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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA

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DRAKE S. JONES,
Plaintiff,
v.

NO. CIV. 2:09-1025 WBS DAD

MEMORANDUM AND ORDER RE:
MOTION FOR SUMMARY JUDGMENT

COUNTY OF SACRAMENTO; JOHN
MCGINNESS, individually and in
his official capacity as Sheriff
of the Sacramento County
Sheriff's Department; Sacramento
County Main Jail Commander ERIC
MANESS; Sacramento County
Sheriff's Department Chief of
Correctional and Court Services
JAMIE LEWIS; Sacramento
Sheriff's Department Sergeant
DANIEL MORRISSEY (Badge #182);
Sacramento Sheriff's Department
Deputy JUSTIN CHAUSSEE (Badge
#276); Sacramento Sheriff's
Department Deputy KEN BECKER
(Badge #931); Sacramento
Sheriff's Department Deputy
CHRISTOPHER MROZINSKI (Badge
#945); and Sacramento Sheriff's
Department Deputy CHRIS CONRAD
(Badge #1202),

Defendants.

_____ /

1
2 Plaintiff filed this civil rights action under 42
3 U.S.C. § 1983 after he was allegedly mistreated during his brief
4 detention at the Sacramento County main jail ("main jail").
5 Defendants John McGinness, the Sheriff of Sacramento County, Erik
6 Maness, a Captain and the jail commander of the main jail, and
7 Jamie Lewis, a Chief Deputy with the Correctional and Court
8 Security Services for Sacramento County ("supervisor defendants")
9 now move for summary judgment with respect to plaintiff's claims
10 against them.

11 I. Factual and Procedural Background¹

12 On August 5, 2008, plaintiff was helping a friend move
13 and, after getting into a dispute with a third party, was
14 arrested and taken to the main jail. (First Am. Compl. ("FAC") ¶
15 18.) After being booked, plaintiff was placed in the sobering
16 cell, which is a cell used to house arrestees that are or are
17 believed to be under the influence of alcohol or a controlled
18 substance. (Id. ¶ 21; Jones Dep. 156:12-16; Pl.'s Opp'n Ex. 6.)
19 The parties dispute whether the officers were justified in
20 placing plaintiff in the sobering cell. While plaintiff was in
21 the sobering cell, the drain in the cell began to back up and
22 overflow with liquid, which plaintiff alleges was raw sewage
23 containing human waste. (FAC ¶ 21.) Plaintiff attempted to
24 notify officers of the overflowing substance by tapping on the
25

26 ¹ The court recognizes that the parties maintain
27 significant disputes about what occurred during plaintiff's
28 detention on August 5, 2008. To rule on the pending motion for
summary judgment, the court neither needs nor attempts to resolve
any of the parties' disputes about what occurred that day.

1 cell windows, pointing down, and possibly describing what was
2 happening. (Id. ¶ 22; Jones Dep. 157:3-158:15.)

3 When officers became aware of the overflowing
4 substance, it was already leaking from under the cell door into
5 the hallway. (FAC ¶ 23.) Defendants Sacramento County Sheriff's
6 Department Sergeant Daniel Morrissey and Sacramento County
7 Sheriff's Department Deputies Justin Chaussee, Ken Becker,
8 Christopher Mrozinski, and Chris Conrad ("officer defendants")
9 entered the sobering cell and ultimately removed plaintiff. (Id.
10 ¶¶ 25, 30.) The parties dispute the amount of force the officer
11 defendants used and whether plaintiff resisted when they
12 attempted to remove him, but agree that plaintiff was ultimately
13 forced to lay face down on the wet floor of the sobering cell.
14 (Id. ¶¶ 26-27.) When they entered the cell to remove plaintiff,
15 the officer defendants believed plaintiff had caused the cell
16 drain to back-up and overflow, although it was later determined
17 that plaintiff was not responsible for the problems with the
18 drain. (Id. ¶ 25; Pl.'s Opp'n Ex. 32 at 2.) Plaintiff further
19 alleges that, while he was laying face down, one of the officer
20 defendants attempted to kick the raw sewage at his face and into
21 his mouth. (FAC ¶¶ 28-29.)

22 After plaintiff was removed from the sobering cell, he
23 was placed in a safety/segregation cell. (Id. ¶ 31; Pl.'s Opp'n
24 Ex. 26.) The parties dispute whether plaintiff should have been
25 placed in the safety/segregation cell, and plaintiff further
26 alleges that the officer defendants did not allow him to clean
27 the liquid substance off of him and failed to adhere to the
28 monitoring requirements for an arrestee placed in a

1 safety/segregation cell. (FAC ¶ 35.)

2 Plaintiff was released from custody after a total of
3 eight hours and criminal charges were never filed against him.
4 Based on the mistreatment he allegedly received, plaintiff filed
5 a written citizen's complaint with the Sacramento County Police
6 Department on September 12, 2008. (Id. ¶¶ 35-37.) The
7 Professional Standards Bureau of the department subsequently
8 conducted an investigation of plaintiff's complaint.

9 Lieutenant Milo Fitch, who is in charge of the
10 Professional Standards Bureau, initially reviewed plaintiff's
11 complaint and, shortly after reviewing it, contacted Undersheriff
12 Tom McMahon to show him the video footage from plaintiff's
13 detention. (Fitch Dep. 25:10-13, 33:5-9, 16-18.) Lieutenant
14 Fitch met with Undersheriff McMahon and Sheriff McGinness and
15 reviewed the videos. (Id. at 25:4-21.) After watching the
16 tapes, Sheriff McGinness testified that he was relieved that the
17 video from the sobering cell "'does not represent what [he] had
18 been told was depicted on the video.'" (McGinness Dep. 6:4-11.)

19 The Professional Standards Bureau completed its factual
20 investigation of plaintiff's complaint, which was led by Sergeant
21 Mitchell Andrews. Sergeant Andrews determined that, if
22 plaintiff's allegations were true, the officer defendants'
23 behavior was a violation of the jail's General Order on Use of
24 Force and Discourteous Treatment of the Public. (Pl.'s Opp'n Ex.
25 32 at 1.) The Professional Standards Bureau's investigation
26 materials, which included its factual findings and the videos,
27 were then sent to the supervisor defendants for a determination
28 as to whether the officer defendants engaged in wrongdoing and

1 whether any action would be taken.

2 On January 22, 2009, Captain Maness, who has served as
3 the commander of the main jail since July 2008 (Maness Decl. ¶
4 2), issued his Findings and Recommendations after reviewing the
5 Professional Standards Bureau's investigation. In his Findings
6 and Recommendations, Captain Maness concluded that plaintiff's
7 allegations of misconduct were "unfounded" and recommended that
8 "[n]o further action" be taken. (Pl.'s Opp'n Ex. 32 at 2-3.)
9 Specifically, after recounting the factual statements by
10 plaintiff and the officer defendants, Captain Maness stated:

11 After reviewing the Main Jail video, it is impossible to
12 definitively determine if Jones tensed up and became
13 resistive; although, it does *appear* that he did. While
14 Deputies Conrad and Chaussee are escorting Jones toward
15 the cell door, it appears that Deputy Chaussee is knocked
16 off balance, causing him to slightly stumble to his left.
17 Presumably, this occurred because Jones became resistive.
18 Immediately afterward, Deputies Conrad and Chaussee took
19 Jones to the ground, with the assistance of Deputies
20 Becker and Mrozinski.

21 The officers did not slam Jones into the floor, nor do I
22 believe that they intentionally placed him face down in
23 sewage water. They felt a need to have greater control
24 over their suspect, and took appropriate measures,
25 regardless of their surroundings. In fact, in taking
26 Jones to the ground, the officers placed themselves in
27 direct contact with the same sewage water that Jones
28 complained about.

29 While the video clearly shows that Jones *did not* flood
30 the cell, the officers were acting, in good faith, on
31 information they believed to be true at the time [i.e.,
32 that he did flood the cell]. . . .

33 [With respect to the allegation that an officer making a
34 kicking movement to splash sewage in plaintiff's face, a]
35 review of the Main Jail video corroborates Deputy
36 Chausee's account of the incident. You can clearly see
37 that Jones' elbow is starting to bend, and it appears
38 Deputy Chaussee is simply re-positioning his left knee to
39 hold Jones' elbow in place. Any matter that was splashed
40 into Jones' face and/or mouth would have been
41 unintentional, and there is no evidence to suggest
42 otherwise.

1 (Id. at 2-3.)

2 Captain Maness's Findings and Recommendations were then
3 sent to Chief Deputy Lewis, who has served as the Chief Deputy of
4 Correctional and Court Security Services since late 2007. (Lewis
5 Decl. ¶ 2.) Chief Deputy Lewis conducted an independent review
6 of plaintiff's complaint, which included reviewing Captain
7 Maness's Findings and Recommendations and the Professional
8 Standards Bureau investigation. (Lewis Dep. 21:5-16.) In a
9 three-page memorandum dated January 26, 2009, Chief Deputy Lewis
10 described his review of the video tapes, explained why he
11 disagreed with Sergeant Andrews, and concluded that he agreed
12 with Captain Maness's determination that the allegations were
13 unfounded:

14 In reading the investigator's case summary, I find
15 several examples in which he presents his interpretation
16 of the facts with under[-]written conclusions. If forced
17 to rely on the information in this summary, one would
18 conclude that there was serious misconduct, worthy of
significant sanction. However, Captain Maness presents
his findings and recommendations as a critical, objective
review of the case

19 (Pl.'s Opp'n Ex. 34 at 3.) Based on his review, Chief Deputy
20 Lewis also expressed criticism to Undersheriff McMahon about some
21 of the conclusions and factual determinations Sergeant Andrews
22 had drawn in his investigation, complaining that Sergeant Andrews
23 was "drawing conclusions when his role is to be a fact finder."
24 (Lewis Dep. 21:21-22:6, 23:19-22, 24:21-25:17.)

25 Sheriff McGinness, who has served as the Sheriff of
26 Sacramento County since July 2006 (McGinness Decl. ¶ 2),
27 completed the final review of plaintiff's complaint. (McGinness
28 Decl. Ex. A.) In a letter addressed to plaintiff on March 9,

1 2009, Sheriff McGinness stated, "After review of the completed
2 investigation it has been determined there has been no
3 misconduct" and that the allegations of officer misconduct were
4 unfounded. (Id.)

5 Plaintiff's expert, Daniel Vasquez, who has over
6 thirty-six years of corrections experience, including serving as
7 a correctional officer, counselor, parole agent, special agent
8 investigator, classification and parole representative, program
9 administrator, associate warden, chief deputy warden, and warden,
10 reviewed the supervisor defendants' handling of plaintiff's
11 complaint. (Pl.'s Opp'n Ex. 29 ¶ 1.) In Vasquez's opinion, the
12 only reasonable conclusion to draw about the officer defendants'
13 conduct was that they treated plaintiff as he alleges in order to
14 punish him and carry out "Street Justice." (Id. ¶¶ 7-9.)

15 Vasquez further opined that the supervisor defendants should have
16 sustained plaintiff's complaint and punished the officer
17 defendants. (Id. ¶ 15.)

18 Vasquez also noted that four complaints had been filed
19 against the officer defendants in the past five years, and, in
20 all four instances, the complaints were deemed unfounded or the
21 officer was exonerated. (Id. ¶ 16.) Vasquez ultimately
22 concluded that, "given the importance of investigation of
23 complaints and appropriate discipline, and given the handling of
24 this case, it is my opinion that defendants McGinness, Lewis, and
25 Maness created the permissible environment which encouraged and
26 caused the subordinate deputies' conduct." (Id. ¶ 22.)

27 Plaintiff initiated this § 1983 civil rights action
28 against the County of Sacramento, the supervisor defendants, and

1 the officer defendants on April 14, 2009. The supervisor
2 defendants now move for summary judgment with respect to
3 plaintiff's fifth claim for failure to train, sixth claim for
4 failure to supervise, and ninth claim for negligence. Plaintiff
5 does not oppose entry of summary judgment in favor of the
6 supervisor defendants on his claims for failure to train and
7 negligence, and the court will accordingly enter judgment in
8 favor of the supervisor defendants on those claims.

9 II. Discussion

10 Summary judgment is proper "if the pleadings, the
11 discovery and disclosure materials on file, and any affidavits
12 show that there is no genuine issue as to any material fact and
13 that the movant is entitled to judgment as a matter of law."
14 Fed. R. Civ. P. 56(c); see also id. R. 56(a) ("A party claiming
15 relief may move, with or without supporting affidavits, for
16 summary judgment on all or part of the claim."). A material fact
17 is one that could affect the outcome of the suit, and a genuine
18 issue is one that could permit a reasonable jury to enter a
19 verdict in the non-moving party's favor. Scott v. Harris, 550
20 U.S. 372, 380 (2007); Anderson v. Liberty Lobby, Inc., 477 U.S.
21 242, 248 (1986). The party moving for summary judgment bears the
22 initial burden of establishing the absence of a genuine issue of
23 material fact and can satisfy this burden by presenting evidence
24 that negates an essential element of the non-moving party's case.
25 Celotex Corp. v. Catrett, 477 U.S. 317, 322-23 (1986).
26 Alternatively, the moving party can demonstrate that the
27 non-moving party cannot produce evidence to support an essential
28 element upon which it will bear the burden of proof at trial.

1 Id.

2 Once the moving party meets its initial burden, the
3 non-moving party "may not rely merely on allegations or denials
4 in its own pleading," but must go beyond the pleadings and, "by
5 affidavits or as otherwise provided in [Rule 56,] set out
6 specific facts showing a genuine issue for trial." Fed. R. Civ.
7 P. 56(e); Celotex Corp., 477 U.S. at 324; Valandingham v.
8 Bojorquez, 866 F.2d 1135, 1137 (9th Cir. 1989). In its inquiry,
9 the court must view any inferences drawn from the underlying
10 facts in the light most favorable to the nonmoving party, but may
11 not engage in credibility determinations or weigh the evidence.
12 Anderson, 477 U.S. at 255; Matsushita Elec. Indus. Co., Ltd. v.
13 Zenith Radio Corp., 475 U.S. 574, 587 (1986).

14 In relevant part, § 1983 provides,

15 Every person who, under color of any statute, ordinance,
16 regulation, custom, or usage, of any State . . . , subjects,
17 or causes to be subjected, any citizen of the United States .
18 . . to the deprivation of any rights, privileges, or
immunities secured by the Constitution and laws, shall be
liable to the party injured in an action at law, suit in
equity or other proper proceeding for redress

19 While § 1983 is not itself a source of substantive rights, it
20 provides a cause of action against any person who, under color of
21 state law, deprives an individual of federal constitutional
22 rights or limited federal statutory rights. 42 U.S.C. § 1983;
23 Graham v. Connor, 490 U.S. 386, 393-94 (1989).

24 As § 1983 provides for liability for any person who
25 "causes" a citizen to be subjected to a constitutional violation,
26 personal participation is not always required and "[t]he
27 requisite causal connection can be established . . . by setting
28 in motion a series of acts by others which the actor knows or

1 reasonably should know would cause others to inflict the
2 constitutional injury." Johnson v. Duffy, 588 F.2d 740, 743-44
3 (9th Cir. 1978); accord Gilbrook v. City of Westminster, 177 F.3d
4 839, 854 (9th Cir. 1999). The Ninth Circuit has held that a
5 supervisor who did not participate in the unconstitutional
6 conduct can be liable under § 1983 "for his own culpable action
7 or inaction in the training, supervision, or control of his
8 subordinates; for his acquiescence in the constitutional
9 deprivations of which [the] complaint is made; or for conduct
10 that showed a reckless or callous indifference to the rights of
11 others." Larez v. City of Los Angeles, 946 F.2d 630, 646 (9th
12 Cir. 1991) (internal quotation marks and citations omitted)
13 (alterations in original).

14 At the same time, however, vicarious liability is
15 inapplicable to § 1983 actions and thus "Government officials may
16 not be held liable for the unconstitutional conduct of their
17 subordinates under a theory of respondeat superior." Ashcroft v.
18 Iqbal, 556 U.S. ----, ----, 129 S. Ct. 1937, 1948 (2009). Based
19 on the inapplicability of respondeat superior to § 1983, the
20 Supreme Court recently indicated in Iqbal that the term
21 "supervisory liability" in the context of § 1983 actions is a
22 "misnomer." Id. at 1949. In Iqbal, the Court rejected the
23 argument that supervisors could be liable for unconstitutional
24 discrimination based on the supervisors' "knowledge and
25 acquiescence in their subordinates' use of discriminatory
26 criteria to make classification decisions among detainees.'" Id.
27 The Court held that, when a supervisor does not directly
28 participate in the constitutional violation, that supervisor

1 cannot be liable under § 1983 unless the plaintiff shows that the
2 supervisor, through his "own individual actions, has violated the
3 Constitution." Id. at 1949.

4 In his dissent in Iqbal, Justice Souter, joined by
5 Justices Stevens, Ginsburg, and Breyer, criticized the majority
6 for eliminating the possibility of a supervisor's liability under
7 a theory other than respondeat superior, such as a supervisor's
8 "actual knowledge of a subordinate's constitutional violation and
9 acquiescence[nce]." Id. at 1957-58 (Souter, J., dissenting).² In
10 light of Iqbal, it is therefore questionable whether the Ninth
11 Circuit's line of cases holding a supervisor liable for his
12 acquiescence in a constitutional deprivation is still good law.³

14 ² Justice Souter's strongest criticism of the majority's
15 decision about supervisor liability lies in the fact that
16 defendants conceded that "a supervisor's knowledge of a
17 subordinate's unconstitutional conduct and deliberate
18 indifference to that conduct are grounds for Bivens liability."
Id. at 1957 (Souter, J., dissenting). Justice Souter argued that
19 the majority should have accepted this concession and withheld
20 addressing the scope of supervisor liability, especially given
21 the absence of briefing from the parties. Id. at 1957-58.

19 ³ In Simmons v. Navajo County, No. 08-15522, --- F.3d
20 ----, 2010 WL 2509181 (9th Cir. June 23, 2010), the plaintiffs
21 argued that the supervisors were liable for the failure to train
22 or supervise the subordinate officers. In a brief discussion
23 omitting reference to its prior cases addressing supervisors'
24 liability, the Ninth Circuit cited Iqbal and stated, "To survive
25 summary judgment, [plaintiffs] must therefore adduce evidence
26 that [the supervisors] themselves acted or failed to act
27 unconstitutionally, not merely that a subordinate did." Id. at
28 *7.

24 On the other hand, in another post-Iqbal decision, the
25 Ninth Circuit cited the avenues for supervisor liability from
26 Larez and stated, "Any one of these bases will suffice to
27 establish the personal involvement of the defendant in the
28 constitutional violation." al-Kidd v. Ashcroft, 580 F.3d 949,
965 (9th Cir. 2009). But see id. at 992, 992 n.13 ("The majority
concludes Ashcroft may be held liable in [plaintiff's] Bivens
action for his 'knowing failure to act' It is doubtful
that the majority's 'knowing failure to act' standard survived

1 See, e.g., Arocho v. Nafziger, No. 09-1095, 2010 WL 681679, at
2 *10 (10th Cir. Mar. 1, 2010) (stating that Iqbal "casts doubt on
3 the continuing vitality" of the Tenth Circuit's "standard for
4 supervisory liability," which "'requires allegations of personal
5 direction or of actual knowledge and acquiescence' in a
6 subordinate's unconstitutional conduct"); accord Bayer v. Monroe
7 County Children & Youth Servs., 577 F.3d 186, 190 n.5 (3d Cir.
8 2009); Maldonado v. Fontanes, 568 F.3d 263, 274 n.7 (1st Cir.
9 2009).

10 In this case, it is undisputed that the supervisor
11 defendants did not participate in and were not present for the
12 events plaintiff alleges occurred during his detention on August
13 5, 2008. (McGinness Decl. ¶¶ 4-5, Maness Decl. ¶¶ 4-5, Lewis
14 Decl. ¶¶ 4-5.) The only evidence of the supervisor defendants'

15 _____
16 Iqbal." (Bea, J., dissenting); id. at 976 n.25 ("The dissent
17 points to the fact that the Court held [in Iqbal] that Ashcroft
18 could not be held liable for his 'knowledge and acquiescence' of
19 his subordinates' unconstitutional discrimination against Muslim
20 men. We need not address whether the two standards are distinct,
21 or whether the Court's comments relate solely to discrimination
22 claims which have an intent element, because [plaintiff]
23 plausibly pleads 'purpose' rather than just 'knowledge' to impose
24 liability on Ashcroft."). In a dissent from a denial of a
25 rehearing en banc of al-Kidd, Justice O'Scannlain, joined by
26 seven other justices, criticized the majority in al-Kidd for
27 permitting the plaintiff "to seek damages from Ashcroft for his
28 subordinates' alleged misconduct, a result indisputably at odds
with Iqbal." Al-Kidd v. Ashcroft, 598 F.3d 1129, 1141 (9th Cir.
2010) (O'Scannlain, J., dissenting).

24 Recently, after oral argument in a case on June 8,
25 2010, the Ninth Circuit ordered supplemental briefing "addressing
26 what effect, if any, the Supreme Court's decision in Iqbal . . .
27 had on this court's prior holdings that proof of an official's
28 knowledge of unconstitutional conduct combined with his
acquiescence in that conduct is sufficient to make a claim for
supervisory liability in the official's individual capacity."
Starr v. County of Los Angeles, No. 09-55233, Docket Entry No. 38
(June 10, 2010). The Ninth Circuit has yet to issue an opinion
in that case.

1 involvement with the officer defendants' alleged mistreatment of
2 plaintiff occurred when each supervisor defendant discussed or
3 reviewed the incident after plaintiff filed his citizen's
4 complaint. (McGinness Decl. ¶¶ 6-8, Maness Decl. ¶¶ 6-8, Lewis
5 Decl. ¶¶ 6-8.) Relying on the Ninth Circuit's line of cases
6 holding a supervisor liable for his acquiescence in a violation,
7 plaintiff thus claims that material issues of fact remain with
8 respect to whether the supervisor defendants' acquiescence in and
9 formal ratification of the officer defendants' conduct created an
10 environment that encouraged and caused the officer defendants'
11 misconduct.

12 Assuming that the Ninth Circuit's acquiescence line of
13 cases still presents a viable theory after Iqbal, the cases are
14 nonetheless distinguishable from the case at hand. The leading
15 case in which the Ninth Circuit held that a supervisor's
16 "acquiesce[nce] in the constitutional deprivations" could
17 sufficiently establish the casual link to hold the supervisor
18 liable under § 1983 was Larez, 946 F.2d 630. Similar to the case
19 at hand, the supervisor from the Los Angeles Police Department
20 ("LAPD") in Larez reviewed the internal investigation of the
21 plaintiff's citizen complaint and "ratified" the officers' use of
22 force when he indicated that none of plaintiff's allegations
23 would be sustained. Id. at 646. Also similar to this case, the
24 plaintiff in Larez presented testimony from an expert in police
25 department procedures who testified that "he would have
26 disciplined the individual officers and would have established
27 new procedures for averting the reoccurrence of similar excesses
28 in the future." Id. Unlike this case, however, the expert in

1 Larez also presented evidence of a two-year study he had
2 conducted of LAPD complaints, which lead him to conclude that it
3 was "'almost impossible for a police officer to suffer discipline
4 as a result of a complaint lodged by a citizen' noting that it
5 was as if 'something has to be done on film for the department to
6 buy the citizen's story.'" Id. at 647.⁴

7 The Ninth Circuit subsequently relied on Larez to
8 uphold a district court's denial of qualified immunity at the
9 summary judgment stage for a supervisor who had "signed the
10 internal affairs report dismissing [plaintiff's citizen]
11 complaint." Watkins v. City of Oakland, 145 F.3d 1087, 1093-94
12 (9th Cir. 1997). In holding that a reasonable jury could find
13 the supervisor liable under § 1983, the court emphasized that the
14 supervisor dismissed the plaintiff's complaint despite evidence
15 of the officer's "use of excessive force contained in the report
16 and evidence of [the officer's] involvement in other police dog
17 bite incidents, and apparently without ascertaining whether the
18 circumstances of those cases required some ameliorative action to
19 avoid or reduce serious injuries to individuals from dogs biting
20 them." Id. at 1093 (emphasis added). Unlike the evidence

21
22 ⁴ The Ninth Circuit discussed the two-year study when
23 analyzing the claim against the same supervisor defendant in his
24 official capacity based on the LAPD's alleged policy or custom of
25 allowing and thereby causing the use of excessive force. As the
26 Ninth Circuit's subsequent discussion of Larez shows, the two-
27 year study, which established that the environment of rejecting
28 citizens' complaints caused officers to believe that the use of
excessive force against plaintiff would be permitted, was
nonetheless relevant to its upholding of the jury verdict against
the supervisor in his individual capacity. See Blankenhorn v.
City of Orange, 485 F.3d 463, 485-86 (9th Cir. 2007) (relying on
the two-year study to explain why the Larez court upheld the jury
verdict against the supervisor).

1 presently before the court, the evidence in Watkins was thus not
2 limited to the supervisor's approval of the conduct after it
3 occurred, but also included prior incidents that were approved
4 without taking efforts to reduce the chances that the same
5 officer would engage in similar misconduct in the future.

6 The Ninth Circuit again found that a genuine issue of
7 material fact existed with respect to a supervisor's liability in
8 Blankenhorn v. City of Orange, 485 F.3d 463 (9th Cir. 2007). In
9 that case, while the supervisor did not appear to have reviewed
10 an internal investigation, the plaintiff submitted evidence that
11 the supervisor had approved the officer's prior "personnel
12 evaluations despite three complaints of excessive force having
13 been lodged against [that officer]." Id. at 485. The plaintiff
14 also submitted expert testimony from "a former sergeant and
15 lieutenant with twenty-seven years of experience" who opined that
16 "the Department's discipline of [the officer] in all three
17 matters was insufficient." Id. After discussing Larez and
18 Watkins, the court concluded that the evidence the plaintiff
19 presented "could lead a rational factfinder to conclude that [the
20 supervisor] knowingly condoned and ratified actions by [the
21 officer] that he reasonably should have known would cause
22 constitutional injuries like the ones [the plaintiff] may have
23 suffered." Id. at 486.

24 Together, Larez, Watkins, and Blankenhorn show that the
25 Ninth Circuit has found a supervisor's conduct sufficient to
26 establish the requisite causal link only when the supervisor
27 engaged in at least some type of conduct before the
28 unconstitutional incident and the supervisor knew or should have

1 known that his conduct could cause the constitutional violation
2 the plaintiff suffered. Cf. Phillips v. City of Fairfield, 406
3 F. Supp. 2d 1101, 1116 (E.D. Cal. 2005). More importantly,
4 Larez, Watkins, and Blankenhorn all preceded Iqbal, which
5 rejected the theory of liability relying solely on a supervisor's
6 knowledge of and acquiescence in the unconstitutional conduct.
7 See Iqbal, 129 S.Ct. at 1949. Requiring sufficient pre-incident
8 conduct by a supervisor that can fairly be said to be a cause of
9 the constitutional deprivation is thus the only way for Larez,
10 Watkins, and Blankenhorn to have any precedential value after
11 Iqbal.

12 Consequently, a supervisor's isolated and subsequent
13 ratification of an officer's conduct--even in light of expert
14 testimony suggesting that the supervisor should have sustained
15 the citizen complaint--can never be sufficient to show that the
16 supervisor caused the officer's conduct. In fact, after Iqbal,
17 it is questionable whether a supervisor's subsequent acquiescence
18 in an officer's misconduct would even be relevant in determining
19 whether a supervisor is liable under § 1983.

20 Here, the only evidence of pre-incident conduct
21 plaintiff submitted is alluded to in his expert's affidavit, in
22 which the expert states:

23 All four of the other complaints for use of excessive
24 force in the past five years against the subordinate
25 officers directly involved in this incident were
designated "Unfounded" or "Exonerated." These
probabilities stretch the limits of credibility

26 (Pl.'s Opp'n Ex. 29 ¶ 16.) The expert's mere reference to four
27 complaints in the five-year-period prior to the August 5, 2008
28 incident omits numerous material facts. For example, it is

1 unclear which of the five officer defendants the four complaints
2 were made against and when the complaints were made. More
3 importantly, plaintiff has not produced any evidence even
4 suggesting that one or more of the supervisor defendants had any
5 involvement with the prior complaints. In fact, none of the
6 supervisor defendants had been serving in their current
7 supervisory positions for the five years prior to the August 5,
8 2008 incident, with McGinness becoming Sheriff in July 2006,
9 Lewis becoming a Chief Deputy in late 2008, and Maness becoming
10 the commander of the main jail only one month prior to the
11 incident. Plaintiff also fails to submit any evidence about the
12 allegations in the prior complaints, of alleged insufficient
13 reviews performed by the supervisors, or of remedial action that
14 should have been taken. The minimal evidence before the court is
15 therefore insufficient to give rise to the inference that the
16 supervisor defendants were involved in the four prior complaints
17 or that, if they were, they knew or should have known that their
18 conduct would cause the defendant officers to violate plaintiff's
19 rights.


20 Viewing the evidence in the light most favorable to
21 plaintiff, the only conduct by the supervisor defendants from
22 which a jury could find the supervisor defendants liable is that
23 they mishandled plaintiff's complaint and should have sustained
24 his allegations and taken remedial action against the officer
25 defendants. While this evidence may be relevant to show that the
26 supervisor defendants' conduct caused those officers to believe
27 that their mistreatment of plaintiff was acceptable and thereby
28 caused them to engage in similar misconduct at a later date, it

1 is not sufficient to show that it caused the officer defendants'
2 to mistreat plaintiff on August 5, 2008. Put simply, the
3 supervisor defendants' conduct after the alleged unconstitutional
4 incident cannot be said to have caused that incident.

5 Accordingly, plaintiff has not submitted sufficient
6 evidence to establish a triable issue as to whether the
7 supervisor defendants engaged in conduct prior to the officer
8 defendants' alleged mistreatment of plaintiff that the supervisor
9 defendants knew or should have known would cause the officer
10 defendants to violate plaintiff's rights. The court must
11 therefore grant the supervisor defendants' motion for summary
12 judgment with respect to plaintiff's claim for failure to
13 supervise.

14 IT IS THEREFORE ORDERED that defendants McGinness,
15 Maness, and Lewis's motion for summary judgment on all claims
16 asserted against them be, and the same hereby is, GRANTED.

17 DATED: July 19, 2010

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19 WILLIAM B. SHUBB
20 UNITED STATES DISTRICT JUDGE
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