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IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

RICHARD GARCIA,

Plaintiff,

No. CIV S-10-0259 GGH

vs.

MICHAEL ASTRUE,
Commissioner of
Social Security,

Defendant.

ORDER

Plaintiff seeks judicial review of a final decision of the Commissioner of Social Security (“Commissioner”) denying his applications for Disability Insurance Benefits (“DIB”) and Supplemental Security Income (“SSI”) under Titles II and XVI of the Social Security Act (“Act”). For the reasons that follow, plaintiff’s Motion for Summary Judgment is GRANTED IN PART, the Commissioner’s Cross Motion for Summary Judgment is DENIED IN PART, and this matter is remanded to the Commissioner for payment of SSI benefits, and judgment with respect to payment of SSI benefits only is entered for the plaintiff pursuant to sentence four of 42 U.S.C. § 405(g).

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1 BACKGROUND

2 Plaintiff, born November 21, 1964, applied on July 21, 2004 for disability
3 benefits. (Tr. at 14, 31, 57, 61, 247.) Plaintiff alleged he was unable to work due to bipolar
4 disorder, anxiety and depression. (Tr. at 66.)¹ In denying plaintiff’s application for benefits on
5 July 27, 2009, ALJ James Mitchell made the following findings:²

- 6 1. The claimant met the insured status requirements of the
7 Social Security Act through September 30, 2001.

8 ¹ Elsewhere, it is reported: “You said you are unable to work because of inability to work
9 around people, left thumb, back and shoulder pain.” (Tr. at 50). However, his treating physician
10 has noted his right thumb osteoarthritis and right shoulder as the source of pain and restricted
11 movement. (Tr. at 208-210). The record indicates plaintiff did complain of left wrist pain on
12 December 11, 2003, to the first treating physician in the record, Dr. Dmitry Leongardt. (Tr. at
13 116). Plaintiff first saw Dr. Leongardt (Dept. of Internal Medicine), on July 22, 2003,
14 complaining of “generalized fatigue,” “some anxiety,” “feeling depressed occasionally” and
15 “occasional shortness of breath.” (Tr. at 19, 119).

16 ² Disability Insurance Benefits are paid to disabled persons who have contributed to the
17 Social Security program, 42 U.S.C. § 401 et seq. Supplemental Security Income is paid to
18 disabled persons with low income. 42 U.S.C. § 1382 et seq. Both provisions define disability, in
19 part, as an “inability to engage in any substantial gainful activity” due to “a medically
20 determinable physical or mental impairment. . . .” 42 U.S.C. §§ 423(d)(1)(a) & 1382c(a)(3)(A).
21 A parallel five-step sequential evaluation governs eligibility for benefits under both programs.
22 See 20 C.F.R. §§ 404.1520, 404.1571-76, 416.920 & 416.971-76; Bowen v. Yuckert, 482 U.S.
23 137, 140-142, 107 S. Ct. 2287 (1987). The following summarizes the sequential evaluation:

24 Step one: Is the claimant engaging in substantial gainful
25 activity? If so, the claimant is found not disabled. If not, proceed
26 to step two.

Step two: Does the claimant have a “severe” impairment?
If so, proceed to step three. If not, then a finding of not disabled is
appropriate.

Step three: Does the claimant’s impairment or combination
of impairments meet or equal an impairment listed in 20 C.F.R., Pt.
404, Subpt. P, App.1? If so, the claimant is automatically
determined disabled. If not, proceed to step four.

Step four: Is the claimant capable of performing his past
work? If so, the claimant is not disabled. If not, proceed to step
five.

Step five: Does the claimant have the residual functional
capacity to perform any other work? If so, the claimant is not
disabled. If not, the claimant is disabled.

Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995).

The claimant bears the burden of proof in the first four steps of the sequential evaluation
process. Bowen, 482 U.S. at 146 n.5, 107 S. Ct. at 2294 n.5. The Commissioner bears the
burden if the sequential evaluation process proceeds to step five. Id.

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2. The claimant has not engaged in substantial gainful activity since August 5, 1997, the alleged onset date (CFR 404.1571 *et seq.*, and 416.971 *et seq.*)
3. Through the date last insured, there were no medical signs or laboratory findings to substantiate the existence of a medically determinable impairment (20 CFR 404.1520(c)).
4. The claimant was not under a disability, as defined in the Social Security Act, at any time from August 5, 1997, the alleged onset date, through September 30, 2001, the date last insured (20 CFR 404.1520(c)).
5. With regard to the claimant's Supplemental Security Income application, the claimant has the following severe impairments: osteoarthritis of the right thumb; partial thickness rotator cuff tear of the right shoulder; depression and anxiety (20 CFR 416.920(c)).
6. The claimant does not have an impairment or combination of impairments that meets or medically equals one of the listed impairments in 20 CFR Part 404, Subpart P, Appendix 1 (20 CFR 416.925 and 416.926).
7. After careful consideration of the entire record, the undersigned finds that the claimant has the residual functional capacity to perform light work as defined in 20 CFR 416.967(b) except he is slightly limited in the ability to pay attention, concentrate, understand and remember. Vision and hearing are unlimited. He is slightly limited in overhead, side and front reaching with the right dominant upper extremity, with slightly defined as 6 hours or less each shift. He is slightly limited in fine and gross manipulation with the right dominant upper extremity. He is slightly limited in the ability to perform simple, repetitive tasks. He can have unlimited contact with the public, requiring occasional supervision, and while bearing a slight to moderate degree of pain.
8. The claimant is unable to perform any past relevant work (20 CFR 404.1565 and 416.965).
9. The claimant was born on November 21, 1964 and was 32 years old, which is defined as a younger individual age 18-49, on the alleged disability onset date. (20 CFR 404.1563 and 416.963).
10. The claimant has a limited education and is able to communicate in English (20 CFR 404.1564 and 416.964).

- 1 11. Transferability of job skills is not material to the
2 determination of disability because using the Medical-
3 Vocational Rules as a framework supports a finding that the
4 claimant is “not disabled,” whether or not the claimant has
5 transferable job skills (See SSR 82-41 and 20 CFR Part
6 404, Subpart P, Appendix 2).
- 7 12. Considering the claimant’s age, education work experience,
8 and residual functional capacity, there are jobs that exist in
9 significant numbers in the national economy that the
10 claimant can perform (20 CFR 404.1569, 404.1569a,
11 419.969, and 41.969a).
- 12 13. The claimant has not been under a disability, as defined in
13 the Social Security Act, from August 5, 1997 through the
14 date of this decision (20 CFR 404.1520(g) and 416.920(g)).

15 (Tr. at 16-18, 31-32.)

16 In summary, the ALJ found that there were no medical signs or laboratory
17 findings for the existence of a medically determinable impairment through the date plaintiff was
18 last insured (2001) to be substantiated. As to plaintiff’s SSI application, while the ALJ found
19 osteoarthritis of right thumb, right shoulder partial thickness rotator cuff tear and depression and
20 anxiety to be severe impairments, he did not find plaintiff’s claims of low back pain, asthma and
21 dizziness to be supported as medically determined impairments. Despite the impairments he did
22 find, the ALJ determined that the record described only mild restriction in daily living activities,
23 mild difficulties in social functioning being maintained, and moderate difficulties in plaintiff’s
24 ability to maintain concentration, persistence and pace. (Tr. at 17-18). Plaintiff argues that his
25 severe impairments, bipolar disorder, ADHD, partial thickness rotator cuff tear and
26 osteoarthritis of his right thumb, limit his ability to function at any exertional level on the
sustained basis necessary for continuous or full-time employment. Plaintiff’s MSJ³ (docket #
20), p. 4.

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³ Motion for Summary Judgment.

1 NO ENTITLEMENT TO DIB

2 The courts own review of the record confirms the ALJ’s finding as to the question
3 of Social Security Disability Insurance Benefits. As noted, plaintiff was last insured through
4 September 30, 2001. (Tr. at 17, 80). As the ALJ stated, “there is no medical evidence dated
5 prior to July 22, 2003, nearly two years after his date last insured.” (Tr. at 17). The file reflects
6 that, as the ALJ observed, plaintiff initially sought psychiatric treatment on June 15, 2004, and
7 although plaintiff reported that his shoulder and thumb impairments began prior to 2001, plaintiff
8 has not provided adequate support for this claim. (Tr. at 17, 194-195). “The claimant has the
9 burden of proving that he became disabled prior to the expiration of his disability insured status.”
10 Macri v. Chater, 93 F.3d 540, 543 (1996). Plaintiff has failed to meet this burden and plaintiff’s
11 Motion for Summary judgment is DENIED with respect to Title II DIB payments.

12 ISSUES PRESENTED

13 Plaintiff has raised the following issues: A. Whether the ALJ failed to credit the
14 treating opinion of Drs. Saleem and Hidalgo; the examining opinions of Drs. Thurstone⁴ and
15 Johnson; and the non-examining opinions of the state agency physicians without a legitimate
16 basis for doing so; B. Whether the ALJ failed to properly credit the testimony of the VE in
17 response to questions which accurately reflected plaintiff’s functional limitations; C. Whether the
18 ALJ failed to ask the VE whether his testimony was consistent with the Dictionary of
19 Occupational Titles (DOT) and therefore was not justified in relying upon his testimony.

20 LEGAL STANDARDS

21 The court reviews the Commissioner’s decision to determine whether (1) it is
22 based on proper legal standards pursuant to 42 U.S.C. § 405(g), and (2) substantial evidence in
23 the record as a whole supports it. Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir.1999).
24 Substantial evidence is more than a mere scintilla, but less than a preponderance. Connett v.

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26 ⁴ Although plaintiff has spelled the name as “Thurston” herein, this doctor’s report (and
the ALJ) refer to “Thurstone.” (Tr. at 21, 124, 129).

1 Barnhart, 340 F.3d 871, 873 (9th Cir. 2003) (citation omitted). It means “such relevant evidence
2 as a reasonable mind might accept as adequate to support a conclusion.” Orn v. Astrue, 495 F.3d
3 625, 630 (9th Cir. 2007), quoting Burch v. Barnhart, 400 F.3d 676, 679 (9th Cir. 2005). “The
4 ALJ is responsible for determining credibility, resolving conflicts in medical testimony, and
5 resolving ambiguities.” Edlund v. Massanari, 253 F.3d 1152, 1156 (9th Cir. 2001) (citations
6 omitted). “The court will uphold the ALJ’s conclusion when the evidence is susceptible to more
7 than one rational interpretation.” Tommasetti v. Astrue, 533 F.3d 1035, 1038 (9th Cir. 2008).

8 ANALYSIS

9 A. Whether the ALJ failed, without a legitimate basis, to credit the treating opinion of 10 Drs. Saleem and Hidalgo; the examining opinions of Drs. Thurstone and Johnson; and the non- examining opinions of the state agency physicians

11 Plaintiff contends that the ALJ rejected the medical opinion in the record of every
12 physician – treating, examining, and non-examining – instead relying on his own “undocumented
13 medical ‘expertise’” in combination with “his personal observations at the hearing.” MSJ,⁵ p. 21.
14 Plaintiff points out that the ALJ “opined that ‘his observations of the claimant at the hearing were
15 that he had no observable mental or physical difficulties.” Id., citing Tr. at 31. Citing Perminter
16 v. Heckler, plaintiff argues that in the Ninth Circuit, an ALJ’s reliance on personal observations
17 at a hearing has been condemned as “sit and squirm” jurisprudence. 765 F.2d 870, 872 (9th Cir.
18 1985). The Ninth Circuit determined that benefits cannot be denied based on an ALJ’s
19 observation when a claimant’s “statements to the contrary...are supported by objective evidence.”
20 Id., at 872, citing Coats v. Heckler, 733 F.2d 1338, 1341 (9th Cir.1984).

21 The weight given to medical opinions depends in part on whether they are
22 proffered by treating, examining, or non-examining professionals. Holohan v. Massanari, 246

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25 ⁵ Plaintiff’s motion for summary judgment. (The court’s electronic pagination is
26 referenced).

1 F.3d 1195, 1201 (9th Cir. 2001); Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1995).⁶ Ordinarily,
2 more weight is given to the opinion of a treating professional, who has a greater opportunity to
3 know and observe the patient as an individual. Id.; Smolen v. Chater, 80 F.3d 1273, 1285 (9th
4 Cir. 1996).

5 To evaluate whether an ALJ properly rejected a medical opinion, in addition to
6 considering its source, the court considers whether (1) contradictory opinions are in the record;
7 and (2) clinical findings support the opinions. An ALJ may reject an *uncontradicted* opinion of a
8 treating or examining medical professional only for “*clear and convincing*” reasons. Lester, 81
9 F.3d at 831.⁷ In contrast, a *contradicted* opinion of a treating or examining professional may be
10 rejected for “*specific and legitimate*” reasons. Lester, 81 F.3d at 830. While a treating
11 professional’s opinion generally is accorded superior weight, if it is contradicted by a supported
12 examining professional’s opinion (supported by different independent clinical findings), the ALJ
13 may resolve the conflict. Andrews v. Shalala, 53 F.3d 1035, 1041 (9th Cir. 1995) (citing
14 Magallanes v. Bowen, 881 F.2d 747, 751 (9th Cir. 1989)). The regulations require the ALJ to
15 weigh the contradicted treating physician opinion, Edlund v. Massanari, 253 F.3d 1152 (9th Cir.

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19 ⁶ The regulations differentiate between opinions from “acceptable medical sources” and
20 “other sources.” See 20 C.F.R. §§ 404.1513 (a),(e); 416.913 (a), (e). For example, licensed
21 psychologists are considered “acceptable medical sources,” and social workers are considered
22 “other sources.” Id. Medical opinions from “acceptable medical sources,” have the same status
when assessing weight. See 20 C.F.R. §§ 404.1527 (a)(2), (d); 416.927 (a)(2), (d). No specific
regulations exist for weighing opinions from “other sources.” Opinions from “other sources”
accordingly are given less weight than opinions from “acceptable medical sources.”

23 ⁷ Defendant Commissioner suggests that the “judicially created” Ninth Circuit standard
24 requiring the ALJ to provide “clear and convincing” reasons to reject the uncontradicted opinion
of a treating physician exceeds the requirements of Congress and the Commissioner at the behest
25 of Congress and “would appear to be improper.” Defendant’s Cross-MSJ (docket # 21), p. 4.
While the Commissioner raises a colorable contention, he must be aware that this court is bound
26 by Ninth Circuit authority. See, e.g., Hart v. Massanari, 266 F.3d 1155, 1175 (9th Cir. 2001) (“A
district court bound by circuit authority ... has no choice but to follow it, even if convinced that
such authority was wrongly decided.”)

1 2001),⁸ except that the ALJ in any event need not give it any weight if it is conclusory and
2 supported by minimal clinical findings. Meanel v. Apfel, 172 F.3d 1111, 1113 (9th Cir.1999)
3 (treating physician’s conclusory, minimally supported opinion rejected); see also Magallanes,
4 881 F.2d at 751. The opinion of a non-examining professional, without other evidence, is
5 insufficient to reject the opinion of a treating or examining professional. Lester, 81 F.3d at 831.

6 Treating Opinions of Drs. Saleem and Hidalgo

7 Plaintiff notes the initial psychiatric report by Dr. Hala Saleem, one of plaintiff’s
8 two treating psychiatrists,⁹ dated June 15, 2004, wherein plaintiff reported anxiety, difficulty
9 concentrating and socializing, that he got into arguments. (Tr. 194). He reported that he was
10 taking Prozac and Klonopin. (Id.) Dr. Saleem’s Axis I diagnoses was to rule out Bipolar
11 Disorder NOS and an Axis V GAF of 60. (Tr. at 195). As noted below, with respect to the GAF
12 of 45 at which plaintiff was assessed by the examining psychiatrist some eight months later, the
13 ALJ cited the later GAF as “contradicted” by the treating psychiatrist’s GAF of 60 assessment.
14 (Tr. at 21). A particular GAF score is only of limited assistance, however.

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16 As a global reference intended to aid in treatment, ‘a GAF score
17 does not itself necessarily reveal a particular type of limitation and
18 is not an assessment of a claimant’s ability to work.’ Stokes v.
19 Astrue, No. 8:08-cv-1657-T23HTS, 2009 WL 2216785, at *7
20 (M.D.Fla. July 23, 2009) (citations omitted). Indeed, ‘GAF scores
21 are of very limited usefulness due to their failure to translate into
22 concrete functional limitations.’ Id.; see Revised Medical Criteria
23 for Evaluating Mental Disorders and Traumatic Brain Injury, 65
24 Fed.Reg. 50746, 50764-65 (Aug. 21, 2000) (“The GAF scale ...
25 does not have a direct correlation to the severity requirements in
26 our mental disorders listings.”).

22 Hernandez v. Astrue, 2010 WL 234954 (D. Ariz. 2010). A GAF score is merely a snapshot in

24 ⁸ The factors include: (1) length of the treatment relationship; (2) frequency of
25 examination; (3) nature and extent of the treatment relationship; (4) supportability of diagnosis;
26 (5) consistency; (6) specialization. 20 C.F.R. § 404.1527

⁹ Drs. Saleem and Hidalgo, according to plaintiff, worked together at Modern Therapies,
jointly treating plaintiff. MSJ, p. 5, note 1. This assertion is not disputed by defendant.

1 time. Mann v. Astrue, 2009 WL 2246350 (C.D. Cal. 2009). “While a GAF score may be of
2 considerable help to the ALJ in formulating the RFC, it is not essential to the RFC’s accuracy.”
3 Howard v. Commissioner of Social Sec., 276 F.3d 235, 241 (6th Cir. 2002). GAF scores do not
4 dispositively assess a plaintiff’s ability to work. However, multiple GAFs assessed over a
5 period of time, conducted by the same or different examiner, are more instructive than the
6 singular snapshot in obtaining a picture of the mental/emotional limitations.

7 The ALJ correctly stated the following with respect to the June 15, 2004, initial
8 psychiatric evaluation by Dr. Saleem:

9 The claimant said he had a lot of anxiety in public, difficulty
10 concentrating. He reported that he was working the “graveyard
11 shift” until May 2004 but was now out of work. The claimant did
12 not think Prozac was helping his symptoms, as he was having a
13 hard time socializing. By history, the claimant reported several
14 family deaths, and he said he had been caught selling drugs and
15 was in prison for three years (Exhibit 13 F, page 18). He also was
16 “caught for welfare fraud.” He was in county jail in 2001 for three
17 months and was still on probation. He denied ever seeing a
18 therapist or psychiatrist. He said he drank occasionally and
19 stopped smoking marijuana three to four months earlier. Past work
20 included carpentry and painting. He denied medical problems. He
21 was assessed with bipolar disorder, NOS and ADHD. He was
22 assigned a GAF of 60.

23 (Tr. at 19).

24 Plaintiff also points to the letter report of his other treating psychiatrist, Dr. Vilma
25 Hidalgo,¹⁰ dated October 26, 2007, in which, in a letter directed “to whom it may concern,” she
26 stated that plaintiff had been a patient in her office since June 15, 2004, had been diagnosed as
having “Bipolar Disorder, Not Otherwise Specified, and Attention Deficit Hyperactivity
Disorder” and had first come to the clinic “due to anxiety, anger, and difficulty concentrating.”

(Tr. at 160). She continued:

¹⁰ The document is signed by Dr. Vilma Hidalgo and has as its letterhead “Modern Therapies for Mind and Soul, Inc,” identifying Dr. Hidalgo and the clinic as providing “Adult, Adolescent & Child Psychiatry.” Tr. at 160.

1 He has been on Prozac in the past prior to coming to our clinic.

2 He is currently on medications including Lamictal 150 mg, two
3 tablets a day, Prozac 30 mg, one tablet a day, Abilify 15 mg, one
4 tablet at bedtime, Klonopin, 1mg, one tablet twice a day, and
Adderall XR 30 mg, one tablet a day.

5 His current mental status showed good grooming and hygiene,
6 cooperative and normal speech. He denied any hallucinations or
7 delusions. He denies any suicidal ideations or homicidal ideations,
8 Insight and judgment were poor under stress. He still has a hard
time concentrating and interacting with people.

9 His prognosis is guarded, but can be improved with therapy and
10 compliance to treatment.

11 (Tr. at 160).

12 Regarding this letter report, the ALJ asserted: "I note that a review of the
13 longitudinal treatment history indicates that the claimant's condition is relatively stable, with
14 only occasional minor exacerbations." While the defendant maintains that the ALJ's assessment
15 of "relatively stable" was in reference to longitudinal treatment notes indicating "plaintiff was
16 doing better, doing well or very well, or doing okay," plaintiff makes the point that "'stable'" in
17 medical terminology means simply "'resistant to change.'" Defendant's Cross-MSJ (docket #
18 21), p. 5, footnote 2; MSJ (docket # 20), p. 16).

19 In a "complete medical report (mental)," dated June 20, 2008, as plaintiff
20 observes, Dr. Hidalgo noted that plaintiff had been treated at the clinic for the first time on June
21 15, 2004, and last treated on June 20, 2008. (Tr. at 173). Her clinical findings regarding plaintiff
22 were "depressed, inability to concentrate or focus, anxiety." Id. Plaintiff was diagnosed as
23 having Bipolar Disorder NOS and ADHD. Id. The medication she prescribed was Lamictal,
24 Prozac, Abilify, Klonopin, and Adderall. Id. Plaintiff's response to treatment was assessed as
25 "fair," and the prognosis was "guarded; may be better as long as patient stays with treatment."

26 Id.

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1 The ALJ accurately summarizes (below) that Dr. Hidalgo assessed plaintiff's
2 ability to make occupational, performance and personal/social adjustments as "poor,"¹¹ with the
3 only exception being that his ability at maintaining his personal appearance was rated "good," by
4 checking boxes, and she did not fill in any portions of the form which asked for a description of
5 any limitations, including the medical/clinical findings to support the assessment. (Tr. at 174-
6 175).

7 The ALJ stated:

8 On June 20, 2008 the claimant told Dr. Hidalgo that he had been
9 depressed lately, but denied suicidal ideation (Exhibit 13F, page 3).
10 Dr. Hidalgo noted: "He has difficulty organizing and finishing his
11 work and goes from one thing to another. He always has an excuse
12 to get out of a job he is doing." He said that he had a good
13 weekend, and had gone camping with his family. Prozac was
14 increased.

15 Also on June 20, 2008 Dr. Hidalgo completed a medical source
16 statement in which he indicated that the claimant had been
17 diagnosed with bipolar disorder NOS and ADHD (Exhibit 12F).
18 Prognosis was guarded, but he noted "may be better as long as
19 patient stays with treatment." He then indicated by checking boxes
20 that the claimant has a poor ability to follow work rules, relates
21 [sic] to co-workers, the public, and supervisors; use judgment, deal
22 with work stress, function independently, maintain
23 attention/concentration, understand, remember and carry out
24 detailed, complex or simple job instructions, behave in an
25 emotionally stable manner, relate predictably in social situations,
26 and demonstrate reliability. The only ability that the claimant had
that was listed as good was his ability to maintain personal
appearance. When asked to describe any limitations and include
the findings to support the assessment, Dr. Hidalgo simply left the
portion blank.

I give reduced weight to this opinion. While I recognize that Dr.
Hidalgo is a treating physician, he does not provide an explanation
for his conclusion, instead simply checking boxes. Furthermore,
these findings are contradicted by the treatment record which
indicates that his condition is relatively stable, as fully discussed,
in detail, below. I also note that the claimant's activities of daily
living, again discussed below, are not consistent with Dr. Hidalgo's
"check the box" form.

¹¹ "Poor" was defined as "Ability to function in this area is seriously limited but not precluded." (Tr. at 174).

1 (Tr. at 26).

2 With respect to the asserted contradiction between Dr. Hidalgo’s psychiatric
3 opinion and the medical record or longitudinal treatment history, the ALJ made specific reference
4 to the treatment notes (of Dr. Hidalgo and, occasionally, Dr. Saleem¹²) for August 15, 2005;
5 October 14, 2005; November 9, 2005; January 17, 2006; February 4, 2006; May 20, 2006; July
6 29, 2006; September 22, 2006; October, 20, 2006¹³; December 15, 2006; March 30, 2007; April
7 27, 2007; June 12, 2007; July 13, 2007; September 11, 2007; October 11, 2007; October 26,
8 2007 [Hidalgo letter]; November 14, 2007; December 12, 2007; January 28, 2008¹⁴; February 29,
9 2008; March 28, 2008; May 22, 2008; June 20, 2008, July 22, 2008; September 29, 2008;
10 October 27, 2008; November 24, 2008. (Tr. at 22-26, 177- 187, 189-191, 193). The ALJ
11 asserted pointedly that with respect to October 14, 2005, November 9, 2005, January 17, 2006,
12 September 22, 2006, September 11, 2007, March 28, 2008, October 27, 2008 “[h]is psychiatrist
13 noted that he was doing ‘okay.’” (Tr. at 29). On July 29, 2006 and September 29, 2008, “he was
14 doing ‘very well.’” (*Id.*) The ALJ stated that on February 7, 2007, plaintiff was “alert”; on April
15 27, 2007, “doing a lot better”; on July 13, 2007, “doing well.” (*Id.*) The ALJ stated that
16 plaintiff’s medication was adjusted occasionally “with good results.” (Tr. at 29). The ALJ
17 immediately followed this summary with this observation:

18 The claimant, however, has alleged an inability to perform all work
19 due to his alleged impairment and other symptoms. The claimant’s
20 statements alone do not establish that he is disabled. Such
21 statements must be considered, first, in light of the objection
22 medical findings which, in this case, are limited. Such statements
23 must also be considered in light of other evidence such as the

22 ¹² This court’s review of the physician progress notes indicates that the ALJ often
23 attributed notes signed by Dr. Saleem to Dr. Hidalgo. See, e.g., his reference to what plaintiff (as
24 claimant) told Dr. Hidalgo on March 30, 2007, April 27, 2007, July 13, 2007, where the notes are
evidently those of Dr. Saleem. (Tr. at 23, 183-185.) As the two psychiatrists evidently worked
in tandem with plaintiff, this disparity does not appear to be of significance.

25 ¹³ Apparently, inadvertently mis-dated as October 20, 2004. (Tr. at 23).

26 ¹⁴ The date of this visit actually appears to be January 25, 2008. (Tr. at 181).

1 claimant's daily activities, the location, duration, frequency and
2 intensity of the claimant's pain, precipitating and aggravating
3 factors, use of medications, treatment other than medications, other
4 measures used to relieve pain and other factors concerning his
5 functional limitations and restrictions due to his symptoms. See,
6 20 CFR 416.929 and Social Security Ruling 96-7p. I do not find
7 the claimant's statements regarding his pain and other symptoms
8 convincing or credible.

9 (Tr. 29).

10 What makes this assessment somewhat ironic is that, while the ALJ flatly rejects
11 plaintiff's credibility, he is citing snatches of plaintiff's own statements to his psychiatrists as
12 support for his own essential repudiation of the professional medical evaluation of plaintiff's
13 psychiatric condition. In addition, plaintiff's psychiatrist(s) noted, on March 30, 2007, "he is not
14 doing very well" and getting into arguments with his daughter; that, on January 25, 2008, while
15 he was "less manicky" without Adderall, he slept more and lost focus, and "he is more depressed
16 lately"; that, on February 29, 2008, he continued to be depressed; that while he said he was doing
17 okay on March 28, 2008, that he had gotten into a fight with his daughter; that he said he was
18 depressed on May 22, 2008, unable to concentrate and had gotten into another argument with his
19 daughter; that he said, on June 20, 2008, he was depressed over the anniversary of a child's
20 death, and although he reported having a good weekend camping with his family, he had
21 difficulty organizing and finishing a task; that while he reported he was doing okay on November
22 24, 2008, he also said he was facing jail time for getting into a fight with a neighbor.¹⁵ (Tr. at
23 177, 179-181, 185.) As noted the ALJ faults plaintiff's psychiatrist for checking off boxes.
24 However, this boilerplate form is not the sole submission by this doctor. See Murray v. Heckler,
25 722 F.2d 499, 501 (9th Cir.1983) (expressing preference for individualized medical opinions
26 over check-off reports). Rather, the record contains a four-year history of fairly regular monthly
visits plaintiff had with his psychiatrists as well as the on-going medications prescribed to treat

¹⁵ Plaintiff testified that "[h]e was arrested in June 2008 for battery, after he chased people with a dog chain." (Tr. at 27, 274).

1 his condition(s).

2 An ALJ may properly rely upon only selected portions of a medical opinion while
3 rejecting other parts. See, e.g., Magallanes v. Bowen, 881 F.2d 747, 753 (9th Cir. 1989) (ALJ’s
4 supported reliance on selected portions of conflicting opinion constitutes substantial evidence).
5 However, such selective reliance must be consistent with the medical record as a whole. See,
6 e.g., Edlund v. Massanari, 253 F.3d 1152, 1159 (9th Cir. 2001) (ALJ cannot reject portion of
7 medical report that is clearly reliable).

8 “An ALJ may reject a treating physician’s opinion if it is based ‘to a large extent’
9 on a claimant’s self-reports that have been properly discounted as incredible.” Tommasetti v.
10 Astrue, 533 F.3d 1035, 1041 (9th Cir. 2008), citing Morgan v. Comm’r Soc. Sec. Admin., 169
11 F.3d 595, 602 (9th Cir. 1999) (citing Fair v. Bowen, 885 F.2d 597, 605 (9th Cir. 1989)).
12 Furthermore, “the ALJ is the final arbiter with respect to resolving ambiguities in the medical
13 evidence.” Id.

14 The ALJ may rely, in part, on his or her own observations, see Quang Van Han v.
15 Bowen, 882 F.2d 1453, 1458 (9th Cir. 1989), which cannot substitute for medical diagnosis.
16 Marcia v. Sullivan, 900 F.2d 172, 177, n.6 (9th Cir. 1990). The ALJ may not substitute her own
17 layperson opinion for that of trained medical physicians. See Gonzalez Perez v. Secretary of
18 Health and Human Services, 812 F.2d 747, 749 (1st Cir.1987); McBrayer v. Secretary of Health
19 and Human Services, 712 F.2d 795, 799 (2nd Cir.1983); Gober v. Mathews, 574 F.2d 772, 777
20 (3rd Cir.1978); Ferguson v. Schweiker, 765 F.2d 31, 37 (3rd Cir. 1985) (ALJ may not “set his
21 own expertise against that of a physician who presents competent evidence”). It is not sufficient
22 to state that the medical opinions are unsupported by sufficient objective findings or that they are
23 contrary to preponderant conclusions. Embrey v. Bowen, 849 F.2d 418, 421 (9th Cir. 1988).
24 The ALJ “must not succumb to the temptation to play doctor and make her own independent
25 medical findings.” Rohan v. Chater, 98 F.3d 966, 970 (7th Cir. 1996). The ALJ’s RFC finding
26 must be supported by medical evidence. Banks v. Barnhart, 434 F.Supp.2d 800, 805 (C.D. Cal.

1 2006). “Without a personal medical evaluation it is almost impossible to assess the residual
2 functional capacity of any individual.” Penny v. Sullivan, 2 F.3d 953, 958 (9th Cir. 1993).

3 Historically, the courts have recognized conflicting medical evidence, the absence
4 of regular medical treatment during the alleged period of disability, and the lack of medical
5 support for a doctor’s report based substantially on a claimant’s subjective complaints as
6 specific, legitimate reasons for disregarding the treating physician’s opinion. Flaten, 44 F.3d at
7 1463-64; Fair v. Bowen, 885 F.2d 597, 604 (9th Cir. 1989). The ALJ is not required to accept
8 the opinion of a treating or examining physician if that opinion is brief, conclusory and
9 inadequately supported by clinical findings. Thomas v. Barnhart, 278 F.3d 947, 957 (9th Cir.
10 2002). Morehead v. Astrue, 2008 WL 3891464, *5 (E.D. Wash. 2008).

11 However, with respect to plaintiff’s four-year history of psychiatric treatment by
12 Drs. Saleem and Hidalgo, which no medical opinion contradicts, the ALJ has improperly
13 substituted his own assessment of plaintiff’s psychiatric limitations for those of medical
14 professionals. While the ALJ has been clear and specific in painstakingly detailing the notes
15 taken by the psychiatrists in plaintiff’s monthly visits over a span of years, his conclusion is
16 ultimately neither convincing nor legitimate. Defendant is correct that plaintiff does not take
17 issue with the ALJ’s credibility findings. It is particularly ironic, therefore, as noted, that he so
18 heavily relies on the Drs. Saleem and Hidalgo’s notes of plaintiff’s own assessment of how he
19 was doing.

20 The fact of the matter is that psychiatry is based to a large degree on the opinions
21 of trained physicians who are skilled in ferreting out mental illness from a myriad of subjective
22 evidence. We depend on these examiners to relate when, in their opinion, someone is not ill or
23 otherwise a manipulator, as opposed to a sick individual. While it may seem at times, and
24 especially to this ALJ, that the “depression” or “bi-polar” condition found by psychiatrists is
25 more an attribute of the universal human condition, and not an individual illness, permitting the
26 overwhelming majority of humans to qualify as “disabled,” the system has to rely on these

1 trained physicians to make the individual illness distinction. The system may ultimately fail
2 through over-award of psychic distress lifetime disability benefits, but that is a matter for
3 Congress and the Executive.

4 Examining Opinions of Drs. Thurstone and Johnson

5 Dr. Phyllis Thurstone conducted a comprehensive psychiatric evaluation of
6 plaintiff on February 10, 2005. (Tr. at 124-129). Her DSM-IV Diagnosis:

7 Axis I: Probable bipolar disorder, Type I vs. paranoid
schizophrenia

8 Possible ADHD.

History of alcohol abuse in remission.

9 Axis II: Mixed personality disorder.

Axis III: Deferred.

10 Axis IV: History of unemployment.

No income.

11 History of legal charges against him.

History of no work experience.

12 History of mental illness.

13 Axis V: GAF 45.

14 (Tr. at 128).

15 Dr. Thurstone made the following “Functional Assessment/Medical Source
16 Statement:”

17 The claimant because of his history of legal problems and drug
18 abuse probably should have a payee if he is the beneficiary of any
19 funds. He is currently being supported by his girlfriend who is the
mother of his children.

20 The claimant could do simple and repetitive tasks in his
21 examination and in his history, but he could not do more complex
and detailed tasks.

22 His greatest problem is that of getting along with others. He
23 socially isolates because of paranoia, ideas of reference, and
irritability. He would have difficulty getting along with coworkers,
supervisors, and the public.

24 This claimant, because of his irritation, is expected to have
25 difficulty in the usual competitive work world working an eight-
hour day with his psychiatric condition and unusual stress.

26 (Tr. at 128).

1 The ALJ summarized Dr. Thurstone's evaluation as follows:

2 At the request of the State agency, the claimant was evaluated by
3 psychiatrist Dr. Thurstone on February 10, 2005 (Exhibit 3F). The
4 claimant said that his main problems were anxiety, depression,
5 stress, hyperactivity, fear of death and "hurting self." He then said
6 that mainly his problem was that he was unemployed since 1995,
7 when he walked off the job because he could not get along with
8 people, was paranoid, fighting, and felt people were mocking him,
9 staring and laughing at him. In terms of activities of daily living,
10 the claimant said that he cooked, cared for his dogs, and went
11 grocery shopping with his children and girlfriend. He had energy
12 to work on cars and motors, which he said he enjoys doing (Exhibit
13 3F, page 4). He denied sweeping, mopping or vacuuming. He
14 denied any social functioning. While he used to go camping and
15 on rides in the park, he said he "pretty much stays home, watches
16 television, and does things regarding the children."

17 Dr. Thurstone noted that the claimant was an extremely poor
18 historian and seemed lost in thought. He reported auditory and
19 visual hallucinations (Exhibit 3F, page 4), and said he was
20 forgetful and cannot concentrate well. The diagnosis was probable
21 bipolar disorder versus paranoid schizophrenia; possible ADHD;
22 history of alcohol abuse in remission. He was assigned a GAF of
23 45. It was felt that he can perform simple and repetitive tasks but
24 not detailed and complex ones. He would have difficulty getting
25 along with coworkers, supervisors and the public based on his
26 problem getting along with others, and because he "socially
isolates because of paranoia, ideas of reference, and irritability."
He would have difficulty in the usual competitive work world
working an 8 hour day with his "psychiatric condition and unusual
stress."

18 (Tr. at 21).

19 The ALJ then stated:

20 I give minimal weight to this opinion, as it is based on the
21 subjective report of the claimant, who lacks credibility and the
22 statements and findings are contradicted by the treatment evidence.
23 As discussed herein, the treatment notes consistently indicate that
24 the claimant denied auditory and visual hallucinations, directly
25 contradicting his statements to Dr. Thurstone. The GAF of 45 is
26 contradicted by the opinion of the claimant's treating psychiatrist,
made just six months earlier, which attributed a GAF of 60
(Exhibit 13F, page 18).

25 (Tr. at 21).

26 \\\

1 On January 29, 2005, Dr. Ian Johnson conducted a comprehensive internal
2 medicine evaluation of plaintiff, noting his medications at the time to be Lamictal, Prozac,
3 Clonazepam and Lithium. (Tr. at 121-123). Dr. Johnson made the following diagnoses:

- 4 1. Agoraphobia.
- 5 2. History of depression.
- 6 3. History of anxiety.
- 7 4. Intense anger.

8 (Tr. at 123).

9 His “functional assessment” was as follows:

10 Although I find Richard to be physically fit for manual labor, I
11 nonetheless believe that his mental illnesses render him incapable
12 of seeking, securing, and maintaining employment.
13 Further work up and prognosis would therefore be best performed
14 by a psychiatrist.

15 (Id.)

16 The ALJ’s factual summary of the evaluation report is accurate:

17 At the request of the State agency, the claimant was evaluated by
18 Dr. Johnson on January 29, 2005 (Exhibit 2F). His chief complaint
19 was that he does not like to be around people. He said he was
20 unable to use public transportation as it made him “breathe
21 heavily.” By history, he said he had a fear of public places ever
22 since he got in an argument with his boss in 1992. He said after
23 the argument he quit his job at the Kodak plant in Manteca and was
24 unsuccessful in attempting to get his job back. He said he had been
25 under the care of a psychiatrist since June 2004. He lost his
26 driver’s license in 1994 and had not attempted to get it back.
Medications consisted of Lamictal, Prozac, Clonazepam and
Lithium.

Upon physical examination Dr. Johnson noted that the claimant
was very edgy and tense, and the doctor stated he feared for his
safety. The claimant refused to do range of motion unless the
doctor assumed responsibility in case he was injured. The claimant
had no muscle atrophy, and motor strength was 5/5 in both upper
and lower extremities. Sensory examination was intact to light
touch. Dr. Johnson found no physical limitations, but that further
work up by a psychiatrist was necessary. He believed that the
claimant’s mental illness rendered him incapable of seeking,
securing, and maintaining employment.

(Tr. at 20).

1 The ALJ then stated:

2 I give reduced weight to this opinion. First, I completely reject Dr.
3 Johnson's conclusion regarding the claimant's inability to maintain
4 work due to mental illness. Dr. Johnson was conducting a physical
5 examination of the claimant, not a psychiatric evaluation. While
6 he is a medical doctor, there is nothing to indicate how this
7 conclusion was reached, other than the fact that he was afraid of
8 the claimant and the claimant was not cooperative. Subsequent
9 treatment notes indicate that his mental condition is stable, as
10 discussed below. With regard to finding no physical impairment, I
11 note that subsequent medical evidence does establish that the
12 claimant has objective findings with regard to his thumb and
13 shoulder.

14 (Id. at 20-21).

15 The court finds that the ALJ's essentially blanket rejection of the evaluation of
16 plaintiff's psychiatric condition by virtually every physician with whom he came in contact was
17 error. The undersigned understands that the ALJ had reason to doubt plaintiff's credibility in
18 light of plaintiff's inconsistencies with regard to his work history, his lack of full compliance
19 with his physician's recommendations, his apparent continued use of alcohol and, at least
20 occasionally, of marijuana, despite the admonitions of his doctors, and his general background,
21 including his arrest record. Moreover, the plaintiff's relative youth mitigates against him with
22 respect to his entitlement to SSI benefits. However, the ALJ simply does not have the authority,
23 based on his own non-medical experience, to undermine the evaluation of a treating psychiatrist
24 (or treating psychiatrists) who evaluated plaintiff over a four-year history of providing him with
25 psychiatric treatment and medication. Nor is it appropriate to undercut the assessment of the
26 examining psychiatrist on the basis of the ALJ's evaluation of plaintiff's credibility, including his
27 having told Dr. Thurstone that he had hallucinations which he denied on other occasions or
28 because Dr. Thurstone's Axis V GAF score for plaintiff differed from that of his treating
29 psychiatrist a number of months earlier. In addition, whether or not the examining physician
30 who assessed plaintiff's physical condition may not have found any limitation that actually
31 existed with regard to plaintiff's physical limitations, he is nevertheless a medical doctor

1 presumptively fully capable of recognizing the existence of a psychiatric condition. Plaintiff's
2 treating psychiatrist determined that plaintiff suffered from Bipolar Disorder, NOS, and Attention
3 Deficit Hyperactivity Disorder, a condition or conditions that was not disputed by any other
4 physician in the record. Plaintiff has evidently been on medication for these conditions,
5 including his anxiety and depression, and has been consistently seeing his psychiatrists but is
6 nevertheless still medically evaluated as having only a poor ability to follow work rules, relate to
7 co-workers, deal with the public, interact with supervisors, use judgment, deal with work stress,
8 function independently, maintain attention/concentration, understand, remember and carry out
9 detailed, complex or simple job instructions, or to behave in an emotionally stable manner, relate
10 predictably in social situations, or demonstrate reliability. This comprehensively negative
11 summary of plaintiff's inability to function in a working environment is adequately supported by
12 the record.

13 Dr. Walter Yarbrough

14 With respect to his physical condition, plaintiff also contends that the ALJ did not
15 properly credit the treating opinion of Dr. Yarbrough with respect to plaintiff's right shoulder
16 impairment. Following an M.R.I. of the shoulder, plaintiff was referred to an orthopedist, Dr.
17 Scott Bethune, who informed plaintiff in a letter dated October 12, 2007, that while plaintiff's
18 partial thickness rotator cuff tear was not a severe condition at that point it was likely to worsen
19 over time and offered the option of continuing pain management treatment involving therapy,
20 pills and injections, failing which surgical treatment would be necessary with a recovery time of
21 six months. (Tr. at 159, 204). Dr. Yarbrough found, on October 26, 2007, when plaintiff
22 presented with continuing right shoulder pain "and limited function" that plaintiff had failed to
23 follow-up with Dr. Bethune. (Tr. at 204). Plaintiff told Dr. Yarbrough that he misunderstood
24 and had been awaiting a call from Dr. Bethune, but Dr. Yarbrough made clear that plaintiff was
25 to contact Dr. Bethune. (Id.) Plaintiff indicated that he would probably proceed with surgery
26 because of his marked limitations. (Id.) Dr. Yarbrough noted plaintiff's "marked limited range

1 of motion.” (Id.)

2 Plaintiff contends that although the ALJ stated that he gave Dr. Yarbrough’s
3 opinion “appropriate weight,” this was undermined when he added that “claimant failed to
4 pursue either treatment option, indicating to me that his condition was not as severe as his
5 subjective report.” (Tr. at 25). Plaintiff indicates that his having misunderstood how to proceed
6 explains the lack of follow-up; however, as defendant observes, in January 2008, Dr. Yarbrough
7 noted that plaintiff had not yet followed up with Dr. Bethune with regard to his shoulder
8 treatment; nor had either the clinical or surgery treatment option been implemented as of July
9 2008. (Tr. 26, 30, 199, 201). On July 16, 2008, the doctor noted that plaintiff wanted to stay
10 with Ibuprofen, of which he was to take at least two, three times daily. (Tr. at 199). If his
11 condition did not improve, Dr. Yarbrough noted that plaintiff “will either consider injection or
12 proceeding to surgery.” (Id.) At the February, 2009 hearing, plaintiff testified he was taking no
13 medication for the shoulder. (Tr. 27, 270). Thus, the Commissioner contends that Dr.
14 Yarbrough’s opinion that plaintiff had a marked limited range of motion was inconsistent with
15 his own treatment records, which show plaintiff did not pursue the treatment options for his
16 shoulder and for which only over-the-counter Ibuprofen was apparently prescribed. (Tr. at 24-26,
17 28, 199, 201, 204). Here again, however, it appears the ALJ was substituting his own opinion for
18 that of a treating physician. In this case, the diagnosis was supported by an MRI interpreted both
19 by Dr. Yarbrough, a specialist in internal medicine, plaintiff’s treating doctor, as well as an
20 orthopedic specialist, Dr. Bethune.

21 RFC

22 The only hypothetical posed to the vocational expert which took full account of
23 the evaluation of plaintiff’s treating psychiatrists was posed by plaintiff’s counsel:

24 Q. “[If] we were to assume a person of claimant’s age, education,
25 past experience, and we’re only going to consider mental
26 limitations here. If such a person had a poor ability to follow work
rules, relate to coworkers, deal with the public, use judgment,
interact with supervisors, deal with work stress, function

1 independently, maintain attention and concentration, understand,
2 remember, and carry out simple job instructions, behave in an
3 emotionally stable manner, relate predictably in social situations,
4 and demonstrate reliability, could such a person do claimant's past
5 work?

A. No, sir.

Q. Any other work?

A. No, sir.

6 (Tr. at 279).

7 CONCLUSION

8 Accordingly, IT IS ORDERED that plaintiff's Motion for Summary Judgment is
9 GRANTED IN PART, the Commissioner's Cross Motion for Summary Judgment is DENIED IN
10 PART, and this matter is remanded to the Commissioner for payment of SSI benefits, and
11 judgment with respect to payment of SSI benefits only is entered for the plaintiff pursuant to
12 sentence four of 42 U.S.C. § 405(g).

13 Dated: September 23, 2011

14
15 /s/ Gregory G. Hollows
16 UNITED STATES MAGISTRATE JUDGE

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