

Exhibit A

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11
12 **United States District Court**
Eastern District of California
13 **Sacramento Division**

14 **ProtectMarriage.com - Yes on 8, a Project of**
15 **California Renewal; National Organization for**
16 **Marriage California - Yes on 8, Sponsored by National**
17 **Organization for Marriage, John Doe #1, an individual,**
and as a representative of the **Class of Major Donors,**
Plaintiffs,

18 *v.*

19 **Debra Bowen,** Secretary of State for the State of
California, in her official capacity; **Edmund G. Brown,**
20 **Jr.,** Attorney General for the State of California, in his
official capacity; **Dean C. Logan,** Registrar-Recorder of
21 Los Angeles County, California, in his official capacity;
Department of Elections - City and County of San
22 **Francisco; Jan Scully,** District Attorney for Sacramento
County, California, in her official capacity and as a
23 representative of the Class of District Attorneys in the
State of California; **Dennis J. Herrera,** City Attorney for
24 the City and County of San Francisco, California, in his
official capacity and as a representative of the Class of
25 Elected City Attorneys in the State of California; **Ross**
Johnson, Timothy Hodson, Eugene Huguenin, Jr.,
26 **Robert Leidigh, and Ray Remy,** members of the
California Fair Political Practices Commission, in their
27 official capacities,
Defendants.

Case No. 2:09-CV-00058-MCE-
DAD

**Second Amended
Complaint**

Judge Morrison C. England, Jr.

1 ProtectMarriage.com - Yes on 8, a Project of California Renewal
2 (“ProtectMarriage.com”), National Organization for Marriage California - Yes on 8, Sponsored
3 by National Organization for Marriage (“NOM-California”), and John Doe #1, an individual,
4 and as a representative of the Class of Major Donors, complain as follows:

5 **Introduction**

6 **1.** This is a pre-enforcement, facial and as-applied constitutional challenge to
7 California’s Political Reform Act of 1974, California Government Code (“CGC”) § 81000 *et*
8 *seq.*, as amended (“the Act”). Plaintiffs, ProtectMarriage.com, NOM-California, and the Class
9 of Major Donors, seek declaratory and injunctive relief with respect to portions of the Act
10 because they violate the First Amendment to the United States Constitution, as incorporated to
11 the states by virtue of the Fourteenth Amendment to the United States Constitution.

12 Consequently, each is unconstitutional on its face and as applied to Plaintiffs
13 ProtectMarriage.com, NOM-California, the Class of Major Donors, and all other similarly
14 situated persons.

15 **2.** Specifically, Plaintiffs ProtectMarriage.com, NOM-California, and the Class of
16 Major Donors challenge all of the Act’s compelled disclosure requirements as-applied to them
17 and all similarly situated persons on the ground that there is a reasonable probability that the
18 Act’s compelled disclosure requirements will result in threats, harassment, and reprisals, similar
19 to those already suffered by supporters of Proposition 8.

20 **3.** Furthermore, Plaintiffs ProtectMarriage.com and NOM-California challenge the
21 Act’s threshold for reporting contributors, CGC § 84211, both facially and as-applied to them,
22 on the grounds that the extremely low limit is not narrowly tailored to serve a compelling
23 government interest, in violation of the First Amendment to the United States Constitution, as
24 incorporated to the State of California by the Fourteenth Amendment.

25 **4.** Finally, Plaintiffs, ProtectMarriage.com, NOM-California, and the Class of Major
26 Donors, challenge the Act’s compelled disclosure requirements, both facially and as-applied, to
27 the extent that the Act requires Plaintiffs to file reports *after* the election and to the extent that
28 California continues to make said reports available to the public after the election, because post-

1 election reporting with respect to ballot measures is not narrowly tailored to serve a compelling
2 government interest in violation of the First Amendment to the United States Constitution, as
3 incorporated by the Fourteenth Amendment.

4 **I.**

5 **Jurisdiction and Venue**

6 **5.** This action arises under 42 U.S.C. § 1983 and the First and Fourteenth
7 Amendments to the United States Constitution.

8 **6.** This court has subject matter jurisdiction to adjudicate all claims in this complaint
9 by reason of 28 U.S.C. §§ 1331 and 1343(a).

10 **7.** The Eastern District of California is the proper venue for this case under 28
11 U.S.C. § 1391(b) because Defendants Bowen, Brown, and Scully perform their official duties in
12 the Eastern District of California, Committe Plaintiffs have their principal place of business in
13 California, and John Doe #1, and a majority of the members of the Class of Major Donors reside
14 in California.

15 **II.**

16 **Parties**

17 **8.** Plaintiff ProtectMarriage.com is a primarily formed ballot committee under
18 California law. CGC §§ 82013 and 82047.5. Plaintiff ProtectMarriage.com’s principal place of
19 business is in Sacramento, California. Plaintiff ProtectMarriage.com’s primary purpose is to
20 support Proposition 8, and to that end, it raised and spent over \$20 million.

21 **9.** Plaintiff NOM-California is a primarily formed ballot committee under California
22 law. CGC §§ 82013 and 82047.5. Plaintiff NOM-California’s principal place of business is
23 Santa Ana, California. Plaintiff NOM-California’s primary purpose is to support Proposition 8,
24 and to that end, it raised and spent nearly \$2 million.

25 **10.** Together, Plaintiffs **ProtectMarriage.com** and **NOM-California** are collectively
26 referred to as “**Committee Plaintiffs.**”

27 **11.** Plaintiff John Doe #1, an individual, and as a representative of the Class of Major
28 Donors, contributed more than \$10,000 to a committee in support of Proposition 8 (the “**Class of**

1 **Major Donors**” or “**Major Donors**”). John Doe #1 is a resident of Ventura County, California.
2 Pursuant to CGC § 82013, Major Donors are committees under the Act.

3 **12.** Together, Plaintiffs **ProtectMarriage.com, NOM-California**, and the **Class of**
4 **Major Donors** are simply referred to as “**Plaintiffs.**”

5 **13.** Defendant Debra Bowen is the Secretary of State of California. She is sued in her
6 official capacity. Pursuant to CGC § 84215, ProtectMarriage.com and NOM-California are
7 required to file all campaign reports with Defendant Bowen. All reports filed by Plaintiffs are
8 public records and are open to the public for inspection pursuant to CGC § 81008. Furthermore,
9 the Secretary of State is charged with developing a system for electronic filing of campaign
10 statements, and with making said system available to the public via the World Wide Web. CGC
11 § 84602. See <http://cal-access.sos.ca.gov/campaign/> (“Cal-Access”).

12 **14.** Defendant Edmund Brown, Jr. is the Attorney General of California. He is sued
13 in his official capacity. Pursuant to CGC § 91001, Defendant Brown may bring criminal and
14 civil actions against individuals or organizations that fail to comply with the provisions of the
15 Act at issue herein.

16 **15.** Defendant Dean C. Logan is the Registrar-Recorder of Los Angeles County,
17 California. He is sued in his official capacity. Defendant Logan is one of the State officials with
18 whom the Plaintiffs are required to file copies of all reports. CGC § 84215. All reports filed by
19 Plaintiffs are public records and are open to the public for inspection at the office of Defendant
20 Logan pursuant to CGC § 81008.

21 **16.** Defendant Department of Elections - City and County of San Francisco is one of
22 the governmental offices with whom the Plaintiffs are required to file copies of all reports. CGC
23 § 84215. All reports filed by Plaintiffs are public records and are open to the public for
24 inspection at the office of Defendant Department of Elections - City and County of San
25 Francisco pursuant to CGC § 81008.

26 **17.** Defendant Jan Scully is the District Attorney for Sacramento County, California,
27 the county in which Plaintiff ProtectMarriage.com has its principal offices. She is sued in her
28 official capacity and as a representative of the class of District Attorneys in the State of

1 California. Pursuant to CGC § 91001, Defendant Scully and all other District Attorneys in the
2 State of California may bring criminal and civil actions against individuals or organizations that
3 fail to comply with the provisions of the Act at issue herein.

4 **18.** Defendant Dennis J. Herrera is the City Attorney for the City and County of San
5 Francisco, California. He is sued in his official capacity and as a representative of the class of
6 Elected City Attorneys in the State of California. Pursuant to CGC § 91001.5, Defendant
7 Herrera and all other Elected City Attorneys may bring criminal and civil actions against
8 individuals or organizations that fail to comply with the provisions of the Act at issue herein.

9 **19.** Defendant Ross Johnson is the Chairman of the Fair Political Practices
10 Commission (“FPPC”). He is sued in his official capacity and is subject to the jurisdiction of
11 this court. Defendants Timothy Hodson, Eugene Huguenin, Jr., Robert Leidigh, and Ray Remy
12 are members of the FPPC. They are sued in their official capacity. The FPPC has the “primary
13 responsibility for the impartial, effective administration and implementation of [the Act].” CGC
14 § 83111. The FPPC has the authority to investigate possible violations of the Act based upon
15 sworn complaints of any person or upon its own initiative. CGC § 83115. Pursuant to CGC §
16 83116, the FPPC has the authority to order Committee Plaintiffs to comply with the provisions
17 of the Act and to impose civil fines up to five thousand dollars. Under CGC § 91001, the FPPC
18 may bring any civil action that could be brought by a voter or resident of the jurisdiction.
19 Finally, under CGC § 91005.5, the FPPC may bring a civil action for violations of the provisions
20 at issue herein in which a civil penalty of up to \$5,000 per violation may be imposed.

21 **III.**

22 **Class Action Allegations¹**

23 **20.** In paragraph eleven (11), Plaintiff John Doe #1 is named as a representative of the
24 **Class of Major Donors**, persons that have contributed \$10,000 or more to Committee Plaintiffs
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27 ¹Plaintiffs will file a separate motion for class certification under Rule 23 but wanted to
28 notify the Court and opposing counsel of their intent to do so at this early stage of the litigation.

1 or similar organizations.² This class action may be maintained under Federal Rule of Civil
2 Procedure (“FRCP”) 23(a) because: the class of all individuals that have contributed \$10,000 or
3 more to Committee Plaintiffs are so numerous – three hundred eighty-two (382) such persons
4 contributed to Plaintiff ProtectMarriage.com and twenty-seven (27) such individuals contributed
5 to Plaintiff NOM-California – that joinder of all members is impracticable; the questions of law
6 and fact are common to the members of the class, to wit, whether the Act’s registration and
7 reporting requirements are unconstitutional as-applied to individuals that have been subjected to
8 threats, harassment, and reprisals as an inevitable consequence of California’s compelled
9 disclosure laws, whether said individuals may be required to file reports *after* the election for the
10 ballot measure has occurred, and whether the state may continue to make reports available to the
11 public *after* the election for the ballot measure has occurred; John Doe #1’s claims are typical of
12 the claim of all members of the class; and John Doe #1, as the class representative, will fairly
13 and adequately protect the interests of the class because all members of the class share the same
14 interests in this matter, to wit, obtaining an exemption from the Act’s registration and reporting
15 requirements and having all previously filed reports expunged. This class action may be
16 maintained under FRCP 23(b)(1) because the prosecution of separate actions by all members of
17 the class would establish incompatible standards of conduct for the Plaintiffs and Defendants, or
18 it would create a risk of adjudications with respect to individual members of the class which
19 would as a practical matter be dispositive of the interests of the other members not parties to the
20 adjudications or substantially impair or impede their ability to protect their interests. These class
21 actions may be maintained under FRCP 23(b)(2) because the Defendants have acted on grounds
22 generally applicable to the class, thereby making appropriate final injunctive or corresponding
23 declaratory relief with respect to the class as a whole. Finally, these class actions may be
24 maintained under FRCP 23(b)(3) because there are questions of law and fact common to the

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26 ² Pursuant to CGC § 82013, the term “committee” includes any person who “makes
27 contributions totaling ten thousand dollars (\$10,000) or more in a calendar year to or at the
28 behest of candidates or committees.” Like PFCs, these persons have registration and reporting
requirements. *See* CGC § 84200(b).

1 members of the class which predominate over any questions affecting only individual members;
2 and a class action is superior to other available methods for the fair and efficient adjudication of
3 this controversy, to wit, separate actions by each and every person that contributed \$10,000 or
4 more to Committee Plaintiffs.

5 **21.** In paragraphs seventeen (17) and eighteen (18), respectively, Defendant Jan
6 Scully is named as a representative of the Class of all the District Attorneys for the State of
7 California, and Defendant Dennis J. Herrera is named as a representative of the Class of Elected
8 City Attorneys for the State of California. These class actions may be maintained under FRCP
9 23(a) because: the classes of all District and Elected City Attorneys for the State of California
10 are so numerous that joinder of all members is impracticable – there are over fifty-eight (58)
11 district attorneys in California, and there are over ten (10) cities in California that have elected
12 city attorneys; the questions of law and fact are common to the members of the classes, to wit,
13 whether the Act’s registration and reporting requirements at issue herein are unconstitutional,
14 both facially and as-applied, under *Buckley*, 424 U.S. 1 (1976), and its progeny; the defenses of
15 the representative parties are typical of the defenses of the classes; and the representative parties
16 will fairly and adequately protect the interests of the classes because all members of the classes
17 share the same interests in this matter, to wit, defending and enforcing the laws of the State of
18 California. These class actions may be maintained under FRCP 23(b)(1) because the prosecution
19 of separate actions against individual members of the classes would establish incompatible
20 standards of conduct for the Plaintiffs, or it would create a risk of adjudications with respect to
21 individual members of the classes that would as a practical matter be dispositive of the interests
22 of the other members not parties to the adjudications or substantially impair or impede their
23 ability to protect their interests. These class actions may be maintained under FRCP 23(b)(2)
24 because the Plaintiffs have acted on grounds generally applicable to the classes, thereby making
25 appropriate final injunctive or corresponding declaratory relief with respect to the classes as a
26 whole. Finally, these class actions may be maintained under FRCP 23(b)(3) because there are
27 questions of law and fact common to the members of the classes that predominate over any
28 questions affecting only individual members; and a class action is superior to other available

1 methods for the fair and efficient adjudication of this controversy, to wit, separate actions against
2 each and every District and Elected City Attorney in California.

3 **IV.**

4 **Facts**

5 **Brief Overview of Events Leading to Proposition 8**

6 **22.** The story behind Proposition 8 began in large part on March 7, 2000, when
7 61.4% of California citizens voted in favor of Proposition 22. Proposition 22, entitled the
8 “California Defense of Marriage Act,” added California Family Code section 308.5, which
9 provided that, “Only marriage between a man and a woman is valid or recognized in California.”

10 *A History of California Initiatives*, California Secretary of State, *available at*

11 http://www.sos.ca.gov/elections/init_history.pdf (last visited Dec. 10, 2008).

12 **23.** Nevertheless, on February 10, 2004, contrary to the definition of marriage
13 contained in section 308.5, the Mayor of the City and County of San Francisco directed the San
14 Francisco county clerk to begin issuing marriage licenses to same-sex couples. *In re Marriage*
15 *Cases*, 43 Cal. 4th 757, 785 (2008). On March 11, 2004, in response to a challenge regarding the
16 authority of the City and County of San Francisco to issue same-sex marriage licenses in light of
17 section 308.5, the California Supreme Court issued a stay, pending the final resolution of the
18 case, and ordered City officials to refrain from issuing any further licenses. *Id.* at 785-86. On
19 August 12, 2004, the California Supreme Court rendered its final decision in the case, ruling that
20 the City and County of San Francisco had exceeded its authority by issuing marriage licenses to
21 same-sex couples in violation of section 308.5 and voided all same-sex marriage licenses issued
22 by the City. *Id.* at 787.

23 **24.** While the above challenge was pending, the City and County of San Francisco
24 filed suit, alleging that section 308.5 violated the California Constitution. *Id.* at 786. On April
25 13, 2005, the California superior court ruled that section 308.5 violated the Equal Protection
26 Clause of the California Constitution. *Id.* at 787. While the superior court’s decision was
27 reversed by the California appellate court, that victory was short-lived, because on May 15,
28 2008,

1 the California Supreme Court ruled that section 308.5 of the California Family Code violated the
2 California Constitution. *Id* at 857.

3 **25.** Shortly after the California superior court announced its ruling that section 308.5
4 violated the California Constitution, ProtectMarriage.com announced its intentions to seek an
5 amendment to the California Constitution that would solve the alleged infirmities of section
6 308.5 of the Family Code. John M. Hubbell, *Coalition Seeks Male-Female Marriage Definition:
7 New Ballot Push for Constitutional Amendment*, San Francisco Chronicle, Apr. 28, 2005,
8 *available at*
9 <http://www.sfgate.com/cgi-bin/article.cgi?f=/c/a/2005/04/28/BAGM6CGHTT1.DTL&type=print>
10 *able* (last visited Dec. 10, 2008). ProtectMarriage.com ultimately failed to obtain the necessary
11 number of signatures to place a constitutional amendment on the June 2006 ballot.

12 **Proposition 8 – The Campaign and the Aftermath**

13 **26.** On June 2, 2008, Debra Bowen, the California Secretary of State, certified
14 Proposition 8, indicating that ProtectMarriage.com had obtained the requisite number of
15 signatures to place the proposed Constitutional Amendment on the November 4, 2008 ballot.

16 **27.** Proposition 8, entitled the “California Marriage Protection Act,” provides for the
17 addition of section 7.5 to Article I of the California Constitution, which reads in its entirety,
18 “Only marriage between a man and a woman is valid or recognized in California.”³ 2008
19 California Voter Information Guide, *available at*
20 <http://www.voterguide.sos.ca.gov/title-sum/prop8-title-sum.htm> (last visited Dec. 12, 2008).

21 **28.** Plaintiff ProtectMarriage.com is a “committee” under California law because it
22 received contributions of one thousand dollars (\$1,000) or more in support of Proposition 8.
23 CGC § 82013(a).

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26 ³ Even the name of Proposition 8 proved controversial. The Secretary of State changed
27 the official name of Proposition 8 as placed on the ballot to “Eliminates Right of Same-Sex
28 Couples to Marry. Initiative Constitutional Amendment.” 2008 California Voter Information
Guide, *available at* <http://www.voterguide.sos.ca.gov/title-sum/prop8-title-sum.htm> (last visited
Dec. 12, 2008).

1 **29.** Plaintiff ProtectMarriage.com is a “primarily formed committee” because it was
2 formed to support one or more statewide ballot measures in the same election. CGC §
3 82047.5(c).

4 **30.** Plaintiff NOM-California is a “committee” under California law because it
5 received contributions of one thousand dollars (\$1,000) or more in support of Proposition 8.
6 CGC § 82013(a).

7 **31.** Plaintiff NOM-California is a “primarily formed committee” because it was
8 formed to support one or more statewide ballot measures in the same election. CGC §
9 82047.5(c).

10 **32.** Major Donors are committees pursuant to CGC 82013(c) because they
11 contributed ten thousand dollars (\$10,000) or more in a calendar year to a PFC.

12 **33.** As set forth in more detail below, the Act places numerous administrative burdens
13 on committees including, but not limited to, the filing of registration and public disclosure
14 statements. *See* ¶¶ 47 - 62.

15 **34.** Plaintiffs and other supporters of Proposition 8 have been subjected to threats,
16 harassment, and reprisals as a result of their support for Proposition 8. *See generally*, Decl. of
17 Sarah E. Troupis (consisting of a number of exhibits, mostly news stories, highlighting the
18 animosity directed at supporters of Proposition 8);⁴ <http://www.californiansagainsthate.com>
19 (“Help us identify and take action against those who want to deny us our equal rights;” stating
20 that the purpose of the organization is not to provide a meaningful debate about Proposition 8,
21 but instead, simply to identify those individuals and businesses that supported Proposition 8 so
22 that the organization can “fight back.”).

23 **35.** The threats and harassment have included threatening phone calls, emails, and
24 postcards. *See, e.g.*, Decl. of John Doe #1 (received harassing phone calls that referenced his
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26 ⁴ All declarations referenced herein will be filed once the Court rules on Plaintiffs’ *Ex*
27 *Parte Motion for Leave to File Documents Under Seal*. Plaintiffs have used pseudonyms to refer
28 to the individual declarants to protect their identities and to protect them from further
harassment.

1 support of Proposition 8); Decl. of John Doe #4 (received multiple threatening emails including
2 one that read “hello propagators & litagators [sic] burn in hell” and another that read
3 “congratulations. for your support of prop 8, you have won our tampon of the year award.”);
4 Decl. of John Doe #6 (postcard chastising her for her financial support of Proposition 8). In
5 some instances, such phone calls and e-mails were accompanied by death threats, a threat made
6 all the more plausible by the compelled disclosure of the addresses of the donors. *See, e.g.,*
7 Decl. of Sarah E. Troupis, Ex. E (“Consider yourself lucky. If I had a gun I would have gunned
8 you down along with each and every other supporter. . . . I’ve also got a little surprise for Pasor
9 [sic] Franklin and his congregation of lowlife’s [sic] in the coming future. . . . He will be
10 meeting his maker sooner than expected. . . . If you thought 9/11 was bad, you haven’t seen
11 anything yet.”); Ex. P (listing the supporter’s home and business contact information, including
12 address and stating: “Hi [REDACTED], I just wanted to call and let you know what a great
13 picture that was of you and the other Nazi’s [sic] in the newspaper. It’s nice to see you getting
14 out and supporting discrimination. Don’t worry though, we have plans for you and your friends.
15 When you have one of your basic rights taken away from you, you’ll [sic] know how it feels to
16 be discriminated against. I hope you rot in hell, you fckuing [sic] c**t.”).

17 **36.** Supporters of Proposition 8 have also had their personal property vandalized or
18 destroyed. *See, e.g.,* Decl. of John Doe #3 (window broken using “Yes on 8” sign); *see*
19 *generally* Decl. of Sarah E. Troupis, Ex. Q - AC (containing news reports of widespread
20 vandalism, including graffiti, property damage, and sign theft).

21 **37.** Supporters of Proposition 8 have also received envelopes containing a suspicious
22 white powdery substance. *See* Decl. of Sarah E. Troupis, Ex. J (reporting that two Church of
23 Latter Day Saints temples and a Knights of Columbus facility received envelopes containing a
24 white powdery substance).

25 **38.** The threats and harassment have extended into the work lives of the supporters of
26 Proposition 8. *See, e.g.,* Decl. of John Doe #2 (flyer distributed in his hometown calling him a
27 “Bigot,” indicating that he gave \$X,XXX in support of Proposition 8, and that he is a Deacon at
28 a Catholic Church); Decl. of John Doe #5 (donor gave one hundred dollars and received email

1 that read “It will be interesting to see if your firms’ [sic] decision to support the ‘Yes on
2 Proposition 8’ campaign will prove true the axiom - any PR is good PR. I doubt it.”); Decl. of
3 John Doe #4 (received email that read “I AM BOYCOTTING YOUR ORGANIZATION AS A
4 RESULT OF YOUR SUPPORT OF PROP 8” and another that read “I will tell all my friends not
5 to use your business. I will not give you my hard earned money knowing that you think I don’t
6 deserver [sic] the same rights as you do. This is a consequence of your hatred.”).

7 **39.** Businesses, whether or not they have contributed to either side of the Proposition
8 8 campaign, have been blacklisted because people who worked at those businesses supported
9 Proposition 8. *See generally* Decl. of Sarah E. Troupis, Ex. AD - BE (discussing pattern of
10 blacklisting and boycotting of business that contributed to Proposition 8). *See, e.g.*, Decl. of
11 John Doe #1 (numerous protests and his business, and reports of several organized boycotts).
12 Indeed, several individuals have been forced to resign from their positions at work because their
13 support of Proposition 8 was made public through the compelled disclosure system. Decl. of
14 Sarah E. Troupis, Ex. AD (forced to resign over one hundred dollar donation); Ex. AH (forced to
15 resign over \$1,500 donation); Ex. AI (forced to resign over \$1,000 donation).

16 **40.** Several donors have indicated that they will not contribute to Committee
17 Plaintiffs or similar organizations in the future because of the threats and harassment directed at
18 them as a result of their contributions to Committee Plaintiffs and the public disclosure of that
19 fact. Indeed, there is significant evidence that, because of the disclosure of their names,
20 donations to groups supporting the passage of Proposition 8 led directly to those donors being
21 singled out for threats, harassment, and reprisals. *See, e.g.*, Decl. of John Doe #1 (indicating that
22 he would not contribute again if it meant that he, and his employees, would be harassed as a
23 result of his support); Decl. of John Doe #2 (unlikely to contribute in future because a flyer was
24 circulated calling him a “bigot” for supporting Proposition 8 and referencing the amount of his
25 donation); Decl. of John Doe #5 (stating that he feels “threatened and uneasy knowing that [his]
26 company and [he] could be targeted simply for participating in the democratic process” because
27 he received an email referencing the amount of his donation).

1 **41.** The threats and harassment directed at supporters of Proposition 8 have been
2 enabled in part by the Act’s compelled disclosure requirements.

3 **42.** Committee Plaintiffs and Major Donors have filed, or will file, unless appropriate
4 relief is granted, reports in accordance with the various provisions set forth below.

5 **43.** Committee Plaintiffs believe potential contributors were discouraged from
6 contributing to their committees as a result of the threats and harassment directed at supporters
7 of Proposition 8.

8 **44.** The continued availability of Plaintiffs’ previously filed reports creates the
9 reasonable probability that supporters of Proposition 8 will be subjected to continued harassment
10 for exercising their First Amendment rights.

11 **45.** Compliance with the Act’s post-election reporting requirements creates a
12 reasonable probability that those individuals and organizations that made contributions or
13 received expenditures in support of Proposition 8 will be subject to the same level of threats,
14 harassment, and reprisals as set forth above.

15 **46.** Plaintiffs have suffered, or will suffer, irreparable harm if the requested relief is
16 not granted.

17 **The California Campaign Finance System**

18 **47.** The Act defines a “committee” in relevant part as follows:

19 “Committee” means any person or combination of persons who directly or
20 indirectly does any of the following: (a) receives contributions totaling one
21 thousand dollars (\$1,000) or more in a calendar year; (b) makes independent
22 expenditures totaling one thousand dollars (\$1,000) or more in a calendar year;
(c) makes contributions totaling ten thousand dollars (\$10,000) or more in a
calendar year to or at the behest of candidates or committees

CGC § 82013.

23 **48.** A “person” is defined by CGC § 82047 as:

24 [A]n individual, proprietorship, firm, partnership, joint venture, syndicate,
25 business, trust, company, corporation, limited liability company, association,
26 committee, and any other organization or group of persons acting in concert.

1 **49.** A “primarily formed committee” (“PFC”) is defined as:

2 [A] committee pursuant to subdivision (a) of Section 82013 which is formed or
3 exists primarily to support or oppose any of the following: (a) a single candidate;
4 (b) a single measure; (c) a group of specific candidates being voted upon in the
 same city, county, or multicounty election; two or more measures being voted
 upon in the same city, county, multicounty, or state election.

5 CGC § 82047.5.

6 **50.** The Act imposes numerous record keeping and reporting requirements on PFCs,
7 including, but not limited to: registration statements, campaign statements, the identification of
8 committee sponsors in the committee name, the identification of major donors in advertisements,
9 and termination statements (collectively, the “Reports”). *See* CGC § 84100 *et seq.*

10 **51.** A PFC is required to file campaign statements at various points throughout the
11 year, including: quarterly, CGC § 84202.3; semi-annually, CGC § 84200; pre-election, CGC §
12 84200.7; and late contribution, CGC § 84203. Specifically at issue in this case are the semi-
13 annual campaign statements due on January 31, 2009 and all previously filed reports. CGC §
14 84200.

15 **52.** Members of the Class of Major Donors are required to file campaign statements
16 pursuant to CGC § 84200(b).

17 **53.** Plaintiffs are required to file copies of all Reports, including campaign
18 statements, with the Secretary of State, the Registrar-Recorder of Los Angeles County
19 (Defendant Logan), and the Registrar of Voters of the City and County of San Francisco
20 (Defendant Department of Elections - City and County of San Francisco). CGC § 84215.

21 **54.** Pursuant to CGC § 81009, “[s]tatements of organization, registration statements,
22 and original campaign statements of . . . committees supporting or opposing statewide measures,
23 shall be retained by filing officers *indefinitely*.” (emphasis added).

24 **55.** Furthermore, once a committee has received contributions, made expenditures,
25 made loans, or received loans, of \$50,000 or more it must file all Reports electronically with the
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1 Secretary of State. CGC § 84605(a). A committee that files electronically is not required to file
2 paper copies with local filing officers. CGC § 84606.⁵

3 **56.** All Reports, including campaign statements, are public records and are open to
4 the public for inspection pursuant to CGC § 81008. “No conditions whatsoever shall be imposed
5 upon persons desiring to inspect or reproduce reports and statements filed under this title, nor
6 shall any information or identification be required from these persons.” CGC § 81008(a). The
7 literal language of section 81008(a) suggests that the public may access any reports or statements
8 filed pursuant to the Act indefinitely. CGC § 81008(a) (“[T]he filing officer may charge a
9 retrieval fee not to exceed five dollars (\$5) per request for copies of reports and statements which
10 are five or more years old.”); *see also*, CGC § 81009 (reports retained indefinitely).

11 **57.** Furthermore, pursuant to CGC § 84602, all Reports, including campaign
12 statements, are published by the Secretary of State on the World Wide Web via Cal-Access. The
13 Act contains no provision as to when such data is to be removed. As of January 7, 2008, Cal-
14 Access contained information regarding ballot measure contributions as far back as the March 7,
15 2000 election. *See* CGC § 84600 *et seq.* (the “Online Disclosure Act”).

16 **58.** CGC § 84211 provides, in relevant part, that each campaign statement shall
17 include:

18 (f) if the cumulative amount of contributions (including loans) received from a
19 person is *one hundred dollars (\$100)* or more and a contribution or loan has been
20 received from that person during the period covered by the campaign statement,
21 all of the following: (1) *his or her full name*; (2) *his or her street address*; (3) *his*
22 *or her occupation*; (4) *the name of his or her employer, or if self-employed, the*
23 *name of the business*; (5) the date and amount received for each contribution
24 received during the period covered by the campaign statement and if the
25 contribution is a loan, the interest rate for the loan;

26 ...

27 ⁵ The Online Disclosure Act, CGC § 84600 *et seq.*, provides that a committee may omit
28 the street name, street number, and bank account information from electronically filed forms.
CGC § 84602(d). A number of private web sites, presumably beginning with the information
available on Cal-Access, have created their own lists of Proposition 8 supporters which include
the information omitted from Cal-Access, as well as additional contact information. *See*
<http://www.californiansagainsthate.com/>.

1 (k) for each person to whom an expenditure of *one hundred dollars (\$100)* or
2 more has been made during the period covered by the campaign statement, all of
3 the following: (1) *his or her full name*; (2) *his or her street address*; (3) the
4 amount of each expenditure; (4) a brief description of the consideration for which
5 each expenditure was made; . . . (6) the information required in paragraphs (1) to
6 (4), inclusive, for each person, if different from the payee, who has provided
7 consideration for an expenditure of five hundred dollars (\$500) or more during
8 the period covered by the campaign statement.

9 (emphasis added).

10 **59.** Furthermore, a committee is required to keep detailed records of *all* contributors
11 of twenty-five dollars (\$25.00) or more, and all recipients of expenditures of twenty-five dollars
12 (\$25.00) or more, for a period of four years from the date the campaign statement to which they
13 relate is filed. CGC § 84104; Cal. Code Regs. tit. 2, § 18401.

14 **60.** Moreover, pursuant to CGC § 84105 and Cal. Code Regs. tit. 2, § 18427.1, a
15 committee which receives contributions of five thousand dollars (\$5,000) or more from any
16 person shall inform the contributor, within two weeks of receiving such contributions, that he or
17 she may be required to file campaign reports. Pursuant to Cal. Code Regs. § 18427.1, the notice
18 shall contain the following or substantially similar language:

19 If your contributions . . . to any state and local candidates or committees total
20 \$10,000 or more in a calendar year you are required by the Political Reform Act
21 of 1974 to file campaign statements. For more information, contact your city or
22 county clerk or call the Fair Political Practices Commission at (916) 322-5660.

23 **61.** Any person who knowingly or willfully violates any of the above provisions is
24 guilty of a misdemeanor. CGC § 91000(a). In addition, “a fine of up to the greater of ten
25 thousand dollars (\$10,000) or three times the amount the person failed to report properly or
26 unlawfully contributed, expended, gave or received may be imposed upon conviction for each
27 violation.” CGC § 91000(b).

28 **62.** Finally, any person who violates any of the above provisions for which no
specific civil penalty is provided shall be liable in a civil action brought by the commission or
the district attorney for an amount of up to five thousand dollars (\$5,000). CGC § 91005.5.
Additionally, any person who intentionally or negligently violates any of the reporting
requirements of the act shall be liable in a civil action brought by the civil prosecutor or by a
person residing in the jurisdiction. CGC § 91004.

V.

Count 1 – The Act is unconstitutional as-applied to Plaintiffs because Plaintiffs’ rights to exercise their First Amendment rights free from threats, harassment, and reprisals outweigh the State’s interest in compelled disclosure.

63. Plaintiffs reallege and incorporate by reference all allegations made in all the previous paragraphs.

64. “The First Amendment is the pillar of a profound national commitment to the principle that debate on public issues should be uninhibited, robust and wide-open” *Mont. Right to Life v. Eddlemann*, 999 F. Supp. 1380, 1384 (D. Mont. 1998).

65. “In the free society ordained by our Constitution it is not the government, but the people – individually as citizens and candidates and collectively as associations and political committees – who must retain control over the quantity and range of debate on public issues in a political campaign.” *Buckley*, 424 at 57. “The First Amendment, in particular, serves significant societal interests.” *First Nat’l Bank of Boston v. Bellotti*, 435 U.S. 765, 776 (1978).

66. In *Buckley*, the Supreme Court held that any significant encroachment on First Amendment rights must survive exacting scrutiny, which requires the government to craft a narrowly tailored law to serve a compelling government interest. *See Buckley*, 424 U.S. at 64.

67. The Supreme Court recently reaffirmed that “compelled disclosure, in itself, can seriously infringe on privacy of association and belief guaranteed by the First Amendment.” *Davis v. F.E.C.*, 128 S. Ct. 2759, 2774-75 (2008) (quoting *Buckley*, 424 U.S. at 64).

68. Nevertheless, the Supreme Court has held that three governmental interests may justify campaign disclosure laws if the regulations are narrowly tailored to serve those interests. *See Buckley*, 424 U.S. at 66-68. First, “disclosure provides the electorate with information as to where the political campaign money comes from and how it is spent by the candidate.” *Id.* at 66. (the “Informational Interest”). This information alerts voters to the “interests to which a candidate is most likely to be responsive.” *Id.* at 67. Second, disclosure can deter actual corruption and avoid the appearance thereof. *Id.* (the “Corruption Interest”). Lastly, disclosure

1 requirements are an essential “means of gathering the data necessary to detect violations of
2 [contribution limits].” *Id.* at 68. (the “Enforcement Interest”).⁶

3 **69.** However, in *Buckley*, the Supreme Court noted that even a statute narrowly
4 tailored to serve these compelling interests may have to yield if the infringement on First
5 Amendment rights is severe. *Id.* at 69.

6 **70.** Thus, if an organization can make “an uncontroverted showing that on past
7 occasions revelation of the identity of its rank-and-file members had exposed [those] members to
8 economic reprisal, loss of employment, threat of physical coercion, and other manifestations of
9 public hostility,” the state’s interests furthered by disclosure may be outweighed by greater First
10 Amendment concerns. *Id.* at 69-71 (*citing NAACP v. Alabama*, 357 U.S. 449, 462 (1958);
11 internal citations omitted).

12 **71.** In making the requisite factual showing, the organization must be “allowed
13 sufficient flexibility in the proof of injury,” and the organization need show only a “reasonable
14 probability” that compelled disclosure will subject contributors to “threats, harassment, or
15 reprisals from *either* Government officials or private parties.” *Id.* at 74 (emphasis added).

16 **72.** In *Brown v. Socialist Workers ‘74 Campaign Committee (Ohio)*, 459 U.S. 87
17 (1982), the Supreme Court considered such a case and held that the organization had
18 demonstrated a “reasonable probability” that compelled disclosure would subject those identified
19 to “threats, harassment, or reprisals.” *Id.* at 88. The organization presented evidence of
20 threatening phone calls, hate mail, the burning of organization literature, destruction of
21 members’ property, police harassment, and the firing of shots at an organizational office. *Id.* at
22 99.

23 **73.** Even if the Class of Major Donors did not join this suit, Committee Plaintiffs may
24 assert the rights of the Major Donors pursuant to *Powers v. Ohio*, 499 U.S. 400, 411-16 (1991)
25 (discussing the doctrine of third-party standing). “If petitioner’s rank-and-file members are

26
27 ⁶ The Corruption Interest is inapplicable in the context of ballot measure elections.
28 *Bellotti*, 435 U.S. at 790. The Enforcement Interest is also inapplicable to ballot measures. *Cal.*
Pro-Life Council, Inc. v. Getman, 328 F.3d 1088, 1105, n. 23 (9th Cir. 2003) (“*CPLC I*”).

1 constitutionally entitled to withhold their connection with the Association . . . it is manifest that
2 this right is properly assertable by the Association. To require that it be claimed by the members
3 themselves would result in nullification of the right at the very moment of its assertion.” *NAACP*
4 *v. Alabama*, 357 U.S. at 459.

5 **74.** Committee Plaintiffs are required to file a semi-annual report on or before
6 January 31, 2009. CGC § 84200.

7 **75.** Major Donors that exceeded the ten thousand dollar (\$10,000) reporting threshold
8 after June 30, 2008, must also file a campaign statement on or before January 31, 2009. CGC
9 §84200(b).

10 **76.** Furthermore, Committee Plaintiffs and some Major Donors have already filed
11 reports in compliance with the Act.

12 **77.** The January 31st report will include donors that have not been previously
13 disclosed in any of Committee Plaintiffs’ prior Reports – namely, those donors who have given
14 in excess of one hundred dollars (\$100) but less than one thousand dollars (\$1,000) and that have
15 not been disclosed on prior Reports. The January 31st report will be made available to the public
16 and on Cal-Access. CGC §§ 81008 and 84602.

17 **78.** The January 31st report will also be the first and only report filed by Major
18 Donors who gave after June 30, 2008. CGC § 84200. The January 31st report will be made
19 available to the public and on Cal-Access. CGC §§ 81008 and 84602.

20 **79.** The threats, harassment, and reprisals directed at Committee Plaintiffs and their
21 contributors, including the Class of Major Donors, are an inevitable result of the Act’s disclosure
22 requirements, which are facilitated by the level of personal information required to be included
23 in the campaign statements. For example, the Act requires all PFC’s to file a “statement of
24 organization,” which includes not only the name, address, and phone number of the organization,
25 but also the name, address, and phone number of the treasurer and other principal officers of the
26 committee. CGC §§ 82013, 84100, 84101 and 84102(c). Similar reporting requirements apply
27 to: contributors (name, address, occupation, and employer), CGC § 84211; expenditures (name
28 and address of recipient), CGC § 84211; sponsors (name, address and telephone number, and

1 inclusion of sponsor's name in the name of the committee), CGC §§ 82048, 84102(a) and
2 84102(b); and Major Donors (identified in advertisements), Cal. Code Regs. tit. 2, § 18450.4.

3 **80.** The allegations set forth above establish a pattern of hostility directed at persons
4 because of their support for Proposition 8.

5 **81.** There is a reasonable probability that the disclosure of the identities of Committee
6 Plaintiffs' contributors and recipients of expenditures, including the Class of Major Donors not
7 yet disclosed, will subject those persons to the same threats, harassment, and reprisals set forth
8 above.

9 **82.** Furthermore, the continued availability of the Reports already filed creates a
10 reasonable probability that Committee Plaintiffs' contributors and recipients of expenditures,
11 including the class of Major Donors, will be subjected to ongoing and continued threats,
12 harassment, and reprisals.

13 **Prayer for Relief**

14 **83.** WHEREFORE, Plaintiffs request the following relief:

- 15 **a.** Declare all registration, reporting, and disclaimer requirements
16 unconstitutional as applied to Committee Plaintiffs, Major Donors, and all
17 other individuals and organizations holding similar views;
- 18 **b.** Enjoin Defendants from enforcing all registration, reporting, and
19 disclaimer requirements against Committee Plaintiffs, Major Donors, and
20 all other individuals and organizations holding similar views;
- 21 **c.** Expunge all records of Reports filed by Committee Plaintiffs, Major
22 Donors, and all of their contents, together with all records of Committee
23 Plaintiffs, Major Donors, and all other individuals and organizations
24 holding similar views on California's campaign and reporting disclosure
25 system;
- 26 **d.** Grant Plaintiffs ProtectMarriage.com, NOM-California, and the Class of
27 Major Donors their costs and attorneys fees under 42 U.S.C. § 1988 and
28 any other applicable authority, and;

1 e. Any and all other such relief as may be just and equitable.

2 VI.

3 **Count 2 – The Act’s requirement that committees report all contributors of**
4 **\$100 or more is unconstitutionally overbroad in violation of the First**
5 **Amendment because it is not narrowly tailored to serve a compelling**
6 **government interest.**

7 **84.** Committee Plaintiffs reallege and incorporate by reference all allegations made in
8 all the previous paragraphs.

9 **85.** “The First Amendment is the pillar of a profound national commitment to the
10 principle that debate on public issues should be uninhibited, robust and wide-open” *Mont.*
11 *Right to Life*, 999 F. Supp. at 1384.

12 **86.** “In the free society ordained by our Constitution it is not the government, but the
13 people – individually as citizens and candidates and collectively as associations and political
14 committees – who must retain control over the quantity and range of debate on public issues in a
15 political campaign.” *Buckley*, 424 U.S. at 57. “The First Amendment, in particular, serves
16 significant societal interests.” *Bellotti*, 435 U.S. at 776.

17 **87.** In *Buckley*, the Supreme Court held that any significant encroachment on First
18 Amendment rights must survive exacting scrutiny, which requires the government to craft a
19 narrowly tailored law to serve a compelling government interest. *See Buckley*, 424 U.S. at 64.

20 **88.** The Supreme Court recently reaffirmed that “compelled disclosure, in itself, can
21 seriously infringe on privacy of association and belief guaranteed by the First Amendment.”
22 *Davis*, 128 S. Ct. at 2774-75 (quoting *Buckley*, 424 U.S. at 64).

23 **89.** Nevertheless, the Supreme Court has held that three governmental interests may
24 justify campaign disclosure laws if the regulations are narrowly tailored to serve those interests.
25 *See Buckley*, 424 U.S. at 66-68. First, “disclosure provides the electorate with information as to
26 where the political campaign money comes from and how it is spent by the candidate.” *Id.* at 66.
27 (the “Informational Interest”). This information alerts voters to the “interests to which a
28 candidate is most likely to be responsive.” *Id.* at 67. Second, disclosure can deter actual
corruption and avoid the appearance thereof. *Id.* (the “Corruption Interest”). Lastly, disclosure

1 requirements are an essential “means of gathering the data necessary to detect violations of
2 [contribution limits].” *Id.* at 68. (the “Enforcement Interest”).

3 **90.** However, *Buckley* involved candidate elections, and the Supreme Court has since
4 clarified that the Corruption Interest is simply not present in the context of ballot measure
5 elections. *Bellotti*, 435 U.S. at 790 (“The risk of corruption perceived in cases involving
6 candidate elections simply is not present in a popular vote on a public issue.”). The Ninth
7 Circuit has also held that the Enforcement Interest is not applicable in the context of ballot
8 measure elections because the Supreme Court has invalidated contribution limits with respect to
9 ballot measures. *Cal. Pro-Life Council, Inc. v. Getman*, 328 F.3d 1088, 1105, n. 23 (“*CPLC I*”)
10 (“The interest in collecting data to detect violations also does not apply since there is no cap on
11 ballot-measure contributions . . .”).

12 **91.** Moreover, the *Buckley* court held that “contributors of relatively small amounts
13 are likely to be especially sensitive to recording or disclosure of their political preferences.”
14 *Buckley*, 424 U.S. at 83.

15 **92.** “[S]trict [reporting] requirements may well discourage participation by some
16 citizens in the political process, a result that Congress hardly could have intended.” *Id.*

17 **93.** Furthermore, the Supreme Court has said that limits, such as the one hundred
18 dollar (\$100) reporting threshold at issue in this case, which are not indexed for inflation “will
19 almost inevitably become too low over time.” *Randall v. Sorrell*, 548 U.S. 230, 261 (2006)
20 (regarding contribution limits not indexed for inflation).

21 **94.** To the extent that the State of California has an interest in providing the general
22 public with information as to who is supporting or opposing a particular ballot measure, that
23 interest is adequately served by more narrowly tailored provisions of the Act.

24 **95.** Thus, CGC § 84211, and Cal. Code Regs. tit. 2, § 18110, are unconstitutionally
25 overbroad in violation of the First Amendment because they are not narrowly tailored to serve a
26 compelling government interest in that they require committees to report the full name and street
27 address for all persons who have contributed a cumulative amount of one hundred dollars (\$100)
28 or more to the committee.

1 **PRAYER FOR RELIEF**

2 **96.** WHEREFORE, Committee Plaintiffs request the following relief:

- 3 **a.** Declare CGC § 84211 and Cal. Code Regs. tit. 2, § 18110 unconstitutional
- 4 both facially and as-applied to Committee Plaintiffs and all other similar
- 5 individuals and organizations;
- 6 **b.** Enjoin Defendants from enforcing the registration, reporting, and
- 7 disclaimer requirements against Committee Plaintiffs, and all other similar
- 8 individuals and organizations;
- 9 **c.** Expunge all records of Reports filed by the Committee Plaintiffs and all of
- 10 their contents, together with all records of the Committee Plaintiffs on
- 11 California’s campaign and reporting disclosure system;
- 12 **d.** Grant the Committee Plaintiffs their costs and attorneys fees under 42
- 13 U.S.C. § 1988 and any other applicable authority, and;
- 14 **e.** Any and all other such relief as may be just and equitable.

15 **VII.**

16 **Count 3 – The Act’s requirement that committees file any reports after the**
17 **election on a ballot measure is unconstitutional under the First Amendment,**
18 **both facially and as-applied, because it is not narrowly tailored to serve a**
19 **compelling government interest.**

20 **97.** Plaintiffs reallege and incorporate by reference all allegations made in all the
21 previous paragraphs.

22 **98.** “The First Amendment is the pillar of a profound national commitment to the
23 principle that debate on public issues should be uninhibited, robust and wide-open” *Mont.*
24 *Right to Life*, 999 F. Supp. at 1384.

25 **99.** “In the free society ordained by our Constitution it is not the government, but the
26 people – individually as citizens and candidates and collectively as associations and political
27 committees – who must retain control over the quantity and range of debate on public issues in a
28 political campaign.” *Buckley*, 424 U.S. at 57. “The First Amendment, in particular, serves
significant societal interests.” *Bellotti*, 435 U.S. at 776.

1 **100.** In *Buckley*, the Supreme Court held that any significant encroachment on First
2 Amendment rights must survive exacting scrutiny, which requires the government to craft a
3 narrowly tailored law to serve a compelling government interest. *See Buckley*, 424 U.S. at 64.

4 **101.** The Supreme Court recently reaffirmed that “compelled disclosure, in itself, can
5 seriously infringe on privacy of association and belief guaranteed by the First Amendment.”
6 *Davis*, 128 S. Ct. at 2774-75 (quoting *Buckley*, 424 U.S. at 64).

7 **102.** Nevertheless, the Supreme Court has held that three governmental interests may
8 justify campaign disclosure laws if the regulations are narrowly tailored to serve those interests.
9 *See Buckley*, 424 U.S. at 66-68. First, “disclosure provides the electorate with information as to
10 where the political campaign money comes from and how it is spent by the candidate.” *Id.* at 66.
11 (the “Informational Interest”). This information alerts voters to the “interests to which a
12 candidate is most likely to be responsive.” *Id.* at 67. Second, disclosure can deter actual
13 corruption and avoid the appearance thereof. *Id.* (the “Corruption Interest”). Lastly, disclosure
14 requirements are an essential “means of gathering the data necessary to detect violations of
15 [contribution limits].” *Id.* at 68. (the “Enforcement Interest”).

16 **103.** However, *Buckley* involved candidate elections, and the Supreme Court has since
17 clarified that the Corruption Interest is simply not present in the context of ballot measure
18 elections. *Bellotti*, 435 U.S. at 790 (“The risk of corruption perceived in cases involving
19 candidate elections simply is not present in a popular vote on a public issue.”). The Ninth
20 Circuit has also held that the Enforcement Interest is not applicable in the context of ballot
21 measure elections because the Supreme Court has invalidated contribution limits with respect to
22 ballot measures. *CPCL I*, 328 F.3d at 1105, n. 23 (“The interest in collecting data to detect
23 violations also does not apply since there is no cap on ballot-measure contributions . . .”).

24 **104.** Furthermore, the Informational Interest is directed at “helping [citizens] make up
25 their mind [sic] on how to vote on ballot measures.” *Cal. Pro-Life Council, Inc. v. Randolph*,
26 507 F.3d 1172, 1179 (9th Cir. 2007) (“*CPLC II*”).

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VIII.

Count 4 – The Act is unconstitutional under the First Amendment, both facially and as-applied, because it does not contain a mechanism for purging all Reports related to a ballot measure after the election has occurred.

108. Plaintiffs reallege and incorporate by reference all allegations made in all the previous paragraphs.

109. “The First Amendment is the pillar of a profound national commitment to the principle that debate on public issues should be uninhibited, robust and wide-open” *Mont. Right to Life*, 999 F. Supp. at 1384.

110. “In the free society ordained by our Constitution it is not the government, but the people – individually as citizens and candidates and collectively as associations and political committees – who must retain control over the quantity and range of debate on public issues in a political campaign.” *Buckley*, 424 U.S. at 57. “The First Amendment, in particular, serves significant societal interests.” *Bellotti*, 435 U.S. at 776.

111. In *Buckley*, the Supreme Court held that any significant encroachment on First Amendment rights must survive exacting scrutiny, which requires the government to craft a narrowly tailored law to serve a compelling government interest. *See Buckley*, 424 U.S. at 64.

112. The Supreme Court recently reaffirmed that “compelled disclosure, in itself, can seriously infringe on privacy of association and belief guaranteed by the First Amendment.” *Davis*, 128 S. Ct. at 2774-75 (quoting *Buckley*, 424 U.S. at 64).

113. Nevertheless, the Supreme Court has held that three governmental interests may justify campaign disclosure laws if the regulations are narrowly tailored to serve those interests. *See Buckley*, 424 U.S. at 66-68. First, “disclosure provides the electorate with information as to where the political campaign money comes from and how it is spent by the candidate.” *Id.* at 66. (the “Informational Interest”). This information alerts voters to the “interests to which a candidate is most likely to be responsive.” *Id.* at 67. Second, disclosure can deter actual corruption and avoid the appearance thereof. *Id.* (the “Corruption Interest”). Lastly, disclosure requirements are an essential “means of gathering the data necessary to detect violations of [contribution limits].” *Id.* at 68. (the “Enforcement Interest”).

1 **114.** However, *Buckley* involved candidate elections, and the Supreme Court has since
2 clarified that the Corruption Interest is simply not present in the context of ballot measure
3 elections. *Bellotti*, 435 U.S. at 790 (“The risk of corruption perceived in cases involving
4 candidate elections simply is not present in a popular vote on a public issue.”). The Ninth
5 Circuit has also held that the Enforcement Interest is not applicable in the context of ballot
6 measure elections because the Supreme Court has invalidated contribution limits with respect to
7 ballot measures. *CPLC I*, 328 F.3d at 1105, n. 23 (“The interest in collecting data to detect
8 violations also does not apply since there is no cap on ballot-measure contributions . . .”).

9 **115.** Furthermore, the Informational Interest is directed at “helping [citizens] make up
10 their mind [sic] on how to vote on ballot measures.” *CPLC II*, 507 F.3d at 1179.

11 **116.** To the extent that the state’s Informational Interest is a valid compelling interest
12 justifying compelled disclosure and the publication of said disclosure, that interest ceases to exist
13 the moment the last ballot is cast for the measure.

14 **117.** Nevertheless, California continues to make ballot measure campaign finance
15 reports available to the public on Cal-Access and at government offices, long after the election
16 has occurred. *See*, Cal-Access, <http://cal-access.sos.ca.gov/Campaign/> (making campaign
17 finance reports available from the March 2000 primary through the present).

18 **118.** Thus, the Act is unconstitutional, both facially and as-applied, to the extent that it
19 permits public access to the reports filed in compliance with the Act after the election on the
20 ballot measure has occurred, and therefore, is not narrowly tailored to serve a compelling
21 government interest in violation of the First Amendment to the United States Constitution.

22 **Prayer for Relief**

23 **119.** WHEREFORE, Plaintiffs request the following relief:

- 24 a. Declare CGC §§ 81008 and 84600-84612 unconstitutional both facially
25 and as-applied to Committee Plaintiffs, Major Donors, and all and all
26 other individuals and organizations;
27
28

- 1 **b.** Expunge all records of Reports filed by the Committee Plaintiffs, Major
2 Donors, and all other individuals and organizations, and all of their
3 contents, together with all records of Committee Plaintiffs and Major
4 Donors on California’s campaign and reporting disclosure system;
5 **c.** Grant Plaintiffs ProtectMarriage.com, NOM-California, and the Class of
6 Major Donors their costs and attorneys fees under 42 U.S.C. § 1988 and
7 any other applicable authority, and;
8 **d.** Any and all other such relief as may be just and equitable.

9
10 Respectfully submitted,

11
12
13 _____
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