
17 genuine issue as to any material fact and that the movant is  
18 entitled to judgment as a matter of law." Fed. R. Civ. P. 56(c);  
19 see California v. Campbell, 138 F.3d 772, 780 (9th Cir. 1998).  
20 The evidence must be viewed in the light most favorable to the  
21 nonmoving party. See Lopez v. Smith, 203 F.3d 1122, 1131 (9th  
22 Cir. 2000) (en banc).

23 The moving party bears the initial burden of demonstrating  
24 the absence of a genuine issue of fact. See Celotex Corp. v.  
25 Catrett, 477 U.S. 317, 325 (1986). If the moving party fails to  
26 meet this burden, "the nonmoving party has no obligation to  
27 produce anything, even if the nonmoving party would have the  
28 ultimate burden of persuasion at trial. Nissan Fire & Marine

1 Ins. Co. v. Fritz Cos., 210 F.3d 1099, 1102-03 (9th Cir. 2000).  
2 However, if the nonmoving party has the burden of proof at trial,  
3 the moving party only needs to show "that there is an absence of  
4 evidence to support the nonmoving party's case." Celotex Corp.,  
5 477 U.S. at 325.

6 Once the moving party has met its burden of proof, the  
7 nonmoving party must produce evidence on which a reasonable trier  
8 of fact could find in its favor viewing the record as a whole in  
9 light of the evidentiary burden the law places on that party.  
10 See Triton Energy Corp. v. Square D Co., 68 F.3d 1216, 1221 (9th  
11 Cir. 1995). The nonmoving party cannot simply rest on its  
12 allegations without any significant probative evidence tending to  
13 support the complaint. See Nissan Fire & Marine, 210 F.3d at  
14 1107. Instead, through admissible evidence the nonmoving party  
15 "must set for specific facts showing that there is a genuine  
16 issue for trial." Fed. R. Civ. Proc. 56(e).

#### 17 **ANALYSIS**

18 Defendants move for summary judgment on plaintiffs' § 1983  
19 claims, alleging violations of the Equal Protection Clause of the  
20 Fourteenth Amendment of the United States Constitution.  
21 Plaintiffs contend that defendants violated their rights under  
22 the Equal Protection Clause in three ways: (1) by affording  
23 plaintiffs fewer opportunities to compete in varsity athletics  
24 than they did men program-wide; (2) by purposefully removing  
25 plaintiffs from the varsity wrestling program based on gender;  
26 and (3) by imposing permanent barriers to the participation of  
27 plaintiffs in the varsity wrestling program through application  
28 of the wrestle-off policy.



1 **A. Statute of Limitations**

2 Defendants move to dismiss plaintiffs' § 1983 claims on the  
3 basis that they are barred by the one year statute of  
4 limitations. Specifically, defendants contend that plaintiffs'  
5 claims are based upon discrete acts for which claims must have  
6 been filed before Fall 2002. Plaintiffs contend that their  
7 claims are timely because they arise out of defendant's policy of  
8 discrimination, which denied equal access to athletic  
9 participation and scholarship opportunities each and every day  
10 they attended the University.

11 The applicable statute of limitations for plaintiffs'  
12 Section 1983 claim is the same as California's personal injury  
13 statute of limitations. Maldonado v. Harris, 370 F.3d 945, 954  
14 (9th Cir. 2004); Azer v. Connell, 306 F.3d 930, 935 (9th Cir.  
15 2002). In California, an aggrieved party must commence an action  
16 for personal injury caused by an alleged wrongful act or neglect  
17 within two years of the act. Cal. Code Civ. Proc. § 335.1. The  
18 two-year limitations period, however, was extended in 2003;  
19 before January 1, 2003, when § 335.1 became effective, the  
20 limitations period for personal injury claims was one year. Cal.  
21 Code Civ. Proc. § 340(3), repealed.

22 A legislative extension of the statute of limitations period  
23 will extend the limitations period of an actionable claim if the  
24 extension occurred *before* the claim for relief became time barred  
25 under the prior limitations period. See Maldonado, 370 F.3d at  
26 955; Douglas Aircraft Co. v. Cranston, 58 Cal. 2d 462, 465  
27 (1962). On the other hand, once a claim is time barred it will  
28 not be revived by the extension to the applicable limitations

1 period unless the legislature expressly declared that the  
2 amendment of the limitations period applied retroactively.  
3 Maldonado, 370 F.3d at 955; Bartman v. Estate of Bartman, 83 Cal.  
4 App. 3d 780, 787-78 (1978). Plaintiffs initiated this lawsuit on  
5 December 18, 2003.

6 "Determining whether a plaintiff's charge is timely . . .  
7 requires identifying precisely the unlawful . . . practice of  
8 which he complains." Lewis v. City of Chicago, 130 S. Ct. 2191,  
9 2197 (2010) (internal quotations and citation omitted).<sup>15</sup>

#### 10 **1. Discrete Acts**

11 "A discrete retaliatory or discriminatory act 'occurred' on  
12 the day that it happened." National R.R. Passenger Corp. v.  
13 Morgan, 536 U.S. 101, 110 (2002). Where a discrete act is the  
14 basis for a discrimination claim, the timely filing period begins  
15 to run from that date. Id. Such acts "are not actionable if  
16 time barred, even when they are related to acts alleged in timely  
17 filed charges." Id. at 113.

18 The term "practice" does not convert related discrete acts  
19 into a single unlawful practice for the purposes of timely  
20 filing. Morgan, 536 U.S. 101, 111 (2002). The Court has defined

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21  
22 <sup>15</sup> Both plaintiffs and defendants contend that the court  
23 has already resolved the statute of limitations issue in their  
24 favor. The court acknowledges that it has addressed the statute  
25 of limitations in its orders on defendants' motion to dismiss,  
26 defendants' motion for judgment on pleadings, and defendants'  
27 motion for summary judgment. The court has concluded that  
28 plaintiffs' claims based on discrete acts are time-barred while  
plaintiffs' claims based on systemic violations are not. While  
the Ninth Circuit did not address the court's rulings regarding  
plaintiffs' claims based upon discrete acts, it affirmed the  
court's rulings regarding systemic violations. See Mansourian,  
602 F.3d at 973-74. As set forth, *infra*, the court draws the  
same distinctions and reaches the same conclusions in response to  
the individual defendants' motions for summary judgment.

1 a "discrete act" of discrimination as one that constitutes a  
2 separate, actionable unlawful practice that is temporally  
3 distinct. Id. at 114. In the employment context, the Court  
4 pointed to "termination, failure to promote, denial of transfer,  
5 [and] refusal to hire" as examples of such discrete acts. Id. A  
6 cause of action accrues when the discrete, unlawful action  
7 occurred. Id. If a defendant "engages in a series of acts each  
8 of which is intentionally discriminatory, then a fresh violation  
9 takes place when each act is committed." Ledbetter v. Goodyear  
10 Tire & Rubber Co., Inc., 550 U.S. 618, 628 (2007). However, "a  
11 new violation does not occur, and a new charging period does not  
12 commence, upon the occurrence of subsequent nondiscriminatory  
13 acts that entail adverse effects resulting from the past  
14 discrimination." Id. (discussing the Court's holding in Morgan  
15 and other related cases).

16 The current *effects* of discriminatory conduct "cannot  
17 breathe life into prior, uncharged conduct." Id. In Ledbetter,  
18 a female retiree sued her former employer under Title VII and the  
19 Equal Pay Act for alleged sex discrimination reflected in  
20 negative evaluations, which resulted in her receiving lower  
21 paychecks than her male counterparts. Id. at 2163-64. The  
22 plaintiff argued that each of the paychecks she received  
23 constituted a new, actionable discriminatory act. Id. at 2169.  
24 The Court rejected this argument, holding that the actionable  
25 discrete conduct occurred when the pay decision was made, not  
26 when a paycheck was issued pursuant to that allegedly  
27 discriminatory decision. Id. at 2175-76; see Tobin v. Liberty  
28 Mut. Ins. Co., 553 F.3d 121, 130 (1st Cir. 2009) (holding that

1 the denial of a disabled employee's request for accommodation is  
2 a discrete discriminatory act that starts the clock running on  
3 the day it occurs because it does not require repeated conduct to  
4 establish an actionable claim).

5 In this case, plaintiff's Equal Protection claims arising  
6 from (1) the alleged purposeful removal of plaintiffs from the  
7 varsity wrestling program based on gender; and (2) the imposition  
8 of permanent barriers to the participation of plaintiffs in the  
9 varsity wrestling program by application of the "wrestle-off  
10 policy" are discrete acts that occurred, at latest, in the Fall  
11 of 2001. Specifically, plaintiffs claim that defendant UCD first  
12 excluded them from the wrestling program and then failed to give  
13 them a fair opportunity to obtain a position on the team by  
14 requiring them to compete against men, using men's rules. These  
15 claims are akin to a claim of termination and failure to hire or  
16 promote in the employment context. As such, they are  
17 appropriately characterized as discrete acts, and the cause of  
18 action accrued when the conduct occurred in Fall 2001.

19 While plaintiffs claim that the discriminatory acts  
20 continued because they were unable to wrestle each and every day  
21 that they were students at UCD, this inability was merely the  
22 *effect* of defendant's prior, allegedly discriminatory conduct.  
23 There is no evidence that defendants ever removed plaintiffs from  
24 the team after Fall 2001 or applied the allegedly discriminatory  
25 wrestle-off policy against them after Fall 2001.<sup>16</sup> As set forth

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26  
27 <sup>16</sup> The court notes that this analysis might be different  
28 if there was any evidence that defendants continued to use the  
alleged discriminatory "wrestle-off" policy within the  
limitations period. In Lewis v. City of Chicago, the Supreme

1 in Ledbetter, the current effects of discriminatory conduct does  
2 not extend the statute of limitations. 127 S. Ct. at 2169.

3 The rationale applied by the Ninth Circuit in Cherosky v.  
4 Henderson is similarly applicable to some of the claims in this  
5 case. 330 F.3d 1243 (9th Cir. 2003). In Cherosky, current and  
6 former employees brought suit against the United States Postal  
7 Service under the Americans with Disabilities Act, challenging  
8 the denial of their requests to wear respirators while on duty.  
9 Id. at 1244-45. The Ninth Circuit found that the heart of the  
10 plaintiffs' complaint stemmed from the individualized decisions  
11 to deny the plaintiffs' requests and, as such, were discrete  
12 acts. Id. at 1247. Similarly, in this case, the allegations in  
13 plaintiff's complaint challenging their removal from the  
14 wrestling team and the alleged barriers imposed to prevent them  
15 from gaining a place on the wrestling team stems from  
16 individualized decisions by defendants regarding the UCD  
17 wrestling program and these particular plaintiffs. As such,  
18 these decisions are discrete acts.

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19  
20 Court held that a disparate treatment claim under Title VII could  
21 be based on the subsequent application of an alleged  
22 discriminatory policy that had been adopted outside of the  
23 limitations period. 130 S. Ct. at 2197. In Lewis, the  
24 plaintiffs challenged selection of firefighters based upon the  
25 results of an allegedly discriminatory test administered in 1995.  
26 While it was undisputed that a challenge to the administration of  
27 the test and the selection of the first round of applicants from  
28 the scores was time-barred, the Court held that the use of those  
same test scores to select applicants over the next six years  
constituted new actionable violations. Id. at 2199.

26 However, in this case, there are no allegations or evidence  
27 that defendants ever applied the same allegedly discriminatory  
28 policy to plaintiffs after the try-outs in the Fall 2001.  
Accordingly, implementation and application of the allegedly  
discriminatory wrestle-off policy to plaintiffs in Fall 2001 is  
time-barred.

1           Therefore, the court concludes that plaintiff's Equal  
2 Protection claims arising from (1) the alleged purposeful removal  
3 of plaintiffs from the varsity wrestling program based on gender;  
4 and (2) the imposition of permanent barriers to the participation  
5 of plaintiffs in the varsity wrestling program through  
6 application of the wrestle-off policy are discrete acts that  
7 accrued in Fall 2001. The statute of limitations then in effect  
8 was one year and expired in Fall 2002, prior to the filing of the  
9 complaint in this action. Accordingly, plaintiffs' claims based  
10 on this conduct is time-barred, and defendants' motions for  
11 summary judgment with respect to these claims are GRANTED.<sup>17</sup>

## 12           **2. Systemic Discrimination**

13           A plaintiff may set forth a claim for unlawful  
14 discrimination by showing a systematic policy or practice of  
15 discrimination that inflicts injury during the limitations  
16 period. Douglas v. Cal. Dept. of Youth Authority, 271 F.3d 812,  
17 822 (9th Cir. 2001); see Gutowsky v. County of Placer, 108 F.3d  
18 256, 259 (9th Cir. 1997). "A systemic violation claim requires  
19 no identifiable act of discrimination in the limitations period,  
20 and refers to general practices or policies." Id. (internal  
21 quotations and citation omitted). "In other words, if both  
22 discrimination and injury are ongoing, the limitations clock does  
23 not begin to tick until the invidious conduct ends." Id.  
24 (quotation and citation omitted).

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26  
27           <sup>17</sup> The court also notes that while this alleged conduct  
28 may not be independently actionable, it may be used as evidence  
in support of plaintiffs' timely claims of intentional, systemic  
discrimination.

1           The Ninth Circuit has expressly held in this case that “[a]  
2 university’s ongoing and intentional failure to proved equal  
3 athletic opportunities for women is a systemic violation.”  
4 Mansourian, 602 F.3d at 974. Further, § 1983 “is presumptively  
5 available to remedy a state’s ongoing violation of federal law.”  
6 Id. (quoting AlohaCare v. Haw. Dep’t of Human Servs., 572 F.3d  
7 740, 745 (9th Cir. 2009)). As such, the Ninth Circuit held that  
8 this court was “quite correct” in concluding that plaintiff’s  
9 claims challenging the lack of women’s equal access to athletic  
10 participation at UCD were not time-barred.<sup>18</sup>

11           As previously noted by both the court and the Ninth Circuit,  
12 plaintiffs in this case allege that defendants violated their  
13 equal protection rights by affording plaintiffs fewer  
14 opportunities to compete in varsity athletics than they did men  
15 program-wide. Plaintiffs contend that defendants intentionally  
16 engaged in such discriminatory conduct each and every day they  
17 attended UCD. Plaintiff Ng graduated in September 2002,  
18 plaintiff Mansourian graduated in June 2004, and plaintiff

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20           <sup>18</sup> Defendants assert that this argument is precluded by  
21 the court’s prior determination regarding the availability of a  
22 pattern and practice method of demonstrating liability. The  
23 court notes that its pattern and practice analysis was undertaken  
24 with respect to plaintiffs’ claims arising out of discrete acts  
25 conducted prior to the limitations period, not with respect to  
26 allegations regarding the systemic unequal and ineffective  
accommodation of women in athletics. The court also notes that  
this discussion analyzed the availability of method of proof, not  
a theory of liability. Therefore, this analysis has no  
applicability to the timeliness of plaintiffs’ claims regarding  
systemic discrimination.

27           Further, as noted *supra*, defendants’ conduct that occurred  
28 outside of the limitations period may be relevant in  
demonstrating an intentional, systemic policy or practice of  
discrimination.

1 Mancuso graduated in September 2006. As such, plaintiffs timely  
2 filed their complaint regarding their allegation that "UCD  
3 violated the Equal Protection Clause by maintaining an athletics  
4 program that discriminates on the basis of gender."<sup>19</sup>

5 Mansourian, 602 F.3d at 973 (9th Cir. 2010).

#### 6 **B. Constitutional Violation**

7 Defendants move for summary judgment, asserting that there  
8 is insufficient evidence that they intentionally discriminated  
9 against plaintiffs or acted with deliberate indifference to their  
10 constitutional rights. Plaintiffs oppose the motion, arguing  
11 that defendants knowingly violated their Equal Protection rights  
12 by denying them an equal opportunity to participate in varsity  
13 sports.

14 The Equal Protection Clause of the Fourteenth Amendment  
15 provides that no State shall "deny to any person within its  
16 jurisdiction the equal protection of the laws." U.S. Const.  
17 Amdt. 14, § 1. This is "essentially a direction that all  
18 similarly situated persons should be treated alike." City of  
19 Cleburne v. Cleburne Living Ctr., 473 U.S. 432, 439 (1985). "The  
20 purpose of the equal protection clause of the Fourteenth  
21 Amendment is to secure every person within the State's  
22 jurisdiction against intentional and arbitrary discrimination,  
23 whether occasioned by express terms of a statute or by its

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24  
25 <sup>19</sup> The court notes that while plaintiffs' opposition  
26 proffered three bases for their Equal Protection claim, the Ninth  
27 Circuit only defined plaintiffs' Equal Protection claim as one  
28 challenging UCD's athletic program. Mansourian v. Regents of  
Univ. of Cal., 602 F.3d 957, 973 (9th Cir. 2010). Indeed, it was  
only with respect to this limited definition of plaintiffs' claim  
that the Ninth Circuit affirmed the court's conclusion that  
plaintiffs' claim was timely filed.



1 improper execution through duly constituted agents." Sioux City  
2 Bridge Co. v. Dakota County, 260 U.S. 441, 445 (1923); see  
3 Williams v. Vidmar, 367 F. Supp. 2d 1265, 1270 (N.D. Cal. 2005)  
4 (noting that the Equal Protection clause "is not a source of  
5 substantive rights or liberties, but rather a right to be free  
6 from discrimination in statutory classifications and other  
7 governmental activity"). Accordingly, "[t]o establish a § 1983  
8 equal protection violation, the plaintiffs must show that the  
9 defendants, acting under color of state law, discriminated  
10 against them as members of an identifiable class and that the  
11 discrimination was intentional."<sup>20</sup> Flores v. Morgan Hill Unified  
12 Sch. Dist. ("Flores"), 324 F.3d 1130, 1134 (9th Cir. 2003)  
13 (citing Reese v. Jefferson Sch. Dist. No. 14J, 208 F.3d 736, 740  
14 (9th Cir. 2000); Oona R.S. v. McCaffrey, 143 F.3d 473, 476 (9th  
15 Cir. 1998)).

16 Where a University decides "to sponsor intercollegiate  
17 athletics as part of its educational offerings, this program  
18 'must be made available to all on equal terms.'" Haffer v. Temple  
19 Univ., 678 F. Supp. 517, 525 (E.D. Pa. 1998) (quoting Brown v.  
20 Bd. of Educ., 347 U.S. 483, 493 (1954)). The Ninth Circuit has  
21 recognized that not only must "overall athletic opportunities . .  
22 . be equal" to satisfy the Equal Protection Clause, but that  
23 "denial of an opportunity in a specific sport, even when overall

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24  
25 <sup>20</sup> A party seeking to uphold a gender-based classification  
26 must demonstrate that the classification "serves important  
27 governmental objectives and that the discriminatory means  
28 employed are substantially related to the achievement of those  
objectives." Mississippi Univ. for Women v. Hogan, 458 U.S. 718,  
724 (1982). In this case, defendants submit neither evidence nor  
argument in support of an important government objective or a  
substantial relationship.

1 opportunities are equal, can be a violation of the equal  
2 protection clause." Clark v. Arizona Interscholastic Ass'n, 695  
3 F.2d 1126, 1130-31 (9th Cir. 1982); see Hoover v. Meilkejohn, 430  
4 F. Supp. 164, 170 (D. Colo. 1977) (noting that the standard under  
5 the Equal Protection Clause "should be one of comparability, not  
6 absolute equality," where male and female teams are given  
7 "substantially equal support" for "substantially comparable  
8 programs"); Leffel v. Wisconsin Interscholastic Athletic Ass'n,  
9 444 F. Supp. 1117, 1122 (D. Wis. 1978) ("[T]he defendants may not  
10 afford an educational opportunity to boys that is denied to  
11 girls.").

12 Proof of discriminatory intent or purpose is required to  
13 show a violation of the Equal Protection Clause. City of  
14 Cuyahoga Falls v. Buckeye Cmty. Hope Found., 538 U.S. 188, 194  
15 (2003). Such intent is satisfied by a showing that the  
16 defendants either intentionally discriminated or acted with  
17 deliberate indifference. Flores, 324 F.3d at 1135.

18 Discriminatory intent "implies that the decision maker . . .  
19 selected or reaffirmed a particular course of action at least in  
20 part 'because of' not merely 'in spite of' its adverse effects  
21 upon an identifiable group." Personnel Adm'r v. Feeney, 442 U.S.  
22 256, 279 (1979); see Flores v. Pierce, 617 F.2d 1386, 1389 (9th  
23 Cir. 1980) (recognizing that the deviation from previous  
24 procedural patterns and the adoption of an ad hoc method of  
25 decision making without reference to fixed standards, among other  
26 things, were sufficient to raise an inference of pretext on an  
27 equal protection claim). Deliberate indifference may be found if  
28 a school official or administrator responds or fails to respond

1 to known discrimination in a manner that is clearly unreasonable.  
2 See Flores, 324 F.3d at 1135.

3 "[D]irect, personal participation is not necessary to  
4 establish liability for a constitutional violation." al-Kidd v.  
5 Ashcroft, 580 F.3d 949, 965 (9th Cir. 2009) (quoting Kwai Fun  
6 Wong v. United States, 373 F.3d 952, 966 (9th Cir. 2004)).

7 Supervisors can be held liable under § 1983:

8 (1) for setting in motion a series of acts by others,  
9 or knowingly refusing to terminate a series of acts by  
10 others, which they knew or reasonably should have known  
11 would cause others to inflict constitutional injury;  
12 (2) for culpable action or inaction in training,  
supervision, or control of subordinates; (3) for  
acquiescence in the constitutional deprivation by  
subordinates; or (4) for conduct that shows a "reckless  
or callous indifference to the rights of others."

13 Id. (quoting Larez v. City of Los Angeles, 946 F.2d 630, 646 (9th  
14 Cir. 1991)). Moreover, the Ninth Circuit has expressly held that  
15 school officials "are liable for their own discriminatory actions  
16 in failure to remedy a known [discriminatory] environment." Oona  
17 R.S., 143 F.3d at 477 (affirming the district court's holding  
18 that individual defendants were not entitled to qualified  
19 immunity from the plaintiff's peer sexual harassment claim based  
20 upon a known hostile environment).

#### 21 **1. Defendant Vanderhoef**

22 In this case, plaintiffs present evidence that defendant  
23 Vanderhoef was deliberately indifferent to plaintiffs'  
24 constitutional right to equal treatment in athletics. It is  
25 undisputed that Vanderhoef held ultimate responsibility for UCD's  
26 compliance with gender equity requirements. It is also  
27 undisputed that Vanderhoef tracked UCD's Title IX compliance and  
28 met frequently with officials regarding gender equity.

1 Plaintiffs present evidence that during the relevant time periods  
2 in this case, UCD never provided females with athletic  
3 opportunities substantially proportionate to their enrollment.  
4 Further, "the elimination of women from the varsity wrestling  
5 team . . . took place in the context of an overall contraction of  
6 female athletic participation opportunities that began in 2000."  
7 Mansourian, 602 F.3d at 970. Moreover, the Ninth Circuit  
8 concluded that UCD eliminated women's varsity athletic  
9 opportunities "in the context of a women's athletics program that  
10 was, at best, stagnant." Id. Accordingly, because plaintiffs  
11 have presented evidence that (1) defendant Vanderhoef was  
12 ultimately responsible for gender equity in athletics at UCD; (2)  
13 defendant Vanderhoef tracked UCD's compliance with Title IX,  
14 which during all relevant times was demonstrating greater  
15 disparity in gender equity; and (3) defendant Vanderhoef failed  
16 to take or direct any action to rectify this known, allegedly  
17 discriminatory circumstance, plaintiffs have raised a triable  
18 issue of fact that defendant Vanderhoef acquiesced in the  
19 constitutional deprivation of equal rights by subordinates and  
20 showed "callous indifference" to the rights of plaintiffs as  
21 female athletes. See Flores, 324 F.3d at 1136 (holding that a  
22 school administrator's failure to investigate and remedy a known  
23 discriminatory circumstance that impacted the plaintiffs  
24 supported a finding a deliberate indifference).

## 25 **2. Defendant Franks**

26 Plaintiffs also present evidence that defendant Franks was  
27 deliberately indifferent to plaintiffs' constitutional right to  
28 equal treatment in athletics. It is undisputed that Franks was

1 responsible for ensuring that men and women were treated equally  
2 in the athletic department, including evaluating whether the  
3 department was providing equitable participation opportunities  
4 for female students. It is also undisputed that during the  
5 period of 1994-2004, Franks received and reviewed reports and  
6 memos that alerted him to gender inequities. However, despite  
7 the responsibility to ensure gender equity and the knowledge that  
8 UCD was not providing such equity, plaintiffs present evidence  
9 that Franks failed to take or direct any action to rectify this  
10 known, allegedly discriminatory circumstance. Accordingly,  
11 plaintiffs have raised a triable issue of fact that defendant  
12 Franks showed "callous indifference" to the rights of plaintiffs  
13 as female athletes. See Flores, 324 F.3d at 1135-36 (holding  
14 that a school administrator's failure to take any further steps  
15 once he knew his remedial measures were inadequate supported a  
16 finding of deliberate indifference).

### 17 **3. Defendant Warzecka**

18 Plaintiffs similarly present evidence that defendant  
19 Warzecks was deliberately indifferent to plaintiffs'  
20 constitutional right to equal treatment in athletics. It is  
21 undisputed that since 1995, Warzecka was responsible for ensuring  
22 gender equity in the athletic department, including regular  
23 review of compliance with gender equity laws through committee  
24 work and the development of gender equity plans and oversight  
25 regarding the addition and elimination of intercollegiate  
26 programs. Since 1996, Warzecka has prepared and analyzed UCD's  
27 EADA Reports, which, during the relevant periods, reflected  
28 increasing gender disparity in athletic opportunities. Further,

1 as a defendant responsible for the oversight of the addition and  
2 elimination of teams, plaintiffs present sufficient evidence from  
3 which a reasonable juror could infer that Warzecka was aware that  
4 UCD was eliminating varsity athletic opportunities for women at a  
5 time when overall female athletic participation was decreasing  
6 "drastically." Plaintiffs also present evidence that despite  
7 this knowledge, numerous varsity applications from female  
8 students were rejected. Accordingly, plaintiffs have raised a  
9 triable issue of fact that defendant Warzecka showed "callous  
10 indifference" to the rights of plaintiffs as female athletes.  
11 See Flores, 324 F.3d at 1135-36.

#### 12 **4. Defendant Gill-Fisher**

13 Finally, plaintiffs present sufficient evidence that  
14 defendant Gill-Fisher was deliberately indifferent to plaintiffs'  
15 constitutional right to equal treatment in athletics. It is  
16 undisputed that Gill-Fisher had responsibility for UCD's  
17 compliance with gender equity laws. It is also undisputed that  
18 Gill-Fisher authored or significantly contributed to nearly every  
19 report related to gender equity at UCD, including reports that  
20 acknowledged UCD athletic department's gender equity failings.  
21 Indeed in 2002, Gill-Fisher noted that participation rates for  
22 women in UCD varsity athletics continued to worsen, falling from  
23 6.8% to 9.7% in just one year. However, despite defendant Gill-  
24 Fisher's responsibility over compliance with gender equity laws  
25 and despite knowledge of UCD's lack of gender equity in athletic  
26 participation at the relevant times, plaintiffs present evidence  
27 that Gill-Fisher failed to take or direct any action to rectify  
28 this known, allegedly discriminatory circumstance. Accordingly,

1 plaintiffs have raised a triable issue of fact that defendant  
2 Gill-Fisher showed "callous indifference" to the rights of  
3 plaintiffs as female athletes. See Flores, 324 F.3d at 1135-36.

#### 4 **C. Qualified Immunity**

5 Defendants contend that even if there are triable issues of  
6 fact regarding whether a constitutional violation occurred, they  
7 are entitled to qualified immunity because they did not violate a  
8 clearly established constitutional right. Plaintiffs contend  
9 that the availability of a constitutional claim arising out of  
10 the unequal treatment of women in high school and college  
11 athletics is well-settled.

12 "Government officials who perform discretionary functions  
13 generally are entitled to qualified immunity from liability for  
14 civil damages 'insofar as their conduct does not violate clearly  
15 established statutory or constitutional rights of which a  
16 reasonable person would have known.'" Flores, 324 F.3d at 1134  
17 (quoting Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982)).

18 "Determining whether officials are owed qualified immunity  
19 involves two inquiries: (1) whether, taken in the light most  
20 favorable to the party asserting the injury, the facts alleged  
21 show the officer's conduct violated a constitutional right; and  
22 (2) if so, whether the right was clearly established in light of  
23 the specific context of the case." al-Kidd v. Ashcroft, 580 F.3d  
24 949, 964 (9th Cir. 2009) (citing Saucier v. Katz, 533 U.S. 194,  
25 201 (2001)). "For a constitutional right to be clearly  
26 established, its contours must be sufficiently clear that a  
27 reasonable official would understand that what he is doing  
28 violates that right." Id. (quoting Hope v. Pelzer, 536 U.S. 730,

1 739 (2002) (internal quotation marks omitted)). It is within the  
2 court's "sound discretion" to address these two prongs in any  
3 sequence it deems appropriate. Pearson v. Callahan, --- U.S.  
4 ---, 129 S.Ct. 808, 818 (2009).

5 In order to find that the law was clearly established, a  
6 court "need not find a prior case with identical, or even  
7 'materially similar,' facts." Flores, 324 F.3d at 1136-37  
8 (quoting Hope, 536 U.S. 730). Indeed, "officials can still be on  
9 notice that their conduct violates established law even in novel  
10 factual circumstances." Hope, 536 U.S. at 741. Rather, a court  
11 must "determine whether the preexisting law provided the  
12 defendants with fair warning that their conduct was unlawful."  
13 Flores, 324 F.3d at 1137 (internal quotations omitted) (noting  
14 that case law can render the law clearly established).

15 Specifically, the Supreme Court has held:

16 For a constitutional right to be clearly established,  
17 its contours "must be sufficiently clear that a  
18 reasonable official would understand that what he is  
19 doing violates that right. This is not to say that an  
20 official action is protected by qualified immunity  
unless the very action in question has previously been  
held unlawful; but it is to say that in the light of  
preexisting law the unlawfulness must be apparent."

21 Hope, 536 U.S. at 739 (quoting Anderson v. Creighton, 483 U.S.  
22 635, 640 (1987)); see al-Kidd, 580 F.3d at 971 (noting that  
23 "dicta, if sufficiently clear, can suffice to clearly establish a  
24 constitutional right.") (internal quotation omitted)).

25 At the time of the alleged discriminatory conduct in this  
26 case, the law, as set forth by the United States Supreme Court  
27 and the Ninth Circuit, was clear that the Equal Protection Clause  
28 of the Fourteenth Amendment creates the right to be free from



1 purposeful discrimination in education by state actors.  
2 Mississippi Univ. for Women, 458 U.S. at 731; Oona, R.S., 143  
3 F.3d at 476 (holding that it was clearly established well prior  
4 to 1988 that the Equal Protection clause proscribed any  
5 purposeful discrimination by state actors on the basis of  
6 gender). More specifically, as early as 1982, the Ninth Circuit  
7 recognized that the Equal Protection Clause may be violated when  
8 overall athletic opportunities are unequal as well as when there  
9 is inequality in opportunity in a given sport. Clark, 695 F.2d  
10 at 1130-31 (acknowledging the Equal Protection right, but holding  
11 that the discrimination in favor of an all girls volleyball team  
12 was substantially related to an important governmental interest).

13 Further, to the extent that Title IX encompasses the same or  
14 similar principles regarding equal access to athletic  
15 opportunities as those required by the Equal Protection Clause,  
16 the Ninth Circuit has expressly stated in this case,

17 The statute known as Title IX, 20 U.S.C. § 1681, is  
18 widely recognized as the source of a vast expansion of  
19 athletic opportunities for women in the nation's  
20 schools and universities, so much so that a company  
that sells women's athletic apparel now mimics its  
name. See [www.titlenine.com](http://www.titlenine.com).

21 Mansourian, 602 F.3d at 961. Indeed, the Ninth Circuit expressly  
22 held that because a University has a clear, "affirmative  
23 obligation[] to provide nondiscriminatory athletic participation  
24 opportunities and continually to assess and certify compliance  
25 with Title IX," a University need not receive notice and an  
26 opportunity to respond before a plaintiff's filing for a claim of  
27 monetary damages arising out of alleged ineffective  
28 accommodation. Id. at 968. While the court notes that the Ninth

1 Circuit addressed the University's liability as an institution,  
2 plaintiffs present evidence that defendants in this case were  
3 those responsible for ensuring the University's compliance with  
4 Title IX, specifically, and gender equity, generally. As set  
5 forth above, the plaintiffs also presented evidence that each  
6 individual defendant was deliberately indifferent<sup>21</sup> to  
7 plaintiffs' constitutional right to equal access to athletic  
8 opportunities. Therefore, defendants are not entitled to  
9 qualified immunity.

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13 <sup>21</sup> All defendants assert that UCD was Title IX compliant  
14 or that, at minimum, they reasonably believed UCD was Title IX  
15 compliant. However, the Supreme Court has noted, "[e]ven where  
16 particular activities and particular defendants are subject to  
17 both Title IX and the Equal Protection Clause, the standards  
18 establishing liability may not be wholly congruent." Fitzgerald,  
19 129 S. Ct. at 797. It is unclear whether UCD's or defendants'  
20 compliance with Title IX's interpretive regulations would serve  
21 as an adequate defense to plaintiffs' Equal Protection claims.

18 However, the court need not reach this issue. The Ninth  
19 Circuit previously held that plaintiffs raised a triable issue of  
20 fact regarding UCD's compliance with Title IX. Through this  
21 motion, as set forth *infra*, plaintiffs have also presented  
22 sufficient evidence that each individual defendant was  
23 responsible for ensuring gender equity, was aware of the alleged  
24 lack of compliance with both Title IX and gender equity  
25 generally, and failed to take or direct any conduct to remedy the  
26 allegedly discriminatory situation.

23 Further, defendants' reliance on the OCR settlement is  
24 irrelevant to the issue before the court in this case. The OCR  
25 never addressed whether UCD was Title IX compliant or, more  
26 importantly, whether UCD was offering female student athletes  
27 equal access to athletic opportunities sufficient to satisfy the  
28 Equal Protection Clause. (See Mem. & Order (Docket #368), filed  
Apr. 23, 2008, at 14-15 (noting that plaintiffs did not provide  
defendants with notice and an opportunity to cure a Title IX  
violation arising out of ineffective accommodation because none  
of plaintiffs' OCR complaints provided any indication of a claim  
for failure to provide sufficient athletic opportunities for  
women).)

1 Accordingly, defendants' motions for summary judgment  
2 regarding plaintiffs' claims arising out of the provision of  
3 unequal athletic opportunities are DENIED.

4 **CONCLUSION**

5 For the foregoing reasons, defendants' motions for summary  
6 judgment are GRANTED in part and DENIED in part. To the extent  
7 plaintiffs' § 1983 claims are based upon the removal of  
8 plaintiffs from the varsity wrestling program or upon the  
9 imposition of permanent barriers to the participation of  
10 plaintiffs in the varsity wrestling program through application  
11 of the wrestle-off policy, such claims are dismissed as time-  
12 barred. However, plaintiffs have presented triable issues of  
13 fact with respect to their § 1983 claims arising out of the  
14 assertion that defendants violated the Equal Protection Clause by  
15 maintaining an athletics program that discriminates on the basis  
16 of gender.

17 IT IS SO ORDERED.

18 DATED: December 8, 2010



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FRANK C. DAMRELL, JR.  
UNITED STATES DISTRICT JUDGE