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IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

REX CHAPPELL,

Plaintiff,

No. 2:04-cv-1183 LKK DAD P

vs.

C. K. PLILER, et al.,

Defendants.

ORDER AND FINDINGS AND
RECOMMENDATIONS

_____/

Plaintiff is a state prisoner proceeding *pro se* with a civil rights action pursuant to 42 U.S.C. § 1983. On September 20, 2012, the court issued an order to show cause on defendants why sanctions should not be imposed in light of defendants failure to comply with the assigned District Judge’s September 4, 2009 order that defendant notify the court within twenty days of the resolution of the motion for rehearing en banc in Norwood v. Vance, 591 F.3d 1062 (9th Cir. 2010), cert. denied, – U.S. –, 131 S. Ct. 1465 (2011). Defendants were ordered to show cause within fourteen days.

I. MOTION TO RESPOND TO ORDER TO SHOW CAUSE BEYOND TIME GIVEN

On October 10, 2012, defendants filed a request to respond to the September 20, 2012 order to show cause beyond the applicable fourteen-day period. Defendants also

1 contemporaneously filed their response to the order to show cause on October 10, 2012. Good
2 cause appearing, the motion to respond to the court's order beyond time will be granted and the
3 October 10, 2012 response by defendants will be deemed timely.

4 II. MOTION FOR SANCTIONS

5 The court is concerned with defense counsel's inaction in this case. In response to
6 the order to show cause why sanctions should not be imposed, defendants' counsel stated as
7 follows:

8 The failure of counsel to notify the District Court was due to
9 inadvertent error. Immediately following the denial of the
10 rehearing *en banc*, Norwood filed a petition in the Supreme Court
11 of the United States seeking certior[ar]i. Counsel was aware that
12 some briefing in that matter had been submitted by this office, but
13 was unaware of the outcome of that case, or whether the Supreme
14 Court case was still pending. Counsel was not notified by the
15 attorney in the Norwood matter that the Supreme Court had denied
16 certior[ar]i, and although Plaintiff had suggested that the case was
17 no longer pending [in] the Court of Appeals, counsel only just
18 learned that the Supreme Court had denied Plaintiff's petition in
19 June 2011.

20 Although the Ninth Circuit had denied rehearing *en banc* long ago,
21 the Norwood case was pending in the United States Supreme Court
22 for several months. Counsel's failure to comply with the Court's
23 order and timely notify the Court of the resolution of the Norwood
24 case was due to inadvertent error.

25 (Dkt. No. 66 at p. 2.) The court finds this response to the order to show cause woefully
26 inadequate. The September 4, 2009 order required the defendants to notify the court within
27 twenty days of the resolution of the motion for rehearing *en banc* in Norwood. That motion was
28 decided by the Ninth Circuit in January 2010. Defendants' reasoning that Norwood subsequently
29 sought a writ of certiorari in the United States Supreme Court is irrelevant to the reason this case
30 was stayed by the assigned District Judge.

31 Moreover, defense counsel's response completely ignores plaintiff's assertions
32 that he wrote to defendants' counsel inquiring as to the status of the Norwood case. Perhaps
33 more importantly, defendants' response fails to note that in January, June and August 2012,

1 plaintiff filed motions in this court to return the case to active status in light of the Norwood
2 decision, yet defendants still failed act.¹ Perhaps most disturbing is that defendants' counsel
3 admits that she knew that the United States Supreme Court had denied certiorari in Norwood in
4 June 2011. Despite this knowledge, defense counsel never notified the court that the Norwood
5 case was no longer active.

6 Federal courts have the inherent authority to sanction conduct abusive of the
7 judicial process. See Chambers v. NASCO, Inc., 501 U.S. 32, 43-45 (1991). The inherent power
8 to impose sanctions against attorneys includes situations where there is bad faith litigation or
9 willful disobedience of court rules or orders. See Zambrano v. City of Tustin, 885 F.2d 1473,
10 1481-82 (9th Cir. 1989); see also In re Lehtinen, 564 F.3d 1052, 1058 (9th Cir. 2009) (holding
11 that the court must make explicit finding of bad faith or willful misconduct before imposing
12 sanctions under its inherent sanctioning authority). The term bad faith “includes a broad range of
13 willful improper conduct.” See Fink v. Gomez, 239 F.3d 989, 992 (9th Cir. 2001). Sanctions are
14 thus “available for a variety of types of willful actions, including recklessness when combined
15 with an additional factor such as frivolousness, harassment, or an improper purpose.” Id. at 994.
16 “Willful misconduct” or “conduct tantamount to bad faith” is “something more egregious than
17 mere negligence or recklessness.” In re Lehtinen, 564 F.3d at 1058 (internal quotation marks and
18 citations omitted). Nevertheless, sanctions should be reserved for “serious breaches.”
19 Zambrano, 885 F.2d at 1485. Furthermore, the Supreme Court has noted that “[b]ecause of their
20 very potency, inherent powers must be exercised with restraint and discretion.” Chambers, 501
21 U.S. at 44.

22 The court does not agree with defense counsel’s characterization of her failure to
23 notify the court of the resolution of the Norwood case as mere inadvertent error. As defense

24 ¹ Unfortunately, perhaps because it was unclear whether the inquiries regarding the status
25 of the stay were being directed to assigned District Judge or to the undersigned, so too did the
26 court fail to act on these inquiries until recently. It is now anticipated that stay in this action will
soon be lifted.

1 counsel admits, she was aware at least by June 2011 that the Norwood case was no longer
2 pending in the United States Supreme Court. Furthermore, defense counsel was on notice via
3 plaintiff's filings as early as January 2012 that the Norwood case had been decided, yet she still
4 failed to comply with the court's September 4, 2009 order. Contrary to defense counsel's
5 characterization, her conduct is more akin to "recklessness" as opposed to "inadvertent error" in
6 light of her stated knowledge as well as her imputed knowledge in light of plaintiff's filings.
7 Nonetheless, as stated above, more than recklessness is needed to impose sanctions. While
8 defense counsel's actions (or inactions) were woefully inadequate in multiple respects, the court
9 believes that restraint dictates that sanctions not be imposed on defense counsel for her inaction
10 in this case. Accordingly, the motions for sanctions should be denied.

11 III. MOTION TO APPOINT COUNSEL

12 Plaintiff has also requested the appointment of counsel. The United States
13 Supreme Court has ruled that district courts lack authority to require counsel to represent
14 indigent prisoners in § 1983 cases. See Mallard v. United States Dist. Court, 490 U.S. 296, 298
15 (1989). In certain exceptional circumstances, the district court may request the voluntary
16 assistance of counsel pursuant to 28 U.S.C. § 1915(e)(1). See Terrell v. Brewer, 935 F.2d 1015,
17 1017 (9th Cir. 1991); Wood v. Housewright, 900 F.2d 1332, 1335-36 (9th Cir. 1990).

18 The test for exceptional circumstances requires the court to evaluate the plaintiff's
19 likelihood of success on the merits and the ability of the plaintiff to articulate his claims pro se in
20 light of the complexity of the legal issues involved. See Wilborn v. Escalderon, 789 F.2d 1328,
21 1331 (9th Cir. 1986); Weygandt v. Look, 718 F.2d 952, 954 (9th Cir. 1983). Circumstances
22 common to most prisoners, such as lack of legal education and limited law library access, do not
23 establish exceptional circumstances that would warrant a request for voluntary assistance of
24 counsel. In the present case, the court does not find the required exceptional circumstances.

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1 IV. CONCLUSION

2 Accordingly, IT IS HEREBY ORDERED that:

3 1. Defendants' motion to respond to the court's September 20, 2012 order beyond
4 time (Dkt. No. 65.) is GRANTED and plaintiff's response to the September 20, 2012 order to
5 show cause is deemed timely; and

6 2. Plaintiff's October 19, 2012, motion for appointment of counsel (Docket No.
7 68) is DENIED.

8 Furthermore, IT IS HEREBY RECOMMENDED that Plaintiff's motions for
9 sanctions (Dkt. Nos. 60² & 67) be DENIED.

10 These findings and recommendations are submitted to the United States District
11 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen
12 days after being served with these findings and recommendations, any party may file written
13 objections with the court and serve a copy on all parties. Such a document should be captioned
14 "Objections to Magistrate Judge's Findings and Recommendations." Any reply to the objections
15 shall be served and filed within fourteen days after service of the objections. The parties are
16 advised that failure to file objections within the specified time may waive the right to appeal the
17 District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

18 DATED: November 6, 2012.

19
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21 _____
22 DALE A. DROZD
23 UNITED STATES MAGISTRATE JUDGE

22 DAD:dpw
23 chap1183.31.sanctions

24 _____
25 ² Docket Number 60 included three separate motions; specifically: (1) motion to reinstate
26 the case; (2) motion for recusal; and (3) motion for sanctions. The September 20, 2012 findings
and recommendations analyzed the motion to reinstate the case as well as the motion for recusal
and ordered defendants to respond to the motion for sanctions within that filing.