IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

CHERE D. WARD, an individual,

Plaintiff,

No. 2:10-cv-00376 KJM KJN PS

FINDINGS AND RECOMMENDATIONS

v.

TOM VILSAK, SECRETARY DEPT. OF AGRICULTURE,

Defendants.

Presently before the court is defendant's Motion for Summary Judgment (Mot. for Summ. J., Dkt. No. 22-1) filed pursuant to Federal Rule of Civil Procedure 56, which seeks the dismissal of plaintiff's "Civil Complaint Disability Discrimination." (Compl. ¶¶ 3-4, Dkt. No. 1.) In this action, plaintiff Chere D. Ward ("plaintiff") alleges a disability discrimination claim against defendant Tom Vilsak, Secretary, Department of Agriculture ("defendant"). (Id.) The claim arises from defendant's rejection of plaintiff's application for employment with the United States Forest Service.

The court heard this matter on its law and motion calendar on October 6, 2011. Attorney Bobbie Montoya appeared on behalf of defendant at the hearing. Plaintiff appeared on her own behalf at the hearing. The undersigned has fully considered the parties' submissions, oral arguments, and appropriate portions of the record in this case and, for the reasons that

follow, recommends that defendant's motion be denied.

#### I. BACKGROUND

#### A. Plaintiff's Complaint

The operative pleading in this case is plaintiff's complaint for "Civil Complaint Disability Discrimination." (Compl. ¶¶ 3-4, Dkt. No. 1.) The complaint contains one claim for "disability discrimination." (Id. ¶¶ 17-21.) The complaint suggests that plaintiff brings her disability discrimination claim pursuant to Title VII of the Civil Rights Act of 1964. (Compl. ¶ 5.) However, on closer examination and as discussed below, plaintiff's claim actually proceeds under the Rehabilitation Act. 29 U.S.C. § 791.

Plaintiff's complaint appends an adverse decision of an Equal Employment Opportunity Commission Administrative Judge dated October 20, 2009. (Compl. ¶¶ 14-15 & Exh. A.) Plaintiff alleges that she exhausted her administrative remedies prior to bringing this lawsuit, and defendant's motion does not dispute this fact.

Plaintiff alleges that she has been employed by defendant since 1984. (Id. ¶ 6.)

Plaintiff also alleges that, during the relevant time period, she was employed as a "Forestry

Technician, purchasing agent" by the Department of Agriculture. (Id. ¶ 6.) Plaintiff alleges that she has a hearing impairment that requires her to use a hearing aid, and that she is an "excepted

and the provisions of sections 501 through 504, and 510, of the Americans with Disabilities Act

As discussed below, the Ninth Circuit has clarified that Section 501 of the Rehabilitation Act (29 U.S.C. § 791) is the exclusive remedy for federal employees alleging discrimination on the basis of disability. <u>Johnston v. Horne</u>, 875 F.2d 1415, 1418 (9th Cir. 1989). Because plaintiff is a federal employee, her remedy for disability discrimination is through the Rehabilitation Act. <u>See id.</u>; <u>Boyd v. United States Postal Serv.</u>, 752 F.2d 410, 413 (9th Cir. 1985) (holding that Section 501 of the Rehabilitation Act is "the exclusive remedy for discrimination in employment by the Postal Service on the basis of handicap"); <u>Vinieratos v. United States</u>, 939 F.2d 762, 773 (9th Cir. 1991) (same holding as to employee of the Air Force). "The standards used to determine whether this section has been violated in a complaint alleging non-affirmative action employment discrimination under this section shall be the standards applied under Title I of the Americans with Disabilities Act of 1990 (42 U.S.C. §§ 12111 et seq.)

of 1990 (42 U.S.C. §§ 12201–12204 and 12210), as such sections relate to employment." Stewart v. U.S., No. C–99–4058 JCS, 2000 WL 1705657, at \*3-4 (N.D. Cal. Oct. 10, 2000) (unpublished).

service employee hired under the handicap program." (Id. ¶ 6.)

Plaintiff's claims arise from the denial of her application for a job. Plaintiff alleges that although she was qualified for, and applied for, the vacant position of "Forestry Technician, GS-7" at the Beckwourth Ranger District located in Blairdsen, California, she was not hired for that position (the "Timber Sale Prep" position). (Id. ¶¶ 1, 7-9, 13, 19.) She alleges that she was subjected to disability discrimination in that she was not hired due to having a hearing impairment. (Id. ¶¶ 1, 18-20.)

#### B. Defendant's Motion For Summary Judgment

Defendant makes three arguments in support of summary judgment. First, defendant argues that plaintiff cannot prove the second element of her prima facie case: that she was "otherwise qualified" for the Timber Sale Prep job. (Mot. for Summ. J. at 10.)

Second, defendant argues that plaintiff cannot prove the third element of her prima facie case: that she was not appointed to the Timber Sale Prep position "solely" because of her disability. (Id.)

Third, defendant argues that *even if* plaintiff could establish all of the elements of her prima facie case, defendant had legitimate, nondiscriminatory reasons for not hiring plaintiff for the Timber Sale Prep job. Those alleged reasons were plaintiff's poor performance and some "safety issues" that allegedly arose during plaintiff's work detail in the forest. (<u>Id.</u>)

Defendant filed a Reply brief ("Reply") in support of its motion. (Reply, Dkt. No. 29.) Therein, defendant reiterated several arguments, but did not raise objections to any of the documentary evidence that plaintiff filed along with her Opposition papers. (<u>Id.</u>)

#### C. Plaintiff's Opposition To The Motion

#### 1. Preliminary Issues

The undersigned addresses three preliminary issues in regards to plaintiff's Opposition brief ("Opposition"). (Oppo., Dkt. No. 28.) First, plaintiff attempted to raise brandnew claims in her Opposition (i.e., for "emotional distress and negligent misrepresentation," and

26 ////

"intentional interference with prospective employment contracts"), but her original pleading fails to even hint at these claims. (Compare Dkt. No. 1 (Compl.) with Dkt. No. 28 (Oppo.).) As discussed during the hearing, these newly raised claims will not be considered at this procedural posture.

Second, plaintiff filed her Opposition one day late. Defendant flagged this issue in a footnote in the Reply brief, but did not argue that the delayed filing caused any prejudice. (Reply at 1.) During the hearing, the undersigned reminded plaintiff of the need to comply with the court's rules and procedural deadlines, and informed her that any failure to do so in the future would subject her to sanctions.

Third, Eastern District Local Rule 260(a) requires that "[e]ach motion for summary judgment or summary adjudication be accompanied by a 'Statement of Undisputed Facts' that shall enumerate discretely each of the specific material facts." The opposition is required to reproduce the itemized facts and admit or deny such facts with reference to evidence. E. Dist. Local Rule 260(a). The opposing party may also file a concise "Statement of Disputed Facts," and the source(s) thereof in the record, of all additional material facts as to which there is a genuine issue precluding summary judgment or adjudication. E. Dist. Local Rule 260(b). The Local Rule's requirements seek to avoid requiring courts to stitch together from voluminous briefs precisely which are disputed versus undisputed facts and speculate thereto.

Plaintiff's Opposition neither reproduced defendant's Statement of Undisputed Facts nor included a concise Statement of Disputed Facts. However, the textual body of the Opposition both addressed some of the facts described in defendant's filing and introduced some additional facts. (Oppo. at 9-12.) As described below, plaintiff also attached pages of documentary "evidence" to her Opposition, but nowhere did she clearly link any particular fact to any particular supporting evidence.

Plaintiff filed 113 pages of "evidence" with her Opposition brief. (Oppo. at 13-

146.) None of this evidence was authenticated.<sup>2</sup> One central piece of that evidence is a letter from a vocational nurse confirming that plaintiff was indeed capable of performing the outdoor portion of the Timber Sale Prep job with the "reasonable accommodation" of an "alternative listening device, such as a two-way radio microphone attached to [plaintiff's] lapel." (Exh. A to Oppo. (page number "150"<sup>3</sup>) (Letter from Sharon O'Sullivan, Senior Vocational Rehabilitation Counselor, MS, RN, CRC, dated Oct. 14, 2008 (the "O'Sullivan Letter")).)

If authentic, the O'Sullivan Letter suggests that, at minimum, a dispute of material fact exists regarding whether plaintiff was capable of performing the essential functions of the job in question. However, defendant did not raise any evidentiary objections to the O'Sullivan Letter or to the rest of plaintiff's evidence. Defendant did not raise any evidentiary objections in its Reply briefing or during the hearing. Fed. R. Civ. P. 56(c)(1)(B) ("A party asserting that a fact cannot be . . . genuinely disputed must support the assertion by: [. . .] showing that the materials cited do not establish the . . . presence of a genuine dispute, or that an adverse party cannot produce admissible evidence to support the fact.") "Defects in evidence submitted in opposition to a motion for summary judgment are waived absent a motion to strike or other objection." Hoye v. City of Oakland, 653 F.3d 835, 841 (9th Cir. 2011) (quoting FDIC v. New Hampshire Ins. Co., 953 F.2d 478, 485-86 (9th Cir.1991)); Getz v. Boeing Co., 654 F.3d 852,

<sup>&</sup>lt;sup>2</sup> Federal Rule of Civil Procedure 56(c)(4) requires that "[a]n affidavit or declaration used to support or oppose a motion must be made on personal knowledge, set out facts that would be admissible in evidence, and show that the affiant or declarant is competent to testify on the matters stated."

The 113 pages of documents filed along with plaintiff's Opposition were separated into various groups labeled "A" through "C." While plaintiff's Opposition suggests that the documents within each group bear page numbers created by plaintiff, such page numbers do not appear on the court's copies of the documents. Instead, some of the pages bear random numbering that was apparently added at some other point in this case or perhaps as part of another proceeding. Given the absence of cohesive page numbering and exhibit labels in these documents, the undersigned identifies such documents by including their out-of-sequence page numbers in quotation marks (i.e., page number "150"), and where a given document lacks *any* such numbering, the undersigned describes the document(s) with as much detail as reasonably possible.

868 (9th Cir. 2011) ("[B]y failing to object to or otherwise challenge the introduction of the [evidence] in the district court, [appellants] have waived any challenge on the admissibility of this evidence."). Federal Rule 56(c)(3) provides that the court "may" consider materials in the record that were not specifically cited by either party. Accordingly, and given the circumstance that defendant did not object to any of plaintiff's proffered evidence, the undersigned has considered some of that evidence as described specifically herein. Pursuant to Federal Rule 56(e)<sup>4</sup>, and solely for purposes of the pending motion, the undersigned will accept the O'Sullivan Letter (Exh. A to Oppo. (page number "150")), as evidence that plaintiff was potentially capable of performing the job with a reasonable accommodation.<sup>5</sup>

In sum, despite plaintiff's failures to strictly comply with the court's orders and the applicable procedural rules, the undersigned will resolve defendant's motion on the merits.<sup>6</sup>

<sup>&</sup>lt;sup>4</sup> Federal Rule of Civil Procedure 56(e) provides, "[i]f a party fails to properly support an assertion of fact or fails to properly address another party's assertion of fact as required by Rule 56(c), the court may (1) give an opportunity to properly support or address the fact; (2) consider the fact undisputed for purposes of the motion; (3) grant summary judgment if the motion and supporting materials — including facts considered undisputed — show that the movant is entitled to it; or (4) issue any other appropriate order."

<sup>&</sup>lt;sup>5</sup> The plaintiff is cautioned, however, that notwithstanding the court's analysis of her unobjected-to evidence at this posture, plaintiff's documents will not be admitted into evidence at trial unless plaintiff has properly identified and authenticated each document, as well as ensured that the document is not barred by evidentiary rules governing hearsay.

<sup>&</sup>lt;sup>6</sup> Future failures to comply with the Federal Rules of Civil Procedure, the court's orders, or the court's Local Rules may be grounds for the imposition of sanctions, including involuntary dismissal of plaintiff's case pursuant to Federal Rule of Civil Procedure 41(b). See Chambers v. NASCO, Inc., 501 U.S. 32, 44 (1991) (recognizing that a court "may act sua sponte to dismiss a suit for failure to prosecute"); Hells Canyon Preservation Council v. U.S. Forest Serv., 403 F.3d 683, 689 (9th Cir. 2005) (stating that courts may dismiss an action pursuant to Federal Rule of Civil Procedure 41(b) sua sponte for a plaintiff's failure to prosecute or comply with the rules of civil procedure or the court's orders); Ghazali v. Moran, 46 F.3d 52, 53 (9th Cir. 1995) (per curiam) ("Failure to follow a district court's local rules is a proper ground for dismissal."); Ferdik v. Bonzelet, 963 F.2d 1258, 1260 (9th Cir. 1992) ("Pursuant to Federal Rule of Civil Procedure 41(b), the district court may dismiss an action for failure to comply with any order of the court."); Thompson v. Housing Auth. of City of L.A., 782 F.2d 829, 831 (9th Cir. 1986) (per curiam) (stating that district courts have inherent power to control their dockets and may impose sanctions including dismissal); see also E. Dist. Local Rule 110 ("Failure of counsel or of a party to comply with these Rules or with any order of the Court may be grounds for imposition by the

#### 2. Plaintiff's Arguments In Opposition To Summary Judgment

In terms of substantive arguments, Plaintiff argues that she was "qualified" for the Timber Sale Prep job and provides letters of recommendation and good work reviews arising from her prior positions, as well as the O'Sullivan Letter. (Compl. at 4, 6, 9, 11 (describing plaintiff's work experience and positive reviews); Exh. A to Oppo. (letter dated October 12, 1989 re: "1989 OHV Certificate of Appreciation" to Chere Ward); Exh. A to Oppo. (two letters dated February 1, 1989 re: "6140 Awards" to Chere Ward); Exh. A to Oppo. (letter dated November 2, 1988 from Forest Supervisor and District Ranger re: certificate of merit to Chere Ward); Exh. A to Oppo. (letter dated November 2, 1988 from Assistant Recreation Officer re: "Certificate of Merit/Cash Award – [. . .] Chere Ward); Exh. A to Oppo. (Letter of Commendation dated May 30, 1980 from District Ranger to Chere Ward); Exh. A to Oppo. (Letter of recommendation re: Chere Ward dated September 3, 1997, signed by Resource Officer Karen Fortus); O'Sullivan Letter, Exh. A to Oppo., (page "150").)

Plaintiff also argues that her former supervisor, Dave Helton ("Helton"), harbored "ill will" toward her because she was a "hearing impaired person," and that Helton lied about two "safety" incidents supposedly involving plaintiff. (Compl. at 3-6.) Plaintiff argues that she was not hired because of these alleged misrepresentations about safety incidents in her work history. (Compl. at 10-11.)

Plaintiff does not squarely address defendant's second argument, that her application was not rejected "solely" because of her disability.

While plaintiff does not squarely address defendant's third argument, that it had "legitimate nondiscriminatory reasons" for not hiring her, plaintiff does raise various "pretext"

Court of any and all sanctions authorized by statute or Rule or within the inherent power of the Court."); E. Dist. Local Rule 183(a) ("Any individual representing himself or herself without an attorney is bound by the Federal Rules of Civil or Criminal Procedure, these Rules, and all other applicable law. All obligations placed on 'counsel' by these Rules apply to individuals appearing in propria persona. Failure to comply therewith may be ground for dismissal . . . or any other sanction appropriate under these Rules.").

arguments. (Oppo. at 3, 5-7, 11 (arguing Helton's false, animus-driven report to Parker was the only reason plaintiff was not hired).) Plaintiff argues that Helton did not document any alleged safety incidents in writing or otherwise approach her about safety issues. (Id. at 5-7.) Plaintiff also argues that one of the two safety "incidents" actually involved a completely different female employee, Karen Sheets, who confirmed her involvement in this incident via email to plaintiff. (Oppo. at 11 ("plaintiff never had any experience of accidents or near misses . . . it was another detailer from TEAMS, Karen Sheets, who had the accident."); Exh. D to Oppo. (email from Karen Sheets dated October 9, 2008 at 11:20 a.m. ("Dave Helton may have gotten one of the incidents he was talking about mixed up between you and me. I know that I did get too close to the equipment one time only, but I never heard that you did.")); Exh. D to Oppo. (email from Karen Sheets dated January 7, 2009 at 1:42 p.m. (the near-miss incident "was between 8/24/05 and 9/15/05").)

#### D. Undisputed Facts

1. Plaintiff Applies For The Timber Sale Prep Job

It is undisputed that plaintiff is an individual with a "disability" under the ADA and Rehabilitation Act. (Mot. for Summ. J. at 6 ("Defendant does not dispute the disabled status of the plaintiff under the Rehabilitation Act."); Defendant's Statement of Undisputed Facts ("SUF") ¶¶ 2-4.) It is also undisputed that, prior to applying for the Timber Sale Prep position, plaintiff had been employed in various United States Forest Service positions and had worked various "details" as part of those positions. (SUF ¶¶ 6-8.) It is undisputed that Helton was plaintiff's former supervisor, and that plaintiff listed him as a reference in her application to the Timber Sale Prep position. (SUF ¶¶ 9, 20.)

Angela Parker ("Parker"), the decision-maker with respect to hiring for the open Timber Sale Prep position, contacted Helton to inquire about plaintiff. (SUF ¶¶ 18-19.) Parker spoke telephonically with Helton on June 11, 2008, and later that same day they corresponded via email. (SUF ¶¶ 21-23; Declaration of Angela Parker ("Parker Decl.") Dkt. No. 23, ¶¶ 8-10;

Exhs. A-B to Parker Decl.; pages "240" and "239" of Exh. B of plaintiff's supporting evidence; Exhs. E-F to plaintiff's deposition.)<sup>7</sup> These communications centered on plaintiff's safety record and prior performance of her detail under Helton. (SUF ¶¶ 21-23; Parker Decl. ¶¶ 8-10; Exhs. A-B to Parker Decl.)

Helton told Parker that plaintiff had some close calls in terms of safety incidents while working in the woods. (SUF ¶¶ 22-24; Exhs. A-B to Parker Decl.) Helton told Parker that plaintiff's detail was terminated early due to "safety issues," that plaintiff's "lack of hearing was a big safety issue," that plaintiff had "a few instances involving personal safety," and that "the district was extremely [concerned] about her hearing ability as she was working around logging equipment where hearing is extremely important." (SUF ¶21-24; Parker Decl. ¶¶ 9-10; Exhs. A-B to Parker Decl.) Parker declared that Helton told her that plaintiff had "attendance issues," a "hard time" learning, that she was "not qualified" for a timber sale position, and that she had "limited woods skills." (SUF ¶ 23; Parker Decl. ¶¶ 9-10; Exhs. A-B to Parker Decl.)

#### 2. Plaintiff Is Denied The Timber Sale Job

On June 11, 2008, the same day after Parker spoke with Helton, Parker contacted plaintiff via email and told plaintiff that she would not be hired. (SUF ¶ 25; Exh. C to Parker Decl.) Parker's email to plaintiff explained that plaintiff's previous safety issues while working in the woods meant that Parker could not support plaintiff for the Timber Sale Prep position.

each of the above-listed documents could also be cited.

While plaintiff did not file a Statement of Disputed Facts or directly respond to defendant's Statement of Undisputed Facts, many of the documents plaintiff filed with her opposition are identical to the exhibits defendant filed. Specifically, Exhibit A to Parker's Declaration, which is a June 11, 2008 email from Parker to herself commemorating her conversation with Helton, is the same as page "240" of plaintiff's supporting evidence (Exh. B to Oppo.) and is the same as Exhibit E to plaintiff's deposition; Exhibit B to Parker's Declaration, which is a June 11, 2008 email exchange between Helton to Parker, is the same as page "239" of plaintiff's supporting evidence (Exh. B to Oppo.) and is the same as Exhibit F to plaintiff's deposition; and Exhibit C to Parker's Declaration, which is Parker's June 11, 2008 email to plaintiff denying her the Timber Sales Prep position, is substantively the same (minus some underlining) as page "173" of plaintiff's supporting evidence (Exh. D to Oppo.), and is substantively the same as Exhibit G to plaintiff's deposition. For ease of reference, whenever possible, this order will refer solely to Exhibits A, B, and C to the Parker Declaration even where

(SUF ¶ 25; Exh. C. to Parker Decl.) Parker explained that, "due to the nature of the . . . Sales Prep position, the dangerous nature of the working conditions and the requirements of the target grade of working alone, I can not support moving you into that position." (SUF ¶ 25; Exh. C. to Parker Decl.) In her email to plaintiff, Parker framed her decision as turning entirely on a "safety issue," and reiterated that "I am responsible for the safety of my employees. I take this responsibility very seriously." (Exh. C. to Parker Decl.)

#### II. LEGAL STANDARDS

#### A. Summary Judgment

Federal Rule of Civil Procedure 56(a) provides that "[a] party may move for summary judgment, identifying each claim or defense—or the part of each claim or defense—on which summary judgment is sought." It further provides that "[t]he court shall grant summary judgment if the movant shows that there is no genuine dispute as to any material fact and the movant is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(a).<sup>8</sup> A shifting burden of proof governs motions for summary judgment under Rule 56. Nursing Home Pension Fund, Local 144 v. Oracle Corp. (In re Oracle Corp. Sec. Litig.), 627 F.3d 376, 387 (9th Cir. 2010). Under summary judgment practice, the moving party

always bears the initial responsibility of informing the district court of the basis for its motion, and identifying those portions of "the pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any," which it believes demonstrate the absence of a genuine issue of material fact.

<u>Celotex Corp. v. Catrett</u>, 477 U.S. 317, 323 (1986) (quoting then-numbered Fed. R. Civ. P. 56(c)). "Where the non-moving party bears the burden of proof at trial, the moving party need only prove that there is an absence of evidence to support the non-moving party's case." <u>In re</u>
<u>Oracle Corp. Sec. Litig.</u>, 627 F.3d at 387 (citing <u>Celotex Corp.</u>, 477 U.S. at 325); <u>see also Fed. R.</u>

Federal Rule of Civil Procedure 56 was revised and rearranged effective December 10, 2010. However, as stated in the Advisory Committee Notes to the 2010 Amendments to Rule 56, "[t]he standard for granting summary judgment remains unchanged."

Civ. P. 56 advisory committee's notes to 2010 amendments (recognizing that "a party who does not have the trial burden of production may rely on a showing that a party who does have the trial burden cannot produce admissible evidence to carry its burden as to the fact").

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If the moving party meets its initial responsibility, the opposing party must establish that a genuine dispute as to any material fact actually exists. See Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 585-86 (1986). To overcome summary judgment, the opposing party must demonstrate the existence of a factual dispute that is both material, i.e., it affects the outcome of the claim under the governing law, see Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986); Fortune Dynamic, Inc. v. Victoria's Secret Stores Brand Mgmt., Inc., 618 F.3d 1025, 1031 (9th Cir. 2010), and genuine, i.e., "the evidence is such that a reasonable jury could return a verdict for the nonmoving party," FreecycleSunnyvale v. Freecycle Network, 626 F.3d 509, 514 (9th Cir. 2010) (quoting Anderson, 477 U.S. at 248). A party opposing summary judgment must support the assertion that a genuine dispute of material fact exists by: "(A) citing to particular parts of materials in the record, including depositions, documents, electronically stored information, affidavits or declarations, stipulations . . . , admissions, interrogatory answers, or other materials; or (B) showing that the materials cited do not establish the absence or presence of a genuine dispute, or that an adverse party cannot produce admissible evidence to support the fact." Fed. R. Civ. P. 56(c)(1)(A)-(B). However, the opposing party "must show more than the mere existence of a scintilla of evidence." In re Oracle Corp. Sec. Litig., 627 F.3d at 387 (citing Anderson, 477 U.S. at 252).

In resolving a motion for summary judgment, the evidence of the opposing party is to be believed. See Anderson, 477 U.S. at 255. Moreover, all reasonable inferences that may be drawn from the facts placed before the court must be viewed in a light most favorable to the

 $<sup>^9</sup>$  "The court need consider only the cited materials, but may consider other materials in the record." Fed. R. Civ. P. 56(c)(3). Moreover, "[a] party may object that the material cited to support or dispute a fact cannot be presented in a form that would be admissible in evidence." Fed. R. Civ. P. 56(c)(2).

opposing party. See Matsushita, 475 U.S. at 587; In re Oracle Corp. Sec. Litig., 627 F.3d at 387. However, to demonstrate a genuine factual dispute, the opposing party "must do more than simply show that there is some metaphysical doubt as to the material facts. . . . Where the record taken as a whole could not lead a rational trier of fact to find for the nonmoving party, there is no 'genuine issue for trial.'" Matsushita, 475 U.S. at 587 (citation omitted). Conclusory, nonspecific statements in affidavits are not sufficient for summary judgment, and "missing facts" will not be "presumed." Sullivan v. Dollar Tree Stores, Inc., 623 F.3d 770, 779-80 (9th Cir. 2010) (quoting Lujan v. National Wildlife Federation, 497 U.S. 871, 888-89 (1990).)

#### B. The Rehabilitation Act

The Rehabilitation Act prohibits employment discrimination on the basis of disability. 29 U.S.C. §§ 791 *et seq.* Section 501 of the Rehabilitation Act (29 U.S.C. § 791) expressly invokes the substance of the Americans with Disabilities Act (the "ADA"). Id. (incorporating 42 U.S.C. §§ 12111 et seq.). The Ninth Circuit Court of Appeals looks to the standards applied under the ADA to determine whether a violation of the Rehabilitation Act occurred in the federal employment context. Lopez v. Johnson, 333 F.3d 959, 961 (9th Cir. 2003) ("Section 501 borrows its substantive standards from the Americans with Disabilities Act (ADA).") (citing 29 U.S.C. § 791(g)); accord Coons v. Sec'y of the U.S. Dept. of Treasury, 383 F.3d 879, 884 (9th Cir. 2004) ("The standards used to determine whether an act of discrimination violated the Rehabilitation Act are the same standards applied under the Americans with Disabilities Act"); accord Walton v. U.S. Marshals Serv., 492 F.3d 998, 1003 n.1 (9th Cir. 2007) (citing Coons). 10

section 501 of the Rehabilitation Act incorporates substantive portions of the ADA and, therefore, ADA cases are instructive in the Rehabilitation Act context and are cited herein. Section 12111(8) of the ADA is explicitly incorporated into Section 501 of Rehabilitation Act at 29 U.S.C. § 791(g). "The standards used to determine whether an act of discrimination violated the Rehabilitation Act are the same standards applied under the Americans with Disabilities Act." Walton, 492 F.3d at1003 n.1 (citing Coons, 383 F.3d at 884); Lopez, 333 F.3d at 961 ("Section 501 [of the Rehabilitation Act] borrows its substantive standards from the Americans

#### C. Burden Shifting

1. Plaintiff's Burden To State A Prima Facie Case Under The Rehabilitation Act
Making a prima facie showing of employment discrimination is not an onerous
burden. Snead v. Metro. Prop. & Cas. Ins. Co., 237 F.3d 1080, 1091 (9th Cir. 2001) (citing
McDonnell Douglas Corp. v. Green, 411 U.S. 792, 802 (1973)). To state a prima facie case
under 29 U.S.C. § 791 (a.k.a., "Section 501")<sup>11</sup> of the Rehabilitation Act, a plaintiff must
"demonstrate that (1) she is a person with a disability, (2) who is otherwise qualified for
employment, and (3) suffered discrimination because of her disability." Walton, 492 F.3d at
1005; Reynolds v. Brock, 815 F.2d 571, 573–574 (9th Cir. 1987). A plaintiff must demonstrate
that her disability was a motivating factor behind the discrimination. 29 U.S.C. § 791(g)
(adopting standards for Americans with Disabilities Act for claims under § 501 of the
Rehabilitation Act, including 42 U.S.C. § 12112, which prohibits discrimination "against a
qualified individual with a disability because of the disability . . . ." (emphasis added)).

2. The Burden Shifts To Defendant To Offer Legitimate Nondiscriminatory Reasons Supporting The Rejection Of Plaintiff's Application

Once a prima facie case has been made, the burden shifts to the defendant to demonstrate a legitimate, non-discriminatory reason for the action. Reynolds, 815 F.2d at 574; Lucero v. Hart, 915 F.2d 1367, 1371 (9th Cir. 1990); Wilborn v. Ashcroft, 222 F. Supp. 2d 1192, 1206-07 (S.D. Cal. 2002) (applying McDonnell Douglas burden-shifting framework to disability discrimination claim under Rehabilitation Act).

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with Disabilities Act (ADA).") (citing 29 U.S.C. § 791(g)).

Defendant's moving papers presume that Section 504 of the Rehabilitation Act—not Section 501—applies. The difference directly bears on plaintiff's burden at this procedural posture, and is discussed further below in addressing defendant's second argument. Because the federal government is the employer in this matter, Section 501 of the Rehabilitation Act is implicated here. See 29 U.S.C. § 791.

3. The Burden Shifts Back To Plaintiff To Show The Proffered Reasons Were Pretextual

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If defendant articulates a legitimate, non-discriminatory reason for the action, the burden then shifts back to the plaintiff to produce evidence showing that the reason offered by the defendant is pretextual. Smith v. Barton, 914 F.2d 1330, 1339 (9th Cir.1990) (applying McDonnell Douglas framework for Title VII discrimination claims to discrimination claim brought under ADA); Mustafa v. Clark Cnty. Sch. Dist., 157 F.3d 1169, 1175 n.6 (9th Cir. 1998); Wilborn, 222 F. Supp. 2d at 1206-07 (applying McDonnell Douglas burden-shifting framework to disability discrimination claim under Rehabilitation Act). A plaintiff "may demonstrate pretext either directly by persuading the court that a discriminatory reason likely motivated [the defendant] or indirectly by showing that [the defendant's] proffered explanation is unworthy of credence." Diaz v. Eagle Produce Ltd. P'ship, 521 F.3d 1201, 1212 (9th Cir. 2008) (citation and quotation marks omitted) (applying McDonnell Douglas burden-shifting framework to claim under the Age Discrimination in Employment Act).

#### III. DISCUSSION

- A. <u>Defendant's First Argument: Plaintiff Cannot Prove The Second Element Of Her Prima Facie Case, Namely, That She Was "Qualified" For The Job</u>
- 1. "Qualified"

As part of her prima facie case of disability discrimination, a plaintiff bears the burden of proving that she is "qualified" for the position in question. <u>Bates v. United Parcel Service, Inc.</u>, 511 F.3d 974, 990-91 (9th Cir. 2007) (en banc). Section 501 expressly incorporates the ADA, including the ADA's definition of a "qualified individual." 29 U.S.C. 791(g) (incorporating 42 U.S.C. §§ 12111 et seq.); 42 U.S.C. § 12111(8) (defining "qualified individual"). "The term 'qualified individual' means an individual who, with or without reasonable accommodation, can perform the essential functions of the employment position that such individual holds or desires." 42 U.S.C. § 12111(8) (incorporated into Section 501 of

Rehabilitation Act at 29 U.S.C. § 791(g)); 29 C.F.R. § 1630.2(m).

The statutory definition of "qualified" is in accord with the definition used in decisions addressing disability discrimination. Courts have clarified that "otherwise qualified" means that the plaintiff "can perform 'the essential functions' of the job in question," either with or without reasonable accommodations. Sch. Bd. of Nassau Cnty., Fla. v. Arline, 480 U.S. 273, 288 n.17 (1987) (citing 45 C.F.R. § 84.3(k)); accord Chalk v. U.S. Dist. Court Cent. Dist. of Cal., 840 F.2d 701, 705 (9th Cir. 1988) (quoting Arline); Humphrey v. Mem'l Hosp. Ass'n, 239 F.3d 1128, 1135 (9th Cir. 2001) (A qualified individual is "an individual with a disability who, with or without reasonable accommodation, can perform the essential functions of the employment position that such individual holds or desires.") (citing 42 U.S.C. § 12111(8)).) "When a handicapped person is not able to perform the essential functions of the job, the court must also consider whether any 'reasonable accommodation' by the employer would enable the handicapped person to perform those functions." Arline, 480 U.S. at 288 n.17.

The Ninth Circuit Court of Appeals has described qualification for a position as involving a two-step inquiry. <u>Bates</u>, 511 F.3d at 990. The court must first examine whether the individual satisfies the "requisite skill, experience, education and other job-related requirements" of the position. <u>Id.</u> The court then considers whether the individual "can perform the essential functions of such position" with or without a reasonable accommodation. 29 C.F.R. § 1630.2(m); 42 U.S.C. § 12111(8); <u>see Humphrey v. Mem'l Hosp. Ass'n</u>, 239 F.3d 1128, 1135 (9th Cir. 2001).

The Ninth Circuit Court of Appeals has further clarified the definitions of "qualified" and "essential functions" in the summary judgment context. In <u>Bates</u>, 511 F.3d at 990 -91, the court analyzed the term "qualified" under the ADA and explained:

To prove that he is "qualified," the applicant also must show that he can perform the "essential functions" of the job. 42 U.S.C. § 12111(8). [Citations.] As noted earlier, a job's "essential functions" are "fundamental job duties of the

employment position ... not includ[ing] the marginal functions of the position." 29 C.F.R. § 1630.2(n)(1); see also id. § 1630.2(n)(2)-(3) (elaborating on reasons and evidence relevant to an essential function showing). "Essential functions" are not to be confused with "qualification standards," which an employer may establish for a certain position. Whereas "essential functions" are basic "duties," 29 C.F.R. § 1630.2(n)(1), "qualification standards" are "personal and professional attributes" that may include "physical, medical [and] safety" requirements. Id. § 1630.2(q). The difference is crucial.

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Although the plaintiff bears the ultimate burden of persuading the fact finder that he can perform the job's essential functions, we agree with the Eighth Circuit's approach that "an employer who disputes the plaintiff's claim that he can perform the essential functions must put forth evidence establishing those functions." EEOC v. Wal-Mart, 477 F.3d 561, 568 (8th Cir.2007). The genesis of this rule is the recognition that "much of the information which determines those essential functions lies uniquely with the employer." Benson v. NW. Airlines, Inc., 62 F.3d 1108, 1113 (8th Cir.1995). In addition, the ADA and implementing regulations direct fact finders to consider, among other things, "the employer's judgment as to what functions of a job are essential," 42 U.S.C. § 12111(8); job descriptions prepared before advertising or interviewing applicants, id.; "[t]he amount of time spent on the job performing the function," 29 C.F.R. § 1630.2(n)(3)(iii); "[t]he consequences of not requiring the [applicant or employee] to perform the function," id. § 1630.2(n)(3)(iv); and the work experience of current and former employees. <u>Id.</u> § 1630.2(n)(3)(vi), (vii). Thus, to the extent that an employer challenges an ADA plaintiff's claim that he can perform the job's essential functions, we think it appropriate to place a burden of production on the employer to come forward with evidence of those **essential functions.** [Citations.]

<u>Bates</u>, 511 F.3d at 990-91 (footnote and citations omitted) (emphasis added); <u>Scott v. City of Yuba City</u>, 2009 WL 4895549, at \* 8-9 (E.D. Cal. Dec. 11, 2009) (unpublished) (applying <u>Bates</u> at summary judgment and explaining that the court in Bates held that "the employer bears the

"burden of production . . . to come forward with evidence of [the] essential functions.

Determination of essential functions is a question of fact. [Citation.] Once these functions have been identified, the plaintiff bears the burden of showing that he can perform them, either with or without accommodation." (citing 42 U.S.C. § 12111(8)). "The determination of essential functions is a factual finding we review for clear error." Bates, 511 F.3d at 991 n.7. "A highly fact-specific inquiry is necessary to determine what a particular job's essential functions are."

Cripe v. City of San Jose, 261 F.3d 877, 888 n.12 (9th Cir. 2001).

2. Whether Plaintiff Was "Otherwise Qualified" Depends On The Job's "Essential Functions"

While the court in <u>Bates</u> described a two-step analysis for determining whether a plaintiff is "otherwise qualified" for a given position, here defendant's argument (Mot. for Summ. J. at 6-8; Reply at 2-3) focuses solely on the second step: plaintiff's inability to perform the "essential functions" of the position. <u>Bates</u>, 511 F.3d at 990. Therefore, following the approach used in <u>Bates</u>, the undersigned turns to the job's essential functions. <u>See id.</u>; <u>see also Scott</u>, 2009 WL 4895549, at \*8-9 ("[b]ecause defendant here does not otherwise argue" the issues pertaining to the first step of the two-step analysis described in <u>Bates</u>, the "court turns to essential functions"—the second step of the analysis).

To prove that she is qualified for the job in question, plaintiff must "show that [she] can perform the 'essential functions' of the job'," either with or without reasonable accommodation. See Bates, 511 F.3d at 990. However, as discussed above, it is the defendant's burden to come forward with evidence of what are these "essential functions," and here defendant did not do so. See id. at 990-91.

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<sup>&</sup>lt;sup>12</sup> <u>See also Brown v. Arizona</u>, No. CV-09-2272-PHX-GMS, 2011 WL 2911054, at \* 8 (D. Ariz. July 20, 2011) (unpublished) (applying <u>Bates</u> and denying summary judgment in part where defendant had not "produced any evidence as to what [the] essential functions" of the job were).

### a. Plaintiff Has Offered Evidence That She Was "Qualified"

Plaintiff has supplied evidence that she was able to perform the outdoor duties of the position in question. As described above, plaintiff has submitted a letter from a vocational nurse, the O'Sullivan Letter, confirming that plaintiff could perform the outdoor portions of the Timber Sale Prep job with the "reasonable accommodation" of an "alternative listening device, such as a two-way radio microphone attached to [plaintiff's] lapel." (O'Sullivan Letter, Exh. A to Oppo. (page "150").)<sup>13</sup> As noted above, defendant did not object to this evidence within its Reply brief or during the hearing. It is unclear what job description(s), if any, the vocational nurse reviewed prior to drawing her conclusions about plaintiff's abilities, but the letter nonetheless reflects a question of material fact regarding plaintiff's ability to perform the outdoor portions of job in question. The outdoor portions of the job are the very portions defendant argues plaintiff was not qualified to perform. (Mot. for Summ. J. at 7-8 (focusing on plaintiff's experience with work "in the forest"); Reply at 4-5 (describing plaintiff's "lack of woods savvy" as rendering her unqualified and motivating Parker's decision).) The O'Sullivan Letter directly conflicts with defendant's arguments that plaintiff's hearing abilities caused safety issues that rendered her unqualified for the Timber Sale Prep position.<sup>14</sup>

Plaintiff also provides letters of recommendation and good work reviews arising from her prior positions. (Compl. at 4, 6, 9, 11 (describing plaintiff's work experience and positive reviews); Exh. A to Oppo. (letter dated October 12, 1989 re: "1989 OHV Certificate of Appreciation" to Chere Ward); Exh. A to Oppo. (two letters dated February 1, 1989 re: "6140 Awards" to Chere Ward); Exh. A to Oppo. (letter dated November 2, 1988 from Forest Supervisor and District Ranger re: certificate of merit to Chere Ward); Exh. A to Oppo. (letter dated November 2, 1988 from Assistant Recreation Officer re: "Certificate of Merit/Cash Award – [...] Chere Ward); Exh. A to Oppo. (Letter of Commendation dated May 30, 1980 from District Ranger to Chere Ward); Exh. A to Oppo. (Letter of recommendation re: Chere Ward dated September 3, 1997, signed by Resource Officer Karen Fortus).) Defendant argues that these letters and plaintiff's resume and work history do not reveal plaintiff to be sufficiently qualified as a matter of law (Reply at 2-3), however, as described below, the undersigned cannot make this determination.

<sup>&</sup>lt;sup>14</sup> E.g., Exh. C to Parker Decl. ("As I understand it, there were previous **safety issues** with you working in the woods. Due to the nature of the Beckwourth Sales Prep position, the dangerous nature of working conditions and the requirements of working alone, I can not support

In sum, plaintiff has produced evidence that, at least in the opinion of a vocational counselor, plaintiff was physically capable of performing the portion of the job, with a reasonable accommodation, upon which defendant's motion focuses—the job's outdoor or "woods" portion. (O'Sullivan Letter, Exh. A to Oppo., (page "150").) This evidence is not the end of the inquiry, however, as it is plaintiff's burden to show that she was capable of performing all of the job's "essential functions," not just that she could perform a major portion of the job. See Bates, 511 F.3d at 990.

#### Defendant Has Not Defined The Job's "Essential Functions" b.

With regard to the job's "essential functions," it is unclear whether plaintiff could perform all such functions in this particular case, because defendant did not substantiate those functions within its moving papers or supporting documents. See Bates, 511 F.3d at 990-91 ("[T]o the extent that an employer challenges . . . plaintiff's claim that he can perform the job's essential functions, we think it appropriate to place a burden of production on the employer to come forward with evidence of those essential functions.")

During the hearing, when asked about the job's "essential functions," defendant's counsel directed the court to the general text of the job description for the Timber Sale Prep position. It is true that "consideration shall be given to the employer's judgment as to what functions of a job are essential, and if an employer has prepared a written description before advertising or interviewing applicants for the job, this description shall be considered evidence of

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moving you into that position."); Parker Decl. ¶¶ 9-10 (Parker declared that Helton told her that

hearing is extremely important."); Exh. A to Parker Decl. [June 11, 2008 email from Parker to

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plaintiff's "lack of hearing was a big safety issue," and that "the district was extremely 22 [concerned] about her hearing ability as she was working around logging equipment where

<sup>23</sup> 24

<sup>25</sup> 

<sup>26</sup> address.") (emphasis added).

herself commemorating her conversation with Helton] ("I was wondering about her skill and ability in the woods; specifically if her hearing was a safety issue with her work,"); Exh. B to Parker Decl. [email exchange dated June 11, 2008 between Parker and Helton] ("The district was extremely concerned about her hearing ability as she was working around logging equipment where hearing is extremely important. [...] she also had limited woods skills which combined with her hearing capability make [sic] a safety situation that we had to

the essential functions of the job." 42 U.S.C. § 12111(8). However, the record contains *two different* lengthy job descriptions both bearing the code "GS-462-07"—and it is unclear which of these actually governed the position when plaintiff applied. (Compare Exh. A to Pl.'s Depo. with Exh. B to Oppo. at 1-3.)<sup>15</sup>

Moreover, while a job description may be evidence of a job's essential functions, "an employer may not turn every condition of employment which it elects to adopt into a job function, let alone an essential job function, merely by including it in a job description." Rohr v. Salt River Project Agric. Imp. & Power Dist., 555 F.3d 850, 864 (9th Cir. 2009) (quoting Cripe, 261 F.3d at 887). Thus, "[w]here there is 'conflict in the evidence regarding the essential functions of [a position], we conclude that there is a factual dispute . . . notwithstanding the job descriptions that [an employer] has prepared." Id. (quoting Cripe, 261 F.3d at 888-89).

While defendant proffers evidence that Parker rejected plaintiff's application because "the Timber Sale Preparation position . . . would entail working around logging equipment, working alone, and working on steep, rocky ground" (Parker Decl. ¶ 11), defendant does not clarify whether these were the position's "essential functions" rather than tasks that would be performed infrequently. See Bates, 511 F.3d at 990. The undersigned will not simply assume that Parker's mention of these three job duties constitutes a list of the job's core "essential functions" given that judgment as a matter of law hangs in the balance. As plaintiff persuasively notes in her Opposition, "there is no mention in the job description that requires

One job description is labeled "Forestry Technician (Timber Sale Preparation), GS-0462-07" (Exh. A to Pl.'s Depo.), the other is labeled "Forestry Technician (Timber Sale Administration), GS-0462-07" (Exh. B to Oppo. at 1-3.) Defendant did not address plaintiff's latter-filed document. The record also contains two *additional* job descriptions bearing the codes "0462-08" and "0462-09" and described as "Forestry Technician (Timber Sale Preparation)" positions. (Exhs. B-C to Pl.'s Depo.) In any event, while the "Timber Sale Administration" description (Exh. A to Pl.'s Depo.) appears to address plaintiff's *former* position, given that two of the job descriptions bear the identical codes of "GS-0462-07," the undersigned will not assume that is the case. During the hearing, when the undersigned referenced these two lengthy job descriptions, neither party clarified which job description actually governed the position at issue in this case.

employee to have excellent hearing or that states that they would be working alone." (Oppo. at 12.) Although consideration is given to the employer's view as to the essential job functions, without more this order cannot conclusively decide whether the three duties stated above were necessarily "essential" job functions. See Lazcano v. Potter, 468 F. Supp. 2d 1161, 1167-68 (N.D. Cal. 2007) (holding that "[t]he government's assertion that delivering mail and casing mail were essential job functions 'does not qualify as an undisputed statement of fact in the context of a motion for summary judgment") (citing Mustafa, 157 F.3d at 1175 n.6); Reese v. Barton Healthcare Sys., 693 F. Supp. 2d 1170, 1182-83 (E.D. Cal. 2010) (applying Lazcano and Mustafa and finding a genuine issue of material fact existed regarding job's essential functions). Because defendant did not meet its burden of producing evidence of the job's actual essential functions, plaintiff's hands are somewhat tied: she cannot present evidence that she had the ability to perform the job's "essential functions" because defendant has not identified those functions. See Bates, 511 F.3d at 990-91. Further, there is evidence that plaintiff's vocational counselor believed plaintiff capable of performing all outdoor portions of the job if reasonable accommodations were provided. (O'Sullivan Letter, Exh. A to Oppo., (page "150").) Accordingly, a genuine issue of material fact exists with respect to whether plaintiff could perform the "essential functions" of the Timber Sales position. 16

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steep, rocky ground" (Parker Decl. ¶ 11) constitute the precise "essential functions" plaintiff could not perform, defendant has not attempted to show that plaintiff could not perform such duties "with or without reasonable accommodation." 42 U.S.C. § 12111 (incorporated into Section 501 of the Rehabilitation Act at 29 U.S.C. § 791(g); see Arline, 480 U.S. at 287 n.17; Bates, 511 F.3d at 990 (whether an individual is "qualified" means "whether the individual 'can perform the essential functions of such position' with or without a reasonable accommodation"). Indeed, defendant does not discuss whether plaintiff could have performed these three functions even if she received a reasonable accommodation to help prevent any so-called "safety issues." As the court in Mantolete v. Bolger explained, the definition of "qualified handicapped individual" under Section 501 of the Rehabilitation Act differs from definition under Section 504 in the imposition of an explicit requirement that accommodation of the handicap be considered in determining a handicapped person's qualifications for federal employment. Mantolete v. Bolger, 767 F.2d 1416, 1421 (9th Cir.1985); see also Southeastern Cmty. Coll. v. Davis, 442 U.S. 397, 410 (1979) (discussing the difference between the affirmative action obligation of the federal

#### c. <u>The Undersigned Cannot Find As A Matter Of Law That Plaintiff's Work</u> History Renders Her Unqualified

Finally, while defendant argues that plaintiff cannot show that she was "qualified" for the Timber Sale Prep position because she lacked sufficient experience and skill as a matter of law, this argument is not well-taken. (E.g., Reply at 2-3.) To support this argument, defendant dissects plaintiff's resume and argues that "the extent of [plaintiff's] presale experience . . . consisted of a total of approximately five months and two weeks over a 13-year period . . . and occurred more than 17 years prior to Ms. Parker's consideration of [plaintiff] for the Timber Sale Preparation position." (Reply at 3.) Defendant also argues that, because plaintiff "had not worked in the forest" since July 2005, her forest "skills could not have improved since then." (Id.) Defendant notes that "all of [plaintiff's] permanent positions for the [United States Forest Service] had been in business management, purchasing/contracting, and administration." (Id.) Defendant also raises Helton's characterizations of plaintiff's alleged "safety issues" and argues that they rendered plaintiff unqualified for the position. (Id.)

Defendant concludes that, given plaintiff's "five months and two weeks" of sales experience and plaintiff's alleged "safety issues," plaintiff has "failed to establish that she was qualified to perform the essential functions of the Timber Sale Preparation position." (Id.)

Defendant's argument essentially asks the undersigned to find, as a matter of law, that five months and two weeks' experience and some disputed<sup>17</sup> "safety issues" necessarily

government under § 501, the encouragement to state agencies to adopt such programs, and the lack of any such requirement under § 504).

<sup>17</sup> As discussed above, plaintiff suggests that one of the safety "incidents" actually involved a completely different female employee, Karen Sheets, who confirmed her involvement in this incident via email to plaintiff. (Oppo. at 11 ("plaintiff never had any experience of accidents or near misses . . . it was another detailer from TEAMS, Karen Sheets, who had the accident."); Exh. D to Oppo. (email from Karen Sheets dated October 9, 2008 at 11:20 a.m. ("Dave Helton may have gotten one of the incidents he was talking about mixed up between you and me. I know that I did get too close to the equipment one time only, but I never heard that you did.")); Exh. D to Oppo. (email from Karen Sheets dated January 7, 2009 at 1:42 p.m. (the near-

rendered plaintiff "unqualified" to perform the "essential functions" of the Timber Sale Prep position. The undersigned cannot make this finding. As described above, defendant has not met its burden of demonstrating the "essential functions" of the position. See Bates, 511 F.3d at 990-91. Without a clear statement of the job's essential functions, the undersigned cannot determine whether, for instance, having "five months and two weeks" of experience renders plaintiff unqualified to perform those functions as a matter of law. (Oppo. at 11.) Without a clear statement of the job's essential functions, the undersigned cannot determine that a particular amount of experience combined with certain "safety issues" renders plaintiff unqualified as a matter of law—especially where the safety incidents are disputed.

#### d. <u>Defendant's First Argument Does Not Support A Grant Of Summary Judgment</u>

For all of the foregoing reasons, summary judgment is inappropriate with regards to defendant's first argument. Plaintiff's O'Sullivan Letter is evidence that plaintiff was capable of performing the portion of the job, with a reasonable accommodation, upon which defendant's briefing focuses—the outdoor or "woods" portion. (Mot. for Summ. J. at 7-8 (focusing on plaintiff's experience with work "in the forest"); Reply at 4-5 (describing plaintiff's "lack of woods savvy" as rendering her unqualified and motivating Parker's decision); Parker Decl. ¶¶ 8-11, 15.) Defendant, on the other hand, has not produced evidence of the job's essential functions, and questions of fact exist with respect to what were those "essential functions." 18

miss incident "was between 8/24/05 and 9/15/05").) Defendant did not object to these emails. Plaintiff's denial of any involvement in any safety "close calls" while under Helton's supervision raises a dispute of material fact regarding whether plaintiff actually had any connection to any safety incidents. However, plaintiff's evidence that Karen Sheets, not plaintiff, had the "close call" does not sufficiently support a "pretext" argument here.

See Brown, 2011 WL 2911054, at \* 6 ("[Defendant] does not argue that Plaintiff could not perform the essential functions of her position with or without reasonable accommodation. Because the Ninth Circuit shifts the burden of production to an employer challenging an employee's qualified status, and because the [defendant] has neither directly challenged Plaintiff's ability to perform the essential functions of her position with or without reasonable accommodation, nor has it produced any evidence as to what those essential functions are, summary judgment on this point would be inappropriate.")

Defendant has not shown that, as a matter of law, plaintiff was incapable of performing the job's essential functions with or without reasonable accommodations.<sup>19</sup> See Bates, 511 F.3d at 990-91.

# B. Defendant's Second Argument: Plaintiff Cannot Prove That She Was Not Hired "Solely" Because Of Her Disability

Defendant assumes that Section 504 of the Rehabilitation Act governs plaintiff's action. (Mot. for Summ. J. at 6 (citing Wong v. Regents of the Univ. of Cal., 410 F.3d 1052, 1058 (9th Cir. 2005), and framing plaintiff's prima facie case as including the burden of proving plaintiff suffered adverse action "solely" because of her disability).) As described below, however, Section 501—*not* Section 504—governs this action. See Boyd v. United States Postal Serv., 752 F.2d 410, 413 (9th Cir. 1985); Stewart v. U.S., No. C–99–4058 JCS, 2000 WL 1705657, at \*3-4 (N.D. Cal. Oct. 10, 2000) (unpublished).

The plain text of Section 504 prohibits the exclusion of a qualified individual "solely by reason of his or her disability." 29 U.S.C. § 794(a) (emphasis added). In order to state a prima facie case under Section 504 of the Rehabilitation Act, a plaintiff must establish, inter alia, that they are (1) an individual with a disability, (2) otherwise qualified, and (3) subjected to discrimination solely by reason of their disability. Mustafa, 157 F.3d at 1174 n.2 (applying 29 U.S.C. § 794(a), because "it is undisputed that [defendant] receives federal financial assistance")); Martin v. California Dept. of Veterans Affairs, 560 F.3d 1042, 1049 (9th Cir. 2009) ("The causal standard for [Section 504 of] the Rehabilitation Act is even stricter, demanding that [plaintiff] show that she was denied services 'solely by reason of' her

<sup>&</sup>lt;sup>19</sup> Plaintiff's complaint alleges one claim for "disability discrimination." She does *not* allege a specific claim for failure to provide a "reasonable accommodation." However, the second prong of plaintiff's prima facie case involves determining whether plaintiff could have performed the job's essential functions "with or without" a reasonable accommodation. See Walton, 492 F.3d at 1005 (identifying whether plaintiff was "qualified" for the position as the second prong of plaintiff's prima facie case); 42 U.S.C. § 12111(8) ("The term 'qualified individual' means an individual who, with or without reasonable accommodation, can perform the essential functions of the employment position that such individual holds or desires."). Section 12111(8) of the ADA is explicitly incorporated into Section 501 of Rehabilitation Act at 29 U.S.C. § 791(g).

disability.") (citing 29 U.S.C. § 794(a).) Thus, applying Section 504 of the Rehabilitation Act would inject the word "solely" into the third prong of plaintiff's prima facie case. See Stewart, 2000 WL 1705657 at \*3-4.

Section 501 carries with it a slightly different prima facie case burden than

Section 504, as the plain text of Section 501 does not contain the term "solely." 29 U.S.C. § 791.

Section 501 incorporates language from the ADA that does not make the word "solely" a part of a plaintiff's prima facie case. "[T]he ADA standards incorporated into the Rehabilitation Act under § 501(g) do not require the adverse employment action to have been 'solely by reason of' disability, in contrast to the explicit terms of § 504. See 42 U.S.C. § 12112(a). The omission of this language was not accidental." Stewart, 2000 WL 1705657 at \*3-4 n.10. "The key ADA provision that is incorporated into § 501 is 42 U.S.C. § 12112, which provides in relevant part as follows: No covered entity shall discriminate against a qualified individual with a disability because of the disability of such individual in regard to job application procedures, the hiring, advancement, or discharge of employees, employee compensation, job training, and other terms, conditions, and privileges of employment." Id. at 4 n.9 (emphasis added); e.g., Head v. Glacier Northwest Inc., 413 F.3d 1053, 1065 (9th Cir. 2005) ("[W]e conclude that 'solely' is not the appropriate causal standard under any of the ADA's liability provisions. . . . We conclude that a motivating factor standard is the appropriate standard for causation in the ADA context[.]").

Section 501's prima facie case thus requires plaintiff to show that she was denied the job simply "because of" her disability—such that her disability was *a* factor in the decision, albeit not necessarily the *only* factor. See Stewart, 2000 WL 1705657 at \*3-4. Under Section 501, a plaintiff must demonstrate that her disability was a "motivating factor" behind the discrimination. 29 U.S.C. § 791(g) (adopting standards for Americans with Disabilities Act for claims under § 501 of the Rehabilitation Act, including 42 U.S.C. § 12112, which prohibits discrimination "against a qualified individual with a disability **because of** the disability . . .") (emphasis added).) Plaintiff makes her prima facie case showing under Section 501.

### 1. Section 501 Applies To This Action

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Section 501 of the Rehabilitation Act governs federal agencies and directs them to institute "affirmative action plans" for the "hiring, placement, and advancement of individuals with disabilities." Section 501 is broad in scope and deals with these "plans," and courts have held that Section 501 contains a private right of action for federal employees suing for disability discrimination. On its face, Section 501 applies to federal employers. 29 U.S.C. § 791. "Section 501 provides for two types of claims: 1) "non-affirmative action" employment discrimination claims based upon 29 U.S.C. § 791(g), [citation], and 2) claims based upon a government employer's failure to reasonably accommodate an employee, as required under 29 U.S.C. § 791(b) [citation]. The former category of claims are governed by the standards contained in the Americans With Disabilities Act ("ADA"), which are explicitly incorporated into 501(g)." Stewart, 2000 WL 1705657 at \*3-4 (citations omitted).

On the other hand, Section 504 of the Rehabilitation Act targets "Nondiscrimination under Federal Grants and Programs" and requires that recipients of federal

<sup>&</sup>lt;sup>20</sup> Section 501 provides, in relevant part, as follows: "(b) Federal agencies; affirmative action program plans: Each department, agency, and instrumentality (including the United States Postal Service and the Postal Regulatory Commission) in the executive branch and the Smithsonian Institution shall, within one hundred and eighty days after September 26, 1973, submit to the Commission and to the Committee an affirmative action program plan for the hiring, placement, and advancement of individuals with disabilities in such department, agency, instrumentality, or Institution. Such plan shall include a description of the extent to which and methods whereby the special needs of employees who are individuals with disabilities are being met. Such plan shall be updated annually, and shall be reviewed annually and approved by the Commission, if the Commission determines, after consultation with the Committee, that such plan provides sufficient assurances, procedures and commitments to provide adequate hiring, placement, and advancement opportunities for individuals with disabilities. [...] (g) Standards used in determining violation of section: The standards used to determine whether this section has been violated in a complaint alleging nonaffirmative action employment discrimination under this section shall be the standards applied under Title I of the Americans with Disabilities Act of 1990 (42 U.S.C. 12111 et seq.) and the provisions of sections 501 through 504, and 510, of the Americans with Disabilities Act of 1990 (42 U.S.C. 12201-12204 and 12210), as such sections relate to employment." 29 U.S.C. § 791.

<sup>&</sup>lt;sup>21</sup> 29 U.S.C. § 794a(a)(1) (providing that Title VII remedies are available to an employee "with respect to any complaint [filed] under [Section 501]...").

funds not discriminate against disabled individuals.<sup>22</sup> Section 504 does not, on its face, apply to federal employers.<sup>23</sup> 29 U.S.C. § 794.

Moreover, the Ninth Circuit Court of Appeals has held that Section 501 of the Rehabilitation Act ("Section 501") (29 U.S.C. § 791) is the "exclusive remedy" for federal employees bringing a claim of disability discrimination under the Rehabilitation Act. Boyd, 752 F.2d at 413 ("[S]ection 501 is the exclusive remedy for discrimination in employment by the Postal Service on the basis of handicap."); Johnston v. Horne, 875 F.2d 1415, 1420-21 (9th Cir.1989) (Section 504 of the Rehabilitation Act inapplicable to federal employees) overruled on other grounds as recognized in Williams-Scaife v. Dep't of Def. Dependent Schs., 925 F.2d 346, 348 n.4 (9th Cir. 1991). District court decisions are in accord. E.g., Rogers v. Potter, No. C 08-2897 SBA, 2010 WL 1608867, at \*5 (N.D. Cal. April 20, 2010) (unpublished) ("Federal employees seeking redress for disability discrimination must rely on section 501 of the Rehabilitation Act, 29 U.S.C. § 791.") (citing Johnston).

In assuming that the word "solely" is part of plaintiff's prima facie case, defendant

<sup>24</sup> See Rivera v. Heyman, 157 F.3d 101, 103-04 (2nd Cir. 1998) (noting a split in the circuits regarding whether a federal employee's disability discrimination claim can be brought

Section 504 provides in relevant part as follows: "(a) [...] No otherwise qualified individual with a disability in the United States, as defined in section 705(20) of this title, shall, **solely** by reason of her or his disability, be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance or under any program or activity conducted by any Executive agency or by the United States Postal Service . . . . " 29 U.S.C. § 794(a) (emphasis added).

<sup>&</sup>quot;Section 504 does not on its face apply to federal employees; rather, it prohibits 'discrimination under any program or activity receiving federal financial assistance or under any program or activity conducted by any Executive agency." <u>Taylor v. Small</u>, 350 F.3d 1286, 1291 (D.C. Cir. 2003) (quoting 29 U.S.C. § 794).

pursuant to Section 501, Section 504, or both, and confirming that the Ninth Circuit has pronounced that federal employees can sue under Section 501 exclusively). The court in <u>Rivera</u> explained, "The circuits are split on whether or not a disabled federal employee can assert a claim under section 504. The Fifth, Sixth, and Eighth Circuits have concluded that section 501 and section 504 of the Rehabilitation Act overlap, and that federal employees can sue under both provisions. [Citation.] The Seventh, Ninth, and Tenth Circuits have held that section 501 is the exclusive remedy for federal employees suing under the Rehabilitation Act." <u>Id.</u> (citations omitted).

cited one Ninth Circuit authority: <u>Wong</u>, 410 F.3d at 1058. (Mot. for Summ. J at 5-6.)

Defendant did not analyze <u>Wong</u> in any detail. (<u>Id.</u>) However, <u>Wong</u> is distinguishable. The plaintiff in <u>Wong</u> was suing the University of California, a recipient of federal funds, which necessarily made that action pursuant to Section 504. <u>Id.</u> Here, plaintiff is a federal employee suing the federal government directly as her federal employer—*not* as a recipient of federal funds—and thus plaintiff's action is pursuant to Section 501.

Accordingly, Section 501, not Section 504, governs plaintiff's action and dictates the elements of her prima facie case.<sup>25</sup> See Boyd, 752 F.2d at 413; Johnston, 875 F.2d at 1420-21; Rogers, 2010 WL 1608867 at \*5 ("Federal employees seeking redress for disability discrimination must rely on section 501 of the Rehabilitation Act, 29 U.S.C. § 791.") (citing Johnston); Stewart, 2000 WL 1705657 at \*3-4.

2. Section 501 Requires Plaintiff To Show That She Was Not Hired "Because Of" Her Disability, Rather Than "Solely" Because Of Her Disability

Because Section 501 applies to this action, the word "solely" is not part of plaintiff's prima facie case. As discussed above, to state a prima facie case under 29 U.S.C. § 791 (a.k.a., "Section 501") of the Rehabilitation Act, a plaintiff must "demonstrate that (1) she is a person with a disability, (2) who is otherwise qualified for employment, and (3) suffered discrimination because of her disability." Walton, 492 F.3d at 1005<sup>26</sup>; Reynolds, 815 F.2d at

Because the prima facie cases under Section 501 and Section 504 both give plaintiff the burden of proving she was "qualified" for the position, the preceding segment of this order analyzing whether plaintiff was "qualified" did not require a determination of whether Section 501 or 504 applies. <u>E.g.</u>, <u>Mustafa</u>, 157 F.3d at 1174, n.2 ("otherwise qualified" as an element of the prima facie case for a Section 504 action); <u>Walton</u>, 492 F.3d at 1005 (identifying whether plaintiff was "qualified" for the position as part of plaintiff's prima facie case).

Marshals Service, is a federal employer. Walton, 492 F.3d at 1005. Walton provides: "To state a prima facie case under the Rehabilitation Act, a plaintiff must demonstrate that (1) she is a person with a disability, (2) who is otherwise qualified for employment, and (3) suffered discrimination because of her disability." Id. at 1005. Walton's characterization of Section 501's prima facie case does not contain the word "solely." However, in support of Walton's

573–574. Under the express terms of Section 501, a plaintiff must demonstrate that her disability was a "motivating factor" behind the discrimination. 29 U.S.C. § 591(g) (adopting ADA standards for claims under § 501 of the Rehabilitation Act).")

At least one federal district court in the Ninth Circuit has expressly determined

[T]he ADA standards incorporated into the Rehabilitation Act under § 501(g) do not require the adverse employment action to have been 'solely by reason of' disability, in contrast to the explicit terms of § 504. See 42 U.S.C. § 12112(a). The omission of this language was not accidental.

Stewart, 2000 WL 1705657 at \*3-4. Accordingly, to meet her burden on summary judgment, plaintiff need not show that she was not hired "solely" because of a disability. Instead, plaintiff must show that she was not hired "because of" her disability—that her disability was a "motivating factor" behind the discrimination. See id.; 29 U.S.C. § 791(g) (adopting standards for Americans with Disabilities Act for claims under § 501 of the Rehabilitation Act); Walton, 492 F.3d at 1005; Reynolds, 815 F.2d at 573–574.

3. Plaintiff Has Shown That She Was Not Hired, At Least In Part, "Because Of" Her Disability

Plaintiff has offered evidence that she was denied the Timber Sale Prep position at least partially "because of" her disability. It is undisputed that Parker told plaintiff that she would not be hired because of alleged "safety issues":

I did call a couple people that were listed as your supervisors. As I understand it, there were previous **safety issues** with you working in the woods. Due to the nature of the Beckwourth Sales Prep position, the dangerous nature of working

construction of that prima facie case, the court summarily cites to <u>Wong</u>— a Section 504 action where the term "solely" was indeed part of the prima facie case. <u>Id.</u> (citing <u>Wong</u>, 410 F.3d at 1058.) However, no explanation or analysis of <u>Wong</u> accompanies this curious citation, and without more, the undersigned declines to construe <u>Walton</u>'s citation to <u>Wong</u> as suggesting that <u>Wong</u> applies to a prima facie case in a Section 501 action.

conditions and the requirements of working alone, I can not support moving you into that position. I have spoken to Kathy Lacy Storost regarding the **safety issue** and my decision. I am sorry that this position will not work out for you. I understand that you are a good employee and a hard worker. I would support other positions such as Business Management, Special Uses or a type of position where there would be less of a dangerous exposure. I will keep you in mind for other positions. [...] As a District Ranger I am responsible for the **safety** of my employees. I take this responsibility very seriously.

(Exh. C to Parker Decl. (emphasis added).)

As framed by Parker and Helton themselves, these "safety issues" arose *directly* from plaintiff's hearing abilities. For instance, Parker has declared that Helton told her that plaintiff's "lack of hearing was a big safety issue," and that "the district was extremely [concerned] about her hearing ability as she was working around logging equipment where hearing is extremely important." (Parker Decl. ¶¶ 9-10.) Email evidence in the record also confirms that, in her decision-making, Parker linked plaintiff's "safety issues" with plaintiff's hearing disability, such that reference to "safety issues" necessarily involved at least some reference to plaintiff's hearing abilities:

Hi Dave. You are listed as the person who supervised [plaintiff] in 2005 on a detail. I was wondering about her skill and ability in the woods: specifically **if her hearing** was a safety issue with her work.

(Exh. B to Parker Decl. [email exchange dated June 11, 2008 between Parker and Helton] (emphasis added).)

[Helton] told me they had to end [plaintiff's] detail in sale administration . . . early due to safety. There were several times that she was almost taken out by equipment and falling trees due to her lack of hearing. He said that lack of hearing was a big safety issue.

(Exh. A to Parker Decl. [email from Parker to herself dated June 11, 2008, commemorating Parker's conversation with Helton] (emphasis added).)

[Plaintiff] sent me her resume and I followed up on a couple of supervisors. They said her hearing disability was an extreme safety hazard and that they had to end her detail early because of safety issues.

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(Exh. D to Oppo. at "page 157" [Parker's email to Alice Carlton and Maria Garcia dated June 13, 2008, re: Parker's decision not to hire plaintiff] (emphasis added).)

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Similarly, according to Helton, all of plaintiff's alleged safety incidents were related, *at least in part*, to her hearing abilities.

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Because of a few instances involving personal safety, her detail was terminated early. The district was extremely concerned about her hearing ability as she was working around logging equipment where hearing is extremely important. On two occasions she was at risk of severe injury, if not death, either because of her hearing or lack of knowledge regarding harvesting equipment or a combination of both factors. At that time, she also had limited woods skills which combined with her hearing capability make [sic] a safety situation that we had to address.

inextricably tied to plaintiff's disability. Because Parker at least partially based her decision on

issues" resulted in part from her hearing disability, plaintiff has met her burden of showing that

she was denied the Timber Sale Prep position at least partially "because of" her disability. See

29 U.S.C. § 791(g) (adopting standards for Americans with Disabilities Act for claims under §

501 of the Rehabilitation Act); Walton, 492 F.3d at 1005; Reynolds, 815 F.2d at 573–74;

Stewart, 2000 WL 1705657 at \*3-4. As a result, there is a genuine dispute of material fact

regarding whether plaintiff's disability was a motivating factor in the decision not to hire her for

plaintiff's "safety issues," and because the record indicates that plaintiff's alleged "safety

Given the foregoing, in this particular case, plaintiff's alleged "safety issues" are

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(Exh. B to Parker Decl. (emphasis added).)

the Timber Sale Prep position.

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C. <u>Defendant's Third Argument: Defendant Had Legitimate, Nondiscriminatory</u>
Reasons For Not Hiring Plaintiff For The Timber Sale Prep Job

Once a prima facie case has been established, the burden shifts to the defendant to demonstrate a legitimate, non-discriminatory reason for the action. Reynolds, 815 F.2d at 574; Lucero, 915 F.2d at 1371.

1. Proffered Legitimate Nondiscriminatory Reasons: Plaintiff's "Safety Issues" And "Poor Performance"

Defendant suggests that plaintiff's "poor performance and safety issues" were legitimate, nondiscriminatory reasons that plaintiff was not hired. (Mot. for Summ. J. at 10.)

In terms of "poor performance," Parker was apparently persuaded by Helton's statements that: plaintiff had "attendance issues," a "hard time" learning, was "not qualified" for a timber sale position, and that she had "limited woods skills." (Parker Decl. ¶¶ 9-11.) According to Parker, these reasons constituted "poor performance," and combined with plaintiff's "safety issues," made plaintiff "unqualified" for the job in question. (Id. ¶ 11.) Parker also declared that her decision was based on plaintiff's "lack of qualifications" and "inexperience." (Id. ¶ 19.)

In terms of "safety issues," as described above, it is undisputed that Parker told plaintiff that she would not be hired because of alleged "safety issues." (Exh. C to Parker Decl.) Parker was apparently persuaded by Helton's statements that: plaintiff's detail was terminated early due to "safety issues," plaintiff's "lack of hearing was a big safety issue," plaintiff had "a few instances involving personal safety," and that "the district was extremely [concerned] about her hearing ability as she was working around logging equipment where hearing is extremely important." (Parker Decl. ¶¶ 9-10.) Parker declared that, in her view, plaintiff's "safety issues" made plaintiff unsuitable for the Timber Sale Prep job. (Parker Decl. ¶¶ 11-12, 19.)

Because evidence suggests that "safety issues" and "poor performance" were legitimate nondiscriminatory reasons motivating Parker's decision, the burden shifts to plaintiff to

proffer sufficient evidence of pretext.<sup>27</sup> Smith v. Barton, 914 F.2d 1330, 1339 (9th Cir. 1990) (applying McDonnell Douglas framework for Title VII discrimination claims to discrimination claim brought under ADA); Mustafa, 157 F.3d at 1175; Wilborn, 222 F. Supp. 2d at 1206-07 (applying McDonnell Douglas burden-shifting framework to disability discrimination claim under Rehabilitation Act).

2. "Safety Concerns" As A Pretext For "Hearing Disability"

A plaintiff "may demonstrate pretext either directly by persuading the court that a discriminatory reason likely motivated [the defendant] or indirectly by showing that [the defendant's] proffered explanation is unworthy of credence." <u>Diaz</u>, 521 F.3d at 1212 (citation and quotation marks omitted) (applying McDonnell Douglas burden-shifting framework to claim under the Age Discrimination in Employment Act); <u>Snead</u>, 237 F.3d at 1093-94; <u>Hernandez v.</u>
Spacelabs Med. Inc., 343 F.3d 1107, 1115 (9th Cir. 2003).

A plaintiff must produce specific, substantial evidence of pretext. Bradley v. Harcourt, Brace & Co., 104 F.3d 267, 270-71 (9th Cir. 1996) ("[An] employee's subjective personal judgment of her competence alone does not raise a genuine issue of material fact"); see also Aragon v. Republic Silver State Disposal, Inc., 292 F.3d 654, 659 (9th Cir.2002) ("[The plaintiff's] own statement that he was performing at a level equal to that of other employees is not enough to raise a genuine issue of material fact"). "While the plaintiff does not have to show direct evidence of pretext, [she] cannot merely make conclusory statements that the defendant's decisions were motivated by unlawful discrimination." Diaz v. Federal Express Corp., 373 F. Supp. 2d 1034, 1064 (C.D. Cal. 2005) (citing cases). When examining pretext, although the inference of discrimination from the prima facie case "drops out of the picture," the evidence used in establishing the prima facie case may be considered for evaluating pretext. Lindsey v. SLT Los

The undersigned has doubts as to whether "safety issues" can be considered "nondiscriminatory reasons" in this particular case, given that plaintiff's "safety issues" were inextricably tied to plaintiff's hearing disability as described above. However, the undersigned will proceed to the "pretext" prong of the analysis rather than analyze that issue here.

Angeles, LLC, 447 F.3d 1138, 1148 (9th Cir. 2006).

Plaintiff has produced evidence demonstrating that defendant's reliance on plaintiff's alleged "safety issues" was a pretext for discrimination based on a hearing disability.<sup>28</sup>
As discussed above, in this particular case, plaintiff's alleged "safety issues" are inextricably tied to plaintiff's hearing abilities.

Evidence in the record reveals that Parker and Helton themselves linked the concepts of plaintiff's "safety issues" and plaintiff's hearing disability, suggesting that concerns purportedly about "safety issues" may actually have been concerns about how plaintiff's *disability* might impact her performance. For instance, Parker declared that Helton told her that plaintiff's "lack of hearing was a big safety issue" and that "the district was extremely [concerned] about her hearing ability as she was working around logging equipment where hearing is extremely important." (Parker Decl. ¶¶ 9-10.)

Documentary evidence in the record also indicates that, in her decision-making, Parker often linked plaintiff's "safety issues" with plaintiff's hearing disability, such that references to plaintiff's "safety issues" were explicit or implicit references to plaintiff's hearing abilities. For instance, as set out in detail above, Parker specifically asked Helton "if [plaintiff's] hearing was a safety issue with her work." (Exh. A to Parker Decl.) Similarly, in making her decision, Parker understood that "[t]here were several times that [plaintiff] was almost taken out by equipment and falling trees due to her lack of hearing. [Helton] said that lack of hearing was a big safety issue." (Exh. A to Parker Decl.) Parker also understood that plaintiff's supervisors "said [plaintiff's] hearing disability was an extreme safety hazard and that they had to end her detail early because of safety issues." (Exh. D to Oppo. at page "157".)

<sup>&</sup>quot;The court need consider only the cited materials, but may consider other materials in the record." Fed. R. Civ. P. 56(c)(3). Plaintiff does not clearly argue that defendant's reliance on plaintiff's alleged "safety issues" was pretextual because those "safety issues" were so intertwined with her hearing abilities. However, the evidence in the record suggests that "safety issues" could have been shorthand for plaintiff's hearing disability, as described below.

Similarly, according to an email from Helton to Parker, all of plaintiff's alleged safety incidents were related, *at least in part*, to her hearing abilities:

The district was extremely concerned about her hearing ability as she was working around logging equipment where hearing is extremely important. On two occasions she was at risk of severe injury, if not death, either because of her hearing or lack of knowledge regarding harvesting equipment or a combination of both factors. At that time, she also had limited woods skills which combined with her hearing capability make [sic] a safety situation that we had to address.

(Exh. B to Parker Decl.)

Because Parker partially based her decision on plaintiff's alleged "safety issues," and because the evidence suggests that Parker's conception of plaintiff's "safety issues" as at least partially related to plaintiff's hearing disability, a jury could find that defendant's purported concerns about "safety issues" was a pretext for concerns about plaintiff's hearing disability and how it might negatively impact plaintiff's job performance. In other words, on these particular facts, a jury could reasonably find that defendant summarily rejected plaintiff's application because of her disability even though she may have been capable of performing the essential functions of the position with a reasonable accommodation. A jury could reasonably find that defendant's references to plaintiff's so-called "safety issues" might have been shorthand for plaintiff's "hearing ability," such that the use of the term "safety issues" was pretextual. There are genuine issues of material fact as to whether defendant's "safety issue" concerns were pretextual, and plaintiff has presented enough of a plausible case of pretext to survive summary judgment.

Plaintiff has also persuasively suggested a rather suspect timeline of events with regard to the processing of her application. Specifically, plaintiff suggests that Parker made her decision based solely on Helton's word, without waiting for certification from Vocational Rehabilitation personnel regarding plaintiff's ability to safely perform the Timber Sale Prep job.

(Oppo. at 10-11.) Parker herself declared that, after having spoken with and emailed Helton, she had "serious concern" about plaintiff and "determined that [plaintiff] was not qualified." (Parker Decl. at 11.) Indeed, the evidence in the record indicates that Parker denied plaintiff the position the very day Helton provided his views about plaintiff, without waiting to see if plaintiff's doctor would approve her to work in the job, and without ascertaining whether any accommodation might assuage Parker's concerns about plaintiff's hearing abilities and the safety issues potentially arising therefrom. See Hernandez, 343 F.3d at 1115 (finding "suspicious timing" to be evidence of pretext). There is no indication that Parker considered whether plaintiff's disability (and safety issues potentially arising therefrom) could be accommodated *prior to* rejecting plaintiff's application.<sup>29</sup> The rapid-fire timing of Parker's rejection of plaintiff's application is additional evidence suggesting pretext.

Plaintiff has proffered evidence of at least some causal link between her disability and the rejection of her application for the Timber Sale Prep position, making summary judgment inappropriate here. A genuine issue of material fact exists as to whether the defendant's proffered nondiscriminatory reasons are merely a pretext for discrimination on the basis of plaintiff's hearing disability.<sup>30</sup>

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An unauthenticated email plaintiff filed with her Opposition suggests that Kathy Lacy-Storost an individual "who handles the Persons with Disabilities Employment Program for the USFS's Pacific Southwestern Region," (Oppo. at 10), may have been involved in the decision not to hire plaintiff. (Exh. D to Oppo. ("page 157") (email dated June 13, 2008 from Parker to Alice Carlton and Maria Garcia).) However, that email is dated two days *after* Parker had already rejected plaintiff's application on June 11, 2008. (Exh. C to Parker Decl.) Defendant has not proffered evidence that, sometime *before* rejecting plaintiff's application, Parker attempted to find out whether a reasonable accommodation would assuage concerns about the potential safety impacts of plaintiff's disability on her work.

<sup>&</sup>lt;sup>30</sup> Plaintiff offers several additional "pretext" arguments, such as, for instance, Helton's making false, animus-driven statements to Parker about plaintiff's abilities and work history. (Oppo. at 3-6, 10-11.) However, the undersigned need not examine whether these arguments support plaintiff's burden to show pretext, as the above-described link between plaintiff's alleged "safety issues" and her disability sufficiently shows pretext for summary judgment purposes.

## IV. <u>CONCLUSION</u>

In light of the foregoing, IT IS HEREBY RECOMMENDED that:

1. The Motion for Summary Judgment (Dkt. No. 22) filed by defendant Tom Vilsak, Secretary of Department of Agriculture, be denied.

These findings and recommendations are submitted to the United States District Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(l). Within fourteen days after being served with these findings and recommendations, any party may file written objections with the court and serve a copy on all parties. <u>Id.</u>; <u>see also</u> E. Dist. Local Rule 304(b). Such a document should be captioned "Objections to Magistrate Judge's Findings and Recommendations." Any response to the objections shall be filed with the court and served on all parties within fourteen days after service of the objections. E. Dist. Local Rule 304(d). Failure to file objections within the specified time may waive the right to appeal the District Court's order. <u>Turner v. Duncan</u>, 158 F.3d 449, 455 (9th Cir. 1998); <u>Martinez v. Ylst</u>, 951 F.2d 1153, 1156-57 (9th Cir. 1991).

IT IS SO RECOMMENDED.

DATED: December 1, 2011

UNITED STATES MAGISTRATE JUDGE