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IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

WILLIAM GEORGE, on behalf of	)	
himself and all others similarly	)	2:09-cv-01610-GEB-DAD
situated,	)	
	)	
Plaintiff,	)	<u>ORDER GRANTING DEFENDANTS'</u>
	)	<u>MOTION TO DISMISS*</u>
v.	)	
	)	
CALIFORNIA INFRASTRUCTURE AND	)	
ECONOMIC DEVELOPMENT BANK, a	)	
public instrumentality of the	)	
State of California, and ORRICK,	)	
HERRINGTON & SUTCLIFFE, LLP, an	)	
entity,	)	
	)	
Defendants.	)	
_____	)	

Defendants California Infrastructure and Economic Development Bank ("I-Bank"), and Orrick, Herrington & Sutcliffe LLP ("Orrick") (collectively referred to as "Defendants"), move for an order dismissing with prejudice Plaintiff William George's ("George") Second Amended Consolidated Complaint ("SAC"), under Federal Rule of Civil Procedure ("Rule") 12(b)(6) and the Private Securities Litigation Reform Act of 1995 ("PSLRA"). George alleges in the SAC a putative class action securities fraud claim under § 10(b) of the Securities Exchange Act of 1934 and Rule 10b-5 ("§ 10(b)" or "§ 10(b) claim"). Defendants argue

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\* This matter is deemed suitable for decision without oral argument. E.D. Cal. R. 230(g).

1 that George "has failed to allege sufficient facts to state" a § 10(b)  
2 claim. (Defs.' Notice of Mot. and Mot. to Dismiss SAC 1:9-11.)

### 3 **I. Background and Factual Allegations**

4 George was appointed lead plaintiff for the putative class,  
5 following which George filed a "consolidated complaint." Defendants  
6 filed a dismissal motion challenging the sufficiency of the consolidated  
7 complaint. While the motion was pending, George filed a First Amended  
8 Consolidated Complaint ("FAC"), which mooted Defendants' dismissal  
9 motion. Defendants subsequently filed a dismissal motion challenging the  
10 sufficiency of the FAC, which was granted in George v. California  
11 Infrastructure and Economic Development Bank ("George I"), No.  
12 2:09-cv-01610-GEB-DAD, 2010 WL 2383520, at \*9 (E.D. Cal. June 10, 2010).  
13 George was granted leave to amend and subsequently filed the SAC, which  
14 is challenged in the dismissal motion sub judice.

15 The following facts are alleged in the SAC: George and the  
16 proposed class members purchased certain section 501(c)(3) revenue bonds  
17 issued by I-Bank between June 1, 2007 and December 1, 2008 ("2007  
18 Bonds"). (SAC ¶¶ 2, 14.) I-Bank is "a public instrumentality of the  
19 State of California" that "may issue, from time to time, certain tax  
20 exempt revenue bonds . . . which . . . create public benefits in  
21 California communities where a sponsored project is located by enhancing  
22 the economic, social, or cultural quality of life for local residents."  
23 Id. ¶ 2. I-Bank "may also issue . . . from time to time, certain  
24 refunding revenue bonds." Id. ¶ 3. Orrick is "an entity comprised, inter  
25 alia, of Members of the State Bar of California engaged in the active  
26 practice of law." Id. ¶ 4. I-Bank employed Orrick to provide I-Bank with  
27 legal services in connection with the issuance of the 2007 Bonds. Id. ¶¶  
28 5-7.

1 I-Bank issued approximately \$70 million in revenue bonds in  
2 1999 ("1999 Bonds"). Id. Ex. 1, at 19. I-Bank loaned the proceeds from  
3 the sale of the 1999 Bonds to Copia, a non-profit corporation, to  
4 finance the construction and development of "a cultural institution,  
5 museum and educational center located in Napa, California." Id. Ex. 2,  
6 at 1. The 1999 Bonds were secured by a first deed of trust on Copia's  
7 real property. Id. ¶ 38. Copia struggled financially, however, and I-  
8 Bank and Orrick "began work on a second bond issue in late 2006 or early  
9 2007 in order to try and avoid the impending default on [19]99 Bonds."  
10 Id. ¶¶ 40, 46.

11 I-Bank and Orrick "began work on [the 2007 Bond] issue in late  
12 2006 or early 2007 in order to try and avoid the impending default on  
13 [19]99 Bonds." Id. ¶ 46. I-Bank received \$77,612,773.55 from its  
14 underwriter "and immediately loaned that \$77,612,773.55 to [Copia]." Id.  
15 ¶ 27. The 2007 Bonds went on sale to the public on or about June 1,  
16 2007, and were marketed through the use of a prospectus (the  
17 "Prospectus"). Id. ¶ 28. George and the proposed class members purchased  
18 the 2007 Bonds between June 1, 2007 and December 1, 2008. Id. ¶ 14. The  
19 2007 Bonds were secured by a second deed of trust on Copia's real  
20 property. Id. ¶ 81. The Prospectus states that "upon the issuance of the  
21 [2007] [B]onds, a portion of the proceeds . . . will be deposited in an  
22 escrow fund . . . and irrevocably pledged to the payment of the  
23 principal and interest and premium on the [1999] Bonds." Id. Ex. 1, at  
24 1.

25 Despite receiving additional capital, Copia filed for  
26 bankruptcy on December 1, 2008. Id. ¶ 82. George alleges that since  
27 Orrick never issued a "necessary opinion," "there was never any  
28 pre-bankruptcy defeasance of [19]99 bonds" and, as a result, "the

1 underlying obligation of [Copia] on [the 1999 Bonds] was never  
2 extinguished." Id. ¶ 81. Since this obligation was never extinguished,  
3 the 1999 Bonds "remained secured by an unrecorded equitable lien on  
4 [Copia's] assets at the time [Copia] filed for bankruptcy." Id. ¶ 82.  
5 George also alleges that Copia's bankruptcy trustee was able "to avoid  
6 that unrecorded equitable lien . . . thus putting [the purchasers of the  
7 1999 Bonds and 2007 Bonds] both in the position of being entirely  
8 unsecured creditors of [Copia]." Id.

9 George alleges the following statements contained in the  
10 Prospectus are misleading:

11 Certain preconditions to the defeasance of [99]  
12 Bonds . . . are not expected to be met until  
September 7, 2007. In particular, the occurrence of  
13 an Act of Bankruptcy by [Borrower on or before]  
September 7, 2007, would prevent the legal  
14 defeasance of [99] Bonds from the proceeds of 07  
Bonds. Until [99] Bonds are defeased . . . [07]  
15 Bonds will be subordinate to [99] Bonds . . . .  
After the defeasance of [99] Bonds . . . it is  
16 expected that . . . [99] Bonds will be deemed paid  
and no longer outstanding . . . . Assuming that  
17 [07] Bonds are delivered in May 2007 and that [an]  
Escrow Fund is funded on such date of delivery, it  
18 is expected that the preconditions to the  
defeasance of [99] Bonds . . . will be met by  
19 September 7, 2007.

20 Id. ¶ 29. George alleges those statements in the Prospectus are  
21 misleading as follows:

22 [W]hat is being misrepresented to the reader . . .  
23 is that, once September 7, 2007, arrives, and,  
assuming [Copia] has not then already filed for  
24 bankruptcy, [the 19]99 Bonds would be paid off by  
means of an advance deposit of \$71,172,906.34 into  
25 escrow and thereby annulled or abrogated consistent  
with the provision for such advance defeasance  
26 ([19]99 Bonds Defeasance) contained in Article X of  
an Indenture dated July 1, 1999, by and between [I-  
27 Bank] on the one hand, and BNY Western Trust  
Company, on the other hand . . . and that [the  
28 20]07 Bonds would, following such [19]99 Bonds  
Defeasance, represent [Copia's] only then  
outstanding bond debt.

1 Id. ¶ 31. George further alleges: "At page 2 of Prospectus there was a  
2 misleading description falsely conveying that the preconditions to  
3 defeasance of [19]99 Bonds would be met according to the expected timing  
4 of such defeasance (not later than September 7, 2007)." Id. ¶ 63. George  
5 alleges Defendants "actually knew that the affirmative statements in  
6 Prospectus regarding the use to which the proceeds of 07 Bonds were to  
7 be put, to wit, for [19]99 Bonds Defeasance, were untrue when made and  
8 nonetheless intentionally went ahead and put them in Prospectus despite  
9 such actual knowledge of their falsity." Id. ¶ 37.

10 George also alleges that Orrick:

11 [H]ad an affirmative duty to . . . either (i)  
12 disclose the fact (and its consequences)—fully and  
13 uniquely known to [Orrick], but not known to [the]  
14 Proposed Class . . . respecting the express 2007  
15 unwillingness of [Orrick] to opine that the portion  
16 of the proceeds from the \$77,612,773.55 loaned to  
17 [Copia] by [I-Bank] that were being set aside in  
18 order to work [19]99 Bonds Defeasance "will not  
19 constitute a voidable . . . transfer under the  
20 Bankruptcy Code or any similar state or federal  
21 statute . . ." or (ii) to instead refrain from  
22 acting as [I-Bank's] 07 Bond Counsel in connection  
23 with 07 Bonds.

18 Id. ¶ 64. George further alleges:

19 The[se] Misleading Statements and Material  
20 Omissions as to the proper and legal defeasance of  
21 [19]99 Bonds were false when made because [19]99  
22 Bonds could not be properly and legally defeased  
23 without the required legal opinions that (i) the  
24 escrow deposit would not be a voidable preference  
and (ii) the escrow deposit would not be a  
fraudulent transfer (iii) under the Bankruptcy Code  
or any similar state or federal statute (iv) should  
[Copia] become bankrupt or otherwise subject to  
other insolvency laws.

25 Id. ¶ 65. George alleges that "[b]ut for the affirmative  
26 misrepresentations and omissions alleged, . . . [the] [20]07 Bonds could  
27 not have been sold by [I-Bank] at any combination of price and interest  
28 rate [that would have] allowed [I-Bank] to make [a] Necessary Finding"

1 under California Government Code section 63046(b) that Copia was  
2 "capable of meeting obligations incurred under relevant agreements." Id.  
3 ¶¶ 21, 25. George further alleges that as a result of the misleading  
4 statements and omissions, he and the proposed class have "been damaged"  
5 since the 2007 Bonds they purchased were "patently worthless" and "never  
6 had any intrinsic value other than their entirely speculative unsecured  
7 distribution rights from [Copia's] bankruptcy estate." Id. ¶ 89.

## 8 **II. Discussion**

9 Defendants argue this action should be dismissed because the  
10 SAC fails to satisfy all elements of a § 10(b) claim. "Section 10(b) of  
11 the Exchange Act, 15 U.S.C. § 78j(b), in combination with SEC Rule 10b-  
12 5, prohibits any act, practice, or course of business which operates or  
13 would operate as a fraud or deceit upon any person, in connection with  
14 the purchase or sale of any security." Siracusano v. Matrixx  
15 Initiatives, Inc., 585 F.3d 1167, 1177 (9th Cir. 2009) (internal  
16 quotation marks omitted). "To state a claim under Section 10(b), a  
17 plaintiff 'must [allege] (1) a material misrepresentation or omission by  
18 the defendant; (2) scienter; (3) a connection between the  
19 misrepresentation or omission and the purchase or sale of a security;  
20 (4) reliance upon the misrepresentation or omission; (5) economic loss;  
21 and (6) loss causation.'" Thompson v. Paul, 547 F.3d 1055, 1060 (9th  
22 Cir. 2008) (quoting Stoneridge Inv. Partners, LLC v. Scientific-Atlanta,  
23 552 U.S. 148, 156 (2008)).

24 Only the "reliance upon the misrepresentation or omission"  
25 element of a § 10(b) claim will be discussed in light of George's  
26 following statement in the SAC:

27 . . . Given the absence of some other presumption  
28 of reliance on fraudulent prospectuses [that is  
applicable to George's § 10(b) claim]; and further  
given the exemption from liability under the 1933

1 Act provided persons such as defendants by 15  
2 U.S.C. §77c(a) (2); the bottom line is that, without  
3 the court's acceptance of the "fraud created the  
4 market" presumption of reliance urged by [George],  
5 defendants would have no liability for Prospectus  
6 despite how egregiously fraudulent Prospectus was,  
7 in fact, in this case.

8 . . . .

9 The members of Proposed Class should be deemed  
10 to have relied on Prospectus in that Prospectus was  
11 so pervasively and extremely fraudulent that its  
12 publication constituted a "fraud which created the  
13 market," i.e., the extremely fraudulent Prospectus  
14 intentionally and entirely concealed the fact that  
15 07 Bonds could never have been—and were not in  
16 fact—legally issued by [I-Bank] consistent with the  
17 condition precedent that a Necessary Finding  
18 untrained by fraud be made by [I-Bank] [under  
19 California Government Code section 63046(b)].

20 Id. ¶¶ 13, 85.

21 Defendants rejoin:

22 Plaintiff does not dispute that under existing  
23 Supreme Court and Ninth Circuit authority, he  
24 cannot allege the essential element of reliance.  
25 Instead, he asks this Court to expand the scope of  
26 Section 10(b) liability by urging adoption of the  
27 "fraud created the market" presumption of reliance.  
28 Not only have district and appellate courts roundly  
criticized that doctrine for the last two decades,  
but the Supreme Court has made clear that the  
contours of a Section 10(b) [claim] cannot be  
expanded by creating new exceptions to the reliance  
element.

(Defs.' Reply Mem. in Supp. of Mot. to Dismiss SAC 1:9-14.)

"The fraud-created-the-market theory posits that '[t]he securities laws allow an investor to rely on the integrity of the market to the extent that the securities it offers to him for purchase are entitled to be in the market place.'" Malack v. BDO Seidman, LLP, 617 F.3d 743, 747 (3d Cir. 2010) (quoting Shores v. Sklar, 647 F.2d 462, 471 (5th Cir. 1981) (en banc)). "A presumption of reliance is established where a plaintiff prove[s] that the defendants conspired to bring to

1 market securities that were not entitled to be marketed." Id. at 747-48  
2 (internal quotation marks omitted). "The fraud-created-the-market theory  
3 rests on the conjecture that a '[security's] availability on the market  
4 [i]s an indication of [its] apparent genuineness[.]'" Id. at 749  
5 (quoting Shores, 647 F.2d at 470).

6 If [George's reliance on the fraud created the  
7 market reliance presumption] is based on the idea  
8 that almost all marketed securities are, in fact,  
9 legally marketable, and therefore we should presume  
10 that anything offered on the market has not been  
11 stained by fraud, then [George] is advocating for a  
12 kind of investor insurance that eliminates the need  
13 for proving reliance in *any* securities fraud case.  
14 *Any* investor who purchases *any* security could point  
15 to the security's availability on the market to  
16 satisfy the reasonable reliance element of a §  
17 10(b) claim. . . . The establishment of [such]  
18 investor insurance is contrary to the goals of  
19 securities laws[, and would] essentially  
20 eliminat[e] the reliance requirement for a § 10(b)  
21 claim.

22 Id. at 752, 755.

23 Here, George "has not articulated any justification for"  
24 recognizing the fraud created the market reliance presumption, and the  
25 Court "decline[s] to recognize a presumption of reliance based on the  
26 [fraud created the market] theory." Id. at 752, 756 Therefore, George's  
27 § 10(b) claim is dismissed.

28 Defendants also argue dismissal should be with prejudice since  
George cannot plead the reliance element of a § 10(b) claim. "The power  
to grant leave to amend . . . is entrusted to the discretion of the  
district court, which 'determines the propriety [of allowing amendment]  
. . . by ascertaining the presence of any of four factors: bad faith,  
undue delay, prejudice to the opposing party, and/or futility.'" Serra  
v. Lappin, 600 F.3d 1191, 1200 (9th Cir. 2010) (quoting William O.  
Gilley Enters. v. Atl. Richfield Co., 588 F.3d 659, 669 n.8 (9th Cir.



1 2009)). George amended his § 10(b) claim against Defendants pursuant to  
2 the leave to amend he was given in George I, yet he failed to cure the  
3 reliance element which the court explained was deficient in George I as  
4 follows:

5 George does not allege that he relied upon the  
6 alleged misrepresentations and omissions in the  
7 Prospectus when he purchased the 2007 Bonds.  
8 Rather, he pleads he "should be deemed to have  
9 relied on [the] Prospectus . . . [since the  
10 Prospectus' allegedly misleading statements and  
11 omissions] constituted a fraud which created the  
12 market." (FAC ¶ 78.) George, therefore, does not  
13 allege direct reliance, but rather, seeks to  
14 establish the reliance element by invoking a  
15 "presumption of reliance."

16 A Rule 10b-5 plaintiff may avoid pleading  
17 direct reliance and satisfy the reliance element by  
18 invoking a "presumption of reliance" in two  
19 situations. Desai, 573 F.3d at 939 (stating  
20 "[r]eliance can be presumed in two situations");  
21 see also Stoneridge, 552 U.S. at 159 (stating that  
22 "[w]e have found a rebuttable presumption of  
23 reliance in two different circumstances"). First,  
24 "[i]n omission cases, courts can presume reliance  
25 when the information withheld is material pursuant  
26 to Affiliated Ute Citizens v. United States, 406  
27 U.S. 128, 153-54, 92 S.Ct. 1456, 31 L.Ed.2d 741  
28 (1972)." Desai, 573 F.3d at 939 (emphasis added).  
Second, "[r]eliance can . . . be presumed in  
certain circumstances under the so called 'fraud on  
the market theory.'" Id. Neither of these two  
recognized reliance presumptions is applicable to  
George's claim. George, however, requests that the  
Court recognize and apply a third presumption—the  
fraud created the market reliance presumption.

. . . .

. . . [T]he fraud created the market theory has not  
been adopted by the Ninth Circuit. See In re MDC  
Holdings Sec. Litig., 754 F. Supp. 785, 805-06  
(S.D. Cal. 1990) (stating that the fraud created  
the market theory "has not been adopted by the  
Ninth Circuit and it has been criticized by courts  
and commentators."); In re Jenny Craig Sec. Litig.,  
No. 92-0845-IEG (LSP), 1992 WL 456819, at \*6 (S.D.  
Cal. 1992) (stating "[t]he fraud-created-the-market  
reliance presumption is used in some jurisdictions,  
but it has not been adopted by the Ninth  
Circuit.").

1 Further, the Ninth Circuit's recent decision  
2 in Desai calls into question the continued validity  
3 of the "fraud created the market" doctrine. See  
4 Desai, 573 F.3d at 942. In Desai, the Ninth Circuit  
5 affirmed the district court's refusal to adopt a  
6 new presumption of reliance based upon the  
7 "integrity of the market" when ruling on a motion  
8 for class certification in a Rule 10b-5 action.  
9 Desai, 573 F.3d at 942. The Ninth Circuit discussed  
10 Stoneridge and noted that "the [Supreme] Court  
11 listed the Affiliated Ute presumption and the fraud  
12 on the market presumption as the [only] two  
13 reliance presumptions it has recognized[,] it  
14 [and][a]fter concluding that neither presumption  
15 applied, it did not inquire into any other  
16 presumption that seemed appropriate, but simply  
17 analyzed whether the plaintiffs could prove  
18 reliance directly." Id. (citing Stoneridge, 552  
19 U.S. at 159). The Ninth Circuit then held that  
20 under Stoneridge the "district court did not abuse  
21 its discretion in refusing to adopt the integrity  
22 of the market presumption." Id.; see also In re  
23 Refco, 609 F. Supp. 2d at 318 ("[The] merits [of  
24 the fraud created the market presumption] . . .  
25 appear to be in grave doubt after Stoneridge").  
26 Stoneridge and Desai caution against allowing  
27 George to invoke the fraud created the market  
28 reliance presumption.

16 Even if the Court were to adopt and apply the  
17 fraud created the market reliance presumption,  
18 George has not sufficiently alleged that the 2007  
19 Bonds were either economically or legally  
20 "unmarketable." "[George's] allegations . . . fall  
21 far short of alleging that [the 2007 Bonds] could  
22 not have been sold at any price or that [the 2007  
23 Bonds] could not have been offered at any  
24 combination of price and interest rate. Nor are  
25 there any allegations that the issuer was  
26 prohibited from issuing the [2007 Bonds] as a  
27 matter of law." In re Refco, 609 F. Supp. 2d at 318  
28 (quotations and citations omitted). George's  
conclusory allegations that the 2007 Bonds "were  
entirely unmarketable" and "patently worthless" are  
insufficient to satisfy the fraud created the  
market theory. Id. at 318 n.14 (finding plaintiff's  
allegation that absent fraud, "there would have  
been no market for the Bonds" conclusory and  
insufficient to invoke the fraud created the market  
theory). "Under these circumstances, [George]  
cannot rely on a 'fraud-created-the-market'  
presumption as a stand-in for reliance . . . ." Id.  
(quotation and citations omitted). George,  
therefore, has not shown that the fraud created the  
market reliance presumption may be applied to his  
claim.

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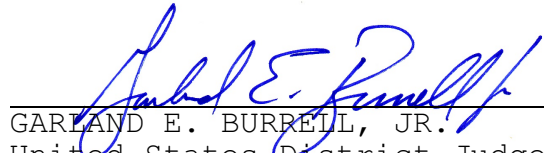
George I, 2010 WL 2383520, at \*5-6, 8.

Since George states in the SAC that "the bottom line is that, without the court's acceptance of the 'fraud created the market' presumption of reliance urged by [George], defendants would have no liability for Prospectus despite how egregiously fraudulent Prospectus was, in fact, in this case," (SAC ¶ 13), and George I previously explained George's improper reliance on this presumption, granting further leave to amend would be futile.

**III. Conclusion**

For the stated reasons, George's § 10(b) claim against Defendants is dismissed with prejudice. This action shall be closed.

Dated: March 8, 2011

  
\_\_\_\_\_  
GARLAND E. BURRELL, JR.  
United States District Judge