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UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA

WILLIAM BLAINE MAYFIELD,  
Petitioner,  
v.  
TOM CAREY, Warden, *et al.*,  
Respondents.

NO. CV-07-346-RHW

**ORDER GRANTING PETITION  
FOR WRIT OF HABEAS  
CORPUS**

Before the Court is Petitioner’s Petition for Writ of Habeas Corpus, 28 U.S.C. Section 2254 (Ct. Rec. 1). Petitioner is a state prisoner currently confined by the California Department of Corrections in Vacaville, California. Petitioner is proceeding *pro se*. The State of California is represented by Jessica Blonien.

Petitioner challenges the Board of Parole Hearings’ denial of parole on March 22, 2005. In his Petition, Petitioner is asserting eight claims for relief: (1) the participation of the Attorney General in the parole hearings denied Petitioner a fair hearing; (2) the decision to deny parole was arbitrary because there is no evidence that Petitioner is a danger or threat to society; (3) Petitioner was denied parole due to the circumstances of the commitment offense; (4) the Parole Board considered factors that were not proven before a jury and for which Petitioner was acquitted; (5) Petitioner’s sentence is excessive, oppressive, and cruel and unusual; (6) the Parole Board re-characterized Petitioner’s commitment offense as First Degree Murder, even though he was acquitted of this charge; (7) the decision to

1 deny parole was due, in part, to collusion within the California Executive branch;  
2 (8) Petitioner's sentence is disproportionate to that of similar crimes and terms, in  
3 violation of the Equal Protection clause of the United States Constitution.

#### 4 **PROCEDURAL AND FACTUAL BACKGROUND**

5 Petitioner was convicted by a jury of second degree murder in 1985. On  
6 December 20, 1985, he was sentenced in the Mendocino County Superior Court to  
7 fifteen years to life, with the possibility of parole, plus a two-year determinate,  
8 consecutive enhancement for the use of a firearm.

9 In June, 1995, Petitioner appeared before the Board for his initial parole  
10 consideration hearing, and he was found unsuitable for parole at that hearing. His  
11 second parole consideration took place in July, 1998. He was again found  
12 unsuitable for parole and was denied parole consideration for three years. In 2000,  
13 Petitioner filed a Petition for Writ of Habeas Corpus in the Mendocino County  
14 Superior Court, which was granted. Later that year, the Board conducted a parole  
15 consideration hearing, pursuant to the court order, but found Petitioner unsuitable  
16 for parole. Petitioner filed another habeas petition, and in December, 2001, the  
17 Superior Court granted the petition, finding that the Board's decision to deny  
18 parole was arbitrary and capricious and a violation of Petitioner's substantive  
19 procedural and due process rights. The Court ordered the Board to conduct a new  
20 parole hearing and find Petitioner suitable for parole. In accordance with the  
21 Superior Court's order, the Board held another parole consideration hearing in  
22 April, 2002, and this time, found Petitioner suitable for parole. In August, 2002,  
23 however, then-Governor Gray Davis found Petitioner unsuitable for parole and  
24 reversed.

25 A fourth parole consideration hearing was held on June 24, 2003. The  
26 Board denied parole. A fifth parole consideration hearing was held on March 22,  
27 2005. Parole was denied for one year. The sixth parole consideration hearing was  
28 held on July 19, 2006, and parole was denied for one year. The denial of the

1 March 22, 2005 parole hearing is the subject of this petition. On October 18, 2006,  
2 the Supreme Court of California summarily denied Petitioner’s writ of habeas  
3 corpus.<sup>1</sup>

#### 4 STANDARD OF REVIEW

5 In order to succeed with his § 2254 petition, Petitioner must establish that he  
6 is in custody in violation of the Constitution or laws or treaties of the United  
7 States. 28 U.S.C. § 2254(a). Petitioner must also establish that his claims were  
8 adjudicated on the merits in state court proceedings and that the adjudication of the  
9 claim “resulted in a decision that was contrary to, or involved an unreasonable  
10 application of, clearly established Federal law, as determined by the Supreme  
11 Court of the United States; or resulted in a decision that was based on an  
12 unreasonable determination of the facts in light of the evidence presented in the  
13 State court proceeding.” § 2254(d). A determination of a factual issue made by the  
14 State court shall be presumed to be correct. § 2254(e). Petitioner has the burden of  
15 rebutting the presumption of correctness by clear and convincing evidence. *Id.*

16 A state court’s decision is “contrary to” clearly established federal law only  
17 where “the state court arrives at a conclusion opposite to that reached by [the  
18 Supreme] Court on a question of law or if the state court decides a case differently  
19 than [the Supreme] Court has on a set of materially indistinguishable facts.”  
20 *Williams v. Taylor*, 529 U.S. 362, 412-24 (2000). There is an “unreasonable  
21 application” of clearly established federal law when a state court “correctly  
22 identifies the governing legal rule but applies it unreasonably to the facts of a  
23 particular prisoner’s case.” *Id.* at 407-08. A state court decision can also involve  
24 an unreasonable application of clearly established precedent “if the state court  
25 either unreasonably extends a legal principle from [the Supreme Court’s] precedent  
26 to a new context where it should not apply or unreasonably refuses to extend that  
27 principle to a new context where it should apply.” *Id.* at 407. The state court’s

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28 <sup>1</sup>Respondent admits that Petitioner has exhausted his state court remedies.

1 error must be one that the habeas court concludes is objectively unreasonable, not  
2 merely erroneous or incorrect. *Id.* at 409-11.

3       Recently, the Ninth Circuit set forth the law that governs the determination  
4 of federal habeas claims in which a California prisoner asserts that he was denied  
5 parole in the absence of “some evidence. *See Pearson v. Muntz*, 606 F.3d 606 (9<sup>th</sup>  
6 Cir. 2010). In that case, the Circuit, relying on *Hayward v Marshall*, 603 F.3d 546  
7 (9<sup>th</sup> Cir. 2010), instructed federal courts to examine the reasonableness of the state  
8 court’s application of the California “some evidence” requirements, as well as the  
9 reasonableness of the state court’s determination of the facts in light of the  
10 evidence. Stated another way, compliance with the state requirement is mandated  
11 by federal law and specifically by the Due Process Clause. *Id.* at 611. “Once a  
12 state creates such a system, however, it must operate it in a manner that comports  
13 with due process.” *Id.*

14       State regulatory, statutory, and constitutional law shape the “some evidence”  
15 analysis. *Pirtle v. California Bd. of Prison Terms*, 611 F.3d 1015, 1021 (9<sup>th</sup> Cir.  
16 2010). California law requires the Board to grant an eligible inmate a parole date  
17 unless the Board determines that “consideration of the public safety requires a  
18 more lengthy period of incarceration for this individual.” Cal.Penal Code §  
19 3041(b). The “overriding statutory concern” of the state’s parole scheme is  
20 “public safety.” *In re Dannenberg*, 104 P.3d 783, 795 (Cal. 2005). “[S]ome  
21 evidence’ of future dangerousness is indeed a state *sine qua non* for denial of  
22 parole in California.” *Hayward*, 603 F.3d at 562.

23       California parole regulations set forth circumstances that may indicate  
24 unsuitability for release. Cal. Code Regs. tit. 15, § 2402(c). These circumstances  
25 include the aggravated nature of the commitment offense, a previous record of  
26 violence, an unstable social history, sadistic sexual offenses, a history of severe  
27 mental problems related to the offense, and serious misconduct in jail. *Id.* The  
28 regulations also identify circumstances that “tend to show suitability” for parole,

1 including the lack of a juvenile record, a stable social history, signs of remorse,  
2 significant stress as a motivation for the crime, lack of criminal history, realistic  
3 plans for the future, and good institutional behavior. *Id.* § 2402(d).

4 While the regulatory factors are designed to guide the Board’s decision, the  
5 ultimate question of parole suitability remains whether the inmate poses a threat to  
6 public safety. “There must be ‘some evidence’ of such a threat,” *Hayward*, 603  
7 F.3d at 562, and not merely evidence that supports one or more of the Board’s  
8 subsidiary findings. *Pirtle*, 611 F.3d at 1021. In particular, the Board may not rely  
9 solely on the circumstances of a commitment offense, because “[t]he prisoner’s  
10 aggravated offense does not establish current dangerousness ‘unless the record also  
11 establishes that something in the prisoner’s pre-or post-incarceration history, or his  
12 or her current demeanor and mental state’ supports the inference of  
13 dangerousness.” *Hayward*, 603 F.3d at 562. (citations omitted).

#### 14 **THE PANEL’S FINDINGS**

15 In denying parole, the panel found that the December 14, 2004 psychosocial  
16 evaluation was the big stumbling block. The psychologist’s report indicated that  
17 Petitioner would be a danger to society if he resumed drug and alcohol abuse. The  
18 panel considered the opposition to parole by the victim’s family and the Deputy  
19 Attorney General. The panel found that Petitioner posed an unreasonable risk of  
20 danger to society and threat to public safety if released from prison, given the  
21 nature of the offense and the manner in which it was carried out. Specifically, the  
22 panel found that the offense was carried out in a manner that showed a total  
23 disregard for human suffering. The panel concluded that there were two victims,  
24 given that his ex-wife was in the room. The panel noted that Petitioner had failed  
25 to profit from society’s previous attempts to correct his criminality with respect to  
26 his DMV violations, including adult probation and county jail, although it noted  
27 that Petitioner did not have prior criminal history. The panel relied on the fact that  
28 Petitioner had significant alcohol and drug use, including methamphetamine and

1 cocaine. The penal noted that there was a certain amount of stalking or tracking  
2 conduct. The panel was concerned about Petitioner's sense of disconnect and what  
3 it believed was Petitioner's failure to come to grips with the commitment offense,  
4 and specifically what led up to the commitment offense.

5 The panel also indicated that Petitioner should be commended with respect  
6 to the amount and extent of programming in which he has participated. He  
7 received a Bachelor of Science from the University of Davis. He acquired four  
8 trades and worked for PIA optical. He was a disciplinary clerk, a teacher's  
9 assistance, clerical support services, a porter, a Chaplain's clerk, and computer  
10 clerk. The panel noted that he was involved in culinary and academics. He had  
11 taken 20 FEMA courses and been involved in AA and NA, Insight and Anger  
12 Management workshop. He received exceptional work performances and  
13 facilitated numerous programs and courses. Notably, since he has been  
14 incarcerated, Defendant has never received any CDC 115s or 128s. In other words,  
15 he has been disciplinary-free for the entire time he has been incarcerated.

16 Even so, the panel issued a one-year denial. In doing to, the panel indicated  
17 that this decision was based on the commitment offense and the psychologist's  
18 report.

#### 19 PETITIONER'S CLAIMS

#### 20 **1. Claim One: Denial of Due Process Rights by Deputy Attorney General's** 21 **Presence at Parole Hearing**

22 Petitioner argues that he was denied his due process rights because the  
23 California Penal Code barred the Attorney General's participation in the Parole  
24 Board Hearing. He asserts three arguments: (1) the Court should enforce the  
25 language of Section 3041.7 of the California Penal Code and find that the Attorney  
26 General is prohibited from representing the State during the Board of Parole  
27 Hearing; (2) the Superior Court does not have jurisdiction over the matter; and (3)  
28 the Attorney General should be barred from representing the State in Board of

1 Parole hearings because of a conflict of interest.

2 Federal habeas relief is not available for violations of state law, or for  
3 alleged errors in the interpretation or application of state law. *Estelle v. McGuire*,  
4 502 U.S. 62, 67 (1991); *Moor v. Palmer*, 603 F.3d 658, 661 (9<sup>th</sup> Cir. 2010). Insofar  
5 as this claim relies on purported violations of state law, it is not cognizable on  
6 federal habeas review.

7 **2. Claim Two: Denial of Due Process Rights when California Parole**  
8 **Authority Denied Parole without Evidence to Support Decision**

9 As stated, having served his initial sentence, the petitioner is entitled to  
10 parole unless he is found to be dangerous to public safety.

11 Petitioner asserts that there was not sufficient evidence of dangerousness to  
12 public safety to deny him parole. He specifically claims that the Board relied  
13 primarily on his commitment offense and opinions of Dr. Van Couvering not  
14 supported by the record. When the record is properly reviewed, he claims that there  
15 is not evidence of danger. This Court will look at each of the items relied upon by  
16 the Board in denying parole.

17 In her December 14, 2004 report, Dr. Van Couvering concluded that if  
18 Petitioner was sober, he could maintain his present level of good socialization and  
19 not present a danger to the community at large, unless he relapsed into substance  
20 abuse. She opined that there was no way to predict which way he would go under  
21 the radical change of circumstances that parole would bring. Dr. Van Couvering's  
22 finding that the petitioner was not dangerous unless he relapsed into substance  
23 abuse supports the granting of parole. There is nothing in the record that supports  
24 using prison to prevent substance abuse of an otherwise rehabilitated prisoner where  
25 the substance abuse was 20 years ago and the old substance abuse has been  
26 addressed satisfactorily by the prisoner. There is nothing in the evidence presented  
27 that suggests Petitioner still has a substance abuse or drinking problem, or that he is  
28 likely to develop such a problem if he were released. Recently, the Ninth Circuit

1 held that evidence of alcohol use or controlled substance uses twenty years prior  
2 does not support an inference that Petitioner is dangerous twenty years later. *See*  
3 *Johnson v. Finn*, 2010 WL 3469369 (9<sup>th</sup> Cir. Sept. 3, 2010).<sup>2</sup> On the contrary, the  
4 evidence in the record is that Petitioner has extensively programmed and addressed  
5 his substance abuse issues.

6 Secondly, Dr. Van Couvering expressed concern that Petitioner tended to  
7 externalize the control of his own behavior and failed to identify strategies within  
8 himself that would prevent his relapse. This statement is conclusory and without  
9 foundation. Presiding Commissioner Daly pointed out that Dr. Van Couvering did  
10 not provide any supporting evidence for her conclusion and that her assessment was  
11 at odds with the previous assessments beginning in 1998 where the doctors found  
12 him to be a good candidate for parole. The Court agrees.

13 Her statement is also at odds with the Petitioner's testimony at the hearing  
14 where he provided specific strategies that he would use to prevent any relapse. At  
15 the hearing, when questioned what insight and tools he gained to prevent him from  
16 reoffending, Petitioner identified strategies such as relaxation techniques,  
17 meditation, following the 12-Steps, and taking care of whatever is the issue rather  
18 than letting it escalate to anger, rage and violence. He indicated that he would step  
19 back from a situation, evaluate it, disengage, and take a full assessment based on a  
20 realistic view, rather than escalating the situation. He identified tools that he would  
21 use today that would help him deal with his stress, including positive self-talk,

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22  
23 <sup>2</sup>In *Johnson*, the Ninth Circuit reversed the district court's denial of the  
24 habeas petition with instructions to grant the writ. *Id.* at \*1. The Circuit noted that  
25 Johnson admitted at his parole hearing that he had a drinking problem at the time  
26 of the murder, and the only evidence of drug use was his testimony that he had  
27 experimented with marijuana when he was 12 or 13 years old. *Id.* The Circuit  
28 held that such evidence of alcohol and drug use did not support an inference that  
Johnson was dangerous thirty years later. *Id.*



1 getting a drink of water, or taking a deep breath.

2 Moreover, Dr. Van Couvering's conclusions are in direct contrast to the  
3 evaluation of December 2003 by Dr. John Rouse that indicated that Petitioner has  
4 developed an insight and understanding of his life crime and explored appropriately  
5 the reasons and causes of his behavior.

6 Third, in his comments, Deputy Commissioner Smith stated that he believed  
7 that Petitioner had failed to come to grips with the commitment offense, that is,  
8 what led up to the commitment offense and the effect of the commitment offense.  
9 According to Smith, Petitioner stated when questioned that he went to the trailer  
10 because his ex-wife had taken things from him, and from this statement, Petitioner  
11 was attributing some of the blame for what happen to someone else, namely his ex-  
12 wife.

13 The Court has reviewed Petitioner's testimony at the hearing, and concludes  
14 that Smith mischaracterizes Petitioner's testimony and fails to account for  
15 additional insight that was provided by Petitioner at the hearing. For instance,  
16 Petitioner indicated that at the time of the murder, he was very self-centered and  
17 had a controlling nature. The world revolved around him. He acknowledged that  
18 he took steps to escalate the situation. He testified that he went to the trailer to  
19 confront his ex-wife who had not been truthful about her relationship with the  
20 victim, even though his ex-wife had been periodically staying with the Petitioner  
21 while they were separated. Petitioner testified that he knew that the victim carried a  
22 loaded weapon with him at all times. He acknowledged that he was stressed about  
23 the relationship with his ex-wife, and was angry and jealous.

24 Petitioner explained that when he entered the house he starting searching for  
25 things through the house. Smith asked what he was searching for and Petitioner  
26 explained that he was looking for things that his ex-wife had taken. He reported  
27 that she had a habit of taking his things when she would stay with him. Contrary to  
28 Smith's interpretation, Petitioner never tried to use this as an excuse for going to the

1 house. Rather, he was trying to explain what he was doing while he was in the  
2 house prior to shooting the victim. Petitioner admitted to escalating the situation  
3 once he confronted the couple. He jumped on the victim and as the victim was  
4 retrieving his revolver, Petitioner pulled the revolver out of his waistband and fired  
5 his gun. Upon questioning, Petitioner recognized that anger, jealousy, poor  
6 decision-making fueled by alcohol, drugs, self-centeredness and low self-esteem all  
7 caused him to act the way he did on that night.

8 Similarly, Smith's conclusion from the record is directly contradicted by Dr.  
9 Rouse's evaluation that in 2003 Petitioner had developed an insight and  
10 understanding of his crime and had explored appropriately the reasons and causes  
11 of his behavior.

12 Fourth, the panel cited the Petitioner's failure to be rehabilitated for DMV  
13 violations committed before the offense of commitment as evidence of current  
14 dangerousness. This conclusion is entitled to no weight. The record of  
15 rehabilitation of the petitioner since the offense of commitment is overwhelming  
16 and uncontested. The panel and professional witnesses were unanimous in praising  
17 the singular and successful rehabilitation efforts of Petitioner in prison. There is  
18 nothing in the record to establish the rehabilitation efforts extended by the state to  
19 the Petitioner in dealing with his DMV violations as a teenager. Even if there were,  
20 the current record is conclusive of rehabilitation.

21 Finally, the panel contended that current dangerousness is supported by the  
22 fact that the offense of commitment involved "a certain amount of stalking or  
23 tracking." Again, this conclusion relies on the offense of commitment and is  
24 contradicted by the jury verdict itself. If the offense had involved such conduct, the  
25 offense of conviction would likely have been murder in the first degree. The jury  
26 rejected this charge and convicted Petitioner of murder in the second degree. Given  
27 the overwhelming record of rehabilitation of the Petitioner, this conclusion does not  
28 add to the conclusion of dangerousness.

1 In the end, there is nothing in the record that indicates that Petitioner poses a  
2 danger to the public if released. The panel relied on Petitioner’s commitment  
3 offense to deny parole. However, as recent Ninth Circuit law has pointed out, this  
4 cannot be the sole reason to deny parole. Rather, there has to be something in the  
5 Petitioner’s pre- or post-incarceration history, or his current demeanor and mental  
6 state that supports the inference of dangerousness. The panel relied on Petitioner’s  
7 apparent lack of insight into the crime to support the inference of dangerousness,  
8 yet this conclusion is not supported by the record, and is, in fact, plainly  
9 contradicted by the record.

10 It is the reviewing court’s job to consider “whether the identified facts are  
11 *probative* to the central issue of *current* dangerousness when considered in light of  
12 the full record before the Board or the government.” *Cooke v. Solis*, 606 F.3d 1206,  
13 1213 (9<sup>th</sup> Cir. 2010). “[T]here must be more than the crime or its circumstances  
14 alone to justify the Board’s or the Governor’s finding of current dangerousness.”  
15 *Id.* Here, the Court has considered the full record and does not find that the record  
16 supports a finding of dangerousness. Consequently, the Court finds that the state  
17 court’s denial of habeas relief was based on an unreasonable determination of the  
18 facts in light of the evidence and habeas relief is appropriate. As such, the Court  
19 grants Petitioner’s habeas petition.

20 **3. Claim Three: Violation of Constitutional Rights when California Parole**  
21 **Authority Applied Interpretation of Vague Statute**

22 Petitioner argues that any interpretation of § 3401 *et seq.* that allows  
23 Petitioner to remain in custody is clearly “impermissibly vague in violation of the  
24 due process clause of the Federal Constitution’s fourteenth amendment.”

25 A statute or regulation is unconstitutionally vague “if it fails to give adequate  
26 notice to people of ordinary intelligence concerning the conduct it proscribes, or if  
27 it invites arbitrary and discriminatory enforcement.” *United States v. Doremus*, 888  
28 F.2d 630, 634 (9<sup>th</sup> Cir. 1989). The Due Process Clause, however, does not require

1 the same precision in the drafting of parole release statutes as is required in the  
2 drafting of penal laws. *Hess v. Board of Parole and Post-Prison Supervision*, 514  
3 F.3d 909, 913-14 (9<sup>th</sup> Cir. 2008).

4 Here, Petitioner argues that the use of the terms “a very cruel and a very  
5 callous crime” permits the Board to “mouth stock phrases” and then make arbitrary  
6 decisions to deny parole without regard to the crime of which Petitioner was  
7 convicted, the time served, or the lack of evidence indicating any current danger to  
8 society.

9 Section 3041(b) provides, in relevant part, that the Board shall set a parole  
10 release date unless it determines that the gravity of the current convicted offense or  
11 offenses, or the timing and gravity of current or past convicted offense or offenses,  
12 is such that consideration of the public safety requires a more lengthy period of  
13 incarceration. Cal. Penal Code § 3041.

14 Where speech is not the explicit subject of a statute or regulation and is not  
15 otherwise implicated in the case, and if related constitutional rights are not  
16 expressly invoked in a challenge to facial validity, the court need only examine the  
17 vagueness challenge under the facts of the particular case and decide whether, under  
18 a reasonable construction of the statute or regulation, the conduct in question is  
19 prohibited. *U.S. v. Hogue*, 752 F.2d 1503, 1504 (9<sup>th</sup> Cir.1985). Under these  
20 principles, the reviewing court need not address whether the prohibition may be  
21 vague or over broad in its other potential applications. *Id.* A criminal sanction is  
22 not vague if it provides fair notice of the conduct proscribed. *Id.* A defendant is  
23 deemed to have fair notice of an offense if a reasonable person of ordinary  
24 intelligence would understand that his or her conduct is prohibited by the rule in  
25 question. *Id.*

26 Petitioner fails to address Cal. Code Regs. tit. 15, § 2402(c), (d), which sets  
27 forth circumstances tending to show unsuitability as well as circumstances tending  
28 to indicate suitability. The factors set forth in § 2402 provide the standards by

1 which the Board determines whether the timing and gravity of the current offense is  
2 such that consideration of public safety requires a more lengthy period of  
3 incarceration. Reading § 3401(b) and § 2402(c) and (d) together, a reasonable  
4 person of ordinary intelligence would understand the standards for parole  
5 eligibility. The statute therefore at issue is not unconstitutionally vague.

6 **4. Claim Four: Violation of Fifth, Sixth, Seventh, and Fourteenth**  
7 **Amendments by California Parole Authority’s Use of Facts Not Found**  
8 **True by Jury**

9 Petitioner argues that the Board has increased his term of incarceration based  
10 on wild accusations never proven, or even placed, before the jury. Petitioner argues  
11 that the Board is prevented from concluding that he committed a “very cruel and a  
12 very callous crime” because the jury never made such findings. Likewise,  
13 Petitioner asserts that the jury did not convict him of stalking. Petitioner asserts that  
14 *Blakely v. Washington*<sup>3</sup> prevents the panel from relying on facts not found true by a  
15 jury.

16 Petitioner’s argument is without merit because the Board did not increase his  
17 sentence beyond the statutory maximum of life imprisonment for his crime of  
18 second degree murder. *Cf. United States v. Booker*, 543 U.S. 220, 224 (2005);  
19 *Duesler v. Woodford*, 2008 WL 681060 (9<sup>th</sup> Cir. Mar. 10, 2008).

20 **5. Claim Five: Cruel and Unusual Punishment**

21 Petitioner argues that the denial of his parole violates the Constitution’s  
22 prohibition against cruel and unusual punishment. Petitioner does not cite to any  
23 case law in support of his arguments.

24 Successful Eighth Amendment challenges to the proportionality of particular  
25 sentences are “exceedingly rare.” *Solem v. Helm*, 463 U.S. 277, 289-290 (1983).  
26 The Supreme Court has held that the Eighth Amendment does not require strict  
27 proportionality between crime and sentence; rather, it prohibits “extreme sentences

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<sup>3</sup>542 U.S. 296 (2004).

1 that are ‘grossly disproportionate’ to the crime.” *Harmelin v. Michigan*, 501 U.S.  
2 957, 1001 (1991) (Kennedy, J., concurring) (*citing Solem* ); *see also Lockyer v.*  
3 *Andrade*, 538 U.S. 63, 77 (2003) (two consecutive twenty-five years to life  
4 sentences with the possibility of parole did not amount to cruel and unusual  
5 punishment); *Ewing v. California*, 538 U.S. 11 (2003) (holding that a sentence of  
6 twenty-five years to life imposed for felony grand theft under California's Three  
7 Strikes law did not violate the Eighth Amendment); *United States v. Bland*, 961  
8 F.2d 123, 128 (9<sup>th</sup> Cir. 1992) (upholding a life sentence without possibility of parole  
9 for being a felon in possession of a firearm where defendant had an extensive  
10 criminal record).

11 Here, Petitioner was convicted of second degree murder that was committed  
12 in a cruel manner. Applying the standard as set forth above, petitioner’s sentence is  
13 not grossly disproportionate to this crime.

#### 14 **6. Claim Six: Violation of Double Jeopardy Clause**

15 Petitioner argues that by finding him unsuitable for parole, the Board has  
16 essentially punished him as if he were guilty of first degree murder in violation of  
17 the Double Jeopardy Clause.

18 The Double Jeopardy Clause “protects against multiple punishments for the  
19 same offense.” *United States v. DeFrancesco*, 449 U.S. 117, 129 (1980) (citation  
20 omitted). “The Clause protects only against the imposition of multiple criminal  
21 punishments for the same offense.” *Hudson v. United States*, 522 U.S. 93, 98-99  
22 (1997).

23 Petitioner’s claim fails because the Board’s decision did not subject him to  
24 either a second criminal prosecution or to multiple punishments for the commitment  
25 offense. *See Williams v. Bd. of Prison Terms*, 2007 WL 4163387 (9<sup>th</sup> Cir. Nov. 26,  
26 2007).

#### 27 **7. Claim Seven: Violation of Due Process rights By Collusion by California** 28 **Parole Authority and Executive Branch**

1 Petitioner argues that the Board conspired with the Attorney General to  
2 introduce unreliable and irrelevant information in an effort to avoid making “an  
3 adjudication on the basis of merit.” There is nothing in the record to support  
4 Petitioner’s claim.

5 **8. Claim Eight: Violation of Equal Protection Rights**

6 Petitioner asserts that he is being denied benefits of his behavioral credits in  
7 violation of the Equal Protection Clause of the Fourteenth Amendment. Petitioner  
8 argues that he is a member of the class of prisoners serving term-to-life sentences  
9 and he is similarly situated to all convicted felons in California.

10 To prove an equal protection claim, the petitioner must show that he was  
11 intentionally treated differently from others similarly situated and there was no  
12 rational basis for the differing treatment. *See Village of Willowbrook v. Olech*, 528  
13 U.S. 562, 564 (2000). Petitioner has not established that his equal protection rights  
14 were violated.

15 **9. Conclusion**

16 The Court concludes that Petitioner’s Due Process rights were violated  
17 because the Board’s determination of parole unsuitability was not supported by any  
18 evidence in the record.

19 In a similar case affirming the district court’s granting of habeas relief where  
20 the Board’s decision to deny parole was not supported by sufficient evidence of  
21 current dangerousness, the Ninth Circuit recently held that, under such  
22 circumstances, it was proper for the district court to order the Board to set a parole  
23 date for the petitioner within thirty days, rather than remand the matter to the Board  
24 for a new hearing. *See Pirtle v. California Board of Prison Terms*, 611 F.3d 1015,  
25 1025 (9<sup>th</sup> Cir. 2010); *see also Rico v. Curry*, 2010 WL 3081297 (N.D.Cal. Aug. 6,  
26 2010) (noting futility of remanding case to Board where federal court finds  
27 evidence insufficient to sustain Board's unsuitability determination; ordering Board  
28 to find petitioner suitable for parole, calculate parole term and set release date);

1 *Opalec v. Curry*, 556 F. Supp.2d 1036, 1045 (N.D.Cal. 2008) (same).

2 In *Pirtle*, the Circuit also noted that the Governor's power to review parole  
3 decisions under California Penal Code § 3041.1 does not compel a delay in setting  
4 Petitioner's release date because the scope of the Government's review is limited to  
5 the materials presented to the Board. 611 F.3d 1025, n.10. This Court's finding  
6 that the Board's decision was not supported by "some evidence" would render a  
7 remand to the Government an act in futility. *Id.*

8 In its response, the State asserts that if the petition is granted, Petitioner's  
9 remedy is limited to a new parole review by the Board that comports with due  
10 process. However, based on the Circuit's reasoning in *Pirtle*, this is not true.  
11 Rather, where, as here, the Board's decision to deny Petitioner parole is not  
12 supported by "some evidence" of current dangerousness, the proper remedy is to  
13 order the Board to set a parole date within thirty days. *Pirtle*, 611 F.3d at 1026.

14 Accordingly, **IT IS HEREBY ORDERED:**

15 1. Petition under 28 U.S.C. 2254 for Writ of Habeas Corpus by a Person in  
16 State Custody (Ct. Rec. 1) is **GRANTED**.

17 2. The District Court Executive is directed to enter Judgment in favor of  
18 Petitioner, and against Respondent, as follows:

19 The Board shall find Petitioner suitable for parole at a hearing to  
20 be held within 30 days from the date of this decision and shall  
21 calculate a prison term and release date for Petitioner in accordance  
22 with California law.

23 **IT IS SO ORDERED.** The District Court Executive is directed to enter this  
24 Order, forward copies to counsel and petitioner.

25 **DATED** this 5<sup>th</sup> day of October, 2010.

26 *s/Robert H. Whaley*  
27 ROBERT H. WHALEY  
28 United States District Judge



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