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**IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA**

GLEND A. GERMAN,
Plaintiff,

No. CIV S-09-2976-CMK

vs.

MEMORANDUM OPINION AND ORDER

COMMISSIONER OF SOCIAL
SECURITY,
Defendant.

_____ /

Plaintiff, who is proceeding with retained counsel, brings this action for judicial review of a final decision of the Commissioner of Social Security under 42 U.S.C. § 405(g). Pursuant to the written consent of all parties, this case is before the undersigned as the presiding judge for all purposes, including entry of final judgment. See 28 U.S.C. § 636(c). Pending before the court are plaintiff’s motion for summary judgment (Doc. 14) and defendant’s cross-motion for summary judgment (Doc. 19). For the reasons discussed below, the court will grant plaintiff’s motion for summary judgment and remand this matter for further proceedings.

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1 **I. PROCEDURAL HISTORY¹**

2 Plaintiff applied for social security benefits on July 30, 2007, alleging an onset of
3 disability on November 15, 2006, due to physical impairments. (Certified administrative record
4 (“CAR”) 74-79, 84-92). Specifically, plaintiff claims disability based on impairments due to
5 migraine headaches, left leg swelling due to mitrovalve prolapse, irritable bowel syndrome, and
6 swollen colon. (CAR 85). Plaintiff’s claim was denied initially and upon reconsideration.
7 Plaintiff requested an administrative hearing, which was held on May 1, 2009, before
8 Administrative Law Judge (“ALJ”) Mark Ramsey. In a June 5, 2009 decision, the ALJ
9 concluded that plaintiff is not disabled² based on the following findings:

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11 ¹ Because the parties are familiar with the factual background of this case, including
12 plaintiff’s medical history, the undersigned does not exhaustively relate those facts here. The
13 facts related to plaintiff’s impairments and medical history will be addressed insofar as they are
14 relevant to the issues presented by the parties’ respective motions.

15 ² Disability Insurance Benefits are paid to disabled persons who have contributed to the
16 Social Security program, 42 U.S.C. § 401 *et seq.* Supplemental Security Income (“SSI”) is paid
17 to disabled persons with low income. 42 U.S.C. § 1382 *et seq.* Under both provisions, disability
18 is defined, in part, as an “inability to engage in any substantial gainful activity” due to “a
19 medically determinable physical or mental impairment.” 42 U.S.C. §§ 423(d)(1)(a) &
20 1382c(a)(3)(A). A five-step sequential evaluation governs eligibility for benefits. See 20 C.F.R.
21 §§ 423(d)(1)(a), 416.920 & 416.971-76; Bowen v. Yuckert, 482 U.S. 137, 140-42 (1987). The
22 following summarizes the sequential evaluation:

23 Step one: Is the claimant engaging in substantial gainful
24 activity? If so, the claimant is found not disabled. If not, proceed
25 to step two.

26 Step two: Does the claimant have a “severe” impairment?
If so, proceed to step three. If not, then a finding of not disabled is
appropriate.

Step three: Does the claimant’s impairment or combination
of impairments meet or equal an impairment listed in 20 C.F.R., Pt.
404, Subpt. P, App.1? If so, the claimant is automatically
determined disabled. If not, proceed to step four.

Step four: Is the claimant capable of performing his past
work? If so, the claimant is not disabled. If not, proceed to step
five.

Step five: Does the claimant have the residual functional
capacity to perform any other work? If so, the claimant is not
disabled. If not, the claimant is disabled.

Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995).

- 1 1. The claimant met the insured status requirements of the Social
2 Security Act through December 31, 2009.
- 3 2. The claimant has not engaged in substantial gainful activity since
4 November 15, 2006, the alleged onset date (20 CFR 404.1571 *et*
5 *seq.* and 416.971 *et seq.*).
- 6 3. The claimant has the following severe impairments: migraines,
7 obesity, borderline to low average intellectual functioning, and
8 history of controlled gastroesophageal reflux disease, irritable
9 bowel syndrome, and ulcerative colitis (20 CFR 404.1520(c) and
10 416.920(c)).
- 11 4. The claimant does not have an impairment or combination of
12 impairments that meets or medically equals one of the listed
13 impairments in 20 CFR Part 404, Subpart P, Appendix 1 (20 CFR
14 404.1525, 404.1526, 416.925 and 416.926).
- 15 5. After careful consideration of the entire record, the undersigned
16 finds that the claimant has the residual functional capacity to
17 perform light work as defined in 20 CFR 404.1567(b) and
18 416.967(b), except limited to simple, repetitive tasks consistent
19 with unskilled work.
- 20 6. The claimant is capable of performing past relevant work as a
21 assembler and pricer. This work does not require the performance
22 of work-related activities precluded by the claimant's residual
23 functional capacity (20 CFR 404.1565 and 416.965).
- 24 7. The claimant has not been under a disability, as defined in the
25 Social Security Act, from November 15, 2006 through the date of
26 this decision (20 CFR 404.1520(f) and 416.920(f)).

(CAR 8-17). After the Appeals Council declined review on September 3, 2009, this appeal followed.

II. STANDARD OF REVIEW

The court reviews the Commissioner's final decision to determine whether it is: (1) based on proper legal standards; and (2) supported by substantial evidence in the record as a whole. See Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). "Substantial evidence" is

The claimant bears the burden of proof in the first four steps of the sequential evaluation process. Bowen, 482 U.S. at 146 n.5. The Commissioner bears the burden if the sequential evaluation process proceeds to step five. Id.

1 more than a mere scintilla, but less than a preponderance. See Saelee v. Chater, 94 F.3d 520, 521
2 (9th Cir. 1996). It is “such evidence as a reasonable mind might accept as adequate to support a
3 conclusion.” Richardson v. Perales, 402 U.S. 389, 402 (1971). The record as a whole, including
4 both the evidence that supports and detracts from the Commissioner’s conclusion, must be
5 considered and weighed. See Howard v. Heckler, 782 F.2d 1484, 1487 (9th Cir. 1986); Jones v.
6 Heckler, 760 F.2d 993, 995 (9th Cir. 1985). The court may not affirm the Commissioner’s
7 decision simply by isolating a specific quantum of supporting evidence. See Hammock v.
8 Bowen, 879 F.2d 498, 501 (9th Cir. 1989). If substantial evidence supports the administrative
9 findings, or if there is conflicting evidence supporting a particular finding, the finding of the
10 Commissioner is conclusive. See Sprague v. Bowen, 812 F.2d 1226, 1229-30 (9th Cir. 1987).
11 Therefore, where the evidence is susceptible to more than one rational interpretation, one of
12 which supports the Commissioner’s decision, the decision must be affirmed, see Thomas v.
13 Barnhart, 278 F.3d 947, 954 (9th Cir. 2002), and may be set aside only if an improper legal
14 standard was applied in weighing the evidence, see Burkhart v. Bowen, 856 F.2d 1335, 1338 (9th
15 Cir. 1988).

16 III. DISCUSSION

17 Plaintiff argues the ALJ erred in his assessment of her RFC by failing to address
18 the findings of a vocational consultant, assessing her credibility, and evaluating the medical
19 opinions. In addition, she argues the ALJ’s evaluation of her past work was inadequate and that
20 this action should be remanded for immediate payment.

21 A. MEDICAL OPINIONS

22 Plaintiff contends the ALJ improperly evaluated the medical opinions, in adopting
23 Dr. Walk’s opinion that plaintiff could work on a regular sustained basis. She claims this
24 opinion was not supported by the evidence, and the ALJ should have adopted Dr. Dalton’s
25 assessment instead.

26 The weight given to medical opinions depends in part on whether they are

1 proffered by treating, examining, or non-examining professionals. See Lester v. Chater, 81 F.3d
2 821, 830-31 (9th Cir. 1995). Ordinarily, more weight is given to the opinion of a treating
3 professional, who has a greater opportunity to know and observe the patient as an individual,
4 than the opinion of a non-treating professional. See id.; Smolen v. Chater, 80 F.3d 1273, 1285
5 (9th Cir. 1996); Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987). The least weight is given
6 to the opinion of a non-examining professional. See Pitzer v. Sullivan, 908 F.2d 502, 506 & n.4
7 (9th Cir. 1990).

8 In addition to considering its source, to evaluate whether the Commissioner
9 properly rejected a medical opinion the court considers whether: (1) contradictory opinions are
10 in the record; and (2) clinical findings support the opinions. The Commissioner may reject an
11 uncontradicted opinion of a treating or examining medical professional only for “clear and
12 convincing” reasons supported by substantial evidence in the record. See Lester, 81 F.3d at 831.
13 While a treating professional’s opinion generally is accorded superior weight, if it is contradicted
14 by an examining professional’s opinion which is supported by different independent clinical
15 findings, the Commissioner may resolve the conflict. See Andrews v. Shalala, 53 F.3d 1035,
16 1041 (9th Cir. 1995). A contradicted opinion of a treating or examining professional may be
17 rejected only for “specific and legitimate” reasons supported by substantial evidence. See Lester,
18 81 F.3d at 830. This test is met if the Commissioner sets out a detailed and thorough summary of
19 the facts and conflicting clinical evidence, states her interpretation of the evidence, and makes a
20 finding. See Magallanes v. Bowen, 881 F.2d 747, 751-55 (9th Cir. 1989). Absent specific and
21 legitimate reasons, the Commissioner must defer to the opinion of a treating or examining
22 professional. See Lester, 81 F.3d at 830-31. The opinion of a non-examining professional,
23 without other evidence, is insufficient to reject the opinion of a treating or examining
24 professional. See id. at 831. In any event, the Commissioner need not give weight to any
25 conclusory opinion supported by minimal clinical findings. See Meanel v. Apfel, 172 F.3d 1111,
26 1113 (9th Cir. 1999) (rejecting treating physician’s conclusory, minimally supported opinion);

1 see also Magallanes, 881 F.2d at 751.

2 In his decision, the ALJ discussed both opinions at issue:

3 With respect to her mental limitations, a State agency
4 psychologist, Dr. [Dalton³] initially opined that the claimant has a
5 good ability to remember and understand simple instructions as
6 well as work place procedures; is able to carry out simple
7 instructions, follow simple work-like procedures, and make simple
8 work-related decisions; appears to have a fair to poor ability to
9 sustain attention throughout extended periods of time due to her
10 learning disorder; appears to have a poor ability to perform at a
11 consistent pace and maintain a regular 40 hour work schedule; has
12 a fair to good ability to interact appropriately with the general
13 public and co-workers; appears to have a fair ability to respond to
14 supervisors; and has a fair ability to respond appropriately to basic
15 work setting changes. However, the undersigned gives greater
16 weight to a second State agency physician, Dr. Walk, who opined
17 the claimant is independent in activities of daily living and has
18 been able to work at unskilled jobs on a sustained basis and retains
19 the mental residual functional capacity to continue to do so. This
20 is consistent with her ability to perform chores, handle money, a
21 savings account and a checking account. Accordingly, Dr.
22 [Dalton]'s opinion that she would have a fair to poor ability to
23 perform at a consistent pace and maintain a regular 40 hour work
24 schedule is not consistent with the evidence and is not credited.
25 This is also consistent with the findings of Dr. Wilkin[field⁴] that
26 would limit her to simple, repetitive tasks on a regular and
continuing basis. (CAR at 15).

16 Plaintiff argues Dr. Walk's opinion is not supported by substantial evidence.

17 However, the challenged opinions are both non-examining professional assessments. There is no
18 treating or examining physician opinion⁵ to consider. Thus, one non-examining professional

19 ³ The ALJ referred to Dr. Dalton as Dr. Daigle, which appears to be a typographical
20 error. The state agency psychologist who reviewed plaintiff's records was Dr. Dalton, and no Dr.
21 Daigle appears in the record. See CAR at 266-83.

22 ⁴ The ALJ referred to Dr. Wilkenfield as Dr. Wilkinson, which also appears to be a
23 typographical error. The psychologist who examined plaintiff in August 2007, and who the
ALJ's opinion refers to at exhibit 4F, is actually Dr. Wilkenfield.

24 ⁵ Dr. Wilkenfield, a clinical psychologist the ALJ mentioned, did examine plaintiff
25 for the Calworks program to determine whether she has any learning disorder. Dr. Wilkenfield
26 found Plaintiff would likely benefit from individual counseling to improve her coping and stress
management skills, and a literacy program due to her limited abilities. Dr. Wilkenfield also
noted her limited employment background, and that she may benefit from a meeting with a
vocational or occupational counsel. However, he did not find plaintiff to have any specific

1 opinion does not carry greater weight than the other, and the ALJ had a duty to resolve any
2 conflict between them. It is not for this court to substitute its opinion for that of the ALJ. Indeed,
3 as stated above, where the evidence is susceptible to more than one rational interpretation, one of
4 which supports the ALJ's decision, that decision must be affirmed. The ALJ's decision to rely
5 on Dr. Walk's opinion is not reversible error. The ALJ had the duty to resolve the conflict
6 between the two opinions, which he did based on a reasonable interpretation of the evidence. It
7 is not for this court to reevaluate the evidence, but to determine whether the ALJ's determination
8 was erroneous. There is no basis for the undersigned to find the ALJ erred in resolving the
9 conflict between these two opinions.

10 **B. PLAINTIFF'S CREDIBILITY**

11 Plaintiff contends the ALJ erred in his credibility determination, which was based
12 on an insufficient credibility evaluation which ignored plaintiff's explanations.

13 The Commissioner determines whether a disability applicant is credible, and the
14 court defers to the Commissioner's discretion if the Commissioner used the proper process and
15 provided proper reasons. See Saelee v. Chater, 94 F.3d 520, 522 (9th Cir. 1996). An explicit
16 credibility finding must be supported by specific, cogent reasons. See Rashad v. Sullivan, 903
17 F.2d 1229, 1231 (9th Cir. 1990). General findings are insufficient. See Lester v. Chater, 81 F.3d
18 821, 834 (9th Cir. 1995). Rather, the Commissioner must identify what testimony is not credible
19 and what evidence undermines the testimony. See id. Moreover, unless there is affirmative
20 evidence in the record of malingering, the Commissioner's reasons for rejecting testimony as not
21 credible must be "clear and convincing." See id.; see also Carmickle v. Commissioner, 533 F.3d
22 1155, 1160 (9th Cir. 2008) (citing Lingenfelter v. Astrue, 504 F.3d 1028, 1936 (9th Cir. 2007),
23 and Gregor v. Barnhart, 464 F.3d 968, 972 (9th Cir. 2006)).

24 If there is objective medical evidence of an underlying impairment, the

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26 limitations, such as a limitation in her ability to perform at a consistent pace or maintain a normal
work week. There is also no specific assessment of plaintiff's abilities by Dr. Wilkenfield.

1 Commissioner may not discredit a claimant’s testimony as to the severity of symptoms merely
2 because they are unsupported by objective medical evidence. See Bunnell v. Sullivan, 947 F.2d
3 341, 347-48 (9th Cir. 1991) (en banc). As the Ninth Circuit explained in Smolen v. Chater:

4 The claimant need not produce objective medical evidence of the
5 [symptom] itself, or the severity thereof. Nor must the claimant produce
6 objective medical evidence of the causal relationship between the
7 medically determinable impairment and the symptom. By requiring that
8 the medical impairment “could reasonably be expected to produce” pain or
9 another symptom, the Cotton test requires only that the causal relationship
10 be a reasonable inference, not a medically proven phenomenon.

11 80 F.3d 1273, 1282 (9th Cir. 1996) (referring to the test established in Cotton v. Bowen, 799
12 F.2d 1403 (9th Cir. 1986)).

13 The Commissioner may, however, consider the nature of the symptoms alleged,
14 including aggravating factors, medication, treatment, and functional restrictions. See Bunnell,
15 947 F.2d at 345-47. In weighing credibility, the Commissioner may also consider: (1) the
16 claimant’s reputation for truthfulness, prior inconsistent statements, or other inconsistent
17 testimony; (2) unexplained or inadequately explained failure to seek treatment or to follow a
18 prescribed course of treatment; (3) the claimant’s daily activities; (4) work records; and (5)
19 physician and third-party testimony about the nature, severity, and effect of symptoms. See
20 Smolen, 80 F.3d at 1284 (citations omitted). It is also appropriate to consider whether the
21 claimant cooperated during physical examinations or provided conflicting statements concerning
22 drug and/or alcohol use. See Thomas v. Barnhart, 278 F.3d 947, 958-59 (9th Cir. 2002). If the
23 claimant testifies as to symptoms greater than would normally be produced by a given
24 impairment, the ALJ may disbelieve that testimony provided specific findings are made. See
25 Carmickle, 533 F.3d at 1161 (citing Swenson v. Sullivan, 876 F.2d 683, 687 (9th Cir. 1989)).

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1 Here, the ALJ stated:

2 In making this assessment, the undersigned has also
3 considered the claimant's testimony of pain and inability to engage
4 in work activity and finds her testimony not fully credible. As
5 noted, she does a wide range of activities and such activities do not
6 indicate a disabling impairment of the claimant's residual
7 functional capacity. The claimant has not participated in the
8 treatment normally associated with a severe pain syndrome, i.e. has
9 taken various medications for headaches but often self-
10 discontinues them. Current records note she is on over-the-counter
11 medication. In addition, her testimony of migraine headaches
12 about four times per month is inconsistent with her infrequent
13 visits for treatment and minimal emergency room treatment. No
14 significant atrophy, neurological deficits, radicular pain, weakness,
15 reflex absence, or decreased sensation were reported. The type,
16 dosage, and side effects of medication employed to treat her
17 impairment would not preclude her from performing work at a
18 light unskilled level. On the basis of the foregoing, the
19 undersigned concludes her allegations of limitations precluding all
20 work are unsupported by the evidence. (CAR at 15-16).

21 Plaintiff argues the ALJ relied on insufficient reasons, and failed to take into
22 consideration the reasons for plaintiff's lack of medical treatment, daily activities in relation to
23 her migraine headaches, and her alternatives to the use of medications. Those reasons, as
24 explained in plaintiff's moving papers, include her limited ability to obtain medial treatment due
25 to her socio-economic status, her daily activities were directly affected by her migraine
26 headaches (she was only able to do the activities identified when she was not experiencing a
migraine, but was unable to do so during a migraine which occurred about once a week), and her
developing a method of coping with her headaches by remaining in bed with lights out.
Defendant responds that the ALJ used legally proper considerations for assessing plaintiff's
credibility.

27 The undersigned agrees that each of the reasons provided, on its own, may not be
28 sufficiently "clear and convincing." However, taken together the undersigned cannot find the
29 ALJ erred. The undersigned also acknowledges defendant's argument that these reasons were
30 not provided to the ALJ during the underlying evaluation for the ALJ to weigh. While plaintiff
31 did testify that she was unable to participate in some of her daily routine activities during a

1 headache episode, her lack of medical treatment and use of prescribed medications was not
2 explained. While Plaintiff states that her headaches have gotten worse over the years, there is no
3 increased medical treatment sought as the ALJ identified. Plaintiff may have had limited access
4 to a neurologist, as discussed at the hearing, due to her lack of medical insurance, but she did not
5 have any emergency room visits which do not require insurance nor did she have an increase in
6 her visits to the clinics to deal with the increase headaches. As the ALJ discussed, this is
7 inconsistent, and supportive of the ALJ's determination. Similarly, the record supports the ALJ's
8 determination that plaintiff decided to stop certain medications on her own instead of with the
9 assistance and advise of medical professionals. If there were adverse side-effects or insufficient
10 results obtained from the medications prescribed, there was no follow up with the prescribing
11 physician to determine the best approach, including whether additional time was required to
12 allow the medication to work. Instead, plaintiff decided to stop the medication and treat herself
13 with her alternative coping mechanism of remaining in bed in a dark room.

14 The undersigned cannot find the ALJ's credibility determination to be
15 unsupported or based on improper considerations. Rather, the undersigned finds the ALJ's
16 credibility determination was supported by the record as a whole. The ALJ did not rely solely on
17 the lack of objective medical evidence to support his finding, nor can the court find that he
18 misconstrued or ignored supportive relative evidence. While the ALJ's interpretation of
19 plaintiff's testimony and other evidence may not be the only reasonable one, it is still a
20 reasonable interpretation and is supported by substantial evidence. Providing the ALJ's decision
21 with the proper deference, the court finds the ALJ provided clear and convincing reasons
22 supported by substantial evidence.

23 **D. VOCATIONAL CONSULTATION**

24 Finally, plaintiff argues the ALJ erred by failing to address a vocational evaluation
25 contained in the record. Plaintiff submitted to a five day vocational evaluation in December
26 2007, at the request of the California State Department of Rehabilitation. The evaluation was

1 ordered to assess plaintiff's academic achievement levels and her aptitudes and abilities.
2 Plaintiff argues the ALJ failed to consider the evaluator's determination as probative "other"
3 evidence. Defendant counters that the evaluator's report was based on plaintiff's subjective
4 complaints which the ALJ determined were not entirely credible, plaintiff told the evaluator she
5 believed she could perform full-time work, plaintiff fails to point to any specific limitation which
6 should have been included in the RFC, and the RFC determination is the duty of the ALJ not that
7 of a vocational evaluator.

8 In determining whether a claimant is disabled, an ALJ generally must consider lay
9 witness testimony concerning a claimant's ability to work. See Dodrill v. Shalala, 12 F.3d 915,
10 919 (9th Cir. 1993); 20 C.F.R. §§ 404.1513(d)(4) & (e), 416.913(d)(4) & (e). Indeed, "lay
11 testimony as to a claimant's symptoms or how an impairment affects ability to work is competent
12 evidence . . . and therefore cannot be disregarded without comment." See Nguyen v. Chater, 100
13 F.3d 1462, 1467 (9th Cir. 1996). Consequently, "[i]f the ALJ wishes to discount the testimony
14 of lay witnesses, he must give reasons that are germane to each witness." Dodrill, 12 F.3d at
15 919.

16 The ALJ, however, need not discuss all evidence presented. See Vincent on
17 Behalf of Vincent v. Heckler, 739 F.2d 1393, 1394-95 (9th Cir. 1984). Rather, he must explain
18 why "significant probative evidence has been rejected." Id. (citing Cotter v. Harris, 642 F.2d 700,
19 706 (3d Cir.1981)). Applying this standard, the court held that the ALJ properly ignored evidence
20 which was neither significant nor probative. See id. at 1395. As to a letter from a treating
21 psychiatrist, the court reasoned that, because the ALJ must explain why he rejected
22 uncontroverted medical evidence, the ALJ did not err in ignoring the doctor's letter which was
23 controverted by other medical evidence considered in the decision. See id. As to lay witness
24 testimony concerning the plaintiff's mental functioning as a result of a second stroke, the court
25 concluded that the evidence was properly ignored because it "conflicted with the available
26 medical evidence" assessing the plaintiff's mental capacity. Id.

1 In Stout v. Commissioner, the Ninth Circuit recently considered an ALJ’s silent
2 disregard of lay witness testimony. See 454 F.3d 1050, 1053-54 (9th Cir. 2006). The lay witness
3 had testified about the plaintiff’s “inability to deal with the demands of work” due to alleged
4 back pain and mental impairments. Id. The witnesses, who were former co-workers testified
5 about the plaintiff’s frustration with simple tasks and uncommon need for supervision. See id.
6 Noting that the lay witness testimony in question was “consistent with medical evidence,” the
7 court in Stout concluded that the “ALJ was required to consider and comment upon the
8 uncontradicted lay testimony, as it concerned how Stout’s impairments impact his ability to
9 work.” Id. at 1053. The Commissioner conceded that the ALJ’s silent disregard of the lay
10 testimony contravened Ninth Circuit case law and the controlling regulations, and the Ninth
11 Circuit rejected the Commissioner’s request that the error be disregarded as harmless. See id. at
12 1054-55. The court concluded:

13 Because the ALJ failed to provide any reasons for rejecting competent lay
14 testimony, and because we conclude that error was not harmless,
 substantial evidence does not support the Commissioner’s decision

15 Id. at 1056-67.

16 From this case law, the court concludes that the rule for lay witness testimony
17 depends on whether the testimony in question is controverted or consistent with the medical
18 evidence. If it is controverted, then the ALJ does not err by ignoring it. See Vincent, 739 F.2d at
19 1395. If lay witness testimony is consistent with the medical evidence, then the ALJ must
20 consider and comment upon it. See Stout, 454 F.3d at 1053. However, the Commissioner’s
21 regulations require the ALJ consider lay witness testimony in certain types of cases. See Smolen
22 v. Chater, 80 F.3d 1273, 1288 (9th Cir. 1996); SSR 88-13. That ruling requires the ALJ to
23 consider third-party lay witness evidence where the plaintiff alleges pain or other symptoms that
24 are not shown by the medical evidence. See id. Thus, in cases where the plaintiff alleges
25 impairments, such as chronic fatigue or pain (which by their very nature do not always produce
26 clinical medical evidence), it is impossible for the court to conclude that lay witness evidence

1 concerning the plaintiff's abilities is necessarily controverted such that it may be properly
2 ignored. Therefore, in these types of cases, the ALJ is required by the regulations and case law to
3 consider lay witness evidence.

4 Here, the vocational evaluator discussed plaintiff's physical abilities, including
5 her abilities to sit, stand, walk, lift, bend, and reach. The evaluator relied predominately on
6 plaintiff's subjective statements, which the ALJ found to be largely not credible. In addition,
7 these same physical abilities were address by the consultative internal medicine evaluator, Dr.
8 Garfinkel. The results of the two evaluations conflicted, which renders the results of the
9 vocational evaluation controverted by the medical evidence. As such the ALJ did not err in
10 ignoring it and addressing the medical evaluations instead.

11 The issue raised by plaintiff is not related to her pain or other symptoms which are
12 not shown by medical evidence. Rather, plaintiff argues her inability to work a full 40-hour work
13 week. This inability is allegedly due to her headaches, which have been medically documented.
14 However, the ALJ determined that plaintiff did not suffer from the headaches to the extent she
15 alleged, and that her claims otherwise where not credible.

16 The undersigned finds no error in the ALJ's RFC determination.

17 **E. PAST WORK**

18 Plaintiff next argues the ALJ erred in determining she was capable of performing
19 her past work on the basis that the ALJ failed to make the required factual findings as to her past
20 relevant work. Specifically, plaintiff argues the ALJ failed to cite specific jobs descriptions
21 contained within the DOT or call a vocational expert to testify at the hearing.

22 As defendant argues, the plaintiff bears the burden at step four to prove she is
23 incapable of performing her past work. See Villa v. Heckler, 797 F.2d 794, 797 (9th Cir. 1986).
24 However, as plaintiff sets forth, while plaintiff carries the burden of proof, the ALJ is still
25 required to set forth specific factual findings as to what plaintiff's abilities are, what her prior
26 relevant work required, and that plaintiff retains the ability to perform her past work. See Pinto

1 v. Massanari, 249 F.3d 840, 844-45 (9th Cir. 2001). Plaintiff goes further and argues that the
2 ALJ is required to make factual findings as to plaintiff's past relevant work both as it was
3 actually performed and as it is generally performed in the national economy. However, the Ninth
4 Circuit explicitly stated in Pinto "[w]e have never required explicit findings at step four
5 regarding a claimant's past relevant work both as generally performed *and* as actually
6 performed." Id. at 845 (emphasis in original). Rather, the ALJ must make relevant findings as to
7 whether Plaintiff can perform her past relevant work either on the basis of how the work is
8 generally performed or as she actually performed it.

9 Here, the ALJ relied on plaintiff's information as to how she actually performed
10 her past relevant work. The ALJ stated she is capable of performing her past relevant work as an
11 assembler and pricer, as "[t]hese jobs require no more than light work activity and do not require
12 the performance of more than simple, repetitive tasks." (CAR at 16).

13 Exertional work levels have been defined, providing a working definition of the
14 different levels of exertion required to perform certain work. "Light work" has been defined as
15 that involving lifting no more than 20 pounds at a time with frequent lifting or carrying of objects
16 weighing up to 10 pounds. See 20 C.F.R. §§ 404.1567(b) and 416.967(b). Thus, the ALJ's
17 rather conclusory finding that plaintiff's past relevant work requires no more than light work
18 activity can be defined as requiring lifting no more than 20 pounds. There is support in the
19 record for finding plaintiff's prior relevant work required lifting no more than 20 pounds,
20 including the work history report plaintiff provided. (CAR 96-86). Plaintiff stated that she was
21 only required to lift up to ten pounds in job number one, and up to 20 pounds in job number two.
22 The ALJ found plaintiff capable performing light work, specifically finding plaintiff capable of
23 lifting 20 pounds occasionally and ten pounds frequently. (CAR at 15). The "factual finding"
24 that plaintiff's past relevant work requires no more than light work may therefore be sufficient as
25 to that restriction.

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1 However, the RFC also includes a restriction that Plaintiff is only capable of
2 performing simple, repetitive tasks consistent with unskilled work. The work history report
3 plaintiff provided sets forth that job number one required the use of machines, tools or equipment
4 as well as writing and completing reports; however, it did not require the use of technical
5 knowledge or skills. Thus, job number one could perhaps be classified as unskilled work
6 performing simple, repetitive tasks. However, as for job number two, plaintiff indicates she was
7 required to use technical knowledge or skill in the performance of that job. The ALJ failed to
8 make any factual findings as to the skill requirements of plaintiff's prior relevant work. Because
9 the ALJ did not make those factual findings, there are no factual findings for the court to review.
10 The undersigned finds that the conclusory statement that plaintiff's past relevant work "do not
11 require the performance of more than simple, repetitive tasks" is insufficient to meet the ALJ's
12 duty to support his conclusion, especially in light of description of job number two provided by
13 plaintiff. Thus, while the conclusion may be correct, the ALJ made reversible error in failing to
14 support his conclusion with a sufficient factual finding for this court to review.

15 **F. APPROPRIATE REMAND**

16 Finally, plaintiff contends this case requires remand for payment rather than
17 remand for further proceedings. The undersigned does not agree. The ALJ's failure to set forth
18 the factual findings to support his conclusion that plaintiff is capable of performing her past
19 relevant work is an insufficient basis to remand for payment. Rather, a remand for further
20 proceedings is appropriate.

21 **IV. CONCLUSION**

22 For the foregoing reasons, this matter will be remanded under sentence four of 42
23 U.S.C. § 405(g) for further development of the record and/or further findings addressing the
24 deficiencies noted above.

25 Accordingly, IT IS HEREBY ORDERED that:

- 26 1. Plaintiff's motion for summary judgment (Doc. 14) is granted;

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- 2. The Commissioner's cross motion for summary judgment (Doc. 19) is denied;
- 3. This matter is remanded for further proceedings consistent with this order;
- 4. The Clerk of the Court is directed to enter judgment and close this file.

DATED: March 11, 2011



CRAIG M. KELLISON
UNITED STATES MAGISTRATE JUDGE