

IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

MACARIO BELEN DAGDAGAN, )  
)  
Plaintiff, )  
)  
v. )  
)  
CITY OF VALLEJO, VALLEJO OFFICER )  
J. WENTZ, VALLEJO OFFICER JOHN )  
BOYD, VALLEJO OFFICER SGT. J. )  
MILLER and Does 1-30, inclusive, )  
)  
Defendants. )  
\_\_\_\_\_ )

2:08-CV-00922-GEB-GGH

ORDER GRANTING AND DENYING IN  
PART PLAINTIFF'S MOTION FOR  
PARTIAL SUMMARY JUDGMENT AND  
DENYING DEFENDANTS' MOTIONS

On September 2, 2009, Plaintiff Macario Dagdagan filed a motion for partial summary judgment on certain of his Fourth Amendment claims alleged under 42 U.S.C. section 1983 and his state claims alleged under California Civil Code section 52.1. Specifically, Plaintiff seeks partial summary judgment on his claims that Vallejo Police Officers Wentz and Boyd (collectively, "Defendants") violated his Fourth Amendment rights by "entering [his] home without a warrant" and "arresting [him] without probable cause." (Not. of Mot. for Partial Summ. J. 1.) Plaintiff contends that liability under the Fourth Amendment gives rise to liability under California Civil Code section 52.1. (Id.) Plaintiff argues summary judgment is warranted because the undisputed facts demonstrate Defendants violated his Fourth Amendment rights when, without a warrant, they entered his apartment, questioned him, and then arrested him.<sup>1</sup> Defendants oppose Plaintiff's

<sup>1</sup> Plaintiff's briefs indicate that the portion of his motion (continued...)

1 motion, and seek to continue or dismiss it under Federal Rule of Civil  
2 Procedure 56(f). Further, each Defendant filed a cross motion for  
3 summary judgment, arguing the defense of qualified immunity precludes  
4 liability for Plaintiff's claims under the Fourth Amendment. The  
5 motions were heard on October 13, 2009. For the reasons stated below,  
6 Plaintiff's motion for partial summary judgment is GRANTED and DENIED  
7 in part and Defendants' motions are DENIED.

### 8 I. LEGAL STANDARDS

9 Under Rule Federal Rule of Civil Procedure 56(c), the party  
10 moving for summary judgment bears the initial burden of demonstrating  
11 the absence of a genuine issue of material fact for trial. Celotex  
12 Corp. v. Catrett, 477 U.S., 317, 323 (1986). If the moving party  
13 satisfies this burden, "the non-moving party must set forth, by  
14 affidavit or as otherwise provided in Rule 56, specific facts showing  
15 that there is a genuine issue for trial." T.W. Elec. Serv., Inc. v.  
16 Pacific Elec. Contractors Ass'n, 809 F.2d 626, 630 (9th Cir.  
17 1987) (quotations and citation omitted) (emphasis omitted). When  
18 deciding a summary judgment motion, all reasonable inferences that can  
19 be drawn from the evidence "must be drawn in favor of the non-moving  
20 party." Bryan v. McPherson, --- F.3d ----, 2009 WL 5064477, at \*2  
21 (9th Cir. 2009).

22 Further, the defense of qualified immunity requires a two-step  
23 analysis:

24 First, the court determines whether the facts show  
25 the officer's conduct violated a constitutional  
26 right. If the alleged conduct did not violate a  
constitutional right, then the defendants are

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27 <sup>1</sup>(...continued)  
28 challenging Defendants' questioning of him after their entry need only  
be decided if Defendants' warrantless entry is found to be justified.

1 entitled to immunity and the claim must be  
2 dismissed. However, if the alleged conduct did  
3 violate such a right, then the court must determine  
4 whether the right was clearly established at the  
5 time of the alleged unlawful action. A right is  
6 clearly established if a reasonable official would  
7 understand that what he is doing violates that  
8 right. If the right is not clearly established,  
then the officer is entitled to qualified immunity.  
While the order in which these questions are  
addressed is left to the court's sound discretion,  
it is often beneficial to perform the analysis in  
the sequence outlined above. Of course, where a  
claim of qualified immunity is to be denied, both  
questions must be answered.

9 Hopkins v. Bonvicino, 573 F.3d 752, 762 (9th Cir. 2009) (quotations  
10 and citation omitted).

## 11 **II. DEFENDANTS' MOTION UNDER FEDERAL RULE OF CIVIL PROCEDURE 56(f)**

12 Defendants seek a continuance or dismissal of Plaintiff's motion  
13 under Federal Rule of Civil Procedure 56(f) ("Rule 56(f)") premised on  
14 their inability to depose two individuals, Gina Kearney and Paul  
15 Turner. (Opp'n. 7:4-17.) Defendants have not successfully served  
16 Kearney for a deposition; and they subpoenaed Turner but he failed to  
17 appear. (Lairamore Decl. ¶¶ 2-4; Whitefleet Decl. ¶¶ 8-9.)  
18 Defendants expect Kearney to testify about her 911 emergency telephone  
19 call in which she reported that Plaintiff assaulted her, the injuries  
20 she suffered as a result of this reported assault, and the nature of  
21 her relationship with Plaintiff. Defendants spoke with Kearney when  
22 they responded to her 911 call, after which Defendants attempted to  
23 speak with Plaintiff, and ultimately entered Plaintiff's apartment  
24 without a warrant. Defendants expect Turner to provide evidence of  
25 what Defendants observed before they entered Plaintiff's apartment.  
26 (Whitefleet Decl. ¶¶ 10, 11.) Plaintiff opposes the motion, arguing  
27 Defendants have not demonstrated the testimony of either Kearney or  
28

1 Turner is material to the issues in Plaintiff's motion. (Reply 19:10-15.)

2 To prevail on their Rule 56(f) motion, Defendants must show: "(1)  
3 that they have set forth in affidavit form the specific facts that  
4 they hope to elicit from further discovery, (2) that the facts sought  
5 exist, and (3) that these sought-after facts are 'essential' to resist  
6 the summary judgment motion." State of Cal. on Behalf of California  
7 Dept. Of Toxic Substances Control v. Campbell, 138 F.3d 772, 779 (9th  
8 Cir. 1986). Defendants, however, have not demonstrated that the  
9 additional discovery they seek is "essential to resist" Plaintiff's  
10 motion. See id. Plaintiff's motion addresses whether Defendants were  
11 authorized under law to enter his apartment without a warrant. The  
12 summary judgment evidentiary record indicates that the testimony  
13 Defendants seek is either cumulative of evidence already in the record  
14 or irrelevant to the motion. Therefore, Defendants' Rule 56(f) motion  
15 is denied.

### 16 III. STATEMENT OF FACTS

17 The parties dispute the facts concerning Defendants' entry into  
18 Plaintiff's apartment and what transpired therein. However, Plaintiff  
19 adopts Defendants' version of the facts for the purposes of his motion  
20 for partial summary judgment, only disputing Defendants'  
21 characterization of the weapon Plaintiff allegedly used in the  
22 reported assault as well as several inferences Defendants seek to have  
23 drawn from that evidence. Defendants move to have certain  
24 declarations and exhibits attached to Plaintiff's motion stricken from  
25 the record. However, this portion of Defendants' motion is denied as  
26 moot because Plaintiff agrees that Defendants' version of the facts in  
27 the summary judgment record are to be used when deciding Plaintiff's  
28 motion.

1 The summary judgment evidentiary record reveals that on June 2,  
2 2007, at approximately 10:51 p.m., Gina Kearney placed a 911 emergency  
3 telephone call to the police, reporting that twenty-five minutes  
4 earlier, Plaintiff threatened to kill her with a knife at Plaintiff's  
5 apartment. (Pl.'s Opp'n. to Defs.' Statement of Additional Undisputed  
6 Material Facts ("SAUF") ¶ 3; Defs.' Opp'n. to Pl.'s Separate Statement  
7 of Undisputed Material Facts ("SUF") ¶ 1; Powell Decl. ¶ 4.) In  
8 response to Kearney's 911 call, Defendants were dispatched to  
9 Kearney's residence at 1020 Santa Clara Street in Vallejo, California  
10 at approximately 11:19 p.m. (Pl.'s Opp'n. to Defs.' SAUF ¶ 3; Powell  
11 Decl. ¶ 5.)

12 When Defendants arrived at Kearney's residence, Kearney told  
13 Defendant Boyd that Plaintiff assaulted her earlier in the day when  
14 she went to his apartment to retrieve a car she had loaned him.  
15 (Defs.' Opp'n. to Pl.'s SUF ¶¶ 2-4.) Kearney also stated Plaintiff  
16 had been drinking. (Pl.'s Opp'n. to Defs.' SAUF ¶ 4.) When reporting  
17 the assault to Defendants, Kearney appeared upset, tearful, her hands  
18 were shaking, and she complained that the back of her head hurt. (Id.  
19 ¶ 8; Defs.' Opp'n. to Pl.'s SUF ¶ 10.) Defendants, however, did not  
20 observe any signs of physical injury. (Defs.' Opp'n. to Pl.'s SUF ¶  
21 10.)

22 Kearney further reported that when she was at Plaintiff's  
23 apartment, she and Plaintiff had an argument, in the course of which,  
24 Plaintiff "grabbed the back of her head and threatened to kill her  
25 while he held a butcher knife."<sup>2</sup> (Defs.' Opp'n. to Pl.'s SUF ¶¶ 3-4.)  
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27 <sup>2</sup> Defendants argue Plaintiff assaulted Kearney with a meat cleaver  
28 instead of a butcher knife. (Defs.' Opp'n. to Pl.'s SUF ¶ 4.) However,  
evidence has not been presented supporting this argument.

1 Kearney said she then kned Plaintiff in the groin, got a hold of the  
2 knife and called the name of the manager of the apartment building,  
3 Beverly Good. (Defs.' Opp'n. to Pl.'s SUF ¶¶ 5-6.) Good intervened,  
4 and the knife was removed from Plaintiff's apartment. (Defs.' Opp'n.  
5 to Pl.'s SUF ¶ 9; Pl.'s Opp'n. to Defs.' SAUF ¶ 7; Boyd Depo. 37:9-14,  
6 38:24-25.)

7 After speaking with Kearney, Defendants left her home and went to  
8 Plaintiff's residence at 421 Louisiana Street in Vallejo, California,  
9 to speak with Plaintiff and hear his version of what had transpired.  
10 (Defs.' Opp'n. to Pl.'s SUF ¶¶ 11-12.) When Defendants arrived at  
11 Plaintiff's apartment, they observed that the door to the apartment  
12 was open. (Id. ¶ 19.) Defendants also saw that a light was on in the  
13 apartment, and rice was scattered on the kitchen floor. (Id. ¶ 20.)  
14 Specifically, Boyd testified he could see from the doorway of  
15 Plaintiff's apartment "rice all over the linoleum [kitchen] floor."  
16 (Boyd Depo. 64:9-10.) Boyd also testified, that from the doorway, he  
17 could see only the corner of the stove but could hear "gas or some  
18 type of noise." (Boyd Depo. 63:7-64:4.) Defendants' counsel stated  
19 at the hearing on the motions, that from the landing outside of  
20 Plaintiff's apartment, the Defendants could not tell if there was  
21 anything cooking on top of the stove.

22 While outside Plaintiff's apartment, Defendants announced their  
23 presence by calling out "Vallejo Police." (Pl.'s Opp'n. to Defs.'  
24 SAUF ¶ 24.) There was no response. (Id. ¶ 25.) After a few seconds,  
25 Defendants entered Plaintiff's apartment. (Id.) The doorway to  
26 Plaintiff's apartment opens into a small kitchen. After their entry,  
27 Boyd turned the stove burner off. (Pl.'s Opp'n. to Defs.' SAUF ¶ 11;  
28 Boyd Depo. 70:12.) Defendants moved from the kitchen into a bedroom,

1 where they found Plaintiff lying in bed under blankets, and apparently  
2 asleep. (Defs.' Opp'n. to Pl.'s SUF ¶¶ 43-44, 47.) Defendants saw  
3 empty beer bottles on the night stand next to Plaintiff's bed. (Id. ¶  
4 52.) Defendants again announced their presence but Plaintiff did not  
5 respond. (Id. ¶ 45.) Boyd then grabbed Plaintiff's leg and tugged on  
6 it. (Id. ¶ 46.) Plaintiff responded by saying something to the  
7 effect of "leave me alone" or "let me go to sleep." (Id. ¶ 47.)

8 Boyd asked Plaintiff to identify himself, and Plaintiff provided  
9 his name. (Id. ¶ 48.) Boyd then told Plaintiff that Kearney had  
10 reported that he had assaulted her with a butcher knife. (Id. ¶ 49;  
11 Boyd Depo. 92:3-4.) Plaintiff responded by telling Defendants "to get  
12 the fuck out of his house" and rolled over as if to go back to sleep.  
13 (Defs.' Opp'n. to Pl.'s SUF ¶ 50.; Pl.'s Opp'n. to Defs.' SAUF ¶ 17.)  
14 Defendants then grabbed and lifted the blanket off Plaintiff "for  
15 officer safety." (Defs.' Opp'n. to Pl.'s SUF ¶ 51.) Boyd continued  
16 to ask Plaintiff to discuss the reported assault and provide "his side  
17 of the story." (Id. ¶ 53.) Plaintiff refused to cooperate or answer  
18 those questions. (Pl.'s Opp'n. to Defs.' SAUF ¶ 18.) Plaintiff was  
19 "verbally aggressive and agitated." (Id. ¶ 12; Boyd Depo. 96:6-22;  
20 Wentz Depo. 58:13-18.)

21 After several minutes of questioning, Plaintiff sat up in bed,  
22 with his hands clenched in a fist position by his waist. (Defs.'  
23 Opp'n. to Pl.'s SUF ¶¶ 57-58.) However, Plaintiff never struck at or  
24 swung at either Defendant. (Id. ¶ 58.) Wentz then showed his taser  
25 and warned Plaintiff multiple times that he would be tased if he did  
26 not cooperate. (Pl.'s Opp'n. to Defs.' SAUF ¶ 20.) Plaintiff still  
27 refused to comply with Defendants' requests, and Boyd told Plaintiff  
28 he was under arrest for "delaying or obstructing [his] investigation."

1 (Defs.' Opp'n. to Pl.'s SUF ¶ 60; Boyd Depo. 98:5-11.) Specifically,  
2 Boyd testified, "we were trying to get a statement from him, and after  
3 he was, you know, telling me and telling Officer Wentz several times  
4 to fuck off and this and that, at that point I told him he was under  
5 arrest for delaying or obstructing my investigation." (Boyd Depo.  
6 98:5-11.)

7 Then, one of the Defendants told Plaintiff to lay on his stomach  
8 and put his hands behind him or he would be tased. (Pl.'s Opp'n. to  
9 Defs.' SAUF ¶ 21; Defs.' Opp'n. to Pl.'s SUF ¶ 62.) Plaintiff  
10 refused, and again told Defendants to "fuck off." (Pl.'s Opp'n. to  
11 Defs.' SAUF ¶ 21.) Defendant Wentz then fired his taser which sent  
12 two probes towards Plaintiff. (Defs.' Opp'n. to Pl.'s SUF ¶ 65.)  
13 Once tased, Plaintiff sat straight up as if the taser had no effect;  
14 and, he continued to refuse to place his hands behind his back.  
15 (Pl.'s Opp'n. to Defs.' SAUF ¶ 22.) Plaintiff also resumed swearing.  
16 (Defs.' Opp'n. to Pl.'s SUF ¶ 69.) Wentz then tased Plaintiff again.  
17 (Id. ¶ 71.) Thereafter, Boyd was able to lie Plaintiff's body flat on  
18 the mattress and handcuff him. (Id.) Subsequently, medics arrived  
19 who transported Plaintiff to the hospital where he received medical  
20 care. (Id. ¶¶ 83-85.)

21 All criminal charges against Plaintiff were voluntarily dropped  
22 by the District Attorney. (Id. ¶ 86.)  
23  
24

#### 25 IV. DISCUSSION

##### 26 A. Plaintiff's Fourth Amendment Claims

27 Plaintiff argues he is entitled to partial summary judgment on  
28 his Fourth Amendment claims since Defendants impermissibly entered his



1 apartment without a warrant, questioned him regarding a reported  
2 assault, and subsequently arrested him. Defendants' argue their  
3 actions were justified under the Fourth Amendment, and alternatively,  
4 they are entitled to qualified immunity.

5 **1. The Warrantless Entry**

6 Plaintiff argues Defendants' warrantless entry into his  
7 apartment violated his rights under the Fourth Amendment. As stated  
8 by the Ninth Circuit:

9 The Fourth Amendment provides: 'The right of the  
10 people to be secure in their persons, houses,  
11 papers, and effects, against unreasonable searches  
12 and seizures, shall not be violated.' Searches and  
13 seizures inside a home without a warrant are  
14 presumptively unreasonable. The presumption,  
15 however, is not irrebuttable. There are two  
16 general exceptions to the warrant requirement for  
17 home searches: exigency and emergency. These  
18 exceptions are narrow and their boundaries are  
19 rigorously guarded to prevent any expansion that  
20 would unduly interfere with the sanctity of the  
21 home. In general, the difference between the two  
22 exceptions is this: The "emergency" exception stems  
23 from the police officers' community caretaking  
24 function and allows them to respond to emergency  
25 situations that threaten life or limb; this  
26 exception does not derive from police officers'  
27 function as criminal investigators. By contrast,  
28 the "exigency" exception does derive from the  
29 police officers' investigatory function; it allows  
30 them to enter a home without a warrant if they have  
31 both probable cause to believe that a crime has  
32 been or is being committed and a reasonable belief  
33 that their entry is necessary to prevent the  
34 destruction of relevant evidence, the escape of the  
35 suspect, or some other consequence improperly  
36 frustrating legitimate law enforcement efforts.

37 Hopkins, 573 F.3d at 763 (quotations, brackets and citations omitted).

38 Since it is undisputed that Defendants entered Plaintiff's  
39 apartment without a warrant, unless either the emergency or exigency  
40 exception applies, Defendants' warrantless entry violated Plaintiff's

1 rights under the Fourth Amendment. Defendants argue their entry was  
2 justified under both exceptions.

3 **a. The Emergency Exception**

4 Defendants contend they were authorized to enter Plaintiff's  
5 apartment under the emergency exception since the following facts gave  
6 them "probable cause to believe a burglary had occurred:" the door was  
7 open late at night, rice was on the kitchen floor, a light and the  
8 stove were on, and there was no response to their announcement of  
9 police presence. (Opp'n. to Mot. for Summ. J. 10:18-19.) Defendants  
10 alternatively argue their observations gave them reason to believe  
11 that "there could be injured parties" inside Plaintiff's apartment.  
12 (Id. 10:25.)

13 However, the exigency exception, not the emergency exception, is  
14 applicable when law enforcement officers conduct a warrantless search  
15 of a home to investigate a burglary. See U.S. v. Erickson, 991 F.2d  
16 529, 533 (9th Cir. 1993) (stating that a burglary investigation could  
17 not justify warrantless entry into home under the emergency exception;  
18 however, exigent circumstances could justify a warrantless entry into  
19 a residence if facts known to the officers suggested that a burglary  
20 was in progress and supported probable cause to enter to learn what  
21 was happening).

22 Under the emergency exception, "law enforcement officers may  
23 enter a home without a warrant to render emergency assistance to an  
24 injured occupant or to protect an occupant from imminent injury."  
25 Bringham City v. Stuart, 547 U.S. 398, 403 (2006). The "'emergency  
26 aid exception' does not depend on the officers' subjective intent or  
27 the seriousness of any crime they are investigating when the emergency  
28 arises. It requires only an objectively reasonable basis for

1 believing that a person within the house is in need of immediate aid.”  
2 Michigan v. Fisher, 130 S. Ct. 546, 548 (2009) (quotations and  
3 citations omitted). That is, at the time of their warrantless entry,  
4 the police officers must have had “an objectively reasonable basis for  
5 believing that medical assistance was needed, or persons were in  
6 danger.” Id. at 549 (quotations and citation omitted); see also U.S.  
7 v. Snipe, 515 F.3d 947, 952 (9th Cir. 2008) (articulating Ninth  
8 Circuit’s two-pronged test for application of emergency exception; the  
9 first prong asking whether, “considering the totality of the  
10 circumstances, law enforcement had an objectively reasonable basis for  
11 concluding that there was an immediate need to protect others or  
12 themselves from serious harm.”).

13 Defendants have not shown their entry was justified under the  
14 emergency exception since the record is devoid of facts indicating  
15 anyone was injured in the Plaintiff’s apartment. Other than Kearney’s  
16 statement that she had kneed Plaintiff in the groin, Defendants had no  
17 reason to believe Plaintiff was injured. Application of this  
18 exception requires more than mere speculation of injury. See Hopkins,  
19 573 F.3d at 764 (holding that warrantless entry to check for injuries  
20 when responding to report of minor hit and run car accident was not  
21 justified under emergency exception as there was no indication that  
22 the accident had caused any injuries). Therefore, in light of the  
23 totality of circumstances, it was not objectively reasonable for  
24 Defendants to believe “that medical assistance was needed or persons  
25 were in danger.” Fisher, 130 S. Ct. at 547. The emergency exception  
26 does not justify Defendants’ warrantless entry into Plaintiff’s  
27 apartment.

28 //

1           **b.       The Exigency Exception**

2           For the exigency exception to apply, the Defendants "must satisfy  
3 two requirements: first, [they] . . . must prove that [they] had  
4 probable cause to search [Plaintiff's apartment]; and second, . . .  
5 [they] must [also demonstrate] that exigent circumstances justified  
6 the warrantless intrusion." Hopkins, 573 F.3d at 768. Probable cause  
7 for a search requires that there be "known facts and circumstances  
8 . . . sufficient to warrant a man of reasonable prudence in the  
9 belief that contraband or evidence of a crime will be found."  
10 Hopkins, 573 F.3d at 767 (quotations and citation omitted). Exigent  
11 circumstances exist when "there is a compelling reason for not  
12 obtaining a warrant - for example, [when there is] a need to protect  
13 an officer or the public from danger, a need to avoid the imminent  
14 destruction of evidence, when entry in hot pursuit is necessary to  
15 prevent a criminal suspect's escape or [there is] a need to respond to  
16 fire or other emergencies." Fisher v. City of San Jose, 509 F.3d 952,  
17 960 (9th Cir. 2007) (quotations and citation omitted). Therefore, when  
18 law enforcement officials rely on the exigency exception, they must  
19 demonstrate that they "attempt[ed], in good faith, to secure a warrant  
20 or to present evidence explaining why a telephone warrant was  
21 unavailable or impractical." Id. at 961.

22           Defendants make two arguments in support of their contention that  
23 the exigency exception justified their warrantless entry. First,  
24 Defendants argue their entry was justified because they believed a  
25 burglarly had either occurred or was in progress at Plaintiff's  
26 apartment. (Opp'n. to Mot. for Summ. J. 13-14.) Defendants contend  
27 the following observations made upon their arrival at Plaintiff's  
28 apartment gave them probable cause to believe Plaintiff's apartment

1 had been burglarized or that a burglary was in progress: the door was  
2 open late at night, a light was on, the stove was on, rice was on the  
3 kitchen floor, and there was no response to the announcement of police  
4 presence. (Opp'n. 12:17-24.) "To determine if the officers had  
5 probable cause to enter [Plaintiff's apartment], we examine the  
6 totality of the circumstances known to the officers at the time they  
7 entered. Probable cause requires only a fair probability or  
8 substantial chance of criminal activity, not an actual showing that  
9 such activity occurred." Murdock v. Stout, 54 F.3d 1437, 1441 (9th  
10 Cir. 1995), abrogated on other grounds by, LaLonde v. County of  
11 Riverside, 204 F.3d 947, 957 (9th Cir. 2000).

12 Defendants argue the Ninth Circuit's decision in Murdock v. Stout  
13 supports their position that they were authorized to enter Plaintiff's  
14 apartment without a warrant to investigate a potential burglary. 54  
15 F.3d at 1442. Murdock, however, is distinguishable since in that case  
16 the police were dispatched to the plaintiff's house to investigate a  
17 report of suspicious activity suggesting a potential burglary. Id. at  
18 1441. Upon their arrival, the officers discovered an open door at the  
19 rear of the house. Id. Based upon these facts alone, the Ninth  
20 Circuit concluded there was not probable cause to support the  
21 officers' entry. Id. However, the officers in Murdock also "observed  
22 several indications that a resident was or should have been at the  
23 residence. The lights were on and a television was on . . . . The  
24 officers [then] attempted to make contact with the resident . . . but  
25 received no answer . . . ." Id. at 1442. The Ninth Circuit held that  
26 "[t]hese additional pieces of information, indicating that a resident  
27 should have been home, but was not responding, combined with the  
28 earlier report of suspicious activity and the presence of an open door

1 tip[ped] the scales to supply the officers with probable cause to  
2 believe that some criminal activity had occurred or was occurring  
3 . . . .” Id. at 1442. Further, the Ninth Circuit explicitly noted  
4 in Murdock “there was no indication . . . that the officers were using  
5 their burglary investigation as a pretext for conducting a search for  
6 evidence in Murdock’s home.” Id. at 1442-43.

7 Here, the situation is different. Defendants were not  
8 responding to a reported burglary; they went to Plaintiff’s apartment  
9 to speak with Plaintiff about a reported assault. Defendants’  
10 observations that Plaintiff’s door was open at night, that a light and  
11 the stove were on, that rice was on the floor, and that there was no  
12 response to their announcement of their presence, did not give them  
13 probable cause to believe a burglarly had occurred or was in progress.  
14 Further, upon entry into Plaintiff’s apartment, Defendants did not  
15 look for additional evidence of a burglary; rather, they found  
16 Plaintiff in bed and attempted to speak with him regarding the assault  
17 Kearney had reported. (Pl.’s Opp’n. to Defs.’ SAUF ¶ 15.)

18 Defendants’ after-the-fact argument that a potential burglary  
19 justified their entry appears to be a pre-textual basis for entering  
20 Plaintiff’s apartment to investigate Kearney’s assault allegations.

21 Moreover, even “[i]f a burglary had occurred in the recent past,  
22 there was no need for the police to enter [Plaintiff’s apartment].  
23 The only possible basis for finding exigent circumstances is if the  
24 facts support a finding that the police had a legitimate reason to  
25 believe that a burglary was in progress.” Guam v. Manibusan, Crim.  
26 No. 89-000136A, 1990 WL 320756, at \*4 (D. Guam Feb. 16, 1990).  
27 Defendants “bear[] the burden of showing the existence of exigent  
28 circumstances by particularized evidence, and this burden is not

1 satisfied by mere speculation" that a burglary was in progress.  
2 Baily v. Newland, 263 F.3d 1022, 1033 (9th Cir. 2001) (citations and  
3 quotations omitted).

4 Defendants alternatively argue, given Kearney's report and the  
5 condition of Plaintiff's apartment upon their arrival, there was  
6 probable cause to believe that the crime of either assault or battery  
7 had been committed there earlier and "exigency existed to immediately  
8 investigate . . . ." (Opp'n. 14:2.) Defendants, however, have not  
9 demonstrated that their entry and search was supported by any exigency  
10 making it reasonable for them to enter Plaintiff's apartment without a  
11 warrant. "[T]he presence of exigent circumstances necessarily implies  
12 that there is insufficient time to obtain a warrant; therefore, the  
13 [Defendants] must show that a warrant could not have been obtained in  
14 time." Baily, 263 F.3d at 1033 (citations and quotations omitted).  
15 Defendants simply posit that "exigency existed to avoid the improper  
16 frustration of legitimate law enforcement efforts." (Opp'n. to Mot.  
17 for Summ. J. 13:27-28.) Defendants made no attempt to obtain a  
18 warrant, and have not explained why a telephone warrant was  
19 unavailable or impractical. Since Defendants have not sustained their  
20 burden of showing an exigency excused the warrant requirement, the  
21 exigency exception does not justify their entry into Plaintiff's  
22 apartment to investigate the reported assault. Therefore, the  
23 exigency exception does not sanction Defendants' actions.

## 24 **2. The Warrantless Arrest**

25 Plaintiff also argues Defendants violated his Fourth Amendment  
26 rights by arresting him in his home without a warrant. Defendants  
27 counter the arrest was justified on two grounds. First, they contend  
28 they had probable cause to arrest Plaintiff for the assault Kearney

1 reported. Defendants argue "exigency is established by Plaintiff's  
2 intoxication, the open door, the violent nature of the crime of an  
3 assault with a [butcher knife], and the clear potential of Plaintiff  
4 presenting a danger to the community at large, but more specifically  
5 of potential further assault of Kearney . . . ." (Opp'n. 20:16-19.)  
6 Defendants also assert they had probable cause to arrest Plaintiff  
7 under California Penal Code Section 148 for delaying or obstructing a  
8 police officer.<sup>3</sup> Defendants contend that their observations of  
9 "Plaintiff with close[d] fists" provided exigent circumstances to  
10 effectuate the arrest. (Opp'n. 21:1.)

11 "[T]he warrantless arrest of a person is a species of seizure"  
12 that under the Fourth Amendment, must be reasonable to be  
13 constitutional. Payton v New York, 445 U.S. 573, (1980). "The Fourth  
14 Amendment protects against warrantless arrest inside a person's home  
15 in the same fashion that it protects against warrantless searches of  
16 the home, which is to say that police officers may not execute a  
17 warrantless arrest in a home unless they have both probable cause and  
18 exigent circumstances." Hopkins, 573 F.3d at 773. Since Defendants  
19 arrested Plaintiff in his home without a warrant, the arrest is  
20 constitutional only if Defendants can demonstrate both probable cause  
21 and exigent circumstances.

22 Defendants' first argument - that they properly arrested  
23 Plaintiff for the reported assault - fails to satisfy the requirements  
24 of the Fourth Amendment. Defendants' arrest of Plaintiff on this

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25  
26 <sup>3</sup> California Penal Code Section 148(a)(1) provides that "[e]very  
27 person who willfully resists, delays or obstructs any public officer .  
28 . . . in the discharge or attempt to discharge any duty of his or her  
office or employment . . . shall be punished by a fine not exceeding one  
thousand dollars (\$1,000), or by imprisonment in a county jail not to  
exceed one year, or by both that fine and imprisonment."



1 ground was unreasonable for the same reasons that Defendants' entry  
2 was impermissible. See Hopkins, 573 F.3d at 773. "[I]f the entry was  
3 illegal, the arrest was as well." Gallagher v. City of Winlock  
4 Washington, 287 Fed. Appx. 568, 574 (9th Cir. 2008).

5 Defendants' second argument - that Plaintiff was permissibly  
6 arrested for a violation of California Penal Code Section 148  
7 ("Section 148") - is also unpersuasive. The elements of a violation  
8 of Section 148(a)(1) are: "(1) the [individual] willfully resisted,  
9 delayed, or obstructed a peace officer, (2) when the officer was  
10 engaged in the performance of his or her duties, and (3) the  
11 [individual] knew or reasonably should have known that the other  
12 person was a peace officer engaged in the performance of his or her  
13 duties." Smith v. City of Hemet, 394 F.3d 689, 695 (9th Cir. 2005).  
14 However, "[i]n California, the lawfulness of the officer's conduct is  
15 an essential element of the offense of resisting, delaying, or  
16 obstructing a peace officer." Id. Since Defendants unlawfully  
17 entered Plaintiff's apartment, Plaintiff's refusal to answer questions  
18 relating to the assault or to cooperate with the police officer's  
19 investigation cannot be the basis of a constitutional arrest under  
20 Section 148. Therefore, Defendants' arrest of Plaintiff under Section  
21 148 violated Plaintiff's Fourth Amendment right against unreasonable  
22 seizure.

### 23 **B. Defendants' Motion for Qualified Immunity**

24 Each Defendant argues even if his actions violated Plaintiff's  
25 Fourth Amendment rights, the defense of qualified immunity shields him  
26 from liability.<sup>4</sup> The qualified immunity analysis hinges upon whether

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27  
28 <sup>4</sup> Plaintiff has not agreed to treat Defendants' version of events  
(continued...)

1 Plaintiff's Fourth Amendment rights were clearly established in 2007  
2 when Defendants engaged in the unconstitutional conduct. See Hopkins,  
3 573 F.3d at 770-71. "To be clearly established, the contours of the  
4 [constitutional] right must be sufficiently clear [so] that a  
5 reasonable official would understand that what he is doing violates  
6 [the constitutional right at issue]. The dispositive inquiry is  
7 whether it would be clear to a reasonable officer that his conduct was  
8 unlawful in the situation he confronted. If the officer's mistake as  
9 to what the law requires is reasonable, the officer is entitled to the  
10 [qualified] immunity defense." Ramierz v. City of Buena Park, 560  
11 F.3d 1012, 1020 (9th Cir. 2009) (quotations and citations omitted).

#### 12 **1. Application of Qualified Immunity to Defendants' Warrantless Entry**

13 The standard articulated in United States v. Cervantes  
14 in 2000, clearly established that "[t]he police must have reasonable  
15 grounds to believe that there is an emergency at hand and an immediate  
16 need for their assistance" to be justified in making a warrantless  
17 entry into a residence. United States v. Cervantes, 219 F.3d 882, 888  
18 (9th Cir. 2000), overruled by, U.S. v. Snipe, 515 F.3d 947 (9th Cir.  
19 2008) (articulating applicable standard for emergency exception); see  
20 also Hopkins, 573 F.3d at 771. The "qualified immunity analysis  
21 [however,] . . . presents a somewhat different question than whether  
22 there were reasonable grounds to believe that there was an emergency  
23 at hand; [instead,] in determining whether the officers' conduct  
24 violated clearly established law, [the court] must ask whether in

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25  
26 <sup>4</sup>(...continued)  
27 as true for the purpose of decision on each Defendant's qualified  
28 immunity motion. However, since it is determined that each Defendant  
fails to prevail on his qualified immunity defense using Defendants'  
version of the facts, it is unnecessary to discuss the parties' factual  
disputes.

1 200[7,] a 'reasonable officer' would have known that he lacked  
2 reasonable grounds to believe that there was an emergency at hand."  
3 Hopkins, 573 F.3d at 771 (quotations and citation omitted) (emphasis in  
4 original).

5 "[A] reasonable officer would indeed have known that the  
6 emergency exception to the Fourth Amendment would not encompass a  
7 warrantless entry" on the facts of this case. Hopkins, 573 F.3d at  
8 771. Based upon Kearney's report and the condition of Plaintiff's  
9 apartment upon Defendants arrival, a reasonable officer would have  
10 concluded that he lacked reasonable grounds for believing there was an  
11 emergency necessitating an immediate need of assistance. When the  
12 evidence the officers have provided does not contain adequate  
13 justification for their entry, it can be concluded that "it would have  
14 been clear to a reasonable officer that such [an entry] was unlawful."  
15 Id. at 771 (quotations and citation omitted). Therefore, Defendants  
16 qualified immunity motion under the emergency exception is denied.

17 The contours of the exigency exception were also well-defined in  
18 2007. At that time, it was clearly established that the exigency  
19 exception required the presence of both probable cause and exigent  
20 circumstances. See U.S. v. Martinez, 406 F.3d 1160, 1164 (9th Cir.  
21 2005); U.S. v. Lai, 944 F.2d 1434, 1441 (9th Cir. 1991) (abrogated on  
22 other grounds). Further, "the existence of probable cause to arrest  
23 and search does not eliminate the need for a search warrant absent  
24 exigent circumstances." Bailey v. Newland, 263 F.3d 1022, 1033 (9th  
25 Cir. 2001).

26 Since a reasonable officer should have known that "exigent  
27 circumstances necessarily imply insufficient time to obtain a  
28 warrant," and that mere investigation of a crime does not itself

1 create an exigency justifying a warrantless entry into a residence,  
2 Defendants qualified immunity argument under this exception is  
3 unavailing. U.S. v. Lindsey, 877 F.2d 777, 781 (9th Cir. 1989); see  
4 also Groh v. Ramirez, 540 U.S. 551, 558 (2004) (noting that "a  
5 warrantless entry to search for weapons or contraband even when a  
6 felony has been committed and there is probable cause to believe that  
7 incriminating evidence will be found within" is unlawful absent  
8 exigent circumstances). Further, a reasonable officer would have  
9 known that the condition of Plaintiff's apartment upon Defendants'  
10 arrival, did not "[give] rise to exigent circumstances justifying [a]  
11 warrantless entry . . . ." Id. Therefore, Defendants' motion is also  
12 denied on this ground.

13 **2. Application of Qualified Immunity to Defendants' Warrantless**  
14 **Arrest**

15 In 2007, it was well-established that an arrest constitutes a  
16 seizure for purposes of the Fourth Amendment. See Hopkins, 573 F.3d  
17 at 774. "There can be no doubt that the law in this respect was  
18 clearly established prior to 200[7] and thus should have been known by  
19 a reasonable officer." Id. Moreover, a reasonable officer would have  
20 known that a warrantless arrest within Plaintiff's home required the  
21 presence of both probable cause and exigent circumstances. See Kirk  
22 v. Louisiana, 536 U.S. 635, 638 (2002) (holding that both exigent  
23 circumstances and probable cause are required to justify a warrantless  
24 arrest inside the home).

25 In light of Defendants' unlawful entry, no reasonable officer  
26 would have believed that Plaintiff could have been arrested for  
27 violating California Penal Code Section 148(a). Further, no  
28 reasonable officer would have believed exigent circumstances existed

1 to arrest Plaintiff for the reported assault. Therefore, Defendants'  
2 motion is also denied on this ground.

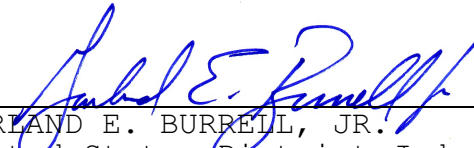
3 **C. Plaintiff's Claims Under California Civil Code Section 52.1**

4 Plaintiff also seeks partial summary judgment on his claims under  
5 California Civil Code section 52.1, in which he alleges Defendants'  
6 "actions constituted interference with [P]laintiff's rights under the  
7 Fourth Amendment." (Not. of Mot. for Partial Summ. J. 1.) Section  
8 52.1(b) provides that "[a]ny individual whose exercise or enjoyment of  
9 rights secured by the Constitution or laws of the United States . . .  
10 has been interfered with . . . may institute and prosecute . . . a  
11 civil action for damages . . . and other appropriate equitable relief  
12 . . . ." Cal. Civ. Code § 52.1(b). Plaintiff, however, fails to  
13 address his claims under section 52.1 in his motion and provides no  
14 authority supporting his conclusory argument under Section 52.1.  
15 Therefore, this portion of Plaintiff's motion is denied.

16 **V. CONCLUSION**

17 For the stated reasons, Plaintiff's motion for partial summary  
18 judgment on his Fourth Amendment claims based on Defendants'  
19 warrantless entry into his apartment and his subsequent arrest is  
20 GRANTED and Plaintiff's motion under California Civil Code section  
21 52.1 is DENIED. Defendants' motions are DENIED.

22 Dated: January 6, 2010

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25 \_\_\_\_\_  
GARLAND E. BURRELL, JR.  
United States District Judge