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IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

ANTHONY HIGBEE,

Petitioner,

No. CIV S-08-2345 MCE DAD

vs.

R. CAMBELL, Warden,

Respondent.

FINDINGS & RECOMMENDATIONS

\_\_\_\_\_ /

Petitioner is a state prisoner proceeding pro se with a petition for a writ of habeas corpus pursuant to 28 U.S.C. § 2254. Petitioner challenges the decision of the California Board of Parole Hearings (hereinafter “Board”) to deny him parole for four years at his parole consideration hearing held on April 20, 2006. Upon careful consideration of the record and the applicable law, the undersigned will recommend that petitioner’s application for habeas corpus relief be denied.

PROCEDURAL BACKGROUND

On October 9, 1987, in the Los Angeles County Superior Court, petitioner entered a plea of guilty to second degree murder and was later sentenced to fifteen years to life, plus one-year and a five-year enhancements to be served consecutively. Answer, Ex. A. This sentence was to be served consecutively to a six-year sentence imposed on petitioner in another case. Id.

1 On April 20, 2006, following a hearing, the Board found that petitioner was  
2 unsuitable for release on parole, and denied parole for four years. Pet., Ex. 3 at 87. Petitioner  
3 challenged the Board's decision in a petition for writ of habeas corpus filed in the Los Angeles  
4 County Superior Court. Answer, Ex. B at 5. That petition was denied in a reasoned decision on  
5 April 13, 2007. Id., Ex. C. Petitioner subsequently filed habeas petitions in the California Court  
6 of Appeal and the California Supreme Court, both of which were summarily denied on January  
7 17, 2008 and September 10, 2008, respectively. Id., Ex. D; Pet. at 8.

#### 8 FACTUAL BACKGROUND

9 The Board described the facts of petitioner's offense of commitment at the April  
10 20, 2006 parole suitability hearing as follows:

11 The inmate [met] the victim at a liquor store and they agreed to go  
12 out together to drink alcohol. Sometime during the night, during  
13 which they had consumed a considerable amount of alcohol, the  
14 defendant hit the victim with his belt...[killed her, and] cut off  
15 pubic hairs as well cutting off portions of the [breast]. When  
16 [petitioner] sobered, the impact of what he had done hit him, he  
17 told his family that he had done something terrible. The family  
18 notified the police in Glendale, however, they could not verify [his]  
19 story and no charges were filed at that time. Approximately eight  
20 days after the killing, one of the members of the [petitioner's]  
21 family found the victim's body and notified the Norwalk Sheriff's  
22 Station. The next day, the family brought [petitioner] to the  
23 Sheriff's Station where he was arrested.

24 Pet., Ex. 3 at 30-31.

#### 25 ANALYSIS

##### 26 I. Standards of Review Applicable to Habeas Corpus Claims

A writ of habeas corpus is available under 28 U.S.C. § 2254 only on the basis of  
some transgression of federal law binding on the state courts. See Peltier v. Wright, 15 F.3d 860,  
861 (9th Cir. 1993); Middleton v. Cupp, 768 F.2d 1083, 1085 (9th Cir. 1985) (citing Engle v.  
Isaac, 456 U.S. 107, 119 (1982)). A federal writ is not available for alleged error in the  
interpretation or application of state law. See Estelle v. McGuire, 502 U.S. 62, 67-68 (1991);  
Park v. California, 202 F.3d 1146, 1149 (9th Cir. 2000); Middleton, 768 F.2d at 1085. Habeas

1 corpus cannot be utilized to try state issues de novo. Milton v. Wainwright, 407 U.S. 371, 377  
2 (1972).

3 This action is governed by the Antiterrorism and Effective Death Penalty Act of  
4 1996 (“AEDPA”). See Lindh v. Murphy, 521 U.S. 320, 336 (1997); Clark v. Murphy, 331 F.3d  
5 1062, 1067 (9th Cir. 2003). Section 2254(d) sets forth the following standards for granting  
6 habeas corpus relief:

7 An application for a writ of habeas corpus on behalf of a  
8 person in custody pursuant to the judgment of a State court shall  
9 not be granted with respect to any claim that was adjudicated on  
the merits in State court proceedings unless the adjudication of the  
claim -

10 (1) resulted in a decision that was contrary to, or involved  
11 an unreasonable application of, clearly established Federal law, as  
determined by the Supreme Court of the United States; or

12 (2) resulted in a decision that was based on an unreasonable  
13 determination of the facts in light of the evidence presented in the  
State court proceeding.

14 See also Penry v. Johnson, 532 U.S. 782, 792-93 (2001); Williams v. Taylor, 529 U.S. 362  
15 (2000); Lockhart v. Terhune, 250 F.3d 1223, 1229 (9th Cir. 2001). If the state court’s decision  
16 does not meet the criteria set forth in § 2254(d), a reviewing court must conduct a de novo review  
17 of a habeas petitioner’s claims. Delgado v. Woodford, 527 F.3d 919, 925 (9th Cir. 2008). See  
18 also Frantz v. Hazey, 513 F.3d 1002, 1013 (9th Cir. 2008) (en banc) (“[I]t is now clear both that  
19 we may not grant habeas relief simply because of § 2254(d)(1) error and that, if there is such  
20 error, we must decide the habeas petition by considering de novo the constitutional issues  
21 raised.”).

22 The court looks to the last reasoned state court decision as the basis for the state  
23 court judgment. Robinson v. Ignacio, 360 F.3d 1044, 1055 (9th Cir. 2004). If the last reasoned  
24 state court decision adopts or substantially incorporates the reasoning from a previous state court  
25 decision, this court may consider both decisions to ascertain the reasoning of the last decision.  
26 Edwards v. Lamarque, 475 F.3d 1121, 1126 (9th Cir. 2007) (en banc).

1 II. Petitioner’s Claims

2 Petitioner claims that the Board violated his due process and first amendment  
3 rights by finding that he was unsuitable for parole based on his past substance abuse and his lack  
4 of participation in AA or NA. (Pet. at 3; Traverse at 4-6.) Petitioner also seeks an order from  
5 this court directing that his prison records be modified to reflect that his sentence is 15 years to  
6 life in prison plus sentencing enhancements, rather than 27 years to life in prison. (Pet. at 5.)

7 A. Due Process in the California Parole Context

8 The Due Process Clause of the Fourteenth Amendment prohibits state action that  
9 deprives a person of life, liberty, or property without due process of law. One alleging a due  
10 process violation must first demonstrate that he was deprived of a liberty or property interest  
11 protected by the Due Process Clause and then show that the procedures attendant upon the  
12 deprivation were not constitutionally sufficient. Ky. Dep’t of Corr. v. Thompson, 490 U.S. 454,  
13 459-60 (1989); McQuillion v. Duncan, 306 F.3d 891, 900 (9th Cir. 2002) (McQuillion I).

14 A protected liberty interest may arise from either the Due Process Clause of the  
15 United States Constitution or state laws. Bd. of Pardons v. Allen, 482 U.S. 369, 373 (1987). The  
16 United States Constitution does not, of its own force, create a protected liberty interest in a parole  
17 date, even one that has been set. Jago v. Van Curen, 454 U.S. 14, 17-21 (1981). However, “a  
18 state’s statutory scheme, if it uses mandatory language, ‘creates a presumption that parole release  
19 will be granted’ when or unless certain designated findings are made, and thereby gives rise to a  
20 constitutional liberty interest.” McQuillion I, 306 F.3d at 901 (quoting Greenholtz v. Inmates of  
21 Neb. Penal, 442 U.S. 1, 12 (1979)).

22 California’s parole scheme gives rise to a cognizable liberty interest in release on  
23 parole, even for prisoners who have not already been granted a parole date. Sass v. Cal. Bd. of  
24 Prison Terms, 461 F.3d 1123, 1128 (9th Cir. 2006); Biggs v. Terhune, 334 F.3d 910, 914 (9th  
25 Cir. 2003); McQuillion I, 306 F.3d at 903; see also In re Lawrence, 44 Cal. 4th 1181, 1204,  
26 1210, 1221 (2008). Accordingly, this court must examine whether California provided the

1 constitutionally required procedural safeguards when depriving petitioner of a protected liberty  
2 interest and, if not, whether the state courts' conclusion that it did was contrary to or an  
3 unreasonable application of clearly established federal law.

4           In this regard, it is clearly established federal law that a parole board's decision  
5 deprives a prisoner of due process with respect to his constitutionally protected liberty interest in  
6 a parole release date if the Board's decision is not supported by "some evidence in the record."  
7 Superintendent v. Hill, 472 U.S. 445, 457 (1985); Irons v. Carey, 505 F.3d 846, 851 (9th Cir.  
8 2007); Sass, 461 F.3d at 1128; Biggs, 334 F.3d at 915. "The 'some evidence' standard is  
9 minimally stringent," and a decision will be upheld under that standard if there is any evidence in  
10 the record that could support the conclusion reached by the factfinder. Powell v. Gomez, 33 F.3d  
11 39, 40 (9th Cir. 1994) (citing Cato v. Rushen, 824 F.2d 703, 705 (9th Cir. 1987)). See also  
12 Toussaint v. McCarthy, 801 F.2d 1080, 1105 (9th Cir. 1986). However, "the evidence  
13 underlying the board's decision must have some indicia of reliability." Jancsek v. Or. Bd. of  
14 Parole, 833 F.2d 1389, 1390 (9th Cir. 1987). See also Perverler v. Estelle, 974 F.2d 1132, 1134  
15 (9th Cir. 1992). Determining whether the "some evidence" standard is satisfied does not require  
16 examination of the entire record, independent assessment of the credibility of witnesses, or the  
17 weighing of evidence. Toussaint, 801 F.2d at 1105. The question is whether there is any reliable  
18 evidence in the record that could support the conclusion reached. Id.

19           When assessing whether a state parole board's suitability decision was supported  
20 by "some evidence," the analysis "is framed by the statutes and regulations governing parole  
21 suitability determinations in the relevant state." Irons, 505 F.3d at 851. Therefore, this court  
22 must:

23           look to California law to determine the findings that are necessary  
24 to deem a prisoner unsuitable for parole, and then must review the  
25 record in order to determine whether the state court decision  
26 holding that these findings were supported by "some evidence" in  
[petitioner's] case constituted an unreasonable application of the  
"some evidence" principle articulated in Hill.

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1 (Id.)

2 Under California law, prisoners serving indeterminate prison sentences “may  
3 serve up to life in prison, but they become eligible for parole consideration after serving  
4 minimum terms of confinement.” In re Dannenberg, 34 Cal. 4th 1061, 1078 (2005). The Board  
5 normally sets a parole release date one year prior to the inmate’s minimum eligible parole release  
6 date, and does so “in a manner that will provide uniform terms for offenses of similar gravity and  
7 magnitude in respect to their threat to the public.” In re Lawrence, 44 Cal. 4th at 1202 (citing  
8 California Penal Code § 3041(a)). A release date must be set “unless [the Board] determines that  
9 the gravity of the current convicted offense or offenses, or the timing and gravity of current or  
10 past convicted offense or offenses, is such that consideration of the public safety requires a more  
11 lengthy period of incarceration . . . and that a parole date, therefore, cannot be fixed . . .” Cal.  
12 Penal Code § 3041(b).

13 In order to carry out the mandate of § 3041, the Board must determine “whether  
14 the inmate poses ‘an unreasonable risk of danger to society if released from prison,’ and thus  
15 whether he or she is suitable for parole.” In re Lawrence, 44 Cal. 4th at 1202 (citing California  
16 Code Regs., tit. 15, § 2281(a)). In doing so, the Board must consider all relevant, reliable  
17 information available regarding

18 the circumstances of the prisoner’s social history; past and present  
19 mental state; past criminal history, including involvement in other  
20 criminal misconduct which is reliably documented; the base and  
21 other commitment offenses, including behavior before, during and  
22 after the crime; past and present attitude toward the crime; any  
23 conditions of treatment or control, including the use of special  
24 conditions under which the prisoner may safely be released to the  
25 community; and any other information which bears on the  
26 prisoner’s suitability for release.

23 Cal. Code Regs., tit. 15, § 2281(b).

24 The regulation identifies circumstances that tend to show suitability or  
25 unsuitability for release. Cal. Code Regs., tit. 15, § 2281(c) & (d). The following circumstances  
26 have been identified as tending to show that a prisoner is suitable for release: (1) the prisoner has

1 no juvenile record of assaulting others or committing crimes with a potential of personal harm to  
2 victims; (2) the prisoner has experienced reasonably stable relationships with others; (3) the  
3 prisoner has performed acts that tend to indicate the presence of remorse or has given indications  
4 that he understands the nature and magnitude of his offense; (4) the prisoner committed his crime  
5 as the result of significant stress in his life; (5) the prisoner's criminal behavior resulted from  
6 having been victimized by battered women syndrome; (6) the prisoner lacks a significant history  
7 of violent crime; (7) the prisoner's present age reduces the probability of recidivism; (8) the  
8 prisoner has made realistic plans for release or has developed marketable skills that can be put to  
9 use upon release; and (9) institutional activities indicate an enhanced ability to function within  
10 the law upon release. Cal. Code Regs., tit. 15, § 2281(d).

11           The following circumstances have been identified as tending to indicate  
12 unsuitability for release: (1) the prisoner committed the offense in an especially heinous,  
13 atrocious, or cruel manner; (2) the prisoner had a previous record of violence; (3) the prisoner has  
14 an unstable social history; (4) the prisoner's crime was a sadistic sexual offense; (5) the prisoner  
15 had a lengthy history of severe mental problems related to the offense; and (6) the prisoner has  
16 engaged in serious misconduct in prison. Cal. Code Regs., tit. 15, § 2281(c). Factors to consider  
17 in deciding whether the prisoner's offense was committed in an especially heinous, atrocious, or  
18 cruel manner include: (A) multiple victims were attacked, injured, or killed in the same or  
19 separate incidents; (B) the offense was carried out in a dispassionate and calculated manner, such  
20 as an execution-style murder; (C) the victim was abused, defiled or mutilated during or after the  
21 offense; (D) the offense was carried out in a manner that demonstrated an exceptionally callous  
22 disregard for human suffering; and (E) the motive for the crime is inexplicable or very trivial in  
23 relation to the offense. *Id.* § 2281(c)(1)(A) - (E).

24           The overriding concern in determining parole suitability under California law is  
25 public safety. *Dannenberg*, 34 Cal. 4th at 1086. This "core determination of 'public safety' . . .  
26 involves an assessment of an inmates current dangerousness." *Lawrence*, 44 Cal. 4th at 1205

1 (emphasis in original). See also Cal. Code Regs. tit. 15, § 2281(a) (“Regardless of the length of  
2 time served, a life prisoner shall be found unsuitable for and denied parole if in the judgment of  
3 the panel the prisoner will pose an unreasonable risk of danger to society if released from  
4 prison.”) Accordingly, California law provides that,

5           when a court reviews a decision of the Board or the Governor, the  
6           relevant inquiry is whether some evidence supports the decision of  
7           the Board or the Governor that the inmate constitutes a current  
8           threat to public safety, and not merely whether some evidence  
9           confirms the existence of certain factual findings.

10 Lawrence, 44 Cal. 4th at 1212 (citing In re Rosenkrantz, 29 Cal. 4th 616, 658 (2002);  
11 Dannenberg, 34 Cal. 4th at 1071; and In re Lee, 143 Cal. App. 4th 1400, 1408 (2006)).

12           In recent years the Ninth Circuit Court of Appeals has concluded that, given the  
13 liberty interest that California prisoners have in their release on parole, a continued reliance upon  
14 an unchanging factor to support a finding of unsuitability for parole may, over time, constitute a  
15 violation of due process. The court has addressed the issue in three significant cases, each of  
16 which will be discussed below.

17           First, in Biggs, the Ninth Circuit Court of Appeals recognized that a continued  
18 reliance on an unchanging factor to deny parole, such as the circumstances of the offense, could  
19 at some point result in a due process violation.<sup>1</sup> While the court in Biggs rejected several of the  
20 reasons given by the Board for finding the petitioner in that case unsuitable for parole, it upheld  
21 three: (1) petitioner’s commitment offense involved the murder of a witness; (2) the murder was  
22 carried out in a manner exhibiting a callous disregard for the life and suffering of another; and (3)  
23 petitioner could benefit from therapy. Biggs, 334 F.3d at 913. However, the court in Biggs  
24 cautioned that continued reliance solely upon the gravity of the offense of conviction and  
25 petitioner’s conduct prior to committing that offense in denying parole could, at some point,  
26 violate due process. In this regard, the court observed:

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<sup>1</sup> That holding has been acknowledged as representing the law of the circuit. Irons, 505 F.3d at 853; Sass, 461 F.3d at 1129.



1 As in the present instance, the parole board’s sole supportable  
2 reliance on the gravity of the offense and conduct prior to  
3 imprisonment to justify denial of parole can be initially justified as  
4 fulfilling the requirements set forth by state law. Over time,  
5 however, should Biggs continue to demonstrate exemplary  
6 behavior and evidence of rehabilitation, denying him a parole date  
7 simply because of the nature of Biggs’ offense and prior conduct  
8 would raise serious questions involving his liberty interest in  
9 parole.

6 Id. at 916. The court in Biggs also stated that “[a] continued reliance in the future on an  
7 unchanging factor, the circumstance of the offense and conduct prior to imprisonment, runs  
8 contrary to the rehabilitative goals espoused by the prison system and could result in a due  
9 process violation.” Biggs, 334 F.3d at 917.

10 In Sass, the Board found the petitioner unsuitable for parole at his third suitability  
11 hearing based on the gravity of his offenses of conviction in combination with his prior offenses.  
12 461 F.3d at 1126. Citing the decision in Biggs, the petitioner in Sass contended that reliance on  
13 these unchanging factors to deny him parole violated due process. The court disagreed,  
14 concluding that these factors amounted to “some evidence” to support the Board’s determination.

15 Id. at 1129. The court provided the following explanation for its holding:

16 While upholding an unsuitability determination based on these  
17 same factors, we previously acknowledged that “continued reliance  
18 in the future on an unchanging factor, the circumstance of the  
19 offense and conduct prior to imprisonment, runs contrary to the  
20 rehabilitative goals espoused by the prison system and *could* result  
21 in a due process violation.” Biggs, 334 F.3d at 917 (emphasis  
22 added). Under AEDPA it is not our function to speculate about  
23 how future parole hearings could proceed. Cf. id. The evidence of  
24 Sass’ prior offenses and the gravity of his convicted offenses  
25 constitute some evidence to support the Board’s decision.  
26 Consequently, the state court decisions upholding the denials were  
neither contrary to, nor did they involve an unreasonable  
application of, clearly established Federal law as determined by the  
Supreme Court of the United States. 28 U.S.C. § 2254(d).

24 Id.

25 In Irons, the Ninth Circuit sought to harmonize the holdings in Biggs and Sass,  
26 stating as follows:

1 Because the murder Sass committed was less callous and cruel than  
2 the one committed by Irons, and because Sass was likewise denied  
3 parole in spite of exemplary conduct in prison and evidence of  
4 rehabilitation, our decision in Sass precludes us from accepting  
5 Irons' due process argument or otherwise affirming the district  
6 court's grant of relief.

7 We note that in all the cases in which we have held that a parole  
8 board's decision to deem a prisoner unsuitable for parole solely on  
9 the basis of his commitment offense comports with due process,  
10 the decision was made before the inmate had served the minimum  
11 number of years required by his sentence. Specifically, in Biggs,  
12 Sass, and here, the petitioners had not served the minimum number  
13 of years to which they had been sentenced at the time of the  
14 challenged parole denial by the Board. Biggs, 334 F.3d at 912;  
15 Sass, 461 F.3d at 1125. All we held in those cases and all we hold  
16 today, therefore, is that, given the particular circumstances of the  
17 offenses in these cases, due process was not violated when these  
18 prisoners were deemed unsuitable for parole prior to the expiration  
19 of their minimum terms.

20 Furthermore, we note that in Sass and in the case before us there  
21 was substantial evidence in the record demonstrating rehabilitation.  
22 In both cases, the California Board of Prison Terms appeared to  
23 give little or no weight to this evidence in reaching its conclusion  
24 that Sass and Irons presently constituted a danger to society and  
25 thus were unsuitable for parole. We hope that the Board will come  
26 to recognize that in some cases, indefinite detention based solely  
on an inmate's commitment offense, regardless of the extent of his  
rehabilitation, will at some point violate due process, given the  
liberty interest in parole that flows from the relevant California  
statutes. Biggs, 334 F.3d at 917.

18 Irons, 505 F.3d at 853-54.<sup>2</sup>

19 The Board found that petitioner was unsuitable for parole on April 20, 2006.  
20 (Pet., Ex. 3 at 82-87.) The Board gave the following reasons for its decision. The offense was

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22 <sup>2</sup> The California Supreme Court has also acknowledged that the aggravated nature of the  
23 commitment offense, over time, may fail to provide some evidence that the inmate remains a  
24 current threat to public safety. In re Lawrence, 44 Cal. 4th at 1218-20 & n. 20. Additionally, a  
25 recent panel of the Ninth Circuit in Hayward v. Marshall, 512 F.3d 536, 546-47 (9th Cir. 2008),  
26 determined that under the "unusual circumstances" of that case the unchanging factor of the  
gravity of the petitioner's commitment offense did not constitute "some evidence" supporting the  
governor's decision to reverse a parole grant on the basis that the petitioner would pose a  
continuing danger to society. However, on May 16, 2008, the Court of Appeals decided to rehear  
that case en banc. Hayward v. Marshall, 527 F.3d 797 (9th Cir. 2008). Therefore, the panel  
decision in Hayward is no longer citable precedent.

1 carried out in a cruel and callous manner, as petitioner had anal sex with the victim and cut off  
2 some of her pubic hairs and portions of her breasts after he strangled her with a belt, and the  
3 victim was particularly vulnerable, as she was mentally challenged and drunk. Id. at 82-83.  
4 Petitioner had previously been convicted of sexual assault, and was on probation when he  
5 committed the murder. Id. at 83. Petitioner had stopped attending substance abuse classes. Id.  
6 Petitioner had a significant prison disciplinary record including four 128s and two serious 115s  
7 during his incarceration. Id. at 84. His psychiatric report stated that he had a moderate risk of  
8 violence, as he lacked prosocial attachment and had a history of inappropriate sexual activity. Id.  
9 Petitioner also lacked realistic parole plans if he were to be released. Id. The Board commended  
10 petitioner for remaining discipline free for the last five years, for his positive chronos, and for his  
11 participation in self-help programs. Id. at 85.

12           The Los Angeles County Superior Court denied petitioner habeas relief, finding  
13 that the record contained “some evidence” to support the Board’s finding of unsuitability. That  
14 court wrote:

15           Contrary to petitioner’s assertions, the Board properly relied on  
16 petitioner’s failure to attend NA, AA, or any other substance abuse  
17 program since 2003 as a factor denying parole. A prisoner’s  
18 participation in therapy or self-help while incarcerated is evidence  
19 that indicates an enhanced ability to function within the law upon  
20 release, a factor that favors suitability. . . .In addition, the Board  
21 may rely on an inmate’s lack of participation in a substance abuse  
22 program under the general provision that requires the parole  
23 authority to “consider [a]ll relevant, reliable information” in the  
24 suitability determination . . . . Here, the record shows that  
25 petitioner was addicted to narcotics/alcohol and committed the  
26 present crime while under the influence. Accordingly, the Board’s  
reliance on petitioner’s failure to participate in substance abuse  
programs since 2003 is supported by some evidence.

27           Furthermore, the circumstances of petitioner’s second-degree  
28 murder offense “exceed the minimum elements necessary to  
29 sustain a conviction” of second degree murder . . .

30           Although the Board commended petitioner for the positive aspects  
31 of his behavior, they found that his positive behavior did not  
32 outweigh the factors of unsuitability. The Board’s decision is  
33 supported by some evidence.

1 Answer, Ex. D at 12.

2           After taking into consideration the Ninth Circuit decisions in Biggs, Sass, and  
3 Irons, and for the reasons set forth below, this court concludes that petitioner is not entitled to  
4 federal habeas relief with respect to his due process challenge to the Board’s April 20, 2006  
5 decision denying him parole.<sup>3</sup> The court acknowledges that petitioner has remained discipline  
6 free for the last five years of his imprisonment, has positive chronos, and has participated in self-  
7 help programs. However, the Board’s decision that petitioner was unsuitable for parole and that  
8 his release would unreasonably endanger public safety was supported by “some evidence” that  
9 bore indicia of reliability. Specifically, the Board relied on the circumstances of petitioner’s  
10 conviction offense, his prior criminal history, his lack of participation in any substance abuse  
11 program since 2003, his prison disciplinary record, his psychiatric evaluation finding that he  
12 posed a moderate risk of violence, and his lack of realistic plans for release on parole. All of  
13 these factors cited by the Board are supported by the record before this court and, according to  
14 the cases discussed above, constitute “some evidence” supporting the Board’s decision that  
15 petitioner was not yet suitable for release on parole at the time of his hearing in 2006. Sass, 469  
16 F.3d at 1129; Irons, 505 F.3d at 665. Accordingly, petitioner is not entitled to relief on his claim  
17 that the Board’s failure to find him suitable for parole at his April 20, 2006 parole suitability  
18 hearing violated his right to due process.

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22           <sup>3</sup> Petitioner also contends that the Board failed to comply with state laws and regulations  
23 when it found him unsuitable for release on parole at the April 20, 2006 hearing. Petitioner’s  
24 arguments that the state court has erred in applying state law are not cognizable in this federal  
25 habeas corpus proceeding. See Rivera v. Illinois, \_\_\_ U.S. \_\_\_, 129 S. Ct. 1446, 1454 (2009)  
26 (“[A] mere error of state law . . . is not a denial of due process”) (quoting Engle v. Isaac, 456  
U.S. 107, 121, n. 21 (1982) and Estelle v. McGuire, 502 U.S. 62, 67, 72-73 (1991)). A habeas  
court may not grant the writ on the basis of errors of state law where, as here, the combined effect  
of those errors does not violate the Federal Constitution. Lewis v. Jeffers, 497 U.S. 764, 780  
(1990); Pulley v. Harris, 465 U.S. 37, 41 (1984); Parle v. Runnels, 387 F.3d 1030, 1045 (9th Cir.  
2004).

1           B. Petitioner's Other Claims

2           Petitioner also claims that the Board violated his first amendment rights by denying  
3 him release on parole based on his history of substance abuse. (Pet. at 3) In this regard, petitioner  
4 relies on the decision in Thompson v. Davis, 295 F.3d 890 (9th Cir. 2002). In that case the Ninth  
5 Circuit held that under the ADA, a parole board may not categorically exclude a class of disabled  
6 people from consideration for parole because of their disabilities, in that case the disability of drug  
7 addiction. 295 F.3d at 898. The court also held, however, that the ADA does not categorically  
8 bar a parole board from making an individualized assessment of the future dangerousness of an  
9 inmate by taking into account the inmate's history of addiction. 295 F.3d at 898, n. 4; see also  
10 Turner v. Hickman, 342 F. Supp. 2d 887, 897 (E.D. Cal. 2004) (requiring inmates, as a condition  
11 for being granted parole, to participate in a drug treatment program based on the concept of a  
12 higher power to which participants had to submit was prohibited by the Establishment Clause of  
13 the First Amendment). Petitioner's argument in this regard is unpersuasive.

14           Petitioner murdered and mutilated a woman while under the influence of alcohol.  
15 The Board did not categorically deny petitioner parole because of his past addiction. Neither did  
16 the Board require petitioner to attend a religious program in order to qualify for release on parole.  
17 Instead, the Board merely and properly considered petitioner's failure to attend AA, NA **or any**  
18 **other secular substance abuse program** since 2003 as a factor in assessing his future  
19 dangerousness if released on parole in 2006.

20           Petitioner also contends that he is serving a sentence of 15 years to life in prison  
21 with consecutive sentencing enhancements terms of 6 years, and asks the court to issue an order  
22 stating that "he has served his term for the [e]nhancements and . . . . started his 15 to life  
23 sentence" in 1992. (Pet. at 5.) It appears from the documents submitted to the court that  
24 petitioner was sentenced to fifteen years to life, with a term of six years on the sentencing  
25 enhancement allegations found to be trues, on his second degree murder conviction. In addition,  
26 petitioner was sentenced to a six-year prison term for another crime, with that term to be served

1 consecutive to his sentence on the second degree murder conviction. (See Answer, Ex. A.)  
2 Petitioner has not presented convincing or coherent reasons in support of the issuance of the order  
3 he seeks from this court with respect to the sentence as reflected in his prison records.  
4 Accordingly, his request for this relief should be also denied.

5 III. Request for Evidentiary Hearing

6 In his traverse, petitioner requests an evidentiary hearing. Pursuant to 28 U.S.C. §  
7 2254(e)(2), an evidentiary hearing is appropriate under the following circumstances:

8 (e)(2) If the applicant has failed to develop the factual basis of a  
9 claim in State court proceedings, the court shall not hold an  
evidentiary hearing on the claim unless the applicant shows that-

10 (A) the claim relies on-

11 (i) a new rule of constitutional law, made retroactive to cases  
12 on collateral review by the Supreme Court, that was previously  
unavailable; or

13 (ii) a factual predicate that could not have been previously  
14 discovered through the exercise of due diligence; and

15 (B) the facts underlying the claim would be sufficient to establish by  
16 clear and convincing evidence that but for constitutional error, no  
reasonable fact finder would have found the applicant guilty of the  
underlying offense[.]

17 Under this statutory scheme, a district court presented with a request for an  
18 evidentiary hearing must first determine whether a factual basis exists in the record to support a  
19 petitioner's claims for habeas relief and, if not, whether an evidentiary hearing "might be  
20 appropriate." Baja v. Ducharme, 187 F.3d 1075, 1078 (9th Cir. 1999). See also Earp v. Ornoski,  
21 431 F.3d 1158, 1166 (9th Cir. 2005); Insyxiengmay v. Morgan, 403 F.3d 657, 669-70 (9th Cir.  
22 2005). A petitioner requesting an evidentiary hearing must also demonstrate that he has presented  
23 a "colorable claim for relief." Earp, 431 F.3d at 1167 (citing Insyxiengmay, 403 F.3d at 670,  
24 Stankewitz v. Woodford, 365 F.3d 706, 708 (9th Cir. 2004) and Phillips v. Woodford, 267 F.3d  
25 966, 973 (9th Cir. 2001)). To show that a claim is "colorable," a petitioner is "required to allege  
26 specific facts which, if true, would entitle him to relief." Ortiz v. Stewart, 149 F.3d 923, 934 (9th

1 Cir. 1998) (internal quotation marks and citation omitted).

2 The court concludes that no additional factual supplementation is necessary in this  
3 case and that an evidentiary hearing is not appropriate with respect to the due process claim raised  
4 in the instant petition. The facts alleged in support of these claims, even if established at a  
5 hearing, would not entitle petitioner to federal habeas relief. Therefore, petitioner's request for an  
6 evidentiary hearing should be denied.

7 CONCLUSION

8 For all the reasons set forth above, IT IS HEREBY RECOMMENDED that  
9 petitioner's application for a writ of habeas corpus be denied.

10 These findings and recommendations are submitted to the United States District  
11 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within twenty-  
12 one days after being served with these findings and recommendations, any party may file written  
13 objections with the court and serve a copy on all parties. Such a document should be captioned  
14 "Objections to Magistrate Judge's Findings and Recommendations." Any reply to the objections  
15 shall be served and filed within fourteen days after service of the objections. The parties are  
16 advised that failure to file objections within the specified time may waive the right to appeal the  
17 District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

18 DATED: April 16, 2010.

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21 \_\_\_\_\_  
DALE A. DROZD  
UNITED STATES MAGISTRATE JUDGE

22 DAD:rh  
23 higbee2345 hc  
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