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IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

CHARLES CUNNINGHAM,

Petitioner,

No. 2:09-cv-2831-GEB-JFM (HC)

vs.

KEN CLARK,

Respondent.

FINDINGS AND RECOMMENDATIONS

_____ /

Petitioner is a state prisoner proceeding pro se with an application for a writ of habeas corpus pursuant to 28 U.S.C. § 2254. Petitioner challenges a 2007 decision of the Board of Parole Hearings (“the Board”) denying him parole. Upon careful consideration of the record and the applicable law, the undersigned recommends that petitioner’s application for habeas corpus relief be denied.

FACTUAL AND PROCEDURAL BACKGROUND

In 1991, petitioner was convicted of second degree murder and sentenced to nineteen years to life in prison. See Pet. at 4-5. On August 29, 2007, petitioner appeared before the Board for a parole consideration hearing. See Pet. at 7; Ex. A. Petitioner appeared at and participated in the hearing. See id. Following deliberations held at the conclusion of the

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1 hearing, the Board announced their decision to deny petitioner parole and the reasons for that
2 decision. See Pet., Ex. A at 119.

3 This action was filed on October 12, 2009. Respondent filed an answer on
4 December 11, 2009. Petitioner filed a traverse on February 1, 2010.

5 ANALYSIS

6 I. Standards for a Writ of Habeas Corpus

7 Federal habeas corpus relief is not available for any claim decided on the merits in
8 state court proceedings unless the state court's adjudication of the claim:

9 (1) resulted in a decision that was contrary to, or involved an
10 unreasonable application of, clearly established Federal law, as
determined by the Supreme Court of the United States; or

11 (2) resulted in a decision that was based on an unreasonable
12 determination of the facts in light of the evidence presented in the
State court proceeding.

13 28 U.S.C. § 2254(d).

14 Under section 2254(d)(1), a state court decision is “contrary to” clearly
15 established United States Supreme Court precedents if it applies a rule that contradicts the
16 governing law set forth in Supreme Court cases, or if it confronts a set of facts that are materially
17 indistinguishable from a decision of the Supreme Court and nevertheless arrives at different
18 result. Early v. Packer, 537 U.S. 3, 7 (2002) (citing Williams v. Taylor, 529 U.S. 362, 405-406
19 (2000)).

20 Under the “unreasonable application” clause of section 2254(d)(1), a federal
21 habeas court may grant the writ if the state court identifies the correct governing legal principle
22 from the Supreme Court’s decisions, but unreasonably applies that principle to the facts of the
23 prisoner’s case. Williams, 529 U.S. at 413. A federal habeas court “may not issue the writ
24 simply because that court concludes in its independent judgment that the relevant state-court
25 decision applied clearly established federal law erroneously or incorrectly. Rather, that
26 application must also be unreasonable.” Id. at 412; see also Lockyer v. Andrade, 538 U.S. 63, 75

1 (2003) (it is “not enough that a federal habeas court, in its independent review of the legal
2 question, is left with a ‘firm conviction’ that the state court was ‘erroneous.’”).

3 The court looks to the last reasoned state court decision as the basis for the state
4 court judgment. Avila v. Galaza, 297 F.3d 911, 918 (9th Cir. 2002). Where the state court
5 reaches a decision on the merits but provides no reasoning to support its conclusion, a federal
6 habeas court independently reviews the record to determine whether habeas corpus relief is
7 available under section 2254(d). Delgado v. Lewis, 223 F.3d 976, 982 (9th Cir. 2000).

8 II. Petitioner’s Claim

9 As noted above, petitioner claims that the denial of parole violated his federal
10 constitutional right to due process of law. The Due Process Clause of the Fourteenth
11 Amendment prohibits state action that deprives a person of life, liberty, or property without due
12 process of law. A litigant alleging a due process violation must first demonstrate that he was
13 deprived of a liberty or property interest protected by the Due Process Clause and then show that
14 the procedures attendant upon the deprivation were not constitutionally sufficient. Kentucky
15 Dep’t of Corrections v. Thompson, 490 U.S. 454, 459-60 (1989).

16 A protected liberty interest may arise from either the Due Process Clause of the
17 United States Constitution “by reason of guarantees implicit in the word ‘liberty,’” or from “an
18 expectation or interest created by state laws or policies.” Wilkinson v. Austin, 545 U.S. 209,
19 221 (2005) (citations omitted). See also Board of Pardons v. Allen, 482 U.S. 369, 373 (1987).
20 The United States Constitution does not, of its own force, create a protected liberty interest in a
21 parole date, even one that has been set. Jago v. Van Curen, 454 U.S. 14, 17-21 (1981);
22 Greenholtz v. Inmates of Neb. Penal, 442 U.S. 1, 7 (1979) (There is “no constitutional or
23 inherent right of a convicted person to be conditionally released before the expiration of a valid
24 sentence.”). However, “a state’s statutory scheme, if it uses mandatory language, ‘creates a
25 presumption that parole release will be granted’ when or unless certain designated findings are

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1 made, and thereby gives rise to a constitutional liberty interest.” Greenholtz, 442 U.S. at 12. See
2 also Allen, 482 U.S. at 376-78.

3 California’s parole statutes give rise to a liberty interest in parole protected by the
4 federal due process clause. Swarthout v. Cooke, 562 U.S. ____ (2011), No. 10-333, 2011 WL
5 197627, at *2 (Jan. 24, 2011). In California, a prisoner is entitled to release on parole unless
6 there is “some evidence” of his or her current dangerousness. In re Lawrence, 44 Cal.4th 1181,
7 1205-06, 1210 (2008); In re Rosenkrantz, 29 Cal.4th 616, 651-53 (2002). However, in
8 Swarthout the United States Supreme Court held that “[n]o opinion of [theirs] supports
9 converting California’s ‘some evidence’ rule into a substantive federal requirement.” Swarthout,
10 2011 WL 197627, at *3. Rather, the protection afforded by the federal due process clause to
11 California parole decisions consists solely of the “minimal” procedural requirements set forth in
12 Greenholtz, specifically “an opportunity to be heard and . . . a statement of the reasons why
13 parole was denied.” Id. at *2-3.

14 Here, the record reflects that petitioner was present at the 2007 parole hearing,
15 that he participated in the hearing, and that he was provided with the reasons for the Board’s
16 decision to deny parole. According to the United States Supreme Court, the federal due process
17 clause requires no more. Accordingly, petitioner’s application for a writ of habeas corpus should
18 be denied.

19 Pursuant to Rule 11 of the Rules Governing Section 2254 Cases in the United
20 States District Courts, “[t]he district court must issue or a deny a certificate of appealability when
21 it enters a final order adverse to the applicant.” Rule 11, 28 U.S.C. foll. § 2254. A certificate of
22 appealability may issue under 28 U.S.C. § 2253 “only if the applicant has made a substantial
23 showing of the denial of a constitutional right.” 28 U.S.C. § 2253(c)(2). The court must either
24 issue a certificate of appealability indicating which issues satisfy the required showing or must
25 state the reasons why such a certificate should not issue. Fed. R. App. P. 22(b). For the reasons
26 set forth in these findings and recommendations, petitioner has not made a substantial showing of

1 the denial of a constitutional right. Accordingly, no certificate of appealability should issue.

2 For the foregoing reasons, IT IS HEREBY RECOMMENDED that:

- 3 1. Petitioner's application for a writ of habeas corpus be denied; and
4 2. The district court decline to issue a certificate of appealability.

5 These findings and recommendations are submitted to the United States District
6 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen
7 days after being served with these findings and recommendations, any party may file written
8 objections with the court and serve a copy on all parties. Such a document should be captioned
9 "Objections to Magistrate Judge's Findings and Recommendations." Any response to the
10 objections shall be filed and served within fourteen days after service of the objections. The
11 parties are advised that failure to file objections within the specified time may waive the right to
12 appeal the District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

13 DATED: April 19, 2011.

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16 UNITED STATES MAGISTRATE JUDGE

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