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IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

NOEL PHILLIPPE SCOTT,

Petitioner,

No. CIV S-08-2370 GEB KJM P

vs.

D.K. SISTO,

Respondent.

FINDINGS AND RECOMMENDATIONS

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Petitioner is a state prisoner proceeding pro se with a petition for a writ of habeas corpus under 28 U.S.C. § 2254. Respondent’s motion to dismiss the petition as untimely filed is before the court. Petitioner has filed an opposition to the motion. Respondent has not filed a reply.

I. Background

For purposes of the statute of limitations analysis, the relevant chronology of this case is as follows: On July 28, 2006, petitioner was found guilty of a disciplinary violation and was assessed a loss of thirty days of “good time” credit. See Mot., Ex. A at 8¹ (docket no. 13). Petitioner sought administrative remedies by pursuing an internal appeal, which was denied by

¹ Page references are to those assigned by the court’s CM/ECF system.

1 the Director of the California Department of Corrections and Rehabilitation (CDCR) on March
2 16, 2007. See Opp’n at 8 (docket no. 14). Petitioner filed a petition for writ of habeas corpus in
3 Solano County Superior Court on October 11, 2007, challenging the loss of “good time” credit.
4 Id. at 10. That petition was denied on December 14, 2007. Id. at 11-12. Petitioner then sought
5 habeas relief before the California Court of Appeal, First Appellate District, on February 8,
6 2008. Id. at 13. That petition was denied on April 17, 2008. Id. at 14. Finally, he filed a
7 petition with the California Supreme Court on May 5, 2008. Id. at 15. That was denied on June
8 11, 2008. Id. at 16. The instant petition was filed on October 7, 2008.

9 II. Analysis

10 Respondent argues that the federal petition is untimely. Under the Antiterrorism
11 and Effective Death Penalty Act of 1996 (“AEDPA”), a one-year period of limitation applies to a
12 petition for writ of habeas corpus filed in federal court by a person in custody pursuant to the
13 judgment of a state court. 28 U.S.C. § 2244(d)(1). The statute of limitations applies to all
14 federal habeas petitions filed after the statute was enacted on April 24, 1996. Lindh v. Murphy,
15 521 U.S. 320, 322-23 (1997). Because this action was commenced in 2008, the AEDPA period
16 of limitations is applicable to the petition. Specifically, that statute provides in relevant part:

17 (d) (1) A 1-year period of limitation shall apply to an application
18 for a writ of habeas corpus by a person in custody pursuant to the
19 judgment of a State court. The limitation period shall run from the
latest of –

20 (A) the date on which the judgment became final by the
21 conclusion of direct review or the expiration of the time for
seeking such review;

22 (B) the date on which the impediment to filing an
23 application created by State action in violation of the Constitution
or laws of the United States is removed, if the applicant was
prevented from filing by such State action;

24 (C) the date on which the constitutional right asserted was
25 initially recognized by the Supreme Court, if the right has been
newly recognized by the Supreme Court and made retroactively
26 applicable to cases on collateral review; or

1 (D) the date on which the factual predicate of the claim or
2 claims presented could have been discovered through the exercise
of due diligence.

3 (2) The time during which a properly filed application for State
4 post-conviction or other collateral review with respect to the
pertinent judgment or claim is pending shall not be counted toward
5 any period of limitation under this subsection.

6 28 U.S.C. § 2244(d).

7 Respondent correctly states that when a petition challenges an administrative
8 decision, § 2244(d)(1)(D) applies, and the limitations period begins to run from “the date on
9 which the factual predicate of the claim or claims presented could have been discovered through
10 the exercise of due diligence.” Respondent takes the position that the triggering date in this case
11 was “the day after Scott was convicted of the prison disciplinary charge.” Mot. at 3. This
12 assertion is incorrect as made clear in the very authority respondent cites. In Shelby v. Bartlett,
13 391 F.3d 1061 (9th Cir. 2004), the Ninth Circuit addressed the petition of an Oregon inmate who
14 challenged the loss of 100 days of “statutory good time” as a penalty for a disciplinary violation.
15 After reaffirming that § 2244(d)(1)(D) governed the timeliness of petitions challenging
16 administrative decisions, the court concluded that “[petitioner] does not dispute that he received
17 timely notice of the denial of his administrative appeal on July 12, 2001, and he offers no
18 evidence to the contrary. Therefore, the limitation period began running the next day.” Shelby,
19 391 F.3d at 1066 (emphases added).²

21 ² The Ninth Circuit’s application of law to fact in calculating the time limitation in
22 Shelby is not ambiguous or subject to any reasonable interpretation other than a statement that
23 the one-year period begins once a prisoner’s administrative appeals process has ended. The
24 other case cited by respondent, Redd v. McGrath, 343 F.3d 1077 (9th Cir. 2003), applies the
25 same rule in the context of administrative appeals where a prisoner has been denied parole. Nor
26 is it an arcane rule unfamiliar to respondent or his counsel. Respondent has been party to
numerous cases in this court where the timing rule of Shelby and Redd was applied. See, e.g.,
Winston v. Sisto, 2008 WL 2119918 (E.D.Cal.); Perez v. Sisto, 2007 WL 3046006 (E.D.Cal.);
Howard v. Sisto, 2009 WL 1657471 (E.D.Cal.). Respondent’s newfound position that the
limitation period begins the day after the initial hearing at which petitioner was penalized with a
loss of time credit is not justified by anything set forth in his briefing in this matter.

1 The limitations period in this case began to run on March 17, 2007, the day after
2 petitioner’s appeal to the Director of CDCR was denied. That denial came 231 days later than
3 respondent’s suggested triggering date of July 29, 2006. This later date makes a crucial
4 difference, as it renders the instant petition timely under § 2244(d)(1)(D). The time during
5 which a properly filed application for state post-conviction or other collateral review with
6 respect to the pertinent judgment or claim is pending shall not be counted toward the AEDPA
7 statute of limitations. 28 U.S.C. § 2244(d)(2). The statute of limitations is not tolled during the
8 interval between the date on which a decision becomes final and the date on which the petitioner
9 files his first state collateral challenge. Nino v. Galaza, 183 F.3d 1003, 1006 (9th Cir. 1999).
10 Once state collateral proceedings are commenced, a state habeas petition is “pending” during a
11 full round of review in the state courts, including the time between a lower court decision and the
12 filing of a new petition in a higher court, as long as the intervals between petitions are
13 “reasonable.” Carey v. Saffold, 536 U.S. 214, 222-24 (2002).

14 Petitioner waited 208 days from the time his final administrative appeal was
15 denied to the time he initiated habeas proceedings in state court. During that time, the
16 limitations period ran against him. When he filed his petition in Solano County Superior Court
17 on October 11, 2007, the statute was tolled until the California Supreme Court denied his
18 petition on June 11, 2008.³ He then waited another 117 days before filing the instant petition
19 with this court on October 7, 2008, running out 325 days of the one-year limitations period. His
20 petition is therefore timely, and respondent’s motion to dismiss should be denied.

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24 ³ Petitioner allowed fifty-five days to elapse between the Superior Court’s denial of his
25 petition and his filing a petition in the intermediate appellate court. Seventeen days elapsed
26 between the intermediate court’s denial and his filing before the California Supreme Court.
Neither of these time lapses constitutes an unreasonable delay. See Evans v. Chavis, 546 U.S.
189 (2006). Therefore neither should be counted against petitioner in calculating the timeliness
of his petition.

1 Accordingly, IT IS RECOMMENDED that respondent's motion to dismiss
2 (docket no. 13) be denied and respondent ordered to file an answer to the petition no later than
3 thirty days after any adoption of these findings and recommendations.

4 These findings and recommendations are submitted to the United States District
5 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen
6 days after being served with these findings and recommendations, any party may file written
7 objections with the court and serve a copy on all parties. Such a document should be captioned
8 "Objections to Magistrate Judge's Findings and Recommendations." Any reply to the objections
9 shall be served and filed within seven days after service of the objections. The parties are
10 advised that failure to file objections within the specified time may waive the right to appeal the
11 District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

12 DATED: February 26, 2010.

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15 U.S. MAGISTRATE JUDGE

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